

REGULAR MEETING OF THE IAC - WENATCHEE, WASHINGTON - MARCH 22-23, 1976

- I. Meeting called to order, determination of quorum, introductions.
Approval of the minutes of Dec. 8, 1975

Resolution - Honoring Madeline Lemere 8 years as member of the IAC

Additions/Deletions to the Agenda:

III B - Salmon Creek - to be held until Tuesday, March 23rd a.m. for disc.

Added: IV. New Bus. B. Project Changes.

- 4 c. City of Redmond, Grass Lawn Park - Reinstatement of Contract
- 5 Wahkiakum Port Dist. #2, Skamokowa Pk, change of funding source
- 6 Spokane Co., Valley Mission Pk, Conversion to Non-Outdoor Rec. Use

III E. Evaluation System - to be heard Tuesday a.m. March 23rd.

II A. Fiscal Status Reports:

1. Disbursement Record, Local Agencies - 12-1-75 thru 2-29-76
2. Initiative 215 Distribution Report
3. Federal Land and Water Conservation Fund Cumulative Report
4. Fund Summary - February 29, 1976
5. LWCF Report - Administrator -
Includes info. Federal FY Transaction Period July 76-Sept. 76

II B. Project Status Reports:

Administrative Cost increases report:

1. Reardan School Dist. - Commun. Rec. Area \$10,598 approved
2. Buckley, White River Park - \$5,543.13 approved.
3. White Salmon - Commun. Pk. - \$16,499 approved.
4. Parks and Rec. Comm. - Copalis Beach \$2,880 approved.

Status Reports - to be in June, 1976.

Post Completion-Compliance Inspection Progress Report

II C. Planning Status Reports:

1. Planning Graph
2. Demand Study
3. Inventory
4. Local Agency Plans
5. Local Action Program Report - March 1976
6. Trails Symposium April 2-3, 1976, Seattle
7. "One for the Trail" - Volunteer project
8. State All-Terrain Vehicle Program - guideline changes - proposed/discussed
9. Wilderness Task Force report

III A. Legislation

1. State - SHB-455; HB 1516 & SB 3277; HB 1624

Luncheon: Stewards of the River Program - Billingsley and group

(Milt Martin sat in for Administrator)

4. SB 3048 - Senate Research Council
5. Federal Legislation

(NOTE: Administrator ill following the luncheon; did not preside with Chrmn. rest of afternoon.)
Discussion re policy matters of the IAC - Administrator authority/Comm. authority

Discussion re Referenda for bond issue
MOTION TO APPOINT LEGISLATIVE SUB-COMMITTEE FOR VARIOUS REASONS.

LEGIS. BUDGET COMMITTEE APPOINTED: BIGGS, COLE, ENGLE, ROSS AND ANDERSON

- B. Salmon Creek - held for discussion a.m. Tues.
- C. Bella Tierra - not prepared to discuss at this meeting.
- D. IAC Budgets--Capital and Operating - Oral presentations.

ODEGAARD SUGGESTED DELETION: "DEVELOPMENT OF LAND PREVIOUSLY ACQUIRED WITH ASSISTANCE FROM THE ORA" FROM SPECIAL CONSIDERATIONS RE STATE AGENCIES PROJECTS. HELD FOR CONSIDERATION LATER ON IN MEETING WHEN ADMINISTRATOR PRESENT.

FISCAL SUB-COMMITTEE APPOINTED: BISHOP, BULLEY, BROSTROM, LARSEN, ANDERSON.

Cost Increases - \$50,000 funding. MOTION TO APPROVE FOR COST INCREASES.

Meeting of Legislative and Fiscal sub-committees - 7 p.m. 3-23-76

4 B 6 Spokane - Valley Mission Park - ITEM REMOVED FROM AGENDA.

- IV. A. SEPA GUIDELINES - Emergency Rule MOTION TO ADOPT - to be firmed in June, 1976 by Committee.

B. Project Changes:

1. Town of Cathlamet, Swimming Pool - Cost increase \$30,052 APPROVED
2. What^{Com} County, Lake Whatcom Acq., - Cost increase \$126,850 APPROVED
3. Cowlitz County, Riverside Park - Easement APPROVED
4. Expired contracts:
 - a. Kennewick, Vancouver Park - extended to 7-1-76
 - b. Bellevue, Robinswood Pk. - extended to 7-1-76
 - c. Redmond, Green Lawn Park - extended to 7-1-76
(Committee asked that payments be withheld, until project legal matters cleared. See minutes.)
 - d. DNR, Trails-Trailhead - 71-704D Extended to 11-30-76
5. Wahkiakum County Port Dist. Skamokawa Pk. - Change in funding approved. \$76,320 from Ref. 28 APPROVED.

C. Dept. of Game

- | | | |
|--------------------------|-------------------------------|----------|
| 1. Skagit River, Simpson | \$133,732 Ref. 28 | APPROVED |
| 2. Gloyd Seeps WRA | 14,000 Ref. 28 | APPROVED |
| 3. Stillaguamish - Miles | 18,000 Ref. 28 | APPROVED |
| 4. Shillapoo WRA | 143,000 Total | APPROVED |
| | \$71,500 28 and \$71,500 LWCF | |
| 5. Oak Creek WRA I | 177,500 Total | APPROVED |
| | \$88,750 Ref. 28 88,750 LWCF | |

MOTION RE SHILLAPOO - "SUBJECT TO AVAILABLE FUNDING", AND "STAFF INSURE THAT LOCAL AGENCIES ARE IN CONCURRENCE WITH THE PROJECTS IN LINE WITH LOCAL AGENCY OVERALL DEVELOPMENT PLANS"

- V. Administrator's Report - None

VI. Committee Members' Reports None

Discussion: Capital Budget Instruction dicussed; policy matters of Committee and decisions of Administrator.

MOTION BY ODEGAARD - DELETED "DEVELOPMENT OF LAND PREVIOUSLY ACQUIRED WITH ASSISTANCE FROM THE ORA" FROM SPECIAL CONSIDERATIONS RE STATE AGENCIES PROJECTS. CARRIED.

III E. Evaluation System

Presentation by staff of dummy project "Frankenstein Park - Frankenstein City".

Questions and answers of staff re Evaluation System and this park presentation.

III B. Salmon Creek Contingency Project Report

Approx. \$209,000 deficit being faced; BOR funds won't be sufficient to cover; Lundy/Francis to meet and discuss; resolve funding problem and bring back to Committee in June.

III E. Evaluation System

Further discussion of staff and Committee - Committee input and suggestions re Evaluation System revisions.

VII. Ilwaco: June 27th - Odegaard offer for dedication. Committee may attend.

Adjourned 3:25 p.m.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
OLYMPIA, WASHINGTON

REGULAR MEETING

March 22-23, 1976
Monday-Tuesday

9:00 a.m.

Thunderbird Motor Inn
Wenatchee, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT: Dr. Adele Anderson, Chairman; Micaela Brostrom; W. A. Bulley, Director, Department of Highways; Charles H. Odegaard, Director, Parks and Recreation Commission; Donald Moos, Director, Department of Fisheries; John S. Larsen, Director, Commerce and Economic Development Department; Honorable Bert L. Cole, Commissioner of Public Lands, Dept. of Natural Resources; Helen Engle, new citizen member.

IAC MEMBERS ABSENT: Warren A. Bishop; Michael Ross; John A. Biggs, Director, Department of Ecology; Ralph W. Larson, Director, Department of Game.

STAFF OF TECHNICAL ADVISORY COMMITTEE AND MEMBER AGENCIES PRESENT:

Assistant Attorney General:
Absent

Commerce and Economic Development:
Smith, Merlin

Ecology, Department of
Snipes, Beecher

Fisheries, Department of
Costello, Richard

Game, Department of
Brigham, James Dan Barnett

Highways, Department of
Anderson, Lee

Interagency Committee for Outdoor Recreation
Burk, Larry, RRS
Cole, Kenn, Agency Accounts Officer
Francis, Stanley E., Administrator
Frazier, Marjorie M., Admin. Secretary
Grant, J. David, RRS
Lemcke, Robert S., Coordinator
Martin, Milton H., Asst. Admin.
Moore, Glenn, Chief, Project Section
Pelton, Gerald, Chief, Planning and Coord. Section
Taylor, Ron, RRS
Leach, Eugene, RRS
Lovelady, Greg, RRS
Bailey, Ron, RRS

Natural Resource, Department of
Bell, Lloyd

Park and Recreation Commission
Martin, Lynn

MONDAY, MARCH 22 Pgs. 1-14

TUESDAY, MARCH 23 Pgs. 14-26

Program Planning and Fiscal Management
None

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation, City of Spokane
William Hutsinpiller, Director, Parks and Recreation, City of Yakima
Art McCartan, Whitman County Parks Department, Pullman, Washington
R. H. Giesecke, alternate, Whatcom County

I. Meeting called to order, determination of quorum, introductions: Chairman Adele Anderson convened the IAC meeting at 9:10 a.m. The following introductions were made by the Chairman, followed by introductions by staff members of certain persons:

Chairman introductions:

Helen Engle	Citizen member, Tacoma, appointed by Governor Evans to the TAC effective January 1, 1976
Bernard Hayes	Member, Parks and Recreation Commission, Administrator, College of Fisheries, University of Washington, Seattle
Charles Kerr	Reporter, Wenatchee Daily World, Wenatchee
Paul Benson	Pacific NW River Basins Commission, Vancouver (Stewards of the River program)
Mary McCallum	City of Seattle, Park and Recreation Dept. representative
Ray Giesecke	Whatcom County, Park and Rec. Department representative

Introductions by staff:

Lloyd Bell	Dept. of Natural Resources, member Technical Adv. Committee
Donald Clark	City of Olympia, Park and Recreation Dept. Superintendent
Ron Bailey	IAC staff member, Recreation Resource Specialist II
Lee Anderson	Department of Highways, alternate Tech. Adv. Comm. member
Merlin Smith	Department of Ecology, Tech. Adv. Committee member

Mr. Pelton announced the resignation of David Redekop, SCORP Planner in the Division of Planning and Coordination, effective April 30, 1976, to accept a position as Senior Researcher in the National Parks agency, Ottawa, Canada.

