

August 19, 1968

- I. Opening of Meeting, Introduction, Guests, Determination of Quorum
- II. Approval of minutes of May 27, 1968
- III. Additions to the Agenda
 - A. Motor Boat Fuel Tax Survey
 - B. Congress for Recreation and Parks announcement - October 13-17-, 1968
 - C. Eligibility for Federal Contingency Funding
 - (1) Green River Gorge
 - (2) Cypress Island
 - (3) Unamed area - Biggs'
 - (4) Ocean Beach projects
 - (5) Eastern Washington - Snake River
 - (6) Columbia River - Durning
 - (7) McNary Dam
 - (8) San Juans
 - (9) Yakima Gorge
 - (10) Model Cities area

OLD BUSINESS

- I. Receipt and Adoption of Status Reports
 - A. Planning - Report on State Plan by Planning and Community Affairs Agency
 - B. Projects - Status of Projects as of June 30, 1968
 - C. Fiscal - Summary of Capital and Operating Accounts as of June 30, 1968
 - D. Local Projects Submittal Deadline - *Second FRI in JAN, " " IN JUNE* } established
- II. Procedural and Policy Recommendations
 - Appeal procedure
- III. Hearing on Administrative Procedures and Recommendation for Adoption

NEW BUSINESS

- I. Action on Agency Projects
 - A. Local
 1. Request for Long Lake Project Increase - Thurston Co.
 2. Columbia Park Increase - Benton County
 3. Change in funding Medical Lake

B. State

I. Natural Resources

Elk Creek Camp - Sultan R.

2. Game Department

Water Access sites

Withdraw Lone Lake, Island Co. and submit it at later date

Withdraw Martha Lake, Snohomish Co.

Grays R; Weiser Lake; Green R; Stillaguamish R; Riley Lake; Puyallup R;
Castle Lake; Yakima R; Yakima R (Hammersted); Snake R; Nooksack R;
Hatch Lake

II. Adoption of the 1969-71 Operating Budget

III. Presentation and Ratification of 1969-75 Capital Budget for Local Agencies

IV. NASORLO - announcement of meeting August 26-28, 1968, Las Vegas, Nevada

V. Ratify Time and Place of November Meeting

ADJOURNMENT

ADDITIONS OR CORRECTIONS TO THE MINUTES

submitted by Paul Benson, PCAA:

Page 3 - First paragraph on page starting "Chairman Bell" should be deleted and the following paragraph substituted in its place on Page 2 after paragraph starting with "Mr. Benson was called upon."

"Dr. Slavin has requested that a Subcommittee be appointed to work with the Planning and Community Affairs Agency on the preparation of the final draft of the Plan. Chairman Bell appointed a Subcommittee to report to the next meeting on its findings of compliance of the Plan with the needs of the Committee. It consists of John Biggs, Chairman, Omar Lofgren and Jack Rottler."

NOTE: ~~THIS RECOMMENDATION WAS NOT INCORPORATED INTO THESE MINUTES.~~

THE RECOMMENDATION WAS APPARENTLY NOT BROUGHT UP AT THE SEPTEMBER 30, 1968 MEETING FOR INCORPORATION INTO THE MINUTES BY APPROVAL OF THE COMMITTEE.

MINUTES OF THE
THIRD 1968 MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 A.M., Monday, August 19, 1968

Convention Hall, Ocean Shores, Wn.

MEMBERS PRESENT

Mr. Lewis Bell, Chairman; Bert Cole, Commissioner of Public Lands; Mrs. Frederick Lemere; Jack Bettler; Omar Lofgren; Warren Bishop; Thor Tollefson, Department of Fisheries; Liner Hendrickson, Administrator.

MEMBERS ABSENT

Charles Odegaard, Director, State Parks & Recreation; John A. Biggs, Director, Department of Game; Daniel Ward, Director, Department of Commerce and Economic Development; Charles Frahl, Director, Department of Highways.

