

SPECIAL MEETING OF THE IAC JUNE 27, 1974 OLYMPIA HIGHWAYS BLDG. BOARD ROOM

I. Opening of the Meeting. Determination of a Quorum, Introductions, Additions or corrections to the Minutes of May 2-3, 1974, Additions to the Agenda:

Operating Budget Meeting - Fiscal Sub-Committee: Announced 1:30 p.m.
Golden Carriage, Olympia

Approval of May 2-3, 1974 minutes (as corrected).

Additions-Deletions to Agenda: Deleted II A. 2 - "Northwest Seashore Alliance Ebeys Landing - presentation by Mrs. Barbara James"

II A. 1. Nalley Property - Park and Recreation Commission

Motion IAC Chrmn., to discuss with Park and Rec. Commission; bring to attention of Legislative Bodies

II A. IAC Capital Budget - 1975-77 Biennium:

| | | | |
|-------------------------------|--|------------------|------|
| MOTION TO ADOPT - \$5,350,000 | PARKS AND REC. COMM. | \$ 2,470,000 | |
| | DEPT. GAME | 1,097,500 | |
| | Dept. Fisheries | 1,062,689 | |
| | Dept. Natural Resources | 719,811 | |
| | ADOPTED | \$ 5,350,000 | |
| | ADOPTED | <u>1,500,000</u> | LWCF |
| | HELD IN ABEYANCE IN OPERATING BUDGET OF IAC | | |

II B. Marine Fuel Tax Study - 1972

MOTION - Administrator to attempt to re-introduce HB 87 similar bill into 1975 Legislature; and if not feasible, work toward clarifying the existing law to see that ORA receives proper monies in accordance with RCW 43.99.

III. No New Business

IV. No Administrator's Report

V. No Committee members' Reports

VI. August 26-27, 1974 IAC Meeting, Port Angeles announced

Adjourned

SPECIAL MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

10:00 a.m. June 27, 1974
 Thursday

Commission Board Room
State Highways Department, Olympia

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mr. George A. Andrews, Director, Department of Highways; Lewis A. Bell; Warren A. Bishop, Chairman; Honorable Bert L. Cole, Commissioner of Public Lands; Madeline Lemere; Micaela Brostrom; Charles H. Odegaard, Director, Parks and Recreation Commission; John S. Larsen, Director, Commerce and Economic Development Department; Thor C. Tollefson, Director, Department of Fisheries

IAC MEMBERS ABSENT:

John Biggs, Director, Department of Ecology; Carl Crouse, Director, Department of Game; Dr. Adele Anderson.

STAFF OF TECHNICAL ADVISORY COMMITTEE AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Charles Murphy

Commerce and Economic Development
Merlin Smith

Ecology, Department of
Beecher Snipes

Fisheries, Department of
Frank Haw

Game, Department of
Ralph Larson
James Brigham

Highways, Department of
Willa Mylroie

Interagency Committee for Outdoor Recreation
Kenn Cole, Agency Accounts Officer
Stanley E. Francis, Administrator
Marjorie M. Frazier, Admin. Secretary
R. S. Lemcke, Coordinator
Glenn Moore, Rec. Res. Spec.
Gerald Pelton, Chief, Plan. & Coord.
David Redekop, Planner
Milton H. Martin, Asst. Administrator
Roger Syverson, Chief, Project Admin.
Dick Boston, Intern

Natural Resources, Dept. of
Al O'Donnell
John DeMeyer

Park and Recreation Commission
Jan Tveten
Lynn Martin

Program, Planning and Fiscal Management, Office of
Dan Keller
Michael Stewart

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation Dept., City of Spokane
Richard Mullins, Director, Parks and Recreation, City of Port Angeles
James Webster, King County Dept. of Parks, Seattle

OTHER AGENCIES - TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

None

I. Opening of Meeting, Determination of a Quorum, Introductions, Additions and Approval of Minutes of May 2-3, 1974, Additions to the Agenda: The meeting was called to order by Chairman Warren A. Bishop at 10:05 a.m. The Committee was informed the June 27, 1974 meeting was a Special Meeting and additions could be made to the agenda for discussion purposes only; deletions were also permissible.

Introductions: Mr. Ralph Mackey, Member, Parks and Recreation Commission, was introduced by the Chairman:

Announcement - Operating Budget Meeting: Announcement was made there would be a meeting of the Fiscal Sub-Committee at the Golden Carriage Restaurant, 12:30 p.m., following the IAC Special meeting. The Chairman asked that members of the Sub-Committee -- LEWIS BELL, GEORGE ANDREWS, MICAELA BROSTROM, JOHN LARSEN -- and the IAC staff members involved plan to attend this meeting with him.

Approval of May 2-3, 1974 minutes: Mr. Bert Cole requested the following corrections to be made to the minutes of May 2-3, 1974:

1. Page 15 - Sentence #3 of the next to last paragraph:

"However, the ensuing discussion revealed that DNR attorneys had been involved in the review. ~~as well as Mr. Lewis Bell (member of the IAC and a private attorney in Everett)~~:"

2. Page 21 - The last line of the last sentence of paragraph one of
2. Dept. of Natural Resources - Five Trail Development - #69-714D:

"Until attitudes can be changed and public involvement turned toward providing recreational areas for people with assurance there will be purification equipment for the water, etc., the projects will tend to be held in status quo."