Minutes - December 8, 1976: IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. BROSTROM, THAT THE MINUTES OF DECEMBER 8, 1976, BE APPROVED BY THE COMMITTEE. MOTION WAS CARRIED.

RESOLUTION: The Chairman asked Mrs. Brostrom to read the Resolution honoring Madeline Lemere's eight years as a member of the Interagency Committee. IT WAS MOVED BY MRS. BROSTROM, SECONDED BY MR. COLE, THAT THE FOLLOWING RESOLUTION BE APPROVED:

WHEREAS, MADELINE LEMERE, FORMER MEMBER OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST EIGHT YEARS AS A MEMBER OF THE COMMITTEE AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HER DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTER-AGENCY COMMITTEE DURING THAT TIME AND WISH HER WELL IN HER FUTURE WORK,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HER ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE COMMITTEE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO MADELINE LEMERE FOR HER SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO MADELINE LEMERE.

STANLEY E. FRANCIS, ADMINISTRATOR
MICAELA BROSTROM
HELEN ENGLE
RALPH W. LARSON
CHARLES H. ODEGAARD
JOHN A. BIGGS

ADELE ANDERSON, CHAIRMAN
JOHN S. LARSEN
BERT L. COLE
DONALD MOOS
W. A. BULLEY
MICHAEL ROSS

RESOLUTION WAS UNANIMOUSLY APPROVED.

Chairman Anderson announced that Governor Evans had reappointed Warren A. Bishop to the Committee effective January 1, 1976, but that Mr. Bishop was unable to be present due to other commitments.

Additions/Deletions to the Agenda: Mr. Francis advised of the following changes to the agenda:

1. III B - Salmon Creek - to be held until Tuesday, March 23rd a.m. for discussion.
2. IV. New Business - B. Project Changes - ADDED THE FOLLOWING:
 4. c. City of Redmond, Grass Lawn Park - Reinstatement of Contract
 5. Wahkiakum Port District #2, Skamokowa Park, change of funding source
 6. Spokane County, Valley Mission Park, Conversion to non-outdoor recreation use

The Chairman asked that III Old Business - E. Evaluation System - discussion be held until Tuesday morning's business (March 23rd).

IT WAS MOVED BY MRS. BROSTROM, SECONDED BY MR. BULLEY, THAT THE AGENDA FOR THE MARCH 22-23, 1976, IAC MEETING BE APPROVED AS AMENDED BY THE ADMINISTRATOR AND THE CHAIRMAN. MOTION WAS CARRIED.

II A. Fiscal Status Reports: Mr. Kenn Cole, Agency Accounts Officer, reported on the following fiscal status reports:

1. Disbursement Record, Local Agencies - December 1, 1975 thru February 29, 1976: \$1,593,451.91 had been reimbursed to local agencies during this period. Of the 413 approved local agency projects, 300 have been closed, with a total of 113 in current status. The summary report for disbursement to local agencies indicated since December 1, 1974 to February 29, 1976, \$8,390,558.88 had been reimbursed to local agencies from the five sources (BOR/REF. 11, 18, 28, and Initiative 215).

2. Initiative 215 Distribution: Since December 1, 1975, \$294,605.13 has been transferred to the Outdoor Recreation Account - 070 - from the Department of Motor Vehicles. Of that \$115,546.37 had been used for operating expense, with the balance to local and state agencies as indicated on the report.

3. Federal Land and Water Conservation Fund Cumulative Report: It was noted the report (1) contained 1976 Fiscal Year apportionment of \$3,033,240.00, less monies for the fourth planning grant project of \$56,228, making a total available of \$2,977,012; and (2) did not contain the Transition BOR Funds to be explained later by Mr. Francis. Since 1965 the report indicated a total of \$22,698,475 available for projects in the Land and Water Conservation Fund.

4. Fund Summary - February 29, 1976: A revised Fund Summary (green in color) for February 29, 1976 was distributed to the Committee. Following comments on the totals indicated in the report, Mr. Cole announced that the agency had initiated action for a surcharge agreement with the Federal Government -- 1% of federal money on current balances of projects as of July 1, 1975. This agreement will be signed by the Administrator during April, and will take effect immediately -- retroactive to July 1, 1975. In response to Committee inquiries, Mr. Cole explained the surcharge process: A 1% surcharge is added to each of the projects funded by Land and Water Conservation monies, the monies coming from the uncommitted Land and Water Conservation balance. This, in turn, offsets the agency's operating expenses. It will also reduce the available balance of funds for state agencies from the LWCF.

Mr. Odegaard asked if the Committee had authorized the reduction of state agency funds by this procedure. Mr. Cole replied the Committee had asked that the Administrator investigate other ways to fund the operations of the IAC and this method had been one of the suggestions which the Committee had approved, and, further, had been approved by the Committee at the time of approval of the 1975-77 Operating Budget.

5. LWCF Report: Mr. Francis referred to memorandum of staff dated March 11, 1976, and made the following points concerning the Land and Water Conservation Fund status:

- (1) Total LWCF appropriation for FY 76 - \$ 308,086,000
- (2) \$175,840,000 for 50 states and 5 territories
- (3) \$132,246,000 for four major Federal agencies (NPS, USFS, F&WS, and BLW) to acquire land and water recreation areas, and for the administration of the program of the Bureau of Outdoor Recreation.
- (4) \$8,042,000 reserved for Secretary's Contingency Fund from the \$175,840,000.
- (5) Washington's share of the \$167,798,000 is \$3,033,240.
- (6) In addition, \$43,950,000 was appropriated for the Federal FY Transaction Period from July 76 to September 76. Washington's apportionment: \$758,310, based on same formula as for FY 76.
- (7) Full funding of LWCF was reinstated at \$300 million in the FY 77 budget, with Washington's apportionment estimated at \$3 million level.
- (8) Amendments to the LWCF Act are contained in HR 12234 and S-312. The Senate passed S-312; a conference now is required following House passage. HR 12234 will be sent to the Senate. Two floor amendments will be offered, which could reduce the level from \$800 million to \$600 million and could change the provision regarding sheltered facilities (25% of state's appropriation can be used for sheltered facilities -- ice rinks and swimming pools).

11B. Project Status Reports: Mr. Glenn Moore, Chief, Project Administration Section,

referred to memorandum of staff dated March 22, 1976, reporting that 18 local agency projects had been completed since December 8, 1975, and 16 state agency projects closed as of that date. Currently staff is processing state agency final billings for 31 Department of Game projects; 14 Department of Natural Resources, and 10 Parks and Recreation Commission projects.

Mr. Moore reported the following cost increase requests reviewed and processed by staff and administratively approved since the December 8, 1975, IAC meeting:

- (1) Reardan School District - Community Recreation Area (74-006D): 10% cost increase - \$10,598 - approved (\$29,145 Ref. 28 and \$58,290 LWCF total project costs).
- (2) Town of Buckley - White River Park (74-062D): 5% cost increase in the amount of \$5,543.13 (\$4,157 Ref. 28) - approved. (Total Ref. 28 with this project: \$94,776).
- (3) Town of White Salmon - Community Park (74-052D): 7% cost increase - \$16,499 - approved (\$12,375 Ref. 28). (Total Ref. 28: \$187,329.)
- (4) State Parks and Recreation Commission, Copalis Beach (74-517A): 7% cost increase - \$2,880 - (\$1,440 Ref. 18) - approved.

2. Status Report - Projects: Mr. Moore advised a fully updated, detailed status report on state and local projects would be presented to the Committee at the June 28-29, 1976, IAC meeting.

3. Post Completion - Compliance Inspection Progress Report: Mr. Moore referred to memorandum of staff dated March 22, 1976, "Post Completion - Compliance Inspection Progress Report". His report outlined a system of triennial site inspections for projects funded with IAC and/or LWCF assistance to ascertain whether the land and facilities were being used for outdoor recreation purposes consistent with the conditions of the Project Contract. The staff member specifically assigned to the site inspection task is a Recreation Resource Specialist II. Since October 1975, instigation of the program, 85 completed projects have been inspected (50 state; 35 local). The agency goal will be to effect 413 on-site inspections during the 1975-77 biennium (completed state and local projects). Mr. Moore outlined the points taken into consideration during inspections. In recent inspections, it was discovered that many project sponsors were not complying with the signing requirements of the Procedural Guidelines (Chapter 03.16.000) which require each project to have a sign identifying the fund sources which aided in acquiring or developing the site for public use. The agency compliance officer works with the sponsors of the project in a review, discussion and solution of any project problems which are identified in his inspection.

III C. Planning Status Reports: Mr. Gerald Pelton, Chief, Planning and Coordination Section presented the planning reports as follows:

1. Planning Graph: The graph as updated indicated the following:

Demand Survey	70% completed - anticipated completion date: June 1976.
Inventory	60% completed - on schedule

2. Demand Study: The statewide Demand Survey continues on schedule. The distribution and collection portion is now completed for both summer and fall

seasons. Analysis of the summer data is underway at the College of Forest Resources, University of Washington. Fall questionnaires are being coded and should be completed within a few weeks. Data being collected will allow the development of a wide variety of tables needed for planning purposes.