STATE OF MEMBER AGENCIES PRESENT

Natural Resources

A. R. O'Donnell, Technical Assistant
Lloyd Bell, Administrative Assistant

Department of Fisheries

Liner Quistorff, Assistant Chief, Contract Services

Department of Game

Stan Scott, Recreation Resource Specialist

State Parks and Recreation Commission

Hill Martin, Recreation Resource Specialist

Planning & Community Affairs Agency

Gerald Pelton, Recreation Planner
Paul Benson, Superintendent, State Planning Division

Interagency Committee for Outdoor Recreation

Edward V. Putnam, R. Philip Clark, R. Leighton Pratt, Kenn Cole, Morton Tytler
(Assistant Attorney General), Dave Mack, Beverly Nyborg

REPRESENTATIVES OF OTHER AGENCIES PRESENT

Bureau of Outdoor Recreation

Fred J. Overly, Regional Director
Clarence Maesner, Project Officer
William R. Thomas, Asst. Regional Director

Housing and Urban Development

Edgar F. Neal, Open Space Program Officer

Washington State Department of Water Resources

Tom McClelland, Asst. Director, Planning and Development

Central Budget Agency

Dan Keller, Budget Analyst

Convention Hall
Ocean Shores, Washington
August 19, 1968
Lewis A. Bell, Chairman

I. Opening of Meeting, Introduction, Guests, Determination of Quorum

Chairman Lewis Bell called the meeting to order at 9:00 a.m. There were seven members present. A quorum was declared.

II. Approval of Minutes of May 27, 1968

Mr. Paul Benson read the following correction to the May 27 minutes: Item III (A)-Old Business-Delete the wording after "and secondly" and add "that the Technical Committee meet to see if it can be determined if these preliminary statistics are in error".

Mr. Stan Scott called the Committee's attention to the fact that under Old Business, Item I-E, the acquisition proposal entitled Nisqually Water Fowl project for the purchase of the U. S. D'Miller property was completely omitted from the minutes. This project was approved along with the 10 water access sites in the motion made by Mr. Odegaard and seconded by Mr. Bishop on pages 5 and 6 of the May 27, 1968, minutes.

MR. BISHOP MOVED, SECONDED BY MR. LOFGREN, THAT THE MINUTES BE APPROVED INCORPORATING THE TWO AMENDMENTS. MOTION CARRIED.

III. Additions to the Agenda

A. Motor Boat Fuel Tax Survey Mr. Jack Rottler reported from Mr. Douglas Toms who was to have data on a new study that was being conducted by the Department of Motor Vehicles. Authority for making this study was in Initiative 215 and authorized a survey by the Department every two years.

MR. LOFGREN MOVED, SECONDED BY MR. ROTTLER, THAT MR. HENDRICKSON CONTACT MR. TOMS FOR A STATUS REPORT ON THE MOTOR BOAT FUEL TAX SURVEY AND SEND IT TO THE COMMITTEE.

B. Mr. Milt Martin of the State Parks and Recreation Department reported on the Congress for Recreation and Parks that will be held October 13-17, 1968, in the Seattle Center, Seattle, Washington. The annual event brings together park, recreation and conservation enthusiasts from all parts of the world.

C. Eligibility for Federal Contingency Funding Mr. Fred Overly, Regional Director, Bureau of Outdoor Recreation was asked by Chairman Bell if there might be a possibility that the State of Washington could qualify for a federal contingency fund allocation. Mr. Overly said that if he could review a list of proposed projects, he would submit them to the Secretary of the Department of the Interior for study. The following suggestions were discussed:

(1) Green River Gorge - Study of this area has been made.

(2) Cypress Island - Chairman Bell stated there was a possibility this property might be purchased from the three owners. The island is 8-10 miles long with fresh water lakes, nice coves and beaches.

- (3) Unnamed area - Mr. Scott stated that Mr. John Biggs is negotiating for a substantial piece of land involving water, timber and hunting. It would be of a great magnitude but the name must be withheld.
- (4) Mr. Martin said State Parks and Recreation ^{(Ocean Beach projects should be} ~~would submit portions of~~ the ocean beaches) *considered.*
- (5) Eastern Washington - Chairman Bell suggested all of the Snake River above the town of Clarkston to the Oregon border be considered and commented that it is one of the most outstanding potential recreational areas in the United States.
- (6) Mr. Marvin Durning's proposal regarding the Columbia River.
- (7) McNary Dam area on the Columbia.
- (8) San Juans - Puget Sound.
- (9) Yakima Gorge.
- (10) Model Cities area.

Mr. Bishop proposed that the Technical Committee make an intensive study of the ten potential areas proposed above, and that they be considered on the basis of their contingency fund merit. He further proposed that the Technical Committee prepare a report within 45 days, complete with necessary backup and background material. If the Technical Committee identifies particular areas that involve more than one agency, then all of the agencies, including local governments, should be contacted. MR. LEWIS BELL INSTRUCTED THE STAFF TO PROCEED WITH THE STUDY AND REPORT BACK TO THE IAC WITHIN THE 45-DAY PERIOD.

