

- I. Meeting called to order, determination of a quorum, introductions.
(Louis Larsen - first meeting - introduced)

Corrections, Additions, Approval of the Minutes, March 30-31, 1978

II A. FISCAL STATUS REPORTS

Initiative 215 - cumulative
Fund Summary - discussed

B. PROJECTS SERVICES REPORTS

State Agency Master List Project Approvals:

Dept. of Game: ADMINISTRATIVELY APPROVED

Sinlahekin WRA-Forde Lake 77-621D, \$14,300 (\$4,720 28 \$8,580 215) APPROVED

Sinlahekin WRA-Blue Lake 77-622D \$35,837 (Ref. 28) APPROVED

Sinlahekin WRA-Fish Lake 77-623D \$34,863 (\$26,148 28 \$8,715 215) APPROVED

Dept. of Natl. Resources:

Douglas Falls Park 78-701D, \$93,500 (\$46,750 28 \$46,750 215) APPROVED

State Agency Project Cost Increase:

Dept. of Game, Offut Lake 75-644D, \$2,500 COST INCREASE APPROVED

Local Agency Project - Cancellation of Project Contract:

Mountlake Terrace, Ballinger Park Boat Launch Acq. 76-019A

APPROVED CANCELLATION OF PROJECT CONTRACT - \$9,300 INIT 215 returned to fund

Local Agencies' Projects - Information:

Present status of applications for Nov. 2-3, 1978

38 recvd thus far; 35 dev - 3 acq. Expect 15-20 additional in acq.

Total thus far \$10,984,645. Available to fund \$2,846,613 plus match.

II C. EVALUATION SYSTEM REFINEMENTS

Memo explained. No action of Committee at this time. Action Nov. 1968 for use in Nov. 1969.

III A. PROJECT CHANGES

- (1) City of Bellevue, Mercer Slough, IAC 73-026A, Cost Increase DENIED.
- (2) City of Mountlake Terrace, Lake Ballinger Park Boat Access, IAC 77-008D, Cost Increase of \$54,899 APPROVED.
- (3) King Co., North Green River I and II, 69-132A and 72-042A, Request for Easement, MOTION considered this conversion; left up to King County to proceed in whatever manner it felt was appropriate.

Discussion followed:

Patel Pushpakant, Div. Engr., South Central Div., Puget Sound Power & Light
Kent Meek, Mgr., Right-of-Way, Puget Sound Power and Light
Betty B. Fletcher, Attorney for Washington Children's Home Society
John Robins, President, Washington Children's Home Society

- (4) Dept. of Game, Fiorito Lakes 77-602D, Cost Increase APPROVED \$16,344
- (5) State Parks and Recreation Commission, Twin Harbors 76-506A, Cost Increase APPROVED \$40,250

IV. A. 1979-81 IAC OPERATING BUDGET PROPOSAL

\$1,118,333 - IAC requested \$213,702 more - above that level.
 Committee approved \$150,000 supplemental rather than the \$213,702.
 Staff to determine where to place these funds taking into consideration discussions of the Committee at the time budget reviewed.

Priority 1 --Outdoor Recreation Specialist - Planner II	Approved
Priority 2 -- Public Lands Inventory Update	Staff to keep in; decrease
Priority 3 -- Private Sector Inventory	"
Priority 4 -- Trails Program	"
Priority 5 -- SCORP - Executive Summary	"
Priority 6 -- PIN Factor Development	OUT
Priority 7 -- Benefit/Cost Information	OUT
Priority 8 --ORV Equipment	OUT
Priority 9 --Mapping	Staff to keep in; decrease
Priority 10 -Directory of Recreation Guides	"
Priority 11 -Washington Parks Foundation Service Contract	OUT
Priority 12 - Committee Tour	OUT
Priority 13 - Appraisal Review	OUT, but staff to change guidelines, etc.

III B. - 1979-81 State Agencies' Capital Budget

Parks and Recreation	\$ 12,017,900)	
Department of Game	2,862,442)	
Dept. of Natural Resources	672,200)	<u>AS PROPOSED</u>
Dept. of Fisheries	3,722,150)	

DNR asked to have CYPRESS ISLAND ADDED. \$1,240,000

Mt. Si funding discussed; use for Cypress Island;
 Representative North objected; much discussion.

MOTION - staff to insert Cypress Island, review all funds "savings" of state agencies for additional funding; or consider phasing or reduction in scope to accommodate Cypress Island funding.

APPRAISAL REVIEWS: Staff directed to look into the matter of changing the guidelines to indicate that the cost of appraisals and appraisal reviews be considered as a part of the cost of purchasing the land.

ADJOURNED.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
OLYMPIA, WASHINGTON

REGULAR MEETING

DATE: June 30, 1978 TIME: 9:00 am
PLACE: Transportation Commissioners' Board Room, Highways Administration Bldg.,
Olympia, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Warren A. Bishop, Pullman
Micaela Brostrom, Chairman, Mercer Is.
Helen Engle, Tacoma
Louis Larsen, Seattle

Honorable Bert L. Cole, Commissioner of Public Lands,
Dept. of Natural Resources
Ralph W. Larson, Director, Department of Game
Gordon Sandison, Director, Dept. of Fisheries
Charles H. Odegaard, Director, Parks and Recreation
Commission

INTERAGENCY COMMITTEE MEMBERS ABSENT:

W. A. Bulley, Director, Dept. of Transportation
Wilbur Hallauer, Director, Dept. of Ecology
Kazuo Watanabe, Director, Dept. of Commerce and Economic Development
Peter Wyman, Spokane

STAFF OF TECHNICAL ADVISORY COMMITTEES (STATE OR LOCAL) AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Hostnik, Charles (representing John Dick)

Commerce and Economic Development
Smith, Merlin

Ecology, Department of

Fisheries, Department of
Costello, Richard

Game, Department of
Brigham, James

Interagency Committee for Outdoor Recreation
Bowring, Ken, Planner
Cole, Kenn, Chief, Management Services
Frazier, Marjorie M., Admin. Asst.
Lovely, Gregory, Trails Coordinator
Moore, Glenn, Chief, Project. Admin. Svcs.
Pelton, Jerry, Chief, Planning Svcs.
Taylor, Ronald, Rec. Res. Specialist
Wilder, Robert L., Administrator

Anderson, Lorinda, Planner
Anderson, Becky, Reports Compiler

APPENDICES:

"A" - Exhibit A Priority
1-13 Above Target Level
Operating Budget 79-81
& Exhibit B.
"B" - CYPRESS ISLAND
Potential Sources Funding
Capital Budget 79-81

Natural Resources, Dept. of
O'Donnell, Al

Park and Recreation Commission
Clark, John

Financial Management, Office of

Transportation, Department of
Mylroie, Willa

Local TAC members present:

McCartan, Art, Whitman County Parks Dept., Wash. State University, Pullman
Haskins, Dale, Heritage Conservation & Recreation Svc., Seattle,
(representing Maurice H. Lundy, Regional Director)

I. Meeting called to order, determination of a quorum, introductions: Chairman Brostrom called the meeting to order at 9:10 a.m., with eight members present constituting a quorum. (BISHOP, BROSTROM, ENGLE, L. LARSEN, COLE, LARSON, SANDISON AND ODEGAARD.)