Following Mr. Pelton's report, Mr. Bert Cole asked what safeguards there were to insure that the information going into the computer system as a result of the survey is accurate and meaningful. His basic concern was that students might be processing the Demand Survey information and inaccuracies could occur in programming. Mr. Pelton assured him that the persons processing the material for computer input were well-qualified, professional people and that the IAC had processed Personal Service Contracts to insure a well-defined and accurate survey. Mr. Bulley asked if in addition to existing facilities the survey would indicate any future plans for development of areas. Since this was involved in the Planning report on inventory, Mr. Pelton deferred to that portion of the planning reports.

3. Inventory: Private sector and federal agencies inventories have been completed. Mr. Pelton advised of the methods used to set them up. A special Task Force was established of state and local agency representatives to develop a standardized inventory form and a continuing inventory data collection system. The inventory of existing state and local outdoor recreation lands and facilities will be conducted during late spring and early summer with final tabulations anticipated to be available this fall.

4. Local Agency Plans: On file with IAC Planning Division are comprehensive park and recreation plans for 29 counties, 111 cities, 7 park and recreation districts, 7 port districts, and five Indian tribes - total of 159 plans. Letters were sent to 331 agencies having outdated plans, and as of March 1, 2 counties, 17 cities and 2 Indian tribes have contacted the Planning Division concerning their planning status. The Planning Division will continue to work with local agencies on planning procedures.

5. Local Action Program Report - March 1976: A percentage error in the Summary section of the report was corrected -- Page (1), third paragraph -- should read, "1. A total of \$8,700,000 is available for local agencies during the 1975-77 biennium. Of this amount \$5,564,007 (64%) of the funds have been obligated to date leaving \$3,135,993 (36%) for the remainder of the biennium."

Mr. Pelton briefly explained the Action Program summary emphasizing those areas where expenditures vary from projections. The change in priorities as passed by the Committee will be indicated in the next biennium.

6. Trails Symposium: April 2-3, 1976, Federal Bldg., Seattle -- sponsored by IAC, BOR, Cooperative Extension Service of Washington State University, and the Washington State Trails Committee. Purposes: To promote greater understanding and cooperation between various types of trail users and to launch implementation process as necessary to establish Washington's connecting cross-state trail system within the corridor concept outlined in the Washington State Trails Program, adopted by the IAC in December 1973.

7. "One for the Trail" - Bicentennial Volunteer Trail Project: Referring to the memorandum on this project, Mr. Pelton explained this was a volunteer effort through the International Backpacker's Association in coordinating the project on the National level. Thirty-six states are cooperating to reach a national goal of

one million hours of volunteer service, with each state being asked to provide at least 20,000 volunteer hours before July 4, 1976. IAC is coordinating activities within Washington state. Memorandum and form sent to non-motorized trail users and land managers by Greg Lovelady, State Trails Coordinator, was included as informational material to the Committee.

8. State All-Terrain Vehicle (ATV) Program: Current funding of the ATV program and deliberations by the ATV Program Review Committee were reported on.

A. Current Funding: Staff review of ATV inventories indicated an increase over 1975 levels. On February 4, 1976, a meeting was called to discuss problem areas in distribution of ATV funds on the basis of existing and proposed ATV inventories. On February 19th, IAC staff met with user representatives and the following determinations were made:

- (1) The 1976 inventories for ATV Trails (including non-highway roads) will remain classified as submitted.
- (2) That all ATV areas submitted to the "intensive" use category will be reclassified as "dispersed" use areas except as noted in the following formula: Urban intensive areas: limited to 50 acres per 50 sq. miles; Primitive intensive use areas: limited to one area per 500 square miles, with a maximum size of 500 acres.
- (3) That each agency's 1976 inventory, as submitted to IAC, will be subject to review by user groups representatives familiar with the areas claimed in the inventory, and that those areas not considered acceptable for ATV use by the user groups will be deleted from the 1976 inventory.

IAC is working with user representatives to complete the inventory review in order to allocate funds by April 15th with funding distribution completed by June 30, 1976.

B. ATV Program Review Committee: The special committee formed to review and recommend changes in the IAC "Guidelines for All-Terrain Vehicle Funds" has met five times and has identified three major areas of concern where changes appear desirable in the guidelines:

- (1) Changes to the basic enabling legislation (RCW 46.09) and the requirement that funding grants be predicated on present and proposed inventory submissions;
- (2) The need to consider redirecting the "Guidelines for ATV Funds" to emphasize a "project grant" concept, rather than the "block grant" concept upon which it is now based.
- (3) A need to develop a comprehensive ATV plan for the state.

Specific recommendations to the Committee will be made at the June 28-29, 1976 IAC meeting.

Following Mr. Pelton's comments, Mr. Bert Cole, for the benefit of new members on the Committee, commented on the basic legislation for the All-Terrain Vehicle program and the purposes it was intended to serve. He felt there were changes now being proposed to the overall ATV Guidelines which might affect the original purposes of the Act. Mr. Pelton noted that the Department of Natural Resources had representation on the group reviewing the proposed changes to the guidelines and that all user groups were also being consulted. Mr. Cole expressed his concern that the

Administrator and IAC staff were diverting the purposes of the Act, and any changes being proposed should be reviewed by the total Interagency Committee. He was assured that all guideline changes are brought before the full Committee for approval prior to implementation.

It was noted by Mr. Francis that though he agreed with Mr. Cole to a certain degree, the initial legislation was mainly for assisting the acquisition, development, maintenance and operation of ATV Trails and areas -- the initial Act was amended so that the ATV monies could also apply to those non-highway roads within areas of the Department of Game, the Parks and Recreation Commission, and Department of Natural Resources --- roads which these agencies are responsible for but which are not maintained through the Highway Fund.

In response to Mr. Moos' question, Mr. Cole said there was a need within the Capitol Forest Multiple Use area for developed trails -- one of many such areas under the Department of Natural Resources' jurisdiction to which ATV funds are being applied. It was the consensus that any proposed changes to the ATV Guidelines be presented to the Committee in June for further discussion.

On returning from recess, Mr. Martin introduced Mr. James Pope, Park Planner, Chelan County PUD No. 1, Wenatchee, who commented on the proposed Stewards of the River project program to follow the luncheon.

9. Wilderness Task Force: Updated report was given on the activities of the Wilderness Task Force -- created by Governor Evans in 1972 with the purpose of recommending to the Governor a state policy on the 5,000 acre roadless tracts inventoried by the United States Forest Service, regarding their potential as study areas for future Wilderness Classification. Specific Wilderness proposals have been evaluated by this Task Force in recent years: Alpine Lakes, Mt. Rainier, Olympic and North Cascades National Parks. Two sub-committees were formed in June 1975: Policy Committee and Technical Committee. State agencies and local government have representation on both. Staff Coordinator for the IAC with the Task Force is Jerry Pelton. The Technical Committee has reviewed several Planning unit management plans and Environmental Impact Statements from the USFS and has made input into position statements for the Policy Committee. The Policy Committee has approved position statements on several areas.

Mr. Larsen expressed his concern that there be some distinction between this type of effort on the part of the IAC staff and the regular IAC responsibilities as approved by the Interagency Committee members. Should there be IAC policy matters within the statements going before the Task Force, these should be brought to the Interagency Committee for discussion prior to being incorporated into the discussions and/or statements of the Task Force Committee. He mentioned the news article concerning the Alpine Lakes area and noted that the IAC had testified at a meeting, apparently making some policy statements. Mr. Pelton replied this had not been a policy position of the IAC but of the Wilderness Task Force itself at an official public hearing held by the Forest Service. The IAC had made data input only to a later Congressional hearing and had not taken a position to either support or oppose any one of the then three bills concerning Alpine Lakes.

OLD BUSINESS

III. A. Legislation: Mr. Francis referred to memorandum dated March 22, 1976, and reported on the current situation concerning legislation before the current session of the Legislature:

1. SHB-455 - Chapter 50, Laws of 1975, Second Extraordinary Session.
Amends RCW 43.99: (Marine Fuel Tax)

- a. Establishes study period for the Marine Fuel Study by the Department of Motor Vehicles as full 12-month period and establishes the mid-point of the study period as the date on which the study results become effective.
- b. Eliminates section which mandated that not more than 50% of the marine fuel tax refunds could be used for development of marine recreation oriented areas and facilities. 215 monies can now be totally used at determination of the IAC for either development or acquisition.

2. HB 1516 and SB 3277:- Heritage Bond Issue:

Held in Ways and Means Committees of both the House and the Senate. \$100 million bond proposal - \$60 million outdoor recreation with 35% to be used for areas of statewide significance; \$30 million for cultural facilities; \$10 million for historic preservation. Assumption is that the bond issue measure will not move during this session. However, the IAC members were advised by Mr. Francis and Mr. Martin that it would be apropos on the part of the Committee to begin thinking in terms of a bond issue for outdoor recreation for the 1977 Session, using the approach through the Governor's Office via a citizens' group, or proceeding through the legislative process under their authority to authorize bonds. Mr. Martin suggested that the IAC establish a Sub-Committee to work with the agency in dealing with the state agencies, local agencies and support groups toward putting together a bond issue which could be presented to the IAC for approval in June.

