

I. Opening of Meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of August 23-24, 1971, Additions to Agenda

II. Status Reports

A. Fiscal Status Report (Including 215 Distribution Control Sheet)

B. Planning Status Reports

Professor Michael McGuire - verbal report to IAC on Demand Study

Adoption of Rule establishing regular meeting date for the IAC - Resolution

C. Special Studies

Trails

Southwest Washington Study

Skagit River Study

Rivers Sub-Committee report (Wild and Scenic)

House Resolution #71-102X - re Rivers Snohomish-Skykomish and Yakima

D. Project Status Report

Administratively Approved increases: ALL APPROVED

(1) City of Bellingham, Lake Padden Park	\$ 52,596.67	increase
(2) Port of Indianola, Pier Reconstruction	3,975.00	increase
(3) Whitman Co., Union Flat Creek	9,000.00	increase
(4) Mayfield, State Parks	43,350.00	increase
(5) Arco Marsh - Kirkland	11,271.00	increase

III. B. Evaluation Criteria - Session with Committee re mock projects discussed

III. C. Relocation Assistance - Motion re Relocation policy

III. D. Maps and Publications

John Swan presentation on behalf of Dan Ward

Jack Rottler and Madeline Lemere appointed on sub-committee to look into maps.

III. E. Project Cost Increases

Lion's Park, City of Everett	\$	Full 75% funding requested and approved	"
W. E. Hall Park,	"	" "	"
E. Green River II King Co.	"	" "	"

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Lake Fenwick, City of Kent \$ 35,125 IAC share approved

III. A. Goals and Objectives

IAC Priorities for State Agency 71-73 Supplemental and 73-75 Capital Budgets Committee to adopt at February meeting 1972

IV. A. 2 (C) Pass Lake - State Parks and Recreation Commission \$175,000 approved

IV A. 2 (a) Seal Rock, State Parks and Rec. Commission - ~~WITHDRAWN~~

IV A. 2 (b) Ocean Beach Access Program - Pacific Pines \$110,000 approved  
 Ross' Campground 150,000 approved

IV A. 2 (d) Twenty-Five Mile Creek - Lake Chelan - \$125,000 approved

IV A 3 (a) Department of Game - Stillwater Wildlife Recreation Area - Stage III.  
\$ 7,800 Approved.

IV A 4 (a) Dept. of Natural Resources, Rec. Sites Development  
Jones Creek \$25,500 approved  
Point Partridge 52,000 approved

IV A. 1. Local Projects

City of Bellevue, Lang Property #2  
City of Bonney Lake, Lake Tapps Park Project  
City of Moses Lake, Larson Playfield.  
Whitman Co., Elberton II  
Clark County, Moulton Falls II  
Oak Harbor, Beach Park Addn. not approved  
Spokane Co., Dishman Hills II  
City of Seattle, Thornton Creek #6 and #3 - #6 was not approved #3 approved  
City of Puyallup, DeCoursey Park  
City of Redmond, J. E. Hartman Park  
Seattle, Rainier Beach Playfield  
Spokane, Tribe of Indians - Town of Wellpinit, Community Playfield - increased  
St. Clair Park, City of Bellingham Not approved to 75%  
King Co., Seahurst Park, Stage II  
Robinson Crusoe, Port of Friday Harbor  
Port of Brownsville, Brownsville Boat Harbor  
Whatcom Co., Lighthouse Park  
King County, Juanita Beach - failed  
Seattle-Atlantic Park - failed  
Dockton Park - King County - failed

50% transient moorage restricted to 36 hours of occupancy - APPROVED

B.

IV Supplemental Budget IAC 1971-73 - Adopted by Committee \$10,767,936

Surcharge - Additional \$15 million of Ref. 18 - Adopted by Committee by motion.

IV C. State Agency Capital Budgets - Committee moved to discuss with IAC staff their priorities further before finalization.

IV D. Legislation 1972

1971-ATV Act

Indian Legislation - Admin. given authority to act re matters of eligibility for Indians in funds of IAC.

IV E. Meetings - IAC - 1972:

(APPROVED BY COMMITTEE)

February 28-29, 1972

Longview (was later changed to Olympia)

May 22-23, 1972

Tri-Cities (This has been set for Richland)

August 28-29, 1972

Bellingham (This has been changed to Sun Mtn. Lodge)

November 27-28, 1972

Seattle

Adjourned

MINUTES OF THE  
REGULAR MEETING OF THE  
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. - Monday November 22, 1971  
9:00 a.m. - Tuesday November 23, 1971

Rodeway Inn  
Tacoma, Washington

MEMBERS PRESENT:

Mr. Lewis A. Bell, Mr. Jack Rottler, Mr. Warren A. Bishop, Mrs. Frederick Lemere, Mr. Carl N. Crouse, Director of Game; Mr. Charles H. Odegaard, Director, Parks and Recreation Commission; Mr. Daniel B. Ward, Director, Commerce and Economic Development Department; Mr. George N. Andrews, Director, Department of Highways; Mr. John Biggs, Director of Ecology; Mr. Thor C. Tollefson, Director of Fisheries; Honorable Bert Cole, Commissioner of Public Lands.

MEMBER ABSENT: Mr. Omar Lofgren

STAFF OF MEMBER AGENCIES PRESENT:

Department of Highways

Willa Mylroie, Research Engineer

Department of Fisheries

Elmer Quistorff, Asst. Chief, Contract Section

Department of Game

Jack Wayland, Rec. Resource Specialist  
Dan Barnett (Monday) Stanley Scott (Monday)

State Parks and Recreation Commission

Jan Tveten, Capital Budget Coordinator  
Paul Bourgault (Tuesday)

Office of Program Planning and Fiscal Management

Daniel Keller, Fiscal Analyst  
Carl Wieland

Department of Natural Resources

Al O'Donnell, Technical Assistant  
Lloyd R. Bell

Interagency Committee for Outdoor Recreation

Stanley E. Francis, Administrator  
E. V. Putnam, Assistant Administrator  
R. Philip Clark, Program Coordinator  
Robert S. Lemcke, Rec. Resource Specialist  
Leighton Pratt, Rec. Resource Specialist  
Glenn Moore, Rec. Resource Specialist  
Gerald Pelton, Chief, Planning and Coordination  
Kenn Cole, Agency Fiscal Officer  
Marjorie M. Frazier, Administrative Secretary  
James Scott, Planner

Commerce and Economic Development

John Swan, Planner

NOVEMBER 22 - PAGES 1-15  
NOVEMBER 23 - PAGES 15-28

Assistant Attorney General  
Ronald Kuentler, AGO

Department of Ecology  
Beecher Snipes, Supervisor, Planning and Development

LOCAL TECHNICAL COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation, City of Spokane  
Joan Blaisdell, Federal-State Project Coordinator, City of Bellevue  
James Webster, King County Dept. of Parks, Seattle  
David Towne, Asst. to Supt., Parks and Rec. Dept., City of Seattle  
Kenneth Hertz, Director, Parks and Recreation, City of Bellingham

OTHER AGENCIES - TECHNICAL COMMITTEE MEMBERS PRESENT:

Douglas Bohn, Housing and Urban Development Department, Seattle  
Charles Seldomridge, Puget Sound Governmental Conference, Seattle  
Edward Johnson, Bureau of Outdoor Recreation, Seattle

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I. Opening of Meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of August 23-24, 1971, Additions to Agenda.

The meeting was called to order by Chairman Bell at 9:10 a.m., with eleven members present representing a quorum. The Chairman introduced Mr. Archie Satterfield, representative of the Seattle Times.

Approval of minutes, August 22, 1971, August 23-24, 1971: Corrections or additions to the minutes of the special session of August 22 were then called for by the Chairman as well as the minutes of the August 23-24, 1971 regular meeting. MR. BIGGS MOVED, SECONDED BY MRS. LEMERE THAT THE MINUTES OF AUGUST 22 AND AUGUST 23-24, 1971, BE APPROVED. Mr. Odegaard suggested deletion in the minutes of the Special Session (August 22) of the last sentence of paragraph 3 on page 2, which read, "Mr. Biggs noted that the IAC had a veto power on state projects which it should not have." Following brief discussion, Mr. Biggs agreed and the sentence was stricken. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Gerald Pelton, Planning and Coordination Section, newly appointed to the staff of the IAC, was introduced by Mr. Bell. There being no additions or changes to the agenda, the Chairman called upon Mr. Kenn Cole for the Fiscal Status Report.

II STATUS REPORTS

A. Fiscal Status Report: Mr. Kenn Cole referred to memorandum of staff dated November 22, 1971, entitled "Fiscal Status Report" and noted there were seven reports with the memorandum as follows:

1. Comparative Status Report of Operating Expense
2. Summary Comparison of Allotment Charges with Allotment for first Fiscal Year
3. Summary Comparison of Program Charges with Estimate to Date.
4. Summary Comparison of Projects Funded in Part from Initiative 215 Sources
5. Initiative 215 - Distribution Control Sheet

6. Disbursement Record Local Agency Projects - 8-1-71 to 10-31-71
7. Fund Summary - October 31, 1971

Mr. Biggs noted on page (4) of the report "Summary of Comparison of Projects Funded in Part from Initiative 215 Source" that almost \$60,000,000 has been committed by the Interagency Committee to outdoor recreation projects in the state since inception of the IAC (1965). He commended the Chairman, members of the committee and the staff for this achievement which he felt was worthy of recognition and had far exceeded the hopes upon formulation of the Committee several years ago.

Upon completion of Mr. Kenn Cole's report, Mr. Odegaard commented on the fact that only one-fifth of IAC staff time is being programmed into project grant-in-aid work, whereas four-fifths is programmed into planning, coordination and other administrative work of the IAC. He asked that the staff compile a breakdown of percentages in this respect to show inter-relation between planning functions and project functions.

Mr. Bell agreed this would be useful information, whereupon Mr. Bishop suggested not only was there a need for such figures and comparison, but the Administrator should accompany the report with rationale concerning the percentages. Following discussion, the Chairman asked Mr. Kenn Cole to prepare a report on the percentages and instructed Mr. Francis to include the rationale as an accompanying document. He asked that this material be mailed to the Committee members prior to the February meeting and that the matter be included on the February agenda for further discussion. IT WAS MOVED BY MR. BERT COLE, SECONDED BY MR. BISHOP, THAT THE FISCAL STATUS REPORTS BE ACCEPTED BY THE COMMITTEE. MOTION WAS CARRIED.

B. Planning Status Report: Mr. Pelton was asked to present the Planning Report and referred to memorandum of staff, dated November 22, 1971, entitled "Planning Status", consisting of a graph of percent accomplished in the work presently being carried on in the Planning and Coordination Section. (This memorandum has been made a part of these minutes as instructed by the Chairman.) The loss of two Planners in the section was mentioned by Mr. Pelton -- Mr. Rod Mack having transferred to the Department of Ecology and Miss Caroline Feiss transferring to the Planning and Community Affairs Agency. The addition of a Planner I --- Mr. Don Peterson -- effective December 6, 1971, was announced.