OLD BUSINESS

1. Receipt and Adoption of Status Reports:

A. Planning - Report on State Plan by Planning & Community Affairs Agency

The Committee received a staff report (dated August 16, 1968, entitled "Report on State Plan by Planning & Community Affairs Agency: Delivery of Draft Plan") calling attention to the policy and authority of 1967 for entering into the multi-party planning grants between BOR/IAC/PCAA and consulting firms.

Mr. Benson was called upon to resume the presentation made by Dr. Slavin, Director of Planning and Community Affairs Agency, to a prior briefing session of the Committee. Mr. Jerry Pelton commented upon the preliminary nature of the "draft" revision of the statewide outdoor recreation plan and invited comments.

Mr. Hendrickson presented to the Committee revised scope-of-services provisions (see report) to employ the firm of Harold Wise and Associates to expedite evaluation of plan findings so as to facilitate a revision of the action program.

The following concerns were discussed:

Considerations were voiced about the administrative refinement mailed to the membership based upon Dr. Slavin's request of July 8. The recommendation in the operational budget message (August 12, 1968) was based upon intent to (1) reinforce "action" responsibility of IAC, (2) offset the planning project delays, and (3) stop-gap until a full time Action Program Analyst was authorized in the next biennium.

Mr. Overly offered suggestions for strengthening the IAC policy role. Mr. Bishop requested that the consultant make written reports directly to the Committee for action. The Chairman commented about possible revision to satisfy all concerns.

The status report was accepted including the following recommendations:

- (1) Development of the action program should proceed;
- (2) Special IAC review meetings be scheduled for September 30, October 28, and November 25, for consideration, analysis, and action; and
- (3) That the Wise firm be authorized to assist the IAC staff at a cost of not to exceed \$7,500 as outlined in the contract provisions.

Chairman Bell appointed a special committee to report to the next meeting on its findings of compliance with the needs of the Committee. It consisted of John Biggs, Omar Lofgren, and Jack Rottler. Dr. Slavin had requested that such a Committee report be within 30 days.

MR. BISHOP MOVED, SECONDED BY MR. LOFGREN, THAT AFTER THE PROVISIONS HAVE BEEN EDITED BY THE CHAIRMAN AND BOR, IAC AUTHORIZE AN AGREEMENT WITH HAROLD WISE TO HELP FINALIZE THE ACTION PROGRAM. MOTION CARRIED.

B. Projects - Status of Projects as of June 30, 1968

Mr. Phil Clark referred the Committee to the IAC memorandum entitled Project Summary Data that showed statistical breakdowns of local and state agency projects approved from 1965 through June 30, 1968, by IAC. Chairman Bell stated that the Causland Park rejection by HUD was subject to further clarification.

Chairman Bell proposed that a member of the IAC staff meet with local agencies to assist them in speeding up the billing process so that lagging projects can be completed by the IAC and BOR.

MR. LOFGREN MOVED, SECONDED BY MR. ROTTLER, THAT MR. PUTNAM BE SENT INTO THE FIELD TO ESTABLISH BETTER COMMUNICATION BETWEEN LOCAL AGENCIES AND THE IAC, AND TO ASSIST THEM IN THE SUBMISSION OF NEW PROJECTS AND IN THE CLOSING OUT OF OLD PROJECTS. MOTION CARRIED.

C. Fiscal - Summary of Capital and Operating Accounts as of June 30, 1968

Mr. Kem Cole presented a capital fund summary showing Land and Water Conservation Fund projects through 1968 Fiscal Year with the 68 FY apportionment at the 85% level, bonds sold through the end of current biennium (June 30, 1969), and net proceeds from unclaimed refundable marine fuel tax, transferred to IAC. Mr. Cole then presented the operational status report for the 1967-68 fiscal year. Chairman Bell asked Mr. Cole if the expenditures could be submitted each quarter for the Committee. The Chairman indicated that such a report would suffice. Mr. Cole said he would prepare such a list of expenditures.

MR. TOLLEFSON MOVED, SECONDED BY MR. BISHOP, THAT THE PROJECT STATUS AND FISCAL REPORTS BE APPROVED AS SUBMITTED. MOTION CARRIED.