There followed discussion on the bond issue approach, the legislative authority and methods of proposing the bond issue to the people. Mr. Bert Cole commented on the atmosphere in the Legislature concerning requests of agencies, schools, etc., for funding, and stated there had been too many "activities" in the bill (cultural, historical, recreational) -- that it would have been better if the proposal had been for one issue -- outdoor recreation -- with the other elements being taken care of in other bond issues or from other types of legislation.

It was the consensus that the bond issue would have better support if it contained only proposals for funding of outdoor recreation acquisition, development, and redevelopment facilities.

MR. COLE MOVED THAT THE CHAIRMAN APPOINT A COMMITTEE OF THREE TO WORK WITH THE IAC STAFF IN DEVELOPING SOME BROAD GUIDELINES FOR A BOND ISSUE FOR SUPPORT OF THE IAC FUNCTIONS. There was no second to this motion, and the Chairman asked Mr. Cole if he would withdraw it since it was her plan to appoint a similar type committee later on in the meeting.
MR. COLE WITHDREW HIS MOTION.

3. HB 1624 - Supplemental Budget - State:

Mr. Francis explained that since the memorandum dated March 22, 1976, concerning legislation had been written, the Senate had been deliberating on HB 1624, Supplemental Budget. Monies for the four state agencies within the Supplemental Budget had been deleted in the Senate version because of

(1) concern for the maintenance and operating impact on the General Fund, and (2) concern that acquisition by state agencies is taking too much property off the tax rolls. Mr. Francis advised the Committee that the state agencies had contacted the Legislature to have the funds replaced within the Supplemental Budget and he had also written a letter to the House and Senate legislative bodies presently working with this bill indicating the need to have the \$1,675,000 for the four state agencies replaced.

Mr. Odegaard pointed out that it had been on recommendation of the Administrator that these monies had been held back as a punitive measure for the state agencies. Mr. Francis replied that the IAC Fiscal Sub-Committee had agreed and so recommended to the full Committee. The full Committee had adopted same in the 1975-77 regular Capital Budget for State Agencies. Had this policy not been invoked, Mr. Odegaard felt there would not have been the problem of a supplemental budget and the possibility of not receiving the funds. He suggested this be discussed by a Legislative Sub-Committee of the IAC as well as policy matters and the responsibilities of the Administrator thereto.

Stewards of the River Program: Following the noon luncheon, Mr. Paul Benson, Pacific Northwest River Basins Commission, introduced the members of his group who would be assisting him in presenting the program concerning the "Stewards of the River":

Mr. Andrew Zimmerman, Dr. Edward Hill (Wenatchee Valley College), Ms. Joan VanDivort, and Kirby Billingsley, President, Board of Commissioners, Public Utility District, Chelan County.

During the presentation, the following booklets and materials were distributed:

"It's Everyone's River ... Story of the Columbia" - Oct. 1, 1975
Pacific Northwest River Basins Commission

"Stewards of the River" - Draft #2, 3-19-76

"Stewardship" - Theme Program - PNRBC - April 1976 - Map with areas described in the plan, possible future additions, and the Willamette Greenway Plan indicated thereon.

(These materials placed on file with the IAC.)

III A. Legislation (Continued): The meeting of the IAC reconvened at 2:15 p.m. The Chairman announced the Administrator was ill and unable to be present, therefore Mr. Milton Martin, Assistant Administrator would be officiating for him.

The following introductions were made:

Mr. Mickey Corso, Park and Recreation Director, City of Mountlake Terrace
Mr. Bill Evans, Park and Recreation Director, City of Lynnwood

Mr. Martin continued the discussion on legislation as follows:

4. SB 3048 - Senate Research Council and Senate Parks and Recreation Committee:

A short history of the bill was given by Mr. Martin; current status was that the bill would probably not be acted upon at this time. However, it may be that the Senate will pursue its inquiries into the IAC organization, administration, etc. There were no questions or comments from the Committee.

5. Federal Legislation: S-322 - Hells Canyon National Recreation Area:

The Committee members read through the information in the memorandum concerning this bill. Mrs. Engle asked why the IAC had become involved in the federal legislation and was informed it had been by Committee direction that the Administrator follow through on the progress of the bill. Mr. Larsen supported the concept of the bill, but felt the reference to the Administrator being "active both as the Governor's personal representative as well as representing the Interagency Committee at Congressional field hearings and Committee hearings in Washington, D.C.," was not in line with Committee policy. The Administrator, he said, should act only for the Interagency Committee and if he speaks on policy it should be only through direction of the Committee.

Dr. Anderson said she would be appointing a Legislative Sub-Committee to look into this matter as well as the entire legislation pertinent to the IAC (the ATV statute; basic IAC statutes; etc.) and would include anything concerned with the proposals in Senate Bill 3048. Also, she would ask this Sub-Committee to deliberate on future funding of the IAC and a possible bond issue in 1977. At this point, the Chairman asked for comments from the Committee on these matters.

There followed considerable discussion on the future of the IAC; whether it had fulfilled its purpose; should it continue; was there merit in further funding through a bond issue; should there be emphasis on development or acquisition -- or both -- plus re-development; and how should the staff be directed to accomplish the necessary implementation for a bond issue?

The following pertinent comments were made:

- (1) Committee should analyze the IAC purposes through study of the basic legislation. The Chairman to set up a Legislative Sub-Committee for such purpose. Consider whether to emphasize acquisition, development, or re-development, etc.;
- (2) Committee should determine the proper division of labor between the IAC Committee in its policy-making and the IAC Administrator and staff in their administrative functions in carrying out the policy;
- (3) With legislative trends concerning funding of state agencies, perhaps there should be consideration of maintenance and operation monies for those parks and facilities already funded and in operation;
- (4) Deliberations should be made as to a 1977 Bond Issue proposal -- amount and format -- for future funding of the IAC;
- (5) SCORP should be reviewed as to its validity, usefulness within the IAC program, and the state agencies involvement in the planning aspects;
- (6) In response to the Senate Park and Recreation Committee's review of the

IAC and the resultant Senate Bill 3048, the Committee should concern itself with recommendations as to composition of the IAC Committee and whether the Administrator should be appointed by the Governor and confirmed thru the Senate as stipulated in SB 3048.

Mr. Cole cautioned that the bond issue should relate to outdoor recreation and development (and re-development) in concert with the original concept of the IAC's responsibilities to acquire and develop outdoor recreation lands and facilities for use by the public.

Mrs. Engle commented on use of facilities by non-consumptive recreationists-- such as bird-watchers -- stating these recreationists were interested in user-fees to assist in maintaining recreational lands for their use.

In response to questions, Mr. Maurice Lundy, Regional Director, BOR, stated the Land and Water Conservation Fund monies were programmed to 1989 and State matching funds would be required each biennium as monies became available.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MRS. BROSTROM, THAT THE CHAIRMAN OF THE INTERAGENCY COMMITTEE DESIGNATE A SUB-COMMITTEE TO WORK ON BONDING ALTERNATIVES IN THE PREPARATION FOR THE JUNE 28-29, 1976 IAC MEETING;

THAT A MEETING WITH THE GOVERNOR NOT BE INITIATED ON THIS MATTER UNTIL THERE HAS BEEN FULL CONSIDERATION OF THE SUB-COMMITTEE PROPOSALS BY THE FULL INTERAGENCY COMMITTEE;

THAT IF THE GOVERNOR THEN REQUESTS REPRESENTATIVES OF THE INTERAGENCY COMMITTEE TO APPEAR BEFORE HIM, THEY SHOULD DO SO;

THAT THE SUB-COMMITTEE OF IAC LOOK AT ALTERNATIVES AND DEVELOP BOND ISSUE PLANS FOR FINAL APPROVAL OF THE INTERAGENCY COMMITTEE AT THE JUNE 28-29, 1976 IAC MEETING.

MOTION WAS CARRIED.

The Chairman then appointed the following to the Legislative Sub-Committee:

JOHN BIGGS BERT COLE HELEN ENGLE MICHAEL ROSS ADELE ANDERSON

She suggested the Committee meet for discussion two or possibly three times between now and June -- the main task being to recommend to the IAC funding alternatives after a review of the RCW's and policy/decision-making of the Committee and Administrator. The first meeting of the Legislative Sub-Committee was set for 7:00 a.m., Tuesday, March 23rd. The chairman rescheduled the IAC meeting to begin at 8:00 a.m. that day rather than 9:00 a.m. due to early departure of the State plane (approximately noon).

B. Salmon Creek - held for discussion Tuesday a.m., March 23rd.

C. Bella Tierra: Mr. Martin informed the Committee this project required more research into legal matters and the Administrator was not prepared to discuss it at this meeting of the IAC.

D. IAC Budgets - 1977-79 - Capital and Operating: Mr. Martin referred briefly to the Supplemental Budget presently before the Legislature which subject he felt had been adequately explained by Mr. Francis in the Report on Legislation. However, he asked that the Committee keep in mind the change in dollar figures which might result and have an impact on the proposed budgets for 1977-79. Mr. Robert Lemcke, Program Coordinator, outlined the processing of the 1977-79 Capital Budget and referred to the Capital Budget Instructions to the state agencies issued in November, 1975. Proposed budgets are due in the IAC office by April 1st for staff review working through a Fiscal Sub-Committee to be appointed by the Chairman. Deadline for submission to the Office of Program Planning and Fiscal Management is July 15, 1976.

