

i. Opening of Meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of August 28-29, 1972, Additions to the Agenda

ii. Status Reports

A. Fiscal Status Reports

Disbursement Record Summa - Local Agency Projects 8/1/71 - 10/31/72  
Init 215, Unclaimed Refundable Marine Fuel Tax, Distribution Control Sheet  
Fund Summary - October 31, 1972  
Utilization of Initiative 215 Funds - Watercraft Related Recreation Projects  
1965 - 1972 - 7 paged report in response to Rottler Request.

B. Planning VOLUME I DRAFT of SCORP distributed to the Committee

Trails

Southwest Washington Study

Critical Path - SCORP

Established Sub-Committee re Review of SCORP (Andrews, Chrnm., Lemere  
Ward, Bell and Lofgren)

C. Special Studies

1. Trails MOTION re "destination oriented corridors" PASSED

2. Boat Survey

3. Rivers' Classification System

"Sub-Committee - Wild, Scenic and Recreational Rivers Report"  
given to the Committee

OLD BUSINESS

MOTION RE PROPOSED LEGISLATION

APPROVED

III H. City of Ephrata Oasis Park Project APPROVED \$75,487.50 City  
226,462.50 Ref. 18

II D. Project Status Report

Administrative Cost Increases - approvals and denials

Turner Bay \$ 19,755 APPROVED

Port Angeles, West End Park DENIED

Everett, Howarth Park DENIED

State Parks - Cornet Bay \$4,000 APPROVED

State Parks - Potholes DENIED

Wayland - MOTION TO COMMEND for services on T.A.C. APPROVED

III A. Referendum 28 - oral report - Milt Martin

III B. Mapping - State Recreational Map

III C. Procedural Guidelines (Swimming Pool Guidelines deleted prior to agenda)

(1) School/Community Recreation Projects REFERRED BACK TO T.A.C & STAFF

(2) Shoreline Permits, etal REFERRED BACK TO T.A.C. & STAFF

III D. Cost Increases - needing referral to Committee for approval

Town of Milton	WITHDRAWN		
Parks - Green River Gorge, Kummer Site		\$ 498,719	APPROVED
Parks - Wanapum Parks Development		248,230	APPROVED
Kent - Lake Fenwick project		240,000	NEGOTIATED PRICE - APPROVED

III E. Project Amendment Requests

Seattle Street Conversion project - APPROVED CHANGE IN SCOPE & EXTENSION OF TIME

III F. Havermale Island, Spokane - status report

IIIG. Mercer Slough - PROJECT I APPROVED \$ 2,577,960 with \$86,450 relocation included in that amount

III I. NASORLO - Report of Administrator

IV. NEW BUSINESS

A. Project Applications Received.

1. Local Projects - 6 recommended APPROVED

	Leavenworth	Waterfront Pk.	\$6,000	Ref. 18
	King Co.	Marymoor IIA	75,000	Ref. 18
Stanwood	Church Creek		64,125	Ref. 18
Lacey	Community Pk.		25,454	Ref. 18 \$50,908 BOR
Aberdeen	Pioneer Pk.		\$105,876.75	Ref. 18
Kennewick	Vancouver Pk.		63,953.25	Ref. 18

2. State Agencies

a.	<u>PARKS</u>	APPROVED	Green River Gorge, Hanging Gardens	\$91,669.51	Ref. 18
				388,330.49	Ref. 11
		APPROVED	Lake Chelan	54,155.--	Ref. 18
				54,155.--	BOR
b.	<u>GAME</u>	APPROVED	All 7 projects APPROVED		See minutes for amounts
c.	<u>DNE</u>	APPROVED	Indian Caves	18,967	Ref. 18
				18,967	BOR
			Striped Peak	47,628	Ref. 18

IV B. Legislation Sub-Committee appointed: Ward, Chrmn; Bell, Bishop.

IV C. 1973 IAC meeting Schedule adopted APPROVED

Feb. 26-27	Mon-Tues	Seattle
May 29-30	Tues-Weds.	Pullman
July 23-24	Mon-Tues.	Bellingham
Oct. 23-24	Tues.-Weds.	Spokane

Adjourned 1:35 p.m.

MINUTES OF THE  
REGULAR MEETING OF THE  
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

2:00 p.m., Monday, November 27, 1972  
9:00 a.m., Tuesday, November 28, 1972

The Hanford House  
Richland, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mr. Lewis A. Bell, Mr. Warren A. Bishop, Mr. Bert Cole, Director, Department of Natural Resources (Tuesday); Mr. Carl N. Crouse, Director, Department of Game (Monday); Mrs. Frederick Lemere, Mr. Omar Lofgren (Chairman), Mr. Jack Rottler, Mr. Thor C. Tollefson, Director, Department of Fisheries; Mr. Daniel B. Ward, Director, Commerce and Economic Development; and Mr. John Biggs, Director, Department of Ecology.

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Mr. George H. Andrews, Director, Department of Highways; Mr. Bert Cole (Monday); Mr. Carl Crouse (Tuesday); Mr. Charles H. Odegaard, Director, Parks and Recreation Commission.

STAFF OF TECHNICAL COMMITTEE & MEMBER AGENCIES PRESENT:

Assistant Attorney General  
Marian Holifield

Commerce and Economic Development  
None

Ecology, Department of  
Beecher Snipes, Supervisor, Planning and Development

Fisheries, Department of  
Earle D. Jewell

Game, Department of  
Jack Wayland, Rec. Resource Specialist  
Dan Barnett

Highways, Department of  
Willa Mylroie, Research Engineer

Interagency Committee for Outdoor Recreation  
Kenn Cole, Fiscal Accounts Officer  
Stanley E. Francis, Administrator  
Marjorie M. Frazier, Admin. Secretary  
Robert S. Lemcke, Program Coordinator  
Milton H. Martin, Assistant Administrator  
Glenn Moore, Rec. Resource Specialist  
Gerald Pelton, Chief, Planning and Coordination  
Roger Syverson, Rec. Res. Specialist

Natural Resources, Department of  
Al O'Donnell, Technical Assistant

Parks and Recreation Commission  
Paul Bourgault      Jay Young

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APPENDIX--PLANNING CHART

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Program Planning and Fiscal Management  
None

LOCAL TECHNICAL COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation, City of Spokane  
William Hutsinpillar, Supt., Parks and Recreation, City of Yakima  
Richard Mullins, Director, Parks and Recreation, City of Port Angeles  
David Towne, Asst. to Supt., Parks and Rec., City of Seattle  
James Webster, King County Parks Department, Seattle

OTHER AGENCIES - TECHNICAL COMMITTEE MEMBERS PRESENT:

E. E. Allen, Assistant Director, Bureau of Outdoor Recreation, Seattle  
James Tracy, Puget Sound Governmental Conference, Seattle

OTHER STATE AGENCIES:

Donald F. Petersen, Legislative Budget Committee, Olympia

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I. Opening of Meeting, Determination of Quorum, Introductions, Additions and  
Approval of Minutes of August 28-29, 1972, Additions to the Agenda: The meeting was called to order by the Chairman at 2:05 p.m., there being a quorum of 9 members present. Chairman Lofgren introduced the following persons attending the meeting:

Mr. Donald Petersen, Legislative Budget Committee, State of Washington  
Honorable Robert E. Ping, Mayor, City of Ephrata

Approval of Minutes, August 28-29, 1972: Corrections or additions to the minutes were called for by the Chairman. Mr. William Fearn, Supt., Parks and Recreation, City of Spokane, suggested the following correction to page 21:

"Page 21 - first paragraph: \$2 million in HUD funds being <sup>requested</sup> reserved for development. Therefore, ~~as soon as the IAC grants a new allocation, the City of Spokane will then obtain HUD monies.~~ Approval of the Central City Riverfront project by the IAC will provide <sup>help</sup> ~~a better basis for~~ the HUD funds <sup>application.</sup>

The Committee approved the correction; the Chairman announced the minutes would stand approved as corrected. There were no additions to the agenda.

Chairman Lofgren expressed his appreciation on behalf of the Interagency Committee members for the tour on the Columbia River which had been arranged through Mr. Lowell Johnson, Columbia River Conservation League; the State Game Department; Batelle-Northwest, and the Hanford Atomic Energy Commission.

