

February 24, 1969

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ADJOURNMENT

MINUTES OF THE
REGULAR MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. Monday, February 24, 1969

Olympia Community Center, Olympia
1314 East Fourth Street

MEMBERS PRESENT

Mr. Lewis A. Bell, Chairman; Mr. Omar Lofgren; Mrs. Frederick Lemere; Mr. Jack Rottler, Mr. Warren A. Bishop; Mr. John A. Biggs, Director, Department of Game; Honorable Bert L. Cole, Commissioner of Public Lands; Mr. Charles H. Odegaard, Director Parks and Recreation Commission;

MEMBERS ABSENT:

Mr. Daniel B. Ward, Director, Department of Commerce and Economic Development; Mr. Charles G. Pahl, Director, Department of Highways; Mr. Thor C. Tollefson, Director, Department of Fisheries.

STAFF OF MEMBER AGENCIES PRESENT:

Department of Highways

Mrs. Willa Mylroie, Research Engineer

Department of Fisheries

Mr. Elmer Quistorff, Assistant Chief, Contract Services

Department of Game

Mr. Stan Scott, Recreation Resource Specialist

State Parks and Recreation Commission

Mr. William Bush, Parks Planner

Mr. Milt Martin, Recreation Resource Specialist

Planning and Community Affairs Agency

Mr. Gerald Pelton, Recreation Planner

Attorney General's Office

Mr. Mort Tytler, Assistant Attorney General

Department of Commerce and Economic Development

Mr. Dennis Fusco, Economic Analyst

Commissioner of Public Lands Office

Mr. A. O'Connell, Technical Assistant

Interagency Committee for Outdoor Recreation

Mr. Ed V. Putnam, Acting Administrator

Mr. R. Philip Clark, Recreation Resource Specialist

Mr. R. Leighton Pratt, Recreation Resource Specialist

Mr. Kenn Cole, Accountant

Mrs. Marjorie M. Frazier, Administrative Secretary

REPRESENTATIVES OF OTHER AGENCIES PRESENT

Housing and Urban Development

Mr. Edgar F. Neal, Open Space Operation Officer

I. Opening of Meeting, Introductions, Determination of a Quorum.

Chairman Bell opened the meeting, a quorum being declared with seven members of the Committee present. Mr. Haley of Washington State University and Mrs. Joan Blaisdell from the City of Bellevue were introduced. The Chairman then called upon Mr. Odegaard for a short report concerning the Annual Report of the State Parks and Recreation Commission which had been distributed to all members of the Committee. Likewise, Mr. Bert Cole was called upon to say a few words about a colored brochure and map showing the public lands managed by the Department of Natural Resources. Both documents were well received by the Committee as examples of the type of information needed to assist in its work. Mr. Bell suggested these might serve as a basis for study by the Technical Committee in proposing similar studies showing various park and recreation holdings in the state. He noted for the record that at the Sunday briefing meeting, February 23, it was the general consensus of the Committee that the staff of the IAC and the Technical Committee should make an effort to prepare graphic maps by county or region which could be projected for viewing by the IAC and would indicate the park and recreational holdings of the state, county and local agencies. New projects could be examined in light of present holdings.

II. Corrections - additions to the minutes.

Jack Rottler was asked to explain a correction to the minutes of November 25, 1968, which he had suggested.

Add to MOTION under IV (b), Ratification of Revisions of Operating Budget, Page (6), the following words underlined:

'MR. BISHOP THEN MOVED, SECONDED BY MR. ROTTLER, THAT IN VIEW OF THE MOTION MADE IN THE AUGUST, 1968 MEETING OF THE IAC, AND AMPLIFIED BY MOTION (III b) ADOPTED AT THE OCTOBER 28, 1968 MEETING OF THE IAC, IT APPEARED THAT THE REVISIONS MADE BY THE STAFF IN THE OPERATING BUDGET WERE IN ACCORDANCE WITH THAT MOTION AND SHOULD THEREFORE BE APPROVED. MOTION WAS CARRIED.'

Mr. Rottler stated this would confirm the concept that offset funds from Referendum sources will be used to supplement acquisition and development of marine and watercraft oriented projects (without prejudice of normal Referendum funds to be used for this same purpose).

Milt Martin, Parks and Recreation Commission, then suggested the following correction to the minutes of November 25, 1968: (as underlined)

Page 7, second paragraph, "MR. BIGGS AMENDED THE MOTION REQUESTING THAT THE INTERAGENCY COMMITTEE ACCEPT THE REPORT OF THE STATE PARKS AND RECREATION COMMISSION REGARDING THE YAKIMA CANYON....."

This correction deletes the words "STATE PARKS DEPARTMENT" which is an incorrect title.