Professor Michael McGuire, Department of Geography, Western Washington State College, was then introduced to the Committee for his presentation of the updated Demand Study. Professor McGuire distributed two documents concerning the Study: (1) Data regarding coding used in the Study; (2) Percentages re Unsatisfied Activity Participation. At the request of the Chairman, Professor McGuire submitted the following summary of the Demand Study deficiencies and his recommendations regarding the Study for inclusion in these minutes:

Limitations in current Demand Study:

1. Demand survey measured participation and not demand.
2. A number of defects are present in the data which can be removed in later surveys.
3. Emphasis was placed on non-urban activities and area types thereby reflecting a rural bias.

4. Information should have been gathered on alternative recreational activities which could have been engaged in if the first choice was foreclosed.
5. Because of lack of current information it will be necessary to assume that the rate of recreation participation in each activity will be the same at the present time as it was in 1967.
6. State was affluent in 1967; now in period of recession; data is therefore questionable.
7. Lack of out-of-state survey being conducted at same time limits data information.
8. Effect of differences in the opportunity to engage in different types of recreation has not been taken into consideration.
9. 1967 data was collected before emphasis on environmental controls and does not reflect recent trends in outdoor activities.

Professor McGuire therefore recommended the following:

1. The present model and resulting projections should be considered tentative and should be used only in lieu of a new demand survey.
2. A new demand survey should be completed as soon as resources will permit. Special care should be taken to remove as many of the previously mentioned deficiencies in the 1967 survey as possible. In addition, the new survey should focus considerable attention on major developments which may disrupt established spatial patterns of recreation participation. The recent North Cascades National Park and the pending North Cascade Highway are two examples.
3. Washington should initiate regional cooperation with Oregon, Idaho, California, and British Columbia to assess the full impact of inter-state and international traffic in outdoor recreation. At the present time little is known about participation in Washington by non-residents, and even less about how much demand of Washington residents is being satisfied in other states.

Professor Michael McGuire  
Dept. Geography, WWSU

Discussion followed the report. It was the consensus of the Committee that there should be a new Demand Study implemented as soon as feasible since the previous Study ignored effects of supply and also did not reflect new trends which have occurred over the last few years such as cycling, snowmobiling, environmental movement, back-to-nature movement, etc. All have had an impact on future recreation participation and are not reflected in the present Demand Study. The Chairman asked that a copy of Professor McGuire's complete report be sent to the Committee members.

Adoption of Rule establishing regular meeting date for IAC: The Chairman recessed the public meeting at 10:00 a.m. and declared a special public session open for the discussion and adoption of rules for the Interagency Committee. Mr. Ronald Kuenstler, Assistant Attorney General for the Interagency Committee, referred to his recommendations in memorandum of October 26, 1971, entitled "Adoption of Rule Establishing Regular Meeting Date", and accompanying material referring to "Notice

of Intention to Adopt Rules - IAC" and pages 1 through 3 of Chapter 286-04 WAC 286-04-1010 Definitions; WAC 286-04-020 Organization and Operations, and Chapter 286-12 Statewide Outdoor Recreation Plan (repeal of).

The rules to be adopted were read by Mr. Kuenstler, and explanation given as to their need. Discussion followed. Mr. Biggs questioned the need to have public meetings fall on Sundays; Mrs. Lemere felt Sunday meetings would be more acceptable to the general public. MR. BIGGS MOVED, SECONDED BY MR. COLE, THAT THE SECOND SENTENCE OF WAC 286-04-020, PARAGRAPH (4), LINE 22, READ 'THE INTERAGENCY COMMITTEE MEETS ON THE THIRD MONDAY AND TUESDAY OF THE MONTHS OF FEBRUARY, MAY, AUGUST AND NOVEMBER AT 9:00 A.M.' State agencies having boards or commissions meeting on the third Monday voiced their objections. Question was called for on the motion. MR. COLE AND MR. BIGGS VOTED IN THE AFFIRMATIVE; THE MOTION FAILED DUE TO LACK OF A MAJORITY.

IT WAS THEN MOVED BY MR. ODEGAARD, SECONDED BY MR. ROTTLE, THAT THE SECOND SENTENCE OF WAC 286-04-020, PARAGRAPH (4), LINE 22, READ 'THE INTERAGENCY COMMITTEE MEETS ON THE FOURTH MONDAYS OF THE MONTHS OF FEBRUARY, MAY, AUGUST AND NOVEMBER AT 9:00 A.M. AND ON ANY SUCCEEDING DAY AS THAT MEETING MAY BE RECESSED TO.' MRS. LEMERE VOTED IN THE NEGATIVE. THE MOTION PASSED BY MAJORITY VOTE.

Mr. Andrews noted that by this motion the Interagency Committee would not be precluded from scheduling a Sunday meeting for tour purposes. Mr. Bell quoted the sentence following establishment of a meeting date which reads, "Special meetings may be called by the chairman at any time" and remarked this would take care of any special sessions required with proper notification to the public at such time as these were called.

Repeal of the Statewide Outdoor Recreation and Open Space Plan of 1967 as filed with the Washington State Code Reviser was then discussed (presented as WAC-286-12-900 REPEALS.) IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. COLE THAT WAC 286-12-900, THE REPEALS SECTION OF CHAPTER 286-12, BE APPROVED BY THE COMMITTEE, REPEALING THE 1967 FILING OF THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION AND OPEN SPACE PLAN WITH THE WASHINGTON STATE CODE REVISER'S OFFICE. MOTION WAS CARRIED.

Following the foregoing action, the Committee adopted and signed a formal Resolution as follows:

BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION:

1. THE ANNEXED REGULATIONS ARE HEREBY APPROVED AND ADOPTED AS PERMANENT RULES OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.
2. ENTRY OF THIS ORDER SHALL BE RECORDED IN THE ORDER REGISTER OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THE ORIGINAL ORDER AND ANNEXED REGULATION SHALL BE FILED IN THE OFFICE OF THE INTERAGENCY COMMITTEE, AND COPIES OF THE ORDER AND ANNEXED REGULATION SHALL BE FILED WITH THE CODE REVISER, PURSUANT TO CHAPTER 34.04 RCW AND WAC 1-12-040 and -050.

DONE IN OPEN MEETING: THIS TWENTY-SECOND DAY OF NOVEMBER 1971.

SIGNED BY:	LEWIS A. BELL, Chairman	JOHN A. BIGGS
	MADELINE M. LEMERE	BERT COLE
	GEORGE H. ANDREWS	WARREN A. BISHOP
	CHARLES H. ODEGAARD	CARL A. CROUSE
	JACK ROTTLER	THOR C. TOLLEFSON
	DANIEL B. WARD	

'Chapter 286-04  
General

"WAC 286-04-101 DEFINITIONS. For purposes of these rules:

- (1) "Interagency committee" means the interagency committee for outdoor recreation, created by RCW 43.99.110.
- (2) "Chairman" means the chairman of the interagency committee. See RCW 43.99.110.
- (3) "Administrator" means the administrator of the interagency committee. See RCW 43.99.130.

"WAC 286-04-020 ORGANIZATION AND OPERATIONS. (1) The interagency committee for outdoor recreation is a part-time, unsalaried committee consisting of the commissioner of public lands, the director of parks and recreation, the director of game, the director of fisheries, the director of the department of highways, the director of commerce and economic development, the director of the department of ecology and five members of the public appointed by the governor. See RCW 43.99.110 and Chapter 60, Laws of 1971. One of the members of the public is appointed by the Governor to serve as chairman.

"(2) The interagency committee was created by Initiative 215, approved by the people in 1964, It was given authority to allocate to state and local agencies funds made available for outdoor recreation purposes from unrefunded motor vehicle fuel taxes paid by boaters, from the bond issues approved as Referendums 11, and 18 and from such other sources as the legislature may provide. The interagency committee has the authority and duty to prepare, maintain and keep up-to-date a comprehensive plan for the development of the outdoor recreation resources of the state, subject to the general authority of the state planning agency. The committee does not itself operate any outdoor recreation facilities; its role is to see that outdoor recreation money, whether expended by state agencies or local agencies who receive state or federal aid, is channeled into areas of greatest need.

"(3) The work of the interagency committee is carried out by a staff, under the direction of the administrator. All communications to the interagency committee should be addressed to the administrator at 4800 Capitol Boulevard, Olympia, Washington 98504, telephone 753-7140.

"(4) The interagency committee meets quarterly at various places throughout the state. The interagency committee meets the fourth Monday of the months of February, May, August and November at 9:00 a.m. and on any succeeding day as that meeting may be recessed to. The date and place of the next meeting is announced at the preceding meeting, and may be learned at any time thereafter by calling or writing the administrator. Special meetings may be called by the chairman at any time.

"Chapter 286-12  
Statewide Outdoor Recreation Plan

"WAC 286-12-900 REPEALS. The statewide outdoor recreation plan adopted as a rule by the interagency committee on February 4, 1967 and filed with the code reviser on February 16, 1967 is hereby repealed. This repeal is because of the supersession of the plan by a revised statewide outdoor plan in 1969."

At 10:45 a.m., Chairman Bell declared the special session for adoption of rules adjourned and then recessed the regular meeting of the IAC until 11:00 a.m.

C. Special Studies: Upon reconvening, Mr. Phil Clark was asked for a report on the Special Studies being conducted by the IAC.

Trails: Draft of the Trails Report will be available for review by the Committee and those involved in its compilation prior to the February meeting.

Southwest Washington Study: Comments on this study and especially concerning the Origin and Destination Study will be considered at the February IAC meeting.

Skagit River Study: The Committee was advised of several public meetings to be held regarding the Skagit River Study. Mr. Bell suggested members of the Committee arrange to attend some of these public meetings when they are held in their vicinity.

Rivers Sub-Committee: Mr. Stan Scott, Department of Game, was asked for a current status report on the Wild Rivers Sub-Committee. He distributed copies of an interim report entitled, "Wild, Scenic and Recreation Rivers" which had been prepared by the Wild Rivers Sub-Committee, dated November 19, 1971. He briefly reviewed the three main phases involved in the project: Selection, Classification and Inventory.

The need for coordination with the Legislative Council in its responsibilities as set forth in House Resolution #71-102X, 1971 Session of the Legislature, was stressed. Possibilities of a joint effort in river selection, classification and inventory is being explored. Meetings with the Legislative Council brought out the desirability of including the Snohomish-Skykomish system in Western Washington and the Yakima system in Eastern Washington for consideration in the Rivers Study. Mr. Scott read a letter to Lewis A. Bell, Chairman, IAC, dated November 19, 1971, from Honorable Hal Wolf, State Representative and Chairman of the Legislative Council's Subcommittee on Parks and Natural Resources which has been assigned the task of studying several of the State's rivers as noted in House Resolution #71-102X during the 1971-73 biennium. Mr. Scott then recommended that the IAC and the Legislative Council work in close cooperation to secure either the financial base or the staff time, or both, to underwrite the costs associated with the study of the Snohomish-Skykomish and Yakima systems.

