

MEETING OF NOVEMBER 2-3, 1978, SEATAC HILTON, SEATTLE

I. Meeting called to order, determination of a quorum, introductions

Corrections, Additions to the Minutes - June 30, 1978

Additions or deletions to the agenda

- (1) Port District #2, Wahkiakum Co., Skamokawa Pk, Withdrawal - DELETE
- (2) New Business HCRS Contingency Fund Projects. ADDITION

II. STATUS REPORTS

A. Administrator's Report

- 1. IAC Visibility
- 2. Committee Manual
- 3. Internal Policy and Procedures
- 4. Position Reclassifications
- 5. Accomplishment for 1978
- 6. Team Evaluation
- 7. Mini-Manual
- 8. Administrative Services
- 9. Federal Liaison
- 10. Funding

B. Fiscal Status Reports

- 1. Fund Summary
- 2. Reconciliation of Funding for Commitment to Local Agencies
- 3. Status of 1979-81 Capital Budget
- Discussion re Operating Budget 1979-81

IV. NEW BUSINESS

B. Local Agencies' Funding Projects Presentation

Comments of staff re certain projects:

- 1. King County, South Central Shoreline Community Pk. Dev. 78-079D
- 2. City of Seattle, Green Lake Pk. Dev. 79-019D
- 3. Clark County Salmon Creek Acq. 79-037A
- 4. Snohomish County, Picnic Point Acq. and Dev. 78-033D
- 5. Renton, Cedar River Trail Acq. 79-028A
- 6. Oakesdale, Oakesdale Tennis Pk. 79-022D
- 7. Bellingham, Boulevard Pk. Dev. 78-015D
- 8. King Co., N. Des Moines Beach Acq. 79-036A
- 9. Redmond, Farrel-McWhirter -k. Dev. 79-014D
- 10. Washougal, Hatahway Pk. Dev. 79-012D
- 11. Bellevue, Crossroads Community Pk. Dev. 79-099D
- 12. Skagit County, Skagit County Playfield Dev. 79-008D
- 13. Tumwater, Deschutes Way Pk. Dev. 79-018D
- 14. King County, Stell Lake Athletic Complex Dev. 79-024D
- 15. Colville, Tennis Court Dev. 79-023D

IV. B 1 HCRS Contingency Fund Projects

- |   |                |            |  |
|---|----------------|------------|--|
|   | HCRS \$125,000 |            |  |
| 1. King County - South Central Shoreline Dev. 78-079D |                | APPROVED ) | for submission under Contingency Funding |
| 2. Seattle - Green Lake Dev. 79-042D                  | HCRS \$150,000 | APPROVED ) |  |
| 3. Tacoma - People's Park 79-041D                     | HCRS \$ 41,000 | APPROVED ) |  |

FUNDING recommendations for Local Agencies' Projects - staff

Comments from LOCAL AGENCIES' representatives:

Honorable Gordon Walgren, State Senator - City of Bremerton projects  
Honorable Lorraine Hine, Mayor, City of Des Moines - Fishing Pier Dev.  
Donald Munson, Supt., Colville School Dist. - City of Colville, Tennis Courts  
Mary Selecky, Admin., TRICO - Colville Tennis Courts project  
Michael Smith, Sr., Planner, City of Renton - Cedar River Trail  
Jim Webster, Director, King Co. P&R - No. Des Moines Beach  
Thomas Moline, Treasurer, Covenant Beach - No. Des Moines Beach  
Honorable Bud Norris, Skagit County Commissioner - Skagit County Playfield  
James Ford, President, Skagit Valley College - Skagit Co. Playfield  
Byron Elmendorff, Director, P&R - Bellingham - Boulevard Pk.  
Murrey Fuller, Circuit Rider Mgr., Elma - Lloyd Murray Pk., Ph. II  
Bill Rauch, Consultant Engr., Pt. Dist. of Wahkiakum Co. - Cathlamet Marina  
Robert Kirkpatrick, Reasurer, Klickitat Co. P&R - Guler-Mt. Admas Park  
Wes Berglund, City Engr., Cosmopolis - Lions Pk. Playfield  
David Simmer, Supt. Utilities, Cashmere - Outdoor Pool Improvement  
John Hubbard, Planning Director - Tumwater - Deschutes Way Park Dev.  
Sonny Tuttle, Klispel Indian Tribe Res. Director - Ceremonial Pk. Dev.  
Jiri Vanourek, Chrmn, Pk. Bd., Othello - Kiwanis Pk.

Discussion by Committee following Local Agencies' Comments

Cashmere, Outdoor Pool Improvements - Odegaard

MOTION TO FUND - WYMAN - WITH PROVISIO COMMITTEE MAY MAKE CHANGES BY AMENDMENT

AMENDMENT TO MOTION - SANDISON - OHELLO REDUCE BY TWENTY PERCENT  
RATHER THAN THIRTY-EIGHT; CITY OF SEATTLE'S, GREEN LAKE, BE REDUCED  
EQUIVALENT AMOUNT TO COVER ADDITIONAL FUNDS FOR OHELLO.

AMENDMENT MOTION CARRIED.

ORIGINAL MOTION TO FUND PROJECTS - CARRIED. (APPROVED PROJECTS, PAGE 17 MINUTES)

III. D. Legislation Report

RESOLUTION FOR CONTINUED CAPITAL FUNDING OF IAC. MOTION CARRIED. (Page 18 of  
Minutes)

HCRS - Maurice H. Lundy - Report on HCRS:

1. Summary of LWCF appropriations
2. Urban Park and Recreation Activity Program
3. Skagit River - Wild and Scenic Rivers
4. Authorization of trails - Oregon and Lewis and Clark Trails  
National Trails System
5. Transfer of federal property no longer needed by feds
6. Ebey's Landing Historic Preserve

III. A. Project Changes

1. State Parks and Rec. Commission, Ocean Beach Scenic Corridor (page 20)  
Fort Casey to Fort Ebey State Parks 78-509A - APPROVED AMENDING PROJECT  
SCOPE - \$713,000 TOTAL COST
2. Port District #2 of Wahkiakum County, Skamokawa Pk. 77-005D -  
Status Report - Project will continue with funds Soil Conserv. Svc.  
included.

- Page 20 3. King County, Sammamish River Pk. 66-025A - Property Conversion APPROVED
- Page 21 4. Dept. Fisheries, Solduck Hatchery Tour, Cost Increase 77-801D , APPROVED. \$56,434 additional cost
- Page 21 5. Dept. Game, Weiser Lake, 75-636D - Reinstate Contract APPROVED.
- Page 22 6. ORV - Mad River, Cost Increase ORV 78-3D APPROVED \$ 5,400 additional
- Page 22 7. Union Gap, South Pk. Acq., Fullbright Pk, 74-002A, Conversion of Use APPROVED.
- Page 23 8. State Pks and Rec. Com., Grayland Beach II 77-501A Cost Increase APPROVED. \$29,613 additional.

II. STATUS REPORTS

- Page 24 C. Projects Services 10 projects
  - 1. Administrative Actions - DNR projects Master List approvals reported  
(See pg. 24 of minutes) Parks projects Master List approvals reported  
Asotin Co., 75-024D Cost Increase \$7,000 reported
  - 2. Technical Advisory Committee report - update
  - 3. Off-Road Vehicle Advisory Committee - updated report (APPENDIX A-minutes)
- D. Planning Services Reports
  - 1. SCORP - Odegaard's questions re "goals/objectives, etc."
  - 2. Natural Heritage Study
  - 3. Statewide ORV Study - Status Report

III B. State Parks and Recreation Commission - 1977-78 Biennium Master List Additions:

- Page 27 APPROVED TO BE ADDED TO MASTER LIST:
  - 1. Ledbetter Point Initial Development \$ 50,000 )
  - 2. Long Beach Access 103,700 ) \$ 316,200
  - 3. Green River Gorge Acquisition 162,500 )

III C. Senate/House Parks and Rec. Comm.- Study of the IAC - update report

- Page 29 III E. Pacific Coast Bike Trail - MOTION TO APPROVE THE CORRIDOR. APPROVED.

Friday - Nov. 3 business

- Page 30 IV. IAC Meetings Schedule 1979-80 - APPROVED AND ADOPTED BY THE COMMITTEE  
(See page 30 of Minutes)

- Page 30 Mission Creek Trail, U. S. Forest Service, ORV 78-5D  
Brought back by motion from tabling. Discussed and APPROVED FOR FUNDING.

IV. C. Off-Road Vehicles Projects Presentation - staff

Comments of Committee concerning certain of the ORV Projects:

- 1. USFS, Devil's Backbone Loop Trail, ORV 78-7D
- 2. USFS, Prince Creek Trail Relocation, ORV 78-8M
- 3. Kittitas Co/USFS, Cooperative Trails Proj. ORV 78-11D
- 4. USFS, Entiat Ranger Dist. Trail, ORV 78-18M
- 5. Riverside State Pk., Parks and Rec. Comm., ORV 78-020A
- 6. State Pks & REC. Comm., Beacon Rock St. Pk ORV 78-24M

7. Parks and Rec. Com., Riverside St. Pk ORV Prog. 78-25M
8. USFS, Wenatchee Natl. Forest ORV Planning, ORV 78-23P
9. Pks. and Rec. Comm., ORV Planning Prog. ORV 78-21P
10. Pks. and Rec. Comm., Spokane Co. ORV Planning, ORV 78-19P
11. Chelan/Douglas ORV Bd., Education/Enforcement Prog. ORV 78-15M

Discussion and questions of Committee prior to comments from ORV'ers

Revised Distribution of ORV funds - APPENDIX C to the minutes

MOTION to fund all subject to legality of each - one-year only.

Page 35 MOTION DEFEATED. (ODEGAARD AFFIRMATIVE)

Comments from ORV Vehicles Representatives:

1. Norman Dahl, Kittitas Co. ORV Coordinator - Kittitas Co. ORV/Educ/Enforcement
2. Ron Morgenthaler, Chrmn: ORVAC
3. Frank Petek, ORV Coord., Spokane County P&R
4. Sam Angove, Spokane County Parks Director
5. Phil Schwind, Director of Parks, Benton County
6. William Larkin, Exec. V-P, Pac. NW 4-Wheel Dr. Assoc.
7. Roger Purdom, Chelan Co. Planner - Chelan/Douglas Educ/Enforcement program
8. Skip Ferruci, Pierce Co. Supt. Pks., Pierce Co. ORV Plan
9. Scott Ballentine, Director, Mason County Parks

Page 38 MOTION TO FUND FOUR U. S. F. S. PROJECTS. CARRIED. PROJECTS APPROVED.

Page 38 MOTION TO FUND THREE STATE PARKS & REC. PROJECTS. CARRIED. PROJECTS APPROVED.

Page 39 MOTION TO FUND THE FOUR PLANNING PROJECTS - PROVISIO SPOKANE ONLY IF GOOD POSSIBILITY PROJECT WILL COME TO FRUITION, ETC.

Page 39 ODEGAARD MOTION TO ALSO FUND PARKS AND REC. PLANNING PROJECT - AMENDMENT.

Page 39 AMENDMENT - APPROVED TO ADD STATE PARKS PLANNING PROJECT

Page 39 MOTION TO FUND ALL FIVE - APPROVED.

Page 39 MOTION TO FUND THE FOUR ORV EDUCATION/LAW ENFORCEMENT PROGRAMS REMAINDER OF 1978 AND ONE-YEAR ONLY 1979.

Page 40 AMENDMENT TO MOTION DIRECTING STAFF TO WORK WITH SUB-COMMITTEE OF ORV APPOINTED BY CHAIRMAN - ANALYZE SHORT-TERM/LONG-TERM IMPLICATIONS OF THE FUNDING PROBLEMS DISCUSSED (ENFORCEMENT/EDUCATION).

Page 40 AMENDMENT MOTION APPROVED.

Page 40 MOTION TO FUND ALL FOUR FOR ONE YEAR AND REMAINDER 1978 APPROVED.

Chairman appointed SUB-COMMITTEE ON ORV POLICY:

Page 40 CHAIRMAN LOUIS LARSEN, CHARLES ODEGAARD, RALPH LARSON, AND PETER WYMAN

Page 42 OFF-ROAD VEHICLES' PROJECTS AS APPROVED. (AS PRESENTED, PAGES 42-A-B-C-D)

41 MOTION TO FUND SPOKANE COUNTY ORV COORDINATOR - WITH SAME UNDERSTANDING THAT WILL BE ANALYZED BY SUB-COMMITTEE ON ORV POLICY.

MOTION TO ADJOURN. 12:58 p.m.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
OLYMPIA, WASHINGTON  
REGULAR MEETING

DATE: November 2-3, 1978  
PLACE: SEATAC Hilton Inn, Seattle, Washington

TIME: 9:00 a.m. each day

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Warren A. Bishop, Pullman  
Micaela Brostrom, Chairman, Mercer Is.  
Helen Engle, Tacoma  
Louis Larsen, Seattle  
Peter Wyman, Spokane  
Honorable Bert L. Cole, Commissioner of  
Public Lands, Dept. Natural Resources

Wilbur Hallauer, Director, Department of Ecology,  
(Thursday Morning)  
Gordon Sandison, Director, Department of Fisheries  
Ralph W. Larson, Director, Department of Game  
Charles H. Odegaard, Director, Parks and Recreation  
Commission  
Kazuo Watanabe, Director, Department of Commerce  
and Economic Development (Thursday)

INTERAGENCY COMMITTEE MEMBER ABSENT:

W. A. Bulley, Director, Department of Transportation

STAFF OF TECHNICAL ADVISORY COMMITTEES (STATE/LOCAL) AND MEMBER AGENCIES PRESENT:

Assistant Attorney General:  
Dick, John (Thursday)  
Tardiff, Michael (Friday)

Ecology, Department of  
Lawrence, Richard

Financial Management, Office of  
---

Fisheries, Department of  
Costello, Richard

Game, Department of  
---

Interagency Committee for Outdoor Recreation

Bailey, Ronald, Planner - Project Specialist  
Cole, Kenn, Chief, Management Services  
Fairleigh, Larry, Planner - Project Specialist  
Frazier, Marjorie M., Admin. Assistant  
Leach, Eugene, Planner - Project Specialist  
Lovelady, Gregory, Planner  
Moore, Glenn, Chief, Projects Services  
Pelton, Gerald, Chief, Planning Services  
Taylor, Ronald, Planner - Project Specialist  
Wilder, Robert L., Administrator

THURSDAY NOVEMBER 2 PAGES 1-29  
FRIDAY NOVEMBER 3 PAGES 29-42-D  
(42 A-B-C-D ORV AS SUBMITTED)

APPENDICES TO OFFICIAL MINUTES:  
EXHIBIT A: ORVAC STRUCTURE  
EXHIBIT B: PACIFIC COAST BIKE TRAIL  
ROUTE  
EXHIBIT C: DISTRIBUTION ORV FUNDS

LOCAL AGENCIES - THURSDAY, Nov. 2  
ORV PROJECTS - FRIDAY, Nov. 3

\*Appendices: May be obtained by calling  
Administrator's Office - 206-753-3610.

Natural Resources, Department of  
O'Donnell, Al  
Boles, Morrie

Parks and Recreation Commission  
Clark, John

Transportation, Department of  
Mylroie, Willa

Local TAC members present:

Carty, Martin, Director, Parks and Recreation, Cowlitz County  
Fearn, William, Director, Parks and Recreation, City of Spokane  
Webster, James, Director, Parks and Recreation, King County  
Wilson, Barney, Director, Parks and Recreation, City of Kent

Ex-officio:

Lundy, Maurice H., Regional Director, Heritage Conservation and Recreation Service  
Laban, Larry, City of Seattle, Parks and Recreation Department

OFF-ROAD VEHICLE ADVISORY COMMITTEE PRESENT:

Ron Morgenthaler      Bill Larkin  
Joe Wernex             Roland Emetay  
Roger Purdom  
Chuck Butler

I. Meeting called to order, determination of a quorum, introductions: The meeting was called to order by Chairman Brostrom at 9:03 a.m., with a quorum of eight (BISHOP, BROSTROM, ENGLE, WYMAN, LARSEN, COLE, HALLAUER, LARSON). (Mssrs. ODEGAARD, SANDISON AND WATANABE arrived later during the meeting, making a total of eleven members present.)