Mr. Odegaard requested the following correction:

3. Page 45 - IV E (1) Second paragraph:

"Mr. Odegaard ~~praised~~ mentioned the Sinlahekin project's small information center and hoped more interpretive facilities centers would be funded in the state. The Sinlahekin project in Okanogan County provided for the development of 15 acres for fishing to hikers and day and night facilities, as well as a small information center. \$85,000"

IT WAS MOVED BY MR. COLE, SECONDED BY MR. ODEGAARD, THAT THE MINUTES OF MAY 2-3, 1974, BE APPROVED BY THE INTERAGENCY COMMITTEE. MOTION WAS CARRIED.

Additions-Deletions to the Agenda: Mr. Francis deleted Item II A 2. "Northwest Seashore Alliance - Ebey's Landing - presentation by Mrs. Barbara James", stating this group will be meeting with the IAC and representatives of State Parks to discuss the total concept they have in mind for Ebey's Landing.

In response to a request from Mr. Larsen (who had to leave early for another meeting), the Chairman called for presentation on the Nalley property.

II A 1. Nalley Property - Park and Recreation Commission: Memorandum of staff dated June 17, 1974, "Nalley Property", had been reviewed by all Committee members prior to the meeting. Mr. Bishop therefore asked Mr. Odegaard for his presentation. Memorandum dated June 26, 1974, entitled "Nalley Acquisition" from Mr. Odegaard to the Administrator of the IAC, was distributed to each Committee member. The highlights of the memorandum were reviewed by Mr. Odegaard as follows:

- (1) The property had been placed on Parks' approved acquisition list in August of 1969.
- (2) Parks' 1973-75 Capital Budget to the IAC and the Legislature did not include funds for the acquisition of Nalley.
- (3) However, the 1973 Session of the State Legislature line-itemed \$1.7 million in the budget from the Outdoor Recreation Account for the Nalley property.

Amended 8/26/74
(4) The major ownerships and property appraisals and values were explained. *Property acquisition included 3 ownerships - Tribal Trust land, Rendland property and the Nalley Estate.*

(5) The position of the Skokomish Tribal Council and history of meetings with the Council was reviewed by Mr. Odegaard. The Tribe had expressed its desire and/or intent to own/control all of the land inside its boundaries. This included the Nalley property (not only in single ownership, but also adjacent lands within the boundaries). The Council specifically stated it did not want the State Parks and Recreation Commission or any other State agency to acquire the property.

- (6) March 15, 1974 letter of State Parks to the State Legislature gave the current project status report, and advised the Legislature that Parks would be proceeding with action on the property unless notified to the contrary by the Legislature. No action was taken by the Legislature.

- (7) IAC termed State Parks' application on the Nalley property as "technically incomplete", due to many factors regarding the title, appraisals, etc., and returned the application to State Parks prior to the May 1974 IAC meeting.
- (8) Legal aspects involving the property are presenting considerable problems.
- (9) Environmental impact statement was prepared by State Parks.
- (10) Negative environmental declaration was filed with the Department of Ecology.

Following Mr. Odegaard's presentation, Mr. Bishop called upon representatives of the Skokomish Tribal Council for their comments.

Mr. Gary Peterson, Business Manager for the Skokomish Tribal Council, stated he felt the memorandum and Mr. Odegaard's comments summarized very well the attitude of the Tribal Council; and reiterated that the Council did not want the State Parks and Recreation Commission or the State, as such, to acquire the land.

Mr. Bishop then stated: (1) The IAC should determine whether or not this matter should be brought to the attention of the legislators who were responsible for making the appropriation through the line-item procedure within the overall State Budget,

- (2) The appropriation made for the Nalley property acquisition is contained in the Capital Budget which is a legislative document that expires at the end of the biennium.
- (3) Therefore, if the Legislature did not take action for reappropriation of the monies or initiate some change in character of that appropriation, presumably the funds would "expire" at the end of the biennium.
- (4) If the expenditure of the funds is not for a viable project, this amount of money should not be tied up for another biennial period.

He asked for discussion from Committee members. Mr. Odegaard further made the following points:

- (1) The project is a very desirable project -- the land being one of the finest natural areas in the State, consisting of tremendous uplands. The lands would be heavily used by recreationists of the state.

Amended 8/26/74
(2) The Park and Recreation Commission realized in its approval of the project there would be considerable negotiations necessary. The County had indicated a County road was available to the land; however, there is now a legal question whether this is actually a County road -- which presents a legal problem. ~~Therefore, at present there is no guaranteed road access to the land.~~ *Therefore, at present there is no guaranteed public access to that portion of the land known as the*

- (3) The Tribal Council has in its future planning the regaining of the land which lies within the Indian Reservation boundaries. The Council, *Nalley Estate,*

however, is unable to procure the land now because of financial difficulties, but it desires to do so when it is able.