The following introductions were made:

Louis V. Larsen, newly appointed IAC member, Vice-President,
Northwest Marine Trade Association, Seattle
Honorable Frances North, State Representative
Lorinda Anderson, Planner, Interagency Committee for Outdoor Recreation
Rebecca Anderson, Reports Compiler, Interagency Committee for Outdoor
Recreation

Mr. Wilder acknowledged presence of the six state agencies' Technical Advisory Committee members.

Corrections, Additions, Approval of the Minutes - March 30-31, 1978:

The Chairman called the Committee's attention to the suggested corrections to the minutes of March 30-31, 1978:

(1) Micaela Brostrom - Page 7, last paragraph:

"Mr. Haley then asked the Chairman and Committee if since Clark County had expended more money than was approved by the IAC on the Salmon Creek project and since the IAC had moved to ~~not-reimburse-Clark-County-for-the-IAC-share-of-the-overage~~ deny the County's request for IAC participation in the overage incurred on the project, would it be possible for the County to apply the overage against a later project to be reviewed by the Committee from Clark County?"

(2) Gordon Sandison - Page 10 - paragraph four, City of Des Moines, Fishing Pier Development, Line 8:

"Though Fisheries had met with the City, the Department personnel

concerned with the Fisheries' reef program had not had the time to extensively study the site proposed by the City, though they had performed extensive tests concerning the north south site which they had recommended over the south north site."

IT WAS MOVED BY RALPH LARSON, SECONDED BY MR. ODEGAARD, THAT THE INTERAGENCY COMMITTEE APPROVE THE MINUTES OF ITS MEETING MARCH 30-31, 1978, AS CORRECTED. MOTION WAS CARRIED.

Additions or deletions to the Agenda: There being no additions or deletions to the agenda, IT WAS MOVED BY MR. SANDISON, SECONDED BY MR. COLE, THAT THE AGENDA FOR THE JUNE 30, 1978 MEETING BE APPROVED. MOTION WAS CARRIED.

II. FISCAL STATUS REPORTS: The Chairman referred to the two status reports in the meeting kit and asked Mr. Kenn Cole, Chief, Management Services, to comment or answer any questions of Committee members. The Committee was advised that two members would be unable to remain at the meeting following noon, and thus all items requiring action (motions) by the Committee would need to be discussed while there was still a quorum.

In response to Mr. Bishop's inquiry, Mr. Cole stated the IAC has actually over-committed its LWCF monies, but not all of the projects have been sent forward to HCRS for processing. Thus, the IAC will now need to wait until October 1978 to receive its 1979 apportionment from the federal source before it can send all of the federally sponsored projects forward.

II. B. PROJECTS SERVICES: Mr. Glenn Moore, Chief, Projects Administration Services, referred to memorandum of staff dated June 30, 1978, which noted the following Administrative Actions:

(1) State Agency Master List Project Approvals:

Dept. of Game:

- (a) Sinlahekin WRA-Forde Lake 77-621D \$14,300 (\$ 5,720 28 \$8,580 215)
Redevelopment of approx. 3 acre primitive camping
and boat launch site on Forde Lake, Sinlahekin WRA, Okanogan County.
- (b) Sinlahekin WRA-Blue Lake 77-622D \$35,837 (\$35,837 28)
Redevelopment of primitive, dispersed day and overnight
use facilities in three locations on Blue Lake, Sinlahekin,
WRA, Okanogan County.
- (c) Sinlahekin WRA-Fish Lake 77-623D \$34,863 (\$26,148 28 \$8,715 215)
Redevelopment of three locations as (b) above,
on Fish Lake, Sinlahekin WRA, Okanogan County

Dept. of Natural Resources:

- (a) Douglas Falls Park 78-701D \$93,500 (\$46,750 28 \$46,750 215)

(2) State Agency Project Cost Increase:

- (a) Dept. of Game, Offut Lake 75-644D \$ 2,500 cost increase (100% Init. 215)

Add speed bumps to project scope, and accessible facilities for the handicapped.

- (3) Local Agency Project - Cancellation of Project Contract:
Mountlake Terrace, Ballinger Park Boat Launch Acq. 76-019A
City acquired the 0.6 acres via donations without expending IAC funds. \$9,300, Init. 215 returned to local share.

Local Agencies' Projects - Information: Mr. Moore then reported on the present status of applications received for consideration at the November Funding Session. Thirty-eight projects have been received thus far indicating a total of \$10,984,645. Thirty-five are for development and three for acquisition. Staff expected 15 to 20 additional applications for acquisition projects to be submitted the first week of July 1978. Mr. Moore reported the estimated available funding for Local Agencies at the November funding session as follows:

\$ 21,553	Initiative 215
<u>2,825,060</u>	Land and Water Conservation Funds
\$ 2,846,613	

Mr. Moore stated the IAC staff anticipates about \$15 million in project requests upon receipt of the acquisition projects. Only \$5.6 or \$5.7 million will be able to be funded at 50-50 LWCF (HCRS) level. Mr. Bishop pointed out this would indicate the need for a bond issue in order to provide continued funding of outdoor recreation areas and facilities.

II C. EVALUATION SYSTEM REFINEMENTS: Mr. Wilder referred to memorandum of staff dated June 30, 1978, entitled "Proposed Local Agency Evaluation System Questions Revisions", stating the memorandum was informational only, that no action would be required by the Committee at this time. The refinements to the Evaluation System will be presented to the next scheduled meeting of the joint State and Local Technical Advisory Committee during the week of July 31, 1978 for input and assistance so that the evaluation instrument remains equally fair to program participants. Following TAC input, the refined questionnaire will then be presented to the IAC at the November 1978 funding session for use in evaluating those projects submitted for the 1979 funding session.

Mr. Wilder noted that Mr. Moore had personally met with twenty-one park professionals (eighteen separate agencies) and had mailed the refinements to nine others, plus the entire TAC for input.

Mr. Ralph Larson asked whether the Administrator had noted the letter from the City of Seattle inferred action on the refinements would take place in November 1978 and be applicable at that funding session. Mr. Wilder stated the City had been contacted and advised the program would not be applicable until 1979.

III. A. PROJECT CHANGES: Chairman Brostrom called for presentations on the Project Changes.

(1) City of Bellevue, Mercer Slough, IAC #73-026A, Cost Increase: Mr. Ron Taylor, Project Specialist, referred to memorandum of staff dated June 30, 1978, "City of Bellevue, Mercer Slough I, IAC 73-026A, Request for Cost Increase". Staff recommended that the Committee deny the cost increase request based on the inordinate amount of time needed to expedite the acquisition of the one parcel. Staff also noted that the City had been given a cost increase in the amount of \$67,400 (8.8%) on June 17, 1975.

Mr. Bruce Moorehead, City of Bellevue, was called upon by the Chairman. Mr. Moorehead pointed out the following:

- (a) Agreed it had taken a considerable length of time to obtain the parcel in question. Have negotiated rather than going to condemnation. City does not like to impose condemnation on owners.
- (b) Felt Committee should grant cost increase if at all possible.

Staff had pointed out in the memorandum that the IAC did not have adequate funds available in the Local Share of the Outdoor Recreation Account to cover the request and, when available, all the funds would necessarily be appropriated from the local agency side of LWCF at a 50% funding level due to legislative restraints imposed on State Parks' funds for this particular project. In response to inquiries of Mr. Ralph Larson, Mr. Kenn Cole stated the IAC had an Attorney General's Opinion issued in earlier years stating that the IAC may not commit funds they don't have on hand.