MOTION WAS MADE BY MR. LOFGREN, SECONDED BY MRS. LEMERE, TO APPROVE THE MINUTES OF NOVEMBER 25, 1968 AND DECEMBER 16, 1968, AS CORRECTED. MOTION WAS CARRIED.

OLD BUSINESS

III. Project and Fiscal Status Reports.

(a) Fiscal Status Report - Mr. Kenn Cole, IAC Accountant, presented the fiscal status report to the Committee dated February 10, 1969. Three tables were explained: Status Report of Operating Expense, Fund Summary (January 31, 1969), and Disbursement Record (November 1, 1968 - January 31, 1969). MR. LOFGREN MOVED THAT THE REPORT BE ACCEPTED AND APPROVED; SECONDED BY MR. BIGGS AND CARRIED.

(b) Project Status Report - Mr. Phil Clark, Recreation Resource Specialist, IAC, was then asked to report on project status as outlined in the chart dated January 31, 1969. MR. LOFGREN MOVED THAT THE REPORT BE ACCEPTED AND APPROVED; SECONDED BY MR. ROTTLER AND CARRIED.

IV. Referendum II.

Ed Putnam, Acting Administrator, directed the Committee's attention to his memo of February 18, 1969, "Sale of Referendum II Bonds". CBA had advised there was no urgency in selling the Referendum II bonds as the IAC can approve projects and allocate funds as soon as the appropriation bill is passed by the Legislature and signed by the Governor. Referendum II bonds could be sold in September 1969, and in case money would be required by the IAC prior to that time, an inter-fund loan would be available according to Mr. Roy Pitt, Secretary of the State Finance Committee. Mr. Putnam assured the Committee there would be no difficulty in meeting the demands for funding of agencies involved. The IAC staff therefore recommended that no request be made for the early sale of Referendum II bonds but that the State Finance Committee be advised it is the Committee's desire that the remaining Referendum II bonds be sold in September 1969.

Mr. Biggs asked assurance that there would be monies on hand to meet the contractual payment on the High Valley purchase due September 1, 1969. Stan Scott asked what effect there would be on proposed projects for the next biennium, such as water access sites. In answer to these inquiries, Mr. Putnam asked Kenn Cole to explain recent contact he had had with CBA on IAC funds. Mr. Cole stated that authorization for the expenditure of IAC Capital Funds would be established by appropriation of money by the Legislature for the next biennium and that the IAC could therefore obligate against those appropriations.

There followed considerable discussion on this matter. Mr. Biggs felt there could be legal implications and Mr. Bert Cole mentioned that perhaps CBA was referring specifically to ear-marked funds rather than the General Fund. Mr. Odegaard shared Mr. Biggs' concern. The Chairman then requested the IAC staff to ask for clarification by memorandum from CBA and to advise the Committee.

V. Game Department Water Access Sites.

A memorandum dated February 24, 1969, entitled "Game Department Water Access Sites" was called to the Committee's attention. Stan Scott exhibited a map

of the state of Washington indicating land ownership and control of the Department of Game. Mr. Scott explained that the map was in process of being revised but it did indicate a substantial portion of Game holdings. The Game Department requested approval for the acquisition of two sites shown on the map under the 1969-71 Biennium Statewide Water Access Program. These were:

- (1) Naselle River site in Pacific County -- acquisition of 2600 feet of pedestrian easement on the Naselle River - \$1,300
- (2) Wynoochee River in Grays Harbor County -- one acre of land plus 4800 feet of easement on the Wynoochee River (vehicle parking and boat launching site) - \$4,650

Following Mr. Scott's presentation, MOTION WAS MADE BY MR. COLE AND SECONDED BY MR. LOFGREN THAT

WHEREAS, the Interagency Committee for Outdoor Recreation finds that the Bergquist Property on the Naselle River and the Hughes Property on the Wynoochee River, as a portion of the 67-69 Statewide Water Access Program, to be consistent with the Statewide Outdoor Recreation and Open Space Plan, adopted by this Committee on February 4, 1967; and

WHEREAS, the Committee finds the Department of Game has complied with the requirement of submitting to the Committee a six-year plan for acquiring and developing outdoor recreation facilities within its authority, including necessary six-year capital budget requirements, and has satisfied the criteria previously adopted by the Committee; and

WHEREAS, sufficient funds are available for distribution by the Committee to meet program costs in accordance with the Marine Recreation Land Act of 1964, as amended, (Chapter 5, Laws of 1965, Chapter 43.99 RCW, as amended) and the Outdoor Recreation Bond Issue (Referendum 11, Chapter 12, Laws of 1963, Extraordinary Session, Chapter 43.98 RCW), subject to securing an allotment where necessary for the expenditure of funds from other authorities;

NOW, THEREFORE BE IT RESOLVED that the Committee hereby approves the expenditure of funds in the Outdoor Recreation Account in an amount not to exceed \$1300 from Referendum 11 for the Bergquist Property and \$2970 from Initiative 215 and \$1680 from Referendum 11 for the Hughes Property, provided that the Game Department shall execute all assurances and contractual arrangements required by the Committee and shall perform and comply with all provisions, terms and conditions of the same. MOTION WAS CARRIED.