- (4) The Indian Council is eligible for IAC funding and may wish to apply for monies through the IAC to acquire the property. However, if so acquired, the land would have to be open to the general public as well as the Indian peoples in accordance with the law.
- (5) Had the Legislature not line-itemmed the project, the Park and Recreation Commission would have more thoroughly investigated all aspects of the project prior to its submission to the IAC. Perhaps the Parks and Recreation Commission would not have recommended it for acquisition. However, the Commission did recommend it, and it now desires to resolve the problems with the Indian Council and other concerns within the project.

Amended
8/26/74 (6) The appraisal made by the State for the Nalley ^{Estate} Property is \$598,100; whereas the owners are unwilling to sell for the appraised value and are asking considerably more. It appears doubtful if State Parks would be able to acquire the property short of condemnation action at anything like the fair market value.

- (7) Parks and Recreation Commission's main concern is the Indian Nation; the relationship with the Tribe; the Tribe's desires for the land; and the access to the land.

Mr. Odegaard stated whatever action and direction was taken by the Interagency Committee at today's meeting would be brought before the Park and Recreation Commission members at the July 15, 1974 meeting in Clarkston, and the Commission would then work with the IAC on that direction.

Mr. Andrews asked if the project would be a viable one without the Trust land, noting that the map indicated the property would be cut off from access to the water if the Trust land were not included. Mr. Tveten replied without the Indian Trust land the only access would be by tidelands, unless the County road within the property could be legally defined as a public road.

In response to questions on possibility of condemnation, Mr. Bell pointed out the City of Tacoma had probably secured an easement for its power lines through the Federal Government without condemnation procedures. He felt regardless of whether it would be a viable project and/or condemnable, the property was within the Indian Nation and on their reservation, and it should remain intact for the Indian Tribe. He stated it was their land and should be developed in accordance with their desires and wishes. Further, the State Legislature at the time of its appropriation, no doubt did not understand the land was Indian Trust land, and he suggested those legislators involved in the appropriation for the Nalley Property should be brought uptodate and made aware the land was Indian Trust land. Mr. Bert Cole agreed with Mr. Bell.

Mr. Larsen then explained his concern that appropriations of this nature could be re-appropriated year after year, thereby being a continual encumbrance against the other state agencies budgets; whereas, the money might be used elsewhere more profitably. He asked whether there were any other problems with the title -- other than right-of-way. Mr. Tveten replied there were mortgages and taxes, etc., flood

rights of the City of Tacoma. Mr. Odegaard stated these types of problems were true of a land acquisition and nothing unusual.

Slides were shown of the Nalley property narrated by Mrs. Lynn Martin, Recreation Resource Specialist, Parks and Recreation Commission. She noted the location of the property being discussed; the Indian Trust lands; Rendsland Property; and showed aerial views to locate the estuary and shorelands.

Mr. Bishop asked if the Department of Game currently had any kind of waterfowl project or wildlife input with reference to the property. Mr. Ralph Larson, Deputy Director, Department of Game, replied the Department of Game did own one piece of land in the area and a proposal to develop it was reviewed a year or so ago; however, nothing concrete had developed.

Mr. John Latourell of Latourell Associates, consultant to the Skokomish Indian Council, pointed out his agreement with Mr. Bell's position. The Skokomish Reservation is not a large one -- the land being discussed represented 20% of the Indian Reservation and comprised 100% of the waterfront on the reservation which should be under control of the Indian Nation.

SUMMARY: Mr. Bishop and Mr. Odegaard summarized the discussions thus far, stating:

- (1) IAC has an obligation to confer with the members of the Park and Recreation Commission concerning the legislative mandate to purchase the property;
- (2) Both Committees should bring their findings to the attention of the appropriate committees of the House and Senate and advise them that it was not possible to move forward with the purchase of the property due to the many title problems and the fact that the land is actually Reservation land.
- (3) The Legislature might feel the funds should not be reappropriated for the specific purpose of acquiring the Nalley Property, and release the monies for the acquisition and/or development of other recreation land through the Outdoor Recreation Fund.
- (4) The Chairman of the IAC should meet with the Parks and Recreation Commission at its meeting in Clarkston, July 15, 1974, if at all possible, to present the IAC findings determined at this meeting.
- (5) The land should be preserved -- and the Indian people should strive to keep it intact and not allow it to become commercially developed at some future date.

In response to Mr. Tollefson's questions, Mr. Odegaard stated the Park and Recreation Commission did not promote the acquisition of the land through the Legislature, and the project had not been approved through the Interagency Committee, being a line-item project by direction of the State Legislature.