D. Local Projects Submittal Deadline

To implement the time schedule approved by the Committee on May 27 for receipt and processing of state and local agency projects, the Committee considered that the submittal deadlines of January 2 and June 16, 1969, as outlined in the staff memorandum of August 9, 1968, be changed so that permanent submittal deadlines be established.

MR. TOLLEFSON MOVED, SECONDED BY MR. LOFGREN, THAT THE SECOND FRIDAY IN JANUARY AND THE SECOND FRIDAY IN JUNE OF EACH CALENDAR YEAR BE ESTABLISHED AS THE LOCAL PROJECTS SUBMITTAL DEADLINE. MOTION CARRIED.

II. Procedural and Policy Recommendations

The Committee's attention was directed to the memorandum dated August 8, 1968, entitled Procedural and Policy Recommendations. The following recommendations were presented to the Committee.

- (1) Require that two appraisals accompany projects with parcels of property for site takings valued at \$200,000 or more. It is also recommended that only one appraisal be required on individual pieces of property on a project consisting of many small parcels of land even though the total cost of all parcels is \$200,000 or more.
- (2) Appeal Procedure: The staff recommends that any agency wishing to appeal a staff decision or IAC policy to the Committee submit a written request no later than thirty days prior to the date of the Committee meeting at which the appeal is to be heard. Such request should explain the nature of the grievance and the proposed solution and it should be provided to the Committee prior to the meeting as is customary with other agenda items.

Mr. Bishop questioned whether the two subject items should be included as rules in the Administrative Procedures Act. Chairman Bell ruled that these two items

should be submitted to Mr. Tytler for his consideration about whether they should be adopted as internal rules after discussion with the state agencies involved and approval by the IAC. Local agency advice should also be sought. The matter was referred for staff report back in November.

III. Hearing on Administrative Procedures and Recommendation for Adoption

In conformance with the motion at the May 27, 1968, IAC meeting (New Business-Item I) that the draft of the rules on the Administrative Procedures Act be accepted for study and that the Attorney General's office set a hearing date subject to law, the Chairman announced at 11:00 a.m., that the hearing on adoption of rules (Notice No. 2098) was now open, and called Mr. Morton M. Tytler, Assistant Attorney General, to explain the proposed rules. Mr. Tytler summarized the rules and answered several questions from Committee members. Mr. Fred Overly commented on parts of the rules affecting the Bureau of Outdoor Recreation, and suggested that WAS 286-16-030 be revised to reflect some new federal programs allowing up to 90 percent assistance. The Chairman asked for any additional comments from the floor, and hearing none, announced that the hearing was closed. It was agreed that the comments made by Mr. Overly and Committee members would be studied and that the matter of the adoption of the proposed rules would be set over until the next meeting, with the "rules" as presented being attached to the official set of these minutes.

NEW BUSINESS

I. Action on Agency Projects:

A. Local

1. Request for Long Lake Project Increase - Thurston County

Mr. Phil Clark said that the IAC approved the Long Lake Development Project on April 7, 1967, in the amount of \$4,000. The proposed development did not include provision for burial of the telephone and power lines as stipulated by the BOR when acquisition of the site was approved.

Thurston County had recently negotiated an easement across the adjacent private property to bring in power and telephone lines from the County Fair Grounds to reduce the cost of burial along the existing route. The cost of rerouting and burial of such lines is estimated to be \$3,500, based upon estimates from the telephone and power companies. It is recommended that the IAC approve an increase in cost of the development of Long Lake Park from \$4,000 to \$7,500 to bring the project into conformance with the intent of the BOR in approving the acquisition of this property.

MR. COLE MOVED, SECONDED BY MR. BISHOP, AND PASSED, THAT:

WHEREAS, the Interagency Committee for Outdoor Recreation finds that the Long Lake Development submitted by the County of Thurston is found to be

consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds that the County of Thurston has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW).

NOW THEREFORE BE IT RESOLVED that the Committee hereby approves the expenditure of funds in the Outdoor Recreation Account in an amount not to exceed \$4,750 for said Long Lake Development provided that the project agency shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same.