IT WAS MOVED BY BERT COLE, SECONDED BY MR. BISHOP, THAT

WHEREAS, ON NOVEMBER 22, 1972, THE INTERAGENCY COMMITTEE APPROVED THE CITY OF BELLEVUE'S APPLICATION FOR THE ACQUISITION OF APPROXIMATELY SEVENTY-SEVEN (77) ACRES ON THE EAST SIDE OF MERCER SLOUGH AT A TOTAL COST OF \$764,815, AND SUBSEQUENTLY ON JUNE 17, 1975, APPROVED A COST INCREASE TO THE PROJECT IN THE TOTAL AMOUNT OF \$67,400, AND

WHEREAS, THE CITY OF BELLEVUE HAS REQUESTED A COST INCREASE FOR THE CHAMBERS' PARCEL IN THE AMOUNT OF \$44,600 (33%) TO COVER ADDITIONAL COSTS INCURRED IN THE ACQUISITION VIA CONDEMNATION, AND

WHEREAS, IT APPEARS THROUGH IAC STAFF REVIEW OF THE PROJECT THAT THE CITY OF BELLEVUE HAS SPENT AN INORDINATE AMOUNT OF TIME IN EXPEDITING THE ACQUISITION WHICH COULD WELL HAVE ATTRIBUTED TO THE HIGHER COSTS INVOLVED,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE COST INCREASE REQUEST SUBMITTED BY THE CITY OF BELLEVUE FOR THE MERCER SLOUGH PROJECT (73-026A) BE DENIED.

MOTION WAS CARRIED.

(2) City of Mountlake Terrace, Lake Ballinger Park Boat Access, IAC 77-008D, Cost Increase: Mr. Moore referred to memorandum of staff dated June 30, 1978, regarding this project. The City had requested a total cost increase of \$68,342 (55%) of which the IAC share would be \$51,256. Staff reviewed the request and felt the City did attempt to expedite construction of the project in a timely manner with the unanticipated problems associated with the peat conditions as a result of consultant error. However, staff also recommended a deletion be made of \$13,443 which included a requested contingency amount of \$7,000 and those engineering costs which would exceed 10% of the construction cost (\$6,443). Mr. Moore advised additional Init. 215 funds were \$41,174.25.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. SANDISON, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON SEPTEMBER 28, 1976, APPROVED THE CITY OF MOUNTLAKE TERRACE, BALLINGER PARK BOAT ACCESS PROJECT (77-008D) FOR A TOTAL COST OF \$124,600 (75% INIT. 215 - \$93,450), AND

WHEREAS, THE INITIAL BIDS RECEIVED BY THE CITY GREATLY EXCEEDED THE ESTIMATED COSTS DUE TO UNFORESEEN SOIL PROBLEMS, AND

WHEREAS, THE CITY HAS PROCEEDED TO REBID THE PROJECT AND HAS REQUESTED A COST INCREASE OF \$68,342 BASED ON BIDS AND ESTIMATED COSTS, AND

WHEREAS, STAFF HAS REVISED THE REQUEST AND RECOMMENDS A TOTAL COST INCREASE OF \$54,899 THROUGH DELETION OF \$13,443 IN UNALLOWABLE COSTS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY APPROVES A COST INCREASE OF \$54,899 TOWARDS THE CITY OF MOUNTLAKE TERRACE, BALLINGER LAKE BOAT ACCESS PROJECT (77-008D), INCREASING THE TOTAL COST FROM \$124,600 TO \$179,499 (44%) WITH AN INCREASE IN THE IAC SHARE FROM \$93,450 TO \$134,624.25, INITIATIVE 215.

MOTION WAS CARRIED.

In response to inquiry of Mr. Bishop, Mr. Mickey Corso, Director, Parks and Recreation for the City of Mountlake Terrace, stated the City would be able to accomplish the project within the reduced amount.

(3) King County North Green River I and II, IAC 69-132A and 72-042A, Request for Easement: Mr. Moore referred to memorandum of staff dated June 30, 1978, concerning this project and advised:

(a) King County had denied an easement to Puget Power two years ago to install high voltage overhead power lines within King County's North Green River Park. It was felt such installation would prohibit the development of structures within the power line easement and also would limit the recreational use of that portion of the park.

(b) At present Puget Power has a southerly route through the park, and has attempted to initiate condemnation proceedings in order to install the high voltage overhead power lines there. The court did not grant use and necessity feeling Puget Power had not made every feasible effort to obtain an easement and because the northern route would have far less impact on private landowners.

(c) Staff felt granting the easement for the northerly route would constitute a conversion of use in violation of the Project Contract and HCRS' Land and Water Conservation Agreement. Further, installing high voltage overhead lines through the park would have a detrimental effect on the park and there would be restriction of use pertaining to the construction of support buildings.

Following Mr. Moore's presentation, the Chairman called upon representatives of Puget Power and the Washington Children's Home Society (landowners) who had registered as interested participants at the meeting:

Mr. Kent Meek, Manager, Right-of-Way, Puget Sound Power and Light Company
Mr. Patel Pushpakant, Division Engr., South Central Division, Puget
Sound Power and Light Company
Mr. John Robins, President, Washington Children's Home Society
Ms. Betty B. Fletcher, Attorney for the Washington Children's Home Society

Mr. Patel Pushpakant:

- (1) Puget Power has grown tremendously over the years and is adding customers to its system daily, especially in this area;
- (2) Have recently constructed two power sub-stations north and south of the Green River Park area;
- (3) Felt the most direct route for adding service was in the north of the Green River Park area as indicated on the map furnished by Project Services staff;
- (4) Is most feasible route; access to it is easier; more readily maintained.

Mr. Pushpakant responded to questions from Mr. Odegaard concerning maximum power and the economics of one site over the other.

Mr. Kent Meek:

- (1) Outlined history of the project up to the present time. Northern route had been originally pursued and chosen after consideration of environmental factors and effect on properties.
- (2) Alternate routes were then reviewed. Southern route received considerable property owner objection. Court suggested other route would be more feasible and to contact the IAC in regard to it.
- (3) Northern route most justifiable of the two now under consideration. Would be 50' strip of right-of-way; 600 to 700 feet long through the park.
- (4) Felt there was considerable recreational use which could be permitted under power lines since lowest wire is at least 40' above the ground.

Mrs. Brostrom pointed out the IAC is bound by federal and county regulations on placement of power lines in recreational areas, especially when federal dollars are used to acquire or construct the area.

Mr. Odegaard and Mr. Sandison questioned Mr. Kent on the costs involved in both locations. The difference in cost between the northern and southern routes for construction of the line facilities was given as approximately six to eight thousand dollars (strictly engineering costs, not including the right-of-way).

At this point the Chairman asked if the King County representative could address the Committee. No one was present from King County.

Betty B. Fletcher:

- (1) Regretted no one from King County was present to answer some of the technical matters.
- (2) Advised Committee that King County has acquired from the Children's Home Society certain property, and will seek to acquire easements all along the river.
- (3) Demonstrated on the map the Children's Home Society property. Felt the northern route would be most desirable.
- (4) If easement is granted, Puget Power would be required to furnish compensating additional park land and the Children's Home Society indicated some of their property would be added to the park.

John Robins:

- (1) Emphasized that northern route is important to Children's Home Society because the southern route would cross a piece of property the Society is preparing for sale. Easement would impact the value adversely.
- (2) Monies from the sale of the property would be used for the purpose of providing child welfare services to the people of the state, particularly King County.

