

November 25, 1968

- I. Opening of Meeting, Introductions, Determination of Quorum, and Additions to Agenda
- II. Additions to and approval of minutes of August 1968, and October, 1968.
- III. Status Reports - Fiscal, Projects, Referendum 18, Resignation
 - (a) Fiscal Status Report
 - (b) Project Status Report
 - (c) Referendum 18 Report

RESOLUTION of thanks to organizations and individuals

- (d) Resignation of Administrator (E. Hendrickson)

OLD BUSINESS

- IV (a) Administrative Procedures Rules
- IV (a) (b) Appraisal Requirements
- IV (A) (c) Technical Committee Additions
- IV (b) Ratification of Revisions of Operating Budget
- IV (c) BOR Negotiated Surcharge for 1969
- IV (d) Consideration and Action upon Harold Wise Reports on Phase I and II.
- IV (e) Supplemental Referendum 11 appropriations
- IV (f) Staff recommendations and action on local projects

King County - Seahurst
Renton - Lake Washington Beach (Phase 3)
Seattle - Matthews Beach
Pateros - Lake Pateros
Seattle Mini-Park Program
Houghton Beach
Listing of other 18 projects

- IV (g) State Agency Projects

Green River Gorge
Yakima Canyon

Dept. of Game - Remove hole-in-the-ground
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Water Access sites

- V. (a) Eschbach Park Highway Taking - Policy Decision
- V. (b) Action program considerations
- V. (c) Ratification of Planning Grant Contract Extension
- V. (d) BOR Inspection Agreement

ADJOURNMENT

REVIEW MINUTES

JAN 24 1969

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

January 23, 1969
(date)

Dear IAC Member:

You have received the minutes of meetings for November 25, 1968 and December 16, 1968, Interagency Committee for Outdoor Recreation.

On review of these minutes would you please submit below any changes you feel necessary. Please mail to this office prior to the February meeting date.

Sincerely,

E. V. PUTNAM
Acting Administrator

EVP:mmf

ADDITIONS OR CORRECTIONS TO IAC MINUTES:

re: November 25, 1968 minutes. The motion under ^{JL}IV (b) should confirm the concept that offset funds from referendum sources will be used to supplement acquisition and development of marine and watercraft oriented projects (without prejudice of normal referendum funds to be used for this same purpose).

Jack Rottler

AGENDA Item II - CORRECTIONS - ADDITIONS TO MINUTES:

A. NOVEMBER 25 1968 I.A.C. MEETING MINUTES

PG. 7 SECOND PARAGRAPH, "MOTION TO RECEIVE..." CORRECT
"THAT THE I.A.C. ACCEPT THE REPORT OF THE ST. PARKS DEPT TO
THE ST. PARKS COMMISSION ETC ETC" TO READ "THAT THE I.A.C.

ACCEPT THE REPORT BY THE WASH ST. PARKS & REC COMM

REGARDING ETC ETC"

B. DECEMBER 16 1968 I.A.C. MEETING MINUTES

ACCEPT AS RECEIVED - OK.

MILT MARTIN

MINUTES OF THE
REGULAR MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. Monday, November 25, 1968 Nisqually Room, Seattle Center, Seattle

MEMBERS PRESENT

Mr. Lewis A. Bell, Chairman; Mr. Warren A. Bishop; Mr. Omar Lofgren; Mrs. Frederick Lemere; Mr. Jack Rottler; Mr. John A. Biggs, Director, Department of Game; Honorable Bert L. Cole, Commissioner of Public Lands; Mr. Charles H. Odegaard, Director, Parks and Recreation Commission; Mr. Charles G. Prah, Director, Department of Highways; Mr. Thor C. Tollefson, Director, Department of Fisheries; Mr. Daniel B. Ward, Director Department of Commerce and Economic Development.

MEMBERS ABSENT

None

STAFF OF MEMBER AGENCIES PRESENT

Department of Highways

Mrs. Willa Mylroie, Research Engineer
William D. McAtee, District Sr. Negotiator
Mr. Keith Densley, Right-of-way Supervisor
Mr. David A. Malsch

Department of Natural Resources

Mr. Al O'Donnell, Technical Assistant

Department of Fisheries

Mr. Elmer Quistorff, Asst. Chief, Contract Services

Department of Game

Mr. Stan Scott, Recreation Resource Specialist

State Parks and Recreation Commission

Mr. Milt Martin, Recreation Resource Specialist

Planning and Community Affairs

Mr. Gerald Pelton, Recreation Planner

Attorney General's Office

Mr. Mort Tytler, Assistant Attorney General, IAC
Mr. William E. Howard, Assistant Attorney General, Dept. of Highways

Interagency Committee for Outdoor Recreation

Mr. Einar H. Hendrickson, Administrator
Mr. Ed V. Putnam, Assistant Administrator
Mr. R. Philip Clark, Recreation Resource Specialist
Mr. Kenn Cole, Accountant
Mr. Leighton Pratt, Recreation Resource Specialist
Mrs. Marjorie M. Frazier, Secretary

REPRESENTATIVES OF OTHER AGENCIES PRESENT

Bureau of Outdoor Recreation
Fred J. Overly, Regional Director
Maurice Lundy
Bob Smith
Michael S. Wright

Housing and Urban Development
Edgar F. Neal, Open Space Operation Officer

I. Opening of Meeting, Introductions, Determination of Quorum, and Additions to Agenda

Chairman Bell opened the meeting. A quorum was declared, there being eleven members attending.

II. Additions to and approval of minutes of August 1968, October 28, 1968.

Charles Odegaard asked that the minutes of October 28, 1968, be corrected to indicate that he had been present.

Mr. Martin, State Parks and Recreation Commission, asked that the minutes of August 19, 1968, page 2, item 4, be corrected to read "ocean beach projects should be considered" rather than the wording "would submit portions of the ocean beaches".

The above corrections have been made to the Official Minutes of the Interagency Committee for Outdoor Recreation.

Mr. Stan Scott, Department of Game, submitted an amendment for clarification of August 19, 1968, minutes of funding of the twelve water access sites in the State-wide Water Access Program. The Hammersted site was approved for funding 100% with Referendum 11; then remaining eleven were funded in part from BOR. The clarification has been attached to these minutes. The correction has also been made to the official minutes of the IAC.