2. Request for Columbia Park Increase - Benton County

Benton County has completed construction of the \$58,747 Columbia Park Development project approved by the IAC on March 11, 1966. The final cost of construction on the project totaled \$79,360 or a cost in excess of the project agreement of \$20,611. Subsequently, the county has requested an amendment to increase the project cost to \$79,358. The staff recommends that the increase in project cost of \$20,613 be approved with half of this amount being supplied from Initiative 215. Such an amendment brings the total approved project cost to \$79,358. This still provides for 50 percent of the project cost being paid by Benton County, but amends the project to include the additional funds from Initiative 215 instead of the Land and Water Conservation Fund. Both the processing time and expense will be reduced because IAC funds are the only ones involved in the increase.

MR. ROTTLEK MOVED, SECONDED BY MR. LOFGREN, AND PASSED, THAT:

WHEREAS, the Interagency Committee for Outdoor Recreation finds that the request for project cost increase by Benton County is found to be consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds that Benton County has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, the Committee does not desire to establish precedent for increasing the approved project cost of projects now existing or subsequently approved; but the Committee recognizes that circumstances affecting construction costs on Benton County's Columbia Park development project have resulted in increased costs that were not anticipated by Benton County when the project application was prepared in 1965, and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW).

NOW THEREFORE BE IT RESOLVED that the Committee hereby approves the expenditure of funds in the Outdoor Recreation Account in an amount not to exceed \$39,679 for said project proposal provided that the project agency shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same.

3. Change in funding Medical Lake

On May 27, 1968, the IAC approved a phase #1 development project in Medical Lake for \$50,000 total cost. In subsequent discussions with the town of Medical Lake, it has been pointed out that a breakdown in communications occurred between IAC staff and Medical Lake whereby the financial capacity of the town was not clearly communicated to the IAC. Since IAC approval of the project, it has been pointed out that the project will be severely hampered if Initiative 215 funds are not included. The existing \$50,000 project depletes available local matching funds, and the scope of development possibly will allow only construction of restroom facilities and related sewer and water systems. The staff recommends that the total project cost be increased to \$100,000, with funds to be provided 25 percent from Medical Lake, 25 percent from Initiative 215, and 50 percent from the BOR. This funding allocation will maximize the funds available at both the local and IAC levels and will result in a recreation facility which will provide for the needs of a broad cross-section of the public.

MR. BISHOP MOVED, SECONDED BY MR. TOLLEFSON, AND PASSED, THAT:

WHEREAS, the Interagency Committee for Outdoor Recreation finds that the Medical Lake project increase is found to be consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds that Medical Lake has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW);

NOW THEREFORE BE IT RESOLVED that the Committee hereby approves the expenditure of funds in the Outdoor Recreation Account in an amount not to exceed \$75,000 for said project proposal provided that the project agency shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same.

B. State

1. Natural Resources

The Department of Natural Resources proposed substitution of a site in the Sultan Basin on the Sultan River known as Elk Creek camp and picnic area. The site is located 22 miles northeast of Sultan and is very similar in many respects to the May Creek site. Development and acquisition costs for the two sites would be almost exactly the same. The IAC staff has inspected both the May Creek and Elk Creek camp sites and recommends that this site substitution be approved by the IAC.

MR. COLE MOVED, SECONDED BY MR. BISHOP, AND PASSED, THAT:

WHEREAS, the Interagency Committee for Outdoor Recreation finds that the above site substitute submitted by the Department of Natural Resources is found to be consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds that the Department of Natural Resources has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW), subject to securing an allotment where necessary for the expenditure of funds from other authorities;

NOW THEREFORE BE IT RESOLVED that the Committee hereby approves the substitution of the Elk Creek site for the May Creek site and the expenditure of funds in the Outdoor Recreation Account in an amount not to exceed the amount previously approved for the May Creek site for said project proposal provided that the project agency shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same.

2. Action on Water Access - Department of Game

Mr. Stan Scott said the Department of Game wanted to withdraw Lone Lake, Island County, that was previously approved and include it at a later date. Martha Lake, Snohomish County, was withdrawn due to certain restrictions in the title.