At this point, Mr. Bill Smith, Chairman of the Skokomish Tribe spoke to the Committee on the Tribal position. He expressed his appreciation of the consideration he had been given in meetings with the Park and Recreation Commission and the Commission's assistance thus far in the interest of the Tribe. He stated the Skokomish Tribe wished to obtain the land and the prospects are good; however, it would be some time before acquisition could be completed. In response

to Mr. Tollefson's question, he stated approximately two years would be needed by the Tribe to complete its negotiations. Mr. Odegaard said the preservation of the land as a natural area was the chief concern of the Park and Recreation Commission, and if acquired through Outdoor Recreation Funds by them or any other agency, there would need to be public access to the land and it would have to be open for recreational use.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. ANDREWS, THAT THE INTERAGENCY COMMITTEE CHAIRMAN DISCUSS WITH THE PARK AND RECREATION COMMISSION THE CONCERNS EXPRESSED BY THE INTERAGENCY COMMITTEE MEMBERS REGARDING THE NALLEY PROPERTY, AND

FURTHER, THAT THE CHAIRMAN OF THE INTERAGENCY COMMITTEE AND REPRESENTATIVES OF THE PARK AND RECREATION COMMISSION BRING THIS MATTER TO THE ATTENTION OF AND DISCUSS IT WITH THE APPROPRIATE LEGISLATIVE BODIES.

MOTION WAS CARRIED.

II A. IAC Capital Budget - 1975-77 Biennium: Mr. Francis referred to memorandum of staff dated June 21, 1974, "1975-77 IAC Capital Budget", and gave historical references as follows:

- (1) IAC Capital Budget Instructions had been sent to the State agencies on November 21, 1973.
- (2) Capital Budgets were received by April 1, 1974 from four agencies:

| | | |
|---------------------------------------|---|------------------------|
| State Parks and Recreation Commission |) | |
| Department of Game |) | Projects requests |
| Department of Natural Resources |) | totalled: \$18,007,863 |
| Department of Fisheries |) | |
- (3) Processing and evaluation of the budget requests were coordinated thru meetings by IAC staff, participating agencies and OPPFM (individually and collectively).
- (4) Eight alternatives were considered by the Fiscal Sub-Committee for levels of funding.
- (5) On June 6, 1974 - IAC Fiscal Sub-Committee met in Olympia for discussion of the proposed Capital Budgets at which three levels of funding were under consideration.

Total Capital Budget being recommended by the IAC -- \$5,350,000 as follows:

*Amended
8/26/74*

| | |
|----------------|--------------|
| Referendum 28 | \$ 3,300,000 |
| Initiative 215 | 550,000 |
| LWCF (FY 76) | 1,500,000 |

- (7) Proposed IAC Capital Budget included:

| | |
|----------------------------|--------------|
| Parks and Recreation Comm. | 2,470,000 |
| Dept. of Game | 1,097,500 |
| Dept. of Fisheries | 1,062,689 |
| Dept. of Natl. Res. | 719,811 |
| | \$ 5,350,000 |

- (8) Staff recommended \$1.5 of LWCF monies be held by the Interagency Committee (State Agencies share of the anticipated Fiscal 1977 LWCF allocation) within its Operating Budget and distributed to the individual state agencies by IAC action subject to their demonstrated capacity to use the funds.

Mr. Martin was then asked for his comments on the Capital Budget Program. He stated every effort had been made to coordinate the budget instructions and budget program with OPPFM to be consistent with their direction; within the IAC Budget Instructions, attempt was made to relate requests by state agencies to those items identified as a recreational need within the state as indicated in SCORP; deliberations were also made concerning the reappropriation of funds by state agencies; the staff took into consideration the economic situation -- inflationary problems -- and information relating to cost increases in development projects, etc.

Mr. Lemcke referred to the "Criteria for Budget Analysis - 1975-77 Capital Budget", and outlined the steps necessary to put together the IAC Capital Budget: from conformance with SCORP (through priority categories and planning districts) to deliberations with State agencies and relationship of projects to planning programs and master plan for areas, etc.

"Conformance with Action Program by Priority Categories" - as outlined on page 2 of the budget presentation was reviewed; "Conformance with Action Program by District", page 3; "Summary by IAC Priority Categories, State Agencies, page 4; "Summary by State Planning Districts, page 5; and "Summary by Agency", page 6, were also reviewed by Mr. Lemcke. He then reviewed project by project each Capital Budget item within its priority, i.e., Critical Resource Acquisition - Saltwater Acquisition, etc. etc.

Following Mr. Lemcke's presentation, Mr. Francis informed the Committee members he had received a copy of Mr. Carl Crouse's letter to the IAC members dated JUNE 24, 1974 (APPENDIX A TO THESE MINUTES) expressing Mr. Crouse's concern that the \$3 million in LWCF would not be available to State agencies during the biennium. This matter was discussed with the agency directors involved and with the Fiscal Sub-Committee members on June 6th. Mr. Francis stated the staff recommendation was that \$1.5 million would be appropriated to State agencies as outlined in the presentation of the Capital Budget, and \$1.5 million would be held in abeyance through the IAC Operating Budget for distribution by the Committee during the 1975-77 biennium as need was shown by the State agencies.