The Chairman then called for approval and adoption of the minutes of the August, 1968, and October 28, 1968 meetings. MR. LOFGREN MOVED, SECONDED BY MRS. LEMERE, FOR APPROVAL AND ADOPTION OF THESE MINUTES. MOTION WAS CARRIED.

Additions to agenda:

Mr. Milt Martin, State Parks and Recreation, asked that under Item IV (g), State Agency Project, the Green River Gorge be added since the report for this had been completed.

III. Status Reports - Fiscal, Projects, Referendum 18

Fiscal and project status reports: Mr. Clark corrected the date of the Local Project Status Report in the membership kits from September 30 to October 31, 1968. He explained various figures in his report and the different phases in the administration

of the projects. Project Disbursement records from July 1, 1968 through September 30, 1968, previously sent to the IAC members, were also reviewed, with an additional page updating disbursements from October 1 through October 31, 1968. Mr. Clark also elaborated on billings for the various projects. Upon completion of his report the Chairman asked for questions. There being none, the report as submitted was accepted by the Committee.

Fiscal Status Report: A report entitled "Fund Summary", dated October 31, 1968, was then outlined by Mr. Kenn Cole. There was some discussion concerning the High Valley Project. Following the Fund Summary report, Mr. Cole outlined the Quarterly Operating Expense report, dated September 30, 1968, for the Committee members. Upon completion of this report, MOTION WAS MADE BY MR. BIGGS, SECONDED BY MR. BISHOP, THAT THESE FISCAL STATUS REPORTS BE APPROVED BY THE COMMITTEE AND MADE A PART OF THE MINUTES. APPROVED.

Referendum 18 Report: Einar Hendrickson gave a short report, dated November 20, 1968, entitled "Status Report on Passage of Referendum 18) and indicated the need for new emphasis on facility development in light of citizen approval for outdoor recreation projects.

At this point, Mr. Bert Cole asked to read a RESOLUTION calling for thanks and commendations to organizations and individuals named in the resolution for their assistance in passage of Referendum 18.

RESOLUTION

WHEREAS numerous organizations and individuals throughout the State of Washington under the general leadership of Mr. Brock Evans and Doctor A. W. Stevenson worked diligently in the interest of present and future recreation for the people of the State of Washington, and;

WHEREAS the organization, Citizens for Outdoor Recreation, Inc., in particular, headed by Mr. Evans and Doctor Stevenson financed and furthered this effort, and;

WHEREAS the directors and personnel of the Washington State Parks and Recreation Department, the Department of Game, the Department of Natural Resources and the Interagency Committee for Outdoor Recreation made an unusual effort to provide public information on recreational needs within the State of Washington which enabled voters of the state to make informed judgments regarding Referendum 18, and;

WHEREAS many civic and outdoors groups (as identified in the attached list) promoted the passage of the \$40 million outdoor recreation bond issue, and;

WHEREAS the passage of Referendum 18 was urged by both the Honorable Governor Daniel J. Evans and Attorney General John J. O'Connell, therefore;

BE IT RESOLVED that the Interagency Committee for Outdoor Recreation publicly thank and commend all organizations and individuals named in this resolution as well as those thousands unnamed for their efforts leading to an acceleration of the acquisition and development of recreational lands and facilities for the people of the State of Washington, and;

BE IT FURTHER RESOLVED that copies of this resolution be presented to the organizations and individuals named and to the news media.

(* This listing will be available later.)

Mrs. Lemere suggested appending a list of endorsers and contributors who worked on the campaign for Referendum. Mr. Cole suggested updating the Resolution to include anyone who had helped in the campaign. Proper notices of appreciation should be sent out as soon as possible. MOTION WAS MADE BY MR. COLE, SECONDED BY MRS. LEMERE TO CARRY OUT THIS PROPOSAL, WHICH WAS ACCORDINGLY ADOPTED BY THE COMMITTEE.

The Chairman then commended the staff of IAC most highly for its part in the successful campaign, and all members of the Committee who gave of their time and effort in its behalf.

Resignation of Administrator, IAC: Einar Hendrickson asked for permission to deliver a special "status" report. A letter of his resignation as Administrator for the Interagency Committee for Outdoor Recreation was distributed to the members present. Chairman Bell read the letter in its entirety and commended Mr. Hendrickson for his guidance and efforts during his association with the IAC. After an expression of membership regrets, MR. TOLLEFSON MOVED, SECONDED BY MR. PRAHL, TO ACCEPT THE RESIGNATION IN ACCORD WITH THE LETTER MADE A PART OF THESE MINUTES. MOTION CARRIED.

Mr. Bell as Chairman then appointed a committee of three consisting of Mr. Omar Lofgren, Chairman; Mr. Bert Cole; and Mrs. Frederick Lemere to receive and screen applications for Administrator of the IAC. They were instructed to agree upon and prepare a description of the position, to advise the general public of its availability and to accept applications. Further, they were asked by the chairman to screen the applicants filing for the position and recommend for interview by the Committee those best qualified for the position.

OLD BUSINESS

IV (a) Administrative Procedures Rules

The Committee's attention was directed to Mr. Mort Tytler's memorandum of November 20, 1968, dealing with proposed rules on administrative procedures. It was Mr. Tytler's recommendation that these rules not be acted upon at the November 25 meeting. He felt the delay need not be lengthy but that further consideration of policy matters before fixing them in rules was most important.

Mr. Hendrickson advised that the Procedural Guidelines should be revised by April at the latest which would mean a March printing. The next quarterly meeting of the IAC was suggested for February, and Mr. Hendrickson cautioned about the delay in the administrative procedures hearing. Phil Clark pointed out that the Technical Committee had devoted considerable time on the proposed rules and the action program, and he felt that adding guidelines to it would entail a rather large project. However, included in the guidelines will be many of the proposed rules. He noted that the Technical Committee has reserved the first and third Mondays of each month for meetings. This Committee will make every effort to have all three projects ready by February.