IT WAS MOVED BY MR. CROUSE, SECONDED BY MR. COLE, THAT THE RIVERS SUB-COMMITTEE CONTINUE TO OPERATE ALONG THE LINES IN WHICH THEY HAVE BEEN DOING BY CLOSELY COORDINATING THEIR WORK WITH THE LEGISLATIVE COUNCIL IN ITS REPORT DUE UNDER HOUSE RESOLUTION #71-102X; AND THAT THEY EXPLORE THE POSSIBILITY OF SECURING EITHER THE FINANCIAL BASE OR THE STAFF TIME, OR BOTH, TO UNDERWRITE THE COSTS ASSOCIATED WITH THE STUDY OF THE SNOHOMISH-SKYKOMISH AND YAKIMA RIVER SYSTEMS AS RECOMMENDED BY THE RIVERS SUB-COMMITTEE. MOTION WAS CARRIED.

At this point, Mr. Cole and Mr. Crouse were excused from the meeting for attendance elsewhere. Mr. Cole asked that the agenda item of Goals and Objectives not be discussed until his return. In deference to Mr. Cole's wishes, the Chairman referred to:

Item D. Project Status Report: Mr. Lemcke directed the Committee's attention to memorandum of staff, dated November 22, 1971, entitled, "Project Status Report" and the four reports attached thereto:

- (1) Current Local Agency Projects
- (2) Completed Local Agency Projects
- (3) Current State Agency Projects
- (4) Completed State Agency Projects

In response to a question asked earlier, Mr. Francis reported on some of the older projects being carried by the IAC. Of 112 outstanding projects only 15 of these dated back to 1968. 35 dated back to 1969, or less than two years ago. He assured the Committee that his staff would check into the problem areas and work with the agencies in resolving some of the difficulties in these projects.

Administratively Approved Increases: Mr. Francis referred to the fourth paragraph of the memorandum on Project Status Report in regard to the administratively approved increases during the past quarter:

City of Bellingham - Lake Padden Park: A 15% increase was allowed which increased the total project cost from \$467,526 to \$537,654.90. The increase was \$52,596.67.

Port of Indianola - Pier Reconstruction: A 15% increase was approved which increased total project cost from \$26,500 to \$30,475 - an increase of \$3,975.

Whitman County - Union Flat Creek: A 15% increase was approved increasing total project cost from \$60,000 to \$69,000, an increase of \$9,000.

In addition, Mr. Francis reported on two increases not mentioned in the memorandum:

State Parks - Mayfield Lake State Park: 10% cost increase granted which increased total project cost from \$433,500 to \$476,850. \$43,350 involved was available in State Parks' Referendum 18 account.

Arco Marsh - Kirkland: Change in funding for Arco-Marsh project. Project cost had been incorrectly computed prior to approval at the May 24, 1971 meeting. The correction is as follows:

	<u>Total</u>	<u>Kirkland</u>	<u>IAC</u>	<u>BOR</u>
<u>Prior:</u>	\$176,562-	-\$44,140-50-	\$-44,140-50	-\$-88,281--
<u>Correction:</u>	\$188,333.34	\$ 47,083.34	\$ 47,083.33	\$ 94,166.67

Total increase involved was \$11,271.

Mr. Bishop questioned the status of two State Parks projects: Lake Sammamish #1 and #2 and Peace Arch, inquiring as to the need for a "Belated Claim" through the Legislature. Mr. Kenn Cole explained this procedure which would result in payment by State Parks of certain costs which could not be properly charged to the bond monies but must come from some other source. Attempt is being made to reimburse the bond fund through the Relief Appropriation procedure.

III B. Evaluation Criteria: Mr. Lemcke referred to staff memorandum dated November 22, 1971, entitled "Evaluation Criteria", which acknowledged the request of the Committee in August for a review of criteria used for project evaluation. It was felt a review of criteria at this time would not effectively resolve the priority question on projects. Mr. Lemcke therefore recommended the entire subject of criteria be re-evaluated and a method devised which would be responsive to the identified priorities following the Planning Section's work in articulating overall priorities of the IAC. This should be within four to six months. At that time it would be possible to consider project priority in relation to statewide needs as well as in the present paired-comparison system. Both Mrs. Lemere and Mr. Biggs felt there was a need for a review of not only the criteria but of the classification system as well. Mr. Lemcke agreed this would be included in the process at the time. Mr. Biggs felt the staff should consider a classification for such environmentally threatened areas. At this point, Mr. Francis suggested to the Committee they consider a special session of the members expressly for an experience in evaluating a series of projects based on the criteria and classifications which the staff presently use. This would lead to a better understanding on the part of the Committee of the procedures involved. The Chairman and members agreed to have such session, it being understood that the projects being evaluated would be examples only and the Committee would not be involving itself in the actual selection of projects.

The Chairman recognized Mr. Charles Seldomridge, Puget Sound Governmental Conference, who offered his agency's assistance to the staff of IAC in developing appropriate criteria on methods of evaluating natural systems such as preservation of bogs, swamps, marshes and steep slopes. Mr. Bell instructed Mr. Francis to meet with the Puget Sound Governmental Conference staff on this matter.

III C. Relocation Assistance: Upon reconvening following recess for lunch, Mr. Bell announced the transfer of Mr. Leighton Pratt, Recreation Resource Specialist, to the Department of Ecology effective December 1, 1971. On behalf of the Committee Mr. Bell expressed his appreciation to Mr. Pratt for his efforts in the project section the past three and a half years. Mr. Putnam was then called upon for a report on relocation assistance.

Mr. Putnam referred to memorandum from staff dated November 22, 1971, entitled "Housing and Relocation Assistance" and his meetings with the Department of Highways, Property Management and Relocation personnel. As a result of these meetings, the IAC will enter into a contract with the Department of Highways for its assistance in those projects requiring housing and relocation assistance. Mr. Putnam briefly covered the essential portions of the federal law on housing and relocation (Public Law 91-646) and the Washington State law (Chapter 240, Laws of 1971, First Extraordinary Session). Section 11 of the Washington Act gives the responsibility for the adoption of rules and regulations to the Director of Planning and Community Affairs after full consultation with the Department of Highways and the Department of General Administration. Since these rules and regulations have not yet been

issued, those adopted by the State Highway Commission are being used by the IAC, and they are entirely consistent with the state and federal requirements. Mr. Putnam reported on his analysis of current and completed projects of the IAC from January 1969 through November 1971 which would have been or are eligible for housing and relocation assistance. 168 parcels would have been or will be so eligible; 117 of these parcels are in the City of Spokane's High Bridge Project. The IAC has therefore requested the Department of Highways to review and visit the High Bridge project as soon as possible for a determination of estimated costs of housing and relocation.

To meet the continuing requirements of the housing and relocation assistance program, general guidelines are necessary. One of the most important and urgent is the requirement that local agencies must provide their proportionate share of the cost. As noted in the May 23, 1971 memorandum, the State law differs from the federal law in one important respect. Federal PL #91-646 requires both state and local agencies to provide relocation assistance if they receive federal funds. Chapter 240, Washington Laws of 1971, Extraordinary Session, does not make it mandatory that the local public body participate if no federal funds are involved. It states they may elect to comply. If as a condition of receiving state funds local agencies are not required to participate proportionately in state-local projects, all housing and relocation costs will have to be borne by the IAC.

It is therefore necessary that when housing and relocation costs are involved, excluding the administrative costs, it must be stipulated in the agreement between the IAC and the local agency that housing and relocation costs will be added to the cost of the project and share proportionately. However, if the local agency does not have the capability of doing their own relocation work and the IAC is required to do so, the local agency will reimburse the IAC for administrative costs.

It is expected that state agencies involved in IAC projects will do their own relocation and bear the administrative costs of carrying out the program. The actual cost of the relocation will be a part of the project cost.

Following discussion, Mr. Bell asked for a motion from the Committee. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. ANDREWS THAT,

RECOGNIZING THE NECESSITY FOR POLICY CONCERNING RELOCATION AND HOUSING ASSISTANCE COSTS REGARDING STATE AND LOCAL PROJECTS IN ORDER TO CONFORM TO FEDERAL AND STATE REGULATIONS (PL 91-646 AND CHAPTER 240, LAWS OF 1971 EXTRAORDINARY SESSION), THE INTERAGENCY COMMITTEE HEREBY ADOPTS THE FOLLOWING POLICY:

- (1) IN PROJECT AGREEMENTS BETWEEN THE INTERAGENCY COMMITTEE AND THE LOCAL AGENCY WHERE HOUSING AND RELOCATION COSTS ARE INVOLVED THERE MUST BE INCLUDED A PROVISIO STIPULATING THAT SUCH HOUSING AND RELOCATION COSTS, EXCLUDING ADMINISTRATIVE COSTS, WILL BE ADDED TO THE COST OF THE PROJECT AND SHARED PROPORTIONATELY;
- (2) SHOULD THE IAC BE REQUIRED TO DO THE RELOCATION WORK FOR THE LOCAL AGENCY, THE LOCAL AGENCY WILL REIMBURSE THE INTERAGENCY COMMITTEE FOR THE ACTUAL ADMINISTRATIVE COSTS INVOLVED IN THE RELOCATION ASSISTANCE.
- (3) EXISTING LOCAL PROJECT AGREEMENTS ENTAILING RELOCATION COSTS SHALL BE AMENDED TO MEET THE AFOREMENTIONED REQUIREMENTS;

(4) IN PROJECT AGREEMENTS BETWEEN THE INTERAGENCY COMMITTEE AND STATE AGENCIES PARTICIPATING IN FUNDING FROM THE OUTDOOR RECREATION ACCOUNT WHERE HOUSING AND RELOCATION COSTS ARE INVOLVED A PROVISIO SHALL BE INCLUDED STIPULATING THAT THE STATE AGENCY CONCERNED WILL BE RESPONSIBLE FOR PROVIDING HOUSING AND RELOCATION ASSISTANCE WHEN APPLICABLE ON THE PROJECTS AND WILL BEAR THE ADMINISTRATIVE COSTS, IT BEING UNDERSTOOD THAT THE ACTUAL COST OF THE RELOCATION WILL BE A PART OF THE TOTAL PROJECT COST.

MOTION WAS CARRIED.

