

- I. Meeting called to order, determination of a quorum, introductions.

Corrections, Additions to the Minutes of January 27, 1978 - Special Meeting-WACS
February 7, 1978 - Continued Special Mtg. WAC

Additions/deletions to the agenda

II. FISCAL STATUS REPORTS

1. Initiative 215, Distribution Control Information
2. LWCF Cumulative Report (1965-Current)
3. Fund Summary, February 28, 1978
4. Land and Water Conservation Fund Report - Administrator

MOTION to support full funding by Congress of LWCF. PASSED.

II B. PROJECT SERVICES DIVISION REPORTS

1. Whitman County, Elberton III - 75-023A, Cost Increase \$1,000 APPROVED.
2. Dept. Fisheries, Ross Point Acq. 78-801A - Master List APPROVED \$46,500
3. HCRS - Demonstration Grant Contingency Program - explained
(Tacoma, Seattle, Spokane would be eligible)

II C. PLANNING SERVICES DIVISION REPORTS

1. Planning Advisory Council Report - SCORP
April 4, 1978 HCRS Meeting announced
2. Statewide ORV Study status report
3. Washington Natural Heritage Program - Status Report
4. Natinal Urban Recreation Study report

III A. PROJECT CHANGES

- a. Clark County - Salmon Creek Park, IAC 76-023 A - COST INCREASE DENIED
- b. Town of Quincy, Quincy Park North, 78-054D, WITHDRAWAL APPROVED
- c. Dept. Game, Gloyd Seeps WRA - Mansfield - 78-605A, Cost Increase APPROVED

IV. A. LOCAL AGENCIES' ACTION PROGRAM - Report by Pelton

- B. Local Agencies' Projects Presentation - Moore and Staff
(Comments of the Committee in re certain projects)

Funding Recommendations - Moore

- Pink - Table I - Local Projects as Submitted - Alternative A - Approve 9 projects
Yellow - Table II - Staff Recommended project costs and IAC shares
Green - Table III - Funding Recommendations based on staff adjusted recommended
total costs and the Actin Program

Comments from Local Agencies pgs. 15-21

MOTIONS REGARDING LOCAL AGENCIES' PROJECTS - pgs. 22-29

LOCAL AGENCIES' PROJECTS AS APPROVED - pg. 29-A

FRIDAY - MARCH 31, 1978

IV. C. OFF-ROAD VEHICLES' PROJECTS PRESENTATION

MOTION re pro-rata share ATV - and funding ORV - PASSED BY COMMITTEE.

ORV PROJECT FUNDING RECOMMENDATIONS

Recommended: Clark County, ORV Comprehensive Plan
Thurston County, ORV Program
Wenatchee Natl. Forest, Chickamin, Mad River, Mission
Creek, FS Trail Planning and Riverside ORV Area
Park and Recreation - Riverside

APPENDIX C - Letters re controversy on Mission Creek project - 8 ltrs.

Comments from the Audience - pgs. 32-33

MOTIONS REGARDING ORV PROJECTS - pgs. 33-34

ORV PROJECTS AS APPROVED - pg. 35

Clark County ORV Comp. Plan \$15,950
Thurston County \$779,397 - 4 yr. period
Chickamin Creek \$17,200
Mad River \$ 21,730
Park and Rec. Comm. Riverside \$ 238,650.

Inspection of ORV Areas question

III B. 1. State Agency Action Program - 1979-81 Biennium

Alternative A and Alternative B proposed - Pelton
MOTION TO APPROVE ALTERNATIVE A FOLLOWING SCORP AS IN 1973 EDITION. PASSED.

III B. 1 a. State Agency Capital Budget Evaluation System Process

MOTION TO ACCEPT CONCEPT, ETC. PASSED.

III B 1 b. Questionnaire - distributed to Committee members for return to IAC.

III C. 1. Bond Issue Proposal - Wilder report

Planning Indicators of Need included in memo.
SHB #171 also included; and ltr. from Blackmore, NASORLO, re LWCF funding.

Comments of Audience (Angove and Veasey)

III C. 2. Maryland Bond Issue Information distributed to Committee by Administrator

III C. 3. IAC Senate/House Hearings - comments of Admin and Chrmn.

V. ADMINISTRATOR'S REPORT

VI. COMMITTEE MEMBERS' REPORTS - invitation to April 16, dedication St. Edwards Park

VII. IAC MEETING - October 30-31, 1978 (LATER CHANGED TO NOVEMBER 2-3, 1978)

ADJOURN - 12:43 p.m.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
REGULAR MEETING

DATE: March 30-31, 1978
PLACE: Transportation Commissioners' Board Room, Highways Administration Building,
Olympia, Washington

TIME: 9:00 a.m.

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Warren A. Bishop, Pullman
Micaela Brostrom, Chairman, Mercer Is.
Helen Engle, Tacoma
Michael Ross, Seattle
Peter Wyman, Spokane

W. A. Bulley, Director, Dept. of Transportation
Honorable Bert L. Cole, Commissioner of Public Lands,
Dept. of Natural Resources (Thursday only)
Ralph W. Larson, Director, Department of Game
Gordon Sandison, Director, Dept. of Fisheries
Charles H. Odegaard, Director, Parks and Recreation
Commission

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Wilbur Hallauer, Director, Dept. of Ecology
Kazuo Watanabe, Director, Dept. of Commerce and Economic Development

STAFF OF TECHNICAL ADVISORY COMMITTEES (STATE OR LOCAL) AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Dick, John

Commerce and Economic Development
Smith, Merlin

Ecology, Department of

Fisheries, Department of
Costello, Richard

Game, Department of
Brigham, James

Interagency Committee for Outdoor Recreation
Bailey, Ron, RRS
Cole, Kenn, Chief, Management Services
Bowring, Ken, Planner
Fairleigh, Larry, ORV Planner
Frazier, Marjorie M., Admin. Asst.
Leach, Eugene, RRS
Moore, Glenn, Chief, Project Admin.
Lovelady, Gregory, Trails Coordinator
Pelton, Jerry, Chief, Planning Services
Taylor, Ron, RRS
Wilder, Robert L., Administrator

Natural Resources, Dept. of
House, Terry

THURSDAY MARCH 30 Pgs. 1-29
FRIDAY MARCH 31 Pgs. 29-40

APPENDICES^{*} TO OFFICIAL MINUTES:

"A" - Gumbel, Paul - Statement
"B" - Barden, Paul - Statement
"C" - Letters received regarding
USFS, ORV MISSION CREEK Project

*Appendices may be obtained by calling
the Administrator's Office
206-753-3610

Park and Recreation Commission
Clark, John

Financial Management, Office of

Transportation, Department of
Mylroie, Willa

Local TAC members present:

Glundberg, William O., Director, Parks and Rec., Tacoma Metro Pk. Dist., Tacoma
McCartan, Art, Whitman Co. Parks Dept., Wash. State University, Pullman
Webster, James E., Director, King County Parks, Seattle
McCallum, Mary, ex-officio TAC, Parks and Rec. Dept., Seattle
Krohn, Michael, Puget Sound Council of Govts., Seattle

1. Meeting called to order, determination of a quorum, introductions: The meeting was called to order by Chairman Brostrom at 9:08 a.m, with seven members present constituting a quorum. (Gordon Sandison arrived at 9:30; Michael Ross at 10:50 -- nine members present.) The following introductions were made:

Art McCartan, TAC member, Whitman County
John Clark, TAC member, Parks and Recreation Commission
James Brigham, TAC member, Department of Game
Richard Costello, TAC member, Department of Fisheries
Willa Mylroie, TAC member, Department of Transportation
Merlin Smith, TAC member, Commerce and Economic Development
Terry House, representing Al O'Donnell, TAC member, Dept. of Natural Resources
Larry Fairleigh, ORV Planner, Interagency Committee for Outdoor Recreation

Corrections, Additions, Approval of the Minutes - January 27, 1978, Special Meeting and Open Hearing (WACS); February 7, 1978, Continued Open Public Hearing (WACS:

The Committee's attention was called to corrections to the minutes:

January 27 meeting: Page 6, paragraph one, reference to "Fish and Wildlife Service" should be changed to read "International Association of Fish and Wildlife Agencies".

February 7 meeting: Page 13, first paragraph, change reference date of meeting to "January 27th" rather than February.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. ENGLE, THAT THE INTERAGENCY COMMITTEE APPROVE THE MINUTES OF ITS MEETINGS JANUARY 27, 1978 AND FEBRUARY 7, 1978, AS CORRECTED. MOTION WAS CARRIED.

Additions or deletions to the Agenda: There being no additions or deletions to the agenda, IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. ENGLE, THAT THE AGENDA FOR THE MARCH 30-31, 1978 MEETING BE APPROVED. MOTION WAS CARRIED.

11. FISCAL STATUS REPORTS: The Chairman referred to the three status reports in the meeting kit and asked if there were any questions.

1. Initiative 215, Distribution Control Information
2. LWCF Cumulative Report (1965-current)
3. Fund Summary, February 28, 1978

Mr. Odegaard referred to the LWCF Cumulative Report, expressing his concern with the "charges" being made for Planning Grants of the IAC against the state agencies' apportionments. It was his feeling these should be assessed in some other manner within the bookkeeping system of the agency. Following Mr. Kenn Cole's explanation of the present method of apportioning the planning grant funds, the Administrator stated there perhaps could be a better way of handling the matter of attempting to equally distribute the planning grant "charges" to the local and state agencies' apportionments. He stated he would meet with the state agencies about the bookkeeping system. Mr. Larson also commented on the deficit shown for the Department of Game. Mr. Kenn Cole then informed the Committee that the LWCF report balanced with that of the HCRS (Heritage Conservation and Recreation Service).

Land and Water Conservation Fund Report: Mr. Wilder referred to memo of staff concerning the Land and Water Conservation Fund and the President's recommended budget:

Federal Side	\$ 347,477,000	
State Side - Regular Apportionment		
	\$ 306,070,000)	
Natural Heritage	63,720,000)	369,790,000
Program Administration (HCRS)		<u>7,733,000</u>
Total		\$ 725,000,000

The President recommended \$25,000,000 less than the \$750 million authorized for FY 1979. The Burton amendment increased FY 1979 authorization level by \$150 million, with all of the money to go to the federal side of the program. Mr. Wilder stated many states therefore feel the actual authorized level of LWCF for FY 1979 is \$900 million. The states are getting the same amount of regular apportionment of funds as they received under FY 1978 -- under a \$600 million authorization level.

Mr. Wilder noted the action of NASORLO (National Association of State Outdoor Recreation Liaison Officers) on February 12, 1978:

- (a) Expressed concern that state side of LWCF was not \$450 million, which would be 60% of the \$750 million.
- (b) NASORLO will be encouraging Senate and House Appropriation Committee and Sub-Committee members to provide the \$450 million for the State side of the program.
- (c) Endorsed concept of Natural Heritage Program; took a position that a new meritorious program of this type should be funded with additional dollars, not LWCF dollars.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION REPRESENTS THE STATE OF WASHINGTON IN THE PLANNING, ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION RESOURCES FOR ALL THE CITIZENS OF THE STATE, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION REPRESENTS AND HAS FUNDED CITIES, COUNTIES, PARK DISTRICTS, SCHOOL DISTRICTS, INDIAN TRIBES, PORT DISTRICTS AND STATE AGENCIES IN OUTDOOR RECREATION ACQUISITION AND DEVELOPMENT FOR THE CITIZENS OF THE STATE, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS STRIVEN TO MAINTAIN A BALANCED PROGRAM BY RESPONDING TO THE FULL SPECTRUM NEEDS OF THE CITIZENS, THROUGH THE FUNDING OF ALL TYPES OF AREAS AND FACILITIES, INCLUDING BUT NOT LIMITED TO URBAN AREAS, NATURAL AREAS, BOATING AREAS AND OTHERS, AND

WHEREAS, THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM HAS BEEN A MAJOR CATALYST IN ASSISTING STATE AND LOCAL GOVERNMENT IN THE PERFORMANCE OF THEIR ACQUISITION AND DEVELOPMENT PROGRAMS FOR PARKS AND RECREATION, AND SAID PROGRAMS HAVE BEEN ESSENTIAL TO MEETING THE NEEDS FOR JOBS, ECONOMIC STIMULATION, ENVIRONMENTAL QUALITY, COMMUNITY SOLIDARITY, SOCIAL BENEFITS, HEALTH, AND GENERAL LIVABILITY, AND

WHEREAS, THE STATE HAS HISTORICALLY EARMARKED STATE MONIES TO MATCH THE FEDERAL LAND AND WATER CONSERVATION FUNDS SINCE THE INCEPTION OF THE LAND AND WATER CONSERVATION FUND PROGRAM, AS AN INDICATION OF THE PRIORITY AND IMPORTANCE OF PARKS, RECREATION AND CONSERVATION IN WASHINGTON, AND

WHEREAS, THE FEDERAL LAND AND WATER CONSERVATION FUND REGULAR APPORTIONMENT FOR FISCAL YEAR 1979 HAD BEEN PROJECTED TO BE \$450 MILLION IN ACCORDANCE WITH THE AUTHORIZATION LEVEL APPROVED BY CONGRESS IN FISCAL YEAR 1978, AND

WHEREAS, THE PROPOSAL FOR FISCAL YEAR 1979 NOW REFLECTS ONLY \$306 MILLION TO THE STATES,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ON BEHALF OF THE CITIZENS OF THE STATE OF WASHINGTON, STATE AGENCIES AND SAID POLITICAL SUB-DIVISIONS, SUPPORT APPROPRIATE LEGISLATION FOR THE FULL FUNDING OF THE LAND AND WATER CONSERVATION FUND PROGRAM FOR \$750 MILLION AS AUTHORIZED BY CONGRESS AND THE \$450 MILLION BE ALLOCATED TO THE STATES AND THEIR POLITICAL SUB-DIVISIONS,

AND, FURTHER, BE IT RESOLVED, THAT THE FUNDING OF NEW MERITORIOUS PROGRAMS BE CONSIDERED OVER AND ABOVE THIS REGULAR APPORTIONMENT OR FROM OTHER SOURCES.

MOTION WAS CARRIED.

II B. PROJECT SERVICES DIVISION REPORTS: The following Administrative Actions were called to the attention of the Committee as in staff memo of March 30, 1978:

Whitman County - Elberton III - IAC #75-023A - Cost Increase:

\$1,000 cost increase approved administratively to cover final closing calculation of project costs for this project.

Department of Fisheries - Ross Point Acquisition - IAC #78-801A:

State Agency Master List Project approval (9-26-77 Master List)

Acquisition of approximately 3 acres of saltwater shorelands on South shore of Sinclair Inlet, Puget Sound, in the vicinity of Port Orchard.

Project to provide access to the public for surf smelting. \$ 46,500 (\$23,250 Ref. 28
(23,250 LWCF)

Three local agency projects and four state agency projects were closed since January 26, 1978; currently administering 76 local and 146 state projects.

HCRS - Demonstration Grant Contingency Program: Mr. Glenn Moore, Chief, Projects Services Division, announced to the Committee a new program developed by HCRS. Preliminary information has been received from that agency explaining the new Demonstration Grant Contingency Program -- special monies beyond the regular LWCF apportionment which could be made available to the State of Washington for urban demonstration projects. Only three cities of Washington State would be eligible: Seattle, Spokane, Tacoma. The three cities have been notified of the program which may become official soon. Should the program commence, applications will be requested almost immediately without the benefit of Committee members having had an opportunity to review or rank them. Therefore, staff plans to accept new applications submitted under this program with the understanding that they will be considered solely for the special contingency funding program at a maximum of fifty percent (50%). The applications will be processed and sent through to HCRS; however, any formal agreements will be held pending Committee action. In reply to Mr. Wyman, Mr. Moore stated the funds involved totaled \$12 million throughout the nation -- with only half of that amount for this particular urban demonstration program. Guidelines are being developed and when they are received will be reviewed by staff as to eligible projects within Seattle, Spokane and Tacoma.

II C. PLANNING SERVICES DIVISION REPORTS: The Chairman asked for comments or questions from the Committee members on the five Planning Services Division reports:

(1) Planning Advisory Council Report - SCORP: Mr. Pelton commented briefly on the status of the Issues Questionnaire sent to the full Planning Advisory Council (110 agencies and organizations) plus an additional 30 non-PAC members. The results of the questionnaires are being analyzed by the PAC-Coordination Committee to determine which major issues should be addressed in the next edition of SCORP. Those questionnaires received thus far indicate that the state should continue to provide funds, and increase funds and grants, for the acquisition and development of outdoor recreation facilities and areas.

Mr. Pelton stated the present update of SCORP was scheduled for completion by January 1979, allowing six months' review time by the Governor's Office and HCRS before the required July 1, 1979 approval date.

April 4, 1978 HCRS Meeting: Mr. Wilder announced there would be a meeting on April 4, 1978 at the Seattle Regional Office, HCRS, for a briefing on the National Urban Recreation Study and the 17 Standard Metropolitan Statistical Areas studied by the HCRS.

(2) Statewide ORV Study: There were no questions on the memorandum of staff. (Dr. Keir Nash and his staff are making preparations to implement the spring-summer users survey; Larry Fairleigh has been employed by IAC to assist in coordination of the study and plan as authorized by amendments to RCW 46.09.)