Mr. Wilder called upon Mr. Dale Haskins for comments of Heritage Conservation and Recreation Service. Mr. Haskins stated the Land and Water Conservation Fund was designed to protect and enhance recreation resources, and that it is the position of HCRS easements of this type do constitute a conversion of use. HCRS does provide for conversion to be made with appropriate replacement of comparable lands. Mr. Moore stated King County did not wish to see the power lines placed in the northern area of the park and their position is that the lines should definitely not go through that specific route. He also advised the Chairman that placing the wires underground had no doubt been pursued, but found inappropriate.

At this point, Mr. Bishop stated the matter being discussed did not really call for Committee action; that it should not impose its wishes on the local agency. He noted that the matter of placement of the power lines had been under discussion for some time by King County and also through the courts. It was not, therefore, the responsibility of the IAC to debate the discussions that have been going on for some time. If King County has requested denial of the easement, the Committee should adhere to that request and that request only.

Mr. Wilder agreed, but noted that the Committee under Section 6(f) of the Project Contract can consider conversions of use and that this was the purpose in presenting the issue to the IAC.

MR. BISHOP MOVED TO ACCEPT STAFF'S RECOMMENDATION. SECONDED BY MRS. ENGLE.

MR. LARSON SUGGESTED THE MOTION OF STAFF BE CHANGED TO INDICATE ONLY THAT THE COMMITTEE CONSIDERED THE MATTER A CONVERSION OF USE HAVING DETRIMENTAL EFFECTS ON THE OUTDOOR RECREATION USE OF THE SUBJECT LANDS, AND THAT DENIAL OF THE POWER LINE EASEMENT BE STRICKEN ALLOWING THE COUNTY TO PURSUE THE MATTER FURTHER WITH PUGET SOUND POWER AND LIGHT.

THE FOLLOWING MOTION WAS THEN CONSIDERED:

WHEREAS, THE INTERAGENCY COMMITTEE ON JULY 1, 1969 AND FEBRUARY 2, 1972, APPROVED THE NORTH GREEN RIVER I AND II PROJECTS RESPECTIVELY, AND

WHEREAS, THE SUBJECT LANDS HAVE BEEN ACQUIRED FOR OUTDOOR RECREATION PURPOSES, AND

WHEREAS, PUGET SOUND POWER AND LIGHT COMPANY HAS REQUESTED AN EASEMENT THROUGH A PORTION OF THE SUBJECT LANDS IN ORDER TO CONSTRUCT A HIGH VOLTAGE POWER LINE, AND

WHEREAS, SUCH EASEMENT WOULD CONSTITUTE A CONVERSION OF USE AND HAVE DETRIMENTAL EFFECTS ON THE OUTDOOR RECREATION USE OF THE SUBJECT LANDS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY ACKNOWLEDGES THAT THE GRANTING OF SUCH EASEMENT WOULD CONSTITUTE A CONVERSION OF USE AND HAVE DETRIMENTAL EFFECTS ON THE OUTDOOR RECREATION USE OF THE SUBJECT LANDS; AND THAT KING COUNTY SHOULD THEREFORE PURSUE THE MATTER FURTHER WITH PUGET SOUND POWER AND LIGHT COMPANY TAKING THIS ACTION OF THE COMMITTEE INTO CONSIDERATION.

MOTION WAS CARRIED.

The motion was clarified for Ms. Fletcher -- that it is up to King County if it so desires to come back to the Committee for approval or denial of the proposed easement under the terms of the Project Contract.

(4) Department of Game, Fiorito Lakes, 77-602D, Cost Increase Request: Mr. Taylor referred to memorandum of staff dated June 30, 1978 concerning this project, stating that the Department of Game had experienced cost overruns caused by the increased cost of pit run gravel, crushed rock and bumper logs, as well as an error made in estimating the four wind shelters in the project.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. SANDISON, THAT

WHEREAS, ON JUNE 28, 1976, THE INTERAGENCY COMMITTEE APPROVED THE DEPARTMENT OF GAME PROJECT PROPOSAL TO DEVELOP AN ACCESS ROAD, PARKING AREA AND TOILET FACILITIES ON UPPER FIORITO LAKES, TO PROVIDE FOR PUBLIC FISHING AND SWIMMING, AT A TOTAL COST OF \$40,810 (50% REF. 28, 50% LWCF), AND

WHEREAS, THE DEPARTMENT OF GAME HAS SUBMITTED A COST INCREASE REQUEST IN THE AMOUNT OF \$16,334 (40.0%) TO COVER COST OVERRUNS TO THE PROJECT CAUSED BY AN INCREASE IN THE COSTS FOR PIT RUN GRAVEL, CRUSHED ROCK AND BUMPER LOGS, AND

WHEREAS, IT HAS BEEN DETERMINED THAT ALL COSTS ASSOCIATED WITH THE COST OVERRUNS ARE JUSTIFIED AND NECESSARY TO THE PROJECT,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT THE DEPARTMENT OF GAME FIORITO LAKES PROJECT (IAC 77-602D) TOTAL COST BE INCREASED FROM \$40,810 TO \$57,144, WITH THE REVISED FUNDING AS FOLLOWS:

<u>TOTAL COST</u>	<u>REF. 28</u>	<u>LWCF</u>
\$ 57,144	\$ 36,739 (64.3%)	\$ 20,405 (35.8%)

THE ADDITIONAL FUNDING IS TO COME FROM UNCOMMITTED BALANCES IN THE DEPARTMENT OF GAME'S APPROPRIATION.

MOTION WAS CARRIED.

(5) State Parks and Recreation Commission, Twin Harbors, 76-506A, Cost Increase: Mr. Moore referred to memorandum of staff dated June 30, 1976, concerning the cost increase for Twin Harbors' project 76-506A, citing increased fair market value of one parcel due to zoning changes as the cause of the request.

IT WAS MOVED BY MR. LARSON, SECONDED BY MR. SANDISON, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE TWIN HARBORS SOUTH ADDITION PROJECT (75-506A), STATE PARKS AND RECREATION COMMISSION, ON MARCH 23, 1976, AND

WHEREAS, STATE PARKS HAS DILIGENTLY PURSUED ACQUISITION OF THE SUBJECT PROPERTIES, AND

WHEREAS, AS A RESULT OF A CHANGE IN ZONING RESTRICTIONS ON THE SLENES OWNERSHIP A NEW APPRAISAL WAS REQUIRED INCREASING THE FAIR MARKET VALUE FROM \$18,600 TO \$58,850, AND

WHEREAS, THE SUBJECT LANDS ARE ESSENTIAL TO COMPLETE THE CONSOLIDATION OF THE PARK AND TO PREVENT INTRUSIONS ADJACENT TO THE PARK,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES THE REQUEST SUBMITTED BY THE STATE PARKS AND RECREATION COMMISSION TO INCREASE THE TOTAL APPROVED PROJECT COST FROM \$35,100 TO \$75,350 (50% REF 28, 50% LWCF), WITH THE ADDITIONAL MONIES TO BE PAID FROM STATE PARKS' UNCOMMITTED BALANCE OF OCEAN BEACH FUNDS WITHIN PARKS' CURRENT APPROPRIATION.

MOTION WAS CARRIED.