Mr. Lemcke cited the requirements within the Capital Budget Instructions and the special criteria included for state agency projects. Following the review of Section II, Page 1, concerning consideration by the IAC during the Selection Process; Mr. Lemcke referred to page (2) and cited those items [(a) thru (e)] which would be given extra consideration within projects submitted in Capital Budgets of the state agencies. These included:

- "(a) The development of land previously acquired with assistance from the Outdoor Recreation Account;
- "(b) The completion of current multi-phase projects or long-term programs;
- "(c) The resolution of 'problems' with previously funded sites (e.g. legal access, inholdings, incomplete developments, etc.);
- "(d) The meeting of development commitments on lands acquired through federal surplus for recreation purposes;
- "(e) Cooperative projects with other agencies which are of at least regional significance."

Mr. Odegaard objected to the inclusion of the proposal (a) -- "The development of land previously acquired with assistance from the Outdoor Recreation Account" -- and asked if this policy had been determined by the Committee or by staff. Mr. Martin replied this type of requirement was evolved through discussions with OPPFM concerning the previous budget instructions submitted to state agencies last biennium, and through staff participation.

Mr. Odegaard then referred to (c) -- "The resolution of 'problems' with previously funded sites (e.g. legal access, inholdings, incomplete developments, etc.)" -- and asked the need for this consideration since to his knowledge all projects coming before the IAC required legal access. Mr. Martin explained the need for providing public access to state-owned tidelands. Mr. Odegaard indicated his concern with the Administrator setting policy without its being reviewed and approved through the Interagency Committee. Because of the many questions being asked by the Committee concerning the Capital Budget Instructions, the Chairman directed that further discussion on the subject take place when the Administrator was present and could answer as to his reasoning for the "extra consideration items" noted on Page (2) of the Instructions.

Operating Budget: Mr. Martin presented an overview of the Operating Budget procedures and status as of the current date and noted pertinent dates in the preparation of the budget during April, May and June, with submittal of the completed Operating Budget to OPPFM by the second week of August. The goals and objectives of the agency were proposed by staff and adopted by the Interagency Committee approximately two years ago and there will be no change anticipated. The Chairman

appointed the following Committee members to the Fiscal Sub-Committee with the specific task of reviewing the Capital and Operating Budgets of the IAC and working directly with staff in the input procedures:

WARREN BISHOP W. A. BULLEY MICAELA BROSTROM JACK LARSEN ADELE ANDERSON

She asked that this Sub-Committee meet with the Legislative Sub-Committee at 7:00 a.m., March 23rd, to formulate plans and dates for meetings.

Cost Increases - \$50,000 funding: Mr. Glenn Moore, Chief, Project Administration Section, reported on the cost increases granted in the past with the \$150,000 set aside for that purpose. To offset anticipated cost increases, he requested an additional \$50,000 be set aside until September 1976 funding session for this purpose.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. LARSEN, THAT \$50,000 OF OUTDOOR RECREATION ACCOUNT MONIES BE SET ASIDE FOR USE BY THE ADMINISTRATOR FOR POSSIBLE RECOMMENDED COST INCREASES UNTIL SEPTEMBER 1976 FUNDING SESSION.

MOTION WAS CARRIED.

The meeting recessed at 4:30 p.m.

TUESDAY MARCH 23, 1976

The Legislative and Fiscal Sub-Committees met at 7:00 a.m. and set the following dates (tentative) for their meetings:

Monday April 5	9:00 a.m. 1:00 p.m.	Legislative Sub-Committee Fiscal Sub-Committee	Olympia "
Friday April 30	9:00 a.m. 1:00 p.m.	Legislative Sub-Committee Fiscal Sub-Committee	" "
<u>Alternate dates:</u>			
April 7	A.M.	Legislative Sub-Committee (if required to meet)	"
May 10	9:00 a.m. 1:00 p.m.	Fiscal Sub-Committee Legislative Sub-Committee	" "

Opening 8:20 a.m.: The Chairman opened the meeting at 8:20 a.m. announcing that an attempt would be made to have the meeting adjourned by noon; however, if this was not possible, the Committee could be polled as to whether those remaining would continue the pending agenda items at that time. It was further noted that the presentation of the Salmon Creek project would be delayed until late morning pending the arrival of Mr. Douglas Bridges, Park and Recreation Director, Clark County.

Mr. Francis asked that the following agenda item be removed to allow sufficient time for staff and BOR review of the conversion aspects within the project:

4 B. 6 Spokane County - Valley Mission Park IAC 73-060D
Conversion to Non-Outdoor Recreation Use.

There being no objection, the item was removed.

IV A. SEPA Guidelines: Mr. Francis referred to memorandum of staff "State Environmental Protection Act (SEPA) Guidelines", dated March 22, 1976, and recommended a motion be passed by the Committee to provide compliance by the IAC with SEPA Guidelines and WAC 197-10-800 "Responsibilities of Agencies to Adopt Guidelines". Due to the time element, the motion would be an emergency measure, approved through the Assistant Attorney General, as stated in the motion, with official Committee approval to take place at the June 28-29, 1976, IAC meeting.

Following questions of the Committee, IT WAS MOVED BY MR. MOOS, SECONDED BY MRS. BROSTROM, THAT,

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAD DETERMINED THAT ITS AUTHORIZED ACTIVITIES ARE EXEMPT FROM THRESHOLD DETERMINATIONS AND ENVIRONMENTAL IMPACT STATEMENT REQUIREMENTS, AND

WHEREAS, THE REVIEW OF THESE ACTIVITIES IN MAKING THIS DETERMINATION PRECLUDED ADEQUATE PUBLIC NOTICE FOR PURPOSES OF PERMANENT RULE ADOPTION UNDER RCW 34.04.025, AND

WHEREAS, WAC 197-10-800, REQUIRES THAT AGENCY RULES INTEGRATING THE POLICIES AND PROCEDURES OF THE STATE ENVIRONMENTAL POLICIES ACT OF 1971 BE ADOPTED BY MAY 15, 1976, AND

WHEREAS, THE INFREQUENCY OF IAC MEETINGS PRECLUDES ADHERENCE WITH THE ABOVE MAY 15, 1976, DEADLINE FOR ADOPTION OF SUCH RULES, THE NEXT REGULAR INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEETING BEING SCHEDULED FOR JUNE 28-29, 1976,

NOW, THEREFORE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION FINDS IT IN THE BEST INTERESTS OF THE PUBLIC TO PROVIDE COMPLIANCE WITH WAC 197-10-800 BY ADOPTION OF THE FOLLOWING THROUGH THE EMERGENCY RULE PROCEDURES AS PROVIDED IN RCW 34.04.030:

"WAC 286-04-050 COMPLIANCE WITH STATE ENVIRONMENTAL PROTECTION ACT
GUIDELINES (SEPA)

"THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, IN RESPONSE TO RCW 43.21C.120 CALLING FOR REGULATIONS INTEGRATING THE POLICIES AND PROCEDURES OF THE STATE ENVIRONMENTAL POLICIES ACT OF 1971, HAS DETERMINED AFTER REVIEWING ITS AUTHORIZED ACTIVITIES THAT ALL OF SUCH ACTIVITIES ARE EXEMPT FROM THRESHOLD DETERMINATIONS AND ENVIRONMENTAL IMPACT STATEMENT REQUIREMENTS UNDER THE PROVISIONS OF CHAPTER 197-10 WAC, AS MORE PARTICULARLY NOTED IN THE EXPRESS EXEMPTION OF 'ALL ACTIVITIES' OF THE INTERAGENCY COMMITTEE CONTAINED IN WAC 197-10-175 (12) (1) AND THE CATEGORICAL EXEMPTIONS REFERENCED IN WAC 197-10-170 (7) (d), (3) AND (8)."

PROVIDED, THAT THE ADMINISTRATOR SHALL FILE SAID EMERGENCY RULE WITH THE CODE REVISER ON OR ABOUT MAY 1, 1976, AND

PROVIDED FURTHER, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION SHALL

TAKE ACTION AT ITS NEXT REGULARLY SCHEDULED MEETING TO ADOPT SAID RULE ON A PERMANENT BASIS (JUNE 28-29, 1976 SCHEDULED MEETING).

MOTION WAS CARRIED.

IV B. Project Changes:

1. Town of Cathlamet, Swimming Pool Project - Cost Increase - 73-003D:
Mr. Moore referred to memorandum of staff dated March 22, 1976, outlining the need for a cost increase on this project. Following his review, IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. MOOS, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON AUGUST 29, 1972, APPROVED AN APPLICATION SUBMITTED BY THE TOWN OF CATHLAMET FOR THE DEVELOPMENT OF AN OUTDOOR SWIMMING POOL FACILITY, PROJECT 73-003D, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE TOWN OF CATHLAMET DID, IN GOOD FAITH, DESIGN, BUILD AND THUS PROVIDE AN OUTDOOR SWIMMING POOL COMPLEX FOR THE TOWN AS PER THE PROJECT CONTRACT,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT AN INCREASE IN THE TOTAL COST FOR THE TOWN OF CATHLAMET SWIMMING POOL PROJECT (IAC 73-003D) BE APPROVED IN THE AMOUNT OF \$30,052; (\$15,026 LWCF; \$7,013 REF. 18, \$7,013 LOCAL SHARE) CONTINGENT UPON APPROVAL BY THE BUREAU OF OUTDOOR RECREATION FOR 50% OF SUCH INCREASE,

FURTHER, THE REVISED FUNDING FIGURES APPROVED FOR THIS PROJECT ARE AS FOLLOWS:

<u>TOTAL COST</u>	<u>REF. 18</u>	<u>LWCF</u>	<u>LOCAL SHARE</u>
\$ 210,088	\$ 52,522	\$ 105,044	\$ 52,522