Mr. Bell felt the Action Program should receive highest priority at the February meeting and that the adoption of the administrative procedures rules should be considered thereafter.

The Chairman then asked for any objections to Mort Tytler's recommendation. There being none, the chair concurred with the matters discussed by Mr. Tytler and advised that the matter of the proposed rules would, therefore, be continued.

IV a. (b) Appraisal requirements.

Phil Clark referred the Committee to the memorandum of November 31, 1968, entitled "Appraisal Requirements" and noted that staff recommends, after having discussed this matter of appraisal requirements with the Technical Committee, that this matter be deferred until such time as a thorough review can be made, and an appraisal policy recommended for adoption with the administrative rules. There being no objections or comments from the IAC members, the chairman stated the matter would be continued as recommended by the staff.

IV a. (c) Technical Committee Additions.

Phil Clark presented a memo to the IAC entitled "Recommendation for Local Representation on the Technical Committee", dated November 21, 1968. The recommendation was made that permanent local agency representatives be appointed to the Technical Committee to act in the same capacity as existing Technical Committee members; that of an advisory nature to the Interagency Committee and IAC Staff on such matters as the Committee may request technical assistance. It was recommended that five local agency technical staff members be appointed to the committee, one for each of the five citizen members of the Committee; that these appointments be made by the Chairman with assistance of Staff in suggesting agencies and individuals that are knowledgeable and interested in serving on the Technical Committee. It was suggested that local technicians be selected from the following geographical areas of the state: northeast (Spokane); central (Wenatchee-Yakima-Tri-Cities), northwest (Skagit-Whatcom County), Puget Sound, and the southwest (Vancouver).

Mrs. Lemere, in response to question from Chairman Bell for comments, agreed that these additions to the Technical Committee would be apropos. She inquired as to the manner in which these people would be chosen. Mr. Clark replied that this had not yet been resolved, but presumably a request would be made to the various mayors by the chairman, who, in turn, would appoint the staff member from the region concerned. Mr. Bishop pointed out that official organizations representing cities and counties should be involved, i.e., The Association of Washington Cities and the Washington State Association of County Commissioners. He felt suggestions should be obtained, and nominations made, by these organizations. An explanation should be given to these organizations of the desired qualifications of those who would serve on the Technical Committee, then involve them in the selection. Mrs. Lemere agreed it would be preferable to ask the associations to nominate from the various regions persons having the technical requirements for the job, and send their names to the IAC for selection.

Following further discussion, the Staff was directed by Mr. Bell to draft a letter for Mr. Bell's signature as Chairman of IAC to be sent to the state organizations adequately representing the local sector. The opportunity would be given to the IAC members to review the drafted letter prior to its issuance.

At this point, Mr. Bell commended that the Draft of the Outdoor Recreational Technical Assistance Program, dated November 1, 1968, and the Draft of the U. S. Department of

Interior Cooperative Agreement and plan for providing technical services under the Outdoor Recreation Technical Assistance Act of 1969, had been presented to the IAC by BOR. He asked that this matter be placed on the agendum for the next meeting of the IAC. Mr. Bell commented that the BOR would pay one-half the cost or salary of a technical assistant whose duties would be assisting local agencies and those concerned with Outdoor Recreation in interpreting the rules and regulations; providing help in submitting applications and in the preparation of proper plans.

IV (b) Ratification of Revisions of Operating Budget

With reference to the November 19, 1968, memorandum entitled "Ratification of Operating Budget Procedures", Mr. Kenn Cole gave explanation of the budget revisions which had been given to CBA. There followed considerable discussion on (1) assessment of administrative surcharge fees to local and state agencies, (2) 215 commitment, and (3) overhead on the Land and Water Conservation Fund Projects. MR. BISHOP THEN MOVED, SECONDED BY MR. ROTTLER, THAT IN VIEW OF THE MOTION MADE IN THE AUGUST, 1968, MEETING OF THE IAC, IT APPEARED THAT THE REVISIONS MADE BY THE STAFF IN THE OPERATING BUDGET WERE IN ACCORDANCE WITH THAT MOTION AND SHOULD THEREFORE BE APPROVED. THE MOTION WAS CARRIED.

and amplified by motion III 6 adopted at the Oct. 28, 1968 meeting of the IAC.
Corrected Nat 1/69 minutes

IV (c) BOR Negotiated Surcharge for 1969

Presentation of the BOR Negotiated Surcharge for 1969 was outlined to the members by Kenn Cole, in a memorandum dated November 21, 1968. Staff recommended retaining the status quo on the current 2% overhead surcharge rate in effect earlier and suggested a motion to this effect. MR. BISHOP THEN MOVED, SECONDED BY BERT COLE, THAT THE COMMITTEE ACCEPT THE STAFF RECOMMENDATION TO RETAIN THE 2% SURCHARGE FOR THE CURRENT FISCAL YEAR. MOTION WAS CARRIED.

IV (d) Consideration and Action upon Harold Wise Reports on Phase I and II.

Mr. Hendrickson's memorandum of November 20, 1968, was called to the Committee's attention. Member response to Harold Wise Phase I and II Reports was reported on by Mr. Ed Putnam. There has been poor response from Committee members to the Phase I and II Wise reports; only three came in (Department of Game, PCA and BOR). The conclusions of BOR deserved careful consideration in that it was stated in Mr. Overly's letter of November 21, 1968, that the contract requirements for the first two phases of the Wise report were largely unmet; therefore, it was their feeling that unless the contractual terms are met, BOR would have no alternative but to withhold payment on its part of the planning project. Following discussion of this matter, MR. BIGGS MOVED, SECONDED BY MR. WARD, THAT IN LIGHT OF MR. OVERLY'S COMMENTS REGARDING THE STATUS OF COMPLETION OF THE CONTRACT THAT THE COMMITTEE WITHHOLD PAYING THE \$2,500 FOR THE PHASE II STAGE OF THE WORK UNTIL OR PENDING RECEIPT OF THE THIRD PHASE OF MR. WISE'S WORK. THE MOTION WAS CARRIED.

Chairman Bell then announced the date, time and place for the Phase III presentation: Monday, December 6 from 10:00 a.m. to 3:00 p.m., at the Hyatt House, Seattle, and asked that all members who could possibly be in attendance plan to do so.