II A. Fiscal Status Reports: Mr. Kenn Cole referred to the following Fiscal Reports:

- (1) Disbursement Record Summary - Local Agency Projects 8/1/71 - 10/31/72
- (2) Init. 215, Unclaimed Refundable Marine Fuel Tax, Distribution Control Sheet
- (3) Fund Summary - October 31, 1972
- (4) Utilization of Initiative 215 Funds, Watercraft Related Recreation Projects 1965 - August, 1972

- (1) Disbursement Record Summary: Processed 167 vouchers within 8/71 to 10/72 -- 38 projects closed; averaged 33 vouchers per quarter and 8 projects per quarter closed.
- (2) Initiative 215 Summary indicated October 1972 \$34,882.39 transferred from Motor Vehicles to Outdoor Recreation Fund.
- (3) Fund Summary: Included 1973 Fiscal Year apportionment of \$3,136,050 BOR. This also reflected transfer of \$706,561.25 from State Parks to Local Agency in reference to the Mercer Slough project.
- (4) Mr. Cole referred to memorandum of staff dated November 27, 1972, entitled "Utilization of Initiative 215 Funds", which explained a 7-page report setting out amounts of Outdoor Recreation Account funds distributed to projects wholly or partially applicable to watercraft-related recreation.

\$9,235,643 was approved from the four sources administered by the IAC;  
\$4,175,042 of this was obligated against monies accruing to the Outdoor Recreation account as a result of Init. 215;  
\$5,060,601 balance was contributed from the other three sources (Ref. 11, Ref. 18, and the federal Land and Water Conservation Fund).

The compilation showed that "dollars obligated" (\$61,869,580), when tabulated, indicated calculated assessment from the three sources (LWCF, Ref. 11, Ref. 18) would have been \$877,002; whereas the actual obligation had been \$5,060,601, far in excess of the equitable assessments to offset the agency's operating expenses. Mr. Rottler accepted the report of staff indicating he would review it more carefully later but that it appeared the information he had requested was now available.

B. Planning: Planning Status Chart, dated November 28, 1972, was explained by Mr. Pelton. Progress on the Statewide Outdoor Recreation and Open Space Plan (SCORP) was reported. Final Plan will be ready for submittal to the Bureau of Outdoor Recreation by March 1, 1973 with final approval of Plan expected by May 1, 1973.

Trails: Trails inventory is almost complete; ATV guidelines are in the process of review. The Trails Plan document is being prepared as an addendum to the SCORP.

Southwest Washington Study: The Southwest Washington Study was reported as 40% completed. However it is behind schedule in relation to the target dates first set up. It is dependent upon SCORP data. The delays have been coordinated with the Department of Ecology and are acceptable to them.

Critical Path: Mr. Pelton then referred to memorandum of staff dated November 28, 1972, and (1) the critical path diagram for the completion and adoption of the SCORP; (2) the First Review Draft copy of Volume I of SCORP. Volume I draft was distributed to each of the Committee members. Following explanation of the Critical Path Diagram, Mr. Pelton suggested the following Committee action:

- (1) Establishment of a SCORP sub-committee from members of the committee to review the documents prepared by staff and to recommend appropriate actions to be taken at the February 1973 meeting.
- (2) That this sub-committee meet with staff one day during the week of Dec. 11-15 to review Volume I and recommend any changes or revisions.

- (3) That the SCORP sub-committee then meet with staff during the week of February 13-16 to determine recommendations to be given to the full Interagency Committee at the February 1973 meeting regarding adoption of both Volumes I and II of the SCORP.

Mr. Lofgren announced such a sub-committee had been appointed with Mr. Andrews as Chairman; Mrs. Lemere, Mr. Ward, Mr. Bell and himself as members.

Mr. James Tracey, representative from the Puget Sound Governmental Conference, asked if there would be an environmental impact statement connected with the Statewide Plan. Mr. Pelton and Mr. Allen (BOR) replied this was not a requirement for State Plans although it was possible that one would be required for the Nationwide Outdoor Recreation Plan.

C. Special Studies: (1) Trails: Mr. Pelton referred to memorandum of staff entitled "Trails Plan - Status", dated November 28, 1972, and reported on the inventory results concerning existing and potential trails and routes for: all-terrain vehicles, bicycles, hiking and equestrian. Problems cited included:

- (1) Complete compilation and assimilation of all data cannot be accomplished within the limited resources of staff and available funds.
- (2) Much information is out-dated and not considered reliable on certain types of trails.
- (3) It is not possible to accomplish within current time schedules and available resources, comprehensive studies of each type of trail and its related aspects.

Mr. Pelton then recommended that the Committee accept for the current Trails Plan the concept that:

- (1) Proposed trail routes be established which in effect would be "trail corridors" within which specific site alternatives could be researched by operating agencies in order to accomplish the goals of the State Trails Plan;
- (2) Significant "trail corridors" be established for accepted uses, including means for their inclusion in an identified federal or state system;
- (3) Destination-oriented corridors be developed;
- (4) Priorities for accomplishment be established to include all trail uses with first priority being given to recommendations for bicycling and all-terrain vehicle routes.

Mr. Crouse questioned recommended motion of staff in the memorandum which pointed out first priority would be given to those trails related to bicycling and all-terrain vehicle use. Mr. Pelton and Mr. Francis explained this related mainly to staff time being directed first to those two categories in keeping with legislative direction.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. CROUSE, THAT THE INTERAGENCY COMMITTEE

FOR OUTDOOR RECREATION RECOGNIZES THAT THE ESTABLISHMENT OF A STATE TRAILS SYSTEM IS A LONG-TERM ON-GOING PROCESS, AND THEREFORE DETERMINES THAT THE FIRST STEP IN THIS PROCESS WILL BE THE IDENTIFICATION OF "DESTINATION-ORIENTED" TRAIL CORRIDORS;

AND, FURTHER, THE COMMITTEE DIRECTS THAT INTERAGENCY COMMITTEE STAFF WORKLOAD PRIORITY BE GIVEN FIRST TO THE IDENTIFICATION OF THOSE TRAILS RELATED TO BICYCLING AND ALL-TERRAIN VEHICLE USE IN KEEPING WITH LEGISLATIVE DIRECTION. THEREFORE, THE COMMITTEE BY THIS MOTION RECOGNIZES THAT ALL RECREATIONAL TRAILS IN THE STATE WILL BE IDENTIFIED AS RAPIDLY AS POSSIBLE BY IAC STAFF FOR INCLUSION IN THE STATE-WIDE TRAILS SYSTEM. MOTION WAS CARRIED.

Guidelines for ATV Funds: Memorandum from staff entitled "Guidelines for ATV Funds" dated November 28, 1972, was not discussed, being provided in the kits merely for Committee information. Staff is currently analyzing comments on the first draft of the guidelines and preparing a second for distribution in December.

C 2. Boat Survey: Mr. Robert Lemcke referred to memorandum of staff dated November 28, 1972, entitled "Boating Survey - Legislative Budget Committee." A progress report on the "Study of State Financing for Watercraft-related Recreation Facilities" (House Resolution No. 71-75) by the Legislative Budget Committee included information on a boating survey which had been coordinated by the IAC during the summer of 1972. Surveys were made on four separate occasions; approximately 18 sites were surveyed on each of those occasions. Most of the 2,606 respondents indicated they did not claim a refund of motor fuel taxes, although a substantial minority (20%) did so.

Mr. Don Petersen, Legislative Budget Committee, was questioned concerning the survey and the Legislative Budget Committee report. He stated his committee was not in a position to do any further tabulations on the survey in order to obtain other data for use, and that it was too early to state whether the Legislative Budget Committee would be taking any action as a result of the report. A final version of the report might possibly be adopted by the Legislative Budget Committee and sent to the Washington State Legislature, but at the present time, Mr. Petersen indicated he did not know what other uses would be made of the material in the document.

Mr. Rottler asked if anyone had related the 20% claiming marine tax refunds to the Initiative 215 monies, and was informed this aspect had not yet been analyzed. Mr. Lemcke pointed out that more boaters are claiming refunds than in previous years. Mr. Bishop inquired whether the survey would lend itself to the drafting of legislation concerning the marine fuel tax refund question. Mr. Petersen replied at this point he felt the survey would not lend itself to this type of unique situation. The Committee accepted the boating survey report as a matter of information and no action was taken following discussion.

C 3. Rivers' Classification System: The Chairman called upon Stanley Scott, Chairman of the IAC Rivers' Sub-Committee, for status report of the Rivers' Classification proposal. Memorandum dated November 22, 1972, entitled "Sub-Committee Recommendations for Implementation of a State Wild, Scenic, and Recreational Rivers Program" was distributed by Mr. Scott. The Committee members had been sent the "WILD, SCENIC AND RECREATIONAL RIVERS REPORT", dated November 13, 1972, prior to the meeting.

Reference was made by Mr. Scott to Chapter V of that report which broached the various methods or suggested alternatives toward implementing a wild, scenic and recreational

rivers program. Mr. Scott covered the history of the sub-committee actions up to the present time and cited Alternatives A, B, C, and D noted in the memorandum for consideration of the Committee. Mr. Bob Lemcke reported on the classification of rivers and explained the map in the report on page 112 as depicting a typical classified river into the various zones -- estuarine, pastoral, floodway, boulder, recreational and scenic. "Designation and Implementation" chapter on page 47 of the report was briefly reviewed by Mr. Scott.