(3) Washington Natural Heritage Program - Status Report: There were no questions on the memorandum of staff.

- (1. All staff hired by The Nature Conservancy; housed with Recreation Division Dept. of Natural Resources.
2. April 1, 1978 workshop scheduled at CWSU in Ellensburg re inventory programs of State Rare and Endangered Plants Task Force and Washington Native Plants Society.

3. Exploration of computer facilities is underway - re plant classification system, listing of animals of special concern, etc.
4. Public and interested groups will be informed of the program to gain support and understanding of the study.
5. Letter was sent by the Administrator to Honorable John Culver, Chairman, Senate Subcommittee on Resource Protection, and Honorable Lee Metcalf, Chairman of the Senate Subcommittee of Public Lands and Resources, re S 1820 - Natural Diversity. This bill identifies matching funds for maintenance of data programs and for acquisition of priority sites. Concern was expressed over creating a separate Office of Natural Diversity when HCRS is already working in this type of field.)

(4) National Urban Recreation Study: There were no questions on the memorandum of staff.

- (1. Paraphrased the principal findings of the study.
2. All issues and alternatives will be identified in some form by PAC-Coordination Committee and will be addressed in forthcoming edition of SCORP.)

III A. PROJECT CHANGES: Mr. Ron Taylor, Project Specialist, referred to memorandum of staff dated March 30, 1978, "Clark County - Salmon Creek Park IAC #76-023 A - Cost Increase Request", reporting the following:

(a) Clark County - Salmon Creek Park, IAC #76-023A: Project was approved on August 26, 1975 at a total cost of \$835,492 (12% Ref. 28 - \$100,000; and 50% Secretary of Interior Contingency Fund - \$417,746).

Clark County requested a cost increase in May 1976, and the Committee approved \$141,745 from the local agencies' share of the LWCF to replace funds not appropriated as originally proposed from the Secretary of Interior's Contingency Fund.

Clark County requested another cost increase in letter dated July 13, 1977 totaling \$64,174. Staff denied this request on July 22, 1977. The County had resubmitted its request asking to appeal the decision, and requesting new cost increase of \$34,174, the County having picked up other costs on its own. Following Mr. Taylor's presentation, Mr. By Haley, Director, Clark County Parks and Recreation Department, was called upon by the Chairman. She asked Committee members if they were cognizant of the project and recalled actions of the Committee taken in August 1975 and May 1976. All members indicated they were, and noted there had been opportunity to review the matter with material supplied in the kits.

By Haley, Director, Clark County Parks and Recreation Dept.:

- (1) Stated project was highly successful and welcomed by the citizens; heavily used with 200,000 users the first season.
- (2) Unforeseen expenditures have placed tremendous pressure on Parks and Recreation Budget of Clark County:
 - (a) Portion of proposed acquisition was delayed due to title insurance problem; resulting in inflationary increase in property value...from \$87,350 to \$99,316 -- an \$11,966 increase.
 - (b) Delays in construction led to cost increases from inflation for the restroom of \$22,208.

Mr. Larson was informed the \$30,000 mentioned as "donated" by Mr. Haley in his letter of February 3, 1978 to Mr. Wilder was actually donated services. Mr. Haley explained these services could not be volunteered, that he had explored this with the 'local Builders' Association and attorneys. It was also brought out at this time that the project did not go through the regular evaluation system process as it had been brought to the Committee as an unique project for Special Contingency LWCF funding. Mrs. Brostrom commented on the history of the project.

Mr. Bishop expressed his concern with the in-kind services stating it was unfortunate that the County was not able to take advantage of a contribution of that nature. Mrs. Brostrom noted that one reason the Committee had held two special meetings on this project was because the land would have been lost to a private developer and the donation would not have been there. Mr. Odegaard asked whether there would be additional funds available to the Committee from the Town of Quincy's withdrawal of its project. He was advised these funds had already been programmed into the staff's recommendations for funding of Local Agencies' Projects at the meeting. No additional funds would be available for assisting Clark County at this time.

Mr. Larson felt the reasons for additional funding were reasonable and "normal" -- the fact that inflationary costs entered into the deliberations and need for cost increase. Increase in property value is a fair and legal charge; further, he felt it was not the County's fault that the restroom costs escalated as outlined in Mr. Haley's letter. He felt the two points mentioned in Mr. Haley's letter could apply to any local or state project; that the IAC had granted these kinds of increases in the past and should continue to review and assist where it can. He also stated the project was certainly not an unsightly one, but in fact was a most viable project and a well-used facility.

Mrs. Brostrom replied the IAC has approved cost increases in the past, but they have not been automatic and the Committee has reviewed each and every one on its merits. She felt the IAC had assisted Clark County previously and that this request should be carefully evaluated by the Committee.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. BISHOP, THAT THE INTERAGENCY COMMITTEE DENY THE REQUEST FOR A COST INCREASE BY CLARK COUNTY FOR THE SALMON CREEK PARK IAC #76-023A PROJECT SINCE THE COUNTY HAD ALREADY RECEIVED ADDITIONAL FUNDS BEYOND THE ORIGINAL COMMITMENT OF THE IAC FOR THIS PROJECT, THUS THE INTER-AGENCY COMMITTEE HAD FULFILLED ITS OBLIGATIONS ON THE PROJECT AS PRESENTED TO AND APPROVED BY THE COMMITTEE IN AUGUST OF 1975.

MR. LARSON VOTED IN THE NEGATIVE. MOTION WAS CARRIED BY MAJORITY VOTE.

Mr. Haley then asked the Chairman and Committee if since Clark County had expended more money than was approved by the IAC on the Salmon Creek project and since the IAC had moved to not reimburse Clark County for the IAC share of the overage on the project, would it be possible for the County to apply the overage against a later project to be reviewed by the Committee from Clark County? Mrs. Brostrom replied in the negative, and Mr. Bishop pointed out this was in no way the intent of the Committee and he would object to a procedure of this type. Mr. Bulley then asked if there would be a possibility of assisting the County further with LWCF funds. Mr. Moore replied the project had been funded from Special Contingency Funds of the Secretary of Interior

and HCRS does not grant cost increases on that type of funding once the project has been approved. It is a "one time" funding approach.

(b) Town of Quincy, Quincy Park North, IAC #78-054D, Request to Withdraw Project:

Mr. Taylor referred to memorandum of staff dated March 30, 1978, stating the Town of Quincy by letter dated November 17, 1977, had requested withdrawal of the project due to the loss of local share funds.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LARSON THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE TOWN OF QUINCY, QUINCY PARK NORTH DEVELOPMENT PROJECT ON SEPTEMBER 26, 1977, AT A TOTAL COST OF \$102,000, AND

WHEREAS, THE TOWN OF QUINCY HAS REQUESTED THE PROJECT BE WITHDRAWN DUE TO THE LOSS OF LOCAL MATCHING SHARE FUNDS,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST FROM THE TOWN OF QUINCY TO WITHDRAW THE QUINCY PARK NORTH PROJECT BE APPROVED.

Mr. Odegaard was assured that the Town of Quincy could return to the IAC for funding and be in competition with all other projects submitted to the Committee at that time. The fact that the Town had intended to use a portion of their share of the State Sales Tax Revenue for the project was mentioned by Mr. Bishop. Other towns and cities will likewise be curtailed in their park efforts with the passage of Initiative 345 which took the sales tax off retail food sales. Some park and recreation departments may be cutting back on their maintenance and operations.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

(c) Department of Game, Gloyd Seeps WRA - Mansfield - IAC #78-605A, Cost Increase Request:

Mr. Taylor referred to memorandum of staff dated March 30, 1978, concerning the Cost Increase Request of the Department of Game for the Gloyd Seeps (Mansfield) project. The memorandum was corrected on page two to indicate 32% from LWCF monies rather than 35%. Mr. Bishop asked what effect this cost increase would have on other programs and projects of the Department of Game. Mr. Larson replied it was within the reappropriation amount, that the Dept. of Game must stay within that amount regardless of whether it can complete this or some other project.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. SANDISON THAT,

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE DEPARTMENT OF GAME'S GLOYD SEEPS WRA--MANSFIELD PROJECT, IAC #78-605A, ON SEPTEMBER 26, 1977, AT A COST OF \$64,000 (50% REF #28/ 50% LWCF) AND,

WHEREAS, IT HAS BEEN DETERMINED BY THE DEPARTMENT OF GAME THAT THE ORIGINAL APPRAISAL CONTAINED SEVERAL ERRORS WHICH SIGNIFICANTLY AFFECTED THE ESTIMATE OF

FAIR MARKET VALUE, AND

WHEREAS, THE DEPARTMENT OF GAME INITIATED A SECOND APPRAISAL WHICH ESTABLISHED THE PROPERTY FAIR MARKET VALUE AT \$97,300 AND WHICH HAS RECEIVED REVIEW CONCURRENCE FROM THE IAC REVIEW APPRAISER,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE COST INCREASE REQUEST IN THE AMOUNT OF \$36,300, SUBMITTED BY THE DEPARTMENT OF GAME FOR THE GLOYD SEEPS WRA - MANSFIELD PROJECT APPROVED WITH THE NEW PROJECT COSTS AS INDICATED BELOW. IT IS UNDERSTOOD THAT THIS COST INCREASE IS TO BE REAPPROPRIATED FROM EXISTING DEPARTMENT OF GAME IAC FUNDS.

ACQUISITION	\$ 97,300)		LWCF 32%/
RELOCATION	3,000)	\$100,300	REF 18/28 68%

MOTION WAS CARRIED.

IV NEW BUSINESS - LOCAL AGENCIES' ACTION PROGRAM REPORT: At 10:22, Mrs. Brostrom introduced:

- Honorable Paul Conner, State Senator
- Honorable Gary Odegaard, State Senator
- Honorable Paul Barden, King County Councilman
- Mr. James Webster, Director, Parks and Recreation, King County

The Chairman, as an introductory to the Local Agencies' Project Presentations, outlined the method to be used for review of the projects: Staff presentations, Committee questions or observations, local agencies' representatives' questions or observations following staff presentations, funding consideration by the Interagency Committee members. She asked anyone wishing to speak on a specific project complete the Participant Registration Form to insure being recognized and acknowledged at the proper time for input on the project.

(A) Local Agencies' Action Program Report: Mr. Pelton referred to staff information in the kit entitled "Local Action Program", noting the following:

(1) The Local Action Program had been developed as a general guide only for the allocation of available outdoor recreation account dollars for the 1977-79 biennium on the basis of geographical distribution by the thirteen state planning districts, as in the past.

(2) Table I - indicated funding obligations in September 1977 and cost increases approved during the current biennium through to March 1, 1978.

(3) Table II - provided an historical summary of previous biennia.

Mr. Pelton pointed out to the Committee that the figures included in Table I were those figures which had been budgeted and the table was predicated on estimated revenue. These figures may be adjusted in October, 1978. There were no questions asked on completion of Mr. Pelton's presentation.

(B) Local Agencies' Project Presentations: The Chairman called upon Mr. Glenn Moore, who referred to memorandum of staff dated March 30, 1978, "Local Agency Project Requests", stating the project staff would present all local agencies

projects followed by his summation on funding recommendations. He advised the Committee that Project #1, Island County, Keystone Spit Acquisition, had been withdrawn by the County.

Mr. Moore and his staff then presented slides of the eligible local agencies' projects following the schedule of project #2 through project #24 as indicated on the Local Agencies' Funding Tables.

Comments of the Committee relating to specific projects were as follows:

City of Des Moines, Fishing Pier Development: Mr. Sandison advised the Committee that this request had been reviewed by those involved in the reef program of the Department of Fisheries. It was their feeling the site proposed by the City was not the proper place for positioning the pier, nor was it a good site for fishing possibilities. The Department of Fisheries had recommended a site to the south more conducive to fishing. Mrs. Brostrom asked if the Department of Fisheries and the City of Des Moines had met concerning the project as had been recommended at the September 1977 meeting of the IAC by the members of the Committee. Though Fisheries had met with the City, the department personnel concerned with the Fisheries' reef program had not had the time to study the site proposed by the City, though they had performed extensive tests concerning the north site which they had recommended over the south site. Mr. Taylor noted that the City itself had requested its own biological feasibility study for a reef to be constructed and for enhancing the fishing pier. It was agreed the discussion on this project would continue later following the projects' presentations.

Skamania County, Rock Creek Park Development: Mr. Odegaard asked if the project could be eligible for outdoor recreation funds through Exhibit R from Bonneville. Mr. Bailey replied in the negative.

City of Fife/Fife School District #417: Several Committee members commented on this project and asked for boundary information on the slides as well as information concerning the property itself. Staff noted the pool project was jointly sponsored with the City of Fife and the Fife School District #417, with the City having primary management and scheduling authority. Mr. Odegaard asked about pro-rating of utilities so that the IAC would only pick up their pro-rated share. Mr. Taylor stated the local share would be all G.O. bonds (School bonds). In response to Mrs. Engle, Mr. Taylor stated the school would be using the facility approximately twenty percent (20%) of the time during school hours.

City of Bremerton, Coontz Neighborhood Park: In response to Mr. Sandison, Mr. Leach stated the site was school ground purchased by the City, a school having been removed from the site.

Clallam County, Blue Ribbon Farms: There was discussion on this project as to access to the site. The acquisition adds 174.58 acres to the existing 216 acres to the Dungeness Recreation Site. It was explained to the Committee that the new acquisition does not provide access but there is already such access existing from abutting county-owned property. Bishop asked if \$3,294 per acres was actually the cost, and was informed this was fact. Mr. Odegaard questioned the ranking of the project as #18 in view of the fact that it was a Priority I project - Critical Resource Acquisition. Mr. Pelton clarified that the local agencies' Priority I was Development of Local Recreational Areas---different from State Agencies' Priorities. Mr. Odegaard then asked what the reasoning was for the Clallam County project ranking so low on the listing of staff recommendations.

Mr. Moore explained the difficulty lies in the Evaluation System itself in that needed areas are being given much more credit than "add-ons". The Priority I for local agencies is reflected further down in the Evaluation System -- the priority referred to by Mr. Odegaard is given credit, but perhaps not enough. Mr. Odegaard then asked if an existing county park were not there, would the project have ranked higher? Mr. Moore replied in the affirmative, but this also is another consideration in the Evaluation System. Ownership of the tidelands was mentioned. It was agreed the discussion on this project would continue later following the projects' presentations.

City of Hoquiam, John Gable Community Park: In response to Mr. Bishop, Mr. Leach stated the facilities to be developed would be used by the school and the city jointly through a use agreement. He identified on the slides of the project various areas for the Committee: parking, softball fields, etc. He advised there were no restrictions placed on the proposed park for general use of the public. It was agreed the discussion on this project would continue later following the projects' presentations.

Town of PeEll, Swimming Pool: Mr. Leach advised the Committee approximately 6,000 persons were in the service area for the swimming pool and majority would be using the facilities.

Town of Connell, Burlington Park Phase II: Mrs. Engle noted Phase I of the construction funded in 1976 and asked if it had been completed. Mr. Leach stated it had. In reply to Mr. Ross, Mr. Leach stated 5,000 persons would be near the park area for use of the facilities.

Town of Royal City, Royal City Park: Mr. Taylor indicated on the slide the area for sledding in response to Mrs. Engle's request.

The project presentations were completed at 11:20 a.m. Following a short break, Mrs. Brostrom called upon Mr. Moore for staff funding alternatives.

Funding Recommendations: Mr. Moore reported on the following:

(1) Keeping in mind that project #1 had been withdrawn, the Committee would be considering 23 local agencies' projects -- from #2 thru #24 as indicated on the Alternative A and Alternative B funding recommendations listings (Tables I and III.)

