

September 9, 1966

- I. Opening of meeting, roll call, introductions, guests
- II. Approval of minutes
- III. Additions to agenda
- IV. OLD BUSINESS
 - a) Ratification of mail ballots for state advances of money for Battleground and Anderson Lakes
 - b) Report of Statewide Outdoor Recreation Plan
 - c) Capital Budgets for FY 1967 and 1967-9 Biennium
 - d and e ? not recorded at this time - see below ??
 - f) City of Spokane - Presentation of Havermale Island
- V. NEW BUSINESS
 - a) Operating Budget for IAC
 - b) Creation of special account from BOR repayment for Battleground and Anderson Lakes
 - c) Presentation of New State Projects
 - Statewide Water Access: Washougal; Brooks Slough; Palix R;
Kalama R
 - Parks: Statewide Land Acq. - Lake Sammamish
 - c) Presentation of Local Projects for Consideration in FY 1967

ADJOURNMENT

(The minutes did not record d and e of IV. Perhaps these were not discussed.)

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
Compton Student Union Bldg., Washington State University
Pullman, Washington
Friday, September 9, 1966
Marvin B. Durning, Chairman

MINUTES

MEMBERS PRESENT

Chairman Marvin B. Durning, Lewis A. Bell; Warren A. Bishop; Thomas O. Wimmer; John A. Biggs, Director, Department of Game; Bert L. Cole, Commissioner of Public Lands; Charles H. Odegaard, Director, Parks and Recreation Commission; Thor C. Tollefson, Director, Department of Fisheries; Daniel B. Ward, Director, Department of Commerce and Economic Development; Einar H. Hendrickson, Administrator.

MEMBERS ABSENT

Bushay, Biggs
Keith Campbell; Charles G. Frahl, Director, Department of Highways.

STAFF OF MEMBER AGENCIES PRESENT

Department of Commerce and Economic Development

Paul Benson, Chief, State Planning Section

Department of Fisheries

Elmer Quistorff, Asst. Chief, Contract Services

Department of Game

Stan Scott, Acting Outdoor Recreation Coordinator

Department of Highways

Willa Mylrole

Department of Natural Resources

A. R. O'Donnell, Technical Assistant

Parks and Recreation Commission

John Vibber

Interagency Committee

Amy Bell, Secretary; Gene Kacson, Deputy Administrator and Fund Manager;

Milton Martin and Dick Burrows, Consultants

REPRESENTATIVES OF OTHER AGENCIES

Attorney General

Lloyd Peterson, Assistant Attorney General

Central Budget Agency

Ray Berlin

Bureau of Outdoor Recreation

Fred Overly, Regional Director

WASHINGTON STATE LEGISLATURE

Rep. Robert Goldsworthy

I. Opening of meeting, roll call, introductions, guests. Meeting was called to order by Chairman Durning, 11:20 a.m. Members and guests were introduced as identified above.

II. Approval of Minutes. With reference to the minutes of the July 23 meeting in Renton, Mr. Biggs moved and Mr. Odegaard seconded that the word "undistributable" line 4, item (2)(11) on Page 9 be changed to "ineligible." MOTION CARRIED. At the suggestion of Mrs. Mylroie Mr. Biggs moved and Mr. Bell seconded that the words "federal government" on line 14, page 8 be deleted and "federal and state highway agencies" be inserted. MOTION CARRIED. Mr. Odegaard moved and Mr. Biggs seconded that item V(e) on Page 13 be deleted and the material submitted by memo of September 7 be substituted. (Attached) MOTION CARRIED. Mr. Bell moved and Mr. Wimmer seconded that "June 1967" line 3, paragraph 2, on page 6 read "June 1969." MOTION CARRIED. It was unanimous that line 8, last paragraph of page 6 should read "would involve about \$67,000 in shared costs by the State of which \$35,000 would be from IDA sources. Mr. Odegaard moved that paragraph 1 on page 12 be amended to read "It was the consensus that the Committee take no stand on these bills, that they had been intended for discussion only." MOTION CARRIED. MR. WIMMER MOVED AND MR. ODEGAARD SECONDED THAT THE MINUTES BE APPROVED AS AMENDED. MOTION CARRIED.

Mr. Hendrickson indicated that the minutes of August 20 had not been prepared inasmuch as it was not clear that a quorum had been present. It was observed from the tapes of the meeting that Mr. Prah1 was only present for a short period in the forenoon while Mr. Biggs did not arrive until the afternoon of the meeting.