Mr. Francis then read the staff recommended motion:

RECOMMENDED MOTION BY STAFF:

"THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ADOPTS THE 1975-77 CAPITAL BUDGET IN THE AMOUNT OF \$5,350,000, PROGRAMMED FOR THE INDIVIDUAL STATE AGENCIES AS FOLLOWS:

| | |
|---------------------------------------|--------------|
| STATE PARKS AND RECREATION COMMISSION | \$ 2,470,000 |
| DEPARTMENT OF GAME | 1,097,500 |
| DEPARTMENT OF FISHERIES | 1,062,689 |
| DEPARTMENT OF NATURAL RESOURCES | 719,811 |
| | <hr/> |
| | \$ 5,350,000 |

"THE IAC FURTHER ACKNOWLEDGES THAT THE STATE AGENCY SHARE OF THE ANTICIPATED FISCAL YEAR 1977 LAND AND WATER CONSERVATION FUND ALLOCATION WILL BE PLACED IN THE IAC OPERATING BUDGET AND DISTRIBUTED TO THE INDIVIDUAL STATE AGENCIES, BY IAC ACTION, SUBJECT TO THEIR DEMONSTRATED CAPACITY TO USE THE FUNDS. IF NOT GRANTED TO THE STATE AGENCIES, THE IAC WILL ALLOCATE THESE FUNDS TO LOCAL AGENCIES."

Mr. Bishop corroborated Mr. Francis' statements and briefly explained the deliberations of the Fiscal Sub-Committee on June 6th and the presentations by the State agencies made at that time. He asked for response from any of the Committee members.

Mr. Odegaard distributed memorandum entitled "1975-77 Capital Budget", dated June 27, 1974 (APPENDIX B TO THESE MINUTES), which outlined his department's needs for additional monies. It was his feeling State Parks and the other State agencies could expend the full amount of monies rather than having the \$1.5 million held in abeyance.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. COLE, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ADOPT A 1975-77 CAPITAL BUDGET IN THE AMOUNT OF \$6,850,000 PROGRAMMED FOR THE INDIVIDUAL STATE AGENCIES IN THE SAME PERCENTAGES AS ARE PRESENTLY RECOMMENDED FOR THE 1975-77 BIENNIUM.

Mr. Lemcke distributed two tabulations to the Committee members:

- (1) Fiscal Status of Participating Agencies from January 1, 1965 to May 1, 1974 (APPENDIX C TO THESE MINUTES).
- (2) Agency Appropriations History, Actual Spending Levels and ORA Re-appropriations (APPENDIX D TO THESE MINUTES).

Considerable discussion followed on the past performance by State agencies in expending monies for Capital outdoor recreation projects. Mr. Odegaard, Mr. Bert Cole, Mr. Larsen, Mr. O'Donnell, and others stated their views on this matter and opted for expenditure of the \$1.5 million additional. The point was made that it is difficult for State agencies to project several years ahead the projects which they will be funding because many times certain valuable land becomes available which would not have been programmed into the budget since it was not known it would be available at a specific time. Mr. Bell mentioned it was the first time he had realized the Committee had been approving State projects which were not being completed; that it was the basic responsibility of the Committee to insure that monies appropriated to the State agencies were being used and recreational projects being completed for the general public's use.

MR. COLE CALLED FOR THE QUESTION ON MR. ODEGAARD'S MOTION. THE MOTION DIED FOR LACK OF A MAJORITY VOTE.

There followed discussion of the proposed staff motion and the wording which would provide for State agency funds to be allocated to local agencies should the State agencies be unable to maximize their use. The majority of the Committee members felt this sentence should be deleted.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. TOLLEFSON,

THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ADOPT THE 1975-77 CAPITAL BUDGET IN THE AMOUNT OF \$5,350,000, PROGRAMMED FOR THE INDIVIDUAL STATE AGENCIES AS FOLLOWS:

| | | |
|---------------------------------------|----|------------------|
| STATE PARKS AND RECREATION COMMISSION | \$ | 2,470,000 |
| DEPARTMENT OF GAME | | 1,097,500 |
| DEPARTMENT OF FISHERIES | | 1,062,689 |
| DEPARTMENT OF NATURAL RESOURCES | | 719,811 |
| | \$ | <u>5,350,000</u> |

THE INTERAGENCY COMMITTEE FURTHER ACKNOWLEDGES THAT THE STATE AGENCY SHARE OF THE ANTICIPATED FISCAL YEAR 1977 LAND AND WATER CONSERVATION FUND ALLOCATION BE PLACED IN THE IAC OPERATING BUDGET AND DISTRIBUTED TO THE INDIVIDUAL STATE AGENCIES BY IAC ACTION, SUBJECT TO THEIR DEMONSTRATED CAPACITY TO USE THE FUNDS AS DISCLOSED ON JULY 1, 1975.

Mrs. Lemere stated her objection to the motion and the deletion of the wording from the staff recommended motion, "IF NOT GRANTED TO THE STATE AGENCIES, THE IAC WILL ALLOCATE THESE FUNDS TO LOCAL AGENCIES". She felt local agencies should be allowed to use this money if State agencies were unable to do so. Mr. Francis stated that if State agencies could not use these Land and Water Conservation Funds, the Committee could, in its discretion, at a later date move to allocate those funds in some other manner.