IV (g) State Agency Projects

Chairman then deviated from the agendum and asked that consideration be given Item IV (g), calling upon Mr. Phil Clark and Mr. Milt Martin for reports. Mr. Milt Martin distributed

booklets regarding proposals for development of the Green River Project and the Yakima Canyon. He asked for review of these proposals by the IAC members. There followed considerable discussion on these two proposed projects between Mr. Biggs and Mr. Martin, it being noted that there should have been inter-agency cooperation prior to issuance of the reports. Mr. Martin pointed out that the Committee had received the Yakima project on December 8, 1967, when it had been outlined to the IAC.

The Chairman at this point agreed there had been lack of communication and that coordination in agency accomplishments in projects of this type was most important. It was his feeling that now that the proposal had been made by Parks and Recreation the inter-agency cooperation could begin. MOTION WAS THEREFORE MADE BY MR. COLE, SECONDED BY MR. TOLLEFSON, THAT THE COMMITTEE RECEIVE THE GREEN RIVER GORGE AND YAKIMA CANYON BOOKLETS OF THE PARKS AND RECREATION COMMISSION. MR. BIGGS AMENDED THE MOTION REQUESTING THAT THE INTERAGENCY COMMITTEE ACCEPT THE REPORT OF THE STATE PARKS ^{AND RECREATION COMMISSION} ~~DEPARTMENT TO THE STATE~~ ~~PARKS COMMISSION~~ REGARDING THE YAKIMA CANYON AS BEING AN EXCELLENT AND INTERESTING DOCUMENT.

*Corrected
2/24/69
meeting*

Mr. Tollefson stated that a report could be received by the IAC but that the members do not commit themselves in any way to the proposal. Reports are merely received for consideration.

Mr. Martin noted that the proposals were being submitted to the IAC merely as informational documents. He asked that the motion as stated be read by the secretary. Mr. Bishop indicated his strong feeling that there should be positive coordination by the agencies involved in the resource management field. Following further discussion, Mr. Bell and the committee concurred.

Question on the motion was then called for by Chairman Bell and the MOTION WAS CARRIED.

The Committee recessed for luncheon at 12:20 p.m.

The Committee reconvened at 2:30 p.m. for afternoon session.

IV (e) Supplemental Referendum II appropriations

The Chairman called for comments on Referendum II, Supplemental appropriations. Mr. Phil Clark referred the Committee to the memorandum dated November 20, 1968, entitled "Supplemental Referendum Appropriation:", and noted specifically that "RCW 43.99.126, a part of the 1967 amendments to the Interagency Committee's organic act, says: 'The committee for outdoor recreation shall make no commitment nor enter into any agreement until it has determined that sufficient funds are available to meet project costs.'

He noted that the Staff interprets Mr. Mort Tytler's opinion (contained in the November 20 memo) to mean that before the Committee can make any commitment or agreement for funding, the funds for such a commitment must be available from an existing appropriation and the Outdoor Recreation Account must contain such a balance as to be able to honor, at any given point in time, any demand for a warrant to be drawn on a project for which such a commitment or agreement exists.

Mr. Clark then read Recommendation 1 and Recommendation 2 as outlined below:

Recommendation (1 of 2)

Staff recommends that in all future commitments of funds by the Committee to either state or local agency projects, sufficient funds must be available by legislative appropriation and have accumulated in the Outdoor Recreation Account in such an amount as to cover the IAC and/or Bureau of Outdoor Recreation share of any project. In applying this policy to funds such as Initiative 215 which accumulate in a monthly manner, the total amount of funds available for any given project proposal is determined as that amount that has accumulated up to 30 days prior to the Interagency Committee meeting at which funding consideration is scheduled; except that the 30 day requirement is waived for the remaining Referendum 11 funds so that an immediate decision on funding, if desired by the Committee, can be made on local projects as discussed in the memorandum entitled "Action on Local Projects," dated November 25, 1968.

Recommendation (2 of 2)

Staff recommends that the Committee instruct the Administrator to proceed with implementation of the request to the Governor and Legislature for an advance appropriation of the remaining \$4 million in Referendum 11 bonds.

It is important that the appropriation bill be drafted and filed in a timely manner so as to secure an appropriation as early as possible. If such an appropriation is delayed until late next spring, the final processing of any projects which might be funded from Referendum 11 will overlap project submittals in anticipation of Referendum 18 funding. We had hoped to avoid this overlap by securing an early appropriation, thereby providing continuity of staff deployment of time on project administration.

Mr. Bishop disagreed with Recommendation 1, stating that such an interpretation would affect almost all state agencies since most agencies operate in this manner. He asked Mort Tytler for his reasoning behind his informal opinion. Mr. Tytler cited the law, and stated it was his feeling this should be adhered to, or, if not, it should be legally changed. Mr. Bishop thereupon stated he felt it was necessary to operate on the basis of estimated revenues for a fiscal biennium, and suggested that the Staff be directed to prepare an amendment to the enabling legislation if this was necessary in order to clarify the matter. It was his suggestion that Staff discuss this with CBA and involve Mort Tytler in the interpretation but not ask for a formal opinion. The Chairman then called for a motion on Recommendation 1; there being non, Recommendation 1 was NOT ADOPTED by the Committee.

The Chairman then called for a motion on Recommendation 2. IT WAS MOVED BY MR. LOFGREN, SECONDED BY MR. PRAHL, TO PROCEED WITH THE REQUEST FOR AN ADVANCE APPROPRIATION OF REFERENDUM 11 BONDS AS PRESENTED IN RECOMMENDATION 2.

Discussion followed. Mr. Bishop noted that the \$4 million is half local and half state funds; therefore \$2 million is in the capital request for next biennium. If the Governor is asked to request an advance appropriation of the \$4 million, \$2 million of it can be advanced for local projects but the state appropriation would have to conform to the capital budget requests by the participating state agencies by area types and regions. Mr. Hendrickson pointed out that the last time the budget was a lump sum appropriation based upon program documents submitted. Mr. Bishop cautioned that the staff should carefully determine how the legislation would have to be structured to carry out that appropriation.