Introductions: The following introductions were made by the Chairman and the Administrator:

James Webster, Chrmn., Local Agencies Technical Advisory Committee  
William Fearn, Chairman, Planning Advisory Committee  
Honorable F. "Pat" Wanamaker, State Senator, Washington State Legislature  
Maurice H. Lundy, Regional Director, Heritage Conservation and Recreation Service  
Fred Bender, Asst. Regional Director, Heritage Conservation and Recreation Service  
Gary Buffo, new staff member of the IAC, Planner, Off-Road Vehicle program

Corrections, Additions, Approval of the Minutes - June 30, 1978:

MOTION WAS MADE AND SECONDED TO APPROVE CORRECTION TO THE MINUTES AS PROPOSED BY CHARLES ODEGAARD IN MEMORANDUM TO THE ADMINISTRATOR:

"Page 16, Minutes of June 30, 1978, Paragraph (3) of the motion dealing with 1979-81 IAC State Agencies' Capital Budget:

"(3) IN LIEU OF INSUFFICIENT FUNDS TO COVER THE ADDITIONAL REQUIRED FUNDING, STAFF IS AUTHORIZED TO CONSIDER PHASING SAVINGS AND/OR REDUCTION IN SCOPE OF FROM SOME OF THE PARTICIPATING STATE AGENCIES' PROJECTS."

Mr. Bishop asked for discussion prior to a call for the question. He recalled there had been discussion by the Committee to consider phasing of some projects in order to accomplish the Cypress Island Acquisition, and objected to changing the intent of the Committee within a motion which it had moved, seconded and

carried. At this point, Mr. Odegaard arrived at the meeting and was questioned about the proposed change to the motion. He stated his feeling that the committee had opted to fund the Cypress Project with the understanding that other state agencies' funds would not be redirected unless agencies concerned voluntarily "gave up" those funds. He felt the motion read that any of the state agencies could have their funds redirected by staff without regard to their desires. Mrs. Brostrom felt the correction to the motion did not change the intent; that the wording was very similar to what had already been approved by the committee. Mr. Odegaard WITHDREW HIS MOTION with the understanding that staff would, as in the past, review with state agencies any proposed funding changes prior to making them.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. ENGLE, THAT THE MINUTES OF THE JUNE 30, 1978, IAC MEETING BE APPROVED AS WRITTEN. MOTION WAS CARRIED.

Additions or deletions to the agenda, June 30, 1978: Mr. Wilder suggested the following additions/deletions to the agenda:

- (1) OLD BUSINESS A. Project Changes, 2. Port District #2, Wahkiakum County, Skamokawa Park, Withdrawal, IAC 77-005D. Delete.
- (2) NEW BUSINESS B. 1. HCRS Contingency Fund Projects. Addition.

Mr. Wyman asked that a status report of the Skamokawa Park project be given at the time Project Changes were reviewed by staff.

IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. WYMAN, TO APPROVE ADDITION OF NEW BUSINESS B. 1 "HCRS CONTINGENCY FUND PROJECTS" TO THE AGENDA FOR THE NOVEMBER 2-3, 1978 IAC MEETING, AND REQUEST STATUS REPORT OF IAC STAFF FOR AGENDA ITEM OLD BUSINESS A. PROJECT CHANGES, 2. PORT DISTRICT #2, WAHAKIYAKUM COUNTY, SKAMOKAWA PARK, IAC 77-005D, AT THE TIME PROJECT CHANGES ARE REVIEWED BY STAFF. MOTION WAS CARRIED.

II. STATUS REPORTS. A. ADMINISTRATOR'S REPORT: Mr. Wilder referred to memorandum dated November 2, 1978, "Administrator's Report", and noted the following for the Committee:

1. IAC Visibility through prepared articles WRPA Bulletin, NRPA Parks and Recreation Magazine, news articles, IAC NEWSLETTER, various legislative hearings, community meetings, etc.
2. Committee Manual - Sent to all Committee members; includes information pertinent to IAC rules, regulations, program, plans, priorities.
3. Internal Policy and Procedures - Staff is formulating administrative policy in "Policy and Procedures Manual".
4. Position Reclassifications: All Recreation Resource Specialists positions within the agency have been reclassified to "Planners". All professionals in the agency are on equal basis; will allow greater flexibility in transferring from one division to another depending on workloads.
5. Accomplishments for 1978: Referred to flip chart indicating number of projects funded by IAC since 1965; number of dollars committed (\$115 million IAC monies).
6. Team Evaluation: Has been streamlined, simplified, provide ability to better evaluate projects.

7. Mini-Manual: Simplified Manual re grant-in-aid information being drafted!
8. Administrative Services: Affirmative Action Program approved for the agency; streamlining billing procedures; data processing services being updated.
9. Federal Liaison: Federal Funds at this meeting are due to HCRS cooperation. Working with Congress for betterment of procedures regarding LWCF funds. Appreciated assistance from WRPA, recreation directors, etc., in contacting Congressional delegation for assistance regarding apportionment of LWCF to the State of Washington.
10. Funding: Outlined the need for continued capital funding for the IAC Request to OFM could be direct appropriations, sale of bonds under provisions of HJR 52, or a referendum. Success depends upon Committee, recipients of grants, parks and recreation officials, etc. Estimated \$18 million required to match federal funds. Communication with legislators is the key.

In response to questions of Mr. Wyman, Mr. Wilder stated the \$.6 million LWCF was the most ever received by the State of Washington. Kenn Cole noted \$5,114,000 was available last fiscal year as compared to the approximately \$6 million for this current fiscal year.

Mr. Wyman thanked the Administrator on behalf of the Committee for his report and for the Committee Manual recently sent to the members.

#### 11. B. FISCAL STATUS REPORTS:

1. Fund Summary, September 30, 1978: No comments.
2. Reconciliation of Funding for Commitment to Local Agencies: No comments.
3. Status of 1979-81 Capital Budget: Mr. Odegaard questioned the information on Initiative 215 as noted in memorandum of staff dated November 2, 1978, "Status of 1979-81 Capital Budget). He referred to the Uncommitted, 77-79, Initiative 215 funds in the amount of \$307,854, and suggested it would be a better practice for the IAC to estimate the receipt of funds from this source rather than another agency. Mr. Kenn Cole, Chief, Management Services, replied that the Department of Licenses has responsibility to project the amount of funds which may be coming from Initiative 215, advising the Office of Financial Management, as well as the IAC. This amount is then built into the budget. If the revenue does come in in excess of the estimates, then the Interagency Committee must add the amount to the next biennium budgets. IAC has no defensible option except to accept estimates it receives from the Department of Licenses.

Mr. Odegaard then referred to memorandum of staff dated November 2, 1978, "Operating Budget Request - 1979-81 Biennium", page (1), the seven priority items above target level requested by staff, noting this did not include APPRAISAL REVIEW. During the discussion, he referred to the minutes of June 30, 1978, pages 12-13 and 16 in reference to APPRAISAL REVIEW. It was his feeling staff should have considered inclusion of appraisal review monies within the Operating Budget Request for state agencies.

Mr. Odegaard felt that state agencies had not been given enough lead time to include costs of appraisal reviews within their budgets and that IAC staff in not including funds to cover these expenditures would cause state agencies to have to come up with monies not specifically programmed for appraisal reviews within their budgets. Mrs. Brostrom stated staff had abided by the direction given it at the June meeting concerning those items above target level -- to review the thirteen priorities

of the Administrator and, keeping within the \$150,000 approved by the Committee, make a proper shift in dollars and/or priorities while at the same time noting those priority items that the Committee felt should be eliminated or decreased. The Committee had discussed APPRAISAL REVIEWS and had suggested changing the procedural guidelines to indicate the cost of appraisals and appraisal reviews be considered as a part of the cost of purchasing the land. (This to apply to both state and local agencies.) Mr. Ralph Larson stated he recalled the discussion at the June meeting, but the matter had not been entirely resolved; a final determination of how to handle it had not been made. Mr. Kenn Cole mentioned the deadline of August 15th for transmittal of the IAC budget to OFM which had precluded any opportunity to bring the selected items that made up the \$150,000 request back to the Committee for review as suggested by Mr. Odegaard. Mr. Cole also explained that the \$150,000 would most likely be a lump-sum amount within the budget if granted to the IAC; thus, the monies could be adjusted and the IAC would have flexibility in their use through determination by the Inter-agency Committee members.

Following discussion, the Chairman directed the Administrator to review the matter of APPRAISAL REVIEWS and bring back to the Committee a staff recommendation at the March 1979 meeting.

Introductions:

Following a short break, the Chairman introduced the following:

Mr. Kazuo Watanabe, Director, Department of Commerce and Economic Development  
Honorable Gordon L. Walgren, State Senator, Washington State Legislature.

10:00 A.M. - IV. NEW BUSINESS - B. Local Agencies' Funding Projects Presentation:  
The Chairman, as an introductory to the Local Agencies' Project Presentations, outlined the method to be used for review of the projects:

- (1) Staff presentations
- (2) Committee questions or observations
- (3) Local agencies' representatives' questions or observations following staff presentations
- (4) Funding consideration by the Interagency Committee members

Those local agencies' representatives wishing to address the Committee on a specific project were asked to complete the Participant Registration Form to insure being recognized and acknowledged at the proper time for input on the project.

The Chairman called upon Mr. Glenn Moore who referred to memorandum of staff dated November 2, 1978, "Local Agency Project Proposals", noting that:

- (1) A total of 42 project applications had been received by the IAC for funding consideration;
- (2) Of these, 9 were withdrawn, leaving 33 for consideration as noted in TABLE II of memorandum dated November 3, 1978, entitled "Local Agency Project Funding Recommendation".

The Projects Services staff then presented the slide program of the thirty-three projects. Comments of the Committee relating to specific projects were as follows:

King County, South Central Shoreline Community Park Development 78-079D: Mr. Moore explained, in response to question of Mr. Larson, that this project was

TABLE II - STAFF RECOMMENDED FUNDING

<u>RANK</u>	<u>AGENCY</u>	<u>PROJECT</u>	<u>SCORE</u>	<u>PRIORITY</u>	<u>REGION</u>	<u>REQUESTED TOTAL COST</u>	<u>REQUESTED IAC SHARE</u>	<u>RECOMMENDED TOTAL COST</u>	<u>RECOMMENDED IAC SHARE</u>
1	King County	South Central Shoreline	154.8	2	4	\$ 250,000	\$ 125,000	\$ 225,000	\$ 112,500
2	City of Seattle	Green Lake	145.2	3	4	420,000	210,000	378,000	189,000
3	Clark County	Salmon Creek	143.6	1	6	130,120	65,100	130,120	65,060
4	Snohomish County	Picnic Point	142.0	3	4	400,000	200,000	400,000	200,000
5	City of Des Moines	Fishing Pier Development	139.8	3	4	454,000	227,000	454,000	227,000
6	City of Everett	Sullivan II	139.6	3	4	100,000	50,000	100,000	50,000
7	City of Renton	Cedar River Trail	134.0	1	4	384,238	192,119	384,238	192,119
8	Town of Oakesdale	Oakesdale Tennis Park	132.8	2	13	42,000	21,000	37,800	18,900
9	City of Pasco	Highland Park	132.4	2	10	180,650	90,325	162,590	81,295
10	Onion Creek School	Multi-Use Surface	132.0	2	11	15,000	7,500	15,000	7,500
11	City of Bellingham	Boulevard Park Development	132.0	3	3	670,000	335,000	603,000	301,500
12	King County Parks	North Des Moines Beach	131.8	1	4	1,214,300	607,150	-0-	-0-
13	City of Redmond	Farrel McWhirter Park Dev.	129.0	2	4	303,400	151,700	273,060	136,530
14	City of Washougal	Hathaway Park	128.8	3	6	115,000	57,500	103,500	51,750
15	City of Everett	Garfield	128.8	2	4	127,000	63,500	-0-	-0-
16	City of Bellevue	Crossroads Community Park	128.0	2	4	510,400	255,200	458,960	229,480
17	Skagit County	Skagit County Playfield	127.0	2	3	443,000	221,500	378,700	189,350
18	Kalispel Tribe	Ceremonial Park Development	125.0	3	11	200,000	100,000	-0-	-0-
19	City of Cashmere	Outdoor Pool Improvement	124.8	2	7	240,000	120,000	216,000	108,000
20	City of Pullman	Swimming Pool Renovation	124.6	2	13	177,840	88,920	177,840	88,920
21	Wahkiakum Co. Port District #1	Cathlamet Marina	122.4	3	6	290,000	145,000	261,000	130,500**
22	City of Bremerton	Kiwanis Neighborhood	122.4	2	4	106,000	53,000	-0-	-0-
23	City of Othello	Kiwanis Park	122.0	2	9	341,560	170,780	212,000	106,000
24	City of Bremerton	White's Blueberry	121.4	4	4	86,000	43,000	86,000	43,000
25	City of Tumwater	Deschutes Way Park Dev.	120.4	3	5	149,100	74,550	134,190	67,095
26	Klickitat County	Guler - Mt. Adams Park	120.2	5	6	49,000	24,500	44,100	22,050
27	King County	Steel Lake	119.6	2	4	825,000	412,500	355,800	177,900
28	City of Issaquah	Community Park	118.0	2	4	1,400,000	700,000	-0-	-0-
29	City of Colville	Tennis Courts	114.0	2	11	70,000	35,000	45,000	22,500
30	City of Elma	Lloyd Murray Park Phase II	111.2	2	2	34,000	17,000	34,000	17,000
31	City of Hoquiam	John Gable Community Park	107.4	2	2	200,000	100,000	-0-	-0-
32	Town of Bridgeport	Waterfront Park Dev.	107.4	3	7	20,000	10,000	-0-	-0-
33	Town of Cosmopolis	Lions Park Playfield	105.4	2	2	80,000	40,000	-0-	-0-

\*\* Includes \$35,000 Initiative 215  
 95,500 L.W.C.F.

TOTALS

\$10,027,608    \$5,013,844    \$5,669,898    \$2,834,949\*

\* \$2,799,949 LWCF  
 35,000 Initiative 215

being brought to the Committee for regular funding even though it was also being recommended through LWCF for Contingency Funding, since the possibility of receiving the Contingency Funding was remote. However, if such funds were received the project would be funded through that source rather than regular LWCF.

City of Seattle, Green Lake Park Development 79-019D: Mr. Larson asked the relation of this project to other beaches of Green Lake. Mr. Leach replied this project was entirely separate from those beach areas in east and west Green Lake.

Clark County, Salmon Creek Acquisition 79-037A: Mr. Bailey was asked to trace the creek area on the slide, indicating where the acquisition of 38 acres of land would take place, and the private ownership involved.

Snohomish County, Picnic Point Acquisition and Development 78-033D: Mr. Cole questioned the cost of the bridge. Mr. Bailey replied \$65,000 estimated cost, and noted for Mr. Larsen the parking area usually accommodated approximately 70 automobiles.

City of Renton, Cedar River Trail Acquisition 79-038A: Mr. Bert Cole noted that the cost of this project was \$384,238, and the Committee in considering funding of projects could consider elimination of the Renton Project. He informed the audience it would be necessary for the Committee to make a decision whether to fund acquisition projects or development projects with the limited amount of monies available.

Town of Oakesdale, Oakesdale Tennis Park 79-022D: Mr. Bailey informed Mr. Wyman there were no other tennis courts available in the Town of Oakesdale; that this project would provide for the development of two lighted courts and landscaping.

City of Bellingham, Boulevard Park Development 78-015D: In response to question from Bert Cole, Mr. Bailey stated the City of Bellingham owns a portion of the land along the railroad track, as well as the County which has given a long term lease to the City of Bellingham for same. Also, DNR owns a portion of the land and the tidelands.

King County, North Des Moines Beach Acquisition 79-036A: Mr. Bailey explained those park areas nearby in response to question of Bert Cole. Opposition to the project was then explained by Mr. Bailey: Objection to acquisition of tidelands between Des Moines and the park; extension of the other parks; and need to patrol the park properties. Mr. Moore advised there were three parks in the area being considered by the IAC, adding that Steel Lake, King County, Project #27, was also in this area. It was also brought out that the present owners, Covenant Bible Camp, are reluctant to sell the property.

City of Redmond, Farrel-McWhirter Park Development 79-014D: Mr. Bert Cole asked about the horse arena/riding trails, etc., program within this project. Mr. Taylor stated the facilities for horse riding recreation would be mostly for 4-H type programs - youth-oriented. In reply to Mr. Wyman, Mr. Taylor stated there was a similar park, "Bridle Trail Park", to the southwest of the site but it was not in the immediate service area for the population.