IV. A. 1979-81 IAC OPERATING BUDGET PROPOSAL: In presenting the 1979-81 IAC Operating Budget proposal to the Committee, Mr. Wilder used a flip chart indicating the following:

Planning, Projects and Administrative Services sections of the
IAC - Target level budget: \$ 1,118,333
Budget approved by the IAC at previous budgetary meeting: \$ 1,118,922.
Current level is \$1,040,000.

OFM has given IAC target level budget of \$ 1,118,333. The IAC requests \$213,702 above that level as noted in Priorities 1 through 13 of Exhibit "A" (APPENDIX "A" TO THESE MINUTES.)

In response to Mr. Odegaard, Mr. Wilder stated the current level budget would allow the same operations next biennium of the IAC program functions that are taking place this biennium.

Exhibit "A" was then reviewed by the staff for the Committee.

Priority 1 - Outdoor Recreation Specialist (Planner II): The need for this position was outlined by Mr. Moore. Proposed position would be a Planner II level with a biennial cost of \$51,652 and 2.0 FTE staff years.

Mr. Odegaard asked how Planner duties would relate to the billing process in which the present Resource Specialist is now involved. Mr. Wilder noted that staff will be continuing its process of reviewing billings and in turn insuring that federal funding is obtained through HCRS. That agency will be shifting some of the LWCF program responsibilities to the state level due to staff restrictions and program revisions at the federal level. Staff will need to begin certifying projects, approving blocks of projects through SLO signature, etc. The duties are planner-oriented in other ways. Compliance inspections are a major concern also. Mr. Wilder also stated that the assumption is the federal level of funding will continue to increase and that through a 50-50 match in bond sales there will be the ability to fund local and state agencies' projects, thus increasing the workload of the Project Services Section.

Priority 2 - Public Lands Inventory Update; Priority 3 - Private Sector Inventory; 4 - Trails Program: Mr. Pelton reviewed the next three priorities as noted in Exhibit A to these minutes. Questions were asked by the Committee. Mr. Odegaard asked the current level of funding for this priority in relation to the requested \$25,000 needed for the updating continuation. Mr. Pelton replied it was difficult to pinpoint these types of costs; however, presently it is costing \$15,000 in mailing and printing, with a full time staff person overlooking the update. Mr. Wilder noted that the program would be a five-year effort involving working toward SCORP publication. Mr. Odegaard felt there would be a 150% increase in the program

over current level. He asked for dollar figures for each one of the priorities to be discussed so that he might have comparison information. Mr. Pelton then stated strictly staff time was involved in Priority 3.

Mrs. Engle was interested in promoting the Statewide Trails Program. She noted that the Trails concept for the state was approved by the IAC a few years ago, yet there has been very little effort to have statewide trails available for the public. Mr. Pelton replied there has been much effort on a State Trails System with local and state agencies attempting to collaborate. In order to obtain these types of trails, it is necessary to have the additional funds for the Trails Program. The funds will be used to develop and update existing Trails Addendum to SCORP by inventorying all existing trail routes of those types identified in RCW 67.32, including all foot and horse, cycling, and water trails. In order to obtain the trails, Mr. Pelton emphasized it is necessary to make the identification of "what is available now" in order to determine "what do we need for the future"? These funds will provide that information through emphasis of the task of compiling into a format (map) trail locations and a matrix indicating trail facilities. (Public Lands, \$25,000; Private Sector Inventory \$15,000; Trails Program, \$25,000)

Priority 5 - SCORP - Executive Summary: Mr. Pelton reviewed this priority noting the document was required to provide in summary form the findings and recommendations in the Fifth Edition of SCORP. The same summary in 1973 cost \$5,000; additional printings have been made since that time to cover the demand for copies of the document. Mr. Larson was interested in learning that the Wenatchee World had assisted in printing of the Trails Addendum and wondered if there was a potential for similar publications being so printed. He was informed this had been in connection with one of the State Trails Symposiums which was co-sponsored by the Wenatchee World. However, Mr. Pelton noted perhaps some of the other technical reports and smaller documents might be published through other private means. (\$11,500)

Priority 6 - PIN Factor Development: PIN, standing for Planning Indicators of Need, would help address weaknesses in determining indicators of need of quantity and quality of recreational experiences currently available and desired by the public. The goal would be to identify demand indicators which will meet HCRS's new orientation toward an on-going assessment of demand. (\$20,000)

Priority 7 - Benefit/Cost Information: Mr. Pelton and Mr. Wilder described this program which would provide for development of an input/output study to determine the economic benefits (in terms of direct and indirect salaries, wages, revenues, capital investments, goods and services, etc.) of the recreation industry in Washington State as well as various local economies. Mr. Odegaard asked how much was being expended on this program as well as Priority #6 during this biennium and was informed no funds, that these would be two new programs desired by IAC staff. (\$ 10,000)

Priority 8 - ORV Equipment: Mr. Wilder noted the need for an off-road motorcycle in order to carry on the inspections of ORV approved projects. It was mentioned that other state agencies might have equipment which IAC could use in this respect. (\$1,700)

Priority 9 - Mapping: Mr. Pelton stated this would be an initial effort to begin mapping supply/information already contained in the IAC's Public Lands Inventory into a format usable by state, local and federal agencies in their planning programs. (\$ 20,000)

Priority 10 - Directory of Recreation Guides: Mr. Wilder and Mr. Pelton presented Priority #10 - to develop a bibliography of references on publications,

maps, brochures and guidebooks which are currently available to the public. (Does not include printing costs). (\$ 5,000)

It was agreed the Guides would be a necessary item in relation to Priorities #2, #3, and #4. Also, that the State Legislature had indicated an interest in this type of material for the public and several bills had been introduced in regard to it.

Priority 11 - Washington Parks Foundation Service Contract: Mr. Wilder outlined the concept within this priority -- a contract with the Washington Parks Foundation to work toward and solicit additional park and recreation lands for the state agencies. (\$ 20,000)

There was discussion that the state cannot aid or give benefit to a non-profit corporation, and that a legal opinion would be necessary to clarify the concept and intent within this priority. Mr. Odegaard spoke against the priority item. The chairman directed the Administrator to look into the possibilities of an Attorney General's opinion and the aspects regarding the administrative fee charge as explained by Mr. Odegaard.

Priority 12 - Committee Tour: Mr. Wilder stated Olympia could be designated as the Official meeting place of the IAC for conducting its business, which would allow monies saved from traveling to other areas of the state to be used for Committee tours during the biennium. (\$ 4,940)

Mr. Odegaard felt this would add expenditure of funds to the budget rather than create a savings. Mr. Kenn Cole explained that to reach the target level, staff had cut traveling involved within the state to the various IAC meeting and had then built in the cost of meeting in Olympia. \$5,000 had been cut from the current level. Mrs. Brostrom explained the reasons for meeting in Olympia rather than throughout the state -- problems of a quorum plus excessive expenditures of dollars for travel. The cost savings, however, for some of that past expense could be used for a tour by the Committee to view some of the facilities which it had assisted in funding and at the same time maintain contact with the local agencies involved. She also mentioned perhaps such a tour could be combined with one taken by the State Parks and Recreation Commission. Mr. Bishop noted the low priority of the tour proposal stating it would probably not receive legislative action anyway.