The Chairman then called for the question on Recommendation 2, and it was accordingly CARRIED.

IV (f) Staff Recommendations and Action on Local Projects

Phil Clark briefly outlined the number of local projects which were processed in compliance with the August 1 receipt deadline. Fifty-four projects were received, and 31 remained eligible for funding consideration on November 25, 1968.

Four projects were recommended for approval: King County's Seahurst; Renton's Lake Washington Beach; Seattle's Matthews Beach, and Pateros' Lake Pateros. Chairman Bell asked if the Committee desired to take up these projects one at a time and it was so agreed.

1. King County - Seahurst. IT WAS MOVED BY MR. ROTTLER, SECONDED BY MR. BIGGS THAT THIS PROJECT BE APPROVED WITH THE PROVISIO THAT THERE BE AT LEAST TWENTY CAR AND TRAILER SPACES AVAILABLE IN CONNECTION WITH THE DEVELOPMENT. THE MOTION WAS AMENDED BY MR. ROTTLER THAT THE TWENTY PARKING SPACES SHOULD BE A MINIMUM FIGURE AND THAT MORE SPACES WOULD BE DESIRABLE. MOTION WAS CARRIED.

Funding: \$99,600 local and \$66,400 from Initiative 215

2. Renton - Lake Washington Beach (Phase 3). IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. BIGGS THAT THIS PROJECT BE APPROVED AS PRESENTED AT LESS THAN THE RENTON REQUEST BECAUSE OF INSUFFICIENT FUNDS TO APPROVE THE TOTAL REQUEST. Mr. Overly then stated there ought to be a fourth stage so the project would be completed. He stated further that the project had been approved by the BOR on the basis of its entirety and that the Bureau did not wish to leave it only partially done since they have already invested money in it. Chairman Bell then asked Mr. Tollefson TO WITHDRAW HIS MOTION and Mr. Biggs TO WITHDRAW THE SECOND TO THE MOTION. THEY WERE ACCORDINGLY WITHDRAWN.

Upon consensus of the Committee, action on the Renton Project was deferred until December 16 when Staff can present a firm recommendation in funding based upon anticipated apportionment from the Land and Water Conservation Fund.

3. Seattle - Matthews Beach: IT WAS MOVED BY MR. LOFGREN, SECONDED BY MR. TOLLEFSON THAT THIS PROJECT BE APPROVED. Mr. Rottler voiced his concern about the taking of residences for this park without advising the owners. Dick Burrows of the City of Seattle pointed out the legal mechanism of public hearings and so forth involved in comprehensive planning, capital improvement programming, and making application to the IAC. It was his feeling that it is not possible to proceed to condemn property or give notification to property owners of intent to purchase until the City receives notification from the IAC on project approval.

Mr. Bell asked if there was any idea of the estimate of acquisition cost through condemnation, and if applications are not based on something of this source they cannot be considered to be based on particularly sound financial estimates. Mr. Tollefson pointed out that the IAC has, in the past, approved projects based on estimates, after which negotiations for purchase were undertaken. Mr. Bell stated as an example that it is basically King County's policy to follow other procedures.

Mrs. Joan Blaisdell of the City of Bellevue pointed out, as did Seattle, that it is necessary to have IAC approval of a project prior to taking action toward filing for

condemnation.

MR. ROTTLER AMENDED THE MOTION FOR APPROVAL TO ADJUST THE ALLOCATION OF FUNDS FOR MATTHEWS BEACH TO:

\$104,375 LOCAL SHARE
52,187 INITIATIVE 215
52,188 REFERENDUM 11
208,750 HUD

Chairman Bell asked the Committee if it would approve the project as amended, to become the nineteenth project in the list to be reserved until Referendum 11 funds are available. The question was called for, with Mr. Biggs asking that his "yes" vote be noted as having serious doubt as to the extent to which property owners and others in the area have been consulted on the matter. It was his feeling that a better type of public hearing would be desirable. The Chairman STATED THE MOTION WAS PASSED WITH MR. BIGGS' QUALIFICATION DULY NOTED. FURTHER, STATE PARKS DID NOT VOTE AS MR. ODEGAARD WAS ABSENT, AND MR. BISHOP ASKED THAT HE BE RECORDED AS NOT VOTING.

4. Pateros - Lake Pateros MR. ROTTLER MOVED, SECONDED BY MRS. LEMERE FOR APPROVAL OF THE PROJECT WITH THE RESTRICTION THAT STAFF BE CERTAIN THAT THE INSTALLATION WOULD BE SOUND IN VIEW OF THE EXPOSURE OF THE DOCK ON OPEN WATERS. THE MOTION WAS CARRIED.

Funding: Pateros \$3,180 Initiative #215 \$2,120:

The next 18 projects were then considered by the Committee, and MR. TOLLEFSON MOVED, SECONDED BY MR. PRAHL THAT (1) OAK HARBOR'S BEACH PROJECT BE APPROVED SUBJECT TO LIMITATIONS DICTATED BY THE AVAILABILITY OF FUNDS. MOTION WAS CARRIED.

IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. PRAHL THAT (2) AUBURN'S CEDAR LANE PROJECT BE APPROVED. MOTION CARRIED.

At this point, Chairman Bell asked if any member had any question on any of the remaining projects rather than taking them one at a time. Mrs. Lemere questions (11) Seattle Mini-Park Program = specifically the Roy Street Park program. She felt it was very small in area, presently being used as a much-needed parking lot, and objected to its use for a mini-park program. She stated she had canvassed the area and had seen other open space in the vicinity much more suitable. Doctor Gregory Falls, Director of the School of Drama, University of Washington, then spoke from the audience on this parking space and his feeling it was needed for theatre parking area as well as for the apartments around it. Chairman Bell felt the objections made were valid. Mr. Burrows of the City of Seattle then expressed the feeling of the City of Seattle in placing this area as a mini-park. However, since the Committee was objecting to it, he felt an alternative proposal could be made whereby funds could be given for the mini-park program as a whole and that another location could be secured for the Roy Park. He was informed it was not possible to allocate funds without a specific location having been given consideration of the Committee.