(2) Staff was recommending expenditure of \$2,386,782 at this funding session:

Referendum 28	\$ 2,113,507
Initiative 215	223,275
LWCF	<u>50,000</u>
	\$ 2,386,782

(3) Table I (pink) listed Local Projects AS SUBMITTED - Alternative A - (9 projs.) (Approve)
Table II (yellow) listed Local Projects - Staff Recommended
Total Project Costs and Recommended IAC Shares
Table III (green) listed Local Projects - Funding Recommendations Based
On Staff Adjusted Recommended Total Costs and Action Program
(Approve 14 projects, plus one LWCF Contingency Project: 15 projects)

TABLE 1 - LOCAL PROJECTS AS SUBMITTED - ALTERNATIVE A

RANK	AGENCY	PROJECT	REGION	SCORE	PRIORITY	REQUESTED TOTAL COST	PERCENT REQUESTED	REQUESTED IAC SHARE	CUMULATIVE IAC SHARE (REF. 28)	LOCAL SHARE
1	Island County	Keystone Spit Acq.	3	159.0	1	\$ 450,000	75%	\$ 337,500	\$ Withdrawn	\$ 112,500
2	Des Moines	Fishing Pier Dev.	4	152.8	3	431,000	50%	215,500	215,500	215,500
3	Port of Langley	Freeland Park Acq.	3	149.4	1	167,700	75%	125,775*	(215)	41,925
4	King County	Highlands Park Acq.	4	149.0	4	950,000	60%**	570,000**	785,500	380,000
5	Everett	Sullivan Park Dev.	4	146.8	3	400,000	75%	300,000	1,085,500	100,000
6	King County	Central Shoreline Dev.	4	146.6	2	210,000	47%	100,000	(Contingency Recom.)	110,000
7	Selah	Wenas Park Dev.	8	143.2	2	206,230	50%	103,115	1,188,615	103,115
8	Seattle	Central West Dev.	4	141.8	2	875,000	75%	656,250	1,844,865	218,750
9	Longview	Roy Morse II Dev.	6	140.0	2	355,350	50%	177,675	2,022,540	177,675
10	Skamania County	Rock Creek Park Dev.	6	140.0	3	141,000	75%	105,750	2,128,290	35,250 (cut off)
11	Redmond	Grass Lawn Park Dev.	4	139.8	2	1,078,810	50%	539,405	2,667,695	539,405
12	Rosalia	Park Development	13	137.2	2	30,000	50%	15,000	2,682,695	15,000
13	Sunnyside	South Sunnyside Park Dev.	8	134.4	2	120,000	75%	90,000	2,772,695	30,000
14	Kirkland	Marsh Park Acq.	4	133.2	1	130,300	75%	97,725	2,870,420	32,575
15	Bremerton	White's Blueberry Acq.	4	132.2	4	86,000	50%	43,000	2,913,420	43,000
16	Fife/Fife School Dist.	Community Pool Acq. & Dev.	4	132.0	2	1,343,630	50%	671,815	3,585,260	671,840
17	Bremerton	Coontz Park Dev.	4	128.6	2	110,000	50%	55,000	3,640,260	55,000
18	Clallam County	Blue Ribbon Farm Acq.	1	127.6	1	585,000	50%	292,500	3,932,760	292,500
19	Hoquiam	John Gable Dev.	2	125.8	2	270,384	75%	202,788	4,135,548	67,596
20	Pe Ell	Community Pool Dev.	5	123.8	2	233,000	75%	174,750	4,310,298	58,250
21	Connell	Burlington Park II Dev.	9	123.6	2	200,000	75%	150,000	4,460,298	50,000
22	Vancouver	Marine Park III Dev.	6	123.2	3	138,000	75%	103,500*	(215)	34,500
23	Royal City	City Park Dev.	9	112.0	2	57,640	75%	43,230	4,503,528	14,410
24	Elma	Lloyd Murrey II Dev.	2	111.8	2	33,500	75%	25,125	4,528,653	8,375
TOTALS						\$ 8,152,594		\$4,857,833		\$3,294,666

* Eligible for 215 funds

** Maximum Eligible

Would Fund 7 Ref. 28 Projects

Would Fund 2 Initiative 215 Projects

TOTAL 9 Projects

TAB 1 STAFF RECOMMENDED TOTAL PROJECT COSTS AND RECOMMENDED IAC SHARES

RANK	AGENCY	PROJECT	REGION	SCORE	PRIORITY	TOTAL COST AS REQUESTED	STAFF RECOMMENDED PERCENT REDUCTION	TOTAL COST AS RECOMMENDED	SPONSOR'S REQUESTED PERCENT	STAFF RECOMMENDED IAC SHARE
1	Island County	Keystone Spit Acq.	3	159.0	1	\$ 450,000	0	\$ 450,000	(75%)	\$ 377,500- Withdrawn
2	Des Moines	Fishing Pier Dev.	4	152.8	3	431,000	23%	333,165	(50%)	166,582.50
3	Port of Langley	Freeland Park Acq.	3	149.4	1	167,700	0	167,700	(75%)	125,775
4	King County	Highlands Park Acq.	4	149.0	4	950,000	0	950,000	(60%)	570,000
5	Everett	Sullivan Park Dev.	4	146.8	3	400,000	50%	200,000	(75%)	150,000
	King County	Central Shoreline Dev.	4	146.6	2	210,000	5%	200,000	(50%)	100,000
	Seah	Wenas Park Dev.	8	143.2	2	206,230	51%	100,000	(50%)	50,000
8	Seattle	Central West Dev.	4	141.8	2	875,000	31%	600,000	(75%)	450,000
9	Longview	Roy Morse II Dev.	6	140.0	2	355,350	35%	228,045	(50%)	114,022.50
10	Skamania County	Rock Creek Park Dev.	6	140.0	3	141,000	29%	100,000	(75%)	75,000
11	Redmond	Grass Lawn Park Dev.	4	139.8	2	1,078,810	58%	456,448	(50%)	228,224
12	Rosalia	Park Development	13	137.2	2	30,000	0	30,000	(50%)	15,000
13	Sunnyside	South Sunnyside Park Dev.	8	134.4	2	120,000	17%	100,000	(75%)	75,000
14	Kirkland	Marsh Park Acq.	4	133.2	1	130,300	0	130,300	(75%)	97,725
15	Bremerton	White's Blueberry Acq.	4	132.2	4	86,000	0	86,000	(50%)	43,000
16	Fife/Fife School Dist.	Community Pool Acq. & Dev.	4	132.0	2	1,343,680	79%	283,950	(50%)	141,975
17	Bremerton	Coontz Park Dev.	4	128.6	2	110,000	9%	100,000	(50%)	50,000
18	Clallam County	Blue Ribbon Farm Acq.	1	127.6	1	585,000	0	585,000	(50%)	292,500
19	Hoquiam	John Gable Dev.	2	125.8	2	270,384	48%	140,000	(75%)	105,000
20	Pe Ell	Community Pool Dev.	5	123.8	2	233,000	0	233,000	(75%)	174,750
21	Connell	Burlington Park II Dev.	9	123.6	2	200,000	10%	180,000	(75%)	135,000
22	Vancouver	Marine Park III Dev.	6	123.2	3	138,000	6%	130,000	(75%)	97,500
23	Royal City	City Park Dev.	9	112.0	2	57,640	0	57,640	(75%)	43,230
24	Elma	Lloyd Murrey II Dev.	2	111.8	2	33,500	0	33,500	(75%)	25,125
TOTALS						\$8,152,594	33%	\$5,424,748	(exceeds amount available by 33%)	\$3,325,409

TABLE - ALTERNATIVE B LOCAL PROJECT FUNDING RECOMMENDATION - BASED UPON STAFF ADJUSTED RECOMMENDED TOTAL COSTS AND ACTION PROGRAM

ANK	AGENCY	PROJECT	REGION	SCORE	PRIORITY	RECOMMENDED TOTAL COST	PERCENT RECOMMENDED	RECOMMENDED IAC SHARE	COMMENTS
1	Island County	Keystone Spit Acq.	3	159.0	1	\$450,000	75%	\$337,500	Withdrawn
2	Des Moines	Fishing Pier Dev.	4	152.8	3	333,165	50%	166,582.50	
3	Port of Langley	Freeland Park Acq.	3	149.4	1	167,700	75%	125,775*	Initiative 215 funds
4	King County	Highlands Park Acq.	4	149.0	4	950,000	60%**	570,000	Ineligible for LWCF funding
5	Everett	Sullivan Park Dev.	4	146.8	3	200,000	75%	150,000	
6	King County	Central Shoreline Dev.	4	146.6	2	200,000	47%	100,000	Recommended for submittal for Contingency funding @\$300,000 tot cost
7	Salah	Wenas Park Dev.	8	143.2	2	100,000	50%	50,000	
8	Seattle	Central West Dev.	4	141.8	2	600,000	75%	450,000	
9	Longview	Roy Morse II Dev.	6	140.0	2	228,045	50%	114,022.50	
10	Skamania County	Rock Creek Park Dev.	6	140.0	3	100,000	75%	75,000	
11	Redmond	Grass Lawn Park Dev.	4	139.8	2	456,514	50%	223,272	
12	Rosalia	Park Development	13	137.2	2	30,000	50%	15,000	
13	Sunnyside	South Sunnyside Park Dev.	8	134.4	2	100,000	75%	75,000	
14	Kirkland	Marsh Park Acq.	4	133.2	1	130,300	75%	97,725	Ineligible for LWCF funding.
15	Everett	White's Blueberry Acq.	4	132.2	4	86,000	50%	43,000	Two year option
16	Fife/Fife School Dist.	Community Pool Acq. & Dev.	4	132.0	2	283,900	50%	141,950	Ineligible for LWCF funding
17	Everett	Coontz Park Dev.	4	128.6	2	100,000	50%	50,000	
18	Clatsop County	Blue Ribbon Farm Acq.	1	127.6	1	585,000	50%	292,500	
19	Hogian	John Gable Dev.	2	125.8	2	140,000	75%	105,000	\$50,000 LWCF, 55,000 Ref. 28
20	Fe Ed	Community Pool Dev.	5	123.8	2	233,000	75%	174,750	
21	Connell	Burlington Park II Dev.	9	123.6	2	180,000	75%	135,000	
22	Vancouver	Marine Park III Dev.	6	123.2	3	130,000	75%	97,500	Initiative 215 funding
23	Royal City	City Park Dev.	9	112.0	2	57,640	75%	43,230	
24	Ellen	Lloyd Murrey II Dev.	2	111.8	2	33,500	75%	25,125	
TOTALS						3,849,654			

* Eligible for 215 funds

** Maximum Eligible

Referendum 28 - \$2,113,507

Initiative 215- 223,275

LWCF 50,000

\$2,386,782

(4) Staff prepared TABLE III utilizing the Evaluation Ranking Score, the Local Agency Action program, the Eligibility for Initiative 215 funds, and the philosophy that the IAC attempt to fund as many worthwhile projects as possible.

(5) Per TABLE III twelve projects could be funded from Referendum 28; 2 from Initiative 215; 1 for Contingency Funding of the Secretary or the Interior.

Discussion was called for by the Chairman. Mr. Larson referred to the Spokane meeting motion and the Committee's understanding that in March local agencies projects would be considered at 50-50 funding level. He felt those projects coming in with a fifty percent request should have received some sort of incentive and given that consideration in the ranking system. Staff, he felt, had made no distinction. Mr. Wilder replied Alternative II of staff had required a great deal of effort, the Evaluation System had been used as well as the Action Program, and staff had tried to meet the fifty-fifty guideline while at the same time maintaining the integrity of the local agencies' projects. Mrs. Brostrom stated the intent of the Committee in Spokane was to encourage every local applicant to make the effort for fifty-percent funding, but not to preclude projects coming in for seventy-five or less if they so desired. She felt the guideline as passed at the September meeting was simply an encouragement to the local agencies so that funds could be spread as far as possible, and keep integrity of the projects.

At this point, Mr. Odegaard read the motion of the Committee of September 26-27, 1977:

"Page 50 - Minutes, September 26-27, 1977: QUESTION WAS CALLED FOR ON THE MOTION THAT THE INTERAGENCY COMMITTEE FUND ON A 50-50 PERCENT BASIS FOR THE MARCH AND SEPTEMBER 1978 MEETINGS DUE TO LIMITED AVAILABLE FUNDING. DEVIATION FROM THIS POLICY WILL BE DETERMINED ON THE BASIS OF PARTICULAR QUALITIES, MERITS OR IAC OBJECTIVES WHICH ARE TO BE FULFILLED BY THE PROJECT PROPOSAL. MR. WYMAN VOTED IN THE NEGATIVE. THE MOTION PASSED BY MAJORITY VOTE."

It was the consensus of the Committee that the staff had properly processed projects in keeping with this motion.

Mr. Bishop asked that the Chairman call for comments from the Local Agencies' representatives.

COMMENTS FROM LOCAL AGENCIES: The Chairman then called upon the Local Agencies' representatives for their comments in the order as presented to her through the Participant Registration Cards. She asked that the representatives attempt to keep their comments within a two minute period, with additional time for Committee members' questions.

(1) Mr. Paul Gumbel, Citizen Taxpayer, King County (Highlands Park Acq. - King Co.): Mr. Gumbel distributed to the members of the Committee his statement dated March 30 and 31, 1978, concerning the Highlands Park Acquisition project of King County. (APPENDIX "A" of these minutes)

The points he made were as follows:

- (a) Requested the Committee deny the application for the purchase of the 46 acre tract of land involved.
- (b) Property was purchased with part of the proceeds of a bond issue which had been passed for use in school related capital projects. Felt the people had not approved any other use.
- (c) A recent bond issue failed which Mr. Gumbel felt was indicative of the people's displeasure in handling of school resources, etc.
- (d) The District paid \$808,183 in 1968 for the property; in recent months reported sale price has been quoted as about one million. Feels District should receive its fair share especially for improvements made on the site.

Mr. Sandison asked how Mr. Gumbel would propose to use the land if it was excess to school needs. Mr. Gumbel stated he did not have any preference on use of the land; his only concern was with the School District receiving the maximum value for the property. He did not feel they were getting this value through the sale to King County. In the ensuing discussion it was brought out that the site had only been cleared and graded, with some storm drainage placed on it, by the District. Mr. Jim Webster, Director, Parks and Recreation, informed the Committee that the School District had proposed a third high school on the site and had started initial development; however, it then reviewed its needs and the changing situations and determined instead of building a new school to convert two other schools into a high school, declaring the property surplus. King County has therefore worked with the District a number of years to obtain the property for park purposes. Citizens working with the School District also were involved in declaring the property surplus. It was recommended the property be sold and that first priority be given to King County for park purposes. The price was agreed upon between the School District and King County based on proper appraisals.

Mr. Ross was assured by Mr. Webster there was a joint agreement between the County and the School District for the park. Every effort is made to accommodate the schools and still maintain citizens' use of all parks managed by King County. Mr. Webster stated there had never been a conflict over use of the parks by schools and/or citizens.

Mr. Odegaard asked staff why the project was being recommended at 60-40 percent when it had been submitted in September and recommended at 50-50 percent. Mr. Bailey replied the project was submitted 60-40 under large urban acquisition category.

(2) Honorable Paul Barden, King County Councilman, King County (Des Moines/King County Fishing Pier Project): Mr. Barden distributed a statement to the Committee members dated March 29, 1978 -- "Summary of Cost Breakdown". (APPENDIX "B")

- (a) Felt cost cuts asked by staff would be prohibitive to the restrooms construction, artificial reef, and the pier. Explained his reasoning, noting that the restrooms were a particular need for the handicapped and the elderly in that particular project and that the artificial reef would ultimately bring the fish to the pier -- without it the project would be critically hampered.

- (b) Des Moines project was reduced by \$100,000; such cuts would cost the project the restrooms; the artificial reef, and probably cause delay in construction of the pier because of insufficient funds to complete it.
 - (c) Senior citizens and others require restrooms for this project. The artificial reef is most important to it. Asked consideration of the Committee recognizing there were many worthwhile projects to be considered for funding.
- (3) Honorable Lorraine Hine, Mayor, City of Des Moines (Des Moines/King County Fishing Pier Project):
- (a) Stated had gone through the Joint Policies Committee of King County and Small Cities and had convinced them of the need to make cost cut to 50-50.
 - (b) Explained the location of the pier -- at the north end. Placed there in order to have access which was not available at the south end location recommended by Dept. of Fisheries.
 - (c) Felt that the pier was in no way the same type of fishing pier the Dept. of Fisheries constructs; expect to have some fish at that location, but nothing on the scale promoted by Dept. of Fisheries. Fisheries had provided information to Des Moines; Mayor and citizens appreciated their efforts. However, The Dept. did not have the timeframe to come to Des Moines and review the north location in detail.

Mrs. Brostrom stated the project had been submitted in September and at that time the Committee had felt a joint project with Fisheries should be pursued. Mayor Hine then pointed out the recreation aspect of the proposed Des Moines Fishing Pier -- feeling this should be emphasized, and that Fisheries could not meet with Des Moines on these matters because of their time frame. There followed discussion about fishing possibilities on the site and it was brought out that the City of Des Moines had conducted its own studies.

Stan E. McNutt, City Manager, City of Des Moines, was questioned by the Committee also on the Forward Thrust Bonds for acquisition and development of adjacent lands, which he explained were presently undergoing negotiations with the County. There will be an opportunity to have several thousand feet of public beach lands, tying in with South King County Park.

James Webster, Supt. Parks and Recreation, King County, was asked the estimated use of the park, and replied the use would be much greater than just by the City of Des Moines -- Highline School area; Green River area, etc. -- approximately 250,000 persons use park areas in the vicinity.

Mr. McNutt, in response to questions, replied that the next "finger pier" for public use for fishing was located at Dash Point State Park. Mr. Wyman inquired as to public restrooms near the pier site; Mr. McNutt replied there was one available but it was most inadequate for the use received. Mr. Wyman then asked Mr. Sandison for his observations -- as to the viability of the project, etc. in relation to other

such facilities. Mr. Sandison noted there was one pier at Edmonds and one under strong consideration in Tacoma and Seattle. He stated the Dept. of Fisheries is under legislative mandate to establish such fishing piers in the state. Further, it was the department's finding that the south location was better suited for fishing than the north; there would be fish at the north site, but not food fish.

Mr. Wyman then asked Mayor Hine if the pier was being built mainly for recreation since apparently there would not be fish available for people to catch. Mayor Hine replied in the negative, and Mr. McNutt informed the Committee of the differences between the two locations -- primarily siltation studies. He explained the proposed pier had been extended somewhat so that there would be fish in the north location also. He commented on a study done by Reid Middleton and Associates for the City. He felt there was no discernible difference between the two locations insofar as available fish was concerned.