III D. Maps and Publications: Mr. John Swan by direction from Mr. Dan Ward gave a presentation on maps and publications distributed by the state and federal agencies which are available to the public. This was in response to request of the Committee at its August 1971 IAC meeting. A complete listing of the mass of material compiled (dated November 17, 1971) was distributed to each Committee member. A large sample of all of the material was shown to the Committee members. Mr. Swan commented on the various sizes of the brochures and pamphlets and the fact that many of the maps were duplicated but were slanted toward the activities provided by the particular entity publishing the material. Therefore, many times a publication does not contain all of the information on recreational areas within a given region or area. Mr. Ward stated he was turning this material over to the Interagency Committee staff for its further study. Mr. Swan suggested it would be worthwhile to work with the State Base Mapping Committee on any one brochure or regional brochures which might be contemplated for publication.

Mrs. Lemere strongly recommended that there be information for the public concerning the local, state, and federal outdoor recreation opportunities contained in either county oriented brochures or brochures on regional areas of the state. There then followed a discussion of the need to inform the Interagency Committee also of the recreational areas within counties as well as pinpointing those within local areas coming to the IAC for possible funding. Overlays were mentioned and Mr. Francis was instructed to work with his staff on visual aids of this type. Mr. Odegaard informed the chairman that a vast amount of informational material is being mailed to the general public each year and that state agencies do cooperate in sending out their brochures.

Mr. Bell then instructed the staff to continue its research into the entire matter of a proposal for limited and feasible publication of maps showing recreational sites in the State of Washington held by public agencies both state and local. (On November 24, 1971, Mr. Bell appointed Jack Rottler and Madeline Lemere to act as a sub-committee to investigate and work with the staff of IAC and eventually report to the full Committee on this proposal. Approximately six months' time was allotted for compilation of this report. It will include maps, method of distribution thereof, form of such maps and cost of publication.)

III E. Project Cost Increases: Mr. Bell called upon Mr. Lemcke for a report on the cost increases. Mr. Lemcke referred to memorandum of staff dated November 22, 1971, entitled "Cost Increases", and asked Mr. Pratt to report on three of the projects involved: Lion's Park and W. E. Hall Park, City of Everett, and E. Green River II, King County. Figures on E. Green River II as presented in the memorandum of November 22, 1971 were corrected by Mr. Pratt. It was explained that the IAC had originally approved these projects at the 25% level because they had also been recommended for HUD funding. HUD returned the applications due to its reduced

funding capacity and the IAC therefore recommended reconsideration of full 75% IAC funding as follows:

<u>Project</u>	<u>Local</u>	<u>Referendum 18</u>	<u>BOR</u>
Lion's Park	\$ 12,475	\$ 12,475	\$ 33,926*
W. E. Hall Park	83,100	249,300	
E. Green River II	26,620	79,898†	

\* Includes total relocation costs of \$ 8,976.00

† Includes total relocation cost of 3,910.00

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. ANDREWS THAT THE STAFF RECOMMENDATIONS ABOVE CONCERNING THE THREE PROJECTS (LION'S PARK AND W. E. HALL PARK, EVERETT AND E. GREEN RIVER II, KING COUNTY) BE ACCEPTED AND APPROVED BY THE COMMITTEE.

MOTION WAS CARRIED.

Explanation of the cost increase concerning Lake Fenwick Park, City of Kent, was then given by Mr. Pratt. The increase was requested due to a court award which was considerably higher than the approved project cost. Five parcels are involved in this project. Additional assistance was needed by the City of Kent on Parcel I only and involved an increase of \$140,500, with the 25% IAC share being \$35,125. HUD will apparently honor a similar request for a cost increase on their share. Staff recommended approval. MR. ODEGAARD MOVED, SECONDED BY MR. BISHOP, THAT THE CITY OF KENT RECEIVE AN INCREASE OF \$35,125 IAC FUNDS FOR THE LAKE FENWICK PARK PROJECT. Discussion followed.

Both Mrs. Lemere and Jack Rottler inquired whether this was not a deviation from current unwritten policy that increases in costs through court awards and condemnations are not eligible costs for IAC reimbursement. Mr. Andrews asked whether it would not set a precedent in authorizing increases in costs through court awards. Mr. Francis replied that a policy concerning condemnation procedures was one of the matters referred to the Technical Committee for review but that it had not been possible for this group to meet and discuss this item since the last IAC meeting. A policy regarding condemnation procedures will thus be on the Technical Committee's agenda either for the December or February meeting. Mr. Odegaard pointed out the Committee should look at these increased costs through court award procedures in proper perspective and not jeopardize agencies in progressing with their projects. He stated these types of increases should be considered by the Committee as are other increases whether a policy is established or not. Mr. Odegaard then called for question on the motion. MR. BELL VOTED IN THE NEGATIVE AND THE MOTION WAS CARRIED BY MAJORITY VOTE. Mr. Bell asked it be recorded he would prefer to see the criteria on condemnations established prior to making any exceptions so that all agencies having project cost increases through court awards would receive the same treatment.

III A. Goals and Objectives: On return of Mr. Crouse and Mr. Bert Cole, Mr. Pelton was asked to report on Goals and Objectives of the IAC. Mr. Pelton referred to staff memorandum dated November 22, 1971, entitled "IAC Priorities for State Agency 71-73 Supplemental and 73-75 Capital Budgets". He summarized the contents of the memorandum stating staff recommendations were based on priorities developed from the analysis of the existing SCORP, of recorded fund allocations made by IAC since its inception, of budgets and programs of participating state agencies, of recently

completed inventories, and of other data being used in the SCORP updating. He noted the priorities were being recommended for state agencies only at this time and did not reflect priorities or programs of other levels of government. Staff will be developing these later. The general priorities listed under Recommendation A in the memo were read to the Committee as well as specific priorities under B, including the ten area types:

"A. General Priorities

"Acquire critical, scenic and unique lands with recreation and/or conservation values which cannot be duplicated anywhere else within the state.

"Develop outdoor recreation facilities for boating, camping, fishing, hunting, picnicking, sightseeing and related outdoor recreation activities.

"Acquire water oriented lands especially where potential supply is limited.

"Provide public access to existing and state owned or controlled lands, tidelands and beaches.

"B. Specific Priorities

"Listed below is order of priority for acquisition and development of specific kinds of recreational areas. This list is not all-inclusive in that other types of lands may be considered for fund allocation where the public need for such lands is adequately substantiated.

"There is no percentage or other factor established for the allocation of set amounts of funds to any given priority. The objective in this regard is to maintain a balance between various classes of recreational lands and waters. The Committee will periodically review this balance as areas are acquired and developed, and make adjustments accordingly as it judges public needs are changed as a result of such acquisition and development.

- |   |                                   |                            |
|---|-----------------------------------|----------------------------|
| " | I. Critical Resource Acquisition  | VI. Freshwater Acquisition |
|   | II. Critical Resource Development | VII. Regional Development  |
|   | III. Saltwater Acquisition        | VIII. Trails               |
|   | IV. Freshwater Development        | IX. Scenic Roads           |
|   | V. Saltwater Development          | X. Forest "                |

Mr. Pelton briefly explained each of the ten specific priorities as presented in the memorandum. Discussion followed his presentation. Mr. Bert Cole pointed out that the material had not been coordinated through the Technical Committee and had not therefore come to his attention until the present IAC meeting day. Opportunity for review by his staff had not been given; therefore the DNR Supplemental Budget Program which his staff had compiled and presented to the IAC for review did not follow along the same priority lines. He felt this also applied to the other state agencies submitting supplemental budgets to the IAC for review and action. It was his feeling an entirely new set of priorities was now being proposed by the IAC staff and he questioned the propriety of this action since all of the state agencies concerned had used other priorities given them in setting up their supplemental budget requests. Mr. Bell agreed there should have been more coordination on setting up the priorities, but suggested that Mr. Pelton be allowed to complete

his report prior to any discussion or decisive motion.

Mr. Pelton and Mr. Clark then presented graphs and charts depicting the emphasis of recreation activities by area type and the percent of 1975 state agency development needs fulfilled as of November 1971. Many of the Committee members questioned the use of 1967 demand study material in setting up priorities. Mr. Pelton then explained the use of the demand study in relation to the graphs and charts being viewed by the Committee. Staff had taken into consideration all of the recreational activities reported in the 1967 demand study and had then determined from that which were the most dominant on state agency lands for the people of the state. The six basic or dominant activities were boating, camping, fishing, hunting, picnicking, and sightseeing. On the basis of this information, Mr. Pelton stated, the state agency priorities were developed and coordinated.

Mr. Biggs referred back to the memorandum regarding General Priorities item (1) ("Acquire critical, scenic and unique lands with recreation and/or conservation values which cannot be duplicated anywhere else within the state.") He suggested inserting the word "esthetic" as a descriptive term and possibly including at the end of the sentence the wording, "Or lands which may be environmentally threatened." He agreed with Mr. Bert Cole that it would be well for the state agencies to have more opportunity to review the material. Both Mr. Odegaard and Mr. Bishop concurred in the need to review the priorities. IT WAS THEREFORE MOVED BY MR. ODEGAARD THAT (1) THE MEMORANDUM OF PRIORITIES DATED NOVEMBER 22, 1971 FROM THE IAC STAFF BE APPROVED BY THE COMMITTEE IN PRINCIPLE; (2) THAT THE MEMBERS OF THE INTERAGENCY COMMITTEE BE GIVEN ONE AND ONE-HALF MONTHS IN WHICH TO REVIEW THE PRIORITIES AND SEND THEIR COMMENTS TO THE ADMINISTRATOR; AND (3) THAT THE PRIORITIES THEN BE PRESENTED FOR ADOPTION AT THE NEXT MEETING OF THE INTERAGENCY COMMITTEE.

THE MOTION DIED DUE TO THE LACK OF A SECOND.

IT WAS THEN MOVED BY MR. BIGGS THAT (1) THE MEMORANDUM OF PRIORITIES DATED NOVEMBER 22, 1971 FROM THE IAC STAFF BE REFERRED BACK TO THE STAFF FOR DISCUSSION WITH THE MEMBERS OF THE TECHNICAL COMMITTEE AND WITH MEMBER AGENCIES OF THE INTERAGENCY COMMITTEE; (2) THAT THE PRIORITIES MATERIAL THEN BE PLACED ON THE AGENDA FOR DISCUSSION AT THE FEBRUARY 1972 IAC MEETING.

MR. ANDREWS SECONDED THE MOTION AND AMENDED IT TO INCLUDE (3) THAT THE ADMINISTRATOR WOULD REQUEST WRITTEN COMMENTS FROM THE MEMBER AGENCIES AND MEMBERS OF THE COMMITTEE WITHIN ONE AND ONE-HALF MONTHS.

MR. BIGGS ACCEPTED THE AMENDMENT TO THE MOTION; QUESTION WAS CALLED FOR AND THE MOTION WAS CARRIED.