City of Washougal, Hathaway Park Development 79-012D: Mr. Larsen asked if the boat launch area would be open in the summer; Mr. Bailey replied in the negative. Mr. Larson stated the steelhead run occurring in the summer would be affected in this project. It was later stated by Mr. Moore that the launch would remain open throughout the year; only parking at the launch would be closed during the summer.

City of Bellevue, Crossroads Community Park Development 79-009D: Mr. Taylor noted for Mr. Bert Cole the surrounding apartments, condominiums and multi-family residential areas as indicated on the slide of the project service area.

Skagit County, Skagit County Playfield Development 79-008D: Mr. Sandison asked for clarification as to the parking for the college faculty and students in relation to that for the park area. Mr. Bailey stated it was his understanding the parking area for the recreation facilities received little use at present and that the faculty and students used the college parking lot adjacent to the college itself. A Skagit County local agency representative from the audience stated there were other parking facilities for the college and the recreational parking area would be more than sufficient for the use envisioned.

City of Tumwater, Deschutes Way Park Development 79-018D: Mr. Odegaard asked whether this park and its intended program development had been coordinated with the Capitol Lake planning. He was assured by Mr. Leach that this had been done; Mr. Moore stated the park would tie in with trails contemplated within the overall system, and that the boat launch area presently in use would continue to exist. In reply to Mrs. Engle, he stated the historic houses in the area, though they were not in the IAC project for participation, would be a part of the overall park planning for Capitol Lake.

King County, Steel Lake Athletic Complex Development 79-024D: Mr. Bert Cole felt this was one of the more "expensive" projects and might well be a duplication of park facilities for the public. He asked how close the project was from other schools. Mr. Bailey replied there were school district offices nearby, but no other schools as such. There are no other developed athletic facilities nearby.

City of Colville, Tennis Court Development 79-023D: Mrs. Brostrom and Mr. Watanabe asked questions of the staff concerning this project - the construction of six lighted tennis courts on property owned by the Colville School District. It was brought out there is concentrated use of tennis courts in the City of Colville; it presently only has two; the need is there for a total of eight. The public would use the courts and there is joint use agreement existing between the City and the School District for use and maintenance. The City will have full control over use of the courts and the school will request of the City permission to use them. The population within a 10-mile radius exceeds 10,000.

The projects presentations were completed at 11:13 a.m. The Chairman asked staff to proceed with agenda item NEW BUSINESS B 1 HCRS Contingency Fund Projects.

HCRS Contingency Fund Projects: Mr. Moore referred to memorandum of staff dated November 2, 1978, "Secretary of Interior Land and Water Contingency Reserve Urban Recreation Program". He explained the intent of the program and reported on the following projects being recommended for funding:

- (1) King County - South Central Shoreline Development: 78-079D. Noted that was being submitted for both Contingency Funding and regular IAC funding; \$250,000 total cost; develop 29 acre site in Shoreline area of King County.

- (2) Seattle - Green Lake Development 79-042D: Rehabilitate and expand certain facilities and recreational opportunities in a heavily used park. Vicinity Aurora Ave. N./50th Street. \$ 300,000 total cost.
- (3) City of Tacoma - People's Park 79-041D: Development of partially developed park in Tacoma (9th and "K" Streets). \$ 82,000.

Staff recommended the Committee formally approve each project for Contingency Funding, with understanding that regular funding will apply to the South Central Shoreline Development project if Contingency Funding of HCRS is not forthcoming.

IT WAS MOVED BY MR. BISHOP, APPROVED BY MR. LARSEN, THAT THE COMMITTEE APPROVE STAFF'S RECOMMENDATION.

Discussion followed. Both Mr. Bert Cole and Mr. Odegaard asked for clarification on the South Central Shoreline Development project situation. Staff assured the Committee members that this project if funded through the Contingency Fund of HCRS would not receive regular funding from HCRS should it be approved following the Local Projects' Presentations, and that the funds for regular funding could be used for other projects later on. The fact that there were two Green Lake projects was also clarified -- both being separate projects each standing on its own merits.

QUESTION WAS CALLED FOR ON THE MOTION. MR. WATANABE ABSTAINED; THE MOTION CARRIED.

BY ITS ACTION THE COMMITTEE HAD APPROVED THE FOLLOWING MOTION:

WHEREAS, THE HERITAGE CONSERVATION AND RECREATION SERVICE HAS FORMALLY ADOPTED AN URBAN RECREATION PROGRAM WITHIN THE SECRETARY'S CONTINGENCY RESERVE, AND

WHEREAS, THREE APPLICATIONS HAVE BEEN SUBMITTED FROM THE STATE OF WASHINGTON FOR FUNDING CONSIDERATION FROM THIS SPECIAL PROGRAM:

- (1) KING COUNTY - SOUTH CENTRAL SHORELINE DEVELOPMENT 78-079D
- (2) SEATTLE - GREEN LAKE DEVELOPMENT 79-042D
- (3) TACOMA - PEOPLE'S PARK DEVELOPMENT 79-041D

AND, WHEREAS, THE HCRS FUNDING DECISION IS NOT KNOWN AT THIS TIME BUT IS EXPECTED TO BE RECEIVED DURING NOVEMBER, 1978, AND SINCE IT IS IMPORTANT TO ALLOW FOR INITIATION OF THESE PROJECTS IN A TIMELY MANNER,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES THE SUBJECT THREE PROJECTS FOR SPECIAL URBAN CONTINGENCY FUNDING FROM THE LAND AND WATER CONSERVATION FUND AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS WITH EACH PROJECT'S SPONSOR. TOTAL COST AS FOLLOWS:

KING COUNTY	SOUTH CENTRAL SHORELINE PK. DEV.	\$ 250,000	HCRS = \$125,000
SEATTLE	GREEN LAKE DEVELOPMENT	300,000	HCRS = 150,000
TACOMA	PEOPLE'S PARK DEVELOPMENT	82,000	HCRS = 41,000

Following this motion, Mr. Wilder explained the steps involved in bringing a project to the attention of the Committee: Letter of intent is received; staff works with project sponsor to assist in insuring that the project is eligible for grant-in-aid consideration; project is submitted to TAC for review by other

minutes November 2, 1978 Page 3  
professionals and technicians; staff returns to the project sponsor to work out any problems; evaluation team meets for evaluation and "scoring" of the project; staff evolves recommendations for funding and comes to the Committee with these for deliberations of the Committee.

Mr. Fairleigh distributed copies of Local Agencies' Recommendations to the audience. (Memorandum, Table II, Table III re local agencies' projects.)

Mr. Moore referred to staff memorandum dated November 2, 1978, "Local Agency Project Funding Recommendation", noting the following:

1. Staff considered basic criteria in formulating its recommendations:
  - (a) Relative project ranking;
  - (b) Available funding
  - (c) Attempt to fund as many projects as possible  
(per Action Program and with reductions in requested project costs)
  - (d) Funding of the highest priority projects submitted by the sponsor.
2. Two exceptions were noted:
  - (a) South Central Shoreline Development (#1 project)
  - (b) Steel Lake Development (#27 project)
3. Eight projects were not recommended for funding by staff:
  - (a) King County - N. Des Moines Beach Acquisition - #12 - due to uncertainty of sponsor being able to acquire the property
  - (b) Kalispel Tribe - Ceremonial Park Development - #18 - Objectives of the facility not intended for recreational use per se, but to provide structures for Tribal Ceremonial events. Further, Federal Economic Development funds are available for the project.
  - (c) City of Everett, Garfield Park, #15
  - (d) City of Bremerton, Kiwanis Neighborhood Pk, #22
  - (e) City of Issaquah, Community Park, #28
  - (f) City of Hoquiam, John Gable Community Park, #31
  - (g) Town of Bridgeport, Waterfront Park Dev., #32
  - (h) Town of Cosmopolis, Lions Park Playfield, #33
4. Recommended reductions in total costs vary from project to project, staff having reviewed each project in detail and recommending costs which will meet the primary objectives of each.
5. Projected available funding:

FY 1979 LWCF	\$ 2,800,000
Initiative 215	35,000
6. Referred to Table II - Staff Recommended Funding of local agencies' projects.
7. Referred briefly to Table III - Funding by Region - in keeping with the Local Agencies' Action Program.

Mr. Larsen asked why projects 31-32-33 were being denied (Hoquiam, Bridgeport, Cosmopolis) and was informed by staff this was basically due to the limited funds available for project funding. Staff also assured the Committee that these projects could come back for consideration at another funding session. Mrs. Engle asked if there were any urgent matters within those projects not being recommended by staff which would prevent their coming back for funding. Mr. Moore replied in the negative. Mr. Sonny Tuttle, Kalispel Tribe, advised her there was a matter of urgency within the Tribe's project. The Chairman

asked that he present this information later when called upon for comments.

In reply to Mr. Odegaard, Mr. Moore stated all project sponsors were aware of the reductions made by staff within their projects; however, some had only received the information within the last few days as it is necessary for staff to work out funding recommendations up to those days prior to coming to the Committee meeting. Though all sponsors had been notified of the reductions, Mr. Moore stated he could not inform the Committee whether or not all agreed it would be possible to "live within" those reductions.

COMMENTS FROM LOCAL AGENCIES: The Chairman then called upon the Local Agencies' representatives for their comments in the order as presented to her through the Participant Registration Cards. She asked that representatives attempt to keep their comments within a two minute period, with the additional time for Committee questions.

Honorable Gordon Walgren, State Senator - City of Bremerton projects - Kiwanis Neighborhood Park, and White's Blueberry:

- (1) Felt it was an enlightening session to him; first time had attended an IAC meeting.
- (2) Recognized basic problem of limited funding; similar to State Legislature.
- (3) Felt all projects were meritorious and would be difficult to make a decision of funding.
- (4) Felt Kiwanis Development project just as important as Blueberry Farm; hoped that Committee would reject staff recommendation and provide the money for the project.
- (5) Mentioned TRIDENT and need for parks in that area. Felt projects were justified in this respect.
- (6) Will give his support to continued funding for acquisition and development of parks such as those being brought to the Committee today.

Honorable Lorraine Hine, Mayor, City of Des Moines - Fishing Pier Development:

- (1) Des Moines Fishing Pier is unique project; are in total agreement with staff's recommendations.
- (2) Have incorporated into the plan the desires as expressed by the Committee at last IAC session.

Mr. Sandison, in response to Mr. Larson's inquiry, stated that the Department of Fisheries had resolved its problems with the project and now supported it as a viable recreational project.

Donald Munson, Superintendent, Colville School District - City of Colville Tennis Courts:

- (1) Are experiencing influx of people coming to the area to use Colville's tennis court facilities;
- (2) Wanted to bring out that project was a complete complex, which had not been brought out in staff's presentation;
- (3) Important that Committee recognize community efforts and input re this project.

Mr. Odegaard asked if the City of Colville could absorb the 33 to 35% reduction in the project. Mr. Munson stated the City would then only have an additional

six tennis courts. He also advised Mr. Odegaard that the courts would be open to the public at all times, that the agreement with the city/school is an open one. Mr. Wyman pointed out there are no county parks in the Colville area.

Mary Selecky, Administrator, TRICO - Colville Tennis Courts project:

- (1) Noted the service area of five or more square miles included approximately 11,000 population.
- (2) Has been 50% increase in population.
- (3) Attorney General has approved of the cooperative agreement between the city/school.

Michael Smith, Sr. Planner, City of Renton - Cedar River Trail:

- (1) Concur with staff's recommendation, and project will be important link between existing parks within the city and King County regional park where there is an important waterfront area.

James Webster, Director, King County Parks and Recreation - No. Des Moines Beach:

- (1) Reported on the opposition to the project from City of Normandy Park.
- (2) Project is, however, recommended by City of Des Moines and they have taken official action to see that the site would be a public park.
- (3) Also, this area was in original Forward Thrust - voted upon by the people in 1968.
- (4) Is one of the last opportunities for a low bank beach access for the public in this area. 400' available.
- (5) Saltwater Park immediately south has only 100-150' of natural beach. This park has had 1,000,000 visitors over the past year -- high visitation rate.
- (6) Park will compliment the Des Moines Fishing Pier project; be a well-rounded recreational outlet for citizens in the area and visitors.
- (7) There is opposition from the seller who states when the funds are available for negotiating, then the matter of sale will be discussed.

Thomas Moline, Treasurer, Covenant Beach - No. Des Moines Beach:

- (1) Asked that Committee deny funding for this project due to opposition.
- (2) Church is not a willing seller at this point in time. Feel land is serving good purpose as bible camp and twenty of Covenant Churches use the facilities and cabins. Usage is on an upward trend.
- (3) Public can now have limited use of waterfront.

In response to Mr. Sandison, Mr. Moline stated approximately five to eight thousand people use the area in a year; this includes other church groups as well as Covenant Church. Mr. Moline also noted that there are twenty-six lease holding properties within the property and they are taxed as any private home. Mrs. Engle wanted to know the specific objection Normandy Park had to the project. Mr. Webster advised Normandy Park was concerned about possible trespass from this site along the beach up to the north, and were concerned about the security and type of people who might use the park. However, the Mayor and City Manager of Des Moines feel this will not be a problem. Mr. Sandison asked if King County intended to go to condemnation procedures to pick up the property, and Mr. Webster replied it had been discussed, but because it was owned by a church organization and is an on-going recreational area, the County had not made a firm decision concerning condemnation. He felt the County would not go this route. -11-

Mr. Wyman asked if staff had by-passed the project because of the unwilling seller element and was advised this was the reason. Mr. Wyman then asked Mr. Webster which of the two King County projects had the higher priority in his estimation. Mr. Webster stated the acquisition project had the higher priority, but that did not mean that the development project, Steel Lake, was not also needed. He was in agreement with the funding for Steel Lake.

Mrs. Brostrom questioned whether the sponsor could not work out an agreement with the seller and bring the project back to the Committee later. Mr. Odegaard asked if King County could "live with" the reduction of 50% made in the Steel Lake project. Mr. Webster stated King County will now need to analyze the funds recommended for the project, but that it was his feeling it could still be a viable project; will cut down some of the basic land preparation that was anticipated and possibly reduce at least one of the recreation facilities.

It was pointed out by Mrs. Brostrom that staff did not merely pick and choose funding recommendations, but gives serious and collective thought to what would be a viable project within the amount of funds given to it; that all reductions recommended by staff have been carefully and thoroughly analyzed by the staff.

Questions were asked concerning the desires of Federal Way for the Steel Lake project which was in their area. In response to Bert Cole, Mr. Webster explained that Federal Way is an unincorporated area, therefore voters do vote on countywide bond issues, and historically, though they favored Forward Thrust proposals, they did not approve of school levies when proposed. However, the citizens of Federal Way are very supportive of the Steel Lake project and are anxious to see it get underway. (Mr. Webster also informed the Committee that any decision on condemnation of the No. Des Moines Beach project would have to be by the King County Council. He wanted to clarify the earlier statements he had made to the Committee.)

Mr. Odegaard asked Mr. Moline if the church had any intention of selling the property to a developer should it not be acquired by the County. Mr. Moline stated insofar as he knew the church had no other plans for the property other than its present use by the Covenant Church groups.

Honorable Bud Norris, Skagit County Commissioner - Skagit County Playfield:

- (1) Felt there is very fine cooperative effort between the County and the college.
- (2) Skagit Valley College is in dire need of activities program for its Recreation Department.
- (3) Project will represent a savings to the taxpayers since college is donating the land;
- (4) Board of Commissioners has approved \$225,000 of Revenue Bonding funds for next year by resolution.
- (5) 80% of population of the County is within 10 mile radius.
- (6) Have tourist trade in the area; can utilize facilities to maximum participation.
- (7) Project is essential for residents of Skagit County; and can act as springboard for the recreational program of the college.

James Ford, President, Skagit Valley College - Skagit County Playfield:

- (1) College extremely interested in cooperating with the County.

- (2) College property "sitting there" and could be used by people in the area for recreation. Taxpayers will get more mileage out of their monies.
- (3) Demand is great for playfields and recreational facilities at present time.
- (4) Teams now use college facilities 7 days a week, 8 a.m. until 9 p.m. in the summer. Bulk of users are now more County than students of the college.
- (5) College will maintain the playfields; have the expertise and help to do so.
- (6) Scheduling of the recreational outlets will be by the County.
- (7) Clarified the parking situation; plenty of parking for the college already exists.