Mr. Barden referred to page 73 of the application to the IAC which indicated a bottom survey had been taken by Reid Middleton and Associates which is in conflict with the data utilized by the Dept. of Fisheries when they recommended that the southern location would be more advisable as an area for fishing. He stated the City would like the Dept. of Fisheries to examine the latest studies and check the new information.

At this point, Mr. Sandison stated he had no intention of "shooting down" the project, but it was felt it was not the type of project that the Dept. of Fisheries felt would meet the needs of the mandate received from the State Legislature regarding recreational fishing piers. He asked Richard Costello to comment.

Mr. Costello stated there had been a dispute concerning the two locations, and the Dept. of Fisheries felt it had the most qualified people to judge the situation. He brought out the fact that without an artificial reef, fishing would not be good in the north location. Mayor Hine pointed out there would not be access to the south end site.

(4) Honorable Gary Odegaard, State Senator (City of PeEll project):

- (a) Town of PeEll had contacted him for assistance with application for grant-in-aid to IAC; have never had a project funded prior to this funding session.
- (b) Small, isolated community; nearest swimming pool is in Chehalis 25 miles away; PeEll pool was condemned - needs renovating.
- (c) Not a greatly populated area as other project areas, but people are just as important as those in populated areas and need recreation services also.
- (d) Encouraged to come in at 25-75 if so desired.
- (e) In reply to questions, stated there was no swimming area other than Rainbow Falls State Park nearby - considered dangerous area.

- (5) Robert Olander, City Supervisor, Town of Selah, Wenas Park Dev.:
- (a) Called attention to TABLE III -- said would help to have an additional column "amount recommended - percent of requested funds".
 - (b) Objected to Alternative B re Selah's project; asked to have Committee consider Alternative A -- \$206,230 total cost of project, rather than \$100,000.
 - (c) Commented on history of previous grant-in-aid applications for the City of Selah; expected to receive creditable level of funding for the project which now ranks #7 out of 24 projects. Staff recommended only 25%.
 - (d) Felt projects lower down had been funded in the past; felt it was not consistent to present Alternative B at this time expecting communities to accept it.
 - (e) Since Selah has phased the project on its own, felt should receive the full 50% funding at this time. Requested additional \$30,000 over staff's recommendation in order to have a viable project.

Mrs. Brostrom stated the Committee desired to fund the very best projects possible and at the same time to make the funds "go as far as possible". The Selah project could be phased and a grant-in-aid request come back in to the Committee.

- (6) Murrey Fuller, Circuit Rider City Mgr., City of Elma, Elma Park Project:
- (a) Third time project has been sent in; second phase of only park in Elma. Seems to receive same rating, but other projects essentially the same climb up in point scores.
 - (b) Elma receives low ratings for: design, aesthetics and opportunities. Want to add a tennis court; picnic area for passive recreation area in Elma's only active recreation park. Discouraged in attempts to receive funds.
- (7) Cozette Ramstad, City of Elma Park Board, Elma Park Project:
- (a) City has population of 1,500; but rural area increase total to 6,000. Approximately 80 students in high school and junior high using the four courts at the school. When school is out they use park courts. Heavy use.
 - (b) Demographic study indicates area is growing.
- (8) Honorable Paul Conner, State Senator, Clallam County project:
- (a) Area was in considerable controversy over several years; property owner now ready to sell; appraisal price is good; project has support of many individuals.

- (b) County willing to provide maintenance funds for the project; on-site caretaker. Number of local organizations willing to assist.
 - (c) Clallam County willing to accept 50-50 funding.
- (9) Patty Porter, Rosalia City Park Board Chairman, Rosalia Park Project:
- (a) Community requires \$30,000 (total cost) to complete IAC-funded swimming pool and parking area. Accept 50-50 funding.
 - (b) Surveys conducted as to use of facilities - twenty-one volunteers helped take census. Citizens want to keep the park; excellent support.
 - (c) Have completed ten foot concrete slab around the pool; landscaped south of swimming pool; removed stumps, etc. - expending \$5,500.
 - (d) No significant difference between project submitted in September 1977; evaluation ranking due to new system through Evaluation Team.

At this point Mr. Moore informed the Committee that the point system approach and awarding of same had changed considerably. In September 1977 it was basically as in previous years; for the March 1978 meeting, new techniques were used plus the fact that there were representatives of Assoc. Washington Cities and Washington State Assoc. of Counties sitting in and scoring the projects.

(10) Honorable Joe Vraves, City of Fife (Mayor), Fife /Fife School Dist. Project:

- (a) Felt Alternative B should be accepted; 50-50 project funding.
- (b) Explained growth of Fife in recent years; project has backing of community; tremendous cooperation between various governments in the area (Milton, surrounding areas).
- (c) Need to protect the area from encroaching business/industrial. Explained location of the park to the community pool.

(11) Chuck Logan, City of Everett, Park and Recreation Director, Silverlake Park Project:

- (a) Were informed of 50-50 funding March 29; went before City Council that evening; preferred 75% funding.
- (b) Inquired as to how ranking (percentage formula) had been developed.

Mr. Wilder replied Alternative B programmed the projects to maintain their integrity -- (still have viable projects) but give some assistance in view of the limited dollars available to the IAC. Mrs. Brostrom stated there was no "formula reduction" as such. Certain elements were deleted which staff felt could be brought back as separate phases at a later time; Alternative B indicated projects which could stand on their own with certain elements deleted.

Mr. Logan brought out the fact that it was going to be necessary to vacate a road. The City Council had approved this and it needed to be done. Mrs. Brostrom asked if the City could accept the reduced level of funding proposed. Mr. Logan replied it would jeopardize the integrity of the project in his estimation, but that the City would accept whatever funds could be given to it. Mrs. Brostrom then asked if the road vacation had to occur regardless; Mr. Logan replied that was correct.

Mr. Odegaard inquired whether Init. 215 funds could be given to this project, and Mr. Moore stated the boats using the dock were city-owned canoes. It was Mr. Odegaard's feeling that the Attorney General had ruled some time ago that Init. 215 funds could be used for projects involving canoes, etc. Mr. Logan advised the Committee the City would do everything possible to keep the park open for public use. Mrs. Brostrom then stated even if the road were not vacated, the integrity of the project would remain intact. However, Mr. Logan felt the funds were needed regardless of the vacation of the road.

(12) David Phelps, Chairman, Park Board, Town of Connell project:

Former Senator Dan Jolly, Town of Connell project:

- (a) Felt Connell with rating of 21 was low, but that points for the projects on the listing were all fairly close at that point on the listing. Stated smaller communities also need parks as well as the larger, which were being funded.
- (b) Noted was Phase II project for the Burlington Park which began development in 1976. Staff had recommended park be divided into two projects at that time because funding was "tight".
- (c) Without second phase can't have an entire park for recreation of the public; traveling people use the facilities as well as residents in Connell.

(13) John W. Stevenson, Port District of Langley, Commissioner, Port of Langley Project: In the interests of time, Mr. Stevenson did not comment on the project.

(14) Former Senator Dan Jolly, Town of Connell project:

- (a) Additional point Committee may have overlooked -- the area is in No. Franklin improved irrigation system district; when basin tunnel is completed, the Town of Connell will be completely surrounded by irrigation areas, thus increasing the population of the area immensely.

Port of Langley, Freeland Park project: In response to Mr. Odegaard's questions, staff and a spokesman for the Port of Langley stated that the current boat launch does protrude on about 15' of private ownership. The site has been used extensively by the public, however the acquisition of the site would allow the boat ramp to be relocated. Mr. Odegaard asked if the Attorney General (assistant) or someone could look into the matter of whether the public actually has the right of use of the site now due to number of years in use. Mr. Wilder asked Mr. Dick to pursue this matter.

Comments and discussions regarding local agencies' projects ended at 1:37 p.m.

2:25 p.m.: Chairman Brostrom reconvened the meeting with the following quorum:

BISHOP, BROSTROM, ENGLE, ROSS, WYMAN, BULLEY, LARSON, SANDISON, ODEGAARD

Funding alternatives:

IT WAS MOVED BY MR. WYMAN, SECONDED BY MRS. ENGLE, THAT THE INTERAGENCY COMMITTEE ADOPT STAFF RECOMMENDATION ALTERNATIVE B, WITH THE RIGHT OF THE COMMITTEE MEMBERS TO MAKE AMENDMENTS TO THE MOTION.

MR. WYMAN MOVED TO AMEND THE MOTION TO DELETE THE DES MOINES FISHING PIER PROJECT FOR SEPARATE CONSIDERATION. MR. ROSS SECONDED STATING HE ALSO WISHED TO AMEND THE MOTION.

Mr. Wyman then pointed out why he felt the project should be taken up separately by the Committee: (1) Lack of funding at this meeting; (2) Serious problem with acquisition of land; if some areas are not obtained, they will be "lost" and (3) the Des Moines Project Fishing Pier could well come back later for funding since no land acquisition is involved. He felt land acquisition should take priority. Mr. Larson spoke against the amendment and the original motion.

At this point, Mr. Bishop stated there was a problem in parliamentary procedure. He felt there should be consensus to remove from the list of staff recommendations those projects which should be considered separately. He did not wish to vote on the motion until it was known how many would be remaining and the amount of funds available. He said by consensus the Committee should approve a list of projects and by consensus the rest would remain for discussion. Later on individual members could offer additions to the list separately.

Mr. Larson objected to the motion and/or amendments to it. He felt the Committee had adopted a philosophy to fund 50-50, but was not adhering to it. The philosophy of the funding needed to be discussed first. Mr. Ross then said the original motion ought to be withdrawn and the Committee deal with projects on project-by-project basis using Alternative B. Mr. Larson reiterated his opposition to Alternative B because it left some projects half funded and no additional chance of receiving funds to complete their projects. He referred to the listing of projects sent out with the kit material. Mr. Wilder reminded the Committee that the staff had wanted to stress projects which were considered a complete unit. They were not "piece-meal" projects.

MR. ROSS CALLED FOR QUESTION ON THE AMENDMENT TO THE MOTION AND THE ORIGINAL MOTION. THE MOTION AND ITS AMENDMENT FAILED FOR LACK OF A MAJORITY VOTE.

Motions were then presented by the Committee on individual projects.

IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN, TO SET ASIDE PROJECT #4, KING COUNTY, HIGHLINE PARK ACQUISITION.

MOTION CARRIED.

Mr. Bulley asked why King County, Central Shoreline Dev., #6, had been deleted from the Alternative B. list, and was informed this project would qualify for Sec. of Interior Contingency Funds and could be so submitted.

MR. WYMAN MOVED TO SET ASIDE PROJECT #3, CITY OF DES MOINES, FISHING PIER DEVELOPMENT FOR FURTHER CONSIDERATION. SECONDED BY MRS. ENGLE.

MOTION WAS CARRIED.

MR. ROSS MOVED TO SET ASIDE PROJECT #5, CITY OF EVERETT, SULLIVAN PARK DEVELOPMENT FOR FURTHER CONSIDERATION. SECONDED BY MR. WYMAN.

MOTION WAS CARRIED.

MR. ROSS MOVED TO SET ASIDE PROJECT #19, TOWN OF HOQUIAM, JOHN GABLE PARK PROJECT. SECONDED BY MR. WYMAN.

MOTION WAS CARRIED.

MR. WYMAN MOVED TO SET ASIDE PROJECT #15, CITY OF BREMERTON, WHITE'S BLUEBERRY FARM ACO. SECONDED BY MR. LARSON. MR. ROSS VOTED IN THE NEGATIVE.

MOTION WAS CARRIED BY MAJORITY VOTE.

MR. ROSS MOVED TO SET ASIDE PROJECT #11, CITY OF REDMOND, GRASS LAWN PARK DEVELOPMENT. SECONDED BY MR. SANDISON. MR. LARSON VOTED IN THE NEGATIVE. MOTION WAS CARRIED BY MAJORITY VOTE.

MR. BISHOP MOVED TO SET ASIDE PROJECTS #23 and #24, ROYAL CITY, CITY PARK DEV., AND LLOYD MURREY II. DEV., CITY OF ELMA. SECONDED BY MR. WYMAN.

MOTION WAS CARRIED.

Mr. Kenn Cole responding to question on funds available stated it would be necessary for the Committee to reach farther than these projects to "break-even" inasmuch as the total amount requested for the projects remaining on the list (Alternative B) still exceeded the amount available for this funding session.

MR. WYMAN MOVED TO SET ASIDE PROJECT #6, KING COUNTY, CENTRAL SHORELINE DEVELOPMENT PROJECT. SECONDED BY MR. BISHOP. MR. LARSON VOTED IN THE NEGATIVE.

MOTION CARRIED BY MAJORITY VOTE.

MR. ROSS MOVED TO DELETE THE CITY OF PE ELL'S PROJECT, #20. MR. BISHOP OBJECTED STATING THIS WAS NOT GERMANE TO THE MOTION.

MR. ROSS WITHDREW HIS MOTION.

MR. LARSON MOVED TO APPROVE PROJECTS #18-#20-AND #21 (CLALLAM COUNTY, BLUE RIBBON FARM ACO.; PE ELL, COMMUNITY POOL DEVELOPMENT; AND CONNELL, BURLINGTON PARK II DEVELOPMENT.) SECONDED BY MR. SANDISON.

Mr. Odegaard asked what funding was being approved for these projects? -- would they be at 50%, 25%, and 75% as indicated on Alternative B, and if so what would the Committee be voting on? Mr. John Dick, Assistant Attorney General, clarified the question stating the Committee would be disapproving the projects if they voted "no" on the motion as proposed by Mr. Larson.

QUESTION WAS CALLED FOR ON THE MOTION. AFFIRMATIVE: FIVE; NEGATIVE: FOUR

MOTION PASSED BY MAJORITY VOTE.

MR. ODEGAARD THEN MOVED, SECONDED BY MR. ROSS, TO SET ASIDE PROJECTS #5, #13, #14 and #17 (CITY OF EVERETT, SULLIVAN PK. DEV.; SUNNYSIDE, SOUTH SUNNYSIDE PARK DEV.; KIRKLAND, MARSH PARK ACQUISITION; AND BREMERTON, COONTZ PARK DEVELOPMENT.)

Mr. Odegaard explained regarding Project #5, Everett, Sullivan Park, that the Init. 215 funds could be used within that project even though non-motorized boats are used there. Mr. Moore explained not all 215 funds were being used by the IAC at this point; that \$100,000 was expected over and beyond what is programmed. MR. ODEGAARD THEN WITHDREW PROJECT #5 FROM HIS ORIGINAL MOTION. THE SECOND AGREED.

QUESTION WAS CALLED FOR ON THE MOTION SANS PROJECT #5, AND IT WAS CARRIED.

MR. ODEGAARD MOVED, SECONDED BY MR. ROSS, THAT AS A BASIC STATEMENT OF POLICY AT THIS MEETING, ALL PROJECTS WILL BE FUNDED ON A FIFTY-FIFTY BASIS, RESERVING THE RIGHT TO MAKE EXCEPTIONS ON INDIVIDUAL PROJECT BASIS.

Mr. Larson questioned whether the Committee would need to consult with each local agency sponsor now to determine if they would be able to handle the fifty percent match. Mrs. Brostrom and Mr. Wilder stated every effort had already been made to insure that the local agencies could handle the fifty match.

Mr. Odegaard said there may be exceptions. Last time he had voted against the fifty percent, but now he felt the direction was very clear, that the Committee agreed to a fifty-fifty match and it should now adhere to that policy. Mrs. Brostrom informed the Committee that at the time of the 50-50 decision, it had been made very clear that projects could go beyond the 50-50 if the Committee felt certain projects should be funded in that manner given the very limited funding availability.

QUESTION WAS CALLED FOR ON THE MOTION, AND IT WAS CARRIED.

MR. ODEGAARD THEN MOVED, SECONDED BY ROSS, TO FUND THE REMAINING PROJECTS ON A FIFTY-FIFTY BASIS.

There followed considerable discussion. Mr. Cole reported the proposed motion by the Committee would impact the Ref. 28 funds to a cumulative total of \$1,984,630 and there would then remain \$128,877 to be distributed. (The Init. 215 monies had not been figured)

Mr. Wilder and Mrs. Brostrom pointed out the reductions made would maintain the integrity of the projects; they were not just randomly made but were suggested following weeks of deliberations. Mr. Ross said if locals could not accept the money, then this should be a local decision; should some of the locals refuse the funds, those funds could then go to other local agencies in need. Mrs. Brostrom stated the IAC does not aimlessly allocate its funds, but has an obligation for a Statewide Outdoor Recreation Plan as well as an obligation to the local agencies to respect the integrity of their projects. The objective evaluation system was mentioned also.

QUESTION WAS CALLED FOR ON THE MOTION. ODEGAARD, SANDISON, ROSS AND LARSON VOTED IN THE AFFIRMATIVE. THE MOTION FAILED FOR LACK OF A MAJORITY VOTE.

MR. ODEGAARD MOVED TO APPROVE PROJECTS IN ALTERNATIVE A AS RECOMMENDED BY STAFF AT THE DOLLARS -- APPROVE PROJECTS TWO THRU 10 AT THE FUNDING LEVEL NEEDS AND AT THE PERCENT RECOMMENDED BY STAFF. SECONDED BY MR. ROSS.