Mr. Lofgren complimented the persons who had served on the sub-committee to present a method and guidelines for the classification and designation of rivers. He recognized on behalf of the Committee the diligent work which had gone into the report from many persons and agency resources to support the sub-committee's efforts to develop and complete the project. Discussion of the report followed. It was the consensus that the sub-committee report was well done and would be helpful in obtaining legislation toward establishing a state system of Wild, Scenic and Recreational Rivers.

Mr. Bell discussed management of the rivers as being of equal or greater importance than classification.

Mrs. Blaisdell spoke on behalf of local agencies and noted there were several points the Committee should keep in mind in effecting or promoting any new legislation:

- (1) the State Land Use Commission is actively working on state land-use legislation;
- (2) a Shorelines Management Act has been passed and local agencies must adhere to its regulations;
- (3) the Legislature is attempting to form a new tax structure.

Mr. Biggs mentioned the Federal Water Quality Act and the various state acts which complement it and stated there are substantially more standards and other requirements to accomplish objectives for state and local agencies than in the past.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE, THAT ALTERNATE 3-A IN MEMORANDUM FROM THE RIVERS' SUB-COMMITTEE TO THE IAC, DATED NOVEMBER 22, 1972, BE ADOPTED BY THE COMMITTEE.

MR. TOLLEFSON AMENDED THE MOTION TO INCLUDE REFERRING PROPOSED LEGISLATION ON RIVERS THROUGH THE LEGISLATIVE COUNCIL'S SUB-COMMITTEE ON PARKS AND RECREATION.

MR. BELL AMENDED THE MOTION FURTHER TO INCLUDE REVIEW OF THE PROPOSED LEGISLATION BY EACH INTERAGENCY COMMITTEE MEMBER PRIOR TO ANY FURTHER ACTION.

The Committee then adopted the following motion:

THAT THE INTERAGENCY COMMITTEE SEEK ADDITIONAL LEGISLATION WHICH RECOGNIZES THE NEED FOR A PROGRAM OF WILD, SCENIC AND RECREATIONAL RIVERS, APPROVES THE CONCEPT OF THE WILD, SCENIC AND RECREATIONAL RIVER CLASSIFICATION, AUTHORIZES FURTHER STUDY, MAKES AN APPROPRIATION, AND REQUIRES A REPORT;

AND, FURTHER, THAT THE FORMAT OF SUCH LEGISLATION BE CIRCULATED THROUGH THE INTER-AGENCY COMMITTEE MEMBERS FOR THEIR REVIEW AND POSSIBLE SUGGESTIONS PRIOR TO FINALIZATION;

AND, FURTHER, THAT THE FINALIZED LEGISLATION BE SUBMITTED THROUGH THE LEGISLATIVE COUNCIL'S PARK AND RECREATION SUB-COMMITTEE FOR ITS ACTION WITH THE PROVISO THAT

IF THE SUB-COMMITTEE ON PARK AND RECREATION OF THE LEGISLATIVE COUNCIL DOES NOT CHOOSE TO TAKE ANY ACTION ON THE PROPOSED LEGISLATION, THAT THE INTERAGENCY COMMITTEE CHAIRMAN THROUGH THE ADMINISTRATOR OF THE IAC SHALL THEN PROPOSE SUCH LEGISLATION TO THE WASHINGTON STATE LEGISLATURE.

MOTION WAS CARRIED.

Following recess of the Committee, the Chairman introduced:

Mariann Holifield	Assistant Attorney General for the IAC
Lowell Johnson	Columbia River Conservation League

Mr. Johnson spoke a few words of appreciation and introduced:

John Shepherd	President, Columbia River Conservation League
R. R. Lewis	Washington State Sportsmen's Council
Tony Sutey	Washington State Sportsmen's Council

He also mentioned that the Honorable Joe Shipman, Mayor of Richland, had been present earlier in the day.

Mr. Sutey inquired concerning classification of rivers and whether it would be possible to keep the Columbia River in its present state -- protecting the river islands, shorelands, etc., and if so, would designation of the river under the proposed classification system supercede federal control of the river? Mr. Lew Bell replied stating to his knowledge the State would have to yield to the federal government powers even though the states may exercise veto powers of their Governors through Article 21 of the Environmental Quality Act. Mr. Biggs concurred and mentioned that the federal government on most of its holdings would go along with the Washington State Shoreline Management Act.

III H. City of Ephrata, Oasis Municipal Park: Memorandum of staff dated November 28, 1972, entitled "City of Ephrata, Oasis Municipal Park" was referred to by Mr. Francis. Following review of the history of the project, IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. CROUSE, THAT

THE INTERAGENCY COMMITTEE MOTION AT THE AUGUST 1972 MEETING OF THE IAC REQUESTING THAT THE CITY OF EPHRATA'S OASIS MUNICIPAL PARK PROJECT BE TABLED BY THE COMMITTEE UNTIL THE NOVEMBER 1972 IAC MEETING (TO ALLOW TIME FOR A SURVEY OF GOLF COURSE AREAS IN THE EPHRATA VICINITY IN ORDER TO CLARIFY WHETHER OR NOT THERE WAS A NEED FOR THE GOLF COURSE AS PROPOSED IN THE PROJECT), IS HEREBY REINTRODUCED FOR COMMITTEE CONSIDERATION.

MOTION WAS CARRIED.

IT WAS THEN MOVED BY MR. TOLLEFSON, SECONDED BY MR. ROTTLER THAT,

THE INTERAGENCY COMMITTEE FINDS THE CITY OF EPHRATA'S OASIS PARK PROJECT TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE CITY OF EPHRATA AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION

ACCOUNT IN THE AMOUNT NOT TO EXCEED FUNDING INDICATED BELOW UPON EXECUTION OF THE PROJECT AGREEMENT BY THE CITY OF EPHRATA AND UPON PERFORMANCE BY THE CITY OF EPHRATA OF THE TERMS AND CONDITIONS THEREIN.

<u>TOTAL PROJECT COST</u>	<u>CITY OF EPHRATA</u>	<u>REFERENDUM 18</u>
\$ 301,950.00	\$ 75,487.50	\$ 226,462.50

MOTION WAS CARRIED.

Mr. Lofgren acknowledged attendance of the Honorable Robert E. Ping, Mayor of Ephrata, at the meeting and thanked him for his interest in the grant-in-aid project. Mr. Ping thanked the Committee for its funding of the project following the survey made concerning golf courses in the area. In response to Mr. Rottler's inquiry, Mr. Kenn Cole reported that with the funding of the Ephrata project there remained \$373,693.49 in the Referendum 18 account.

IID. Project Status Report: Mr. Glenn Moore referred to memorandum of staff dated November 28, 1972, entitled "Project Status Report and Administrative Cost Increases". There are 145 current local agency projects; 114 current state agency projects; and during the last quarter, 5 local projects had been completed. 149 local agency projects and 42 state agency projects have been completed by the IAC to date. Mr. Ward asked about the Port of Brownsville project. Mr. Tracey, Puget Sound Governmental Conference, replied that additional use permit had been tabled by Kitsap County pending the Department of Ecology's approval of the shoreline permit, and there had been no decision as yet.

Mrs. Lemere asked reason for so many projects "awaiting billing". Mr. Moore explained that projects are completed but the local agencies have not submitted billings to the IAC for reimbursement. Mr. Rottler mentioned there were 18 King County projects, and 24 City of Seattle projects carrying the anticipated closing date of "December 31, 1972." Mr. Francis explained these are dates of expiration of agreements and that the projects may have numerous problems within them which necessitate amendments for extending the project. Staff reviews each project, meets with local agency, and arrives at mutually satisfactory clarification on these matters.

In response to Mr. Rottler's question as to why state projects are not being closed more rapidly, Mr. Moore replied this was due in large part to lack of staff time of both agencies (IAC/DNR-Parks-or Game). However, in the next few months, staff will have time to work with the state agencies to clear up problems within the projects and thus close them out. Mr. Francis explained the billing process regarding state agencies. Once a project is approved and the agreement signed by the state agency director, and the Administrator of the IAC, the state agency at that point is allowed to draw up the required state form (B-22) for the total amount of the project. After this form has gone forward, the agency is then at liberty to draw against the project amount. In many instances the IAC must check the agency and its files to ascertain status of the project. The Federal auditors have brought this matter to the attention of IAC and staff is at present attempting to resolve the situation.

Mr. Rottler inquired steps taken when more money is expended for acquisition of a state project than has been allowed by the IAC. Mr. Francis replied the IAC had less of a problem with state agencies in regard to this matter than it has with local agencies. The recourse, however, should this occur is through the State

Auditor for recovery of these funds.

Mr. Tracey inquired as to the status of the State Parks' Mukilteo project. Mr. Huebner, Deputy Director, State Parks, responded stating the appeal had been denied at the Shoreline Hearing Board, and at this point he was not able to state whether State Parks would go to court on the matter.