In response to a request from Mr. Francis, several committee members commented on the priorities memorandum as it had been presented to them. There was no major disagreement with the principles proposed. However, Mr. Biggs did ask that there be consideration given to the Shorelines Management Act in the re-review of the priorities and also to environmentally threatened areas. Mr. Andrews felt Trails should be given a somewhat higher priority and asked that staff consider his suggestion. Mrs. Lemere recommended that when priorities are being considered for the local agencies that the Technical Committee be involved from the beginning.

IV A 2 (C) Pass Lake - State Parks and Recreation Commission: Mr. Lemcke referred to memorandum of staff dated November 22, 1971, entitled, "Washington State Parks and

Recreation Commission, Pass Lake". The proposed project is to acquire property known as Pass Lake which adjoins Deception Pass State Park. The total site contains 519 acres, with 6,200 feet of frontage on Pass Lake and 300 feet of frontage on Campbell Lake. The first stage acquisition presented to the Committee for review involved approximately 80 acres with 1,200 feet of waterfront on Pass Lake, appraised at \$175,000. Suggested funding proposal would transfer this amount from the Wallace Falls Development Program. Funds necessary to purchase remaining property are included in the proposed 1971-73 Supplemental Budget. The remaining monies will be programmed in a future budget and the purchase of future stages will be made subject to individual applications and approval. Staff recommended approval of the transfer of the funds for the first stage of acquiring Pass Lake and approval of the concept to purchase the property in its entirety.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. ROTTLE, THAT

THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE ACQUISITION OF PASS LAKE PROPERTY IN CONCEPT AS OUTLINED IN MEMORANDUM OF NOVEMBER 9, 1971, OF THE PARKS AND RECREATION COMMISSION, AND AUTHORIZES THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT FOR THE FIRST STAGE ACQUISITION IN THE AMOUNT OF \$175,000 THROUGH TRANSFER OF FUNDS FROM THE WALLACE FALLS DEVELOPMENT PROGRAM, AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

WASHINGTON STATE PARKS AND RECREATION COMMISSION

PASS LAKE	STAGE I	\$ 175,000
	(Referendum 18	\$87,500)
	(BOR	87,500)

MOTION WAS CARRIED.

The Chairman then introduced Mr. and Mrs. E. C. Heilman, owners of the property at Pass Lake. He expressed the Committee's pleasure in having them present at the meeting and for their interest in the preservation of the area for recreational purposes. He assured them the acquisition of the remainder of the Pass Lake property was of first priority and would be effectively negotiated by the Parks and Recreation Commission through legislative procedures. Mr. Odegaard gave a brief explanation of this process and expressed his appreciation to the Heilmans for their patience and cooperation in the complex acquisition of the lands.

The meeting was recessed at 4:15 p.m. to reconvene the following day, Tuesday, November 23, 1971.

NOVEMBER 23, 1971 TUESDAY

Chairman Bell called the meeting to order at 9:05 a.m., a quorum of 10 members

being present. (Mr. John Biggs and Mr. Omar Lofgren were not present.)

IV A 2 (a) Seal Rock, State Parks and Recreation Commission: Mr. Bell asked Mr. Lemcke to continue presentation of the State Parks and Recreation Commission's proposed projects. Mr. Lemcke announced the withdrawal of the Seal Rock project.

IV A 2 (b) Ocean Beach Access Program: Mr. Lemcke referred to memorandum of staff dated November 22, 1971, entitled "Parks and Recreation Commission, Ocean Beach Access Program: 1. Pacific Pines; 2. Ross' Campground."

Pacific Pines: Mr. Lemcke reported that the site was located approximately one-half mile north of Ocean Park on the Long Beach Peninsula. (Report of Batelle-Northwest, dated July 1970, entitled "Summary Report on the Future of the Long Beach Peninsula Seashore" had been distributed to the Interagency Committee members.) State Parks had requested approval in the amount of \$119,000, but staff recommended that in keeping with the Procedural Guidelines, the project be funded for \$110,000, which is the appraised value, and that State Parks continue to negotiate for purchase at the appraised fair market value.

Ross' Campground: Mr. Lemcke stated the site was located on the North Beach in the Town of Pacific Beach and that the proposal was for acquisition of a small private campground containing 6 acres with 800 feet of ocean beach frontage for \$150,000. State Parks requested approval of \$115,500 from the Outdoor Recreation Account using Referendum 18 and BOR funds, with the balance being provided from the General Fund of State Parks (\$34,500).

Mr. Bell suggested both projects be included in one motion. MR. BISHOP MOVED, SECONDED BY MRS. LEMERE THAT,

THE FOLLOWING PROJECTS ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

WASHINGTON STATE PARKS AND RECREATION COMMISSION

1. PACIFIC PINES		\$ 110,000
(Referendum 18	\$ 55,000)	
(BOR	55,000)	
2. ROSS' CAMPGROUND		\$ 150,000
(Referendum 18	\$ 40,500)	
(General Fund	34,500)	
(BOR	75,000)	

MOTION WAS CARRIED.

IV A 2 (d) Twenty-Five Mile Creek - Lake Chelan: Slides were then shown of the Twenty-Five Mile Creek proposed acquisition. Mr. Lemcke referred to staff memorandum dated November 22, 1971, entitled "Twenty-Five Mile Creek, Parks and Recreation Commission", indicating the site was located at the mouth of Twenty-Five Mile Creek, nine miles uplake from Lake Chelan State Park. The property contains 235 acres, with 1,500 feet of lake frontage and 1,400 feet of creek frontage. Option to purchase had been obtained in the amount of \$770,000, expiring January 15, 1972. A first stage acquisition was being proposed by State Parks, containing 63 acres, with 150 feet of frontage on Lake Chelan, valued at \$125,000. Funding for stage 1 concerned a transfer of \$125,000 from the Wallace Falls Development project. The remaining \$645,000 will be programmed in a future budget and the purchase of future stages will be made subject to individual applications and approval. Staff recommended approval of the transfer of these funds for the first stage of acquiring the property and approval of the concept to purchase the property in its entirety.

Mr. Bell inquired whether the local representatives and senators were aware of the transfer of funds from the Wallace Falls development project for the purpose of acquiring Pass Lake and Stage 1 of the 25-Mile Creek property. Mr. Odegaard replied they had been made aware of this and that through options with Weyerhaeuser and funds of the IAC, ~~together with funds of DNR~~ <sup>in conjunction with DNR</sup>, the Parks and Recreation Commission would be able to cover the Wallace Falls project. In response to an inquiry whether the Supplemental Budget proposed by State Parks to be presented at the present meeting would include additional funding for Wallace Falls, Mr. Odegaard replied in the negative explaining that there would be monies left for the beginning of development of that project, ~~in conjunction with DNR~~ <sup>DNR & State Parks will work together on this project</sup>. Mr. Andrews inquired whether the road leading to Twenty-Five Mile Creek was adequate to handle the increased traffic. Mr. Odegaard stated he felt it was and there would be no problem.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. ROTTLER THAT

THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE ACQUISITION OF TWENTY-FIVE MILE CREEK PROPERTY IN CONCEPT AS OUTLINED IN MEMORANDUM OF NOVEMBER 9, 1971, OF THE PARKS AND RECREATION COMMISSION, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT FOR THE FIRST STAGE ACQUISITION IN THE AMOUNT OF \$125,000 THROUGH TRANSFER OF FUNDS FROM THE WALLACE FALLS DEVELOPMENT PROGRAM AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

WASHINGTON STATE PARKS AND RECREATION COMMISSION

TWENTY-FIVE MILE CREEK      STAGE I      \$ 125,000

(Referendum 18      \$ 62,500)

(BOR                      62,500)

MOTION WAS CARRIED.

IV A 3 (a) Department of Game - Stillwater Wildlife Recreation Area - Stage III: Mr. Lemcke then referred to memorandum of staff dated November 22, 1971, entitled "Department of Game - Stillwater Wildlife Recreation Area, Stage III" and showed slides of the project. The Department of Game requested Committee approval to purchase 7.8 acres in the Stillwater Wildlife Recreation Area at the appraised value of \$7,800, as Stage III. Under Stages I and II, 395 acres had been purchased at total cost of \$492,000.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. ROTTLER THAT

THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THIS PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

DEPARTMENT OF GAME - STILLWATER WILDLIFE RECREATION AREA STAGE III

STAGE III	\$ 7,800
(Referendum 18	\$ 3,900)
(BOR	3,900)

MOTION WAS CARRIED.

IV A 4 (a) Department of Natural Resources, Recreation Sites Development (1) Jones Creek, (2) Point Partridge: Memorandum of staff dated November 22, 1971, entitled "Department of Natural Resources, Recreational Sites Development" was referred to by Mr. Lemcke. Slides were shown of the proposed development projects. Jones Creek is located seven miles north of Washougal, near the southern edge of the Yacolt Multiple Use Area. Project proposal involved total development costs of \$25,500 for roads, trails, site clearing and preparation, public use facilities, etc. Point Partridge is located in Island County 8 miles southwest of Oak Harbor. Project proposal involved total development cost of \$52,000. Development of this site will provide access to 2 miles of state-owned tidelands and an excellent area for beach activities for the general public. Staff recommended both projects. Mrs. Lemere inquired whether the Jones Creek area would provide opportunity for the trail bike riders. Mr. Lemcke replied this was the case and there was a need to provide recreational experiences for these types of groups.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE THAT

THE FOLLOWING PROJECTS ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT,

UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

DEPARTMENT OF NATURAL RESOURCES - 1971-73 RECREATION SITES DEVELOPMENT

JONES CREEK	\$ 25,500	)	
POINT PARTRIDGE	52,000	)	\$ 77,500

(Referendum 18 - \$ 77,500)

MOTION WAS CARRIED.

Mr. Bishop called attention to the inclusion of "development of Master Plan and facility location staking and construction supervision costs" in the amount of \$5,020 on the Point Partridge project and \$5,130 for the Jones Creek project. He inquired whether local agencies were allowed to include the cost of project development consulting services which might be contained in their project work. Mr. Lemcke replied affirmatively and explained the guidelines. Mr. Bishop felt one of the greatest projects IAC faces next year will be to assist small cities and counties to prepare feasible projects for review of staff. It would be helpful to them to be able to include planning costs in the cost of the project. Mr. Francis stated this is done for development projects at the present time but not for acquisition projects.

IV A 1. Local Projects: Prior to the report on local projects from Mr. Lemcke, Mr. Bell asked William Fearn, Director of Parks and Recreation, City of Spokane, to report on Havermale Island. The possible need to obtain some type of conversion or trade of lands for other lands being acquired on the island was then explained by Mr. Fearn. He suggested at the February 1972 IAC meeting that official representation from EXPO 74 be present to give demonstration of current status of EXPO and its relation to the Havermale Island IAC funded project. Mr. Bell then instructed the Administrator to invite representatives of EXPO to the February 1972 meeting and arrange for a fifteen to twenty minute presentation.