It was the staff recommendation that the acquisition of the following 12 sites be approved:

| <u>AREA</u> | <u>SELLER</u> | <u>COUNTY</u> |
|---------------------|--------------------------|---------------|
| Grays River | Kandoli | Wahkiakum |
| Weiser Lake | Milam | Whatcom |
| Green River | Bolduc | King |
| Stillaguamish River | Hazel Estates | Snohomish |
| Riley Lake | Normanna Park Inc. | Snohomish |
| Puyallup River | State Highways | Pierce |
| Castle Lake | Webley | Grant |
| Yakima River | Kiona Irrigation Dist. | Benton |
| Yakima River | Hammersted 1007. Ref. 11 | Kittitas |
| Snake River | Fouste | Asotin |
| Nooksack River | DeGroot | Whatcom |
| Hatch Lake | Schuerman | Stevens |

all BOR fund except Hammersted

MR. TOLLEFSON MOVED, SECONDED BY MR. COLE, AND PASSED, THAT:

WHEREAS the Interagency Committee for Outdoor Recreation finds that the above 12 sites submitted by the Department of Game are found to be consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds that the Department of Game has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW), subject to securing an allotment where necessary for the expenditure of funds from other authorities;

NOW THEREFORE BE IT RESOLVED that the Committee hereby approves the expenditure of funds in the Outdoor Recreation Account in amounts not to exceed \$20,775 from Initiative 215, \$28,380 from Referendum 11, and \$34,155 from BOR, for said projects provided that the project agency shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same.

There was unanimous agreement by the Committee that the legal documents, maps, and written descriptive materials for the Game Department projects need not be included in future IAC kits.

II. Adoption of the 1969-71 Operating Budget

Mr. Hendrickson called the Committee's attention to two memoranda dated August 12, 1968, and August 14, 1968, dealing with the proposed operating budget (see attached IAC Operational Budget Projection) for the 1969-71 biennium wherein adoption of a 1969-71 Operations Budget for recommendation to the Governor was submitted with two options:

- (1) Continue present level of work.....staff of 10 people
(project administration approximately 2%
of gross on \$14.1 million work).....approx. \$310,000
- (2) Add Referendum 18 impact to present level.....staff of 15 people
(project administration approximately 1 1/2%
of gross on \$25.7 million work).....approx. \$410,000

In order to meet immediate unmet needs in the fiscal and records area, authorization was asked to hire a Fiscal and Records Clerk for the remainder of the present biennium at a cost not to exceed \$5,600 per annum as justified by need for keeping more detailed records (re: audit requirement analysis).

Mr. Bishop commented on the operating budget request stating that certain positions proposed might need further study and that the Committee would like to review job descriptions before authorizing hiring. He also indicated that the amounts of \$310,000 without Referendum 18 and \$410,000 with the impact of Referendum 18, seemed reasonable, and that the subcommittee (Bishop, Lemere, Bell) had reviewed the number of positions shown in each instance. He suggested that staff be permitted to proceed with the establishment through appropriate channels--CBA and Department of Personnel--of the clerical position requested for immediate relief of filing and fiscal workload backlogs.

MR. BISHOP MOVED, SECONDED BY MR. LOFGREN, THAT THE OPERATING BUDGET PROPOSALS BE ACCEPTED AS PRESENTED, SUBJECT TO THE FOREGOING QUALIFICATIONS REGARDING CERTAIN POSITIONS, AND SUBJECT TO THE POSSIBLE LATER INCLUSION OF SALARY ADJUSTMENT INFORMATION FOR THE EXEMPT POSITIONS OF ADMINISTRATOR, ASSISTANT ADMINISTRATOR, AND ADMINISTRATIVE SECRETARY. MOTION CARRIED.

Mr. Bishop offered commentary regarding the possible sources of revenue to support the operating budget for the 1969-71 biennium. He explained that an effort to change at once to entirely general fund financing might meet with resistance and that it might be more practical to attempt a compromise approach to the situation; namely, to continue the current surcharge fees, to assess the Initiative 215 sector of the Outdoor Recreation Account an equitable amount to administer that portion of the account, and to seek general fund monies for the remainder of the budget amount. He pointed out that this approach might not require the obtaining of general fund support if Referendum 18 passed because the present 1% surcharge on the increased funding, together with an equitable Initiative 215 support, might produce revenue equal to the operating budget outlay. He suggested that if Referendum 18 did not pass, and if the Governor

or the Legislature declined to appropriate money from the general fund to augment other revenues as were described, then it would be necessary for the Committee to consider an adjustment in the surcharge (service) fee to support the operation of the agency for the ensuing biennium.