Administrative Cost Increases - approvals and denials:

Mr. Francis reported on cost increases, both approved and denied, as in memorandum of November 28, 1972, "Project Status Report and Administrative Cost Increases".

1. Port of Columbia - Turner Bay Marina (70-064D): Cost increase of \$19,755 (14.61%) approved. IAC: \$ 116,216.25; Ref. 18 \$ 54,234.25; Init. 215 \$61,982. Total: \$154,955
2. City of Port Angeles - West End Park Dev. (72-026D): Request for additional \$60,250 was denied as project had already been approved with 15% contingency allowance.
3. City of Everett - Howarth Waterfront Park Development (71-025D): Request for additional \$31,822 was denied as high costs of construction were attributable to changes in design not essential to project according to IAC staff.
4. State Parks - Cornet Bay (71-601D): Cost increase of \$4,000 Ref. 18 monies was approved to construct boat launch facility.
5. State Parks - Potholes State Park: Original cost increase of \$12,000 (later increased to \$15,000 - November 27, 1972) for repair of defective plastic water main was denied by staff on the basis that justification material submitted by State Parks with the request indicated the work to be maintenance oriented as a result of improper installation which is an ineligible cost per the IAC Procedural Guidelines.

The Chairman recognized Mr. Huebner speaking on behalf of State Parks concerning the Potholes State Park project. Mr. Huebner explained the total project had been under the Job Corps program; that a portion of the project would be without water and electrical system without the desired \$15,000; and that the improper installation of the plastic water main was not the fault of the State Parks and Recreation Commission, thus should be eligible for consideration re additional monies from the IAC. Questions were asked of Mr. Huebner by the Committee members. It was brought out that 60 sites within the project would be without water and several would not have electricity furnished without the \$15,000 cost increase.

IAC staff felt the question of supervision on the part of State Parks at the time of installation was crucial and the responsibility therefore lay with State Parks for the improper installation and repair of same. Mr. Francis pointed out State Parks had within its budget approximately \$300,000 to cover this type of situation without taking monies from the Outdoor Recreation Account. Mr. Huebner pointed out close supervision had not taken place since the project had extended over a five-year period, and it was assumed the Job Corps program had adequate supervision of its own. It was his feeling the \$300,000 contingency was a capital account and would

not qualify for use in this instance. He felt State Parks did not have any responsibility at this point.

MR. BIGGS MOVED, SECONDED BY TOLLEFSON, THAT THE STATE PARKS REQUEST FOR INCREASE OF \$15,000 ON THE POTHOLES PROJECT BE APPROVED. VOTE WAS TAKEN. FIVE TO THREE WERE IN FAVOR OF THE APPROVAL OF THE INCREASE. (MR. BISHOP, MR. TOLLEFSON, MR. BELL, MR. BIGGS, AND MR. WARD - IN THE AFFIRMATIVE; MRS. LEMERE, MR. CROUSE, MR. ROTTLER, - IN THE NEGATIVE.) CHAIRMAN LOFGREN WITHHELD HIS VOTE.

Mr. Moore then pointed out State Parks was requesting 50% Land and Water Conservation money for the Potholes State Park Cost Increase, and perhaps BOR should be queried whether this would be an appropriate expenditure under their regulations. Mr. Allen, Assistant Regional Director, BOR, stated there should have been more concern given to this federal project being carried on by the state and adequate supervision given to it. At this point MR. BELL, STATING HE HAD VOTED ON THE PREVAILING SIDE, ASKED THAT HIS VOTE BE CHANGED TO INDICATE DENIAL OF THE INCREASE.

Mr. Francis noted there would be \$15,000 transferred from certain other programs of State Parks to accomplish the increase, i.e., Pass Lake and Land and Water Conservation Funds from Ocean Beach Conservation program. Mr. Tollefson asked for an explanation. Mr. Francis stated the IAC had approved Pass Lake, Phase II, Ocean Beach Conservation Program (\$1,000,000 for 71-73), and that State Parks wanted to transfer \$6,000 from the Pass Lake, Phase II project, \$1,500 Ref. 18 and \$7,500 LWCF from the Ocean Beach Conservation program to the Potholes Development Project, which is in another region and another area type. He pointed out that the Committee had adopted a set of guidelines concerning transfer of funds between projects, regions, areas, and it was difficult to honor this type of change in funding for the Potholes project.

Mr. Tollefson noted that the motion voted upon made no mention of the transfer of monies. Whereupon Mr. Bishop brought out the matter of flexibility of funds for both state and local projects. He explained that his reason for voting for the project was to bring about the flexibility in transfer of funds which he felt is an important matter to be resolved by the Committee in order to assist various units of government and agencies in their project funding. Chairman Lofgren replied there had been a five-year period of work by the Job Corps on this project and it would appear this had not been adequately supervised by State Parks. The flexibility and willingness of the Committee concerning transfer of funds would not apply in this particular instance. He stated he would like to see this type of flexibility but did not feel it would apply to rehabilitation of a defective water main in this project and thus increase the cost to the IAC by 15%.

THE VOTE NOW BEING FOUR TO FOUR ON THE MOTION TO APPROVE THE INCREASE OF \$15,000 ON THE POTHOLES PROJECT, CHAIRMAN LOFGREN STATED HE WAS VOTING IN THE NEGATIVE. THE MOTION THEREFORE FAILED BY A VOTE OF FOUR TO FIVE. Staff recommendation was thus upheld.

Mr. Crouse announced that Jack Wayland, Technical Advisory Committee representative, Department of Game, would be transferring within the Department of Game to the Wildlife Planning Section and that his replacement would be announced later. IT WAS MOVED BY MR. BIGGS, SECONDED BY MR. ROTTLER, THAT THE INTERAGENCY COMMITTEE

EXPRESS ITS APPRECIATION TO MR. WAYLAND FOR HIS PAST EFFORTS IN BEHALF OF THE INTERAGENCY COMMITTEE'S WORK AND THAT THIS ACTION ON THE PART OF THE COMMITTEE BE MADE A PART OF THE OFFICIAL RECORD OF THIS BODY. MOTION WAS UNANIMOUSLY CARRIED.

The meeting recessed at 4:45 to reconvene the following day, Tuesday, November 28, 1972, at 9:00 a.m.

TUESDAY - NOVEMBER 28, 1972

The meeting was called to order by the Chairman at 9:10 a.m. Committee members present were: Mr. Lewis A. Bell, Mr. Warren A. Bishop, Mr. Bert Cole, Mrs. Frederick Lemere, Mr. Omar Lofgren (Chairman), Mr. Jack Rottler, Mr. Thor C. Tollefson, Mr. Daniel B. Ward, and Mr. John Biggs.

III A. Referendum 28: Mr. Martin reported on the results of Referendum 28 in the General Election held November 7. Latest figures on passage from the Secretary of State indicated a 58 to 60% favorable vote. Individual counties (with count not yet completed) indicated the following:

Approximately:	King	225,000 FOR	175,000 AGAINST
	Pierce	58,000 FOR	47,000 AGAINST
	Snohomish	53,000 FOR	35,000 AGAINST
	Spokane	60,000 FOR	45,000 AGAINST

Approximately 115 persons had been involved in assisting with the promotion of Referendum 28, with representatives from both local and state agencies. The total expenses related to materials, supplies, etc., (brochures, Fact Sheets), amounted to approximately \$3,300. All bills have been paid by the Citizens Committee for Outdoor Recreation from contributions received from individuals and organizations throughout the state. In response to a question by Mr. Biggs, Mr. Martin stated in 1968, Referendum 18 had passed at 69%. It was consensus that the citizens of Washington wholeheartedly support the outdoor recreation program of the IAC and the other state agencies, local agencies. Mr. Lofgren commended those involved in the bond issue promotion, organization and fund-raising.

Mrs. Lemere noted there had been lack of information on the IAC in her contact with various organizations and groups. She therefore suggested there be added to the IAC mailing list for agenda and meeting notices those agencies with whom IAC has contact from time to time, i.e., Washington Environmental Council, Sierra Club, etc. Though there are 2,028 individuals and agencies on the current IAC mailing list who do receive the Popular Version of SCORP, IAC Procedural Guidelines, and other larger brochures and studies of the IAC, it was her feeling they should also receive notices of our meetings and other pertinent material. Chairman Lofgren agreed and asked the Administrator to include these organizations and agencies on the regular mailing list.

III B. State Recreational Mapping: Jerry Pelton was asked for a report on the Recreation Map Committee. He referred to memorandum of staff dated November 28, 1972, "State Recreation Map". Mr. Pelton stated no one state agency had the available time or manpower to assume full responsibility for the map publication. Therefore, it had been decided that a letter should be sent to the State Printer

requesting a cost estimate based on each state agency providing the map plate related to that particular agency; DNR providing appropriate base map plates from its existing mapping series. Present workload priorities indicate that no further work can be accomplished by IAC staff until March 1973.