Following adoption of the motion, Mrs. Lemere inquired as to percentage of the total water access program land-wise within Region 4 (King, Kitsap, Pierce and Snohomish counties). Mr. Biggs pointed out the difficulty in acquiring land on stream banks in that area because of large private outdoor recreation developments, but that the Game Department does have considerable holdings and is attempting to add more.

NEW BUSINESS

VI. Marine Fuel Tax Refund Study

The Committee's attention was directed to two memoranda dated February 10, 1969 and February 17, 1969 dealing with the Marine Fuel Tax Study. Mr. Rottler was asked to comment on this study done by the Motor Vehicle Department. The proportion of motor vehicle fuel considered as tax on marine fuel has been determined by this study to be .008595 compared to the figure of .0083 shown in the previous study. The cost of the survey was \$50,000 and it is presently being done every two years. Mr. Bell mentioned House Bill 54 now before the State Legislature for consideration. This bill would change the interval for these studies from once every two years to once every four years. Mort Tytler, Assistant Attorney General, was asked to comment on this bill.

Mr. Tytler stated that some people believe the study as presently conducted has not produced an accurate result and presented two alternatives for the Committee's consideration:

- (1) Transfer the responsibility for the study to another agency or
- (2) Request the Legislature to set the percentage of motor fuel taxes that are traceable to boater use.

Because House Bill 54 was expected to be passed by the House shortly, a Senate amendment would be necessary. Either of the two approaches above could be utilized. Pros and cons of the two proposals were then discussed. Following this discussion, Bert Cole suggested the Chairman appoint a sub-committee on House Bill 54 to work with the Legislature toward the possibility of amending the bill so that the study would be under the purview of another state agency rather than the one it is now in (proposal 2 above). Chairman Bell accordingly appointed Jack Rottler as Chairman of the Sub-Committee with himself and Dan Ward as members. He assumed that others on the Committee would be in accord with this action concerning House Bill 54 and would aid wherever possible with members of the State Legislature.

VII. Statewide Comprehensive Outdoor Recreation and Open Space Plan.
VIII.

The Chairman reported that the Statewide Comprehensive Outdoor Recreation and Open Space Plan had been thoroughly discussed at the Briefing Meeting on Sunday, February 23. As a result, it was the consensus of the Committee the Plan not be discussed in detail at the February 25 IAC meeting but be put forward to a Special Meeting. Dates had therefore been set up for receipt of comments, a Technical Committee meeting, and an IAC Special Meeting. Ed Putnam was asked to report on this matter since a change in one of the dates had been suggested by IAC staff. He proposed the following:

- (1) March 10, Monday Comments from agencies to be in the IAC office
- (2) March 25, Tuesday Technical Committee meeting to review comments
- (3) April 8 or 9 - IAC Special Meeting
- (4) BOR deadline for submission of the Plan - April 30, 1969.

Chairman Bell, with approval of the Committee, then set TUESDAY, APRIL 8 as the SPECIAL MEETING date for the IAC in Olympia (the Committee to be informed of place and time later).

Comments from all members of the Committee on the Plan were encouraged by Chairman Bell. He suggested the IAC staff devise a method of reviewing the various comments in somewhat the same form as was used by the Nuclear Site Committee in

a recent survey. The comments received on the Outdoor Recreation Plan could be assembled in much the same manner for ready-reference and quick appraisal. Mr. Bell stressed that any matters not commented upon in the Plan would be assumed as correct and would not, therefore, require redrafting prior to printing of the final plan.

IX. OTHER BUSINESS

At this point, Mr. Bell asked that the record indicate remarks and discussion at the Sunday, February 23 meeting concerning the February 13, 1969, letter from the Department of Game to the Chairman of the IAC regarding the requirement for formal appraisals for purchases of outdoor recreation lands below \$25,000. Mr. John Willis of the Department of Game had made this presentation. This matter will be taken up at either the April 8 Special Meeting or the May 25-26 session of the IAC.