MRS. LEMERE THEN MOVED THAT PROJECT (11) MINI-PARKS BE APPROVED WITH THE DELETION OF THE ROY STREET PARK. SECONDED BY LOFGREN.

Someone from the audience then spoke, agreeing with Mrs. Lemere regarding acquiring property for parks and pointed out that in many instances citizens were not even aware of consideration being given certain areas.

Mr. Biggs then called for the question on Mrs. Lemere's motion, AND IT WAS ACCORDINGLY CARRIED BY THE COMMITTEE.

Mr. Byron Haley, Washington State University, explained his views on acquiring of land for projects. There followed more discussion on condemnation of land and traumatic experience of this matter for individual home-owners. Mr. Bell then directed the Staff to prepare for the Committee's consideration a future procedure and policy in those matters in which condemnation is involved and possible ground rules could be laid for applicants to follow prior to making an application. Mrs. Blaisdell again spoke, mentioning differences in options and lengths of times, etc. Following discussion, Chairman Bell instructed the staff and asked that the minutes so state, THAT THE IAC ADOPT RULES UPON RECOMMENDATION OF THE TECHNICAL COMMITTEE AND THE ADDITIONAL COMMUNITY PEOPLE TO BE ADDED TO IT, WHEREBY CARE BE TAKEN TO CONSIDER PRIVATE PROPERTY OWNERS IN ALL PROJECTS.

Mr. Biggs moved that the agenda again be considered.

Mr. Bert Cole brought up for discussion Project (6), Houghton Beach, and the matter of adequate parking. Phil Clark mentioned that if boat launching were included in the project, additional parking would have to be acquired.

IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. PRAHL, THAT THE REMAINING PROJECTS BE APPROVED. THE MOTION WAS PASSED.

Chairman Bell then read the list of projects for the benefit of the audience, noting that approval of these eighteen projects (19 including the Matthews Beach addition heretofore agreed upon in these minutes) is subject to the availability of Referendum 11 funds as set forth in the staff memo "Action on Local Projects", dated November 25, 1968.

IV (g) Department of Game

Consideration was then given to the memorandum dated November 22, 1968, Department of Game Projects. Hole-in-the-Ground: The chairman asked for a motion to approve withdrawal of Hole-in-the-Ground as noted in the memorandum. IT WAS MOVED BY MR. LOFGREN, SECONDED BY MRS. LEMERE, THAT APPROVAL OF WITHDRAWAL BE GRANTED. MOTION WAS CARRIED.

Mr. Biggs was then called upon to give a report on the High Valley Project. He outlined the meaningful contribution it would give to the recreational picture of the state. He expressed his appreciation to Einar Hendrickson and the Outdoor Recreation Staff in expediting the transaction for acquisition, to Mr. Fred Overly and members of his staff and to Mr. Bell and all members of the Committee.

Mr. Bishop inquired whether the High Valley Project could lend itself to a multi-type recreational program use involving inter-departmental cooperation. Mr. Biggs agreed that other agencies could request development funds for this area. It was suggested that the State Parks Commission then address itself to the development of some parks in the area. Mr. Biggs agreed the Project was not a Game Department project alone and that other departments should and would be taking an interest in it. Mr. Bell then instructed the Technical Committee to explore the possibilities of joint use of the High Valley Project and return to their respective agency heads with plans

from their discussions as well as informing the IAC members.

IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. PRAHL, THAT RECOMMENDATION #2, 1967-1969 STATEWIDE WATER ACCESS SITE APPROVALS OF THE GAME DEPARTMENT BE APPROVED. MOTION WAS CARRIED.

V b Action Program Considerations

Mr. Bell noted that this proposal was in the hands of the IAC members for their consideration and that the deadline for printing recommendations would be discussed at the February meeting.

V c Ratification of Planning Grant Contract Extension

The Committee was informed by the Chairman that this had already been resolved, except that billings and audits should be expedited to determine possible continuance of the work outlined in the PCA request of November 20, 1968, as presented in the agenda item.

NEW BUSINESS

V a Eschbach Park Highway Taking - Policy Decision

Phil Clark, IAC, William D. McAtee, District Senior Negotiator, Department of Highways, and Keith L. Densley, Right-of-Way Supervisor, Department of Highways, presented to the IAC the Eschbach Park Highway Taking, referring to a proposed land exchange and borrow-pit lease, using a map demonstration. As background, it was pointed out that the IAC had approved funding of the 125 acre Eschbach Park on December 8, 1967. The State granted 75 percent of the cost of acquisition in the amount of \$55,125 from Referendum 11. Yakima County has been reimbursed by the IAC and the project completed. However, the Department of Highways now seeks to acquire 1.82 acres of the park property for highway right-of-way, pipeline right-of-way and perpetual easement. Fee title to the aforementioned 1.82 acres is required. Mr. McAtee pointed out that in lieu of a dollar amount for the required right-of-way, the Department of Highways, the IAC and the County of Yakima could agree to exchange the 2.45 acres of land for the 1.82 acres needed for the highway right-of-way.

Further, the Highway Department instead of acquiring fee title to that portion of Eschbach Park lying within the confines of the subject borrow pit site, suggested entering into a lease with Yakima County whereby it would lease the 5.43 acres of the Eschbach Park property which lies within the pit site for a specific term for a dollar amount to be mutually agreed upon.

Discussion of the Highway's proposal then ensued. Mr. Cole noted that the IAC would be exchanging land for highway purposes which it had in fact purchased for recreational purposes and questioned the legality of this action. Staff pointed out that the Committee can authorize an exchange of this type based upon RCW 49.99.100, the provisions for which have been included in the project agreement for Eschbach Park, even though Initiative 215 funds are not included in this project.

Thereupon it was MOVED BY MR. PRAHL, SECONDED BY MR. COLE THAT THE TRANSFER OF PROPERTIES BE APPROVED, WHEREUPON HIGHWAYS WOULD TRANSFER TO THE COUNTY THE 2.45 ACRES OF THEIR PROPERTY IN EXCHANGE FOR THE TWO PARCELS OF COUNTY PROPERTY OF 1.82 ACRES, AND IF THE HIGHWAY CONTRACTOR DOES UTILIZE THE AREA INDICATED FOR BORROW PIT PURPOSES, THAT HIGHWAYS WILL ENHANCE THE RECREATIONAL VALUE OF THE PROPERTY IN TERMS OF A FACILITY THAT WILL BE AGREEABLE TO THE COUNTY.