There followed discussion on monies available for completing the mapping project and Mr. Pelton indicated that all involved state agencies had included funds in their 73-75 biennial budget submissions to OPPFM. Mrs. Lemere stated the Committee needed to accept the recommendation as presented by Mr. Pelton with the understanding that the mapping project be given attention in March 1973 so that preparations and effort which have gone into the project will not be lost. The report was accepted by the Committee; no official action was taken.

IIIC. Procedural Guidelines: Mr. Francis announced that the recommendations from the Technical Advisory Committee on Swimming Pool guidelines had been held up for refinement and would be reported on at the February 1973 meeting.

(1) School/Community Recreation Projects: Mr. Francis referred to memorandum of staff dated November 27, 1972, entitled "School/Community Recreation Projects". He read the highlights of the memorandum concerning school/community projects pointing out those items to be considered prior to funding assistance for school/community projects. Mrs. Lemere asked if the Technical Advisory Committee had reviewed the proposed guidelines. Mr. Francis stated the guidelines as submitted by the IAC staff represented a summary of Technical Advisory Committee recommendations as well as IAC staff input. Mrs. Lemere referred to item (3): "The proposed project is supplemental to the school's legal requirements for open space, and is also supplemental to the basic facilities normally related to education of students." Mr. Francis explained that this statement insures that the schools must provide certain open space for playgrounds, etc., and basic facilities related to the education of the students as required by law. Projects funded by the IAC must be over and above those legal requirements. Mr. Bell suggested the guideline be strengthened to emphasize that the benefits to the adjacent school in any IAC project are purely incidental and that the facilities are primarily for public recreation use. He referenced Part (b) and (c) of the proposed guideline -- "(b) Agency responsible for scheduling use of facility to be funded must be within the joint-use agreement," and "(c) schedule of use of facility to be funded must also be within the joint-use agreement." Mr. Biggs concurred with Mr. Bell stating communities could describe in a project their open space as public, but actually be adding to the school's recreational opportunities. He urged that the guidelines be more positively stated in this regard clearly indicating that the IAC project will be for public recreation. Language should be incorporated within the guideline to define the intent and purpose of the IAC in the project.

Mrs. Blaisdell and Mrs. Mylroie questioned item (c) also, and Mrs. Mylroie read from proposed material of the Technical Advisory Committee's meeting on the subject. MR. BIGGS MOVED, SECONDED BY MR. BELL, THAT THE GUIDELINES CONCERNING SCHOOL/COMMUNITY RECREATION PROJECTS AS WRITTEN IN THE MEMORANDUM OF NOVEMBER 27, 1972, FROM IAC STAFF BE REFERRED BACK TO THE ADMINISTRATOR, STAFF OF IAC, AND THE TECHNICAL ADVISORY COMMITTEE FOR MORE SPECIFIC LANGUAGE WHICH WOULD DEFINE THE INTENT AND PURPOSE OF THE PROJECT PROPOSED FOR IAC GRANT-IN-AID FUNDING. MOTION WAS CARRIED.

III C. Shoreline Permits, et al: Mr. Francis reported that the memorandum in the kit entitled "Shoreline Permits, et al", dated November 27, 1972, had not been reviewed by the Technical Advisory Committee. However, staff was recommending changes in the requirement for permits portion of the Procedural Guidelines to conform with the Committee's request during the August 28, 1972, IAC meeting. Section 4N(1) of the Procedural Guidelines was read to the Committee as well as the following proposed change:

New version: "4N(1): Applications for funding assistance on development projects which are subject to the Shoreline Management Act of 1971 shall include, at the time such application is submitted, a copy of the shoreline permit issued by the local government having the appropriate jurisdiction. In addition, the IAC shall not execute a project agreement for any development project until all state and federal permits necessary for construction have been received by the project sponsor, and all review and appeal periods for such permits have expired."

Discussion followed. Mrs. Lemere asked Mr. Dave Towne for his opinion from the local agency viewpoint. Mr. Towne stated he would prefer not having any more requirements than are absolutely necessary in making application to the IAC for project grants-in-aid. The time involved (30-60 days) in obtaining permits would be a handicap for the local agencies. Mr. Francis explained the application procedure in relation to shoreline permits. Mr. Ward and Mr. Biggs concurred in the thinking that a project should have IAC assistance while in the process of obtaining a shoreline permit. Both favored all permits on hand prior to the Committee's allocation of funds, but up to that point authorization of funding could be prior to obtaining all permits. Mr. Cole brought out the fact that many times laws are passed which call for specific actions on the part of state or local agencies prior to the use or purchase of open space areas, etc. If such legislation is approved, with restrictions on the land and water or other resources, then state and local agencies must abide by those laws. It was his feeling the permit system in the state should be streamlined to call for two or three permits again rather than from 3 to 19, depending upon the circumstances of the project. Mr. Cole stated the IAC should not inhibit the submission of applications for projects any more than is necessary.

There followed discussion on application from a local agency evolving into four steps: (1) application, review and recommendation by staff; (2) approval and allocation of funds by IAC; (3) project agreement signed; and (4) reimbursement. Mr. Bishop pointed out that the change in the guidelines proposed by IAC staff would simply insure that (1) a shoreline permit be submitted at the time of application; and (2) all other permits would be available at the time the project agreement was signed. He felt this was in keeping with shoreline management procedures and was essential to IAC project procedure also.

Mrs. Blaisdell outlined local agency involvement in acquiring or developing land for recreational purposes, stating there was a need for an environmental impact statement which is a five month endeavor, and there are requirements for various permits as well. MRS. LEMERE MOVED, SECONDED BY MR. COLE, THAT THE PROPOSED GUIDELINE REVISION TO 4N(1), PERMITS, BE REFERRED BACK TO THE ADMINISTRATOR, IAC STAFF, AND THE TECHNICAL ADVISORY COMMITTEE FOR FURTHER ACTION. AND, FURTHER, THAT THE

MATTER BE BROUGHT BEFORE THE COMMITTEE AT THE FEBRUARY 1973 SESSION. MOTION WAS CARRIED.

III D. Cost Increases: In referring to memoranda in the kit, Mr. Francis announced the withdrawal of the cost increase for the Town of Milton's Park (IAC #67-048A) as a result of a joint meeting of IAC staff and representatives of the Town of Milton on November 24, 1972.

State Parks and Recreation Commission, Green River Gorge-Kummer Site (73-504A): Mr. Francis referred to memorandum of staff dated November 27, 1972, entitled "State Parks and Recreation Commission, Green River Gorge-Kummer Site Acquisition, Request to Approve Negotiated Prices." The Kummer acquisition was approved at the August 1972 meeting for a total cost of \$500,375, based on estimated costs. Appraisals were received at lower value in some of the parcels, with the Colvin Parcel having relocation figure of \$4,000. Thus, total project cost of \$498,719 was cited. Based on Section 4M(12)a of the Procedural Guidelines wherein the negotiated value can be accepted as a reasonable estimate of value, and State Parks and Recreation Commission's statement on the differences in value, staff recommended the request for approval of the negotiated price with the inclusion of \$4,000 for relocation costs as noted in page (2) of the memorandum. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WARD, THAT THE IAC APPROVE THE ACQUISITION OF THE GREEN RIVER GORGE-KUMMER SITE FOR A TOTAL COST NOT TO EXCEED \$498,719 INCLUDING ESTIMATED RELOCATION COST OF \$4,000. MOTION WAS CARRIED.

Wanapum, State Parks Development project: Mr. Francis referred to memorandum of staff dated November 28, 1972, entitled "State Parks and Recreation Commission, Wanapum State Park Development (71-509D), Request for Cost Increase." The Wanapum project had been approved May, 1971 for a total cost of \$201,250. Competitive bidding on construction costs exceeded the IAC approved cost by \$46,980. IT WAS MOVED BY MR. WARD, SECONDED BY MR. BISHOP, THAT

WHEREAS, THROUGH THE PROCESS OF COMPETITIVE BIDDING THE CONSTRUCTION COSTS OF THE WANAPUM STATE PARK DEVELOPMENT PROJECT EXCEEDED THE INTERAGENCY COMMITTEE APPROVED COST, THE STATE PARKS AND RECREATION COMMISSION IS GRANTED A COST INCREASE OF \$46,980 BRINGING THE TOTAL COST TO \$248,230. APPROVED FUNDING IS AS FOLLOWS:

<u>REFERENDUM 18</u>	<u>LWCF</u>	<u>TOTAL</u>
\$ 124,115	\$ 124,115	\$ 248,230

THE INTERAGENCY COMMITTEE AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY PROJECT AGREEMENT INSTRUMENT WITH STATE PARKS AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED ABOVE FOR THE WANAPUM STATE PARK DEVELOPMENT PROJECT, UPON EXECUTION OF THE AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

MOTION WAS CARRIED.

