

November 12, 1966

- I. Opening of meeting, introductions, guests, determination of quorum
- II. Approval of minutes of October 8 and ratification of actions taken.
- III. Additions to Agenda
- IV. OLD BUSINESS
  - a) Approval of "Regionalized and Program-by-Program" - state agency budget data - local agency action for state budget for submission to CBA
  - b) Status of local and state agency approved projects
  - c) Consideration of the Statewide Outdoor Recreation Plan
- V. NEW BUSINESS
  - a) Recommendation of Fund Allocations for FY 1967
  - b) Receipt of New State Agency Projects
  - c) Confirm December 9 Friday afternoon in Seattle for next meeting
  - d) Calendar for 1967 (set over for next meeting)
  - e) Mr. LeGate - spoke re support of trails.
- VI. ADJOURNMENT

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
MINUTES

November 12, 1966, Seattle, Washington

Marvin B. Durning, Chairman

MEMBERS PRESENT

Chairman Marvin B. Durning; Lewis A. Bell; Warren A. Bishop; Keith Campbell; Charles H. Odegaard, Director, Parks and Recreation Commission; Thor C. Tollefson, Director, Department of Fisheries; Daniel B. Ward, Director, Department of Commerce and Economic Development; Thomas O. Wimmer; Einar H. Hendrickson, Administrator

MEMBERS ABSENT

John A. Biggs, Director, Department of Game; Bert L. Cole, Director, Department of Natural Resources; Charles G. Prah, Director, Department of Highways.

STAFF OF MEMBER AGENCIES PRESENT

Department of Commerce and Economic Development  
Paul Benson, Chief, State Planning Section;  
Ann Williams  
Department of Fisheries  
Elmer Quistorff, Assistant Chief, Contract Services  
Department of Game  
Stan Scott, Acting Outdoor Recreation Coordinator  
Department of Highways  
Willa Mylrole, Research Engineer  
Department of Natural Resources  
Al O'Donnell  
State Parks and Recreation Commission  
John Vibber, Consultant  
Interagency Committee  
Amy Bell, Gene Kacson, Milt Martin, Marvin Vielle,  
Ron Thompson, Richard N. Burrows

REPRESENTATIVES OF OTHER AGENCIES

Attorney General  
Charles Roe, Assistant Attorney General  
Bureau of Outdoor Recreation  
Fred Overly, Regional Director  
Parks and Recreation Commission  
Clair Greeley  
Howard Martin  
Housing and Urban Development  
Gordon McKay

MEMBERS OF THE STATE LEGISLATURE

Don Talley, Senator, 18th District  
Jonathon Whetzel, Representative 43rd District  
Legislative Subcommittee on Parks, Recreation and Tourism  
Avery Garrett, Chairman  
Legislative Budget Committee  
Dean Clabeugh, Legislative Auditor

- I. Opening of meeting, introductions, guests, determination of quorum. The meeting was called to order at 9:30 by Chairman Durning. Members and guests were introduced as listed above. Eight members of the Committee were present; three, absent.
- II. Approval of minutes of October 8 and ratification of actions taken. IT WAS MOVED BY MR. TOLLEFSON AND SECONDED BY MR. WIMMER THAT THE MINUTES OF OCTOBER 8 AS INCLUDED IN THE AGENDA BOOK BE APPROVED AND THAT THE MOTIONS MADE AND PASSED AT THAT MEETING BE RATIFIED. MOTION CARRIED.
- III. Additions to Agenda. It was requested that Mr. Al LeGate and Mr. Amick be allowed to address the Committee. Mr. Durning directed that this be added to the agenda as Item (e) under New Business.

#### IV. OLD BUSINESS

(a) Approval of "Regionalized and Program-by-Program" (back-up data for state agency capital budgets) and of local agency action for State Budget for submission to the Central Budget Agency.

Information on the attached forms represented (1) a delineation of proposals by program and by region for the agencies, submitted by the agencies themselves, (2) figures based on the allocations made to the agencies at the Pullman meeting, (3) figures based on maximum funds anticipated from federal matching programs which method was concurred in by the agencies involved, (4) an anticipation that the Legislature would not appropriate on a line item basis, (5) the anticipated funds for those agencies which would be administered by the IAC and not a recommended budget for state agencies, (6) the need for approval of specific projects by the IAC and that changes between programs and regions could be made, for cause, subject to the approval of CBA and the IAC in the execution phase of the budget and (7) an attempt to release the maximum amount of funds but if state or federal funds were not available the program would have to be reduced.