Mr. Bell pointed out that if IAC approves the land exchange, the exchange should be conditioned upon the staffs of IAC and Highways working out the recreational enhancement provisions.

THE MOTION WAS THEN AMENDED BY MR. PRAHL FOLLOWING FURTHER DISCUSSION: THAT ANY PLAN FOR RECREATION ENHANCEMENT WOULD BE SUBJECT TO APPROVAL OF THE IAC AND YAKIMA COUNTY BEFORE FINALIZATION, BUT THAT THIS NOT BE A CONDITION OF ALLOWING HIGHWAYS TO PROCEED WITH THEIR PROJECT.

At this point, Mr. Cole stated that the minutes should reflect an exchange of county park land to be used for highway purposes which in the long run would result in equal or better values for recreational purposes.

Mrs. Lemere brought up the point mentioned in the staff memo involving screening the highway from the park area, and Mr. Prahl indicated that he would have no objection to planting a row of trees for screening or whatever is necessary to screen the highway.

Whereupon, Mr. Cole called for the question on the motion AND IT WAS ACCORDINGLY PASSED BY THE COMMITTEE MEMBERS.

Following approval of the motion, Mr. Bell suggested that revenues derived by the county from the borrow pit should be placed in the County Parks fund for park improvements. THE COMMITTEE CONCURRED IN THIS SUGGESTION.

V (d) BOR Inspection Agreement

With the approval of Mr. Overly, BOR, this item was deleted by the Chairman from the agendum.

MR. PRAHL MOVED FOR ADJOURNMENT - 5:30 P.M. MOTION WAS CARRIED.

RESPECTFULLY SUBMITTED,

EINAR H. HENDRICKSON
ADMINISTRATOR

RATIFIED BY THE COMMITTEE

1/14/69 *as corrected pg 6, pg 7.*
Lewis A. Bell Date
LEWIS A. BELL
Chairman

1968

PROJECT APPROVAL/DISAPPROVALS AT NOVEMBER 25, 1968 MEETING

PROJECTS APPROVED:

<u>Agency</u>	<u>Project</u>	<u>Local</u>	<u>Init. 215</u>
King County	Seahurst	\$ 99,600	\$ 66,400
Pateros	Lake Pateros	3,180	2,120
		<u>\$102,780</u>	<u>\$ 68,520</u>

Projects deferred for consideration at future meeting when Referendum 11 funds would be available BUT approved by the Committee at November 25, 1969 meeting, subject to limitations dictated by availability of Ref. 11 and:

<u>AGENCY</u>	<u>PROJECT</u>	<u>LOCAL</u>	<u>REF. 11</u>	<u>INIT. 215</u>	<u>HUD</u>	<u>BOR</u>
1. Oak Harbor	Oak Harbor Beach	\$ 9,750	\$ 19,500	\$ 9,750		
2. Auburn	Cedar Lane	16,330	48,990			
3. Brier	Brier Park	12,450	37,350			
4. Kent	Lake Fenwick	66,125	66,125		132,250	
5. King Co.	Green River	55,750	55,750		111,500	
6. Kirkland	Houghton Beach	91,250	91,250		182,500	
7. Kitsap Co.	Wicks Lake	5,000	15,000			
8. Lynnwood	Dale Way	14,313	42,937			
9. Lynnwood	Lynnwood Park	9,388	28,162			
10. Seattle	Chittenden Locks	118,750	118,750		237,500	
11. Seattle	Mini Program	106,375	106,375		212,750	
12. Seattle	Greenwood	90,000	90,000		180,000	
13. Snohomish Co.	L. Roesiger	33,575	100,725			
14. Yarrow Point	Morningside	10,750	32,250			
15. Clark Co.	Moulton Falls	5,500	16,500			
16. Ridgefield	Ridgefield Park	6,250	18,750			
17. Spokane	Drumheller	15,250	45,750			
18. Spokane Co.	Fish Lake	2,500	5,000	2,500		
19. Seattle	Matthews Beach	104,375	52,188	52,187	208,750	
	Lk. Wn. Beach	49,645		49,645		99,291

SEE DEC. 16, 1968 MEETING

* 11. Note that Roy Park was deleted from these figures. Mrs. Lemere asked for deletion and the Committee approved of her motion.

PLEASE SEE MINUTES OF MAY 26, 1969 FOR THESE PROJECTS.

STATE OF WASHINGTON

Interagency Committee
for Outdoor Recreation



Daniel J. Evans
Governor

114 North Columbia, Olympia, Washington 98501

Phone (206) 753-7140

Lewis A. Bell
Chairman

November 25, 1968

PARTICIPATING AGENCIES

DEPARTMENT OF COMMERCE &
ECONOMIC DEVELOPMENT

Daniel B. Ward
Director

DEPARTMENT OF FISHERIES

Thor C. Tollefson
Director

DEPARTMENT OF GAME

John A. Biggs
Director

DEPARTMENT OF HIGHWAYS

Charles G. Prohl
Director

DEPARTMENT OF NATURAL
RESOURCES

Bert L. Cole
Commissioner of
Public Lands

STATE PARKS & RECREATION
COMMISSION

Charles H. Odgaard
Director

CITIZEN MEMBERS

Lewis A. Bell
Everett

Warren A. Bishop
Pullman

Mrs. Frederick Lemere
Seattle

Omar Lafgren
Spokane

Jack Rottler
Seattle

ADMINISTRATOR

Einar H. Hendrickson
Olympia

Mr. Lewis A. Bell, Chairman
Interagency Committee for
Outdoor Recreation
114 North Columbia Street
P.O. Box 1489
Olympia, Washington 98501

Dear Mr. Bell:

I hereby tender my resignation as Administrator of the state Interagency Committee for Outdoor Recreation effective after December 31, 1968, and request that you place it before the Committee at its November 25 meeting so that efforts may begin to recruit a successor.