AND THE ADMINISTRATOR IS DIRECTED TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

2. Whatcom County, Lake Whatcom Acquisition - Cost Increase - 72-064A: Mr. David Grant, Project Officer, referred to memorandum of staff dated March 22, 1976, and explained the need for a cost increase for this project. Following his review, IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. MOOS THAT,

WHEREAS, ON MAY 23, 1972, THE IAC APPROVED THE WHATCOM COUNTY, LAKE WHATCOM PROJECT, FOR THE ACQUISITION OF 316 ACRES INVOLVING 21 PARCELS FOR A COST OF \$785,570, AND

WHEREAS, THE IAC APPROVED A COST INCREASE OF \$65,880 ON NOVEMBER 7, 1973, TO CORRECT A REVISED APPRAISED VALUE, AND

WHEREAS, WHATCOM COUNTY HAS REQUESTED A SECOND COST INCREASE IN THE AMOUNT OF \$126,850 FOR FIVE PARCELS OF THE LAKE WHATCOM ACQUISITION, AND

WHEREAS, WHATCOM COUNTY HAS PROVIDED EXTENSIVE EFFORTS TO NEGOTIATE WITH THE OWNER FOR THE APPROVED APPRAISAL PRICE AND TO AVOID CONDEMNATION, AND

WHEREAS, THESE PARCELS ARE AN INTEGRAL AND ESSENTIAL PART OF THE PROJECT, AND

WHEREAS, PREVIOUSLY, THE IAC HAS APPROVED COST INCREASES BASED ON THE COURT AWARD VALUE AS SUPERSEDING THE APPRAISED VALUE,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE PROJECT CONTRACT FOR LAKE WHATCOM ACQUISITION BE AMENDED AS FOLLOWS:

1. FUNDING OF PROJECT (A) TOTAL COST OF THE PROJECT IS INCREASED FROM \$851,450 TO \$978,300.
2. THE INTERAGENCY COMMITTEE AGREES TO PAY \$733,725 or 75% OF THE TOTAL COST, WHICHEVER AMOUNT IS LESS.

MOTION WAS CARRIED.

3. Cowlitz County, Riverside Park - Easement - 66-010A: Mr. Moore referred to memorandum of staff dated March 22, 1976, outlined the need for the proposed easement and recommended the motion as noted in the memorandum.

IT WAS MOVED BY MRS. BROSTROM, SECONDED BY MR. BULLEY, THAT

WHEREAS, THE COUNTY OF COWLITZ HAS REQUESTED APPROVAL BY THE INTERAGENCY COMMITTEE TO GRANT A UTILITY EASEMENT THROUGH THE RIVERSIDE PARK PROJECT (66-010A), AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE GRANTING OF SAID EASEMENT OVER/THROUGH THE MENTIONED PARK SITE DOES NOT CONSTITUTE A CONVERSION OF USE INASMUCH AS THE EASEMENT IS LOCATED IN AN AREA WHERE NO DEVELOPMENT IS ANTICIPATED,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT COWLITZ COUNTY'S REQUEST TO GRANT A WATER TRANSMISSION LINE EASEMENT OVER/THROUGH RIVERSIDE PARK BE APPROVED WITH THE PROVISION THAT THE EASEMENT DOCUMENT STATE THAT THE COUNTY WILL RETAIN CONTROL OVER THE SURFACE AREA TO ASSURE MINIMAL IMPACT ON THE RECREATIONAL USES DURING INITIAL CONSTRUCTION AND IN FUTURE MAINTENANCE AND/OR REPAIR WORK ON THE WATERLINE.

MOTION WAS CARRIED.

- | | | | |
|-------------------------------|---------------------------|-----------------|---------|
| 4. <u>Expired Contracts</u> : | 1. City of Kennewick | Vancouver Park | 73-049D |
| | 2. City of Bellevue | Robinswood Park | 72-029D |
| | 3. City of Redmond | Green Lawn Park | 74-060A |
| | 4. DNR - Trails/Trailhead | | 71-704D |

Mr. Moore referred to memorandum dated March 22, 1976, concerning the City of Kennewick, Vancouver Park 73-049D, and the City of Bellevue, Robinswood Park, 72-029D and the need to reinstate the contracts as contained in the proposed motion. Mr. Odegaard suggested since there were four projects in this same situation (Kennewick, Bellevue, City of Redmond's Grass Lawn Park, 74-060A, and DNR's 71-73 Trails-Trailhead Project 71-704D -- that the Committee consider all of them at the same time. Committee members agreed having reviewed the memoranda prior to coming to the IAC meeting.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. MOOS, THAT

WHEREAS, THREE LOCAL AGENCY PROJECTS AND ONE STATE AGENCY PROJECT CONTRACT

(DNR) HAVE INADVERTENTLY BEEN ALLOWED TO EXPIRE, AND

WHEREAS, THE COMPLETION OF THESE PROJECTS IS PRESENTLY BEING PURSUED BY THE SPONSORING AGENCIES AND IT APPEARS TO BE IN THE BEST INTEREST OF THE STATE AND THE SPONSORING AGENCIES TO REINSTATE THESE EXPIRED CONTRACTS ON A RETROACTIVE BASIS FROM THE DATE OF EXPIRATION TO DATE INDICATED WITHIN THIS MOTION, AND, IN ADDITION, TO PROVIDE A CONTRACT EXTENSION FOR THE PROJECTS TO ALLOW COMPLETION AND QUALIFY COSTS FOR REIMBURSEMENT,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE FOLLOWING PROJECT CONTRACTS BE REINSTATED RETROACTIVELY TO THEIR RESPECTIVE CLOSING DATE AND BE EXTENDED TO THE DATES INDICATED WITHIN THIS MOTION:

<u>SPONSOR</u>	<u>PROJECT</u>	<u>IAC NO.</u>	<u>DATE OF REINSTATEMENT</u>	<u>DATE EXTENDED</u>
CITY OF KENNEWICK	VANCOUVER PARK	73-049D	11-28-74	7-1-76
CITY OF BELLEVUE	ROBINSWOOD PARK	72-029D	9-30-74	7-1-76
CITY OF REDMOND	GREEN LAWN PARK	74-060A	11- 1-75	7-1-76
DEPT. NAT. RES.	TRAILS/TRAILHEAD	71-704D	11-30-75	11-30-76

AND, BE IT FURTHER RESOLVED THAT THE ADMINISTRATOR IS DIRECTED TO PROCESS THE NECESSARY DOCUMENTS TO EFFECT THESE AMENDMENTS.

MOTION WAS CARRIED.

5. Wahkiakum County Port District #2 - Skamokawa Park - Change in Funding - 76-017A:

Mr. Moore referred to memorandum of staff dated March 22, 1976, concerning the Skamokawa Park project - 76-017A. The following corrections were made in the memorandum: Deleted in the second paragraph "with 50% funded from Ref.28 and 50% from LWCF"; and on the second page, deleted reference to "50% Ref. 28" and "50% LWCF"; and corrected the funds mentioned in the proposed motion to indicate funding of \$76,320 from Ref. 28.

Mr. Odegaard asked that the first sentence on page (2) be deleted from the memorandum since it was his feeling staff had not advised the Committee in August of the school district ownership and waiving of the Guidelines. The sentence had read:

"Staff in making its presentation to the Committee in August pointed out the school district ownership, and by approving the project that the Committee in effect had waived the above IAC Procedural Guideline, although perhaps unknowingly."

(For the record, this sentence has been deleted from memorandum of March 22, 1976, concerning Project 76-017A.)

MR. ODEGAARD MOVED, SECONDED BY MRS. BROSTROM, THAT

WHEREAS, THE IAC FINDS THE WAHKIAKUM COUNTY PORT DISTRICT #2 ACQUISITION OF THE SKAMOKAWA PARK TO HAVE HIGH PRIORITY IN THE PROVISION OF SHORELINES FOR OUTDOOR RECREATION, AND

WHEREAS, THE IAC HAS PREVIOUSLY APPROVED THIS PROJECT FOR FUNDING AT ITS AUGUST, 1975, MEETING,

NOW, THEREFORE, TO ASSURE ITS ACQUISITION, THE COMMITTEE WAIVES THE PROVISIONS OF THE IAC LOCAL AGENCY PROCEDURAL GUIDELINE 04.10.000, AND

FURTHER, APPROVES A CHANGE IN FUNDING SOURCE FROM \$25,440 FROM REFERENDUM 28 AND \$50,880 FROM LWCF, TO \$76,320 FROM REFERENDUM 28, AND

FURTHER, DIRECTS THE ADMINISTRATOR TO MAKE THE NECESSARY ADJUSTMENTS TO ACCOMPLISH THE ABOVE, AND

FURTHER, DIRECTS THE ADMINISTRATOR TO REVIEW IN DEPTH THE PRACTICABILITY AND VIABILITY OF PROCEDURAL GUIDELINE 04.10.000 AND RECOMMEND TO THE COMMITTEE ANY PERTINENT CHANGES.

MOTION WAS CARRIED.

City of Redmond - Grass Lawn Park, IAC 74-060A: At this point, Mr. Beecher Snipes, TAC member, Department of Ecology, brought out the fact that the City of Redmond had performed work on contracts during the period in which an IAC contract had not been in effect. Retroactively dating the contract to collect those monies might not be legal. Since the Assistant Attorney General was not present, Mr. Odegaard and Mr. Bulley suggested payment be withheld from the City of Redmond on the Grass Lawn Park project until such time as an opinion could be obtained. The Administrator was asked to look into this matter, and if there was a problem in re-instating the City of Redmond, Grass Lawn Park contract, under the circumstances discussed, to bring the matter back to the Committee for discussion and deliberation.