Mrs. Engle felt the voting method was now going "backwards"; that the hang-up appeared to be those projects recommended at 75% funding.

MR. ODEGAARD WITHDREW HIS MOTION, AGREED TO BY THE SECOND.

MRS. ENGLE THEN MOVED TO APPROVE THE FOLLOWING PROJECTS AT 50-50 FUNDING:

- #7 SELAH WENAS PARK DEVELOPMENT
- #9 LONGVIEW ROY MORSE II DEV.
- #12 ROSALIA PARK DEVELOPMENT
- #16 FIFE COMMUNITY POOL ACQ. & DEV.
- #18 CLALLAM CO. BLUE RIBBON FARM ACQ.

SECONDED BY MR. ROSS.

Mr. Kenn Cole reported that approval of these five as proposed would bring the cumulative total of Ref. 28 funds obligated to \$1,260,130 leaving \$853,377 Ref. 28 funds to be committed. (Did not include Init. 215.)

QUESTION WAS CALLED FOR ON THE MOTION. IT WAS CARRIED.

MR. ODEGAARD MOVED TO RECONSIDER THE CITY OF DES MOINES, FISHING PIER PROJECT, SECONDED BY MR. ROSS, AT 50% FUNDING LEVEL.

Mr. Odegaard spoke for the motion, stating the staff had spent six months analyzing the project, it was an excellent project for recreational outlet in that area; should not consider it as to whether it meets a legislative directive for a state agency, but whether it met a local recreational need.

Mr. Wyman stated he opposed the project because the Fisheries Department would have funds available to do the same type of fishing pier than the IAC had available for local funding. He did not feel the project rated high enough in the priority schedule concerning land acquisitions. Mr. Ross then stated he was in favor of the motion feeling that the project could be a stimulus for the County to use its Forward Thrust monies to do the land acquisition.

QUESTION WAS CALLED FOR ON THE MOTION. MR. ROSS, MR. BULLEY, AND MR. ODEGAARD VOTED IN THE AFFIRMATIVE. MOTION FAILED FOR LACK OF A MAJORITY VOTE.

MRS. ENGLE MOVED TO FUND PROJECT #15, CITY OF BREMERTON, WHITE'S BLUEBERRY FARM ACQUISITION, SECONDED BY MR. ROSS, AT 50-50 FUNDING LEVEL.

Mr. Bishop noted the City has a two-year option on the property and could delay its actions. Also Bremerton feels Project #17, Coontz Park Development would be its number 1 priority.

QUESTION WAS CALLED FOR ON THE MOTION. MR. ROSS AND MRS. ENGLE VOTED IN THE AFFIRMATIVE. THE MOTION FAILED FOR LACK OF A MAJORITY VOTE.

Following a short break, Mr. Bishop called for a "point of order".

- (1) Insufficient funds to take care of projects that rated fairly high;

- (2) Committee has not paid enough attention to what staff has explained about the local agencies' projects and the funding percentages they recommended; were disregarding staff's recommendations;
- (3) Asked that the Committee return to Alternative B listing; not refer to the listing of projects which had been mailed out with the kits (pink sheet) since these had been advice to the Committee on projects coming before it in March and did not contain staff's recommendations;
- (4) Was unable to vote at this point in the manner in which the Committee was going forward with voting on the projects.

IT WAS MOVED BY MR. BISHOP (AND CORROBORATED BY MR. ROSS), SECONDED BY MR. WYMAN, THAT THE COMMITTEE RECONSIDER THE FIVE PROJECTS AS REVIEWED AND APPROVED BY THE COMMITTEE (SELAH, LONGVIEW, ROSALIA, FIFE, CLALLAM BAY).

It was the consensus of the Committee to work from the Alternative B (green sheet) listing of projects as recommended by staff.

Mr. Ross stated the Committee should maintain its prerogative of reviewing all projects and not taking staff's recommendations literally. Likewise Mr. Sandison felt the Committee should make the decisions on funding of all projects though it might disagree with staff from time to time.

QUESTION WAS CALLED FOR ON THE MOTION. MR. LARSON, MR. SANDISON, AND MRS. ENGLE VOTED IN THE NEGATIVE. MOTION CARRIED BY MAJORITY VOTE.

MR. WYMAN MOVED, SECONDED BY MR. SANDISON, TO CONSIDER ALTERNATIVE B. - STAFF RECOMMENDATIONS OF PROJECTS DELETING PROJECTS #2 AND #19 (DES MOINES FISHING PIER; HOQUIAM, JOHN GABLE DEV.) AND ADDING PROJECT #18, CLALLAM COUNTY, BLUE RIBBON FARM ACQ.)

Mr. Ross spoke against the motion stating the Committee had unanimity of agreement that the five projects only would be considered. He asked that the Committee start out with those five projects. At this point Mr. Wilder stated:

- (1) Staff is hired to assist the Committee in all types of its deliberations; staff does not think the Committee should rubber-stamp its recommendations, but at the same time should understand the expertise of staff, the time spent in reviewing and processing applications, modifications needed because of lack of funds, and other matters.
- (2) Further, staff attempts to be of service to the Committee and meet its directives.
- (3) Administrator's recommendation was that Committee might start with one of the proposals and then individually modify them as it sees fit, but start with the Alternative B basis, adding or deleting.
- (4) Staff tries to maintain the integrity of IAC and its program in all grants-in-aid recommendations; all staff are dedicated to that purpose.

Mr. Kenn Cole advised Mrs. Engle the present motion would commit \$21,000 more than funds available.

Mr. Ross stated the Committee should not take this route, but should consider Projects 7-9-12-16 and 18 first, and then take the staff recommendations in Alternative B as far as the IAC contributions would go.

QUESTION WAS CALLED FOR ON THE MOTION. MR. WYMAN AND MR. SANDISON VOTED IN THE AFFIRMATIVE. THE MOTION DIED FOR LACK OF A MAJORITY VOTE.

MR. ROSS MOVED, SECONDED BY MR. WYMAN, THAT THE COMMITTEE FUND UNDER ALTERNATIVE B PROJECTS #7, 9, 12, 16 AND 18 (CITY OF SELAH, WENAS PARK DEV.; CITY OF LONGVIEW, ROY MORSE II DEV.; TOWN OF ROSALIA, PARK DEVELOPMENT; FIFE/FIFE SCHOOL DIST., COMMUNITY POOL ACQ. AND DEV.; CLALLAM COUNTY, BLUE RIBBON FARM ACQ.), WITH FUNDING LEVELS AS RECOMMENDED BY STAFF IN ALTERNATIVE B.

Mr. Odegaard noted the motion would fund these projects at 50% and asked if the local agencies could accept that funding level.

Mr. Olander, City of Selah, replied the project should receive about \$35,000 more than that recommended by staff. Also, it was his feeling that the project should total \$175,000 to be a viable project.

A City of Longview spokesman stated the funding level would place the City in a difficult situation - \$127,000 less in scope than what was anticipated. However, the project is budgeted at 50% as Longview's share following a call from IAC staff. Mr. Odegaard was concerned that staff had not conferred with Longview on the reduction earlier, and AMENDED THE MOTION SUGGESTING THAT CITY OF LONGVIEW PROJECT BE A TOTAL COST OF \$335,350, WITH 50% IAC SHARE, SECONDED BY MR. LARSON, IN ORDER THAT THE PROJECT BE VIABLE AND USABLE; AND THAT THE SELAH PROJECT BE A TOTAL COST OF \$175,000, WITH 50% IAC SHARE.

Mrs. Brostrom stated every reduction made by staff had insured there would be viable and usable projects for consideration of the Committee. Mr. Odegaard then asked what had been cut from the project. Mr. Moore advised:

Selah - \$50,000 to pave roads and \$78,000 for four tennis courts; with the understanding this could be a phased project and tennis courts come in at a later time.

Mr. Kenn Cole then advised the motions at present would leave \$1,400,000 to be committed.

The Committee opted to vote on the amendments separately, voiding the original amendment
AMEND:

MOTION TO APPROVE SELAH FOR FUNDING AT \$175,000 AT 50% FUNDING LEVEL. FOUR AFFIRMATIVE; FIVE NEGATIVE. AMENDMENT TO THE MOTION FAILED DUE TO LACK OF A MAJORITY VOTE.

AMEND:

MOTION TO APPROVE LONGVIEW PROJECT FOR FUNDING AT \$355,350 TOTAL COST, AT 50% FUNDING LEVEL. AMENDMENT TO THE MOTION FAILED DUE TO LACK OF A MAJORITY VOTE.

VOTE ON THE ORIGINAL MOTION TO FUND PROJECTS 7, 9, 12, 16, 18 -- AT RECOMMENDED STAFF FUNDING LEVELS, ALTERNATIVE B.

MOTION CARRIED UNANIMOUSLY.

MR. LARSON MOVED TO FUND THE INITIATIVE 215 PROJECTS, #3, PORT OF LANGLEY, AND #22 CITY OF VANCOUVER, MARINE PARK DEV. III AS INDICATED IN ALTERNATIVE B.

AT 75% FUNDING LEVEL. SECONDED BY MR. BISHOP.

MOTION WAS CARRIED.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, TO FUND PROJECT #4 KING COUNTY HIGHLANDS PARK ACQ. AT 50% FUNDING LEVEL.

Mr. Jim Webster agreed to 50% funding for this project.

QUESTION WAS CALLED FOR ON THE MOTION. MR. ROSS AND MR. LARSON VOTED IN THE NEGATIVE. THE MOTION PASSED BY MAJORITY VOTE.

Mr. Kenn Cole announced \$1,255,035 had been obligated at this point.

IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. SANDISON, TO FUND PROJECTS #20 and #21 AT 75% FUNDING LEVEL - (PE ELL, COMMUNITY POOL DEV.; CONNELL, BURLINGTON PARK II DEV.).

Mr. Bishop asked to have the motion divided.

MRS. ENGLE WITHDREW HER MOTION, APPROVED BY THE SECOND.

MRS. ENGLE MOVED TO FUND PROJECT #20, PE ELL, COMMUNITY POOL DEV., AT 75% FUNDING LEVEL. SECONDED BY MR. SANDISON.

MR. ROSS AMENDED THE MOTION TO FUND PE ELL AT 50% FUNDING LEVEL. SECONDED BY MR. WYMAN.

Mrs. Engle asked if the City of Pe Ell could build the pool at 50% level rather than 75? Mr. Glenn Moore replied the City had stated it could not.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION. MR. ROSS VOTED IN THE AFFIRMATIVE. MOTION FAILED FOR LACK OF A MAJORITY VOTE.

QUESTION WAS CALLED FOR ON THE ORIGINAL MOTION TO FUND AT 75%. MOTION WAS CARRIED.

MRS. ENGLE MOVED TO FUND THE CONNELL PROJECT AT 75%, SECONDED BY MR. SANDISON. MR. ROSS AMENDED THE MOTION TO FUND THE PROJECT AT THE 50% LEVEL. SECONDED BY MR. WYMAN.

Mr. Dave Phelps was asked if the Town could accept 50% rather than 75% funding. He replied in the affirmative if the IAC staff would be willing to consider some in-kind contributions. Mr. Moore stated this could be done. The in-kind contributions were then discussed by Mr. Larson and Mr. Phelps, who pointed out what they would consist of within the project.

QUESTION WAS CALLED FOR ON THE AMENDED MOTION AND IT WAS CARRIED.

MR. WYMAN MOVED, SECONDED BY MR. LARSON, THAT THE COMMITTEE FUND PROJECTS 5, 8, 10, 11 AND 14 (EVERETT, SULLIVAN PARK DEV.; SEATTLE, CENTRAL WEST DEV.; SKAMANIA COUNTY, ROCK CREEK PARK DEV.; REDMOND, GRASS LAWN PARK DEV.; AND KIRKLAND, MARSH PARK ACQUISITION), PROVIDED THERE WERE ENOUGH FUNDS TO DO SO.

Mr. Wyman mentioned Kirkland has already purchased the property; Mr. Wilder clarified that the IAC had granted them a waiver.

Mr. Kenn Cole was asked status of the funding at this point -- approval of the proposed motion would result in \$165,712 over commitment.

Mr. Ross felt the motion should be withdrawn and start anew. However, following discussion it was brought out that the motion could be amended -- and further, that all projects being considered were viable projects.

MR. ROSS AMENDED THE MOTION ASKING REMOVAL OF THE CITY OF REDMOND'S PROJECT (#11 - GRASS LAWN PARK DEV.). SECONDED BY MR. SANDISON.

Mr. Bishop asked if LWCF funds could be committed to projects eligible for them to the extent of \$165,712 - an over-commitment at this funding session. Mr. Wilder replied this could be handled. At this point, the Committee asked for a polling of the local agencies' representatives as to whether or not they could accept the funding being recommended by the Committee. Representatives of Everett, Seattle, Skamania, Redmond, and Kirkland responded they could do so. Mr. Moore asked the Committee not to identify any particular project for the LWCF fund over-commitment, leaving this to staff decision.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION TO DELETE THE CITY OF REDMOND'S PROJECT (#11 - GRASS LAWN PARK DEV.). THE MOTION FAILED FOR LACK OF A MAJORITY VOTE.

QUESTION WAS THEN CALLED FOR ON FUNDING PROJECTS #5, 8, 10, 11 and 14 AS INDICATED ON ALTERNATIVE B FUNDING LEVEL.

MOTION WAS CARRIED.

MR. ROSS MOVED TO APPROVE THE DES MOINES' FISHING PIER PROJECT IN THE EVENT ADDITIONAL FUNDS COULD BE PROGRAMMED FOR IT AT A LATER DATE, AND ALSO THAT THE DES MOINES' PROJECT BE PLACED FIRST ON THE LISTING OF RECOMMENDED PROJECTS FOR THE OCTOBER 1978 FUNDING SESSION IF FUNDS WERE NOT AVAILABLE. SECONDED BY MR. ODEGAARD.

Mrs. Brostrom pointed out that at no time had the Committee ever guaranteed a project funding in advance of a funding session. Mr. Ross felt advancing the funds for LWCF was in the same line of reasoning. It was consensus of the members that the Committee should not circumvent its evaluation process and other application procedures by this type of motion. Mr. Kenn Cole advised Mr. Ross the LWCF funds were already appropriated to the state but would not be available until October, and thus the motion concerning those funds was correct. The LWCF money is apportioned annually to the State of Washington.

QUESTION WAS CALLED FOR ON THE MOTION AND IT FAILED FOR LACK OF A MAJORITY VOTE.

MR. WYMAN MOVED TO FUND PROJECT #6, KING COUNTY, CENTRAL SHORELINE DEVELOPMENT THROUGH SUBMITTAL FOR CONTINGENCY FUNDING OF \$300,000 TOTAL COST, DEPT. OF INTERIOR AS RECOMMENDED IN ALTERNATIVE B.

MOTION WAS CARRIED.

MR. ROSS THEN MOVED, SECONDED BY ODEGAARD, THAT THE DES MOINES FISHING PIER DEVELOPMENT PROJECT BE APPROVED BY THE IAC AT A TOTAL COST OF \$300,000 WITH 50% FUNDING FROM THE IAC.

Mr. Odegaard asked the mayor of Des Moines if the City would be able to have a suitable project at the \$300,000 limit. Mayor Hine replied the City would try to do the project with the \$300,000, but she asked the Committee then to determine what type of project the City would need to have for the public. This amount would fund the pier - almost -- and it might be possible to obtain funds from some other source to complete the project. Mr. Ross stated Des Moines had ranked as the number one project and should, therefore, receive the funds it desired. He felt the project had been complete discounted by the Committee. Mrs. Brostrom again stated the Committee had authority to override staff recommendations at any time when questions were raised on ranked projects, especially with limited funding available.

QUESTION WAS CALLED FOR ON THE MOTION. THREE MEMBERS VOTED IN THE AFFIRMATIVE. THE MOTION FAILED FOR LACK OF A MAJORITY VOTE.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LARSON, THAT THE COMMITTEE GIVE NO MORE CONSIDERATION TO LOCAL AGENCIES PROJECTS FUNDING AT THIS SESSION.

MOTION WAS UNANIMOUSLY CARRIED.

Certain Committee members then stated why they had voted against the Des Moines project: Not against finger piers, but questioned Dept. of Fisheries' opinions versus City of Des Moines; encourage a joint project with Dept. of Fisheries; lack of funds for this funding session for projects.

THE INTERAGENCY COMMITTEE BY ITS ACTION AT THIS MEETING. APPROVES AND AFFIRMS THAT THE PROJECTS AS LISTED ON PAGE 29-A OF THESE MINUTES ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN. MOTION WAS CARRIED.

FRIDAY MARCH 31, 1978

The Chairman called the meeting to order at 9:10 a.m., with the following quorum present:

BROSTROM, BISHOP, ENGLE, WYMAN, BULLEY, LARSON ODEGAARD AND COLE.

(MR. ROSS AND MR. SANDISON ARRIVED LATER IN THE MORNING.)

IV. C. Off-Road Vehicles' Projects Presentations: Chairman Brostrom asked those persons wishing to make statements to the Committee to fill out a Participant Registration Card.

Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated March 30, 1978, "Method of Distribution - ATV/ORV Funds". He commented

on the Proposed Apportionment Process and items (1), (2), (3), (4) and (5) as in the memorandum. He corrected the date in the proposed motion to "September 21, 1977" - rather than 1978 as indicated. Following his explanation, Mr. Odegaard suggested the wording "SAID ATV FUNDS" be added in paragraph three to distinguish those funds from the ORV funds.

IT WAS MOVED BY MR. ODGEAARD, SECONDED BY MR. BISHOP, THAT,

WHEREAS, DISTRIBUTION OF DEPOSITS OF ALL-TERRAIN VEHICLE/OFF-ROAD VEHICLE MONIES IN THE OUTDOOR RECREATION ACCOUNT IS TO BE MADE IN ACCORDANCE WITH RCW 46.09, AND

WHEREAS, THE OFFICE OF THE ATTORNEY GENERAL HAS INFORMALLY AGREED THAT COMPLIANCE WITH THIS CHAPTER INVOLVES THE DISTRIBUTION OF FUNDS COLLECTED PRIOR TO SEPTEMBER 21, 1977, ACCORDING TO THE STATUTES IN EFFECT AT THAT TIME; AND

WHEREAS, THESE STATUTES CALL FOR DISTRIBUTION OF SAID ATV FUNDS ON AN INVENTORY BASIS, AS ESTABLISHED BY IAC;

NOW, THEREFORE, BE IT RESOLVED THAT ELIGIBLE STATE AGENCIES SHALL BE ALLOCATED A PRO RATA SHARE OF AVAILABLE FUNDS TO BE EXPENDED AS AUTHORIZED BY LEGISLATIVE APPROPRIATIONS BASED ON ESTIMATES CONTAINED IN THEIR APPROVED BIENNIAL BUDGETS; AND

BE IT FURTHER RESOLVED THAT ELIGIBLE COUNTY AGENCIES SHALL HAVE THEIR PRO RATA SHARE RESERVED UNTIL JUNE 1, 1978, WITH SUBSEQUENT DISTRIBUTION OF THIS SHARE TO SAID AGENCIES CONTINGENT UPON THE SUBMISSION OF AN ACCEPTABLE PROPOSAL WHICH DISCUSSES THE MANNER IN WHICH IT WILL BE EXPENDED; AND

BE IT FURTHER RESOLVED THAT ATV FUNDS NOT DISTRIBUTED AND EXPENDED IN THIS MANNER, SHALL BE RETAINED IN THE OUTDOOR RECREATION ACCOUNT FOR FUTURE DISTRIBUTION BASED UPON AN ATTORNEY GENERAL'S RULING AND/OR FUTURE LEGISLATIVE DIRECTION.

MOTION WAS UNANIMOUSLY CARRIED.

IV. C - ORV Project Funding Recommendations: Prior to presentation, Mr. Pelton called attention to memorandum of staff dated March 30, 1978, regarding the funding recommendations, noting that fourteen projects had been submitted, four withdrawn. A total of four sponsors and seven projects would be considered by the Committee.

Those withdrawn but)
included in the)
kits were:)
Wenatchee Natl. Forest, Devil's Backbone Trail;
Grant County, Grant County ORV Area
Kittitas County, Cooperative Trail Work
Park and Rec. Commission - Ocean Beaches
Park and Rec. Commission - Larrabee State Park
Park and Rec. Commission - Mount Spokane ORV Trail

The Planning Services personnel then presented the seven projects for funding consideration:

Clark County, ORV Comprehensive Plan
Thurston County, ORV Program

LOCAL PROJECTS FUNDED AT MARCH 30-31, 1978 IAC FUNDING SESSION

Minutes -

Page

29-A - March 30-31, 1978

PROJECTS AS APPROVED

REG.	AGENCY	PROJECT	TOTAL COST	LOCAL SHARE	REF. 28	INIT. 215	LWCF
3	Port of Langley	Freeland Park Acq.	\$ 167,700	\$ 41,925	---	\$ 125,775	---
4	King County	Highlands Pk. Acq.	950,000	475,000	\$ 475,000	---	---
4	Everett	Sullivan Pk. Dev.	200,000	50,000	150,000	---	---
8	Selah	Wenas Park Dev.	100,000	50,000	50,000	---	---
4	Seattle	Central West Dev.	600,000	150,000	450,000	---	---
6	Longview	Roy Morse Pk. Dev.	228,045	114,022.50	114,022.50	---	---
6	Skamania County	Rock Creek Pk. Dev.	100,000	25,000	75,000	---	---
4	Redmond	Grass Lawn Pk. Dev.	456,544	228,272	228,272	---	---
13	Rosalia	Park Development	30,000	15,000	15,000	---	---
4	Kirkland	Marsh Park Acq.	130,300	32,575	97,725	---	---
4	Fife/Fife School Dist.	Community Pool Acq.	280,300	140,150	140,150	---	---
1	Clallam County	Blue Ribbon Farm Acq.	585,000	292,500	51,788	---	\$ 240,712
5	PeEll	Community Pool Dev.	233,000	58,250	174,750	---	---
9	Connell	Burlington Pk. II Dev.	180,000	90,000	90,000	---	---
6	Vancouver	Marine Pk. III Dev.	130,000	32,500	---	97,500	---
TOTALS			\$4,370,889	\$1,795,194.50	\$ 2,111,707.50	\$ 223,275	\$ 240,712

4 King County Central Shoreline Dev. \$ 300,000 WAS RECOMMENDED FOR SUBMITTAL FOR CONTINGENCY FUNDING OF HCRS AT TOTAL COST OF \$300,000

REFERENDUM 28	=	\$ 2,111,707.50
INITIATIVE 215	=	223,275.00
LWCF	=	<u>240,712.00</u>
		\$ 2,575,694.50

10 Development
 5 Acquisition
 1 Dev. Contingency Funding HCRS

29-A

Wenatchee Natl. Forest, Chickamin Creek
Wenatchee Natl. Forest, Mad River
Wenatchee Natl. Forest, Mission Creek
Wenatchee Natl. Forest, FS Trail Planning
Park and Rec. Commission, Riverside ORV Area

Those projects having comments from the Committee were:

Thurston County ORV Program: Questions were asked concerning the three and one-half year funding program. Larry Otos, Director, Parks and Rec., Thurston County assured the Committee concerning use of the property on Dept. of Natl. Res. land; DNR is aware of the use, public hearings have been held, and steps taken to insure definite understanding. Mr. Pelton explained the separation of the funding by categories, programs, etc. This particular project required this type of programming. Staff felt figures presented were realistic. Mrs. Engle asked if staff would be reviewing the ORV Program at the site over the years the funding was going on. Mr. Bulley noted there would have to be some analysis made of the ability to serve the area through the intersection of Route #8 -- re safety, etc. Mr. Lovelady replied Thurston County had already coordinated this with the Dept. of Transp. There is a possibility the intersection may have to be amplified with righthand and lefthand turning lanes.

Forest Projects: Mr. Pelton informed the Committee this was the first time federal agencies had been considered for funding from the IAC - U. S. Forest Service had four projects. Slides were shown of typical ORV activities occurring on National Forest Service lands -- primarily a high concentration of use. The Forest Service has cooperated and made areas available for ORV's. The slides indicated there already were cooperative ORV programs in existence.

- (a) There were no questions raised concerning the Wenatchee National Forest, Chickamin Creek area nor the Mad River area.
- (b) Wenatchee National Forest, Mission Creek: Staff mentioned there was some controversy concerning this project, noting the receipt of eight letters:
 1. Wenatchee Sportsmen's Association, March 14, 1978, John P. Wisen, President
 2. Archie U. Mills, Wenatchee, March 10, 1978
 3. Donald B. Fager, M.D., Wenatchee Valley Clinic, March 10, 1978
 4. North Central Wash. Audubon Society, Nancy Norman, Pres., March 10, 1978
 5. Philip W. Cheney, Plant Pathologist, Wenatchee, Wash., March 21, 1978
 6. Donald Parks, Pres., Alpine Lakes Protection Society, March 27, 1978
 7. David M. Jaecks, M.D., Wenatchee, Washington, March 10, 1978
 8. George F. Krakowka, Wenatchee, March 14, 1978

(APPENDIX C)

All of the letters pertained to the adverse environmental impact the project could bring to the area. Staff indicated hearings had been held, the project was ready and the decision had been made by the sponsor to proceed. IAC's responsibility is to determine whether or not the project merits funding for use of off-road vehicles and that all proper hearing steps were taken. There followed considerable discussion on the project with Mrs. Engle and Mr. Wyman asking questions of staff concerning the area and its location to other points of interest for the public, as well as camping grounds nearby, etc. Mr. Fairleigh of IAC staff pointed out there were six public hearings held on this particular project. The EIS apparently

had not referred to the subject of calving but had referred to the soils question. Mr. Wyman stated this type of wildlife question should have been addressed as well as other environmental questions. At this point, Mr. Bert Cole stated it was not the IAC's responsibility to determine what had been placed within the EIS, that the area being discussed was under Forest Service authority and it was therefore their responsibility to insure all environmental matters had been taken care of. He stated the IAC's responsibility was to determine whether the project was a good project and served the needs of the public as outlined in SCORP. Mr. Wyman felt the Committee did have the responsibility to insure that a project was environmentally sound and would not cause an adverse ecological impact.

Mrs. Engle felt the EIS should have had within it alternative sites or alternatives within the overall plan to insure the environmental factors were adequately reviewed and cited. She asked if the project could come back for further consideration in October 1978 and was assured by Mr. Lovelady, this could be done. Mr. Larson asked if the law permitted funding of Federal projects. Mr. Pelton replied this was the first time the IAC had considered Federal projects and that it had the legal authority to do so within the off-road vehicle law only.

(c) Wenatchee National Forest, Trail Planning: Mr. Odegaard asked if the funds would be used to supplement Federal staff. Mr. Lovelady stated the monies would be used to pay Forest Service personnel to accomplish services which they would not otherwise be able to perform to meet off-road vehicle use demand.

(d) Park and Recreation Commission, Riverside ORV Area: Staff explained the project was m/o only. IAC would be asked to fund \$44,820 from ORV funds. The difference in figures on the project resume and those proposed by staff was discussed. It was pointed out that the funding formula would be as follows:

\$44,820.	ORV	(\$153,830	ATV Funds 77)	\$198,650
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At 10:20 a.m., Mr. Pelton stated staff was recommending all of the projects which had been reviewed by Planning staff for funding. Further, he noted there might possibly be unforeseen legal implications with the Forest Service using the funds allocated to them, and if such was the case, the IAC would then work through local sponsors to accomplish the projects. Mr. Wilder clarified this statement noting that the law states it has to be on a reimbursable basis with the Forest Service submitting billings, etc., as in any other grant-in-aid project. If they are unable to do this, the IAC will then go through a county sponsor willing to assume this type of obligation. The reimbursement matter would not be a problem with the operations.

Mr. Odegaard asked that the Committee vote separately on the projects. Mr. Pelton referred to "ORV PROJECT FUNDING RECOMMENDATIONS" listing, stating the Committee could review that listing on voting on the projects.

The Chairman asked for COMMENTS FROM THE AUDIENCE on the projects:

(1) Sam Angove, Director, Parks and Recreation, Spokane County:

- (a) Suggested the funding for State Parks' Riverside Park ORV be increased \$30,000.
- (b) Noted the four years' involved in getting the project "on the ground" and adverse reaction on the part of public to ORV projects.

- (c) Have had five public hearings on five county projects -- with no project being approved by the public.
- (d) Additional \$30,000 needed for additional work on restrooms and for parking improvements.
- (e) Over past two-and-one-half year period, inflation has taken place; have had to cut out some items which actually should be in the project.

Mr. Odegaard replied he understood there had been meetings with his staff and Mr. Angove on the matter and that the concept of an additional \$30,000 met with his approval. This would involve a total of \$84,820 from the IAC ATV/ORV funding program. Mr. Kenn Cole noted there was an additional \$43,000 available as noted in memorandum of March 30, 1978 footnote. Mr. Wilder stated he felt it would be a very poor process on the part of the Committee to commit on a "first come-first serve" basis for additional monies for projects. This would not be in the best interest of the program. Mr. Odegaard stated he was relying on the judgment of Mr. Angove in the matter; should the funds not be needed, it would be possible to return them to the program later on.

There followed discussion about the need for additional funds, and Mr. Odegaard determined \$40,000 additional would be required. At this point, Mr. Pelton noted there was \$23,910 in the ATV funding program for Spokane County which could be applied to this project, and the remainder of the monies could come from the ORV program (\$16,090) -- thus making up the required funds.

(2) Darilee Bednar, Pacific NW Four-Wheel Drive Assoc., Legislative Chrmn.:

- (a) Explained need for land for vehicle-use. Limited to places can use -- logging roads/trails, etc.
- (b) PNW has 153 clubs; however, not all users are in PNW and know of "rules/regulations", etc.
- (c) Support any type of education program; support trail maintenance; trail members take care of trail problems when they find them to make these more useful to others.
- (d) Asked support on all of the trail projects before the Committee.

Mrs. Brostrom asked how many members were in PNW. Ms. Bednar replied within the State, 153 clubs, approximately 8,000 people; however, in the Northwest Region, PNW has over 16,000 members.

Following a ten minute break, the Committee reconvened. (MR. SANDISON AND MR. BULLEY LEFT THE MEETING AT THIS POINT.)

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. ODEGAARD, TO APPROVE THE CLARK COUNTY, ORV COMP. PLAN PROJECT, AT \$15,950. MOTION WAS CARRIED.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. ODEGAARD, TO APPROVE THE THURSTON COUNTY, ORV COUNTY PROGRAM, AT SUGGESTED AMOUNT, SUBJECT TO AVAILABLE FUNDING. MOTION WAS CARRIED.

IT WAS MOVED BY MR. COLE TO FUND THE FOUR FOREST SERVICE PROJECTS. THERE WAS NO SECOND TO THE MOTION. THE MOTION DIED FOR LACK OF A SECOND.

The Committee opted to vote separately on each Forest Service Project.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. ODEGAARD, TO FUND THE CHICKAMIN CREEK TRAIL PROJECT, AT \$17,200. MOTION WAS CARRIED.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. ODEGAARD, TO FUND THE MAD CREEK PROJECT AT \$21,730. MOTION WAS CARRIED.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MRS. ENGLE, THAT THE MISSION CREEK PROJECT BECAUSE OF ADVERSE ECOLOGICAL IMPACT AND SUBSTANTIAL OPPOSITION TO THIS PROJECT BE TABLED. FOUR VOTED IN THE AFFIRMATIVE: THE REMAINDER IN THE NEGATIVE. THE MOTION TO TABLE WAS CARRIED.

IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. LARSON, TO FUND THE TRAIL PLANNING PROJECT AT \$13,250.

DISCUSSION FOLLOWED.

Mr. Odegaard, speaking against the motion, stated his opposition to funding Federal staff salaries. Mr. Pelton and Mr. Wilder replied the project had been treated as any other grant-in-aid project coming to the IAC, and that the matter had been discussed, the staff opting to bring the project before the Committee. This type of cooperative program would relieve the Forest Service funds for some other types of trail planning aiding other areas which might not be so assisted otherwise. Mr. Odegaard stated he did not feel ORV funds should be used for salaries to assist in funding other types of programs.

QUESTION WAS CALLED FOR ON THE MOTION. IT WAS DEFEATED.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. BISHOP, TO FUND THE RIVERSIDE PARK ORV PROJECT, STATE PARKS AND RECREATION COMMISSION, AT \$40,000 ADDITIONAL - OR TOTAL COST OF \$84,820 FROM ATV/ORV FUNDS.

DISCUSSION FOLLOWED.

Mr. Kenn Cole stated the Committee could fund the project at an additional \$40,000 as proposed by Mr. Odegaard -- taking the \$23,910 in the ATV Inventory Fund, giving a net figure of \$60,910 as the amount that State Parks would receive.

Mrs. Brostrom clarified the project funding as follows:

IAC/ORV	\$ 60,910)	
Spokane Co.	23,910)	\$ 238,650
IAC/ATV	153,830)	

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

(SEE PAGE 35 FOR ORV FUNDED PROJECTS - DOLLARS/METHOD/ETC.)

Inspection of ORV Areas: In view of the new ORV program, Mr. Wilder asked the Committee for direction in inspecting these areas -- or would this be prerogative of the IAC? If so, there might be a need for additional personnel and additional equipment required to get into these forest areas. On discussing the matter, it was the consensus of the Committee that the Administrator have this information within the Operating Budget request of the IAC at the time the budget is reviewed by the IAC Committee.