Priority 13 - Appraisal Review: Mr. Moore explained Priority 13 -- The expense for appraisal review costs with the Dept. of Transportation has been deleted from the "current level" IAC Operating Budget for the ensuing biennium. However, there is currently a guideline policy that IAC pay for state agency appraisal; and a guideline policy that local agency appraisals be paid by the sponsor. Thus, Mr. Moore stated it would be necessary for the Committee to take action on the matter of payment for appraisal review costs. The alternatives were as presented by staff: (1) approve the \$4,000 additional expense above target level and continue the guideline policy; or (2) amend the guidelines to eliminate the requirement that the IAC pay for state agency appraisals in the ensuing biennium. (See Page 16 of these minutes for further comments.)

The Committee then discussed the various priority items and the target level Operating Budget of the IAC. Since there were questions concerning out-of-state travel, the Chairman instructed the Administrator to prepare and send to each

Committee member a breakdown of the out-of-state travel figures as presented in the Operating Budget proposal. Mr. Bert Cole informed the Chairman that he would not be at the IAC meeting for the afternoon session. Likewise, Mr. Sandison stated he would need to be absent to attend another meeting. This meant there would not be a quorum to vote on motions concerning both Operating and Capital budgets of the IAC. The Chairman advised the Committee members it would then be necessary to continue the meeting through the noon hour to accommodate discussions and decision on the IAC State Agencies' Capital Budget. She made it clear that the IAC meeting had been set up for the full day as a Special Budgetary Review session requiring attendance of Committee members through the afternoon and expressed her disappointment in the fact that some of the members did not have that understanding.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LARSON THAT THE INTERAGENCY COMMITTEE APPROVE AS A BASE BUDGET FOR THE 1979-81 IAC OPERATING BUDGET EXHIBIT "B" INDICATING A TOTAL AMOUNT OF \$1,118,333 WITH THE UNDERSTANDING THAT THE COMMITTEE CAN REVIEW AND ANALYZE THE PROPOSED OPERATING BUDGET IN MORE DETAIL BASED ON STAFF INFORMATION CONCERNING SHIFTS IN FUNDS LATER ON.

MOTION WAS UNANIMOUSLY CARRIED.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. COLE, THAT WITH REFERENCE TO EXHIBIT "A" AND THE THIRTEEN SUGGESTED PRIORITIES OF THE ADMINISTRATOR BEYOND TARGET LEVEL, THAT THE INTERAGENCY COMMITTEE APPROVE THE SUM OF \$150,000 IN TOTAL FOR THESE PRIORITIES, WITH THE UNDERSTANDING THAT THE ADMINISTRATOR AND STAFF WILL MAKE THE PROPER SHIFTS IN DOLLARS AND/OR PRIORITIES NOTING THOSE PRIORITY ITEMS THE COMMITTEE FELT SHOULD BE ELIMINATED OR DECREASED.

Mrs. Brostrom itemized the following for the benefit of the Administrator and staff: Within Priorities (6) and (7) there should be some way that the Department of Commerce and Economic Development can assist with the effort -- the IAC should not bear the burden of the entire workload;

The first four priorities are well within the IAC program and should be undertaken insofar as is possible;

The Executive Summary on SCORP is probably necessary;

Mapping - Should be followed through, but there should not be too great an impact on the IAC or any other agency;

Staff could review the other priorities with the Administrator and come up with a total of \$150,000 beyond target level.

QUESTION WAS CALLED FOR ON THE MOTION. MR. ODEGAARD VOTED IN THE NEGATIVE. THE MOTION CARRIED BY MAJORITY VOTE.

(Exhibits D - D-1 and D-2---Grant-in-Aid Program and Local Agency Grants by Priorities and by Planning Regions: Were not discussed by the Committee.)

III. B. 1979-81 State Agencies' Capital Budget: For the record, Mr. Ralph Larson established the fact that it was necessary to have a quorum for the review and decision on the 1979-81 State Agencies' Capital Budget.

Mr. Pelton referred to memorandum of staff dated June 30, 1978 with attachments #1 through #3:

#1 - Number of projects and total dollars being recommended by agency and funding source.

#2 - Summary of projects by statewide priority and by agency.

#3 - Itemization by priority of all projects being recommended for funding.

The following dollar amounts were recommended by staff:

Parks and Recreation Commission	\$ 12,017,900
Department of Game	2,862,442
Department of Natural Resources	672,200
Department of Fisheries	<u>3,772,150</u>

TOTAL: \$ 19,324,692

Mr. Pelton noted that the State Agencies Evaluation System had been used in preparation of the Capital Budget. Heretofore there has not been such a system used by the IAC to formulate the budget. Mr. Bishop asked if all state agencies were in agreement with the recommended projects and dollar figures. Mr. Wilder and Mr. Pelton stated each agency had been contacted and had agreed to the summations except for the Department of Natural Resources which Department would be making a presentation to the Committee members.

Department of Natural Resources: Mr. Bert Cole informed the Committee his staff had failed to heed the new rating system properly in presenting the budgetary program of DNR to the IAC staff. He apologized for this fact. DNR in its process lost almost entirely the main thrust of what they were attempting to do -- acquire portions of Cypress Island to make it a total project within the next ten years. The Island is unique and will have long term values to the state.

Mr. Lloyd Bell presented facts to the Committee as follows:

- (1) Cypress Island (map), 5,500 acres - over ten years DNR has had interest in this island. In misreading the budget instructions, Cypress Island was listed as the top acquisition project, but in priority above it, DNR had listed numerous other development projects. It has been customary for DNR to develop those lands it has acquired and to place acquisition of new lands second to development.
- (2) IAC staff reviewed the projects from DNR and gave Cypress Island #6 in priority. (Rating Revision sheet dated June 27, 1978, was distributed to each Committee member, with "DNR Needs for Cypress \$1,240,000" and "List of Postponed Lower Priority Projects in Order to Request Transfer of Funds to Cypress Island Acquisition Project".)
- (3) DNR discussed the problem with IAC. Rating system reflects these discussions - IAC initial rating and DNR suggested revision rating.

Mr. Bishop stated he did not wish to act on a Capital Budget which would affect the future of Mt. Si and its appropriation. It was his feeling that other sources of funding be analyzed first. Mr. Odegaard stated the Mt. Si project is being staged and wondered if a similar funding program could be formulated for Cypress Island. Mr. Bert Cole stated that the proposal is a staging proposal as the total project is well in excess of the \$1,240,000 requested.

Representative North reiterated the fact that Mt. Si acquisition was a legislatively mandated project. Following discussion, IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. ENGLE, THAT THE INTERAGENCY COMMITTEE (1) APPROVE THE 1979-81 IAC STATE AGENCIES' CAPITAL BUDGET AS PROPOSED BY STAFF PROVIDED THAT NECESSARY MODIFICATIONS ARE MADE TO ALLOW FOR THE ADDITION OF THE DEPARTMENT OF NATURAL RESOURCES' PROPOSED PROJECT CYPRESS ISLAND ACQUISITION (\$1,240,000), AND THAT

(2) IN LIEU OF USING A PORTION OF THE FUNDS FOR MT SI (PARKS AND RECREATION COMMISSION PROJECT) THAT STAFF BE GIVEN POLICY DIRECTION BY THE INTERAGENCY COMMITTEE TO REVIEW AT THE EARLIEST POSSIBLE DATE ALL OF THE UNUSED FUNDS OF THE PARTICIPATING STATE AGENCIES TO ASCERTAIN THOSE FUNDS WHICH CAN BE REDIRECTED AND MATCHED WITH GENERAL OBLIGATION BOND FUNDS TO COVER THIS ADDITIONAL FUNDING; AND, FURTHER, THAT

(3) IN LIEU OF INSUFFICIENT FUNDS TO COVER THE ADDITIONAL REQUIRED FUNDING, STAFF IS AUTHORIZED TO CONSIDER PHASING AND/OR REDUCTION IN SCOPE OF SOME OF THE PARTICIPATING STATE AGENCIES' PROJECTS.