Mr. Lemcke referred to memorandum of staff entitled "Local Projects", dated November 22, 1971, noting that there were 22 projects being presented for the Committee's consideration. Thirteen other applications had been received and processed by the staff but had been found technically incomplete or were withdrawn by the sponsoring agency. It was noted that the projects were being recommended in separate categories of "A" and "B" priorities. The "A" group represented the extent of funding as scheduled in the Action Program; whereas the "B" group had been prepared to accommodate increased spending should the members of the Committee wish to accelerate the schedule as a prelude to the availability of the Supplemental Referendum 18 bonds appropriation. The following financial picture was then given by Mr. Lemcke:

Currently available for local agencies	\$ 5,369,897
Projected LWCF for FY 73	1,779,750
Anticipated Init. 215 for remainder of biennium	<u>270,000</u>
Projected total	\$ 7,419,647

The fact that only one project (Robinson Crusoe Marina) was being recommended for

Initiative 215 funding was explained. (The limitation that only 50% of the funds may be used for development had been reached.)

Discussion followed. Priority A Table 1 and Priority B Table 1 were referred to by Mr. Lemcke and reviewed. Mr. Bell asked why there was a dearth of acquisition projects. Reply was given that the Committee had passed a motion at the August 1971 meeting to emphasize development projects in conformance with the request of Governor Evans to all state agencies for an accelerated "work program".

Slides were shown of each local project. Specific comments and action were as follows:

City of Bellevue, Lang Property #2: Mr. Pratt reviewed the project, stating the portion of the site which had included the improvements had been deleted from the project as presented to the Committee at the August 1971 meeting.

City of Bonney Lake, Lake Tapps Park project: Mr. Lemcke explained that a portion of the property worth \$53,750 is being donated and that the IAC share would be \$34,100.

City of Moses Lake, Larson Playfield: Mr. Lemcke stated this project was not recommended for funding because it did not seem to be critical to the city's overall program nor were any recreational needs being met. Mr. Bill Skeels, Park Director, Moses Lake, was then recognized by the Chairman and spoke in behalf of the project. His explanation included information that the Milwaukee Railroad, owners, had recently released the land and he feared the property would become a commercial area if not obtained as a part of the Larson Playfield. In response to questions from the Committee, Mr. Skeels outlined on the map shown on the screen the area being discussed. Mr. Skeels further stated that the Technical Committee at the time of review of the project had recommended the City attempt to obtain the entire strip.

Whitman County - Elberton II: Mr. Lemcke advised this project was not being recommended for funding. There followed considerable discussion and questions were asked of Mr. Thom Gamble, Park Planner for the County of Whitman. Mr. Gamble explained ownership of the various parcels in response to inquiries of the Committee members. He also pointed out Elberton was attempting to retain the township in a western type atmosphere, that many of the people are willing to take life-estates in order to remain living there. The Committee questioned Mr. Gamble at length concerning the church property the County wished to purchase. Mr. Lemcke explained that some of the parcels involved require updated appraisals and that there were other problems involved in the project.

Clark County, Moulton Falls and Oak Harbor, Beach Park Addn. were viewed.

Spokane County - Dishman Hills: In response to questions from the Committee, Mr. Sam Angove, Park Director, Spokane County, stated total acreage of Dishman Hills would be 720 acres when completely acquired. Community assistance was noted in this project and commended by Mr. Bert Cole.

City of Seattle, Thornton Creek #6 and #3: Mr. Lemcke indicated on the slides the positions of #6 and #3 in relation to other purchases on Thornton Creek. Project #6 was recommended by staff; #3 was not recommended.

Both Mr. Dave Towne, Assistant to the Superintendent, Parks and Recreation, City of Seattle, and Mr. Douglas Bohn, Housing and Urban Development Department were asked about the locations of other recreational areas in the vicinity. Relocation costs were mentioned as well as the necessity of paying high costs for land of this nature within urban areas. Mr. Bohn explained the process in reviewing and funding HUD projects, and pointed out that HUD's thinking in funding part of Thornton Creek was to preserve open space -- a green belt for posterity.

City of Puyallup, DeCoursey Park: Mr. Ward asked that in the future on development projects the costs for the proposed facilities be shown in dollar figures on the resumes. These are discussed at the Technical Committee meeting but the Committee members themselves do not have an opportunity to note these charges.

City of Redmond, J. E. Hartman Park: Mr. Ward queried the staff as to billing procedures. In response to questions from Mr. Odegaard, Roger E. Hunt from the City of Redmond, stated all three of the schools in the area would be able to utilize the park facilities being proposed. Plans for year-round use were being coordinated with the schools. Mr. Odegaard stated his approval of this cooperation and then asked staff if Forward Thrust funds were taken into consideration when local projects were being considered. He was advised that this was the case and this information is provided by the local agency in the IAC application as the agency must indicate the source and amount of its funds which will be available for its share of the project cost.

Seattle - Rainier Beach Playfield: Questions were asked by the Committee concerning school use of the facilities being proposed. The cooperation of the Seattle School District's Southeast Educational Center and the recreation center and swimming pool of the Seattle Parks and Recreation Department was explained by Mr. Pratt. Mr. Odegaard noted the total project cost was \$373,017 and that \$133,000 of that was for design contingencies, contractor's overhead and profit. More than one-third was not being placed in the construction phase itself. There was considerable discussion of this matter. Mr. Francis explained IAC staff had been cognizant of this problem and was working out a standard form so that cost breakdowns will be made in a consistent manner.

Spokane - Tribe of Indians - Town of Wellpinit - Community Playfield: Mr. Pratt stated the Indian tribe could not qualify under the law as presently written for IAC funds, however the project was being recommended for approval with the understanding that amendatory legislation would be presented to the 1972 Legislature for its consideration. Mr. Sam Sloan was then recognized by the Chairman and described the project. Mr. Odegaard and Mr. Bishop asked whether the county could assist in sponsoring the project. Mr. Francis stated he was interested in having the tribe itself sponsor the project in order that proper amending legislation could be presented to the Legislature so that other Indian tribes could participate in the IAC grant-in-aid program in the future. He noted the tribe would qualify for BOR (federal funding) and that the tribe does have an approved 701 plan. Explanation was then given regarding Chapter 43:99, IAC organic act, which defined public bodies as, "county, city, town, port district, park and recreation district, metropolitan park district, or other municipal corporation...." Mr. Kuenstler explained it would be necessary to amend this to include "and Indian tribes recognized as such by the federal government for participation in the Land and Water Conservation Program." Mr. Bishop asked how many counties of the State did not have a CIP for their areas. Mr. Phil Clark replied about five. In response

to a question from Mr. Crouse, Mr. Sloan stated there were 1,700 total enrollment of the Spokane Indian Tribe with 700 living on the Reservation. Additionally, 300-400 non-Indians were in the area and the Spokane tribe population was approximately 60% on the Reservation. There were further comments on the informal opinion of Mr. Kuenstler regarding eligibility of Indians to participate in the IAC grant-in-aid program.

St. Clark Park, City of Bellingham was reviewed.

King County, Seahurst Park, Stage II: Mrs. Lemere pointed out the adverse public sentiment concerning the project. Mr. Pratt asked Mr. Jerry Schlatter, King County Design Commission, for his comments. Mr. Schlatter stated (1) local community groups such as Highline Community, Forum, Seahurst Community Club, and Shorewood Community Club had all approved of the project and had been involved in meetings regarding it; (2) though there is some opposition, there is a greater need to provide public recreation and public launching area in that vicinity. Mrs. Lemere felt the criticism she had received about the project was not from a few people but quite a number, and she pointed out there was a need to have a more feasible plan for the boat launching and parking area.

Robinson Crusoe, Port of Friday Harbor: There was considerable discussion concerning number of moorages for use of the transient boater and fees to be charged. The Port Commissioner agreed there would need to be a charge for rental but 24-hour free moorage could be allowed and a two-week period for tie-up. Mr. Odegaard questioned the two-week period stating his agency allows 36 hours. He asked if the Port would agree to allowing commercial craft to tie up at transient areas only in emergencies. The representative from the Port replied in the affirmative.

At this point, Mr. Bell remarked it was not the Interagency Committee's prerogative to tell the Ports how to operate, that if IAC marina guidelines had been met in the project, funding could be considered by the Committee members. Mr. Rottler was asked for his remarks as a representative of boaters. He stated there was a great deal of pressure and need for base moorage areas from which a boater could operate during the day returning in the evening.

Port of Brownsville, Brownsville Boat Harbor: Mr. Odegaard questioned Mr. John Simmons, Port Manager, concerning the moorages and the pumping station aspects regarding federal funding. Mr. Odegaard then asked if the Port of Brownsville would accept funding under the same type of conditions as had been broached to the Port of Friday Harbor concerning percent of time for tie-up and no commercial craft allowed to tie up at transient area except in case of emergency. Mr. Simmons said his agency would be willing to work with IAC staff on this matter.

Whatcom County, Lighthouse Park: There was considerable discussion of the use of this facility by Canadians in greater numbers than Washingtonians. Mr. Kenn Hertz, Whatcom County Park Director, stated it was true a greater proportion of Canadians visited the vicinity, but upon completion of the project the area would become more popular to all persons in the vicinity. Also, an advisory citizen group had recommended the development of the park as of high priority.

King County, Juanita Beach: Proximity of swimming area to boat destination area concerned IAC staff and this project was therefore not recommended for funding. Mr. James Webster, King County, stated the project was needed for a destination

point for boaters in Lake Washington and that 93 transient boaters could be accommodated upon completion of the project. Mr. Moore cited the pollution problem and safety of both boaters and swimmers as major issue in determining staff recommendation on this project.

Seattle-Atlantic City Park: Was not recommended; did not rank high enough.  
Dockton Park - King County: Was not recommended; did not rank high enough and did not give any additional facilities for alleviating any recreational demand.

Following review of the projects, IT WAS MOVED BY MR. ROTTLER, SECONDED BY MR. COLE THAT THE PROJECTS AS LISTED ON TABLE 1, PRIORITY "A", BE APPROVED FOR FUNDING. MOTION WAS CARRIED.

MR. ODEGAARD THEN MOVED, SECONDED BY MR. ANDREWS, THAT IN ANY SUBSEQUENT BOAT DEVELOPMENT PROJECTS CONSIDERED BY THE INTERAGENCY COMMITTEE THAT AT LEAST FIFTY (50%) PERCENT OF THE TRANSIENT MOORAGES SHALL BE RESTRICTED TO 36 HOURS OF OCCUPANCY ONLY AND THAT NO COMMERCIAL CRAFT SHALL BE ALLOWED TO OCCUPY THE SAME EXCEPT IN EMERGENCIES.

MR. ROTTLER AMENDED THE MOTION STATING THAT THE STAFF OF THE INTERAGENCY COMMITTEE SHALL MAKE EVERY EFFORT TO PRESERVE PORTIONS OF THESE MARINA DEVELOPMENTS IN FUTURE PLANNING FOR TRANSIENT MOORAGES SO THAT THEY WILL NOT BECOME USED FOR COMMERCIAL BERTHS IN LATER YEARS.