MR. BIGGS MOVED AND MR. ODEGAARD SECONDED THAT THE STAFF BE DIRECTED TO PREPARE THE MINUTES OF THE AUGUST 20 MEETING WHICH SHOULD BE CONSIDERED AN OFFICIAL MEETING.

III. Additions to Agenda. There were no additions to the agenda.

IV. OLD BUSINESS

(a) Ratification of mail ballots for state advances of money for Battleground and Anderson Lakes. Ten of the members voted favorably by mail ballots July 29 and August 1 to authorize the temporary advance of funds to purchase Battleground Lake property in the amount of \$137,500 and Anderson Lake in the amount of \$131,600 respectively, out of Referendum 11 sources. Both projects have subsequently been approved by BOR and the Parks had been requested to institute billing procedures. A motion to ratify these ballots was recommended to serve as an audit trail on these actions of the Committee. MR. COLE MOVED AND MR. TOLLEFSON SECONDED THAT THE COMMITTEE RATIFY THE MAIL BALLOTS FOR ANDERSON LAKE AND BATTLEGROUND LAKE. MOTION CARRIED.

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minutes*

(b) Report of Statewide Outdoor Recreation Plan. Mr. Benson of the Department of Commerce and Economic Development presented quantitative needs estimates for development, acquisition and conservation within limitations of the available data, a revision of Part V, Chapter III, Demand for Outdoor Recreation Facilities, giving final figures to be used in estimating facility needs; included standards for Land Acquisition and Resource Conservation and Standards for Facility Development for Specific Recreation Activities. He reported that there was still some difficulty in getting all inventory information because of disparity between field inventory and tabular information and that this information would have to be thoroughly reviewed and up-dated during the next plan revision cycle. Mr. Benson stated that drafts of new material and revised drafts of material already presented (reflecting comments received) would be ready for the September 23 meeting and that the full draft form (including any materials not ready for the Seattle meeting), plus suggested changes to be incorporated would be presented at the October meeting in Wenatchee. Mr. Wimmer complimented Mr. Benson on having this material ready and promising the complete plan for October. Mr. Overly stated that (1) there had been continuous liaison between BOR and Commerce, (2) approval could not be guaranteed, (3) it was hoped this plan would make the State eligible for an additional period and (4) no plan could take the place of human judgment.

(c) Capital Budgets for FY 1967 and 1967-9 Biennium. The staff expressed concern regarding the need to relate plan findings to capital programming so that funds could be allocated on a consistent and constructive basis to best achieve the goals of the Committee. The consensus at the August 20 meeting was that the budget allocations for FY 1967 from the funds under the administration of the committee would be divided among the state agencies in the same proportions as heretofore. The 10% contingency fund and the 5% earmarked for Fisheries (who would not be participating in 1967) would be divided proportionally among the participating agencies (Natural Resources, Game and Parks) and shared pro rata as per their shares under that formula.

For the Biennium 1967-9 the Committee discussed the manner of the development and presentation of the budget and budget allocations to the various state agencies. With respect to the manner of development and the presentation, the Committee agree on a method similar to that developed by the Department of Game and Natural Resources which was on a program basis (i. e., salt water access, statewide water access) broken down by region so as to relate to the statewide plan. This would be a deviation from the historic legislative practice in regards to State Parks and it was contemplated that this could not be a unilateral decision to be made by the IAC. However, from discussion with CBA, between the Governor and the Chairman it was decided to present the budget to the Legislature in this form. A budget back up document would be required with project detail on the basis presented July 23 and discussed on August 20. The agencies would subsequently present specific projects for approval against the funds appropriated to them. Mr. Berlin of Central Budget Agency indicated they would expect the budget to identify the state agencies on a level of broad activities

with the eventual presentation of specific projects to come up to the appropriated sum.

The IAC presented a memo on projected state allocations for fiscal years 1967, 1968 and 1969 with tables illustrating compliance with the consensus statements made by Warren Bishop at the August meeting (see special minutes). The two projections showed effects of continuation of present allocation methods through fiscal years 1967, 1968 and 1969. Table I illustrated the effect of an assumption that 20% of the Initiative development funds would be matched by BOR in kind. Table II assumed that 20% of the BOR funds would be used for development of which the state share would be \$750,000. In this instance additional state funds would have to come from funds other than IAC money. In both tables, state matching funds far exceeded the potentials of the LWCF and indicate the need for full exploitation of other federal matching programs in order to provide maximum matching for state funds. Distributions shown for LWCF monies were on the same basis as state funds except that two per cent has been deducted prior to distribution to provide for IAC administrative costs. State fund totals assumed a bond sale of \$4,000,000 during the forthcoming biennium and straight line growth of marine gas tax net receipts.