MR. TOLLEFSON MOVED AND MR. WIMMER SECONDED THAT THE BACK UP DATA PROVIDED ON THE CAPITAL BUDGET TABLES BE ACCEPTED AND SUBMITTED TO THE CENTRAL BUDGET AGENCY AS THE IAC CAPITAL BUDGET. MOTION CARRIED.

(b) Status of local and stage agency approved projects.

The Committee was provided a status report on the progress of the 55 state and local projects which had been approved by the Committee and indicated the withdrawal of 7 projects totalling \$225,933: Wahkiakum County, \$40,000(A); Whatcom County, Deepwater Bay \$125,000(AD); Port of Brownsville, \$40,000(A); Coulee Dam, \$4,000(A); Benton County, Horn Rapids, \$3,933(A); and Kitsap County's Silverdate \$3,500(A) and Harper \$9,500(A) projects. MR. BELL MOVED AND MR. TOLLEFSON SECONDED THAT THE COMMITTEE ACCEPT THE REPORT OF THE ADMINISTRATOR ON STATE AND LOCAL PROJECTS. MOTION CARRIED.

(c) Consideration of the Statewide Outdoor Recreation Plan. The final Plan prepared by the Department of Commerce and Economic Development and Part VIII, the Action Program, prepared by the IAC staff, was presented to the Committee for action. It was pointed out that (1) these proposals had been under consideration by the Committee for a number of months, (2) that it was necessary to have a plan submitted to the BOR in time for their approval before expiration of the Interim Plan in January in order to continue eligibility under the LWCF, (3) that the Plan and changes had been presented for review by local agencies and (4) areas still under discussion did not involve local agencies. IT WAS MOVED AND SECONDED

THAT (1) a sub-committee of three be appointed to make needed editorial changes and resolve legislative differences to be incorporated in the Action Program and the recommendation section of that Plan, (2) that these be submitted to the Full Committee for review and comment before final polishing and editing, that (3) the Plan and Action Program as so revised be approved and that this approval be classified as an emergency to conform to the Administrative Procedures Act and be submitted to the BOR as the Official Outdoor Recreation and Open Space Plan for the State of Washington and (4) that it be submitted to the BOR by November 21. It was agreed that the sub-committee be composed of three members plus the Chairman. MOTION CARRIED. Mr. Roe felt that this would be proper and would meet the requirements of the Administrative Procedures Act. Further notification and action would be required for final plan adoption within 90 days. Mr. Odegaard wished to be on record as voting "No" since he felt there should be an open meeting to discuss it further. Mr. Durning appointed Mr. Wimmer, Mr. Bell and Mr. Ward to serve with himself on the sub-committee.

Because the needs of this state far exceed the state's ability to meet the needs for outdoor recreation and open space and because we have such a stake in the heritage of the state, an expression of vision of this Committee pointing up the problems and actions that could be taken by the Committee should be incorporated into the Action Program. It was therefore MOVED BY MR. BISHOP AND SECONDED BY MR. WIMMER THAT THE SUB-COMMITTEE INCORPORATE INTO THE ACTION PROGRAM A PROPOSAL THAT THE GOVERNOR AND THE NEXT LEGISLATURE CONSIDER THE POSSIBILITY OF A FURTHER SUBSTANTIAL FUNDING MEASURE TO AUGMENT INITIATIVE 215 AND BOR FUNDS SO THAT THE FUNDS WOULD BE AVAILABLE WHEN REFERENDUM 11 FUNDS ARE EXHAUSTED AND THAT FUNDS BE USED TO (1) ACQUIRE RECREATION AND OPEN SPACE SITES, (2) THAT A CERTAIN PORTION OF THESE FUNDS BE DEVOTED TO THE DEVELOPMENT OF SOME OF THESE SITES, (3) THAT THE FUNDS SHOULD FLOW THROUGH THE IAC COMMITTEE TO INSURE THE MAXIMUM USE OF THE FUNDS AND (4) THE MEASURE SHOULD PROVIDE ADDITIONAL ASSISTANCE TO LOCAL AND STATE AGENCIES. Mr. Odegaard complimented Mr. Bishop for recognizing the need for development funds. MOTION CARRIED UNANIMOUSLY.

#### V. NEW BUSINESS

##### (a) Recommendation of Fund Allocations for FY 1967.

It was recommended that 26 projects including new projects, pre-qualified projects and those for which the "Lake Forest Park rule" had been invoked be allocated funds in the amount of \$2,281,857 for 1967. These included 16 new jurisdictions not receiving allocations last spring making a total of 45 agencies for which projects had been funded this year.