QUESTION WAS CALLED FOR ON THE MOTION, AND IT WAS CARRIED.

II B. Marine Fuel Tax Study - 1972: Mr. Francis referred to memorandum of staff dated June 27, 1974, "215 - Marine Fuel Tax Study", and recalled to the Committee the facts of the Study and its results. The Administrator had asked the State Director of Motor Vehicles to effect the date of the study as July 1, 1972, as adverse to July 1, 1973, thereby insuring the receipt by the IAC of the full amount of monies due as a result of the 1972 Marine Fuel Study in accordance with the intent of the law (RCW 43:99). He referenced letters attached to the memorandum and the informal Attorney General's Opinion of June 6, 1974, substantiating his views. The motion recommended by the Administrator was then read:

RECOMMENDED MOTION:

- "1. THE IAC COMMITTEE FORMALLY ENDORSES THE ADMINISTRATOR'S POSITION THAT THE EFFECTIVE DATE SHOULD BE JULY 1, 1972, AND
- "2. THE IAC COMMITTEE DIRECTS THE ADMINISTRATOR TO TAKE WHATEVER STEPS ARE NECESSARY - ADMINISTRATIVELY, LEGALLY, OR LEGISLATIVELY - TO INSURE THAT THE OUTDOOR RECREATION ACCOUNT RECEIVES THE FULL AMOUNT DUE AS A RESULT OF THE 1972 MARINE FUEL STUDY IN ACCORD WITH THE INTENT AND DIRECTION OF RCW 43.99."

Mr. Andrews stated through he would agree with Mr. Francis' right to follow-up on the matter with Mr. Nelson, the Director of the Department of Motor Vehicles, it was his feeling the enabling legislation was actually faulty, and the Director of Motor Vehicles had followed the law; made his decision in accordance with it; and it then became IAC responsibility to abide by the authority of the Director of the Department of Motor Vehicles. Though House Bill 87 (1974 Extraordinary

Session) is now "dead", he felt similar legislation should be placed before the next Legislative Session to resolve some of the conflicts in the present law.

IT WAS MOVED BY MR. ANDREWS, SECONDED BY MR. TOLLEFSON, THAT THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION BE DIRECTED TO ATTEMPT TO RE-INTRODUCE INTO THE 1975 LEGISLATIVE SESSION SIMILAR LEGISLATION TO HOUSE BILL 87 OF THE 1974 EXTRAORDINARY SESSION; THAT THE INTERAGENCY COMMITTEE MEMBERS SUPPORT SUCH LEGISLATION IF RE-INTRODUCED; AND FURTHER,

SHOULD IT NOT BE FEASIBLE TO RE-INTRODUCE SUCH LEGISLATION, THE ADMINISTRATOR BE DIRECTED TO WORK TOWARD CLARIFYING THE EXISTING LAW TO INSURE THAT THE OUTDOOR RECREATION ACCOUNT RECEIVES THE FULL AMOUNT DUE AS A RESULT OF STUDIES MADE BY THE DEPARTMENT OF MOTOR VEHICLES IN ACCORDANCE WITH THE INTENT AND DIRECTION OF RCW 43.99.

MOTION WAS CARRIED.

III. New Business: There was no new business for discussion at the meeting.

IV. Administrator's Report: None

V. Committee Members' Reports: None

VI. Other Reports:

1. August 26-27, 1974 Meeting: Mr. Martin advised of the next meeting of the IAC in Port Angeles at the Bayshore Inn Conference facilities, August 26-27, and reiterated the need to make reservations early -- before July 1, 1974.

2. Mr. Tollefson thanked the members of the Committee for permitting the Department of Fisheries to enter the IAC grant-in-aid program.

3. Mr. James Webster, Assistant Director, King County Parks Department, inquired whether it would be possible to submit projects for the December 1974 meeting based on 50% local and 50% BOR funding. Mr. Francis stated this would be possible, whereupon Mr. Bishop asked that the IAC staff advise local agencies of this funding program.

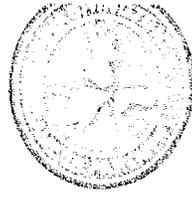
Meeting was adjourned at 1:10 p.m.

RATIFIED BY THE COMMITTEE

AUGUST 26, 1974 AS AMENDED


WARREN A. BISHOP, CHAIRMAN

Game Commission



Director / Carl N. Crouse

Assistant Directors / Ralph W. Larson
Ronald N. AndrewsArthur S. Coffin, Yakima, Chairman
James R. Fox, LaCrosse
Elmer G. Gerken, Quincy
Claude Bellini, Seattle
Glenn Galbraith, Wallingford
Frank L. Cassidy, Jr., Vancouver

DEPARTMENT OF GAME

600 North Capitol Way, Olympia, Washington 98504

June 24, 1974

TO: All Members, Interagency
Committee for Outdoor Recreation

FROM: Carl N. Crouse, Director
Department of Game

I am extremely sorry that I will be unable to attend the meeting in Olympia, June 27th at which budgeting for Fiscal 1975-77 will be discussed. I would like to convey to you my thoughts for your consideration at that meeting, and representatives of the Game Department in attendance will speak for me.