Mr. Tollefson stated that the Fisheries Department would ask that their recreational responsibilities be taken over by the other departments. If this were done questions arose as to (1) how the Fisheries 5% should be divided, whether it should be on a pro rata basis, or on the basis of which department assumed the specific responsibilities; (2) whether their projects would then be rated as to priority among all the other projects or (3) whether 5% could continue to be allocated to these properties despite their being shifted to another department.

Tollefson pointed out that the Fisheries Department has under its jurisdiction lands which are highly desirable for outdoor recreation purposes. He said his department would work with any others to achieve this end.

It was agreed that a contingency fund was no longer necessary since appropriations would be made directly to the departments and that it would not be proper to allocate funds to the IAC to be held in contingency.

MR. BIGGS MOVED AND MR. COLE SECONDED THAT DURING THE 1967-9 BIENNIAL PERIOD THAT THE FORMULA FOR ALLOCATION OF FUNDS TO STATE AGENCIES BE: PARKS, 45%; GAME, 30% and NATURAL RESOURCES, 10% WITH THE 10% CONTINGENCY FUND AND THE 5% FISHERIES ALLOCATION BEING DIVIDED AMONG THE OTHER AGENCIES SO AS TO EXTEND THE EXISTING FORMULA FOR THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION LANDS.

Mr. Bishop contended that the allocation should be adjusted since the primary recreation responsibility was with Parks. Mr. Biggs motion was withdrawn.

MR. BISHOP MOVED FOR PURPOSES OF ESTABLISHING THE PERCENT TARGETS FOR THE STATE AGENCIES THAT THE ALLOCATION FROM IAC ADMINISTERED FUNDS FOR THE THREE DEPARTMENTS BE APPORTIONED AS FOLLOWS: PARKS 54%, GAME, 35% and NATURAL RESOURCES 11%. MR. ODEGAARD SECONDED. MR. WIMMER MADE A SUBSTITUTE MOTION WITH THE PERCENTAGES AT 54, 36 and 10. MR. TOLLEFSON SECONDED WITH THE MODIFICATION OF 53% FOR PARKS, 36% FOR GAME AND 11% FOR NATURAL RESOURCES, which was accepted by Mr. Wimmer. After discussion, the MOTION CARRIED. AYES: Messrs. Biggs, Bell, Cole, Wimmer and Tollefson. Those voting Nay: Messrs. Ward, Bishop, Odegaard and Durning.

Discussion ensued regarding division of funds between acquisition and development that, whereas the Committee had indicated money should go "principally" to acquisition, "principally" had never been defined. IAC funds were limited by statutory requirement to 100% use of Referendum funds for acquisition and not less than 80% of Initiative funds for acquisition. The question was posed whether BOR funds should also be so limited by IAC and whether such a limitation might prevent some of the BOR funds from being utilized. At 1:00 the meeting recessed for lunch.

Those listed above reconvened at 2:00. MR. WIMMER MOVED AND MR. BELL SECONDED THAT 20% of INITIATIVE 215 FUNDS AND 20% of the LWCF FUNDS OF THE SHARE AVAILABLE TO STATE AGENCIES BE ALLOCATED TO DEVELOPMENT AND THAT THE DIRECTORS OF THE DEPARTMENTS OF GAME, NATURAL RESOURCES AND PARKS CONSTITUTE A SUBCOMMITTEE TO CONFER AND OFFER A DISTRIBUTION RECOMMENDATION AT THE NEXT MEETING (September 23) AS TO THE DIVISION OF DEVELOPMENT FUNDS AMONG THESE THREE AGENCIES. MOTION CARRIED. Voting aye: Messrs. Ward, Cole, Bell, Durning, Bishop, Tollefson, Wimmer. Voting nay: Messrs. Biggs and Odegaard.

The present biennium division of funds had been 45 for Parks, 30 for Game, and 10% for Natural Resources, 10% for contingency and 5% for Fisheries. In April the 10% contingency and the 5% for Fisheries had been reallocated, 1/3 for each of the three departments. It was the consensus that the 15% should have been distributed on a pro rata basis rather than proportionally equal. MR. ODEGAARD MOVED THAT ALL THE MONEY FOR 1965-67 BE ALLOCATED ON THE REAPPORTIONED BASIS OF 52.9, 35.3 and 11.8 MR. BIGGS SECONDED. MOTION CARRIED. The intent of this motion was to re-establish the pro rata concept for FY 1967.

