

September 23, 1966

Special meeting

- I. Approval of August 20 minutes: last special meeting
- II. Presentation of Statewide Outdoor Recreation Plan by the Department of Commerce and Economic Development for discussion and review'
- III. Capital budgets for FY 1967 and Biennium 1967-69
- IV. Other special business

ADJOURNMENT

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
1018 East Union Avenue, Olympia, Washington 98501

Seattle Food Circus, Seattle Civic Center

Friday, September 23, 1966

Marvin B. Durning, Chairman

MINUTES OF SPECIAL MEETING

MEMBERS PRESENT

Marvin B. Durning, Chairman; Lewis A. Bell, Daniel B. Ward, Director, Department of Commerce and Economic Development; Charles H. Odega, Director, State Parks and Recreation Commission; Thomas O. Wimmer, Keith Campbell (arrived at 11:55 a.m.); John A. Biggs, Director, Department of Game (arrived at 11:20 a.m.); Einar H. Hendrickson, Administrator

MEMBERS ABSENT:

Warren A. Bishop; Charles G. Prah, Director, State Department of Highways; Bert L. Cole, Director, State Department of Natural Resources; Thor C. Tollefson, Director, State Department of Fisheries.

STAFF OF MEMBER AGENCIES PRESENT

Department of Commerce and Economic Development

Paul Benson, Ann Williams, Rosemary Horwood

Department of Fisheries

Elmer Quistorff

Department of Game

Stan Scott

Department of Highways

Willa Mylroie

Department of Natural Resources

Al O'Donnell

State Parks and Recreation Commission

John Vibber

Interagency Committee

Ron Thompson, Marvin Vialle, Dick Burrows, Gene Kacson, Milt Martin

REPRESENTATIVES OF OTHER AGENCIES

Attorney General

Charles Roe

Housing and Urban Development

Gordon McKay, John Merrill

Bureau of Outdoor Recreation

Fred Overly, Maurice Lundy, Cecil Oullette

The special meeting of the IAC was called to order by Chairman Durning at 9:10 a.m., September 23, 1966. The purpose of the meeting was to receive the proposed Statewide Outdoor Recreation Plan and discuss the state agencies share of outdoor recreation funds.

1. Approval of August 20 minutes: last special meeting. Since the members had not had time to read the minutes of the August 20 meeting or the September 9 meeting Mr. Hendrickson requested that approval of these minutes be deferred to the next meeting to give members a chance to study them. Mr. Odegaard requested that the sentence on page 6 of the September 9 minutes "It was agreed that all voted funds should require federal matching for distribution." be deleted. By general consent approval of the minutes was postponed to the October 8 meeting.
2. Presentation of Statewide Outdoor Recreation Plan by the Department of Commerce and Economic Development for discussion and review.

The Chairman and Administrator introduced Mr. Paul Benson of the Department of Commerce and Economic Development with comments that the value of the planning process depended upon its impact and relationship to program and project funding practices. Concern was voiced that the plan provide definitive guidelines for the establishment of funding priorities, and for completion of the BOR Action Program to meet a November 10 deadline.

Mr. Benson handed out the following items as additions to the Parts of the Plan draft distributed at earlier meetings: Part II, Summary of Findings and Recommendations; Part VI, Needs; Part VII, Planing to Meet the Needs. He then made an oral summary with quoted excerpts from all parts delivered to the Committee previously. This followed the outline agreed upon with BOR last spring. A completed draft with the missing "Need" data was promised for the October 8 meeting. It was indicated that the IAC staff could not complete the Action Program (Part VIII), as outlined without the forthcoming data on need and that program priorities for the next biennium budgets were also dependent upon such data. Mr. Benson said special technical sessions should be called after October 8 to edit the content with technical personnel, local agencies and the BOR.

The questions, interrogation and discussion that ensued for five hours included the following considerations: (a) how the prior plan and policies of IAC would be incorporated, (b) the importance of average peak-day activity determinations, (c) validity of participation rate approach, (d) limitation in using economic change in projections, (e) measurement of non-resident impact on usage, (f) application of shoreline standards to salt water properties, (g) problems in utilizing quantitative standards for resource areas, (h) methods of distributing demand from place of origin to destinations, (i) how to avoid penalty to areas that satisfy a minimum standard but need something better, (j) reliability of inventory and activity data without a tested survey, (k) relating systems plans, e.g., highw to the overall recreation plan, (l) accommodating local plans that may

flict in responsibility with state, regional or federal programs, (m) omission of findings, recommendations and suggested policies upon which facts or committee consensus are not available, (n) attaining conciseness and brevity in the plan (o) limiting quantitative documentation to broad categories so plan would provide guidelines rather than straight jacket to IAC actions, (p) continuation of hearing process to assimilate response from interested parties and groups, (q) problems of BOR November 10 deadline, (r) limited opportunity to develop Committee's action program, (s) method for developing project priorities from generalized data available, (t) importance of a more exhaustive continuing study under IAC purview, (u) utilization of private sector inventory and fuel tax study in the plan (v) how statistics could be accommodated as an appendix supplement rather than as controlling findings.