I am extremely disappointed in the funds proposed for state agencies, particularly the Game Department. Since receiving notification of the recommendations of the Fiscal Subcommittee I have met with Stan Francis on one occasion, and on another occasion met with Mr. Francis, Mr. Odegaard and Don Lee Fraser to discuss the state's participation and proposed funding for the 1975-77 biennium.

Without going into a lengthy discussion, I would strongly urge that the Committee consider funding state agencies with the full 50% share of both state and federal funds. This would mean increasing the state's share by \$3,000,000 which should properly be allocated by the Committee on whatever basis is proper.

I do feel in the case of the Game Department that we have allocated the necessary manpower to complete meaningful acquisition projects to commit our present balance of funds and full funding during the next biennium. Of major concern is the effect of fluctuating funds on program administration.

All Members, Interagency Committee
for Outdoor Recreation
June 24, 1974
~~Page Two~~

Desirable lands available for purchase will not be secured if the funding proposal for the Department of Game is not increased. I strongly urge that the Committee adopt a budget for the 1975-77 biennium that includes a 50% share of both state and federal funds for state agencies. This would provide the necessary funds for continuity of programs of state agencies.

CNC:mmm

cc: Stanley E. Francis,
Administrator, IAC

GOVERNOR
DANIEL J. EVANS

COMMISSIONERS:
JEFF D. DOMASKIN
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WILFRED R. WOODS

DIRECTOR
CHARLES H. ODEGAARD



APPENDIX B

WASHINGTON STATE
PARKS & RECREATION COMMISSION

LOCATION: THURSTON AIRINDUSTRIAL CENTER

PHONE 753-5755

P. O. BOX 1128

OLYMPIA, WASHINGTON 98504

June 27, 1974

TO: Members, Interagency Committee on Outdoor Recreation
FROM: Charles H. Odegaard, Director *CJO*
RE: 1975-77 CAPITAL BUDGET

Essential Background Data

IAC budget instructions to state agencies directed that each submit a 1975-77 budget request up to the full amount anticipated to be available to all state agencies during this period. The amount indicated was:

| | |
|----------------|------------------|
| Referendum 28 | \$ 5,000,000 |
| Initiative 215 | 540,000 |
| LWCF | <u>3,050,000</u> |
| Total | \$ 8,590,000 |

Based on those instructions, the Washington State Parks and Recreation Commission spent considerable time analyzing projects, considering not only the projects per se, but also the *State Comprehensive Outdoor Recreation Plan*. Following months of deliberations, the Commission on March 18, 1974 approved an acquisition and development request by priority. This included compliance projects, such as Fort Ebey, Manchester and Fort Ward. It also included cooperative projects such as Fort Lawton and Sand Point with the City of Seattle, a trail system with Whatcom County, development with the Corps of Engineers, and acquisition with the State Department of Highways. State Parks is confident that the other state agencies participating in IAC funds did similarly.

On June 6, 1974 we were pleased to be invited to present an overview of our departmental budget program to an IAC subcommittee. Our instructions were specific, in that we were not to discuss either projects or funding specifically, but rather were to provide an overview of our programs. This we did.

A few days later we were shocked to learn that the Administrator had successfully recommended to the subcommittee that state agencies receive no Land

and Water Conservation Funds in 1975-76 (losing \$1.5 million) and might receive the 1976-77 Land and Water Conservation Funds if the state agency spent the 1975-76 state funds, plus any funds reappropriated, in a timely manner.

During the week of June 10, the Director of the Department of Game contacted the Director of Parks indicating that he wished to have a meeting with the four participating state agency directors and the IAC Administrator. Parks concurred. Shortly thereafter, Parks received a telephone call from the Administrator establishing a meeting of the four directors on June 18. At that meeting the directors of Game and Parks, a representative of the Commissioner of Public Lands, and the IAC Administrator discussed the situation in some depth. The Administrator indicated that apparently the Director of Fisheries was unable to attend the meeting.

At that meeting we were informed by the Administrator that the subcommittee selected this reduced funding because the state agencies would be reappropriating about \$17.5 million, and this amount needed to be reduced before the state agencies received more funds. When asked how much local agencies would be reappropriating, the answer from the Administrator was the local reappropriated funds would be a similar \$17.5 million.

The Administrator indicated that he would go back to the subcommittee and ask it to appropriate the \$1.5 million in the first fiscal year, but keep the second \$1.5 million in an IAC contingency fund for the various state agencies.

Shortly thereafter the Administrator contacted the agencies to indicate that the first \$1.5 million would be in their respective budgets in the same percentage as what was being recommended for 1975-77, and that the second year's dollars would be in the contingency fund.