OFF-ROAD VEHICLE PROJECTS APPROVED AT MARCH 30-31, 1978
IAC MEETING

SPONSOR	PROJECT	AMOUNT APPROVED	FUNDING SOURCE
Clark County	ORV Comprehensive Plan	\$ 15,950.00	ORV
Thurston County	Co. ORV Program	779,397.00	ATV Funds \$ 132,949 Revenue 5,000 ORV Funds 1st Yr. 319,271 2nd Yr. 121,963 3rd Yr. 131,720 4th Yr. 68,494
Wenatchee Natl. Forest	Chickamin Creek Trail Improvement	17,200.00	ORV
Wenatchee Natl. Forest	Mad River Bridge Construction	21,730.00	ORV
State Parks and Recreation Commission	Riverside State Park ORV Area	238,650.00	ATV Funds Spokane Co. 23,910 State Parks 153,830 ORV Funds 60,910
	TOTAL:	\$ 1,072,927.00	ORV Funds 757,238

III B. 1. State Agency Action Program: 1979-81 Biennium: Mr. Pelton referred to memorandum of staff dated March 30, 1978 concerning the State Agency Action Program for the 1979-81 Biennium. Alternative A and B were reviewed:

Alternative A - Correlated with the 1973-Fourth Edition of SCORP.

Alternative B - Changing emphasis placed on acquisition - vs. - development; placing these on an equal level.

The eight currently used funding priorities were listed as indicated on the Table attached to the staff memorandum.

Following Mr. Pelton's presentation, IT WAS MOVED BY MR. WYMAN, SECONDED BY MRS. ENGLE THAT THE INTERAGENCY COMMITTEE ADOPT ALTERNATIVE A FOR THE STATE AGENCY ACTION PROGRAM 1979-81 BIENNIUM.

During the discussions, the Committee was assured the program had been discussed with the state agencies though the specific amounts had not been to this point in time. There was no adverse dialogue from the state agencies concerning the program. Mr. Larson did not feel the Legislature was opposed to acquisition of land and thus stated he would vote for Alternative A. In response to questions, Mr. Odegaard reviewed the intent of the Legislature in the last session. Emphasis had been on development, but at the same time, the Legislature had certainly approved a tremendous amount of acquisition recognizing it was necessary to obtain certain lands immediately. Mr. Odegaard felt state agencies require both acquisition and development monies.

Mr. Bishop discussed the proposed bond issue for outdoor recreation areas and facilities and asked thrust of the voters in favoring acquisition or development. Mr. Pelton replied usually the emphasis has been 50-50 for acquisition/development. Alternative A, he stated, reflected the data as gathered for SCORP in 1973; whereas Alternative B placed equal emphasis on acquisition and development.

There followed some discussion on the regional areas of the state, urban areas, etc. Mr. Wilder reported on House Bill #171, the Bond Issue proposal, which places responsibility on the IAC to come in with urban as well as rural projects. Mr. Larson felt since SCORP has not yet been changed, the Committee should adhere to its principles and follow its mandates. Mr. Wilder noted this action program is only one of a series of steps to relate the capital budget process to SCORP and to policy planning. SCORP is moving toward policy planning and attempting to be sensitive to what is happening regarding acquisition and development of lands. This action program focuses at the state level and must be justified through SCORP. Should the Committee approve Alternative A, staff will work with the state agencies to develop their budgets in harmony with the action program and SCORP.

QUESTION WAS CALLED FOR ON THE MOTION TO ADOPT ALTERNATIVE "A", AND IT WAS CARRIED.
BY ITS ACTION THE COMMITTEE HAD APPROVED THE FOLLOWING MOTION:

"WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS REQUIRED AS PART OF THE CAPITAL BUDGET PROCEDURE TO GIVE A GENERAL INDICATION OF THE MANNER IN WHICH GRANT-IN-AID FUNDS WILL BE EXPENDED, AND

WHEREAS, THE HERITAGE CONSERVATION AND RECREATION SERVICE, DEPT. OF THE INTERIOR, REQUIRES THAT LAND AND WATER CONSERVATION FUNDS BE USED IN A MANNER THAT IS IN COMPLIANCE WITH THE STATEWIDE COMPREHENSIVE OUTDOOR RECREATION AND OPEN SPACE PLAN

(SCORP), AND

WHEREAS, THE ACTION PROGRAM IS DEVELOPED AS A GUIDELINE FOR CAPITAL BUDGET PREPARATION,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE DOES ADOPT ALTERNATIVE "A" AS INDICATED BELOW AS THE 1979-81 STATE AGENCY ACTION PROGRAM AS A GUIDELINE FOR CAPITAL BUDGET PROPOSALS."

		ALTERNATIVE A			March 30-31, 1978	
Priority		Acquisition	Development	Combination	Total	% of Total
I	Critical Resource Acq.	\$ 4,984,000			\$ 4,984,000	28
II	Critical Resource Dev.		\$2,314,000		2,314,000	13
III	Saltwater Acquisition	2,314,000			2,314,000	13
IV	Freshwater Development		2,136,000		2,136,000	12
V	Saltwater Development		2,136,000		2,136,000	12
VI	Freshwater Acquisition	1,958,000			1,958,000	11
VII	Regional Acq. and Dev.			\$ 890,000	890,000	5
VIII	Trails Acq. and Dev.			1,068,000	1,068,000	6
		\$ 9,256,000	\$ 6,586,000	\$1,958,000	\$ 17,800,000	100

100

MOTION WAS UNANIMOUSLY CARRIED.

Mr. Pelton then referred to a wall chart which indicated the various priorities and explained the differences within each one. Staff proposed relating all projects submitted by the state agencies to the appropriate priority; however, since past experience has indicated that there were insufficient funds within any one priority to fund all projects submitted, an evaluation system for state agency projects was desired.

III. B. 1 a. Proposed State Agency Capital Budget Evaluation System Process:

Mr. Pelton proceeded to the memorandum outlining a State Agency Capital Budget Evaluation System, dated March 30, 1978. He commented on the process and concepts for the establishment of such a system as proposed in the memorandum. He finalized his presentation by noting that the new process would:

- (1) Allow for orderly development of an IAC Capital Budget;
- (2) Provide stronger justification for the proposed budget;
- (3) Recognize a more direct relationship to SCORP and statewide needs;
- (4) Establish a process for evaluating state agency projects comparable to that now used for local agencies.

At 11:55 a.m., IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. LARSON, THAT THE INTERAGENCY COMMITTEE ACCEPT THE CONCEPT AND PROCESS AS OUTLINED IN STAFF MEMORANDUM OF MARCH 30, 1978, FOR THE ESTABLISHMENT OF A STATE AGENCY CAPITAL BUDGET EVALUATION SYSTEM PROCESS FOLLOWING THE STEPS PROPOSED THROUGH THE STATE AND LOCAL TECHNICAL ADVISORY COMMITTEES, IAC COMMITTEE MEMBERS, AND OFFICE OF FINANCIAL MANAGEMENT, TO ASSURE A FINAL STATE AGENCIES' CAPITAL BUDGET DOCUMENT WHICH WILL RECEIVE ACCEPTANCE OF OFM, THE GOVERNOR'S OFFICE AND LEGISLATURE.

Mr. Bert Cole asked if the process would require additional staff people in order to develop it. Both Mr. Wilder and Mr. Pelton replied there would be no additional staff required and, in fact, with this type of system there should be less cost to the agency in preparation and finalization of the Capital Budget document. Mr. Larson stated the Legislature was in the process of developing its own point system and it was all the more important for the IAC to have an Evaluation System for the projects within the Capital Budget of the IAC which would properly justify agencies' requests.

QUESTION WAS CALLED FOR ON THE MOTION. AND IT WAS CARRIED.

III. B. 1. b. Questionnaire: Mr. Pelton distributed a questionnaire form to each Committee member requesting each person to give a relative value of consideration to certain items and point scores for use in the Evaluation System. The Committee was asked to return the questionnaire to the IAC as quickly as possible to enable staff's use in finalizing the proposed system.

There was discussion held on the various points to be allotted each consideration. Mr. Odegaard commented on points (6) unfunded master list projects and (7) needs within a single priority. He felt a project should not get extra points simply because it failed to be funded by the IAC; it should compete on its own the next time around. Mr. Moore explained that of State Agencies' listed projects submitted to the IAC and approved, many vary in actual cost from the estimated cost. Funds are therefore taken from other projects to compensate. A project may fall as the last one on the submitted list, but because the agency lacks monies to fund it, having used same for other projects, staff is recommending that points be given to that project for the next time around. Dash Point was given as an example by Mr. Wilder. Mr. Odegaard stated he was against giving points for this type of situation and that state agencies should judge whether or not the project should come back at higher priority.

Mr. Pelton also suggested Committee members add to the considerations listing if they so desired. Mr. Ross suggested adding point (8) - Low income and elderly. Staff was asked to send the results of the survey out to all Committee members upon compilation.

III. C. 1. Bond issue proposal: Mr. Wilder referred to memorandum of staff "Partners in Progress Capital Funding Program (Bond Issue)", dated March 30, 1978, and gave a chart presentation on progress thus far. A meeting was held March 16, 1978, in the IAC offices, with twelve individuals for discussion of a proposed bond issue. Federal funding was also reviewed. Out of this meeting the following occurred:

- (a) The group was to contact their Congressional delegations and request the full \$450 million appropriation level to the states so that

the IAC might better contribute to meeting park, recreation and conservation needs.

(b) Those in attendance were to contact their constituents on support for:

- (1) Continued funding through direct appropriation, at least for the interim until the passage of a bond issue;
- (2) Passage of a bond issue through a referendum somewhat similar to Substitute House Bill #171 of the 1977 Legislative Session.

The group placed emphasis upon:

- (a) Full funding by Congress of the LWCF Program for 1979 and thereafter.
- (b) Concerted effort to replace Ref. 28 funds (adopted model SHB #171). Emphasis upon receiving direct appropriations from Legislature to carry through to passage of bond issue.
- (c) Another meeting to be held within 60 days -- with attendees sharing thoughts with any additional groups, organizations or agencies which should be represented at this type of meeting and/or involved in the process.

"Planning Indicators of Need" (March 1978), prepared by the Planning Division of the IAC, was included in the memorandum of material for the Committee's review as well as LWCF information received in letter from from Rob B. Blackmore, NASORLO, and a copy of SHB #171.

Mr. Wilder, responding to Mr. Odegaard, stated the study being undertaken by The Nature Conservancy would be related to the bond issue. The information will be provided to DNR which agency has the responsibility to put a natural areas plan together. This will then tie-in with the Natural Areas program of the Federal Government. All will be a part of SCORP. Mr. Odegaard was assured there was no duplication of effort taking place and, in fact, all tasks are being coordinated to assure complete information for SCORP.

Spokane County

Mr. Sam Angove, Director, Parks and Recreation, was recognized by the Chairman. He did not feel the plan to be prepared by DNR called for any other use of the natural areas than scientific/educational purposes. Thus the legislation does not state that local agencies could place recreational opportunities within those areas. He felt there should be this opportunity for local agencies so long as the projects they might place there would not harm the natural area.

Mr. Wilder replied that SHB #171 was a starting point and could be amended at the wishes of the Committee or groups/organizations reviewing it. The proposal will, of course, need to be studied by both the House and Senate Park and Recreation Committees -- and there will be hearings, revisions, etc. Bert Cole advised Mr. Angove the primary purpose of the program was to preserve natural areas and those areas would not necessarily be subject to use for general recreation purposes. This is a legislative mandate.

Mr. Vern Veasey, Director, Parks and Recreation Clark County, brought out the interest charges, stating he felt the State Legislature ought to come up with

an on-going support program -- agree to a ten-year outdoor recreation acquisition and development funding program and then appropriate monies through the General Fund for the immediate two years without having interest charges. Mr. Wilder stated the group had discussed this and was in favor of it; likewise Mrs. Engle reported that the Association of Washington Cities was interested in the direct appropriation route.

Mike Ross stated the direct legislative approach would have two problems: (1) the Legislature can repeal the program at any time; (2) there is no guarantee of the level of funding. He said it might be well to pay the interest charges because the IAC would then have an on-going program through the bond issue and not a political one, subject to reduction or deletion at any time.

III C. 2 Maryland Bond Issue Information: Mr. Wilder distributed information on the Maryland Bond Issue - tax base memorandum.

III C. 3. IAC Senate/House Hearings: Mrs. Brostrom briefly commented on the hearings held by the Joint Senate and House Park and Recreation Committees concerning the IAC. Until there are definitive proposals from that Committee, the IAC will continue to review matters with them, and keep the members advised of actions.

V. ADMINISTRATOR'S REPORT: Commented on the tremendous performance of the Committee during the Local Agencies' funding session. Decisions made were difficult and on behalf of the staff, thanked the Committee for their deliberations and funding approvals.

VI. COMMITTEE MEMBERS' REPORTS: Mr. Odegaard invited all Committee members to the dedication of the St. Edwards Park, April 16, 1978. Governor Ray will be present, and Mrs. Brostrom will be the speaker for the IAC.

VII. IAC MEETING -October 30-31, 1978*: Mrs. Brostrom advised of the next Funding Session, October 30-31, 1978, in Olympia. Anticipate a one-day meeting in June for the Capital Budget discussions -- Committee to be advised of the date, time. Mrs. Brostrom thanked the Committee for their outstanding work and assistance.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. ROSS, THAT THE IAC MEETING ADJOURN. (12:43 p.m.) MOTION WAS CARRIED.

RATIFIED BY THE COMMITTEE *as corrected*

Micaela Brostrom
(date)

6-30-78

MICAELA BROSTROM, CHAIRMAN

*
NOTE: IAC Funding Session changed by Committee to NOVEMBER 2-3, 1978
THURSDAY-FRIDAY.

March 30 and 31, 1978

To: The Interagency Committee for Outdoor Recreation:
Olympia, Washington

From: Paul A. Gumbel, Citizen/Taxpayer
Shoreline District of King County

Mr. Chairman (Ms. Chairperson) and Members of the Committee:

Today you have under consideration the application of the King County Government, for a grant which is intended for use in the purchase of a 46 acre tract of land lying along Innis Arden Way in North King County. It is the intent of the county to develop the land into a public park. I am here to respectfully request that you deny the application, or if you shall approve it that you retain the funds until it shall be demonstrated that the present owners are going to receive the maximum value which can be obtained in the current market.

The property in question is owned by the people of the Shoreline School District, through their elected school board. The property was purchased with part of the proceeds of a bond issue. The bond issue was passed for use in school related capital projects. No alternate use of the money was approved by the people. But since 1972 the school board has known that the property has been surplus to its needs. For several years discussions and negotiations have been conducted between the school district and the county for acquisition of the site by the county, for use as a park. There is considerable support in the community for this concept. There is also considerable opposition to the malingering of the school board and mishandling of the entire matter. The money might have been used better, long since, for other school related projects, throughout the district.

(2)

To: IAC from Paul A. Gumbel
Olympia, Wa.
March 30/31, 1978

The price which the Shoreline School District paid to Mrs. Bertha Boeing in December of 1968, was \$808,183. In recent months the media have reported that the district and the county are negotiating for a sale at a price of about one million dollars. That price flies in the face of a Consumer Price Index of 72%, from November, 1968, to November, 1977. The school district has also spent \$488,786 on planning, improvements on and maintenance of the property, also from bond issue monies. Approximately half of that sum was spent on objective improvements which would benefit any owner. The inflation factor must also apply to the improvements. Interest and principal have been paid on the bonds since 1969 and will continue at the present schedule until 1985.

The action of the school board in complying with the letter of RCW 28A.58.045 by obtaining appraisals and selling to another public agency, may be legal. It is not keeping faith with the people of the Shoreline District, who approved the bond issue without any contingent use of the money. An appraisal, at best, is only an ^{educated} estimate. Like beauty, an appraisal may be only in the eye of the beholder. THE ONLY WAY TO DETERMINE THE REAL VALUE OF THE PROPERTY IS TO ADVERTISE FOR BIDS AND TO LEARN HOW MUCH INTERESTED PARTIES ARE WILLING TO PAY FOR IT! If King County shall be the successful bidder, then the moral obligation of the Shoreline School District shall be satisfied.

The people of the Shoreline District have already expressed their displeasure by defeating a \$2.5 million bond issue last November. Additional recourse and remedies are available to the people, which need not be enumerated here.

Again I ask this committee to keep faith with the people of Shoreline, even if their elected school board has lost perspective. Please do not be a party to this contemplated gross injustice. THE SALE AS IT IS NOW PLANNED IS INTRINSICALLY WRONG, A POTENTIAL RIPOFF WHICH BORDERS UPON WHITE COLLAR CRIME. -Finis-

To: The Interagency Committee for Outdoor Recreation
State of Washington

DES MOINES/KING COUNTY PUBLIC FISHING PIER AND ARTIFICIAL REEF

Summary of Cost Breakdown

March 29, 1978

Des Moines/King County submitted application to IAC in Fall of '77 on its eligible 75/25 ratio. Project not funded.

Sponsors secured additional funding to comply with the 50/50 request of IAC.

IAC Staff officer recommended dropping \$14,000 from cost estimate correction recommended by engineering firm. City agreed to do so.

Project rated No. 2 in points ranking by evaluation committee. (No. 1 project has since dropped out).

IAC staff requested agencies to trim costs. City again examined costs.

City concluded that restrooms could be phased (to 1979). This would hamper handicapped and elderly and overload the existing marina rest room.

IAC staff recommended cost cuts of \$97,835. With total project cost reduced from \$431,000 to \$333,165.

Project sponsors have examined these projected cuts and concluded that such costs would:

1. Cost the project the restrooms (a particular need for handicapped and elderly).
2. Cost the project the artificial reef (a critical operation to support fishing).
3. Probably cause delay of the basic pier contract itself because the recommended amount is considerably short of the basic pier estimate. Additional funding would have to be sought before a contract could be awarded. Cost increases by delay must then be added.