Mrs. Brostrom asked if Skagit County could absorb the 15% reduction. Though it would not give the facilities asked for, the County and college representatives agreed funds would be used as far as they would go. There is extreme pressure on tennis courts in the area; is very important part of the project.

Byron Elmendorff, Director, Parks and Recreation - City of Bellingham - Boulevard Pk.:

- (1) Have been working with the staff of IAC on the reduction aspects.
- (2) This is only city park within ten miles.
- (3) Will accept whatever funding is granted by the IAC.

Murrey Fuller, Circuit Rider Mgr., City of Elma - Lloyd Murray Park, Ph. II:

- (1) Pleased that Committee has recommendation from staff recommending the Elma project.
- (2) Is only park in City of Elma; ranks high on the recreational needs of the citizens.
- (3) Have obtained a private federation grant that will augment the other monetary resources to accomplish the funding of the park.
- (4) A street bisects the park; will be remedying this situation; and eventually there will be no through traffic at that point.

Bill Rauch, Consultant Engr., Port District of Wahkiakum County - Cathlamet Marina:

Available for questions of the Committee. There were none.

Robert Kirkpatrick, Treasurer, Klickitat County Park and Rec. Board - Guler-Mt. Adams Park:

- (1) Community of Trout Lake borders this area, so park is entrance to the community as well.
- (2) There is trailer disposal unit within the project.
- (3) Closest other area to the park is White Salmon, 25 miles away.
- (4) Will be able to work with staff's recommendation.

Wes Berglund, City Engr., City of Cosmopolis - Lions Park Playfield:

- (1) Were 34th project in line for funding last time; are now 33rd.
- (2) Unfortunate that project has to be dropped due to limited funding. Suggested if another project could give funds to Cosmopolis in the final funding considerations, it would be appreciated.
- (3) Was first time (to his knowledge) Cosmopolis had applied for funding from the IAC.

David Simmer, Supt. of Utilities, City of Cashmere - Outdoor Pool Improvement:

- (1) Thanked staff for help and recommendation given to the project.
- (2) If pool is not improved, have a good chance of losing its use for the public in the area.
- (3) Danger of children swimming in the river nearby; with the pool in use, there will be less chance of children using the river.
- (4) Cashmere, though small community, does supply recreational facilities for people nearby as well as its citizens.
- (5) 47% of community (heads of households) are over 62 years of age. Because of small number of people in Cashmere and the elderly, it is difficult to get the type of funds needed to improve the pool.
- (6) Plan to heat the pool to extend its usage

Mr. Wyman asked if there were other swimming pools in other communities close by. Mr. Simmer stated there were in Wenatchee and Leavenworth, but none in Peshastin. He also stated the project could be accomplished within the 10% by taking out the lighting element.

John Hubbard, Planning Director, City of Tumwater - Deschutes Way Park Dev.:

- (1) Is only community park owned by the City of Tumwater.
- (2) Fits in with overall park planning for the Capitol Lake area. Tumwater representative is member of the Capitol Lake Coordinating Committee.
- (3) Provides boat launching access to Capitol Lake.
- (4) Concerned about reduction in funding; will need to come back for additional monies later.
- (5) Clarified the matter of the two historic homes nearby; one is privately owned, the other city-owned. Will share in the park area.

Mrs. Brostrom suggested a phase II project could be considered later by the Committee. At this point, Mr. Larson advised the audience that the Funding Recommendations of Staff for the Local Agencies' Projects were recommendations only to the Committee and there is no guarantee that all projects indicated as being recommended for funding would receive same. The Committee has the option to consider and deliberate on these recommendations.

Sonny Tuttle, Kalispel Indian Tribe Resources Director - Ceremonial Park Develop.:

- (1) Have worked with staff attempting to make a unique project.
- (2) Indicated slide shown by the staff of site diagram was very dim and did not show up as well as it should have.
- (3) Proposed to be first park by Native Americans for use of the general public.\*
- (4) Talked with IAC staff and decided upon a phased project because of lack of boating funds; chose the Ceremonial Park Development for funding.
- (5) Non-Indian teams presently use a softball field on the reservation. These people would be prime users of the park.
- (6) EDA will only match the funds IAC gives to the project; EDA cannot fund the entire project.
- (7) Indian Foundation will match up to \$150,000 maximum funds IAC awards. Those funds are available only one time, thus there is urgency for this project to receive IAC approval this year.

Mr. Odegaard asked if it would be possible to "switch" the sequence of priorities in the park, funding first the boat launch; later the ceremonial aspects: -14-

(\* IAC has funded other Indian Tribe projects in the past.)

According to Mr. Tuttle this would have been possible, but there are no Init. 215 funds at this funding session to match. Mr. Odegaard then asked staff how the project was ranked so high when it was, in fact, not a true recreational project as defined by staff. The need of the project, Mr. Moore replied, was the cause of its being ranked higher than other projects. However, staff felt it was basically a ceremonial facility with little emphasis on use by the public and tourists. The camping aspect of the site was discussed. Mr. Tuttle explained the type of camping included in the project: ceremonial lodge is in the middle surrounded by teepee camping areas. If the event were an Indian ceremonial event, there would primarily be Indians and teepees using those camping areas. Should there be campers of another sort, the camp sites would then primarily be for the general camping units used by the public. Mr. Tuttle also stated the camping sites were close to banks of the Pend Oreille River which would lend support to a camping area.

Mr. Sandison inquired whether there were any Indian smoke shops on the reservation and Mr. Tuttle replied there were none at this time. Mr. Odegaard questioned whether the project would have ranked higher if it had come in with emphasis on the other elements rather than the ceremonial lodge and camping units. He felt the project was ranked 18th, but it was not recommended for funding even though EDA and foundation funds were available to match. Mr. Wilder replied it was unfair to respond without having all the facts. He referred to the resume of the project and noted the following:

1. Site preparation; dance arena with an Arbor 150' radius, including seats;
2. Longhouse 100' X 40' including rigging
3. "Consisting of facilities for the traditional tribal ceremonies .... relocation of existing tribal rodeo grounds", etc.

Staff was, therefore, of the opinion the project was not a public recreational facility. Mrs. Brostrom closed the discussion by stating other projects needed to be considered on the basis of their use by the public, and the evaluation system did take many other elements into consideration. She suggested the staff work with the Kalispel Tribe on the project and perhaps come back to the IAC with a better overall public recreational facility.

Jiri Vanourek, Chairman, Park Board, City of Othello - Kiwanis Park:

- (1) Pleased that project has been recommended for funding; but reduction was the "bad news".
- (2) 38% scale down on this project will be difficult to absorb.
- (3) There is a demand for the facility by a growing user public who don't have alternative for other recreation; also growing population in the town.
- (4) There is only a small playfield for children at present.

Local Agencies' Comments concluded at 12:57. On returning from recess for lunch, the Chairman asked if any Committee member had questions relating to any specific projects.

City of Cashmere, Outdoor Pool Improvements: Mr. Odegaard asked Mr. Simmer concerning the 10% reduction and his statement that this could be taken care of through elimination of lighting. Since there was no element of lighting included on the resume for the project, Mr. Odegaard asked how the 10% reduction could be handled. Mr. Simmer stated the City Water Department could probably put in some of the piping and still live with the amount of funds to be granted by the IAC.

If unable to redevelop the project within the total cost of the project, Mr. Simmer said the community would go back to the people to obtain additional funds.

Mrs. Engle asked if any other projects had critical and/or opposition problems. Mr. Moore replied none other than the North Des Moines Beach project.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. LARSEN, THAT THE COMMITTEE ADOPT STAFF RECOMMENDATIONS FOR LOCAL AGENCIES' PROJECTS FUNDING, WITH THE PROVISIO THAT IF ANY COMMITTEE MEMBER DESIRED TO MAKE A CHANGE WITHIN THE RECOMMENDATIONS HE/SHE COULD DO SO BY AMENDMENT PROCEDURE.

Discussion followed. Mr. Sandison asked the reductions requested by staff within the City of Othello project. Ron Taylor stated staff had the prerogative of reviewing with the project sponsor the elements contained within the project which would make it a good project and one that would prove viable. Recognizing the limited funding available for projects at this meeting, staff had recommended reducing: perhaps one picnic shelter of the two requested; the amphitheater proposed at \$4,000 could be phased later on; could gravel the parking area rather than pave. Secondly, Mr. Taylor stated another parking area could be considered for less than full cost of \$24,000. These were some of the items staff had considered reducing. Mr. Moore pointed out the City did have \$64,000 available to add to the project whatever elements they desired since IAC would not be matching that amount.

Mr. Sandison stated the Othello area is very barren, that there isn't very much by way of a recreational area for the citizens there - no lake; no river close by; thus he felt cities such as Othello in this type of situation needed every bit of help that they could get in accomplishing recreational projects.

MR. SANDISON MOVED AN AMENDMENT TO THE MOTION, SECONDED BY MR. COLE, THAT THE CITY OF OTHELLO PROJECT BE REDUCED BY TWENTY PERCENT RATHER THAN THE THIRTY-EIGHT PERCENT RECOMMENDED BY THE IAC STAFF, AND THAT THE CITY OF SEATTLE'S GREEN LAKE PROJECT BE REDUCED BY AN EQUIVALENT AMOUNT OF DOLLARS TO COVER THE ADDITIONAL FUNDS ALLOCATED TO THE OTHELLO PROJECT ABOVE STAFF'S RECOMMENDATION.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION AND IT WAS CARRIED.  
(TWO COMMITTEE MEMBERS ABSTAINED.)

QUESTION WAS CALLED FOR ON THE ORIGINAL MOTION AS FOLLOWS:

"WHEREAS THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVES AND AFFIRMS THAT THE PROJECTS AS LISTED ON PAGE 17 OF THESE MINUTES ARE FOUND TO BE CONSISTENT WITH THE WASHINGTON STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

"WHEREAS THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE

LOCAL PROJECTS APPROVED AT NOVEMBER 1978 IAC MEETING

AGENCY	PROJECT	TOTAL COST	IAC SHARE	
			LWCF	INITIATIVE 215
King County	South Central Shoreline	\$ 225,000	\$ 112,500	
City of Seattle	Green Lake	316,752	158,376	
Clark County	Salmon Creek	130,120	65,060	
Snohomish County	Picnic Point	400,000	200,000	
City of Des Moines	Fishing Pier Dev.	454,000	227,000	
City of Everett	Sullivan II	100,000	50,000	
City of Renton	Cedar River Trail	384,238	192,119	
Town of Oakesdale	Oakesdale Tennis Pk.	37,800	18,900	
City of Pasco	Highland Park	162,590	81,295	
Onion Creek School	Multi-Use Surface	15,000	7,500	
City of Bellingham	Blvd. Pk. Develop.	603,000	301,500	
City of Redmond	Farrel McWhirter Pk. Dev.	273,060	136,530	
City of Washougal	Hathaway Park	103,500	51,750	
City of Bellevue	Crossroads Community Pk.	458,960	229,480	
Skagit Co.	Skagit Co. Playfield	378,700	189,350	
City of Cashmere	Outdoor Pool Improve.	216,000	108,000	
City of Pullman	Swimming Pool Renovation	177,840	88,920	
Wahkiakum Col Port District #1	Cathlamet Marina	261,000	95,500	\$ 35,000
City of Othello	Kiwanis Park	273,248	136,624	
City of Bremerton	White's Blueberry	86,000	43,000	
City of Tumwater	Deschutes Way Pk. Dev.	134,190	67,095	
Klickitat County	Guler - Mt. Adams Pk.	44,100	22,050	
King County	Steel Lake	355,800	177,900	
City of Colville	Tennis Courts	45,000	22,500	
City of Elma	Lloyd Murray Pk. Ph. II	34,000	17,000	
TOTALS		5,669,898	\$ 2,799,949	\$ 35,000
TOTAL IAC OUTDOOR RECREATION ACCOUNT:				\$ 2,834,949

SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN,

"NOW, THEREFORE, THE LOCAL AGENCIES' PROJECTS (AS LISTED ON PAGE 17 OF THESE MINUTES) ARE HEREBY APPROVED FOR FUNDING FROM THE OUTDOOR RECREATION ACCOUNT."

III. OLD BUSINESS. D. LEGISLATION REPORT: Mr. Wilder referred to the Resolution concerning capital funding for parks and people and commented on the need for state funds to match the federal Land and Water Conservation Fund Program during the 1979-81 biennium. He then read the Resolution as contained in the kit.

Both Mr. Larson and Mrs. Engle suggested changing the wording within the proposed motion to include "outdoor recreation" rather than "parks and recreation". This reference was made in both paragraphs four and five of the proposed motion. Mr. Bishop questioned Mr. Kenn Cole concerning the \$18 million and if that was, in fact, the amount which had been submitted within the IAC budget. Mr. Cole assured him that it was a rounded estimate consistent with that request.

IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. WYMAN THAT,

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS VITALLY CONCERNED ABOUT THE LIVABILITY AND ECONOMY OF THE STATE OF WASHINGTON, AND

WHEREAS, THEY ARE ALSO GRAVELY CONCERNED ABOUT THE MENTAL AND PHYSICAL HEALTH OF WASHINGTON CITIZENS, AND

WHEREAS, THEY ARE CONCERNED ABOUT JUVENILE DECENCY, LEISURE PROBLEMS OF THE AGED, COMMUNITY SOLIDARITY AND A QUALITY OF LIFE FOR ALL, AND

WHEREAS, OUTDOOR RECREATION HAS PROVEN TO ADDRESS THE SOCIAL PROBLEMS OF MODERN DAY, AND HAS CONTRIBUTED SIGNIFICANTLY TO THE HEALTH, ECONOMIC STATUS AND LIVABILITY OF THE CITIZENS OF THIS GREAT STATE, AND

WHEREAS, THE STATE FUNDING TO CONTINUE WORTHY PROGRAMS OF OUTDOOR RECREATION ACQUISITION, DEVELOPMENT, REHABILITATION AND RENOVATION HAS BEEN COMMITTED, AND

WHEREAS, THE STATE OF WASHINGTON ANTICIPATES AN APPORTIONMENT OF APPROXIMATELY \$18 MILLION FROM THE DEPARTMENT OF THE INTERIOR, HERITAGE CONSERVATION AND RECREATION SERVICE, FOR THE 1979-81 BIENNIUM TO CONTINUE THE PROGRAM OF ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION AREAS AND FACILITIES THROUGH THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION'S EFFORTS; AND

WHEREAS, IT IS NECESSARY THAT THE STATE OF WASHINGTON INCLUDE WITHIN ITS 1979-81 STATE BUDGET PROVISION FOR STATE FUNDS TO MATCH THESE FEDERAL FUNDS WHICH WILL BE AVAILABLE FOR USE IN THE LAND AND WATER CONSERVATION FUND PROGRAM AND THUS INSURE SUCH CONTINUATION OF THE PROGRAM,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION VIGOROUSLY SUPPORTS A CONTINUATION OF STATE CAPITAL FUNDING TO MATCH THE AVAILABLE FEDERAL FUNDS AS NOTED ABOVE, AND STRONGLY ENCOURAGES

GOVERNOR DIXY LEE RAY AND THE WASHINGTON STATE LEGISLATORS TO MAKE PROVISION TO INCLUDE IN THE STATE BUDGET FOR THE 1979-81 BIENNIUM STATE FUNDS TO MATCH THE FEDERAL LAND AND WATER CONSERVATION FUNDS OF THE HERITAGE CONSERVATION AND RECREATION SERVICE, DEPARTMENT OF THE INTERIOR.

MOTION WAS CARRIED.

Heritage Conservation and Recreation Service Report: Mr. Maurice H. Lundy, Regional Director, HCRS, was called upon by Mr. Wilder for a report on the Service's most recent apportionment program and other matters.

Mr. Lundy complimented the Projects Services staff for their fine presentations of the local agencies' projects and the Committee for its expertise in funding them.

(1) Summary of LWCF appropriations: Mr. Lundy noted that the appropriation amounted to \$737.25 million in Land and Water Conservation monies for FY 1979.

(2) Of this amount, \$360,000,000 will be used for federal land acquisition; \$376,272,000 will be apportioned to the various states for programs such as carried out by the IAC in the State of Washington.

(3) Best estimate for the State of Washington: \$ 6,227,993. This is an increase from FY 1978 when apportionment had been \$5,114,884.