City of Kent, Lake Fenwick Park IAC #69-005A: Mr. Francis referred to memorandum of staff dated November 28, 1972, entitled "City of Kent, Lake Fenwick Park (IAC #69-005A)" stating negotiations by the City had resulted in acquisition of one

parcel of the Lake Fenwick Park project at a figure of \$240,000. The court award had been \$250,000, thus action was necessary by the Committee to substantiate the transaction. IT WAS MOVED BY MR. BIGGS, SECONDED BY MR. ROTTLER THAT

THE INTERAGENCY COMMITTEE CONCURS IN THE ACQUISITION OF PARCEL ONE (POHL PROPERTY), CITY OF KENT, LAKE FENWICK PARK, IAC #69-005A, AT THE NEGOTIATED PURCHASE PRICE OF \$240,000. AND FURTHER RECOGNIZES THAT THIS FIGURE REPRESENTS A NEGOTIATED PRICE NOT DIRECTLY RELATED TO THE APPRAISAL VALUE OF \$109,500 OR TO THE COURT AWARD VALUATION OF \$250,000. MOTION WAS CARRIED.

III E. Amendments - Seattle Street Conversion Acq. #71-002A  
Seattle Street Conversion Dev. #71-001D

Mr. Francis referred to memorandum of staff entitled "Request for Change in Project Scope, City of Seattle, Street Conversion Acq. 71-002A, and Development, 71-001D." History of the projects was reviewed. The City of Seattle requested the following:

1. Deletion of the acquisition and development of the Soundview Terrace Park.
2. Deletion of the First and Seneca acquisition and the development of the same.
3. Deletion of the Harrison Ridge Development Project.
4. Reallocation of funds from the above proposed deletions as follows:
  - a. \$37,500 be transferred to the Yesler Terrace Park project for acquisition of land. No acquisition was originally intended at this location. The City now wishes to purchase two additional lots in this location.
  - b. \$30,325 be transferred to supplement the funds available for the Harrison Ridge Acquisition Project.
5. A one year time extension on all of the remaining projects:
  - a. Yesler Terrace Development
  - b. Arboretum Bicycle Path
  - c. North Shore Viewpoint
  - d. South Shore Viewpoint
  - e. Harrison Ridge Acquisition

Staff did not feel the current request for a change in scope and an increase in time was a major deviation from the original intent of the project as approved by the IAC, and recommended Committee approval.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. COLE, THAT

WHEREAS THE CITY OF SEATTLE HAS SUBMITTED A REQUEST FOR A CHANGE IN SCOPE AND AN EXTENSION OF TIME ON THEIR STREET CONVERSION PROJECTS (IAC 71-002A AND 71-001D), AND

WHEREAS, THE REQUEST APPEARS TO BE IN THE BEST INTERESTS OF THE PROJECTS AND ALL AFFECTED PARTIES;

NOW, THEREFORE BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE THAT THE REQUEST OF

THE CITY OF SEATTLE FOR A CHANGE IN SCOPE AND AN EXTENSION OF TIME IS HEREBY GRANTED, AND

BE IT FURTHER RESOLVED THAT THE ADMINISTRATOR OF THE IAC IS DIRECTED TO PREPARE AND SUBMIT PROPER DOCUMENTS TO THE REGIONAL DIRECTOR OF THE BUREAU OF OUTDOOR RECREATION FOR APPROVAL OF THE SAME. MOTION WAS CARRIED.

IIIF. Havermale Island Land Exchange (69-104A): Status report on the Havermale Island project was given by Mr. Francis, referring to memorandum of staff dated November 28, 1972, "City of Spokane, Havermale Island Land Exchange". The City of Spokane is in process of obtaining information and certain documents for use in requesting an Attorney General informal opinion regarding the legal aspects of the land exchange discussed at the August 28, 1972 meeting.

III G. Mercer Slough: Mr. Francis referred to memorandum of staff dated November 22, 1972, entitled "City of Bellevue - Mercer Slough (IAC 71-022A)". Since the action taken by the IAC at its August 1972 meeting, donor of land in the Mercer Slough project will be able to donate only a portion of the land during calendar 1972 and cannot exercise options on the remaining land until sometime in 1973. Consequently, since this reduced the scope of the project, the City of Bellevue requested the project go forward as two separate applications -- Project I at this time and Project II sometime in the future. Staff concurred in this approach. Project I will include donated properties in northwestern portion of the total project area, with City of Bellevue's Bellefield Park providing the connecting link to make a continuous park of the current proposal.

Chairman Lofgren called upon Mrs. Blaisdell, City of Bellevue, for explanation of Project I. Mrs. Blaisdell, using site map, indicated the 16 private ownerships to be acquired in Project I, are all primarily undeveloped. She explained \$1,191,000 was the appraised value with the City of Bellevue matching this with donated land value of \$1,300,000. Relocation costs of \$86,450 were in the project.

Mr. Allen of Bureau of Outdoor Recreation was asked for reaction of his agency. He noted (1) BOR desired to have more land donated which would be usable for recreation; (2) donated land value was \$60,000 per acre, whereas purchased lands were \$15,000 per acre. This wide variance concerned the BOR; (3) Cost of the project is quite large and Project I does not include the cost of farms in the original project; thus overall cost of the Mercer Slough project may exceed \$5,000,000. Mrs. Blaisdell answered these concerns and in response to questions noted that land variance in Bellevue is predicated on land area and use.

Mr. Francis then read the motion in the memorandum of staff. Mrs. Blaisdell asked that the City of Bellevue's \$1,300,000 be shown in the motion as "value of donated lands", and the wording "project scope" be changed to "scope of Project I".

IT WAS MOVED BY MR. BIGGS, SECONDED BY MRS. LEMERE THAT

THE INTERAGENCY COMMITTEE CONTINUES TO ENDORSE AND SUPPORT THE TOTALITY OF THE MERCER SLOUGH ECOLOGICAL PRESERVE CONCEPT, FINDING IT WORTHY OF STATE, LOCAL AND FEDERAL PARTICIPATION AND WORTHY OF JOINT EFFORT BY THE CITY OF BELLEVUE AND THE WASHINGTON STATE PARKS AND RECREATION COMMISSION; AND

THE INTERAGENCY COMMITTEE REAFFIRMS ITS PREVIOUS ACTION OF AUGUST 28, 1972, TO

APPROVE A TOTAL COST FOR THE MERCER SLOUGH PROJECT OF \$5,652,490, WHICH INCLUDES BOTH ACQUISITION AND RELOCATION COSTS, WITH \$1,413,122.50 APPROVED AS COMING FROM THE STATE OF WASHINGTON'S FISCAL YEAR 1973 LWCF MONIES, AND DOES NOW RECOGNIZE THAT EXISTING CONDITIONS NECESSITATE THE TOTAL MERCER SLOUGH PROJECT BE SUBMITTED TO THE BUREAU OF OUTDOOR RECREATION IN TWO SEPARATE PARTS, AND DOES HEREBY APPROVE AS PROJECT I THE ACQUISITION OF 120.4 ACRES, MORE OR LESS, AT A COST OF \$2,491,510, AND TOGETHER WITH RELOCATION COSTS OF \$86,450, A TOTAL PROJECT COST OF \$2,577,960, WITH THE FUNDING TO BE AS FOLLOWS:

LAND ACQUISITION	CITY OF BELLEVUE (VALUE OF DONATED LANDS)	\$ 1,300,000
	BOR/LWCF	1,191,510
RELOCATION ASSISTANCE	50% CITY OF BELLEVUE/STATE PARKS	43,225
	50% BOR/LOWCF	<u>43,225</u>
		\$ 2,577,960

AND, FURTHER, THAT SUCH APPROVAL IS GIVEN WITH THE UNDERSTANDING THAT VALUE OF DONATED LAND SHALL NOT CONSTITUTE CREDIT AGAINST RELOCATION COSTS, AND THAT ANY FUNDS NECESSARY FOR RELOCATION COSTS OTHER THAN THOSE ABOVE IDENTIFIED AS COMING FROM BOR/LWCF SHALL COME FROM OTHER THAN OUTDOOR RECREATION ACCOUNT SOURCES.