Mr. Bell asked the representatives of the ports for their comments prior to question on the motion. The representatives agreed the motion could be adhered to with the understanding it would not restrict ports from charging for overnight moorage. With this understanding, question was called for on the motion AND IT WAS CARRIED.

MRS. LEMERE MOVED FOR APPROVAL OF THOSE PROJECTS AS LISTED IN TABLE 1, PRIORITY "B". The Chairman asked her if she would consider withdrawing her motion so that additions and deletions to the listing could be called for. MRS. LEMERE WITHDREW HER MOTION.

The Chairman then asked for DELETIONS OR CHANGES to the Priority "B" listing. MR. BISHOP MOVED, SECONDED BY MR. WARD, THAT THE FUNDING FOR THE SPOKANE INDIAN TRIBE PROJECT "COMMUNITY PLAYFIELD" BE INCREASED TO 75% INTERAGENCY COMMITTEE PARTICIPATION AND THAT THE IAC ADMINISTRATOR BE GIVEN DIRECTION TO ATTEMPT TO WORK OUT WHATEVER METHOD WILL BE REQUIRED TO ACHIEVE THIS GOAL, EITHER BY LEGISLATIVE AMENDMENT, LOCAL OR JOINT AGREEMENT WITH STEVENS COUNTY, OR WHATEVER.

MR. WARD AMENDED THE MOTION THAT THE STAFF MAY CONSIDER OTHER METHODS TO ACCOMPLISH THE RESULT IN THE MOST EXPEDITIOUS MANNER IF LEGISLATION IS NOT REQUIRED. MOTION WAS CARRIED.

Mr. Rottler asked that Thornton Creek #6 be separately consider. Mr. Bell removed it from the listing.

Mr. Ward asked the staff questions concerning Elberton II and then MOVED THAT WHITMAN COUNTY'S, ELBERTON II PROJECT, BE CONSIDERED FOR FUNDING WITH THE EXCEPTION OF THE CHURCH BUILDING WHICH WAS DELETED, AND THAT THE PROJECT WOULD MEET ALL OTHER IAC CRITERIA. MR. COLE SECONDED THE MOTION AND IT WAS CARRIED.

MR. ROTTLER THEN MOVED, SECONDED BY MR. ANDREWS, THAT THE CITY OF MOSES LAKE, LARSON PLAYFIELD BE CONSIDERED FOR FUNDING BECAUSE OF THE POSSIBILITY OF ITS BECOMING A COMMERCIAL AREA ADJACENT TO THE PLAYFIELD AT SOME FUTURE TIME.

Following discussion of the property and the railroad's cooperation, etc., QUESTION WAS CALLED FOR ON THE MOTION. FIVE MEMBERS VOTED IN THE AFFIRMATIVE; THREE NEGATIVE. MOTION WAS CARRIED BY MAJORITY VOTE.

MR. ROTTLER THEN MOVED, SECONDED BY MR. ODEGAARD, THAT JUANITA BEACH BE PLACED ON THE LISTING FOR FUNDING. Mr. Tollefson felt it was quite evident that staff was not satisfied with the project in its present setting and said he could not support the motion for funding, that King County and the IAC staff should meet and reconsider all aspects of the project. Mr. Ward agreed. QUESTION WAS CALLED FOR ON THE MOTION. MR. ROTTLER AND MR. ODEGAARD VOTED IN THE AFFIRMATIVE. MOTION FAILED DUE TO LACK OF A MAJORITY.

The Chairman then called for a motion to adopt the projects listed in Table 1, Priority "B" as amended. IT WAS MOVED BY MR. WARD, SECONDED BY MR. COLE THAT THE LOCAL PROJECTS LISTED IN TABLE 1, PRIORITY "B", WITH THE EXCEPTION OF THORNTON CREEK #6 AND WITH THE ADDITIONS OF (1) 75% FUNDING FROM IAC FOR THE SPOKANE INDIAN TRIBE COMMUNITY PLAYFIELD PROJECT; (2) WHITMAN COUNTY'S, ELBERTON II PROJECT; (3) CITY OF MOSES LAKE COMMUNITY PLAYFIELD PROJECT; BE APPROVED FOR FUNDING.

FURTHER, THAT THE LOCAL PROJECTS LISTED IN TABLES 1, PRIORITY "A" AND PRIORITY "B" ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENTS WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS.

MOTION WAS CARRIED.

(LOCAL PROJECTS AS APPROVED AT THE MEETING APPEAR ON PAGE 25 OF THESE MINUTES.)

Mr. Bell then asked for action concerning Thornton Creek #6 in deference to Mr. Rottler's request. MRS. LEMERE MOVED, SECONDED BY MR. TOLLEFSON, FOR APPROVAL OF FUNDING THORNTON CREEK #6. Following discussion, QUESTION WAS CALLED FOR ON THE MOTION. MRS. LEMERE AND MR. TOLLEFSON VOTED IN THE AFFIRMATIVE. THE MOTION FAILED DUE TO LACK OF A MAJORITY.

<sup>B</sup>  
IV Supplemental Budget, IAC 1971-73: Mr. Francis referred to staff memorandum dated November 11, 1971, entitled, "1971-73 Supplemental Operating Budget, IAC". He read the six elements of the budget as given in the memorandum. The total budget involved \$10,767,936. This did not include the local agency project funds which are considered as part of the 1971-73 Operational Supplemental Budget which includes the LWCF monies or Referendum 18 funds -- \$8,880,621. Mr. Francis pointed out that should the Governor's request for approval to accelerate the sale and expenditure of the remaining \$15 million of Referendum 18 funds not be

LOCAL PROJECTS APPROVED AT IAC MEETING NOVEMBER, 1971

Agency	Project	Total Cost	Local Share	Ref 18	Init. 215	BOR
Bellevue	Lang II	\$ 128,310	\$ 32,077.50	\$ 96,232.50		
Bonney Lake	Lake Tapps Park	87,850	53,750.00	34,100.00		
King County	Green River IV	250,000	62,500.00	187,500.00		
Clark County	Moulton Falls II	26,400	6,600.00	19,800.00		
Puyallup	DeCoursey Park	798,750	199,687.50	599,062.50		
King County	Seahurst II	774,663	193,665.75	580,997.25		
Friday Harbor, Port of	Robinson Crusoe Marina	470,800	224,980.00		\$ 245,820.00	
Spokane County	Dishman Hills II	46,575	11,643.75	34,931.25		
Redmond	Hartman Park	218,847	54,711.75	164,135.25		
Seattle	Rainier Playfield	373,017	93,254.25	279,762.75		
Spokane Indian Tribe	Community Playfield	123,858	30,964.50	30,964.50		\$ 61,929
Moses Lake	Larson Playfield	31,200	7,800.00	23,400.00		
Brownsville, Port of	Brownsville Boat Harbor	903,805	707,406.00	196,399.00		
Whitman County	Eiberton II	10,870	2,717.50	8,152.50		
Whatcom County	Lighthouse Park	224,000	56,000.00	168,000.00		
		\$ 4,468,945	\$ 1,737,758.50	\$ 2,423,437.50	\$ 245,820.00	\$ 61,929

REFERENDUM 18 \$ 2,423,437.50  
 INITIATIVE 215 245,820.00  
 BOR 61,929.00  
 TOTAL - Outdoor Rec. Acct. \$ 2,731,186.50

approved, an alternate 1971-73 Supplemental Operating Budget would need to be submitted for the same period amounting to \$3,200,506. OPPFM had been notified of this matter. In response to Mr. Bell's inquiry, Mr. Keller stated OPPFM is fully aware of the situation regarding LWCF monies and that as the operational budget progresses through the Legislature, his agency will make every effort to see that the LWCF money is available. IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. ANDREWS THAT THE COMMITTEE ADOPT THE 1971-73 OPERATING BUDGET AS PRESENTED BY THE IAC ADMINISTRATOR IN MEMORANDUM DATED NOVEMBER 11, 1971. MOTION WAS CARRIED.

Surcharge - Additional \$15 million of Referendum 18: Mr. Francis next referred to memorandum of staff dated November 22, 1971, entitled "Supplemental Operating Budget, IAC 1971-73 - Surcharge - Additional \$15 million of Referendum 18." He noted that in discussions with state agencies involved in preparing budgets, any anticipated surcharges could not be accommodated from their existing tight operating budgets, and since they had little or no knowledge of how many dollars they would receive, it was not feasible to attempt to estimate surcharges as a part of a supplemental operating budget request. Further, the IAC Assistant Attorney General had given his informal opinion that the surcharge could not be paid from Referendum 18 bond monies. Mr. Francis therefore stated it would not be reasonable to attempt to comply with assessment of surcharges as stated in the August 1971 motion of the Committee (IAC minutes, August 23-24, 1971, page 25, paragraph 10). The motion as given in the memorandum was then read to the Committee. Mr. Rottler suggested the addition of a statement which would protect the interests of the dedicated funds of Initiative 215. Mr. Bell suggested adding the following words at the end of the motion ..."less and except Initiative 215 funds' proportionate share of administrative expenses".

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. WARD THAT

THE IAC, IN RECOGNITION OF THE CONTINUING IMPACT OF ITS ADMINISTRATIVE AND OPERATIONAL EXPENSES UPON THE INCOME GENERATED BY INITIATIVE 215 TO THE OUTDOOR RECREATION ACCOUNT CAUSING DIMINISHED AMOUNTS TO BE AVAILABLE FOR THE ACQUISITION AND DEVELOPMENT OF MARINE-ORIENTED RECREATION AREAS AND FACILITIES, DOES HEREBY GUARANTEE THAT

- (1) AN AMOUNT EQUIVALENT TO THE ADMINISTRATIVE AND OPERATIONAL EXPENSES OF THE IAC AS APPROVED BY THE LEGISLATURE FOR ANY ONE BIENNIUM SHALL BE MADE AVAILABLE FROM OTHER INCOME SOURCES TO THE OUTDOOR RECREATION ACCOUNT AND,
- (2) SHALL BE TOTALLY ALLOCATED FOR THE ACQUISITION AND DEVELOPMENT OF MARINE-ORIENTED RECREATION AREAS AND FACILITIES PRIOR TO THE OBLIGATION OF ANY INITIATIVE 215 FUNDS IN THAT GIVEN BIENNIUM,
- (3) LESS AND EXCEPT INITIATIVE 215 FUNDS' PROPORTIONATE SHARE OF ADMINISTRATIVE EXPENSES.

MOTION WAS CARRIED.

NOTE: It was the intent of this motion that it be applicable to the current and any future biennia but not be considered as retroactive for any previous biennia.