(4) National Park and Recreation Act for 1979 included an Urban Park and Recreation Activity Program. This is an authorization, however, and not an appropriation. It authorizes up to \$150 million each year for FY 1979 through 1982 and \$125 million for FY 1983.

- a. 90% must be spent on rehabilitation;
- b. 10% on innovative projects
- c. Basic provision for outdoor recreation projects is 70/30 match, but each dollar the state contributes to the local share could be matched by federal government. In no case can the federal share exceed 85%.
- d. Criteria is being established by the Secretary of the Interior; will have this information within 60 - 90 to 120 days.
- e. At discretion of the local governments, the funds may be given to private, non-profit organizations, etc.
- f. HCRS is requesting through the Department of Interior and Congress the appropriation of the first \$150 million. Funds might be available as early as June 1979.

(5) Skagit River: The State of Washington's Skagit River has been included in the Wild and Scenic River System.

(6) Authorization of two trails: Oregon and Lewis and Clark Trails are now included in the National Trails System.

(7) New provision for transfer of federal property no longer needed over to the state and local agency for park and recreation use. This is important to the various park and recreation agencies in this state. Allows the Secretary of the Interior to become involved in declaring an under-utilized piece of federal land as surplus so that the state and local agencies may be able to apply for that property.

(8) Ebey's Landing Historic Preserve: Authorizes the purchase of approximately 8,000 acres of land in the State of Washington, on Whidbey Island - \$5 million. This is authorization only, not an appropriation.

A gentleman from the audience asked if the \$5 million would cover buying the development rights, and Mr. Lundy stated this was not in the proposal thus he was unable to answer the question.

III. A. PROJECT CHANGES:

(1) State Parks and Recreation Commission, Ocean Beach Scenic Corridor: Fort Casey to Fort Ebey State Parks (78-509A): Mr. Moore referred to memorandum of staff dated November 2, 1978, and reviewed for the Committee the need for an adjustment in the project to provide for the approval of a one-half mile acquisition within the six-mile corridor. Staff noted that the project had been proposed as approximately a six mile corridor within the legislative appropriation of \$750,000 (50% Ref. 28 and 50% LWCF). The one-half mile, however, had been appraised at \$713,000. Following brief discussion, IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. ENGLE THAT

WHEREAS ON JANUARY 27, 1978, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVED AN APPLICATION SUBMITTED BY STATE PARKS AND RECREATION COMMISSION FOR THE ACQUISITION OF A SCENIC CORRIDOR BETWEEN FORT EBAY AND FORT CASEY STATE PARKS FOR A TOTAL COST OF \$750,000 (50% REF 28, and 50% LWCF), AND

WHEREAS, IT HAS BEEN DETERMINED THAT OF THE SIX MILE CORRIDOR ONLY ONE-HALF MILE CAN BE ACQUIRED WITHIN THE EXISTING APPROPRIATION, AND

WHEREAS, STATE PARKS AND RECREATION COMMISSION HAS JUSTIFIED THE ACQUISITION OF THE ONE-HALF MILE SEGMENT ON ITS OWN MERITS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY AMEND ITS EARLIER APPROVAL AND REDUCES THE APPROVED PROJECT SCOPE TO THE ACQUISITION OF ONE-HALF MILE OF FRONTAGE CONSISTING OF APPROXIMATELY TWENTY-TWO (22) ACRES FOR THE APPRAISED VALUE OF \$713,000 (50% REF. 28; 50% LWCF), FOR IAC PROJECT #78-509A.

MOTION WAS CARRIED.

(2) Port District #2 of Wahkiakum County, Skamokawa Park, IAC 77-005D - Status Report: Mr. Moore reported to the Committee that the Soil Conservation Service has announced it does have the funds available to fund their portion of the Skamokawa Park project. The Port has sent the IAC a commitment to proceed with the project without additional monies from the IAC.

(3) King County, Sammamish River Park, IAC 66-025A - Property Conversion: Mr. Bailey, Project Specialist, referred to memorandum of staff dated November 2, 1978, in regard to this project and explained the exchange of property of equal value as recommended by staff. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. ODEGAARD, THAT

WHEREAS, ON MARCH 11, 1966, THE IAC APPROVED KING COUNTY'S APPLICATION FOR THE ACQUISITION OF A LINEAR PARK ON THE SAMMAMISH RIVER (IAC 66-025A), AND

WHEREAS, KING COUNTY HAS REQUESTED THAT A PARCEL OF PROPERTY ACQUIRED AS PART OF THE SAMMAMISH RIVER PROJECT BE CONVEYED TO THE DEPARTMENT OF TRANSPORTATION FOR NON-RECREATIONAL USE, AND

WHEREAS, THE DEPARTMENT OF TRANSPORTATION ALSO REQUIRES A DRAINAGE EASEMENT ADJACENT TO THIS PARCEL, AND

WHEREAS, THE DEPARTMENT OF TRANSPORTATION WILL CONVEY TO KING COUNTY A PARCEL OF PROPERTY WITH A VALUE EQUAL TO THE COMBINED TOTAL OF THE PROPERTY AND EASEMENT TO BE CONVEYED, AND

WHEREAS, THE PROPERTY TO BE GAINED BY KING COUNTY WILL BE OF RECREATIONAL BENEFIT TO THE COUNTY,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST BY KING COUNTY TO EXCHANGE PROPERTY ACQUIRED AS PART OF IAC PROJECT 66-025A FOR PROPERTY ALONG THE SAME LINEAR CORRIDOR BE APPROVED.

MOTION WAS CARRIED.

(4) Department of Fisheries, Solduck Hatchery Tour, Cost Increase IAC 77-801D:

Mr. Bailey referred to memorandum of staff dated November 2, 1978, concerning this project. He stated there had been some adjustments necessary in the cost estimate which would be explained by Mr. Richard Costello of the Department of Fisheries. Mr. Costello stated the original cost increase was estimated at \$27,000; however, when the bids came in, the cost escalated to \$56,434. Those funds will come from the Edmonds' Fishing Pier project which are available and not required to complete the Edmonds' project.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. SANDISON, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE DEPARTMENT OF FISHERIES' SOLDUCK HATCHERY TOUR PROJECT ON DECEMBER 8, 1976, AT A COST OF \$89,715 (100% REF. 28), AND

WHEREAS, IT HAS BEEN DETERMINED BY THE DEPARTMENT OF FISHERIES THAT THE ORIGINAL COST ESTIMATES REQUIRE AN INCREASE OF \$56,434 IN ORDER TO CONSTRUCT A RECREATIONALLY FUNCTIONAL INTERPRETIVE AREA,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE COST INCREASE IN THE AMOUNT OF \$56,434 AS REQUESTED BY THE DEPARTMENT OF FISHERIES IS APPROVED INCREASING THE PROJECT COST TO \$146,149 (100% REF. 28). THE FUNDS WILL COME FROM UNSPENT DEPARTMENT OF FISHERIES' REFERENDUM 28 FUNDS.

MOTION WAS CARRIED.

(5) Reinstatement of Expired Project Contract - Department of Game, Weiser Lake, 75-636D: Mr. Ron Taylor, Project Specialist, referred to memorandum of staff dated November 2, 1978, noting the staff's recommendation for full reinstatement of the expired Project Contract and extension to June 30, 1979. IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. SANDISON, THAT

WHEREAS, THE DEPARTMENT OF GAME'S WEISER LAKE PROJECT, IAC 75-636D, HAS EXPIRED, AND

WHEREAS, THE COMPLETION OF THE PROJECT IS PRESENTLY BEING PURSUED BY THE DEPARTMENT OF GAME, AND IT IS IN THE BEST INTERESTS OF THE STATE TO REINSTATE THE

EXPIRED CONTRACT ON A RETROACTIVE BASIS FROM THE DATE OF THE PROJECT'S EXPIRATION DATE, AND TO AUTHORIZE AS ELIGIBLE COSTS, THOSE COSTS INCURRED FROM THE DATE OF EXPIRATION TO JUNE 30, 1979;

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE ABOVE-REFERENCED DEPARTMENT OF GAME DEVELOPMENT PROJECT BE REINSTATED RETROACTIVELY TO ITS RESPECTIVE PROJECT CONTRACT ENDING DATES, AND EXTENDED TO JUNE 30, 1979;

AND, BE IT FURTHER RESOLVED, THAT THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE IS AUTHORIZED TO PROCESS THE NECESSARY DOCUMENTS TO EFFECT THE AMENDMENT.

MOTION WAS CARRIED.

(6) Off-Road Vehicle Project, Mad River, Cost Increase, ORV-78-3D: Mr. Larry Fairleigh, Project Specialist, referred to memorandum of staff dated November 2, 1978, noting that the US Forest Service had requested a cost increase of \$5,400 to cover additional costs through a move to a more favorable location for the trail -- one which would be less subject to floods and is approximately .5 miles from the originally proposed location. IT WAS MOVED BY BERT COLE, SECONDED BY MR. LARSEN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE UNITED STATES FOREST SERVICE MAD RIVER PROJECT (78-3D) ON MARCH 31, 1978, AT A COST OF \$21,730 (100% ORV FUNDS), AND

WHEREAS, IT HAS BEEN DETERMINED BY THE UNITED STATES FOREST SERVICE THAT A MORE APPROPRIATE BRIDGE SITE EXISTS AND HAD REQUESTED A COST INCREASE OF \$5,400,

NOW, THEREFORE, BE IT RESOLVED, THAT THE COST INCREASE IN THE AMOUNT OF \$5,400 REQUESTED BY THE UNITED STATES FOREST SERVICE FOR THE MAD RIVER BRIDGE PROJECT (78-3D) BE APPROVED BY THE INTERAGENCY COMMITTEE WITH THE NEW TOTAL PROJECT COST INCREASED FROM \$21,730 TO \$27,130 (100% ORV FUNDS).

MOTION WAS CARRIED.

(7) City of Union Gap, South Park Acquisition, Fullbright Park, 74-002A, Conversion of Use: Mr. Taylor referred to memorandum of staff dated November 2, 1978, concerning exchange of lands of equal fair market value and the reasons therefor. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LARSEN, THAT

WHEREAS, ON DECEMBER 11, 1973, THE IAC APPROVED THE CITY OF UNION GAP'S APPLICATION FOR THE ACQUISITION OF SOUTH PARK (74-002A), AND

WHEREAS, THE CITY HAS SUBMITTED A REQUEST TO CONVERT 3.05 ACRES OF THE SITE VIA AN EXCHANGE OF 2.94 ACRES OF LAND NEAR THE PARK IN ORDER TO ACCOMMODATE THE DEPARTMENT OF HIGHWAYS PLANS TO WIDEN SR 97 AND,

WHEREAS, THE DEPARTMENT OF HIGHWAYS' PROPERTY TO BE PROVIDED IN EXCHANGE IS OF AT LEAST EQUAL RECREATION UTILITY AS DETERMINED BY IAC STAFF AS PROVIDED FOR THE REPLACEMENT OF PROPERTY PURSUANT TO IAC PROCEDURAL GUIDELINES SECTION 03.06.000,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST SUBMITTED BY THE CITY OF UNION GAP TO EXCHANGE

3.05 ACRES ACQUIRED AS PART OF IAC PROJECT 74-002A FOR 2.94 ACRES OF PROPERTY TO BE PROVIDED BY THE STATE DEPARTMENT OF TRANSPORTATION WHICH PROPERTY IS OF AT LEAST EQUAL FAIR MARKET VALUE AND RECREATION UTILITY AS THE PROJECT PARCEL, BE APPROVED AND THAT THE ADMINISTRATOR BE AUTHORIZED TO SUBMIT THE REQUEST AS APPROVED TO THE HERITAGE CONSERVATION AND RECREATION SERVICE (HCRS) AND,

BE IT FURTHER RESOLVED BY THE INTERAGENCY COMMITTEE, THAT SUBSEQUENT TO HCRS APPROVAL, THE ADMINISTRATOR IS AUTHORIZED TO INITIATE ALL ACTION NECESSARY TO AMEND THE IAC'S "DEED OF RIGHT" TO CORRESPOND WITH THE PROPERTY EXCHANGE.

MOTION WAS CARRIED.

(8) State Parks and Recreation Commission, Grayland Beach II, IAC 77-501A,  
Cost Increase: Mr. Eugene Leach, Project Specialist, referred to memorandum of staff dated November 2, 1978, and noted the reappraisal of the property. A current value of \$244,800 for the six parcels has been indicated; State Parks' Ocean Beach account balance contains \$29,613; the original cost of the project was \$184,800; therefore, State Parks requested that the project be increased to \$214,413 through use of the balance of the Ocean Beach account. IT WAS MOVED BY MR. LARSON, SECONDED BY MR. LARSEN, THAT THE PROJECT COST INCREASE BE APPROVED.

There was some discussion about the scope of the project should the Committee approve the cost increase. It was determined that the Committee would be increasing the amount of money for the project while at the same time decreasing the amount of acquisition that might be accomplished. With this understanding, QUESTION WAS CALLED FOR ON THE FOLLOWING MOTION:

WHEREAS, ON SEPTEMBER 28, 1976, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVED THE GRAYLAND BEACH, PHASE II, ACQUISITION PROJECT (77-501A) AS SUBMITTED BY THE WASHINGTON STATE PARKS AND RECREATION COMMISSION FOR A TOTAL COST OF \$184,800 (50% REF. 28/50% LWCF), AND

WHEREAS, STATE PARKS AND RECREATION COMMISSION HAVE BEEN UNSUCCESSFUL IN NEGOTIATING A PURCHASE OF ANY OF THE PARCELS INVOLVED IN THE APPROVED PROJECT, CAUSING A NEED FOR A REAPPRAISAL OF THE PROPERTY WHICH HAS INDICATED A CURRENT VALUE OF \$244,800, AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS REQUESTED A COST INCREASE IN THE AMOUNT OF \$29,613 WHICH IT HAS INDICATED IS THE BALANCE OF THE OCEAN BEACH ACCOUNT TO PROVIDE ADDITIONAL FUNDS NECESSARY TO ACQUIRE THE PROPERTY AS APPROVED, AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION INTENDS TO INITIATE CONDEMNATION ON THE SUBJECT LANDS, A RESULT OF WHICH WILL DETERMINE PRECISELY HOW MUCH OF THE SUBJECT PROPERTY CAN BE ACQUIRED DUE TO THE FUNDING LIMITATIONS WITHIN THE APPROVED PROJECT SCOPE, AND

WHEREAS, IT IS UNDERSTOOD THAT THE SCOPE FLEXIBILITY DOES NOT INCLUDE APPROVAL TO ACQUIRE ANY PARCEL FOR GREATER THAN THE REVISED APPRAISED VALUE WITHOUT FURTHER INTERAGENCY COMMITTEE OR ADMINISTRATIVE APPROVAL,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY APPROVE THE REQUESTED COST INCREASE AS SUBMITTED BY THE STATE

PARKS AND RECREATION COMMISSION, ALONG WITH THE SCOPE FLEXIBILITY MENTIONED WITHIN THIS MOTION TO INCREASE THE TOTAL PROJECT COST FROM \$184,800 TO \$214,413 (50% REF. 28/50% LWCF), WITH THE ADDITIONAL FUNDS TO BE ALLOCATED FROM CURRENT APPROPRIATIONS TO THE STATE PARKS AND RECREATION COMMISSION FROM THE OUTDOOR RECREATION ACCOUNT.

MOTION WAS CARRIED.