AND, FURTHER, THAT THE TOTAL BOR/LWCF PORTION, IN THE AMOUNT OF \$1,234,735, FOR FUNDING TO THE EXTENT OF \$617,367.50 FROM THE SECRETARY OF THE INTERIOR'S CONTINGENCY FUND; THAT \$308,683.75 BE APPROVED FROM THE LOCAL PROJECT LWCF FOR FY 1973; AND THAT \$308,683.75 BE APPROVED AS COMING FROM THE FISCAL YEAR 1973 LWCF FOR THE STATE PARKS AND RECREATION COMMISSION,

AND, FURTHER, APPROVES AND DIRECTS THE TRANSFER OF A TOTAL OF \$706,561.25 AS APPROVED AT THE AUGUST 28, 1972, IAC MEETING, FROM THE FY 1973 LWCF FOR THE STATE PARKS AND RECREATION COMMISSION TO THE LOCAL PROJECT LWCF MONIES TO BE ADMINISTERED DIRECTLY BY THE INTERAGENCY COMMITTEE FOR PURPOSES OF ACCOMPLISHING PROJECT I AND ANY FUTURE PROJECTS FOR ACQUISITION AND RELOCATION ASSISTANCE IN CONNECTION WITH THE MERCER SLOUGH,

AND, FURTHER, THAT APPROVAL OF PROJECT I IS CONDITIONED UPON THE SUCCESSFUL ACQUISITION IN THEIR INDIVIDUAL AND COLLECTIVE ENTIRETY OF ALL LANDS PROPOSED TO BE ACQUIRED WITHIN THE SCOPE OF PROJECT I, UTILIZING THE POWER OF EMINENT DOMAIN IF REQUIRED;

AND, FURTHER, THAT SHOULD ALL SUCH LANDS NOT BE ACQUIRED, THE CITY OF BELLEVUE SHALL RETURN ANY AND ALL FUNDS PREVIOUSLY PAID AS REIMBURSEMENT TO THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION AND/OR BUREAU OF OUTDOOR RECREATION, OR THEIR SUCCESSORS.

AND, FURTHER, THAT THE PROJECT I AMOUNT OF \$2,577,960 SHALL BE CONSIDERED TO BE THE TOTAL AND FINAL FUNDING LEVEL TO BE APPROVED BY THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

III I. NASORLO (National Association of State Outdoor Recreation Liaison Officers):  
Mr. Francis reported on his attendance at the National Association of State Outdoor Recreation Liaison Officers' meeting in Boothbay Harbor, Main, September 10-14, 1972,

referring to memorandum of November 27, 1972, "NASORLO - Information Memo". The nine resolutions adopted by NASORLO were mentioned by Mr. Francis:

1. Comprehensive land use planning.
2. To inventory and evaluate federal property with high recreational value.
3. To amend Public Law 91-606 to provide assistance in restoring recreational areas.
4. To allow utilization of land and water conservation funds for indoor recreation.
5. To create a Department of Natural Resources.
6. For states to continue complete jurisdiction of resident species of fish and wildlife.
7. The use of hunting and fishing as a management tool.
8. Commendation for BOR.
9. To extend thanks to Larry Stuart and the State of Maine.

The resolution approved by the State of Washington in regard to the Secretary's Contingency Funds as adopted by the IAC at its August 1972 meeting, was not acted upon by the total NASORLO body, as were two other resolutions dealing with the LWCF apportionment formula.

The NASORLO Board of Directors accepted and approved Spokane, Washington as the site for the 1974 NASORLO meeting. It is tentatively scheduled for September 8-12, 1974, to take advantage of EXPO-74 and interpretation of the Spokane Riverfront Park Project as well as eastern Washington and the total State of Washington.

IV A. (1) Local Projects: Mr Moore referred to memorandum of staff dated November 28, 1972, "Local Project Considerations", reporting 28 projects had been submitted to the IAC requesting over \$4.5 million in grant funds from the Outdoor Recreation Account. Since the remaining unallocated balance in the Outdoor Recreation Account was approximately \$300,000, staff limited funding consideration to only those local applications that met the top two local priorities adopted May 22, 1972 by the IAC.

Six projects were presented for consideration of funding. Slides were shown of the projects and explanations given.

The remaining projects are to be held over for the May 1973 funding session. Mr. Francis pointed out that this was unique to this funding session and would not be a precedent for future funding sessions. With the limited funds available it was felt that having earlier eliminated projects in other than the top two local priorities, it was only fair to hold those not recommended for funding over to May, 1973.

City of Leavenworth, Waterfront Park: The Committee inquired whether the City would be building a bridge to the other side of the river and was there other access to the site. Mr. Ted H. Price, City of Leavenworth Park Board, replied that at present there were no funds to construct a bridge, but that this was planned later, and meanwhile, access was obtained by a road one-half mile from the property site. Mr. Biggs noted that the Department of Game had streambank easements along the river in that area, though outside the limits of the City of Leavenworth, and that these would tie-in with the City's proposed park.

IT WAS MOVED BY MR. COLE, SECONDED BY MRS. LEMERE THAT THE LOCAL PROJECTS AS

RECOMMENDED BY STAFF AND LISTED ON PAGE 20 OF THESE MINUTES BE APPROVED FOR FUNDING;

AND, FURTHER, THAT THE LOCAL PROJECTS LISTED ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENTS WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS.

MOTION WAS CARRIED.

IV A 2(a) Parks and Recreation Commission: Mr. Paul Bourgault presented the proposed projects for the Parks and Recreation Commission. Memoranda dated November 28, 1972 and resumes for each project were referred to by Mr. Bourgault in his overall presentation. Slides of the projects were shown.

- (1) Green River Gorge - Hanging Gardens: Staff recommended that the existing Green River Gorge Conservation Area program funds be used to acquire the Hanging Gardens Site. Acquisition of 258 acres in fee and 16.5 acres through a conservation easement in the Green River Gorge approximately 25 miles southeast of Seattle. Total \$480,000 - Referendum 18 funds \$91,669.51; Referendum 11 funds \$388,330.49.

Mr. Bell inquired whether minimum reclamation standards were on the property. Mr. Moore stated he did check this out with the Department of Natural Resources and they indicated that since mining took place some time ago, the Act did not apply.

- (2) Lake Chelan Park Dev. 73-506D: The Parks and Recreation Commission requested funds for construction of 300 feet of shoreline to provide for additional beach facilities -- \$108,310. \$54,155 Referendum 18 and \$54,155 LWCF funds were involved. This will provide for grading, improvement of existing ramp, beach development, with reconstruction of swimming crib, and enlargement of the swimming beach area, plus swim floats.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. BISHOP, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE STATE PARKS AND RECREATION COMMISSION ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

LOCAL PROJECTS APPROVED - IAC MEETING - NOVEMBER 27-28, 1972

Priority	Region	Sponsor	Project	Total Cost	Ref. 18	Init 215	LWCF	HUD	Local
I	VII	Leavenworth	Waterfront Pk. \$	8,000	\$ 6,000	--	--	--	\$ 2,000
II	IV	King County	Marymoor IIA	100,000	75,000	--	--	--	25,000
II	IV	Stanwood	Church Creek	85,500	64,125	--	--	--	21,375
II	V	Lacey	Community Pk.	101,816	25,454	--	\$ 50,908	--	25,454
II	II	Aberdeen	Pioneer Park	141,169	105,876.75	--	--	--	35,292.25
II	X	Kennewick	Vancouver Pk.	85,030	63,722.50	--	--	--	21,257.50

TOTALS \$ 521,515 \$ 340,228.25 -- \$ 50,908 -- \$ 130,378.75

Total Outdoor Recreation Account - \$391,208.27

1% Acquisition \$ 6,000.00

99% Development 385,208.27

\$ 391,208.27

FURTHER, IN THE EVENT FEDERAL REIMBURSEMENT, OTHER THAN FROM THE LAND AND WATER CONSERVATION FUND, IS RECEIVED FOR ACQUISITIONS WITHIN THE GREEN RIVER GORGE CONSERVATION AREA, THAT AN AMOUNT EQUAL TO THE REIMBURSEMENT IS TO BE IDENTIFIED FOR ADDITIONAL ACQUISITION WITHIN THE GREEN RIVER GORGE CONSERVATION AREA.

PARKS AND RECREATION COMMISSION

GREEN RIVER GORGE, HANGING GARDENS ACQUISITION	REFERENDUM 18	\$91,669.51	)	\$ 480,000
	REFERENDUM 11	388,330.49	)	
LAKE CHELAN PARK DEVELOPMENT	REFERENDUM 18	54,155	)	\$ 108,310
	LWCF	54,155	)	
				<u>\$ 588,310</u>

MOTION WAS CARRIED.

IV A 2 (b) Department of Game: Mr. Jack Wayland gave the presentation on the Department of Game's three project proposals. Memorandum of staff dated November 28, 1972, and resumes for each project were referred to by Mr. Jack Wayland in his presentation. Slides of the projects were shown.