Committee members stressed that (1) in cases such as Kelso where the agency is receiving money from the Department of Highways for part of the Park that all funds received from the Department of Highways and those allocated by the IAC, including local matching share, must be dedicated to outdoor recreation purposes, (2) that all land purchased with IAC funds must be dedicated to outdoor recreation purposes and the lands acquired thereby not be transferrable to other purposes, (3) that in cases such as King County's Lake Wilderness project where a large lodge is involved neither HUD or IAC funds could match for such a large structure and that the Lodge would be purchased completely from local sources and (4) the Committee was concerned that they were emphasizing only one aspect of the outdoor recreation fields and that they should be assured that the applicant was seeking to meet all the outdoor recreation needs of their community and (5) the Committee was not committed to further assistance of downtown projects without assurance that the jurisdictions were meeting

needs of all segments of the population including that of children and the disabled.  
MR. ODEGAARD MOVED AND MR. TOLLEFSON SECONDED THAT:

WHEREAS, The Committee finds each of the projects submitted by local bodies and listed on the attached document "State Allocations and Recommended Federal Funding for Local Projects, November 12, 1966" to be consistent with the State-wide Interim Outdoor Recreation Plan previously adopted by the Committee;

WHEREAS, The Committee finds that each of the recipients has complied with the six-year capital budget requirements and has satisfied the criteria previously adopted by the Committee;

WHEREAS, Funds are available for distribution by the I.A.C. in accordance with the Marine Recreation Land Act of 1964 (Initiative No. 215) Chapter 5, Laws of 1965 and the Outdoor Recreation Bond Issue (Referendum No. 11) Chapter 12, Laws of 1963, extra session, R.C.W. Chapter 43.98 subject to securing an allotment for the expenditure of funds from other authorities;

NOW, THEREFORE BE IT RESOLVED: That the I.A.C. hereby allocates from funds available to the Committee for each of the projects shown on the aforementioned document in amounts not to exceed those reflected therein;

The foregoing allocation is subject to the following conditions: each project must be approved by the appropriate federal authorities, and qualified for federal matching funds; each recipient shall execute and perform all required assurances and contractual arrangements; each recipient shall comply with all terms and conditions imposed by state or federal authorities including prepayment of an amount equal to 1% of the total project cost as a matching contribution to offset administrative costs relative to the project; and each recipient shall provide satisfactory evidence of fair price or costs of projects.

It was also stressed that there were many worthy projects that were technically incomplete and that the Committee was not allocating all its funds for fiscal 1967 until these projects could be further investigated and their applications completed in an effort to insure that the best projects of the remainder could be selected for funding. MOTION CARRIED.

(b) Receipt of New State Agency Projects.

The following project proposals from state agencies were submitted to the IAC for consideration: Game Department: Naselle River, \$1,300; Yakima River, \$1,200; and Yakima River, \$500. For the State Parks and Recreation Commission: Spencer Spit, \$260,000. MR. BISHOP MOVED AND MR. WIMMER SECONDED THAT THE COMMITTEE RECEIVE THE STATE AGENCY PROPOSALS FOR REVIEW AND RECOMMENDATION BY THE STAFF. MOTION CARRIED.

(c) Confirm December 9 Friday afternoon in Seattle for Next Meeting.

Mr. Durning confirmed the meeting of the IAC for Friday afternoon, December 9 in Seattle.

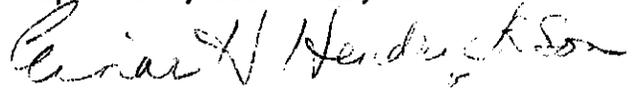
(d) Calendar for 1967. Action on the meetings for 1967 was set over for the next meeting.

(e) Mr. LeGate, who is riding from Mexico to Canada to publicize the need for trails, spoke in support of trails and urged the people and organizations interested in this type of recreation to join forces to coordinate their efforts toward reaching their common goals. Mr. Russell Amick, Vice Chairman of Sites Acquisition Committee, of the Interclub Association of Washington, spoke in support of the marine parks program of the State Parks and their effort to obtain the best sites by giving them the highest priority.

**VI. ADJOURNMENT.**

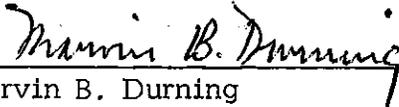
MR. ODEGAARD MOVED AND MR. WARD SECONDED THAT THE MEETING BE ADJOURNED. 12:30 p.m.