IV C. State Agency Project Considerations:

2. Department of Game: Mr. Ron Taylor and Mr. Eugene Leach presented two acquisition projects of the Department of Game and one development project as follows:
 - (a) Skagit River, Simpson: Acquisition of approximately 532 acres as an addition to existing Game site in Skagit County on the Skagit River. \$133,732 Ref. 28 funds.
 - (b) Gloyd Seeps WRA: Acquisition of additional 40 acre site to Gloyd Seeps WRA near Moses Lake in Grant County. \$14,000 Ref. 28 funds. (It was noted the cost per acre on the resume should read \$350.00 - not \$35,000.)
 - (c) Stillaguamish - Miles: Development of a site five miles west of Darrington on the Stillaguamish River. \$18,000 Ref. 28 funds.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. BROSTROM THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE DEPARTMENT OF GAME ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT WITH THE WASHINGTON STATE DEPARTMENT OF GAME AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT WHICH HAS BEEN LISTED FOR EACH PROJECT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE WASHINGTON STATE DEPARTMENT OF GAME AND UPON PERFORMANCE BY THE

SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

SKAGIT RIVER-SIMPSON	ACQUISITION	\$ 133,732	Ref. 28 funds)	
GLOYD SEEPS WRA	ACQUISITION	14,000	" " ")	\$ 165,732
N. F. STILLAGUAMISH	DEVELOPMENT	18,000	" " ")	

MOTION WAS CARRIED.

Mr. Taylor referred to memorandum of staff dated March 22, 1976, relating to two development projects as follows:

- (a) Shillapoo WRA, Clark County: To provide improvements to access road, parking and boat launch. \$ 143,000 (Ref. 28 and LWCF).
- (b) Oak Creek WRA I, Yakima County: Improvement of facilities to accommodate public use: Parking area, restroom, picnic area, etc. \$ 177,500. (Ref. 28 & LWCF).

Both projects will be funded 50% Ref. 28 and 50% LWCF.

Mr. Merlin Smith, TAC member, Department of Commerce and Economic Development, questioned whether there had been coordination in planning for the Shillapoo area with Clark County since there has been considerable activity in the Vancouver Lake area to meet the recreational demands. Mr. Bulley and Mrs. Brostrom also commented on the need for insuring that planning with other agencies had been undertaken, with local agencies giving concurrence to the projects being proposed by the State. In reply to Mrs. Brostrom, Mr. Jim Brigham stated the Yakima project (Oak Creek) did not have the same complexities as the Shillapoo project. The A-95 process was then addressed by the Committee, Mr. Brigham and Mr. Hutsinpiller.

Following discussion, IT WAS MOVED BY MRS. BROSTROM, SECONDED BY MR. MOOS, THAT THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE DEPARTMENT OF GAME ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT WITH THE WASHINGTON STATE DEPARTMENT OF GAME AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT WHICH HAS BEEN LISTED FOR EACH PROJECT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE WASHINGTON STATE DEPARTMENT OF GAME AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN,

WITH THE PROVISIO, THAT THE INTERAGENCY COMMITTEE STAFF INSURE THAT LOCAL AGENCIES IN THE VICINITY ARE IN CONCURRENCE WITH THE PROJECTS IN LINE WITH THERE OVERALL DEVELOPMENT PLANS; AND

FURTHER, IT IS UNDERSTOOD THAT THESE PROJECTS ARE APPROVED BY THE COMMITTEE SUBJECT TO AVAILABLE FUNDING.

SHILLAPOO WRA	REF. 28	\$ 71,500	LWCF	\$ 71,500	=	\$ 143,000
OAK CREEK WRA I	REF. 28	88,750	LWCF	88,750	=	<u>177,500</u>

TOTAL FUNDING ... \$ 320,500

MOTION WAS CARRIED.

IV 3. C. State Parks and Recreation Commission: Mr. Taylor referred to memorandum of staff dated March 22, 1976, concerning two acquisition projects of the State Parks and Recreation Commission totaling \$51,400.

- (a) Long Beach Ocean Access: To acquire approximately 2.23 acres within 15 acre Long Beach State Park, Pacific County. \$ 16,300. (Ref. 28 and LWCF)
- (b) Twin Harbors addition, Grays Harbor County: To acquire approximately 1.5 acres of private land adjacent to Twin Harbors State Park's southern boundary line and the north boundary line of Bonge Gap Road. \$35,100 (Ref. 28 and LWCF)

Mr. Bulley remarked that the Department of Highways would be coordinating with State Parks concerning the highway improvements on this project.

IT WAS MOVED BY MRS. BROSTROM, SECONDED BY MRS. ENGLE, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE PARKS AND RECREATION COMMISSION ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT WITH THE WASHINGTON STATE PARKS AND RECREATION COMMISSION AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT WHICH HAS BEEN LISTED FOR EACH PROJECT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE WASHINGTON STATE PARKS AND RECREATION COMMISSION AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN:

LONG BEACH OCEAN ACCESS	REF. 28	\$ 8,150	LWCF	\$ 8,150	=	\$ 16,300
TWIN HARBORS ADDITION	REF. 28	17,550	LWCF	17,550	=	<u>35,100</u>

TOTAL FUNDING ...\$ 51,400

MOTION WAS CARRIED.

V. ADMINISTRATOR'S REPORT: None.

Capital Budget Instruction Discussion: Mr. Odegaard asked the chairman to reopen the discussion concerning the Capital Budget Instructions issued to state agencies and the matter of policy decisions being made by the Committee or the Administrator.

The Administrator noted the concern of the Committee regarding item (a), page (2) of the instructions -- that special consideration would be given to state agency projects acquired through IAC funds for development of those lands in preference to other projects which might be submitted through the Capital Budgeting process by state agencies. He felt the investment of IAC dollars in acquiring the lands would tend to provide justification for the development in order to meet recreational needs throughout the state. Through the capital budgeting process, he felt state agencies could be encouraged to develop lands they had already acquired.

Mr. Odegaard stated this would in effect give preference to these particular projects and might jeopardize the acquisition of new lands becoming available to state agencies. He asked Mr. Francis if this policy would give preference to development of IAC acquired lands as adverse to acquiring private lands as they become available. Mr. Francis stated it was the intent of the IAC to have the state agencies review

their inholdings as well as look into the possibility of other state or federal lands which might be available rather than take private lands out of the private ownership with their tax base off the tax rolls. He noted the interest of the Legislature in determining those lands the state owns, what the actual inventory is, and what partial or full-time use is being made of these lands. The Legislature feels this premises should be extended to all other capital funding, and that it had been expressed to him by legislative sources that the state may, in fact, have too many public lands in public ownership.

Mr. Odegaard then asked if the Committee had approved this type of guideline for state agencies and assisted in setting up the criteria for the capital budget and the acquisition or development programs. Mr. Francis replied it had been an administrative decision as reflected through the Fiscal Sub-Committee of the IAC that the Administrator and staff set up guidelines in the form of Capital Budget instructions each biennium for the state agencies, and if in their opinion these could be improved upon and the distribution of the monies revised or altered, such details would be evaluated by the Fiscal Sub-Committee with staff. He assured Mr. Odegaard that the needs within SCORP were also being addressed through these instructions. Mr. Odegaard felt a policy decision had in this instance been implied by the Administrator which did not have the backing of the Committee members. He suggested that policy directions with regard to budget preparation which have not been approved by the full Committee be brought before the Committee prior to mandating that the state agencies abide by certain regulations. He further suggested that the items within the Budget Instructions under page (2) - (a), (b), (c), (d), and (e) be withdrawn.

There followed considerable discussion about the policies for the processing of the state agencies capital budget requests, especially those relating to "extra consideration" as noted on Page (2) of the Budget Instruction document. Mr. Odegaard and Mr. Francis discussed the previous biennium budget documents and the policy as adopted by the Committee at the time these were submitted for consideration.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. BROSTROM, THAT

WITHIN THE CAPITAL BUDGET INSTRUCTIONS FOR STATE AGENCIES FOR 1977-79, THE REQUIREMENT ON PAGE (2), ITEM III, "PROCESSING THE CAPITAL BUDGET REQUESTS", PARAGRAPH (a) "THE DEVELOPMENT OF LAND PREVIOUSLY ACQUIRED WITH ASSISTANCE FROM THE OUTDOOR RECREATION ACCOUNT" BE DELETED; AND THAT STATE AGENCIES NOT BE GIVEN SPECIAL CONSIDERATION FOR LANDS ACQUIRED WITH IAC FUNDS OVER THOSE ACQUIRED FROM SOME OTHER METHOD.

Mrs. Anderson stated that it be understood this action should not be construed by the Committee as an admonition to the Administrator since she felt he had not been out of line in setting up the Budget Instructions; however, the Committee should through the Fiscal Sub-Committee review the matter and determine what might be overstepping of administrative authority.

Mrs. Brostrom felt the Administrator ought to be encouraged to make these suggestions for the Committee's consideration when the members deliberate on the Capital Budgeting process. She suggested this be reviewed prior to the staff setting up the Capital Budget itself. The Committee can then decide if they wish to accept the criteria or whether they feel it should be deleted.

Following discussion, it was the consensus that the Fiscal Sub-Committee review the Capital Budget Instructions, taking into consideration comments of the

Committee members, and arrive at a decision dealing with page (2), Items (b), (c), (d), and (e).