(f) City of Spokane - Presentation of Havermale Island. The Honorable Neal Fosseen, Mayor of Spokane, Mr. Tewinkle, Assn. for a Better Community, Roger James, President, Spokane Park Board and William Fearn, Recreation Director of the City of Spokane, presented slides and information regarding their Havermale Island project. This project is for the acquisition of approximately 3 acres of land in downtown Spokane for outdoor recreation purposes

at a cost of approximately \$435,000. It was indicated by the representatives from Spokane that this was their priority 1 project and that once purchased they would continue to work on it and develop it. The Chairman advised that consideration would be given at the November meeting.

V. NEW BUSINESS

(a) Operating Budget for IAC. The 1967-9 operating budget for IAC, totaling \$417,969, was presented by Mr. Hendrickson and carried forward the decision reached in December on staff size but reflecting the shift of fiscal operations from the CBA to the IAC and carrying out the transfer of the planning program to the IAC staff. The remaining increase in the budget costs were attributable to (1) bringing staff up to approved level which was not accomplished in time to reflect this level of cost for the entire period of the current biennium, (2) normal increases in costs of personnel, services and goods, (3) an allowance for overtime costs and (4) the shift from "loaned" help to actual employees. The fund source data was based on a continuation of the level of support previously provided by the Legislature from Initiative 215 funds (\$80,000), establishment of a service charge of 1% of total project costs chargeable to BOR (\$37,000) continuation of the 1% service charge against state and local agencies (\$120,000) and a planning grant involving a total of \$182,000 from HUD for the biennium.

Following is a breakdown of the various objects:

Salaries and wages	\$ 211,022
Contract personnel services	91,000
Other contractual services	50,447
Travel	32,036
Supplies and materials	4,687
Equipment	9,450
Retirement and pensions	19,327
Total	\$ 417,969

Mr. Benson said that the figures contained in the budget for HUD funding were higher than had been previously discussed. He said the \$200,000 would be more in line with Commerce thinking and the availability of 701 funds. Of this total, \$32,000 would be contributed by Commerce in supervisory and coordinating services.

By memo of September 7 the Committee was informed of an anticipated shift of the IAC quarters to 116 North Columbia (the Northcraft Building) in order to free the present quarters for the use of the SDPA Credit Union (landlords) about November 1, 1966.

MR. COLE MOVED THAT THE OPERATING BUDGET FOR THE IAC FOR 1967-9 BE APPROVED AND TRANSMITTED TO THE CBA WITH THE UNDERSTANDING (1) there may be additional costs charged to participating agencies for updating the plan, (2) if funds anticipated were not received there may be a scaling down of the planning function and (3) if the grants did not come in, contract services would have to be cut back. MR. WIMMER SECONDED. MOTION CARRIED.

(b) Creation of special account from BOR repayment for Battleground and Anderson Lakes. The staff memorandum proposed the temporary use of recoverable funds from BOR as a special account which might be used, on approval of the Committee, to advance fund certain projects. It also recommended approval of the use of these funds for the Fort Canby project. However, due to the need for an early adjournment this was not discussed.

(c) Presentation of New State Projects. Four project proposals for acquisition were received from Game under the Statewide Water Access Program: Washouq River, \$10,000; Brooks Slough, \$200.00; Palix River, \$500.00 and Kalama River, \$10,000.00; and two from Parks: Statewide Land Acquisition at \$430,500 and Lake Sammamish, approximately 170.3 acres with 2,000 feet of lake frontage.

MR. ODEGAARD MOVED THAT THE IAC RECEIVE THE REQUEST OF THE DEPARTMENT OF PARKS FOR LAKE SAMMAMISH ACQUISITION. MR. COLE SECONDED. MOTION CARRIED.

MR. ODEGAARD MOVED THAT THE IAC RECEIVE THE REQUEST OF THE DEPARTMENT OF PARKS FOR STATEWIDE LAND ACQUISITION. MR. TOLLEFSON SECONDED. MOTION CARRIED.

(d) Presentation of Local Projects for Consideration in FY 1967. Local projects to be considered for funding in FY 1967 were listed including (1) those pre-qualified by the Committee in March which the agencies had requested be reconsidered, (2) new projects submitted in compliance with the September 1 deadline, and (3) project proposals submitted last year which have been "proved up" since March. This list comprised 101 projects at a total cost of \$16,364,574: \$8,250,042 for development and \$8,114,532 for the acquisition of some 2,224.4 acres of land.

VI. ADJOURNMENT.

MR. COLE MOVED AND MR. BIGGS SECONDED THAT THE MEETING BE ADJOURNED. MOTION CARRIED. 4:20 p.m.

APPROVED:

Marvin B. Durning
Marvin B. Durning, Chairman

Respectfully submitted,
Einar H. Hendrickson, Administrator