Respectfully submitted,



EINAR H. HENDRICKSON, Administrator

APPROVED:



Marvin B. Durning  
Chairman

TABLE 4 - STATE ALLOCATIONS AND RECOMMENDED FEDERAL FUNDING FOR LOCAL PROJECTS

Region	Agency	Project	Acres	Acq.	Costs		Total	FEDERAL FUNDING			STATE FUNDING			LOCAL FUNDING				
					Dev.	Dev.		BOR Acq.	BOR Dev.	HUD	Ref. 11	Initiative 215 Acq.	Dev.					
I	Clallam County	Merrill & Ring Pk.	34	8,000			8,000								2,000	2,000		
			34	8,000			4,000	4,000								2,000	2,000	
II	Kelso, City Thurston Co.	Tam O'Shanter Pk. Burfoot 51B	15	29,600			29,600								7,400	7,400		
			19	40,000			40,000	20,000							10,000	10,000		
			34	69,600			69,600	34,800						17,400	17,400			
III	Anacortes, City Bellingham, City Skagit County Whatcom County	Causland Pk. Ex. Indian & Laurel Pk. Rockport Pk. Portage Is. Phase 2	2	52,000			52,000								13,000	13,000		
			2	25,000			25,000	12,500							6,250	6,250		
			5		21,200			21,200	10,600							5,300	5,300	
			38	114,800			114,800	57,400								28,700	28,700	
			47	191,800			213,000	69,900	10,600	26,000						19,250	28,700	53,250
IV	Bellevue City Bremerton, City Millton, Town Mountlake Terrace King County " " " " Poulsbo, City Renton, City Seattle, City Seattle, City Pierce County	Chism Park East Pk, Nature Area Town Park Ballinger Is. & Access Lk. Sammamish 1/2 Lk. Wilderness Nike-Ajax Site #81 Lk. Wn. Beach Pk. #2 Don Armeni Bt. Ramp Magnolia Pk. Ex. Surprise Lk.	18	252,966			252,966	126,484							63,242	63,242		
			15	30,000			30,000									15,000	15,000	
			11	42,175			42,175	21,088								10,544	10,544	
			6	60,000			60,000	30,000								15,000	15,000	
			50	200,000			200,000									50,000	50,000	
			108	120,000			120,000									60,000	60,000	
			20	5,500			5,500									15,000	15,000	
			22		110,000			110,000	55,000							2,750	2,750	
			1	125,000			125,000										62,500	62,500
			205	125,000			125,000										62,500	62,500
30	225,000			225,000										112,500	112,500			
505	1,185,641			1,185,641	177,572	55,000	397,500							28,125	105,625	27,500	332,786	
V	Chelan County Douglas County Moses Lake, City Omak, City	Blackbird Is. E. Wenatchee Rec. Ctr. Lower Pen. Park E. Omak Pk.	14	10,000			10,000	5,000							2,500	2,500		
			15	22,400			22,400	11,200							5,600	5,600		
			22	60,000			60,000	30,000							15,000	15,000		
			40		31,100			31,100	15,550							23,100	23,100	
			91	92,400			123,500	46,200	15,550								38,650	38,650

*Handwritten:* 200 1/26  
Preliminary

TABLE 4 - STATE ALLOCATIONS AND RECOMMENDED FEDERAL FUNDING FOR LOCAL PROJECTS -- Page 2

Region	Agency	Project	Acres	COSTS		FEDERAL FUNDING			STATE FUNDING		LOCAL FUNDING			
				Acq.	Dev.	Acq.	Dev.	HUD	Ref. 11	Initiative 215	LOCAL FUNDING			
VI	Benton County Yakima County	Horn Rapids Mabton Reg. Co. Pk.	658	21,000							10,500			
			<u>85</u>	<u>85,000</u>			42,500			10,500	21,250	<u>21,250</u>		
			743	106,000							31,750			
VIII	Spokane, City	Havermale Island	<u>2.98</u>	<u>435,000</u>							108,750			
			2.98	435,000					217,500	108,750	<u>108,750</u>			
VIII	College Place, City	Lions City Pk. #2	<u>9</u>		<u>31,113</u>	<u>31,113</u>					Donated ld.			
			9		31,113	31,113					Donated ld.			
GRAND TOTALS			1,463	2,088,441	193,413	2,281,854	374,972	112,263	641,000	378,661	157,575	32,800	584,586	
													GRAND TOTAL	2,281,857

BOR 487,235  
 HUD 641,000  
 INT 215 190,375  
 REF 11 378,661  
 LOCAL 584,586

11/12/66