MOTION WAS CARRIED.

The staff was then directed to analyze potential funding sources for the Cypress Island Project, taking into consideration DNR Acquisition Projects, Uncommitted Init. 215, General Fund monies, Priority #6 - Game Dept. (\$20,000), Other state agencies' low scoring projects, and reduction in scope of Cypress.

Appraisal Reviews: Mr. Odegaard brought up the matter of Appraisal Reviews within the Operating Budget (Priority #13), and suggested changing the Procedural Guidelines to indicate that the cost of appraisals and appraisal reviews be considered as part of the cost of purchasing the land. This would apply to both state and local agencies. Mr. Wilder noted that NASORLO had been working on getting this matter taken care of in relation to HCRS projects and that until HCRS comes up with a new regulation, those projects federally funded will need to continue with the same system; however, those projects state funded can be reviewed and a change in Procedural Guidelines considered.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. COLE, THAT THE MEETING JUNE 30, 1978, ADJOURN.

MOTION WAS CARRIED.

RATIFIED BY THE COMMITTEE

11-2-78

DATE

Micaela Brostrom

CHAIRMAN

MICAELA BROSTROM

EXHIBIT "A" - BUDGET REQUEST ABOVE TARGET LEVEL BY PRIORITY

AS

PROPOSED

PRIORITY

1. Outdoor Recreation Specialist (Planner II)

The Project Services Division's biennial budget request although basically a current level budget includes a staff increase of one position. This staff increase is necessary to correct existing and past problems due to inadequate staffing. Recent audit findings (1975-77 biennium) have disclosed the need for additional staff to keep up with the current workload especially in the area of final and compliance inspections. Changes in the newly created HCRS Agency (Federal) shifted Land and Water Conservation (LWCF) program responsibilities to the state level due to staff restrictions and program revisions at the federal level. Increased funding projected in 1979-81 will result in additional projects to administer further compounding the already needed staff increase. Proposed position will be at a Planner II level with a biennial cost of \$51,652 and 2.0 FTE staff years

\$ 51,562

2. Public Lands Inventory Update

Maintenance of a current supply inventory is one of the most necessary and important information elements in assessing the adequacy and performance of the outdoor recreation system in Washington. HCRS' Grants Manual for SCORP currently requires the maintenance of such an inventory. The IAC's current Public Lands Inventory program was first started in 1976 and currently contains responses from all state and federal resource agencies as well as about one-half the local agencies, 2/3 the school districts, one-half the special districts, etc. This task involves updating the information currently in the system and places an emphasis on obtaining response from those agencies who have not yet returned inventory forms.

\$ 25,000

3. Private Sector Inventory

Traditionally, SCORP input has depended upon the federal government (HCRS and SCS) for the private sector inventory. It is very general in nature and not of sufficient detail or reliability for continued use in our SCORP planning program. Both adaptability of inventory terminology and updating of existing data are necessary to make the private sector inventory compatible with the existing public sector inventory. Both private and public inventory information is required by HCRS as part of the SCORP planning program.

This proposed project envisions a cooperative effort with the Extension Service at Washington State University. Previous work on the private sector inventory as it is being used in the Fifth Edition of SCORP was done in cooperation with the Extension Service. This program has both an extension and expansion of that effort.

\$ 15,000

PRIORITY4. Trails Program

Requested funds will enable IAC to continue its recreational trails program as required by RCW 67.32.050. The next step in this effort is to develop and update the existing Trails Addendum to SCORP by inventorying existing trail routes including all public hiking, cycling, horse and water trails. Primary emphasis of this task will be compiled into a format usable by both planners and recreationists - a map depicting trail locations and a matrix indicating trail facilities.

\$ 25,000

5. SCORP - Executive Summary -

This task includes developing, printing and distributing an "Executive Summary" of the Fifth Edition of SCORP. Purpose of the document will be to provide in summary form the findings and recommendations, as well as the statistical data on which they are based for reference purposes. Primary users will be decision and policy makers. Development will include consultant work in format preparation, graphic development, camera-ready preparation and some editing of final copy.

\$ 11,500

6. PIN Factor Development

One of the weaknesses of household surveys is that they are static and do not provide meaningful trend indicators of need. Planning Indicators of Need are an attempt to address these weaknesses through the development of a variety of indexes of the quantity and quality of recreational experiences currently available and desired by the public. The effort will first require compiling all available recurring data reports that might be used as indexes and then testing and evaluating the utility of these indexes. The goal is to identify demand indicators which will meet HCRS's new orientation toward an on-going assessment of demand. We currently do not have an adequate method to meet this orientation by HCRS.

\$ 20,000

7. Benefit/Cost Information

Questions are constantly raised by the Legislature, local officials, recreation managers, and other decision makers about the financial benefits and associated costs of providing recreational opportunities. These questions typically require special investigations to obtain appropriate answers. This task envisions initial efforts towards development of an input/output study to determine the economic benefits (in terms of direct and indirect salaries, wages, revenues, capital investments, goods and services, etc.) of the recreation industry in Washington State as well as various local economies.

\$ 10,000

PRIORITY

8. ORV Equipment

With the assignment of the Off-Road Vehicle program and position to the IAC, it has become clear that specialized equipment is needed in order to perform the assignment in a reasonable fashion. This addition requires that an off-road motorcycle, a bike trailer and miscellaneous equipment be purchased for program/project inspections and related field work.

\$ 1,700

9. Mapping

Maintenance of a current supply inventory is one of the most important information systems in assessing the performance of action-oriented planning. A necessary element within this system is knowledge of the facilities. With this knowledge, it is possible to identify areas of potential facility duplication, prime areas for cooperative projects, areas in need of additional opportunities, etc. This task is an initial effort to begin mapping supply/information already contained in the IAC's Public Lands Inventory into a format usable by state, local, and federal agencies in their planning programs. This task is designed to address HCRS's new issue-oriented planning thrust which places an emphasis on strong implementation programs.

\$ 20,000

10. Directory of Recreation Guides

In order to obtain information on where to go and what is available when one gets there, the general recreating public must refer to either a very general guide for a broad overview, or to a specific guide which is limited to a particular type of activity, or to the opportunities provided by a specific agency. Most recreationists are not aware of the variety and scope of guides available to them.

This program would develop a "bibliography of references" on those publications, maps, brochures and guidebooks which are currently available. It would list the type of publication, the source or sources from which it can be obtained and the cost, if any, for acquiring it. It does not include printing costs for sufficient copies for general public distribution.

\$ 5,000

PRIORITY

11. Washington Parks Foundation Service Contract

There is no way that the IAC will be able to come up with the type of funding necessary to acquire all the needed lands in the State of Washington. With this in mind, this proposal is for a contract with the Washington Parks Foundation to work toward and solicit additional park and recreation lands for the state agencies. The contract of \$10,000 per year -- or \$20,000 for the biennium would be for:

- (a) Land holding and administrative costs of the agency in behalf of state agencies.
- (b) The purpose of adding land to the State Park and Recreation Inventory.
- (c) A demonstration project with no future commitments in regard to IAC or the State of Washington. That the project be subject to critical evaluation on the return for the dollar in behalf of the state (benefit-cost ratio).
- (d) Donations that would not require a state match but would be judged totally as a net gain to the state, without additional expense.