QUESTION WAS THEN CALLED FOR ON MR. ODEGAARD'S MOTION AS SECONDED BY MRS. BROSTROM, TO DELETE ITEM (a), AND IT WAS CARRIED.

Following a short recess, the following were introduced:

Mr. Archie Mills, Member, Dept. of Game Commission, Wenatchee
Mr. Len Berryman, Town of Bridgeport, Chairman of the Parks Committee

Mr. Odegaard complimented Mr. Berryman on his efforts in the field of outdoor recreation over the years.

III E. Evaluation System: Mr. Martin referred to memorandum of staff dated March 22, 1976, and outlined the background of the local agency Evaluation System process which had been approved by the Committee members at the July 23, 1973 IAC meeting in Bellingham. He gave an analysis of the current system -- method used for staff evaluation of local agency projects using a point system resulting in a final score ranking with all other projects to be presented to the Committee at any one specific meeting.

Project Administration staff with Mr. Martin then presented a "dummy" project ("Frankenstein Park") in an evaluation session demonstration --- discussing, evaluating, and scoring the various aspects of the project in relation to the Evaluation System as they proceeded.

Following this demonstration, questions were asked by the Committee members. Briefly covered were the following points:

- (1) Dr. Anderson asked for re-evaluation if the project had been a development project rather than acquisition -- using questions B-3, B-4 and B-6 within the Evaluation System.
- (2) Access - Mrs. Brostrom expressed concern about grading projects as to their access for the public, and discussed the points within that category.
- (3) Land-banking was discussed. Concern was expressed that acquisition of valuable land might be delayed if it were necessary for agencies to have plans for future development on hand and evaluated within the point system. Though future development was desirable, there should be some long-range thinking concerning acquisition of these valuable lands as well. Points should not be deducted simply because a local agency did not have future development outlined.

At this point, Mr. Moos and Mrs. Engle prepared to leave the meeting for return to Olympia on the State plane. Dr. Anderson suggested that in the future, it should be understood by the members that IAC meetings are usually for two days and members should plan to attend the full two days in order to conduct the business of the IAC. However, since it was necessary for certain members to leave, the remaining IAC members would continue the session in the afternoon, there having been a quorum at the beginning of the day's session. Mr. Moos

suggested the IAC meetings be held in locations more accessible to Committee members since his own schedule and that of other Committee members should not be taken up in extensive travel time.

III B. Salmon Creek - Contingency Project Report: Following departure of the above Committee members, the Chairman directed that the Evaluation Session be continued later on in the meeting and asked Mr. Francis for a report on the Salmon Creek Contingency Project.

Mr. Francis referred to memorandum of staff dated March 22, 1976, concerning this project, pointing out that the IAC should be prepared to consider additional funding from either state funds or the regular LWCF apportionment for this project since the Seattle BOR Office had reported the project might not receive full Secretary Contingency funding approval as had been approved thru the Committee at the August 1975 meeting. At that time the following funding was approved:

<u>BOR 50%</u>	<u>REF. 28</u>	<u>CLARK COUNTY</u>
\$ 417,746 CONTINGENCY FUND	\$ 100,000 SET ASIDE BY IAC	\$ 317,746 - DONATED LAND VALUE, MATERIALS, EQUIPMENT AND CASH

There will be BOR funding at a lesser level. Additional environmental information is being prepared for submittal to Washington, D.C., and there could be a six to nine month delay in completing this aspect of the project if a full EIS is required. Since the BOR funding will be more likely at 25%, Mr. Francis stated the IAC and Clark County were now faced with an approximately \$209,000 "deficit"

Mr. Lundy reported to the Committee he regarded the project as an excellent one but because of funds requested by other agencies (from the BOR Contingency Fund) he felt with certainty that the project would not be funded at the full requested amount. A waiver of retroactivity could not be considered for the project since this would, in effect, be considered as approval of the project as requested.

Mr. Douglas Bridges, Director, Park and Recreation, Clark County, reported on the project status to date, stating plans and specifications were ready to go, but that he would need to ask for extension on options with the property owners. He discussed the various aspects of the project in response to questions from the Committee members. Mr. Lundy offered to discuss the alternatives with the BOR pertaining to the Contingency funding to determine whether work could be started prior to project approval. Though the BOR has never been able to accomplish this type of "waiver" before, he stated he would be willing to pursue it and come back to the Committee with answers. At conclusion of the discussion on the Salmon Creek project, the Chairman asked the Administrator to meet with Mr. Lundy on funding of this project through the Secretary's Contingency Fund; if funding is not available through that source, she suggested the project application be processed through the regular Evaluation System method and the Committee could re-consider it for funding at that time.

The Committee reconvened at 1:45 p.m. following luncheon. The Chairman directed the discussion return to items and suggestions relating to the Evaluation System.

III E. Evaluation System (continued): Points discussed were as follows:

- (1) Accessibility to the "Frankenstein Park", and value of this point score in other projects when evaluated by the Evaluation Team.
- (2) Population in the area to be served, and considerations of this point score in other projects when evaluated by the Evaluation Team.
- (3) Phasing of projects: Mr. Wes Peterson, Park and Recreation Director, City of Aberdeen, addressed the Committee concerning his project and the fact that the park land was developed in Phase I, having been evaluated and scored highly, yet Phase II, additional development of the park did not score high enough to be considered for funding. Thus, since the City of Aberdeen could not finance the additional development, the park area could not be completed and placed in use for the public. He felt the Evaluation System, as presently used by staff, was biased against phased projects, and did effectively preclude grant-in-aid assistance.

Mr. Odegaard suggested the scoring of Phase I of a local agency project should be taken into consideration for the scoring of Phase II, and all components within the project viewed in the light of a completed project, available for public use, through Phase II. To be fair and equitable, he felt there should be points given for the fact that the sponsor had in Phase I taken the preliminary steps toward a community recreational project and in Phase II would be following up with a useable project. Mr. Francis agreed this would be a sound idea, but would assume there would be a validity for the Phase I point score over "so many years", otherwise there might not be a guarantee that the park would be completed.

Mr. Martin suggested approving the total project (all phases) retaining the score over a three year period. Thus, dividing the project into three phases, the local sponsor could proceed at its own pace and the total project having been evaluated by the staff and Committee as a valid approach to a three-phased project. The disadvantages to this were outlined by Mr. Francis -- mainly the pre-commitment of monies on staged approach. This would also reduce the funds available for other local agency projects and reduce the ability of the IAC to use these funds for at least two or four years.

Mr. Odegaard suggested stating in the approval of the project "subject to funds being available". Dr. Anderson brought out the inability of City Councils to program their funds in advance. Bert Cole felt (1) there should be exceptions within any Evaluation System; (2) there should be consideration given to the smaller communities even though their project might not rank as high as another community simply because it is a small project; and (3) all projects should not have to meet an exacting criteria.

Mr. Lemcke stated the Evaluation System could readily be altered. However, it should be kept in mind that the system was designed to reflect IAC priorities -- certain types of projects should rank higher than others -- taking into consideration the needs which are to be met in the various areas of the state. Mr. Moore said the system needs to be consistent in order to be a workable system. Staff must weigh projects against the proposed plan, agency plan, versus whether the project is ready to implement, etc. -- and must determine if the Phase I or Phase II will stand by itself as a viable project.

- (4) Aesthetics of Natural Environment - Item C-2: Dr. Anderson expressed her concern with the emphasis on aesthetics in this question and also B-1 which is

beauty of the developed recreation facility. Because of vast differences in geography and vegetation and natural beauty throughout the state, she did not see how IAC could fairly award points on this item. It was the consensus perhaps this point score should be reviewed and perhaps placed in another category.

(5) Mr. Odegaard asked if the TAC members felt they had adequate representation in their chairman, Beecher Snipes, as their member of the Evaluation Team. Mr. Merlin Smith (TAC member - Commerce and Econ.) replied that all TAC members have an opportunity to express their opinions at the regular TAC meeting prior to the Evaluation Session, and these are taken to the Evaluation Team Sessions by Mr. Snipes. Also, if there is a particular problem with any one local agency project, this can be discussed thoroughly prior to the evaluation process.

(6) In response to Mr. Odegaard's question as to the representation of local agencies on the TAC, Mr. Francis read the list of those persons from local cities/counties serving in that capacity. He also emphasized that membership from the local agency is solicited from the Washington Association of Cities and Association of Washington Counties -- screened by the IAC -- to insure proper representation relating to population of certain areas of the state and other criterias as set up in the TAC membership requirements.

(7) Acquisition and Development projects: Concern was expressed over IAC staff ability to evaluate acquisition and development projects by the same criteria within several of the evaluation questions through the Evaluation Team process.

(8) Mr. Francis and Mr. Martin reported on funding of smaller communities accomplished at the last meeting of the IAC to assure Mr. Bert Cole that the smaller local agencies are receiving consideration through the present Evaluation System process: Kent, Metaline, Ridgefield, Royal City, Asotin, Bothell, Issaquah, and Lynnwood.

VI. Committee Members Comments: Mr. Odegaard suggested the IAC travel to the dedication of the Lewis and Clark Interpretive Center at Fort Canby in Ilwaco on June 27th (the day before the next IAC Regular Meeting) if arrangements could be made. The Chairman asked the Administrator to look into the transportation possibilities from Olympia and interest of the IAC members in attending.

Adjourned: 3:25 p.m.

RATIFIED BY THE COMMITTEE

Miranda Brasterson
CHAIRMAN

June 28, 1976
DATE