Mr. Benson and Mr. Hendrickson were instructed to simplify and clarify the policy issues that plan findings would support for the October meeting. The action program should be gauged to answer the most pressing public needs in the acquisition and development of a statewide system for priorities in outdoor recreation.

3. Capital budgets for FY 1967 and Biennium 1967-69.

Mr. Kacson of the IAC gave an oral presentation of the capital budgets for FY 1967 and Biennium 1967-69. It did not include a division of the 20% of Initiative and LWCF funds earmarked for development for state agencies. It was requested that federal funds be footnoted as follows: "Includes only monies made available to the State of Washington by the Federal Government for outdoor recreation not specifically designated for any other fund or agency." Mr. Odegaard objected to the BOR 1% administrative cost charge assessed to the participating agencies.

Mr. Wimmer moved and Mr. Odegaard seconded that the Department of Game project proposals be received. Mr. Scott asked that these be acted on at the next meeting. The motion was not acted on as there was an absence of a quorum.

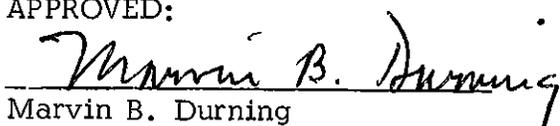
4. Other special business.

It was the consensus of the meeting that arrangements for the November meeting be discussed at the October 8 meeting.

MR. ODEGAARD MOVED THAT THE MEETING BE ADJOURNED. MOTION CARRIED. 4:30 p.m.

Respectfully submitted,
Einar H. Hendrickson, Adm.

APPROVED:


Marvin B. Durning
Chairman

Re: Amendment to Minutes of July 23, 1966

Delete item V(e) on page 13 and insert:

Mr. Odgaard presented proposals to the Committee as follows:

A. Statewide Boating - Acquisition - \$200,000

(The specific projects will be submitted at a later date with the desire that receiving at this time will facilitate actual approval upon receipt of the specific project. Proposed 50% BOR and 50% IAC.)

B. Pacific and Grays Harbor Sanitation - Development - \$282,928

(This is an emergency project supported by Governor Evans, nine State agencies, and the two involved County Commissions.) Proposed 50% - \$141,491 from BOR and 50% - \$141,491 from BOR on retroactive basis as follows:

1. Acquisition Retroactive (all yet to be submitted)

A. Mayfield - \$7,000

B. Wanapum - \$1,363

C. Lake Wenatchee - \$20,000

D. Squaxin Island - \$41,500

E. Bayview - \$31,920

F. Ocean City - \$26,156

Sub Total - \$127,939

Credit - 50%

\$63,969

2. Development Retroactive (submitted and ready for receiving)

A. Riverside - \$55,000

B. Dry Falls - \$100,000

Sub Total \$155,000

Credit 50%

77,500

Total of Acquisition and Retroactive credits - \$141,469

(There is a \$22.00 deficit here to provide the 50% matching. This is made up by the \$22.00 surplus from the already approved Ocean City and Dash Point retroactive credits.

Acquisition - \$63,969 - Development - \$218,959 - Total - \$282,928

C. Guns - Acquisition - \$40,000

This project was originally filed for development when it should have been for acquisition as it is to acquire a structure which will be lost to the state of Washington forever if it is not acquired now. It seems to us that such acquisition is consistent with Federal and State philosophy of preserving unique, historic, and scientific sites or structures which could be lost forever. "

September 7, 1966
Amendment to Minutes of July 23, 1966

We propose that 50 per cent be from the Federal Land and Water Conservation Fund with the other 50 per cent being from either Referendum II or the BOR via the two following retroactive development credits which are herewith submitted for receiving.

- 1. Conconully - Development - \$28,606
 - 2. Penrose Point - Development - \$16,000
- \$44,606
- Credit 50%
- \$ 22,303

Acquisition - \$40,000 - Development - 0 - Total - \$40,000

D. Marine Projects - Development \$54,300

The following marine projects are submitted for receiving. It is proposed that they be financed 50% BOR - 50% Marine Recreation Land Act.

- 1. Fort Flagler - Development - \$5,000
 - 2. Jones Island - Development - \$12,000
 - 3. Lake Sammamish - Development - \$3,300
 - 4. Mukilteo - Development - \$25,000
 - 5. Penrose Point - Development - \$9,000
- \$54,300

Acquisition - 0 - Development - \$54,300 - Total - \$54,300

It is worthy of note that though the needs for development of the Washington State Parks and Recreation Commission are more than double the needs for acquisition, the Commission has changed its request per directions and is presently requesting projects, for financing this biennium totaling \$1,229,300 of which \$811,719 is for acquisition and \$417,581 is for development.

It is understood by the Washington State Parks and Recreation Commission that they had not jeopardized the amount of money available to them this biennium by not having the specific projects ready for consideration at this time.

MR. ODEGAARD MOVED AND MR. TOLLEFSON SECONDED THAT WE RECEIVE THESE PROJECTS. MOTION CARRIED.

APPROVED:

Marvin B. Durning
Marvin B. Durning
Chairman