IV C. State Agency Capital Budgets: Mr. Francis referred to memorandum of staff dated November 22, 1971, entitled "Supplemental Referendum 18 Capital Budget Recommendations" and called upon Mr. Phil Clark for the presentation. Mr. Clark explained the priorities one through ten as summarized on page (2) of the memorandum,

and briefly noted the priority class summary for all state agencies. Following this information were listed priority projects by state agency (Parks, Game and Department of Natural Resources). IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MRS. LEMERE THAT THE SUPPLEMENTAL REFERENDUM 18 CAPITAL BUDGETS AS PROPOSED IN STAFF MEMORANDUM OF NOVEMBER 22, 1971, BE APPROVED.

Discussion followed. Mr. Bert Cole pointed out that his department did not feel the priorities chosen by the IAC coincided with those his agency had felt were more important, and that there should have been discussion of these matters with his staff prior to issuance of the final budget recommendations. Both he and Mr. O'Donnell suggested that DNR work with the IAC staff on ultimate site choices for that department. Mr. Keller informed the state agencies and the Committee that emphasis of OPPFM would be on development projects and that acquisition projects though not precluded would be carefully reviewed prior to commitment of funds. Mr. Francis stated that the budget represented 73% development; 27% acquisition.

MR. COLE AMENDED THE MOTION TO PROVIDE THAT THE THREE STATE AGENCIES INVOLVED WOULD HAVE AN OPPORTUNITY FOR DISCUSSION WITH IAC STAFF OF THEIR PRIORITIES AND AN OPPORTUNITY TO HAVE AN UNDERSTANDING WITH OPPFM AS TO PRIORITIES BUT NOT AMOUNT OF ALLOCATIONS.

Mr. Tollefson accepted the amendment to his motion. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Keller further informed the IAC staff and the state agencies that the timing for submittal of the budgets was close and that any changes would need to be incorporated immediately. Mr. Francis stated staff would meet this deadline.

IV D. 1972 Legislation: Mr. Francis asked that item (1) 1971-ATV Act, of his memorandum dated November 12, 1971, entitled "1972 Legislation" be stricken for discussion at the meeting.

Item (2) - Indian Legislation: Mr. Bell referred to previous discussion on this matter (Page 21, Paragraph 5 of these minutes). IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT THE ADMINISTRATOR OF THE IAC BE GIVEN THE AUTHORITY OF THE INTER AGENCY COMMITTEE TO ACT FOR SAID COMMITTEE IN MATTERS RE ELIGIBILITY OF INDIANS TO PARTICIPATE IN STATE GRANT-IN-AID PROGRAMS. MOTION WAS CARRIED.

IV E. Meetings 1972: Mr. Putnam asked that the May meeting for 1972 as noted in memorandum from staff dated November 22, 1971, be changed to the Tri-Cities area. Mr. Odegaard stated there should be two meetings of the Committee on the western side of the state and two in the east. Following discussion meeting schedule was proposed:

February 28-29, 1972	Longview*
May 22-23, 1972	Tri-cities
August 28-29, 1972	Bellingham
November 27-28, 1972	Seattle

MR. BERT COLE MOVED THE MEETING SCHEDULE FOR 1972 BE ADOPTED, SECONDED BY MR. ODEGAARD. MOTION WAS CARRIED.

The Chairman adjourned the meeting at 4:15 p.m.

\* Changed 1-13-72 to Olympia.

Respectfully submitted,

STANLEY E. FRANCIS  
Administrator

RATIFIED BY THE COMMITTEE ON

2/28/72 AS AMENDED

*Lewis A. Bell*

LEWIS A. BELL, CHAIRMAN in November, 1971

*Omar Lofgren*

OMAR LOFGREN, CHAIRMAN - Apptd. 1-11-72  
By Governor Evans

November 22, 1971



MEMORANDUM

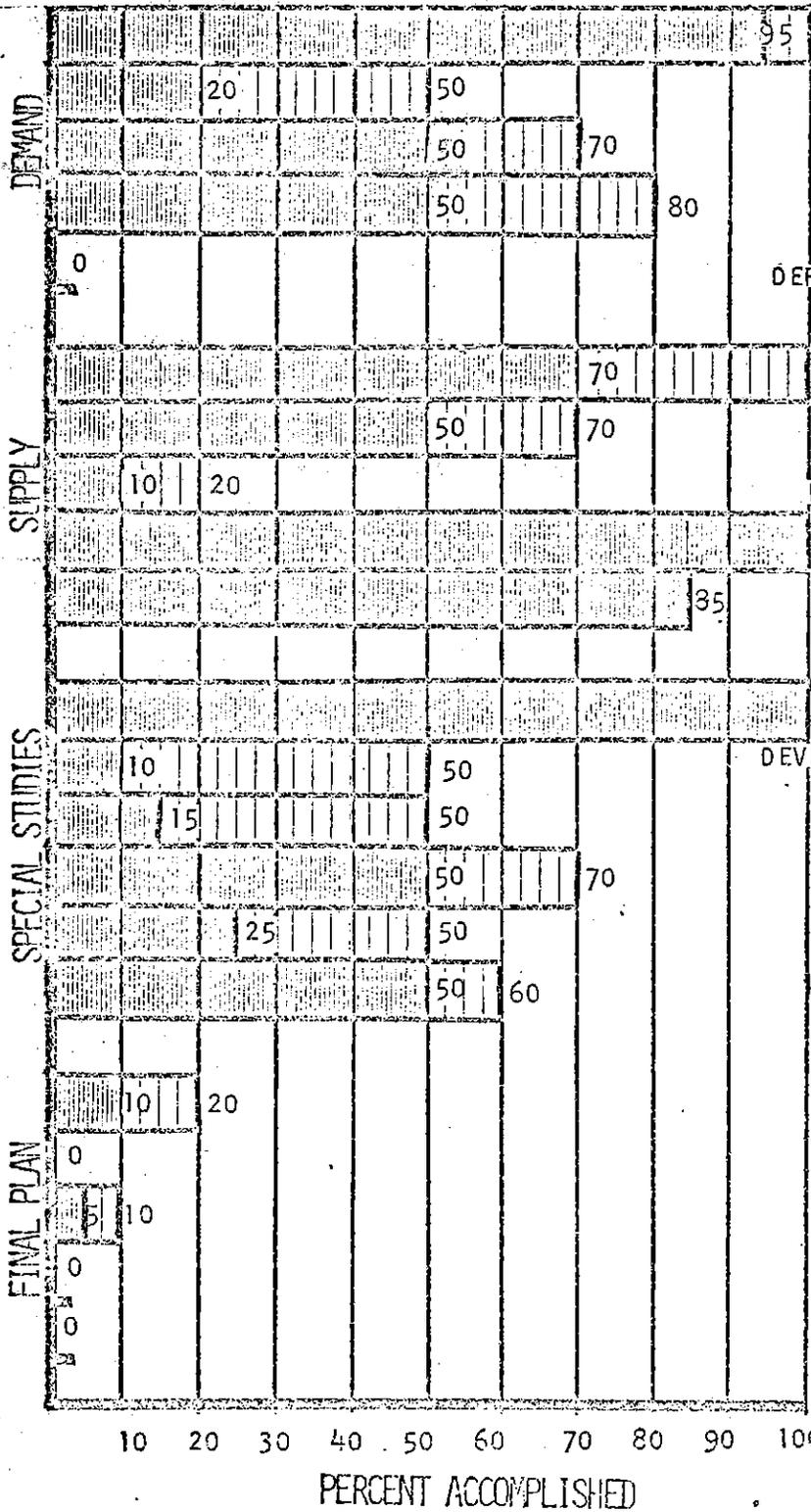
TO: Interagency Committee

FROM: Stanley E. Francis, Administrator

SUBJ: Planning Status

STATUS  
8/23/71  
STATUS  
11/22/71

4300 Capitol Blvd.  
Olympia, Washington 98501  
Mail Address: P.O.Box 1489  
Phone: (206) 753-7140



- UPDATE DEMAND SURVEY
- PROJECT RECREATIONAL DEMAND
- CONDUCT ORIGIN-DESTINATION STUDY
- SURVEY OUT-OF-STATE VISITORS
- DEFINE SPECIAL SOCIO-ECONOMIC REQUIREMENTS
- INVENTORY OF PUBLIC AGENCIES
- CONDUCT INVENTORY OF PRIVATE SECTOR
- INVENTORY OF POTENTIALLY AVAILABLE LANDS
- SECOND HOME STUDY
- INVENTORY WATER SURFACE AREA
- REVISE DISTRIBUTION MODEL
- DEVELOP ACQUISITION & DEVELOPMENT COST DATA
- DEVELOP USER & CONSERVATION STANDARDS
- STATEWIDE TRAILS SYSTEM
- RIVERS STUDY
- SOUTHWEST STUDY
- ESTABLISH PLAN FORMAT
- PREPARATION OF GRAPHICS
- DRAFT PLAN TEXT
- PREPARATION OF ACTION PROGRAM
- CIRCULATE FOR REVIEW, EDIT, ADOPTION

TRANSMITTAL OF RULES ADOPTED

*File with OFFICIAL MINUTES 11-22/23-71*

FROM: INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
(Name of Agency)

TO: CODE REVISER  
LEGISLATIVE BLDG (Southwest Corner, Ground Floor)  
Olympia 98501

The enclosed Permanent rules  , being order No. 1  
Emergency rules   
relating to (Name of rules or description of subject matter)

Organization and operations of the Interagency Committee;  
the establishment of a regular meeting date; and will repeal the  
1967 statewide outdoor recreation plan.

(ALTERNATIVE A. Use only for adoption of permanent rules)

pursuant to Notice No. 3218 <sup>①</sup> filed with the code reviser  
on 10/27/71 <sup>②</sup> were regularly adopted as permanent rules of this  
(date)  
agency at Rodeway Inn - Tacoma on 11/22/71 and are herewith  
(place) (date)  
filed in the office of the code reviser pursuant to chapter 34.04  
RCW. The effective date of such rules shall be \_\_\_\_\_ <sup>③</sup>

(ALTERNATIVE B. Use only for adoption of emergency rules)

pursuant to its finding that the immediate adoption of  
these rules is necessary for the preservation of the public  
health, safety, or general welfare and that observance of the  
requirements of notice and opportunity to present views on  
the proposed action would be contrary to the public interest,  
were regularly adopted as emergency rules of this agency at  
\_\_\_\_\_ on \_\_\_\_\_ and are herewith filed in  
(place) (date)  
the office of the code reviser pursuant to chapter 34.04 RCW.

The undersigned hereby certifies that the requirements of chapter  
34.04 RCW and of the Open Public Meetings Act of 1971, chapter  
42.30 RCW (1971 ex.s. c 250) have been fulfilled.

Dated this sixth day of December 1971.

*12/6/71*

Interagency Committee for Outdoor  
Recreation (AGENCY)

By *Stanley E. Jensen*