I have delayed this resignation until after passage of Referendum 18 earlier this month, but believe that the time is now propitious to relinquish these duties to another qualified person so I may turn my energies to other career interests. With a sound program being referred to the Governor and Legislature for advancement of this important program, I feel able to seek other goals in 1969 ...an interest you have known of for some time.

I am proud to have been administrator of the Interagency Committee during the formative years of this new program. It has been an exhilarating experience to help initiate about 250 state and local projects comprising nearly 150,000 acres of new recreational lands, waters, and major facilities for public enjoyment since our beginning in early 1965. This is an investment approaching \$20 million for the citizens of this state.

Further, I am pleased that we have developed and improved procedures, have recruited a professional staff, and have established and maintained Washington's qualification for federal assistance from the Land and Water Conservation Fund. Washington stands at the forefront among states in its outdoor recreation program. I am gratified that we

STATE OF WASHINGTON

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Lewis A. Bell
Chairman

Page 2.
Mr. Lewis A. Bell, Chairman

PARTICIPATING AGENCIES

DEPARTMENT OF COMMERCE &
ECONOMIC DEVELOPMENT

Daniel B. Ward
Director

have been able to assist both state and local governments, and have worked cooperatively with many federal agencies.

DEPARTMENT OF FISHERIES

Thor C. Tollefson
Director

It is for me, as I know it is for you, and all present and past members, staff, or associates of the Committee, a source of real pleasure that we have received such a resounding vote of confidence from the citizens of Washington by their more than two to one approval of the additional \$40 million of state funds authorized by the passage of Referendum 18.

DEPARTMENT OF GAME

John A. Biggs
Director

DEPARTMENT OF HIGHWAYS

Charles G. Prehl
Director

DEPARTMENT OF NATURAL
RESOURCES

Bert L. Cole
Commissioner of
Public Lands

If it is not possible for the Committee to find a suitable successor who can assume duties by January 1, I will be willing to consider a reasonable delay of my departure in order to maintain the continuity of the program as the 1969 Legislature convenes.

STATE PARKS & RECREATION
COMMISSION

Charles H. Odegaard
Director

Please convey my sincere thanks to all who have cooperated to make this program so successful. With all best wishes for its continuance.

CITIZEN MEMBERS

Lewis A. Bell
Everett

Warren A. Bishop
Pullman

Mrs. Frederick Lemere
Seattle

Omar Lofgren
Spokane

Jack Rottler
Seattle

Sincerely yours,

Einar H. Hendrickson

ADMINISTRATOR

Einar H. Hendrickson
Olympia

AMENDED SUMMARY OF ACQUISITION SITES FOR IAC

APPROVAL ON AUGUST 19, 1968 - BOR MATCHING

<u>AREA/SELLER</u>	<u>COUNTY</u>	<u>REGION</u>	<u>ACREAGE AND/OR EASEMENT</u>	<u>USE</u>	<u>FUNDING</u>	<u>TOTAL COST</u>	<u>OPTION PERIOD</u>
1. GRAYS RIVER Kandoll	Wahkiakum	2	.25 acres	Parking	\$ 150 - 11 \$ 150 - BOR	\$ 300	5/23/68 - 9/31/68
2. WETSER LAKE Millam	Whatcom	3	2.00 acres (191 f.f.)	Parking	\$2900 - 215 \$2900 - BOR	\$ 5,800	5/28/68 - 9/30/68
3. GREEN RIVER Bolduc	King	4	.29 acres 4000 feet	Parking & Easement	\$5200 - 11 \$5200 - BOR	\$10,400	5/21/68 - 9/30/68
4. STILLAGUAMISH R. Hazel Estates	Snohomish	4	4.60 acres (125 f.f.) 2800 feet	Parking & Fishing	\$6375 - 11 \$6375 - BOR	\$12,750	7/20/68 - 10/31/68
5. RILEY LAKE Normanna Park Inc.	Snohomish	4	2.50 acres (250 f.f.)	Boat Launch	\$2000 - 11 \$2000 - BOR	\$ 4,000	7/16/68 - 9/30/68
6. PUYALLUP RIVER State Highways	Pierce	4	2.17 acres (410 f.f.)	Parking & Fishing	\$1200 - 11 \$1200 - BOR	\$ 2,400	N/A
7. CASTLE LAKE Webbley	Grant	6	175.20 acres (4350 f.f.)	Public Fishing	\$4380 - 11 \$4380 - BOR	\$ 8,760	4/3/68 - 8/31/68
8. YAKIMA RIVER Kiona Irr. Dist.	Benton	6	7.42 acres (1100 f.f.)	Boat Launch	\$ 375 - 215 \$ 375 - BOR	\$ 750	5/1/68 - 9/30/68
9. SNAKE RIVER Fouste	Asotin	8	3.43 acres (1140 f.f.)	Boat Launch & Parking	\$10,000 - 215 \$10,000 - BOR	\$20,000	6/1/68 - 9/30/68
10. NOOKSACK RIVER DeGroot	Whatcom	3	1.00 acres (113 f.f.) 2600 feet	Parking & Easement	\$1450 - 11 \$1450 - BOR	\$ 2,900	6/10/68 - 9/30/68
11. HATCH LAKE Schuerman	Stevens	7	.74 acres	Parking	\$ 125 - 11 \$ 125 - BOR	\$ 250	5/31/68 - 9/30/68
TOTALS			199.60 acres (7,679 f.f.) 9400 feet easement		\$13,275 - 215 \$20,880 - 11 \$34,155 - BOR	\$68,310	

AMENDED SUMMARY OF ACQUISITION SITES FOR IAC

APPROVAL ON AUGUST 19, 1968 - 100% STATE FUNDING

<u>AREA/SELLER</u>	<u>COUNTY</u>	<u>REGION</u>	<u>ACREAGE AND/OR EASEMENT</u>	<u>USE</u>	<u>FUNDING</u>	<u>TOTAL COST</u>	<u>OPTION PERIOD</u>
YAKIMA RIVER Hammersted	Kittitas	6	242.00 acres	Boat Launch & Parking	\$15,000 Ref. 11	\$15,000	6/30/68 - 9/30/68