II. STATUS REPORTS (continued from page 5)

C. PROJECTS SERVICES: 1. Administrative Actions - Projects Closures:

The following Administrative Actions were reported to the Committee:

I. AGENCY	PROJECT	IAC NO.	TOTAL	REF. 28	REF. 18	LWCF
DNR	Mima Mounds II & III (Acq. 294.22 acres of Mima Mounds, Thurston Co.)	78-700A	\$353,000	\$ 86,500	\$ 90,000	\$ 176,500
DNR	S. Fork Hoh River (Acq. 8.44 acre lease/state lands, S. Fork, Hoh River, Jefferson County)	78-702A	8,090	4,045	--	4,045
DNR	Mima Trailhead (Acq. 9.4 acre lease/state lands adjacent Mima Falls Trailhead, Thurston Co.)	78-703A	12,524	6,262	--	6,262
DNR	Upper Humptulips (Acq. 19.37 acre lease/state lands along Humptulips R, Grays Harbor Co.)	78-704A	18,416	9,208	--	9,208
DNR	Mima Mounds I Dev. (Develop day-use picnic facilities/interpretive shelter, Thurston County)	78-705D	137,254	68,627	--	68,627
DNR	Yahoo Lake (Acq. 16.95 lease/state land adjacent to/including portion of Yahoo Lake, Jefferson County)	78-706A	13,800	6,900	--	6,900
DNR	Margaret McKenny area (Acq. 4.11 acre lease/state lands adjacent existing McKenny Campground, Thurston)	78-707A	5,472	5,472	--	--
DNR	Yacolt Trail Ex. (Develop 2.4 horse-hiker trail within Yacolt Multiple-Use Area)	78-708D	24,053	24,053	--	--
DNR	Shelter Rock Trailhd. (Develop trailhead parking area/3-Corner Rock Trail, Yacolt Multiple Use Area)	78-709D	27,072	13,536	--	13,536
DNR	River Bend Dev. (Develop camp and picnic sites, Suiattle River site, Skagit County)	78-710D	79,500	39,750	--	39,750
PARKS	Fort Ebey (Develop 50 unit campground/support items/trails)	78-510D	200,000	100,000	--	100,000
PARKS	Fort Ward (Construct 16 unit picnic area/access road/parking/support facilities)	78-514D	88,000	88,000	--	--
FISHERIES	Snow Creek (Acquire 7.32 acres improved saltwater shorelands, Western Clallam County)	78-802A	245,000	--	INITIATIVE 215:	\$245,000

II. LOCAL AGENCY PROJECT COST INCREASE ADMINISTRATIVELY APPROVED:

Asotin County, County Recreation Center, 75-042D \$ 7,000 to correct surface drainage; avoid serious erosion problems.

TOTAL COST OF PROJECT: \$ 221,000 \$165,750 REF. 28; \$55,250 LOCAL SHARE.

II C. 2. Technical Advisory Committee: There were no questions concerning the Technical Advisory Committee report. (a) The TAC had adopted a revision to its rules: The Chairman of each TAC Committee will serve for a period of two years and must be a voting member of the Committee;

(b) A complete revision of both State and Local Procedural Guidelines will be undertaken; a sub-committee of TAC was appointed to assist staff in this assignment.

(c) Some changes to Evaluation System were discussed by the TAC; agreed these should be identified/adopted, but consensus was to leave Evaluation System

as it is (except for minor revisions as deemed necessary). Evaluation System revisions will be pending item of TAC.

II C. 3. Off-Road Vehicle Advisory Committee (ORVAC): Mr. Wilder referred to the staff memoranda on the reorganization of the Off-Road Vehicle Advisory Committee, dated November 2, 1978. (SEE APPENDIX "A" TO THESE MINUTES.)

Mr. Norman Dahl, Kittitas County ORV Coordinator, was recognized by the Chairman for his comments. Mr. Dahl stated he represented the views of the County Off-Road Vehicle Advisory Committee in his county and the County Commissioners who had asked that he suggest to the Interagency Committee expansion of the ORVAC membership to include additional members who are off-road vehicle recreationists. He stated it was their opinion that two representatives from the NW Motorcycle Association and two from the Pacific Northwest Four-Wheel Drive Association did not adequately represent the users of off-road vehicles. There are, he said, many other people who are not members of these two organizations who are keenly interested in discussions and decisions rendered concerning off-road vehicle recreation. Mrs. Brostrom stated the Administrator of the IAC could appoint other members if it were desirable to do so. Mr. Dahl stated he had already made this suggestion on more than one occasion and he hoped that the Committee would not ignore it, but take some definitive action to insure that other off-road recreationists receive appointment to ORVAC.

Mr. Dahl stated he was not sure how these appointments could be made, but that he felt there was a wide range of other organizations from which to choose: Washington Sportsmens' Association or related organizations; perhaps even mushroom picker enthusiasts. Mrs. Brostrom said the problem was in identifying the groups from which other ORVAC persons could be selected. She said the ORVAC might not be as effective if it were expanded; however, since the Administrator could review the matter and take it under advisement with the ORVAC, it should be his prerogative to so act. Mr. Wilder stated he would be pleased to continue his review of the matter.

II D. PLANNING SERVICES: 1. SCORP: Mr. Pelton referred to memorandum of staff dated November 2, 1978 -- a Progress Report on the Washington Statewide Outdoor Recreation and Open Space Plan-- noting the Attachment 1, 2, and 3 referring to Development of Goals and Objectives; Statewide Recreational Lands Inventory; and Development of Statewide Summary Information from the Statewide Outdoor Recreation Survey. The memorandum was self-explanatory and the Committee had had opportunity for review. Questions were called for from the Committee members.

Mr. Odegaard referred to Attachment 1, SCORP Goals and Objectives, Goal B.:

"To clearly delineate the roles and responsibilities of each level of government and the private sector in meeting the recreational needs of the citizens and visitors to the State of Washington."

He asked why IAC was being involved in this type of goal; could it be a duplication effort; and how was it going to be used in SCORP? He felt one of the primary responsibilities of the IAC was the identification of the needs for the various recreation categories in the various regions of the state; secondly, the IAC provides funds to meet those needs. He did not feel it was IAC's responsibility to "delineate the roles and responsibilities of each level of government and the private sector in meeting the recreational needs....."

Mr. Pelton responded that it was necessary to have this type of information in order to effectively delineate the priorities within the SCORP document; that compilation of this information was actually responding to requests from outside of the agency. Mr. Odegaard suggested that with the limited staffing of the IAC it was not necessary to use their time in gathering information which he felt was not desired and was over and beyond what was required of the IAC staff.

There followed considerable discussion about the SCORP document and what it should or should not contain. Mrs. Brostrom expressed her feeling that such information was desirable since the average person or agency does not have this type of information and there should be a source for them to tap in order to procure it and use it in making their own decisions on recreational needs and priorities.

Mr. Odegaard then noted his concern with the timing on SCORP. If it is expanded to include additional information other than what is now asked of state agencies, cities, counties, etc., the timing could possibly be affected. He suggested that IAC staff not add more requests for information from these sources that would, because of the necessity of gathering same, put off SCORP's eventual completion. At this point, Mr. Pelton noted SCORP was fairly well on schedule, but that there will be a need for a six month's extension beyond the June 1979 deadline. This has been caused by changes in the HCRS Manual requirements and the increased emphasis on public involvement in the planning process. He also noted that the HCRS is looking at the SCORP plan as an ongoing document -- not a single one-time plan. Basic data and information to be used in SCORP is available at the present time. It is also accessible to other agencies who have need of such materials for their own planning programs. Further, SCORP can be amended at any time, and has, in fact, been amended since the 1973 Plan was officially adopted.

Mr. Wilder enlarged upon Mr. Pelton's presentation, noting that much of the material used for the SCORP is available now on computer tabulations and is being used by IAC and others in attempting to respond to statewide recreational needs. The Plan document will need to be reviewed by the Committee probably by next June and from there it will require review by the Governor's Office and HCRS. Mr. Wilder suggested work sessions on the plan to share with Committee members if they are interested in what is being done. Direction from the Committee is desired by IAC staff.

II. D. 2. Natural Heritage Study: Mr. Pelton referred to memorandum of staff dated November 2, 1978, entitled "Washington Natural Heritage Program - Status Report". When completed this program will be an addendum to SCORP. Data gathered thus far is being put into a workable computer format and data flow system.

II. D. 3. Statewide ORV Study - Status Report: Mr. Pelton referred briefly to memorandum of staff dated November 2, 1978, concerning the Statewide Off-Road Vehicle Study. Response to questionnaires are being coded by the contractor and the IAC should receive preliminary analysis of the results soon. This report will also be included as an addendum to SCORP. In the discussion it was brought out that the State of Washington would be the first state to have an Off-Road Vehicle Statewide Plan, although Utah and the State of California do have completed studies which could eventually become elements in a statewide plan.

III B. State Parks and Recreation Commission - 1977-78 Biennium Master List Additions: Mr. Moore referred to memorandum of staff dated November 2, 1978, outlining the three State Parks projects being recommended by staff as additions to State Parks' 1977-78 Master List and the reasons for their addition. He noted that it would be necessary for the Committee to waive Guideline 07 to include the three projects;

GREEN RIVER GORGE - Weyerhaeuser Acquisition	\$ 162,500
OCEAN BEACH ACCESS DEVELOPMENT	103,700
LEDBETTER POINT DEVELOPMENT	50,000

IT WAS MOVED BY MR. LARSON, SECONDED BY MRS. ENGLE, THAT

WHEREAS, THE INTERAGENCY COMMITTEE HAS ADOPTED A MASTER LIST PROCEDURE AS CONTAINED IN CHAPTER 07 OF THE STATE AGENCY PROCEDURAL GUIDELINES, AND

WHEREAS, THE THREE PROJECTS REQUESTED TO BE ADDED TO THE MASTER LIST BY THE STATE PARKS AND RECREATION COMMISSION ARE NOT IN KEEPING PRECISELY WITH THESE GUIDELINES, HOWEVER THE NATURE OF THE PROJECTS ARE SUCH THAT THEY ARE IN KEEPING WITH STATE PARKS' NORMAL PROGRAM IN THAT THEY WERE INCLUDED IN PRIOR BIENNIA BUDGETS AND FUNDS WERE APPROPRIATED THEREFOR;

NO, THEREFORE, BE IT RESOLVED, TO PROVIDE FOR A MOST EFFICIENT METHOD BY WHICH THESE PROJECTS CAN BE APPROVED WHEN THE NECESSARY MATERIAL BECOMES AVAILABLE, THE INTERAGENCY COMMITTEE HEREBY AMENDS THE MASTER LIST TO INCLUDE:

LEDBETTER POINT INITIAL DEVELOPMENT	\$ 50,000
-------------------------------------	-----------

Minimal development - to include gravel road, parking for approximately twenty-five cars in three locations, trail, orientation area and two vault toilets. Reappropriated from the 73-75 biennium primarily because of the need to completely study the site.

LONG BEACH ACCESS	\$ 103,700
-------------------	------------

Reappropriated from 75-77 biennium; delayed because of litigation. Litigation has now been cleared up so that development may now proceed. Project includes roadway, parking, restrooms, sun and wind shelters, tables, signing, trails, and necessary utilities.

GREEN RIVER GORGE ACQUISITION	\$ 162,500
-------------------------------	------------

Reappropriated from the 75-77 biennium; delayed by the owner. Cause of delay has been resolved Parks now ready to proceed. This is a continuation of the Green River Gorge Acquisition program.

---

TOTAL: \$ 316,200

MOTION WAS CARRIED.

III C. Senate/House Parks and Recreation Committee - Study of the IAC: Mr. Wilder referred to memorandum of staff dated November 2, 1978, and the attached Report of the Sub-Committee for the Study of the IAC, Washington State Legislature, Research Council. The Committee had reviewed this material prior to the IAC meeting and thus the memorandum was considered informational only.

Mrs. Engle asked if anyone was preparing legislation to make the changes as recommended by the Sub-Committee. Mr. Wilder replied there was draft legislation being prepared by the legislative committees involved. Mr. Bishop asked that the Committee members be given a chance to review the draft prior to its becoming a formal piece of legislation. He was concerned about any changes which

might be contemplated in per diem and mileage reimbursement to Committee members. It was clarified that the reference to per diem and mileage had been for the Technical Advisory Committee members and not the IAC members; no change was being recommended for reimbursement of IAC members. The Chairman asked that the Administrator furnish Committee members with a copy of the draft legislation as soon as it is available.

III. E. Pacific Coast Bike Trail: Mr. Pelton referred to memorandum of staff dated November 2, 1978, and called upon Mr. Lovelady for the presentation. Prior to that, Mrs. Mylroie informed the Committee that the Department of Transportation was satisfied with the Pacific Coast Bike Trail route and would cooperate in endeavors to make it a usable bike trail for the public.

Mr. Lovelady distributed a map of the trail indicating: HCRS Proposed route; Recommended Route, and the Shorter Alternate Route. The proposed route to be established would extend from Blaine (near the Canadian border) to Megler (on the Columbia River.) The route, via Bellingham, Whidbey Island, Port Townsend, Port Angeles, Forks, Aberdeen, Westport and Raymond, will be an official "proposed bicycle trail" within the State Recreation Trails System (RCW 67.32). The designation of the trail will be subject to concurrence with the route by affected governmental jurisdictions, and will connect with similar trails through Oregon and California. Mr. Pelton noted that Loretta Slater, Chairman of the State Trails Committee, had worked closely with Planning Services staff in working out the details for the trail. Likewise, the Department of Transportation had been consulted and had given its opinions and directions relating to the safety problems, etc., of the trail.

Following Mr. Lovelady's presentation, Mr. Pelton introduced Mrs. Slater who gave a report on the deliberations made in order to bring the proposed route to reality. She expressed appreciation to Bill Bush, State Parks; Stan Young, National Park Service; Al O'Donnell, Department of Natural Resources; Lee Anderson, and Willa Mylroie of the Department of Transportation; Greg Lovelady, IAC; and the sub-committee on bicycle trails chaired by Attorney John Hogan; Ron Morgenthaler, Jim Carter, and Bill Whitmore. Close contact has been maintained with the states of Oregon and California.

Mrs. Slater pointed out the needs of bikers in the State of Washington and especially in relation to the Pacific Coast Bike Trail. 250 bikers and groups used this route because it is attractive, is along the ocean, away from large cities, and is a good family biking route. Bicyclists from out-of-state are also using Washington's roads and highways. Trips around the Peninsula by bicyclists are increasing each year. Mrs. Slater also noted the possibility of acquiring railroad abandonments for trails. In response to Mr. Wyman's question, she stated the Trails Committee has asked the Dept. of Transportation to put asphalt along the highways wherever possible to provide for bicyclists. Mrs. Mylroie noted that approximately \$1,000,000 per year is used for this purpose and that there is a meeting on the matter December 17, 1978 in the Transportation Department.

Mrs. Brostrom thanked Mrs. Slater and those who had participated in the proposed Pacific Coast Bike Trail plan. At this point, Mrs. Slater mentioned the use of the secondary roads by logging trucks and the hazards to bikers. Mr. Bert Cole pointed out that it is necessary to have renewable and/or non-renewable resources in any country, that the basic wealth of the world comes from resources.

Mr. Pelton corrected the proposed motion in the memorandum to indicate the last line to read, "OF THE PROPOSED ROUTE BY AFFECTED GOVERNMENTAL JURISDICTIONS.", deleting the word "LOCAL". IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. LARSEN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS ESTABLISHED A PROGRAM TO DESIGNATE TRAILS AS PROPOSED OR EXISTING "STATE RECREATION TRAILS" WITHIN THE STATE TRAILS SYSTEM AS REQUIRED BY RCW 67.32, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS RECEIVED AN APPLICATION FOR DESIGNATION OF THE "PACIFIC COAST BICYCLE ROUTE" AS A "PROPOSED STATE RECREATION TRAIL", AND

WHEREAS, IT HAS BEEN DETERMINED THAT THIS HERITAGE, CONSERVATION AND RECREATION SERVICE TRAIL PROPOSAL WITH THE NOTED RECOMMENDED ROUTING MEETS THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION CRITERIA AND FALLS WITHIN EXISTING STATE RECREATION TRAIL CORRIDORS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DESIGNATES THE AFOREMENTIONED TRAILS, AS NOTED ON THE MAP ATTACHED TO THESE MINUTES AS APPENDIX B, AS AN OFFICIAL "PROPOSED STATE RECREATIONAL TRAIL", SUBJECT TO CONCURRENCE OF THE PROPOSED ROUTE BY AFFECTED GOVERNMENTAL JURISDICTIONS.

MOTION WAS CARRIED.

The Chairman recessed the IAC meeting at 4:15 p.m., to convene 9:00 a.m, Friday, November 3, 1978.

---

FRIDAY            NOVEMBER 3, 1978

Chairman Brostrom reconvened the meeting at 9:09 a.m., opening without a quorum. (BISHOP, BROSTROM, ENGLE, LARSEN, COLE, ODEGAARD). (During the discussions, WYMAN, SANDISON AND LARSON arrived,-- a total of nine members were present for the morning session.)

IV. IAC MEETINGS SCHEDULE 1979-80: Mr. Wilder referred to memorandum of staff, dated November 2, 1978, which outlined the proposed IAC meeting schedule for 1979-80, with understanding that Special IAC Meetings may be called at any time as set by the Committee following procedures of the Open Public Meetings Act.