- (1) Crab Creek Wildlife Recreation Area: Acquisition of 480 acre tract as addition to existing 21,000 acre Crab Creek WRA, including 59 acres of the 181 acre Nunnally Lake. \$104,435. \$52,217.50 Referendum 18 funds and \$52,217.50 LWCF funds.
- (2) Sunnyside Wildlife Recreation Area: Acquisition of 672 acres of bottom land and flood plain property along the Yakima River, one mile west of Griffen Lake. \$243,000 - \$121,500 Ref. 18; \$121,500 LWCF.
- (3) Desert Wildlife Recreation Area: Acquisition of 160 acres located within the 17,049 acre Desert Wildlife Recreation Area, Grant County. \$26,900 -- \$13,450 Referendum 18; \$13,450 LWCF.
- (4) Water Access Program:
  - (a) Methow River, Okanogan County, Pateros: Acquisition of 2.86 acres on Methow River 24 miles north of Pateros. \$5,000 from Ref. 18.
  - (b) Nooksack River, Whatcom County: Acquisition of 4.28 acres on Nooksack River for boat launching and parking. \$8,560 from Init. 215 funds.
  - (c) Kalama River, Cowlitz County: Acquisition of 0.37 acres on Kalama River for boat launching and parking. \$8,560 from Init. 215 funds.
- (5) Stillwater Development, Wildlife Recreation Area: King County - Development of two parking areas on the Stillwater Wildlife Recreation Area, King County, Snoqualmie River. \$15,550, Referendum 18 funds.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. BELL THAT THE FOLLOWING PROJECTS SUBMITTED BY THE DEPARTMENT OF GAME ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN:

DEPARTMENT OF GAME

	<u>Ref. 18</u>	<u>LWCF</u>	<u>Init. 214</u>	<u>Total</u>
CRAB CREEK WRA	\$ 52,217.50	\$ 52,217.50	--	\$ 104,435.00
SUNNYSIDE WRA	121,500.00	\$ 121,500.00	--	243,000.00
DESERT WRA	13,450.00	13,450.00	--	26,900.00
METHOW RIVER	5,000.00	--	--	5,000.00
NOOKSACK RIVER	--	--	\$ 8,560.00	8,560.00
KALAMA RIVER	--	--	3,600.00	3,500.00
STILLWATER WRA	15,550.00	--	--	15,550.00
				<u>\$ 407,045.00</u>

MOTION WAS CARRIED.

Mr. Wayland expressed his appreciation to the IAC for the assistance he had received from them during the past two and a half years. On behalf of the Committee, Mr. Lofgren accepted his remarks and wished him well in his future work.

IV A 2 C. Department of Natural Resources: Mr. Al O'Donnell of the Department of Natural Resources presented the two projects proposed for funding. Memorandum of staff dated November 28, 1972, entitled "Department of Natural Resources Projects" and resumes of each project were referred to by Mr. O'Donnell. Slides were shown of each project.

- (1) Striped Peak, Clallam County: Development of 3 acres of an 11 acre leased site located 14 miles northwest of Port Angeles to provide day-use picnic and viewing facilities. \$18,967 Ref. 18; \$18,967 LWCF - Total \$37,934.
- (2) Indian Caves, Skamania County: Development of 12 acres of a 23 acre leased site located in the Eastern portion of the Yacolt Multiple-Use area 18 miles Northeast of Washougal. \$37,934 - \$18,967 Ref. 18 and \$18,967 LWCF.

IT WAS MOVED BY MR. BIGGS, SECONDED BY MR. ROTTLE, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE DEPARTMENT OF NATURAL RESOURCES ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN:

DEPARTMENT OF NATURAL RESOURCES

	<u>Ref. 18</u>	<u>LWCF</u>	<u>TOTAL</u>
INDIAN CAVES	\$ 18,967	\$ 18,967	\$ 37,934
STRIPED PEAK	47,628		<u>47,628</u>
			\$ 85,562

MOTION WAS CARRIED.

IV B - Legislation Sub-Committee: Chairman Lofgren appointed the following Legislation Sub-Committee:

- Mr. Dan Ward, Chairman
- Mr. Lew Bell
- Mr. Warren Bishop.

This sub-committee will assist the Administrator and staff in legislation related to the wild and scenic rivers discussed on Monday, November 27, 1972, and other legislation in which the IAC may have an interest.

IV C - 1973 IAC Meeting Schedule: Following explanation by Mr. Martin concerning memorandum dated November 27, 1972, "1973 IAC Meetings - Proposed Schedule", IT WAS MOVED BY MR. BELL, SECONDED BY MR. BISHOP THAT THE FOLLOWING SCHEDULE BE ADOPTED:

February 26-27	Seattle
May 29-30	Pullman
July 23-24	Bellingham
October 23-24	Spokane

Meeting schedule will be adjusted so that holidays will not be set as a meeting date.

Mr. Lofgren addressed the Committee and those attending the meeting, pointing out that the past year had been a successful one for IAC; that the Committee had moved ahead in many directions of value to it; and with the passage of Referendum 28, further assistance to those applying for grant-in-aid funds could be rendered during the coming years. He thanked the people of Richland for their warm hospitality and again expressed appreciation to those who had organized the trip on the Columbia River Monday, November 27th.

The meeting adjourned at 1:35 p.m.

RATIFIED BY THE COMMITTEE: *as amended*

*2/26/73*

(DATE)  
  
 OMAR LOFGREN, CHAIRMAN



M E M O R A N D U M

TO: INTERAGENCY COMMITTEE

FROM: STANLEY E. FRANCIS

SUBJ: PLANNING STATUS

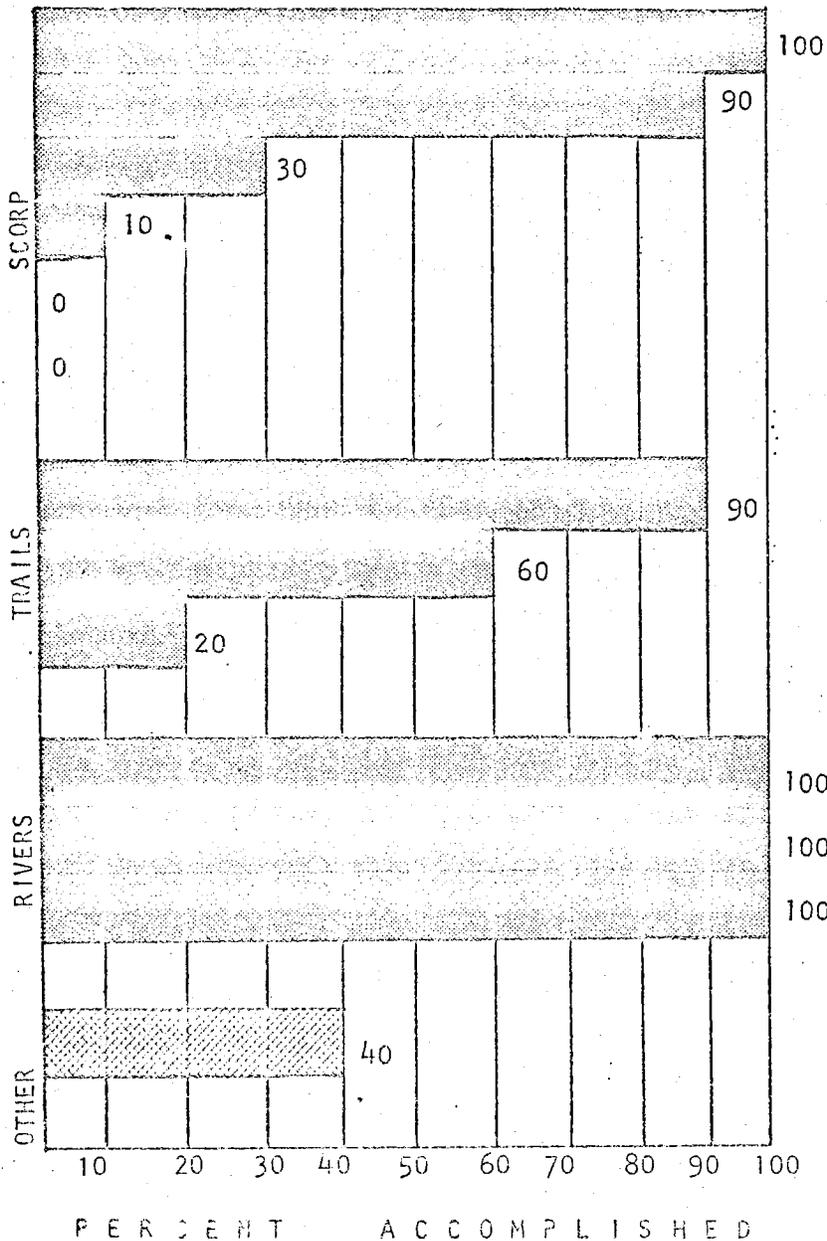


ON SCHEDULE



BEHIND SCHEDULE

November 28, 1972



- DATA COMPILATION
- INFORMATION ANALYSIS
- TEXT DRAFTING
- COORDINATION/REVIEW
- SUBMITTAL TO BOR
- PRINT
- INVENTORY
- GUIDELINES
- PLAN DOCUMENT
- SNOHOMISH STUDY
- YAKIMA STUDY
- CLASSIFICATION SYSTEM
- S.W. WASHINGTON STUDY