In summary: The project sponsors feel such cost cuts would be prohibitive to Items 1 and 2 above and would jeopardize the project.

We sincerely petition the IAC to over-rule the staff recommendations and restore viability to the project.

FISHING PIER COST BREAKDOWN

City of Des Moines
March 29, 1978

	1977 (75 - 25)	1978 (50 - 50)	1978 Change (50 - 50)	1978 Change (if 75-25)	Staff Recomm.	Project Deficiency IAC 38%
Local	\$ 104,073	215,500	up 111,428 (incl.cost increase)	up 9,677 (cost increase)	166,582	49,918 (unused)
IAC	288,219	215,500	down 72,719	down 107,750	166,582	48,918 (unused)
TOTAL PROJECT	\$ 392,292	\$ 431,000			\$ 333,165	\$ 97,836 (underfunded)

COST BREAKDOWN CONTRACT - AUGUST 1978

Pier	\$ 265,650
Pier Utilities	26,000
Total Pier	<u>291,650</u>
Tax & Engin. (.174)	50,747
Pier Cost	<u>\$ 342,397</u>

Restrooms Bldg.	\$ 20,000
Restroom Utilities	13,000
Total Restrooms	<u>33,000</u>
Tax & Engin. (.174)	5,742
Restrooms Cost	<u>\$ 38,742</u>

Reef Anchor System, Piling, Rings, Chain	\$ 30,000	(by contractor - all other reef labor & materials by volunteers)
Reef rocks & Concrete (under pier and shallow water)	<u>14,000</u>	(includes placing by contractor; all other labor & materials, tires, etc. donated)
Tax and Engin. (.174)	44,000	
	7,656	
	<u>\$ 51,656</u>	

IAC Application Project Cost (Contract Aug. 1978)	\$ 431,000
Corrected Total Project Cost (Above)	432,795
Project delay costs (Contract Spring 1979, add 5%)	454,395
Project delay costs (Contract Aug. 1979, add 10%)	476,074

FISHING PIER ALTERNATIVES

1. Full funding of the project is the most desirable alternative.
2. The restrooms could be deleted at this time saving \$38,742 of project costs.

Success of the project requires a properly installed and matured artificial reef. It is imperative that its installation proceed in a timely manner. Compromising design would seriously hamper the recreational results.

All labor and materials, other than the anchor system and the large rocks and concrete, will be donated.

Contractor costs at any time other than pier construction, would be almost prohibitive and must be considered additional cost factors if reef is delayed.

In view of the press for funds at this time, the project sponsors recommend deleting the restrooms from the total project cost and request approval for \$392,258.

Local Share -	\$196,129
IAC Share -	196,129
	<hr/>
Total Project	\$392,258

Second Phase Restrooms - IAC Funding Session, Fall 1978

Local Share -	\$ 20,340
IAC Share -	20,340
	<hr/>
Total Restrooms	\$ 40,680 (\$38,742 plus 5% delay costs)

Total project cost under two phase concept :

Local Share	216,469
IAC Share	216,469
	<hr/>
	\$ 432,938

APPENDIX "C"

LETTERS RE MISSION CREEK/ORV:

Wenatchee Sportsmen's Association	March 14, 1978	John P. Wisen, Pres.
Archie U. Mills, Wenatchee	March 10, 1978	
Donald B. Fager, M.D. Wenatchee Valley Clinic	March 10, 1978	
North Central Wash. Audubon Society, Nancy Norman, Pres.	March 10, 1978	Nancy Norman, Pres.
Philip W. Cheney Plant Pathologist, Wenatchee	March 21, 1978	
Donald Parks, Pres. Alpine Lakes Protection Society	March 27, 1978	Donald Parks, Pres.
David M. Jaecks, M.D., Wenatchee	March 10, 1978	
George F. Krakowka, Wenatchee	March 14, 1978	



Wenatchee

Sportsmen's Association

POST OFFICE BOX 762
WENATCHEE, WASHINGTON 98801

March 14, 1978



Mr. Gregory Lovelady, Trails Coordinator
I. A. C. for Outdoor Recreation
4800 Capitol Boulevard, KP11
Tumwater, Washington 98504

Dear Mr. Lovelady:

This letter is to advise you of the feelings of the Wenatchee Sportsmen's Association regarding two possible projects which may have been submitted for I. A. C. funding.

On January 24, 1978, the Chelan County Commissioners held a public hearing to consider the desirability of submitting an application for O. R. U. funding for four (4) projects on National Forest Lands in Chelan County. Two projects (Chikamin and Mad River, as well as a request for planning funds) were acceptable to all attending the hearing, including the County Commissioners.

Two projects, Mission Creek (Devils Gulch) and Entiat & Chelan Ranger Districts (Devils Backbone) were not acceptable to those present, including the County Commissioners. No one, except for the Forest Service Representative, spoke in favor of the two above proposed projects. It is my understanding that despite total opposition the Wenatchee National Forest submitted all projects to the I. A. C.

We wish to express our opposition to proposed Mission Creek & Devils Backbone projects.

If I might add, this opposition comes after considerable consideration and opinions from knowledgeable individuals who know the adverse ecological impact these projects could bring. If you desire further information regarding our position please do not hesitate to write or call me. My office telephone number is provided below.

Respectfully,

John P. Wisen
President

(509) 662-1651 extension 230 or 235

1112 Madison
Wenatchee, Washington 98801
March 10, 1978

Mr. Gregory Lovelady, Trails Coordinator
I.A.C. For outdoor Recreation
4800 Capitol Boulevard, KP11
Tumwater, Washington, 98504

Dear Mr. Lovelady:

This letter is to request that O.R.V. funding not be granted to the Wenatchee National Forest for two of the projects they have submitted. These two are Mission Creek and the Devils Backbone. Both of these areas are inappropriate for O.R.V. use, and upgrading existing trails or constructing new ones which would increase use should not be done.

Geologically, the Mission Creek drainage is probably the most unstable and erosive of any on the Wenatchee National Forest. A soils survey was made by two Forest Service Soil Scientists in 1970. They (Boyer and Irritani), developed a detailed report and several maps. Their report is complex, but they make a dominant recommendation and raise a pertinent caution: a high level management plan should be developed prior to increased use in the drainage and that where there are especially hazardous or fragile conditions, no use is the wisest choice. Such a plan has not been developed.

About that same time Mr. Burt McConnell, Range Scientist with the Forest Service Range and Wildlife Habitat Laboratory in La Grande, Oregon made an evaluation of the impact of proposed increased use in Mission Creek--Devils Gulch. He pointed out that the drainages are key wildlife habitat and rather unique in their ability to provide habitat. He concluded that increased use would be detrimental to wildlife.

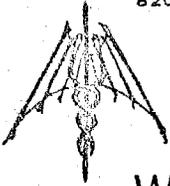
The Mission Creek Watershed has a history of floods and damage to the lands below, including the town of Cashmere. A PL 566 flood control project was accomplished there in the 1950's and reduced the hazard considerably. Increasing O.R.V. use has resulted in accelerated erosion in some places there, and further increase should not be encouraged.

I am aware of the above information, because I retired from the Wenatchee National Forest in 1974 as Assistant Forest Supervisor. I initiated and developed the first A.T.V. and O.R.V. plans for the forest. Generally, I support the programs and objectives of the Wenatchee Forest; but those two projects are ill conceived, and would be detrimental to the natural resources.

Sincerely,



ARCHIE U. MILLS



WENATCHEE VALLEY CLINIC

March 10, 1978

Mr. Gregory Lovelady
Trails Coordinator
I.A.C. for Outdoor Recreation
4800 Capitol Boulevard KP11
Tumwater, Washington 98504

Dear Mr. Lovelady:

It seems to me incomprehensible that the I.A.C. Bureaucracy with the sense of maternalism needs to be everything to everybody. Vehicles do not belong on trails any more than foot traffic belongs on streets/roads. Trails are too narrow and unsafe for vehicles of any kind. They are not compatible with foot usage. Is not the thousands of miles of Forest Service roads in region six enough for their use?

The Devil's Gulch and Devil's Backbone (Entiat and Chelan Ranger Districts) should not have money for improvement or construction of ORV Trails.

Sincerely,

Donald B. Fager, M.D.

DBF:jec

INTERNAL MEDICINE • GEORGE F. KRAKOWKA, M.D. THEODORE J. FULLER, M.D. ROBERT J. HOXSEY, M.D. LESTER E. BAUER, M.D. BURTON R. GOWING, M.D.
WILLIAM M. MCKEE, M.D. CARL H. KJOBECH, M.D. JAMES W. BROWN, M.D. DAVID M. JAECKS, M.D. DONALD W. ZEILENGA, M.D. DOUGLAS E. LEELAND, M.D.
INITIAL CARE • FREDERICK F. RADLOFF, M.D. EVERETT B. MYER, M.D. MEDEX JERRY HENSEN • RADIOLOGY • JOHN W. GARDNER, M.D. JOHN T.
JENKINS, M.D. FRED P. BOCKENSTEDT, M.D. DAVID L. WEBER, M.D. • UROLOGY • FRANK F. ALLEN, M.D. DALE T. PETERSON, M.D. STEVEN G. KERR, M.D.
GENERAL SURGERY • ALFRED J. STOJOWSKI, M.D. GERALD E. GIBBONS, M.D. CHRISTOPHER STAHLER, JR., M.D. BEN H. KNECHT, M.D. • DERMATOLOGY
PHILLIP M. DAVENPORT, M.D. • OTOLARYNGOLOGY • HOWARD B. DANFORTH, M.D. • ORTHOPAEDIC SURGERY • EDWARD F. CADMAN, M.D.
W. VAUGHN SMITH, M.D. E. FRED DEAL, M.D. • OPHTHALMOLOGY • ELIOT W. SCULL, M.D. • PEDIATRICS • WARREN J. KRAFT, M.D. DONALD B.
FAGER, M.D. WALTER S. NEWMAN, M.D. • GYNECOLOGY AND OBSTETRICS • FRANKLIN E. KELLS, M.D. EARNEST A. MOVIUS, M.D. JOHN D. MANHART, M.D.
THOMAS H. HALGREN, M.D. ROBERT D. ALEXANDER, M.D. • NEUROLOGY • ROBERT M. RANKIN, M.D. • NEUROSURGERY • CARL O. MEAD, Ph.D. M.D.
• PATHOLOGY • GARY T. HANNON, M.D. DAVID M. BRAY III, M.D. • ADMINISTRATION • LOWELL DOYLE STEVEN E. KOGER



NORTH CENTRAL WASHINGTON AUDUBON SOCIETY

3/12/78

Dear Mr. Loulady,

As a representative of the NCW Audubon Chapter, I must express our dismay at learning of the apparent disregard of the wishes of the participants of the public hearing about the ORV projects proposed by the Wenatchee Natl Forest. The two areas we are most concerned about are the ~~Mission Creek~~ and ~~Devils Falls~~ ~~area areas~~. These are fragile areas that must not be eroded more or abused by ORV traffic.

We know how difficult it is to find suitable areas for this sport, but we feel the two mentioned are definitely not acceptable.

Sincerely,

Marcy Norman

President

P W CHENEY
223 N GARFIELD
WENATCHEE WA 98801

March 21, 1978

Mr Gregory Lovelady, Trails Coordinator

I.A.C For Outdoor Recreation

4800 Capital Boulevard, KP11

Tumwater, Wash 98504



ESTIMATED YOUR
COMMITTEE
WENATCHEE WASHINGTON

Dear Mr Lovelady:

I am writing regarding the 4 projects submitted by the Wenatchee National Forest for O. R. V. funding.

At the public hearing held by the Chelan Co. Commissioners on Jan 24 1978, with the exception of the Wenatchee National Forest representative, the group including the Commissioners were in unanimous agreement that the Mission Creek (Devils Gulch) & Devil's Backbone areas were not suitable for such use. It was pointed out that the instability of the soils in the Devil's Gulch area don't lend themselves to an ORV program. In addition, the problems of access to the area have resulted in Wildlife use - deer fawning & elk calving as well as the growth of some interesting plants (including *Lewisia tweedyi*) - which could not withstand the intrusion.

I am not personally acquainted with the Devils Backbone area, but heartily concur with the groups rejection of the Mission Creek area for ORV use.

Sincerely yours
Philip W Cheney, retired
Plant Pathologist USDA - ARS



ALPINE LAKES protection society

March 27, 1978

Mr. Robert Wilder
Administrator
Interagency Committee for Outdoor Recreation
4800 Capitol Boulevard
Olympia, Washington 98504

Dear Mr. Wilder:

2 no-? RARE II roadless area inventory, and is presently in a very primitive state of development.

We have learned that a Forest Service request for ORV trail development funds is before the Interagency Committee at its next meeting. The Alpine Lakes Protection Society (ALPS) would like to express its concern over the proposed Devils Gulch project, which is located southeast of Leavenworth. For some time ALPS has been concerned about the management of this very environmentally sensitive region, whose steep topography and fragile soils have presented the Forest Service with significant management challenges over the years. It should be noted that this area is of sufficient size to be considered in the RARE II roadless area inventory, and is presently in a very primitive state of development.

ALPS opposed designation of this region for ORV use last year when the Wenatchee National Forest was developing its ORV plan. Our opposition stemmed from our concern for this very fragile environment, and the extreme potential for damage to the terrain if ORV use levels increased significantly. We oppose IAC funding of this project for this same reason. We feel that this position is consistent with President Carter's Executive Order No. 11989, dated May 24, 1977, which states that

"....whenever (he determines) that the use of off-road vehicles will cause or is causing considerable adverse effects on the soil, vegetation, wildlife, wildlife habitat or cultural or historic resources of particular areas or trails of the public lands, (he shall) immediately close such areas or trails to the type of off-road vehicle causing such effects, until such time as he determines that such adverse effects have been eliminated and that measures have been implemented to prevent future recurrence."

ALPS assumes that the IAC will not fund a project which would violate Executive Order 11989. We have supported designation of much of the Teanaway Dispersed Recreation Zone for ORV use, as we feel that this area can take this type of use in appropriately designated areas without violating Executive Order 11989. We would support IAC funding of projects in this part of the Alpine Lakes region for ORV use.

Sincerely yours,

Donald Parks, II
Donald Parks, II; President
3127 181st Ave N.E.

Redmond, Washington 98052

By default the Alpine Lakes are here....by design they will remain.

March 10, 1978

Mr. Gregory Lovelady
Trails Coordinator
Interagency Committee for Outdoor Recreation
4800 Capital Boulevard
KP 11
Tumwater, Washington 98504

Dear Mr. Lovelady:

I am writing to express my objection to proposed ORV trails on the Wenatchee National Forest, and specifically to the trails on Mission Creek, Chikamin and Mad River.

My objections are based on the following considerations: First, in regard to Devil's Gulch; this is one area very close to Wenatchee, which is ideal for family hiking. It is open early in the spring, and at that time is an area which is replete with very lovely wild flowers. Hiking in this area at the present time is made disagreeable by the present motor use. I feel that such motorized use is to be discouraged rather than encouraged. There are more remote areas that can be utilized in areas that are already roaded for motorized traffic. This is one of the few areas that is open as early as the first of April for hiking use in the entire Cascades, and which at the same time provides an unroaded or near wilderness experience.

My objection to the other two areas are that both are of wilderness character. They are unroaded and untouched. They both have been recently proposed as wilderness study areas, and their character should not be altered by increased motor vehicle use, even though they are no longer under serious consideration for wilderness.

The amount of such wilderness quality land that is available is small and shrinking. The number of miles of roads and trails in roaded and logged areas is phenomenal, and these are the areas in which ORV use should occur.

Sincerely,



David M. Jaeks, M.D.

DMJ:bjm

March 14, 1978

Mr. Gregory Lovelady, Trails Coordinator
I.A.C. For Outdoor Recreation
4800 Capitol Boulevard, KP11
Tumwater, Washington 98504

RE: Outdoor Recreation Vehicle Project (ORV)

Dear Mr. Lovelady:

I am very familiar with two areas that are being proposed for spending large sums of money to improve the trails for ORVs. This is primarily Devil's Gulch and Devil's Backbone.

These are isolated areas, particularly Devil's Gulch. They were considered for a time as a wilderness island by the forest service and many people were hoping that it would be preserved. Devil's Backbone is one of the few areas left in that area that is an island safe from too much traffic and particularly ORVs. Both of these places are Mother Nature's game sanctuaries. I have hiked into these areas and hunted in these areas on several occasions.

There are hundreds of miles of logging roads that are satisfactory for ORVs winter and summer. I do not feel that tax payers need to support the building of such trails just because there is not a trail there. It would be an entirely different question if there were not, as I mention above, hundreds if not thousands of miles of areas available at the present time.

Again, I object to using money because it is available for manufacturing places to spend money or forcing open areas to ORV vehicles just because the trails that are there have not accepted them until now. From what I can gather the people living in this county object to the use of money projected also. I am not alone in this opinion. I would hope that you could see that this would be an unnecessary waste of monies and use your influence to cancel the proposal. Thank you for this consideration.

Yours truly,


George F. Krakowka
820 North Chelan Street
Wenatchee, Washington 98801