It is worthy to note that if the first budget presented by the Administrator had been approved by the Interagency Committee, State Parks could plan to accomplish the following:

| <u>Project</u> | <u>Amount</u> |
|-------------------|---------------|
| Mercer Slough | \$ 280,000 |
| Ocean Beaches (A) | 350,000 |
| (D) | 100,000 |
| Birch Bay | 200,000 |
| Twanoh | 100,000 |
| North Cascades | 150,000 |
| Manchester | 545,000 |
| County Line | 25,000 |
| Whatcom Trails | 30,000 |
| | <hr/> |
| | \$ 1,780,000 |

As a result of the June 18 meeting, it is now being recommended that Parks be funded for:

| <u>Project</u> | <u>Amount</u> |
|-----------------------|---------------|
| Mercer Slough (A) | \$ 280,000 |
| Green River Gorge (A) | 200,000 |
| Ocean Beaches (A) | 320,000 |
| (D) | 120,000 |
| Birch Bay (A) | 200,000 |
| Twanoh (A) | 100,000 |
| Fort Ebey (D) | 272,000 |
| North Cascades (A) | 150,000 |
| Manchester (D) | 345,000 |
| Clallam (A) | 280,000 |
| Whatcom Trails (A&D) | 30,000 |
| Lower Crossing | 45,000 |
| Cypress (A) | 40,000 |
| Fort Ward (D) | 88,000 |
| | <hr/> |
| Total | \$ 2,470,000 |

Should the Committee decide to continue to fund on a 50-50 basis as historically done since its inception, and should it continue the presently projected percentage distribution of funds, State Parks would add three more acquisitions -- the Haley property (\$250,000), Wallace Lake (\$250,000) and Newman Lake (\$190,000).

Parks believes that other state agencies are in similar positions. Parks also believes that each of the state agencies could probably spend the total state allotted funds, if that is the purpose of this program. For example, even if the Committee allots the total Land and Water Conservation Funds in the projected percentages, State Parks will still be unable to fund the Commission-approved acquisitions of Fudge Point, Beard's Hollow, and Horsehead Bay, plus additions to 25-Mile Creek, Belfair and Deception Pass.

For these reasons, I hope the Interagency Committee for Outdoor Recreation will adopt a 1975-77 capital budget in the amount of \$6,850,000, programmed for the individual state agencies in the same percentages as are presently recommended for the 1975-77 biennium.

1b

cc: Washington State Parks and Recreation Commission

Fiscal Status of Participating Agencies

| | <u>Perks</u> | <u>Game</u> | <u>DNR</u> | <u>Total</u> |
|---|---------------|---------------|--------------|---------------|
| 1 - Total available for expenditures to date; including anticipated FY 75 LWCF and Init. 215 for remainder of 73-75 biennium. | \$ 23,068,873 | \$ 15,629,297 | \$ 4,890,154 | \$ 43,588,324 |
| 2 - Total "obligated" to date (projects specifically approved by IAC through May 4, 1974) | 20,012,160 | 10,881,360 | 3,152,250 | 34,045,770 |
| 3 - Total actually expended through April 30, 1974. | 14,229,117 | 9,529,191 | 2,266,799 | 26,025,107 |
| 4 - "Obligated" but not "expended". (2 minus 3) | 5,783,043 | 1,352,169 | 885,451 | 8,020,663 |
| 5 - "Unobligated" (1 minus 2) | 3,056,713 | 4,747,937 | 1,737,904 | 9,542,554 |
| 6 - Total "Working Capital" (4 plus 5) | 8,839,756 | 6,100,106 | 2,623,355 | 17,563,217 |

*From January 1, 1965 to May 1, 1974.

| AGENCY | APPROPRIATIONS HISTORY | ACTUAL SPENDING LEVELS | ORA REAPPROPRIATIONS |
|--------|------------------------|------------------------|----------------------|
| PARKS | 65-67 | \$ 2,713,495 | \$ 1,043,988 |
| | 67-69 | \$ 2,136,776 | 1,869,117 |
| | 69-71 | 4,848,860 | 2,722,701 |
| | 71-73 | 10,124,942 | 5,879,931 |
| | 73-75 (thru 4/74) | 5,550,000 | <u>2,713,380</u> |
| | | \$ 14,229,117 | \$ 942,742 |
| GAME | 65-67 | 492,133 | 492,054 |
| | 67-69 | \$ 1,451,395 | 1,703,704 |
| | 69-71 | 3,327,528 | 3,227,535 |
| | 71-73 | 7,278,857 | 2,986,959 |
| | 73-75 (thru 4/74) | 3,450,480 | <u>1,118,937</u> |
| | | \$ 9,529,189 | \$ 510,947 |
| DNR | 65-67 | 146,326 | 117,858 |
| | 67-69 | \$ 443,482 | 328,508 |
| | 69-71 | 936,745 | 717,739 |
| | 71-73 | 2,564,675 | 937,848 |
| | 73-75 (thru 4/74) | 934,860 | <u>164,846</u> |
| | | \$ 2,266,799 | \$ 206,175 |
| | | | 282,418 |
| | | | 493,740 |
| | | | <u>1,742,771</u> |