(a) Salary Considerations

Mr. Bell then noted that Mr. Putnam has served as Acting Administrator since January 1, 1969, and question was raised as to whether his salary should not be commensurate with the duties and responsibilities of Administrator. Following discussion, MR. BIGGS MOVED, SECONDED BY MR. LOFGREN, THAT THE SALARY OF THE ACTING ADMINISTRATOR BE \$15,000 PER ANNUM RETROACTIVE TO JANUARY 1, 1969, THE SAME AS THAT OF THE ADMINISTRATOR WHOSE DUTIES AND RESPONSIBILITIES ARE BEING ASSUMED. MOTION WAS CARRIED.

The salary of the Administrator of IAC in relation to recruitment of a new Administrator was discussed by Mr. Lofgren, Chairman of the Sub-committee on recruitment of a new Administrator. Several candidates had indicated to his sub-committee that the salary of \$15,000 was too low whereas they would be willing to accept \$17,500 which was felt to be more in keeping with the duties and responsibilities demanded of the position. The Committee then discussed salaries of both the Administrator and Assistant Administrator. It was suggested by Mr. Lofgren that the salary of the Assistant Administrator be in the neighborhood of \$15,500 to \$16,000. The Committee was reminded that it had the authority to fix the salaries of the two positions and that it was not required to go through the Governor's salary committee. Mr. Biggs commented that although these two positions are classified as exempt, merit increases should be given automatically, just as they are for those under the merit system. The Chairman assigned the Sub-committee on recruitment of the new Administrator the task of studying this salary question. Their recommendations for salaries of the two positions will be considered by the IAC at the same time as their recommendations regarding a new Administrator.

(b) Scenic Rivers

The Chairman stated that House Bill 567 and Senate Bill 451, both by Executive Request, are before the 1969 Legislature. Known as the Rivers Inventory Act of 1969, the bills are the same and provide for the conservation and management of rivers and streams (their shore lands and related adjacent lands) and

establish an inventory of scenic rivers and a legislative policy in regard to them. The IAC would have the responsibility for undertaking studies of selected river areas and presenting proposals to the Governor for those rivers to be included in the scenic rivers system. The Committee agreed such legislation was desirable and approved of the studies being made through the IAC. MR. BIGGS MOVED, SECONDED BY MR. LOFGREN, THAT THE INTERAGENCY COMMITTEE ON OUTDOOR RECREATION ENDORSE THE CONCEPT AND GENERAL PROVISIONS OF HOUSE BILL 567 AND SENATE BILL 451 PRESENTLY BEFORE THE 1969 LEGISLATURE. MOTION WAS CARRIED.

The IAC staff was requested to make effort to contact representatives, senators and the committees handling these two pieces of legislation to insure passage of one or the other bill. In reply to a question, Mr. Bell suggested members of the Committee also lobby as individuals for the inventory rivers act.

X. Additions to Agenda.

Mrs. Lemere reiterated her concern that property owners be notified of condemnation proceedings for park and recreation facility proposals prior to a project application being submitted to the IAC. Mrs. Blaisdell from the City of Bellevue pointed out that Bellevue does notify property owners through public hearings and by letter. Seattle has recently changed their policy and notifies property owners and also holds public hearings. However, it was Mrs. Lemere's intent that this matter be included as a matter of future policy for the IAC. Subsequently, following discussion, the Chairman instructed the IAC staff to include in the proposed Policy Manual a statement on notification to property owners prior to project application, and that such statement be reviewed and approved by the Committee prior to its being made a matter of policy. Mrs. Lemere suggested the Technical Committee consult its six local governmental members on this problem and Mr. Bell so instructed the IAC staff.

HUD - Mr. Ed Neal of HUD suggested that the Interagency Committee consider a change in policy to allow funding of local projects on a quarterly basis thereby allowing project applications to be coordinated between the IAC and HUD. Mr. Bell pointed out that staff is considering such a proposal and that a formal recommendation is anticipated to be made to the Committee at the May meeting.

Capital Budget 1969-71 - Mr. Bishop was asked to report on the present situation regarding the Capital Budget bill and IAC monies. He said the proposed IAC Capital Budget for the 1969-71 biennium for state agencies is based upon the decision of the Committee to retain the 53-36-11 distribution percentage. The Senate Ways and Means Committee is considering this distribution ratio very carefully and the possibility exists that the Legislature will determine the percentage distribution.

Trails - Gerald Pelton notified the members that House Bill 727 and House Bill 729 have been presented to the Legislature. Both deal with the establishment of a Statewide Trails System.

MR. LOFGREN MOVED TO ADJOURN, SECONDED BY MRS. LEMERE. 11:35 a.m.
MOTION CARRIED.

Respectfully submitted,

E. V. Putnam

E. V. PUTNAM
ACTING ADMINISTRATOR

RATIFIED BY COMMITTEE

4/8/69 DATE
James M. Bell
LEWIS H. BELL, Chairman