MR. BISHOP MOVED, SECONDED BY MR. TOLLEFSON, THAT THE 1969-71 BIENNIUM REVENUES BE PRESENTED IN THE BUDGET AS PROPOSED, NAMELY THAT SURCHARGE FEES BE RETAINED AT THE PRESENT LEVEL, THAT EQUITABLE SUPPORT BE PROVIDED FROM INITIATIVE 215 FUNDS AND THAT THE BALANCE BE REQUESTED FROM THE GENERAL FUND. MOTION CARRIED.

III. Presentation and Ratification of 1969-75 Capital Budget for Local Agencies

Central Budget Agency established a capital budget deadline of July 15 for the ensuing biennium. This was to be prepared using the area type concept and the 13 development areas. The revised draft of the Washington Statewide Outdoor Recreation and Open Space Plan scheduled for June 30, 1968, had not been completed and information needed from the plan regarding the demand study was not available as a basis for the projected capital budget. An alternative approach was considered to concentrate funds on a limited number of regions and/or area types. This approach did not guarantee that the limited monies would be expended in such a manner that they reduced total state need with such projects being funded in accordance with demand information.

It was recommended that the capital budget document for local agencies, 1969-1975, be adopted subject to future revisions by the IAC in light of: (1) supply, demand, and distribution data becoming available, (2) conclusions of the action program, the revision of which was in progress, and (3) possible alterations of available funds from federal sources.

MR. BISHOP MOVED, SECONDED BY MR. TOLLEFSON, THAT THE COMMITTEE ADOPT THE SIX-YEAR CAPITAL BUDGET FOR THE LOCAL SECTOR FUND ALLOCATIONS WITH THE UNDERSTANDING THAT THERE BE FLEXIBILITY IN THE SIX AREA TYPES. MOTION CARRIED. (Small Urban Recreation Area; Large Urban Recreation Area; Regional Recreation Area; Greenbelts and Parkways; Saltwater Beach Area; Freshwater Shorelands).

Discussion centered around the presentation of the Department of Natural Resources and Department of Game's six-year capital budgets by 13 regions and area types and State Parks and Recreation Commission's budget format based on 8 regions and activities. State Parks was requested to work with the IAC staff and attempt to make their budget format conform to 13 regions and area types, and failing to do so within a two-week period, their budget would be submitted to Central Budget Agency on an 8 regions basis.

MR. BISHOP MOVED, SECONDED BY MR. TOLLEFSON, THAT THE SIX-YEAR CAPITAL IMPROVEMENT BUDGETS OF THE DEPARTMENT OF GAME AND THE DEPARTMENT OF NATURAL RESOURCES BE ACCEPTED AND BROKEN DOWN INTO 13 REGIONS AND BY AREA TYPES THAT HAVE ALREADY BEEN ESTABLISHED AND THAT THE STATE PARKS AND RECREATION COMMISSION'S BUDGET BE ACCEPTED AS PRESENTED, BASED UPON THE FORMAT OF 8 REGIONS AND THE ACTIVITIES CLASSIFICATION STRUCTURE, FURTHER THAT THE STATE PARKS AND RECREATION COMMISSION DEVELOP THEIR INFORMATION ON THE BASIS OF 13 REGIONS SO THAT THE BUDGET OFFICE CAN HAVE THAT INFORMATION FOR INCORPORATION IN THEIR CAPITAL BUDGET REQUEST TO THE LEGISLATURE. MOTION CARRIED.

IV. NASORLO Annual Meeting: August 26-28, 1968, Las Vegas, Nevada

The National Association of State Outdoor Recreation Liaison Officers was to meet in Las Vegas, Nevada, August 26-28, 1968, for discussion of such topics as BOR Land and Water Fund Administration--Proposals for Improvement; Reaction to Suggested Apportionment Factors; Proposed Manual Changes. It was approved by the Committee that Chairman Bell and Einar Hendrickson be authorized to attend this second annual meeting. (See Attachment, 2)

V. Ratify Time and Place of November Meeting

The meeting date for the next regular IAC meeting was announced by Chairman Bell. The meeting will be November 24-25 in the Nisqually Room from 12 noon until 5:00 p.m., Sunday, November 24, and from 9:00 a.m. until adjournment, Monday, November 25; special meetings were established for September 30 and October 28 under Old Business, Item 1-A-2.

RESPECTFULLY SUBMITTED,

EINAR H. HENDRICKSON
Administrator

Einar H. Hendrickson

Ratified by the Committee:

11/25/68

Date

as corrected.

Lewis A. Bell

LEWIS A. BELL

Chairman