Although the program is new and somewhat different in concept, it appears that this is in line with the needs of the state to address new approaches to meeting the park, recreation and conservation needs of the State of Washington. We would greatly appreciate the benefit of your thinking on this matter.

\$ 20,000

12. Committee Tour

Simply stated the staff is recommending that the Committee hold all official meetings in Olympia and initiate a program whereby the cost savings are redirected to the financing of at least one tour per year.

First, the economics of the situation: after examining the records for five regular funding sessions we found that these out-of-city meetings were averaging \$1,000 each.

Second, the time lost by having staff travel, locate a place, set up, transport equipment, and make necessary arrangements was an "opportunity-cost", a loss in time that a small agency like ours can little afford.

Third, our clientele would know for certain where we would meet at all times and would be able to better utilize their time to

PRIORITY

meet with legislators, other state officials, and other agencies such as the Association of Washington Cities, or the Washington State Association of Counties.

Fourth, the redirecting of funds could serve us very well if a tour was properly planned and coordinated. For example:

- (a) A 40-passenger bus could be chartered for 3-4 days.
- (b) The Committee members could invite key officials, legislators, etc., as guests (no host).
- (c) This tour would be an opportunity to see the results of IAC labors.
- (d) No host lunches and dinners could be planned so that we could meet with local and state officials to discuss items of common interest.
- (e) This could be a tremendous opportunity to develop liaisons, goodwill and understanding while "learning".
- (f) The utilization of time, dollars and talent could be most cost effective, i.e., directed in a positive attempt to see the projects and meet the clientele whom we serve.

\$ 4,940

13. Appraisal Review

Consists of establishing a Personnel Services Contract with the Department of Transportation for appraisal review costs of state agencies' projects. This expense has been deleted from the "current level" IAC Operating Budget for the ensuing biennium as one of the adjustments to meet the "target" figure established by OFM for this agency.

While there is currently a guideline policy that we pay for state agency appraisals, the Committee has also established the guideline policy that local agency appraisals are paid by the sponsor. It is necessary for the Committee to take action on this matter by either (1) approving the addition of the \$4,000 expense above target level to continue the current guideline policy, or (2) amend the guidelines to eliminate the requirement that the IAC pay for state agency appraisals in the ensuing biennium. If the latter choice is made, there would be sufficient time to formally consider and adopt the guideline change prior to the beginning of the 1979-81 biennium.

\$ 4,000

Total Requests Above Target Level \$ 213,702

OBJECTS	ADMIN.	PLANNING	PROJECTS	TOTAL
A - Salaries and Wages (Positions)				
Administrator	64,416			64,416
Chief, Management Services	54,504			54,504
Confidential Secretary (Admin. Asst.)	31,872			31,872
Planner 4 (2)		53,832	53,832	107,664
Planner 3 (2)		46,160	47,952	94,112
Planner 2 (5)		62,264	148,238	210,502
Agency Accounts Officer 1	39,246			39,246
Planner 1		33,474		33,474
Accountant 1	29,328			29,328
Admin. Intern 1 (Reclass Clk-Typ 2)	5,928	5,928	5,928	17,784
Clerk-Stenographer 2		20,052		20,052
Clerk-Typist 3 (Reclass Clk-Typ 2)	18,432			18,432
Secretary 1 - Typing			20,767	20,767
Subtotal	243,726	221,710	276,717	742,153
C - Personal Services Contracts				
E - Goods and Services				
EA Supplies and Materials	8,895	700	2,500	12,095
EB Communications	26,366			26,366
EC Utilities	7,506			7,506
ED Rentals & Leases	40,400		300	40,700
EE Repairs/Alterations/Maintenance	8,364		800	9,164
EF Printing and Reproduction	6,474	7,500	1,400	15,374
EG Education and Training	400		1,400	1,800
EH Dues/Memberships/Convention Fees	1,007	700	800	2,507
EJ Subscriptions	550	100	200	850
EK Facilities & Services	944			944
EL Data Processing Services	6,528	8,200	1,600	16,328
EM Attorney General Services	15,040			15,040
EN Personnel Services	836	1,996	2,482	5,314
EP Insurance				
ER Purchased Services	1,440	8,000		9,440
ES Vehicle Maintenance & Oper. Costs	20		200	220
EZ Other	50		300	350
Subtotal	124,820	27,196	11,982	163,998
G - Travel				
GA In-State Subsistence & Lodging	2,760	5,500	15,000	23,260
GB In-State Air Transportation	1,020	2,500	1,500	5,020
GC In-State Private Auto Mileage	1,800	800	2,300	4,900
GD In-State Other Transportation	600	5,000	13,350	18,950
GE In-State All Other	170		72	242
GF Out-of-State Subsistence & Lodging	1,340	1,700	800	3,840
GG Out-of-State Air Transportation	2,740	3,550	600	6,890
GH Out-of-State Private Auto Mileage	240	200		440
GJ Out-of-State Other Transportation	280	400	600	1,280
GK Out-of-State All other	80			80
Subtotal	11,030	19,650	34,222	64,902

J - Equipment				
New	7,346	550	-	7,896
L - Employee Benefits				
LA Old Age & Survivor's Insurance	14,942	14,114	17,562	46,618
LB Retirement & Pensions	17,061	15,520	19,294	51,875
LC Medical and Industrial Insurance	2,613	2,403	2,815	7,831
LD Health, Life, and Disability Ins.	11,032	10,144	11,884	33,060
LE Unemployment Compensation				
Subtotal	45,648	42,181	51,555	139,384
TOTALS	432,570	311,287	374,476	1,118,333

ALTERNATIVES FOR FUNDING OF CYPRESS ISLAND
(TOTAL COST \$1,240,000)

APPENDIX "B"

POTENTIAL FUNDING SOURCES (MAXIMUM)

A.	Uncommitted balance of estimated funds available	= \$ 75,308 ¹
B.	Unallocated Initiative 215	= \$300,000
C.	General Funds to Match Initiative 215	= \$300,000
D.	DNR Funding Redirection	= \$294,960
E.	DNR 1979-81 Acquisition Projects	= \$242,000 ²
F.	Low Scoring Priority #6 Projects	= \$ 80,000 ³
G.	Mt. Si Priority #1 Project	= \$800,000 ⁴

AS
PROPOSED
6-30-78

NOT AS
APPROVED

TOTAL PROJECT FUNDS \$2,092,268

- 1 -- Difference between \$19.4 million estimated available and \$19,324,692 included in proposed budget
- 2 -- This is the entire DNR acquisition program included in staff recommendations
- 3 -- These are four (4) Game Department projects (DNR projects included in #2)
- 4 -- This is a \$1.8 million acquisition project with potential for phasing over two bienniums

ALTERNATIVES FOR FUNDING

Alternative A (if all sources available to maximum)

DNR Fund Re-direction	= \$294,960
DNR 79-81 Acquisition Projects	= \$242,000
Uncommitted Initiative 215	= \$300,000
Matching General Funds	= \$300,000
Uncommitted Estimated Funds	= \$ 75,300
Low Scoring Priority #6-1 Project	= \$ 20,000
Reduction in Scope of Cypress	= \$ 7,740

TOTAL \$1,240,000

Alternative B (if DNR fund redirection not available)
Substitute \$294,960 from Mt. Si for DNR Fund redirection