Mrs. Brostrom suggested scheduling a funding session for March 1980 provided there were sufficient funds for allocating to local agencies. Mr. Bishop noted the discussion held on the need for LWCF state matching funds at Thursday's session, and stated he felt it was going to be necessary for the Chairman to appoint a Special Task Force Sub-Committee on Legislation for the purpose of communication, coordination and cooperation in insuring that the Legislature and the Governor's Office were aware of the urgency and necessity to have these monies in the Outdoor Recreation Account. Mr. Larson stated that OFM was presently studying budget requests and now would be the best time to contact that agency. In response to Mr. Bishop's question, Mr. Wilder stated that the Washington Recreation and Park Association had adopted a resolution recommending a continuation of capital funding such as provided by Referendum 28; the Washington Environmental Council is also supportive, as well as the Washington State Association of Counties. The Association of Washington Cities has said that they will support some form of capital funding, but are leaning towards direct appropriation. Mr. Bishop felt the story of allocation of funds of the IAC should be "advertised" -- the fact that the IAC has allocated more than \$115 million to the program. Bert Cole supported Mr. Bishop in the need to stress the necessity for funds for the IAC within the

Governor's Budget. Mr. Bishop stated the impetus could be better handled by organizations and individuals benefiting from the IAC grant-in-aid program rather than IAC staff. Outside groups' activities are essential.

THE CHAIRMAN APPOINTED THE FOLLOWING AS A SPECIAL LEGISLATIVE TASK FORCE OF THE IAC: BISHOP, COLE, ODEGAARD, RALPH LARSON, AND SANDISON.

Mr. Cole suggested Warren Bishop chair the Task Force, and the Chairman agreed. Mr. Bishop expressed his concern about the IAC program and stated he would be very pleased to act as Chairman for the legislative thrust. The Task Force will be meeting to go over the justification for IAC monies within the budget requests. Mrs. Brostrom asked that the Task Force also concern itself with the needs of the eligible agencies under the program as well; determine how important it is to them that the IAC program continue, etc.

[QUORUM WAS DECLARED AT 9:29 WITH THE ARRIVAL OF MR. WYMAN.]

The discussion returned to the Meetings Schedule for 1979-80: Following brief explanation to Mr. Wyman of the previous discussion, IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. ENGLE, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ADOPT THE FOLLOWING MEETINGS SCHEDULE FOR 1979-80:

MARCH 29-30, 1979	REGULAR MEETING
NOVEMBER 1-2, 1979	FUNDING SESSION
MARCH 27-28, 1980	REGULAR MEETING*
JUNE 26-27, 1980	REGULAR MEETING (BUDGETARY DISCUSSIONS)
NOVEMBER 6-7, 1980	FUNDING SESSION

\* WITH THE UNDERSTANDING THAT THE MARCH 1980 SESSION WILL BE A FUNDING SESSION SHOULD THERE BE SUFFICIENT FUNDS AVAILABLE.

MOTION WAS CARRIED.

Mission Creek Trail, U. S. Forest Service, ORV 78-5D: Mr. Bert Cole asked that the TABLED motion concerning the Mission Creek Trail, USFS, ORV 78-5D, be brought back for Committee discussion. Mr. Wyman objected, stating he had not been informed this project would be brought up for consideration of the Committee; that staff had not advised him when he had asked that he be kept informed of the project's future. Both Mrs. Brostrom and Mr. Wilder explained that a tabled motion may be brought back for discussion by any Committee member and that staff needed to be prepared to update their findings on any matters of this import. Larry Fairleigh distributed to the Committee a report dated June 21, 1978, and enclosed letter with a report from John Musser, Game Biologist, Region II, Wenatchee District concerning the Devil's Gulch-Mission Creek area, dated June 8, 1978.

Mr. Wyman asked if any consideration at all had been given to the letters of opposition on the project which had been received prior to the last IAC meeting. He read names of individuals and organizations sending these letters as noted in the minutes of the IAC meeting of March 30-31, 1978.

At this point, Mr. Odegaard suggested there be a motion to untable the project for discussion. IT WAS MOVED BY MR. COLE, SECONDED BY MR. LARSON, THAT THE COMMITTEE CONSIDER FOR FUNDING THE MISSION CREEK TRAIL, U. S. FOREST SERVICE, PROJECT ORV 78-5D, WHICH HAD BEEN TABLED AT THE MARCH 30, 1978 IAC MEETING.

Mr. Bishop then asked staff for a report as to why the Mission Creek Trail project should be untabled by the Committee at this time.

Larry Fairleigh referred to staff's memorandum and cited the eight points of opposition received by the IAC related to the fragile soils, the steepness of the area, possible damage to plants, and possible disturbance to elk calving in the area. The report concluded with recommendations of staff stating it was the opinion of the IAC staff that the Mission Creek Trail and the use it entertained did not pose a threat to either the plants, wildlife, or soils of the area. Further, the Department of Game report included with the staff memorandum corroborated these facts.

Mr. Larson commented on the meetings his staff had had with the Forest Service; noting that Mr. Archie Mills, one of those who had been in opposition to the project, was a member of the Game Commission and had entered into all of the discussions about the project. The effect on wildlife had been determined to be minimal; and further, the Game Department had agreed with the Forest Service that the conclusions reached be made a part of the approval of the project. Mr. Wilder stated the conclusions would be made a part of the project approval.

In reply to questions of Mr. Wyman, Mr. Calvin Dunnel, Recreation Staff, S. O. Wenatchee Nat. Forest, explained the new proposed trail which deviated from the original proposed project. It has been made a safer trail, and the public was included in a meeting concerning the alternatives. Mrs. Brostrom inquired whether the project was considerably changed to make it a new project, and was assured by Mr. Dunnel that the project was not radically changed but followed along the same criteria as before -- however, costs have been revised. Mr. Wyman questioned Mr. Dunnel about the original plan and the Department of Game/Forest Service recommendations. It was determined that the opposition groups were now supportive of the revised plan. Mr. Odegaard asked if Chelan County officials approved of the project, and Mr. Roger Purdom, Chelan County Planner and ORV Coordinator, replied in the affirmative.

Following Mr. Purdom's review of the project, MR. BISHOP CALLED FOR THE QUESTION ON THE MOTION TO UNTABLE THE MISSION CREEK TRAIL PROJECT.

MOTION WAS CARRIED.

MR. WYMAN MOVED AN AMENDMENT TO THE MOTION, SECONDED BY MR. COLE, THAT THE MISSION CREEK TRAIL ORV PROJECT, 78-5D, INCLUDE WITHIN ANY RECOMMENDATION BY THE COMMITTEE FOR APPROVAL THE DEPARTMENT OF GAME'S CONCLUSIONS AS CONTAINED IN ITS LETTER OF JUNE 8, 1978; THIS TO BE INCORPORATED INTO THE PROJECT'S AGREEMENT.

MOTION WAS CARRIED.

MR. ODEGAARD MOVED TO APPROVE THE MISSION CREEK TRAIL ORV PROJECT, 78-5D, TO INCLUDE FUNDING OF \$45,591. SECONDED BY MR. WYMAN.

CONSTRUCTION	\$44,391	}	TOTAL COST	\$45,591
CONSTRUCTION SUPERVISION AND SURVEY	\$1,200			

MOTION WAS CARRIED.

Mr. Wyman asked that the record be made clear that his "opposition" to the project was not a "personal vendetta" against the U. S. Forest Service, but that he was unsure there was good reason to untable the project. From the discussion and reports, he now felt it would be a good project. He wished he had been kept advised of

the progress of the project and thought he had made it clear he desired such advice. It was his understanding if a tabled motion did not return to the Committee at the next meeting of the IAC, it was considered dead. Mrs. Brostrom pointed out that the next meeting was June 30th and not a funding session. Mr. Wyman felt technically the Committee could not have made the motion it did, if Roberts Rules of Order were followed, and he asked this be looked into following the TAC meeting.

Mr. Wilder offered his apologies to Mr. Wyman, stating he thought he had followed the proper procedures. A matter of unfinished business is actually the responsibility of the Interagency Committee, not the staff of IAC. However, staff was required to be prepared in this particular instance. He assured Mr. Wyman that he would be far more sensitive in regard to keeping Committee members posted on those particular projects and items in which they were interested.

IV. NEW BUSINESS C. OFF-ROAD VEHICLES PROJECTS PRESENTATION: Mr. Fairleigh referred to staff memorandum of November 2, 1978, noting that the ORV projects were in sets regarding the program involved: USFS, Construction/Reconstruction; Washington State Parks, Acquisition/Construction/Management; Planning Projects only; County Education-enforcement Programs; and County ORV Coordinator Project.

Comments of the Committee relating to specific projects were as follows:

U. S. Forest Service, Devil's Backbone Loop Trail, ORV 78-7D: Mr. Odegaard asked if survey and construction, or clearing, would be done by U. S. Forest Service Personnel. Mr. Fairleigh replied the Forest Service would have part-time employees taking care of some of these items; however, construction would be done by contract. In answer to Mr. Larson's question as to how many crossings of Twenty-five Mile Creek were in the plan, Mr. Moore pointed out on the screen locations of Lake Chelan, Twenty-five Mile Creek, etc. Staff was unable to answer Mr. Larson's questions; both Mr. Larson and Mr. Odegaard asked that staff look into this matter as well as its effect on Twenty-Five Mile Creek State Park.

U. S. Forest Service, Prince Creek Trail Relocation, ORV 78-8M: In reply to Mr. Larsen, Mr. Fairleigh indicated the trailhead originated from two directions, that common access is from the Okanogan side.

Kittitas County/ U. S. Forest Service, Cooperative Trails Project, ORV 78-11D: In reply to Mr. Odegaard, Mr. Fairleigh stated there was a possibility that costs could increase because of easements and accessibility, but that the project was being recommended at \$83,535.

U. S. Forest Service, Entiat Ranger District Trail, ORV 78-18M: Mr. Fairleigh clarified for Mr. Wyman the distance involved in the project, and noted that the present logging road was not safe for families and youngsters.

Riverside State Park, Parks and Rec. Comm., ORV 78-20A: In reply to questions of Mr. Bert Cole and Mr. Larson, Mr. Fairleigh clarified the administrative area of the park: parking, ranger residence, picnic areas, and a buffer to the homes in the area.

State Parks and Rec. Comm, Beacon Rock State Park, ORV 78-24M: The heavy use of Beacon Rock State Park was mentioned by Mr. Cole. He asked if the proposed project would conflict with the heavy use by people of that park. Mr. Odegaard stated the particular trail was not in the basic use area of the park by non-ORV people.

Parks and Rec. Commission, Riverside State Park ORV Program, ORV 78-25M: Mr. Fairleigh noted this project consisted of funding of the ORV maintenance-management program at Riverside State Park.

U. S. Forest Service, Wenatchee Natl. Forest ORV Planning, ORV 78-23P: It was noted by Mrs. Brostrom that ORVAC had requested this project be submitted. Mr. Larson asked if it had not been turned down at the last funding session. Mr. Fairleigh explained that project had been a planning proposal for an individual ranger district. Mr. Wyman questioned the 120 man-days noted in the project; however Mr. Larson pointed out this would actually be about six months (22 working days per month).

Parks and Rec. Commission, ORV Planning Program ORV 78-21P: State Parks' proposal was for a planning study to determine current problems of federal and private land owners with off-road vehicle use, and to promote and determine under what conditions additional land may be opened up to off-road vehicle use. There were no questions.

Parks and Recreation Commission, Spokane County ORV Planning, ORV 78-19P: In response to Mr. Cole, Mr. Fairleigh reported that ORVAC has expressed concern that it is not politically possible to do the type of project being proposed.

Chelan/Douglas ORV Board, ORV Education and Enforcement Program, ORV 78-15M: Mr. Fairleigh responded to questions stating: the intent of the program is to reduce trespassing and violations; have information for users and non-users re ORV's; and provide assistance to other ORV managers. Mr. Larson was advised the program was being recommended for one year commitment, with subsequent funds scheduled as available.

Following project presentations, Mr. Fairleigh had the Staff Recommendations for ORV Funding information distributed to the audience. Mr. Moore mentioned for the record letters of support from the Washington State Sportsmen's Association; United States Forest Service, Chelan County Commissioners; Representative Earl F. Tilly (Chelan/Douglas project); Representative Rolland Schmitt (Chelan/Douglas project). Mr. Moore stated 17 ORV projects were presented for consideration pursuant to RCW 46.09.240; approximately \$720,900 was available for funding; Requests totaled \$688,670; however, staff was recommending \$493,350 for commitment:

1. All four Forest Service Projects were recommended;
2. The 3 State Park and Rec. Commission projects concerning acquisition, reconstruction and management, though ORVAC had recommended against Beacon Rock Pk., were recommended.
3. Of the Planning Projects, Wenatchee National Forest, Benton County; and Pierce County were recommended for approval; State Parks' Planning Program and Spokane County's Planning Program were not recommended by staff. Also, Pierce County was recommended at \$3,000 less than requested.
4. All of the County Education/Enforcement projects were not recommended by staff based on staff's interpretation of the legislation establishing the program. DNR should provide education on statewide basis as called for in the legislation and enforcement should be on-site specific basis, not on county level.
5. Spokane County ORV Coordinator was not recommended by staff due to interpretation of the legislation that this type of expenditure is not warranted.

Discussion followed. Mr. Bishop asked if the staff had consulted with the Assistant Attorney General on those items receiving staff's interpretation of the law establishing the program. Mr. Moore stated informally the Assistant Attorney General had agreed with staff's recommendations, but that the Committee had the ability to

decide whether or not to include funding of enforcement programs proposed in the projects. This could be a Committee policy determination. It was noted that the Thurston County education program had been funded at the March 1978 IAC session.

Mr. Michael Tardiff, Assistant Attorney General, representing John Dick (the agency's Assistant Attorney General) responded to questions of the Committee as to the law concerning Off-Road Vehicles. He stated the legislation does not clearly define all of the areas discussed, therefore, Mr. Dick had suggested to him that the Committee use its discretion in determining whether or not to fund these projects. The statute itself does not make clear the guidelines to be followed in this area. He suggested the Assistant Attorney General's Office could respond in writing if the Committee so desired.

Mr. Bishop asked if this pertained to law enforcement projects also. Mr. Tardiff replied in the affirmative. The term "law enforcement" in RCW 46.09 is not defined at all; however, it is interpreted as stating ORV monies can be used for law enforcement. He could not respond to Mr. Bishop's question about the policies regarding "planning", and stated if the Committee had questions, those should be addressed formally to the Assistant Attorney General representing the agency.

In response to questions from Mr. Odegaard, Mr. Moore stated the other ORV coordinators working within the counties are funded through ATV (All-Terrain Vehicle) funds, not Off-Road Vehicle funds. The two legislative items were separately handled. Mr. Odegaard then noted that Thurston County has education funds from ORV, but staff did not recommend it for Spokane County -- if the IAC granted these funds, was the County then precluded by law from using them? Mr. Tardiff stated he could not answer that question without reviewing the law and analyzing its content. Mr. Larson asked about DNR's responsibility in the education field for ORV's. Mr. Moore stated the Committee could legally fund any of the projects before it at this time, but it would establish precedent since no law enforcement or ORV Coordinator projects have been previously funded from ORV funds.

Mr. Wilder stated the IAC staff needed a policy decision from the Committee on ORV projects' funding; it could review the dollars and see what would be the impact if all 39 counties statewide were given funds for law enforcement and education, and related equipment which would go along with each program. Because of the extreme financial stress at the counties' level, it could thwart the entire ORV projects program. Mr. Bishop felt if this was the intent of the Legislature, it would be a large order; that the Legislature should give some direction regarding the ORV law. He felt it would be inappropriate to provide funds from this source for the purpose of law enforcement.

At this point Joe Wernex, Department of Natural Resources, distributed to the Committee a "Revised Distribution of ATV Funds" (APPENDIX C TO THESE MINUTES.) He gave an explanation of the present methods of distribution. Mr. Wernex answered questions from the Committee and noted that the DNR did not envision expending any law enforcement funds other than on their own land; that the education funds would be used through TV spot ads; public notices; brochure; etc. He did not envision the DNR handling all of the educational program for ORV's.

Mr. Larson stated that once the IAC gets into the program of education and law enforcement, it must then insure that the program is successful. It would be necessary for the Interagency Committee members to determine how much should be expended for these programs. Enforcement, he said, is a very essential part

of the program in order to meet public acceptance and use the lands for ORV. Without enforcement, he did not see how the IAC could justify putting money into ORV trails and projects. Public objection was another critical problem which through education could be lessened.

Mr. Wilder stated staff had suggested the policy of the Committee relate to specific sites, rather than countywide blanket-type procedure. MR. ODEGAARD MOVED THAT ALL OF THE OFF-ROAD VEHICLE PROJECTS PRESENTED AT THE IAC MEETING BE APPROVED SUBJECT TO THE LEGALITY OF EACH WHICH COULD BE DETERMINED THROUGH ASSISTANT ATTORNEY GENERAL OPINION. MRS. ENGLE SECONDED HIS MOTION.

Mr. Odegaard then commented on the State Parks' ORV Planning program and its need. Mrs. Brostrom clarified the motion for Mr. Bert Cole: THE MOTION WAS TO FUND ALL OFF-ROAD VEHICLE PROJECTS AS SUBMITTED, NOT AS RECOMMENDED BY STAFF.

Mr. Moore stated the wording "as submitted" would then be a problem because all had asked for several years to be included in their funding. Mr. Odegaard then stated his motion provided for law enforcement/education programs for ONE YEAR ONLY.

There followed discussion of the amount of dollars available for the ORV projects. Mr. Cole stated he would be against the motion because staff has recommended \$493,350, and must have had considerable analysis of the projects before arriving at that decision. He felt each project should be voted upon separately.

Mr. Cole suggested the Chairman appoint a sub-committee to review the entire matter of Off-Road Vehicle funding and the legislation involved; have that sub-committee come back to the IAC members with a recommendation as to the policy it should follow in reviewing and approving ORV projects. He was disturbed at the amount of money being placed in education and law enforcement, and felt this might not have been the Legislature's intent. Areas should be developed as priority #1 with priority #2 being other facets such as education.

Mr. Bishop also spoke against the motion. He wanted to hear testimony from off-road vehicle representatives in the audience before making any decisions. Mrs. Engle stated her intention in seconding the motion was to get it on the floor then hear from the representatives prior to voting. Mr. Odegaard felt there should not be a call for the question prior to hearing from the ORV representatives. QUESTION WAS CALLED FOR. MOTION WAS DEFEATED. (MR. ODEGAARD VOTED IN THE AFFIRMATIVE.)

#### COMMENTS FROM OFF-ROAD VEHICLES REPRESENTATIVES:

Norman Dahl, Kittitas County ORV Coordinator - Kittitas Co. ORV Education and Enforcement Program: Mr. Dahl stated the program had been spread over a three year period and was in conformance with the law.

- (2) Kittitas is a host county for people who use Forest Service trails and timber company lands.
- (3) Some lands are being trespassed upon; feeling is land for ORV use is needed.
- (4) Law authorizes counties to use up to 50% of the funds for education/enforcement; therefore, Legislature must have known the need for same.
- (5) Off-Road Vehicle users support the ORV laws as well.

Mr. Cole asked if the ORV users would rather have facilities or enforcement. Mr. Dahl replied they would prefer having facilities if that were possible, but also experience in Kittitas County has proven that nothing will happen concerning projects until there is an adequate enforcement program.

Ronald Morgenthaler, Chairman, Off-Road Vehicle Advisory Committee:

- (1) Spoke in behalf of both two-wheel and 4-wheel users. Agree there is need for education for the general public;
- (2) Don't question there is need for law enforcement, but ORVAC felt counties were asking for long-term use of the funds and too little is known about such a program; there is no established pattern as yet. Perhaps have not gathered the right information at this stage.
- (3) ORVAC willing to have three-year programs as suggested in staff presentations; support them on shorter basis.
- (4) The one-year discussed by Committee might be workable and Committee should look into this suggestion.

Frank Petek, ORV Coordinator, Spokane County Parks and Recreation: Mr. Petek had no comment; stood by for later questioning if necessary.

Sam Angove, Spokane County Parks Director:

- (1) Question is if either counties or state should be in the ORV business.
- (2) All three Spokane County projects did not receive staff recommendation if something is not done, Spokane County will be out of the ORV field.
- (3) Since 1973 have had six public hearings on ORV's. 2,500 people have attended and some have testified against ORV areas. Law enforcement is major concern. Felt the image of the ORV user is the problem.
- (4) Felt ORV users were getting discouraged.
- (5) Have now asked for assistance concerning the Fair Grounds. Intend to work with the Fair Board and develop high use of the area.
- (6) If do not have a coordinator, Spokane County cannot proceed with a program.
- (7) Have no more ATV funds (\$29,000 goes into other area.)
- (8) ORV Coordinator is now visiting schools to educate youngsters.
- (9) There is trespass problem re ORV's in some of the smaller areas. Other trespass problems in 7 Mile Park.
- (10) Agree that one-year would provide time for analyzing needs, etc. -- need the funding to continue.

Mrs. Engle asked the proximity of the site to the Little Spokane River area.

Mr. Angove state the 7 Mile Park site is five miles from the Little Spokane River.

Phil Schwind, Director of Parks, Benton County Parks and Rec. Dept., Benton County:

- (1) Recognize Benton County's obligations in the ORV program.
- (2) Now find that education and law enforcement are a necessity in the program.
- (3) Staff has recommended Benton County Project.

William Larkin, Executive Vice-President, Pacific NW 4-Wheel Drive Association:

- (1) Representing the 4-Wheel Drive Association; believe in law enforcement and know it has to be in the program for ORVers.
- (2) Public fears there will be no law enforcement on ORV sites.
- (3) Agree there is a need for education/law enforcement programs in ORV program.

Mr. Odegaard stated ORVAC believed in a shorter term program. Had they known it would be a one-year program in order to study and evaluate it, would they have been favorable to it? Mr. Larkin replied in the affirmative.

James Fletcher, Administrative Planner, Benton County Parks and Rec. Association:  
Mr. Fletcher stated he had nothing to add to Mr. Schwind's remarks.

Mr. Roger Purdom, Chelan County Planner and ORV Coordinator, Chelan and Douglas Counties project - Education/Enforcement:

- (1) Made the point that ORVAC did recommend 3-year funding on these ORV education/enforcement programs.
- (2) Reported on present situation in the counties regarding law enforcement and the need to devote time of deputies to ORV areas. Have a lot of open country used by ORV's.
- (3) Trespassing is a problem; Association of Cattlemen have opposed project.
- (4) Distributed news release to Committee about the project.
- (5) Cattlemen and wheat growers up to this point have opposed, but with possibility of law enforcement, are proving more amenable.
- (6) Noted that both counties will purchase the necessary equipment.
- (7) Need this program now; if Committee stops to analyze it, the projects will be dropped.

In reply to Mr. Bishop, Mr. Purdom said that the County Commissioners have approved of the need for ORV funds regarding law enforcement. Mr. Bishop felt that if the development of this type of program and utilization of the funds would be ear-marked for it, then the County Commissioners should consider taking part of their County Motor Vehicle Fuel Tax monies and funding dollars directly to the counties for the program. He was concerned to see the Committee become too involved in what could become a very significant program of law enforcement throughout the state using funds of the Off-Road Vehicle Program. He suggested going back to the State Legislature and asking that at least half of the money -- or possibly more -- be placed immediately in the Motor Vehicle Fuel Tax which goes directly to the counties for the enforcement of the program.

Mr. Purdom said that the users in Chelan County are satisfied with the level of service they receive from the Sheriff. The Sheriff's Department has responded to complaints but they are unable to be consistent and provide assistance on a ready-basis. He noted there was in the audience an Off-Road Deputy from the Sheriff's Department of Chelan County if the Committee had any questions of him.

Mr. Bishop stated the program of funding law enforcement through ORV was a new one; that the Committee should study it carefully. Mr. Purdom felt that the Legislature had specifically included in the law the recommendations for enforcement and education to increase the amounts going to the counties for that purpose. Mrs. Engle asked about allowing more money for projects if law enforcement were to take the higher percentage. Mr. Purdom replied the County felt it could adequately appraise the program and come back to the ORVAC with a complete report. Mrs. Engle still questioned the long-term effect of using the funds in this manner.

Skip Ferrucci, Pierce County Superintendent of Parks, Pierce County ORV Plan:

- (1) Recommended the Committee reinstate the \$3,000 which staff had felt should be deleted from the Pierce County project.
- (2) Felt the Plan might not be a good one without the additional monies to expend, nor could it be effectively completed.

Scott Ballentine, Director, Mason County Parks:

- (1) Have no current program re ORV, but are in the process of planning.
- (2) Questioned the 50% funding situation re ORV's.
- (3) Felt other counties would find it difficult to come into the program. In funding law enforcement should take care in regard to future projects coming on the line.

At this point Mr. Roger Purdom asked that it be made clear he was speaking on behalf of both Chelan and Douglas Counties.

Mr. Bishop asked Mr. Purdom how the counties' funds would be distributed. Mr. Purdom stated the funds would be in a special Chelan County--Douglas County Joint ORV Fund and administered through an inter-local governmental agreement. He also clarified the payment to the Sheriff Departments concerned and the fact that persons hired would be under civil service regardless of how paid. Mr. Bishop argued that with no funds there would be no jobs. He said he was trying to point out the policy with which the counties will be confronted and which the Committee would need to stand by. All the funds allocated will be split and go to the Sheriff Departments of both counties.

Mr. Wilder stated it was a perplexing program; there was a need with Proposition 13 to be fiscally responsible and analyze programs carefully, while at the same time get the job done. Staff has presented a well-balance program and has analyzed the situation in keeping with the legislation. He felt staff and the IAC members needed to build on a firm foundation, and that staff recommendations are attempting to resolve that issue.

Mr. Larson asked the total amount which could be allocated. Mr. Moore replied \$720,900. The Chairman then requested that the ORV projects be considered by categories shown in the tables provided by staff. Individual projects could be discussed but as they appeared under the category within which they were listed.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. COLE, THAT THE FOUR UNITED STATES FOREST SERVICE PROJECTS - CONSTRUCTION-RECONSTRUCTION - OFF-ROAD VEHICLE PROJECTS BE APPROVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.

MOTION WAS CARRIED.

IT WAS MOVED BY MR. LARSON, SECONDED BY MR. WYMAN, THAT THE THREE WASHINGTON STATE PARKS AND RECREATION COMMISSION - ACQUISITION, RECONSTRUCTION AND MANAGEMENT - OFF-ROAD VEHICLE PROJECTS BE APPROVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.

Mr. Cole expressed his concern with the Beacon Rock Park approval since he felt it was people-oriented and received heavy use of those engaged in camping and other outdoor recreation activities, nor off-road vehicle activities. Mr. Odegaard pointed out that the area to be used by off-road vehicle recreationists would be located far enough away from the other recreationists that it would impose no danger to them.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mrs. Brostrom read the list of five Planning Projects (ORV). Mr. Wyman asked if the staff had received a letter from the Fair Board asking if they approved of the proposal. Mr. Moore stated staff had written the Co. Parks Dept., but had not received a reply. Mr. Angove advised the Committee that on June 21, 1978 the Fair Board had adopted a resolution to cover the project. Mr. Moore stated the staff was not clear whether this meant the Fair Board would allow operation of an ORV facility on the Fair site. If the Fair Board has no objection to ORV use of the site, staff would have no objection to the project.

Mr. Angove then explained that the Fair Board had agreed to allow the County to plan for the facility; they have not at this point said the facility can be located there. As soon as planning stage has been completed, they will review it, but they

have no objection to the plan as long as Spokane County brings them on board. However Mr. Angove said he could not guarantee that there would be an ORV facility there at this point in time.

Mr. Wilder advised the Committee that with this new information from Mr. Angove, he would feel as Administrator that the recommendation would be to fund the project. Mr. Angove stated he would be meeting with the Fair Board on December 6th and if the County is unable to meet agreement at that time, it will not go ahead with the project.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. WYMAN, THAT FOUR OF THE PLANNING PROJECTS (ORV) BE APPROVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, WITH THE PROVISIO THAT THE FUNDS FOR SPOKANE COUNTY'S ORV PLANNING PROJECT BE EXPENDED ONLY IF THERE IS A GOOD POSSIBILITY THAT THERE WILL BE A PROJECT AT THE SPOKANE COUNTY FAIR SITE AS OUTLINED IN THE PROJECT RESUME'.

MR. ODEGAARD AMENDED THE MOTION TO INCLUDE THE FIFTH PLANNING PROJECT - STATE PARKS AND RECREATION COMMISSION - \$27,400. SECONDED BY MR. WYMAN.

Mr. Odegaard justified his amendment to the motion:

- (1) Project was developed with Washington Forest Protective Association, Weyerhaeuser Company, and others.
- (2) Believed that if a program were developed with private land owners to open certain lands to ORVs, land adjacent to areas could be protected.
- (3) If State Parks can come forth with a program which would address itself to the protection of private land as adverse to the user lands, it would be a step forward in the ORV planning.
- (4) Suggested taking sample areas where this could be done; could report back to the Committee on findings -- how enforcement and education might be accomplished to protect private land in these areas.
- (5) State Parks does have responsibility for coordination of statewide parks; therefore is valuable for it to plan with this program.
- (6) Staff advises that the program is not site specific; but it will be, in analyzing and studying the program, of benefit to the entire state.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION TO ADD THE STATE PARKS PLANNING PROJECT TO THE LIST OF APPROVED ORV PROJECTS.

MOTION WAS UNANIMOUSLY CARRIED.

QUESTION WAS CALLED FOR ON THE MOTION TO FUND THE FIVE ORV PLANNING PROJECTS WITH THE PROVISIO CONCERNING THE SPOKANE COUNTY ORV PLANNING PROJECT.

MOTION WAS CARRIED.

Mrs. Brostrom asked for consideration of the four education and law enforcement ORV projects. She noted that ORVAC had called for reducing these, that staff had recommended disapproval having given their reasoning heretofore.

IT WAS MOVED BY MR. LARSON, SECONDED BY MRS. ENGLE, THAT THE FOUR ORV EDUCATION/LAW ENFORCEMENT PROJECTS BE APPROVED, FOR THE REMAINDER OF 1978 WHERE APPLICABLE, AND THROUGH THE CALENDAR YEAR 1979 ONLY.

Mr. Bishop asked the number of dollars involved. Kenn Cole replied \$133,695 for the four projects.

MR. BISHOP MOVED AN AMENDMENT TO THE MOTION, SECONDED BY MR. WYMAN, THAT THE IAC STAFF BE DIRECTED, WITH THE ASSISTANCE OF A SUB-COMMITTEE OF THE INTERAGENCY COMMITTEE IF NECESSARY (TO BE DETERMINED BY THE CHAIRMAN) TO MAKE A VERY CAREFUL ANALYSIS OF THE SHORT-TERM AND LONG-TERM IMPLICATIONS OF THE FUNDING PROBLEMS RELATED TO ENFORCEMENT AND EDUCATION WITHIN THE OFF-ROAD VEHICLE PROGRAM;

THAT THE SUB-COMMITTEE RETURN TO THE INTERAGENCY COMMITTEE WITH RECOMMENDATIONS; AND IF IT APPEARS THAT CLARIFICATION IN THE OFF-ROAD VEHICLE LEGISLATION IS NECESSARY, THAT THE CHAIRMAN BE AUTHORIZED TO CONSULT WITH THE LEGISLATIVE COMMITTEE SHE ESTABLISHES REGARDING ANY NEEDED AMENDMENTS TO THE ENABLING LEGISLATION.

Mr. Cole asked that included in the amendment there be some guidelines and standards recommended in the policy statement since the off-road vehicle program dealt with thirty-nine counties. Mr. Bishop felt the staff should set forth those guidelines. Mr. Wyman wanted it made clear to the counties' representatives present that if the Committee voted for the education/law enforcement program it would only be a one-year funding. At this point, Mr. Pelton advised that the legislation which had been amended also spoke to the requirement for an ORV Study and Plan which was now in process through the IAC staff. Information within this Study and Plan will aid the Committee in the off-road vehicle program analyzation.

Mr. Larson suggested there be a representative of the Association of Washington Counties on the legislation review sub-committee. Mrs. Brostrom pointed out that counties were represented on the ORVAC.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION AND IT WAS CARRIED.

QUESTION WAS CALLED FOR ON THE MOTION TO APPROVE THE FOUR COUNTY EDUCATION/LAW ENFORCEMENT PROJECTS FOR THE REMAINDER OF 1978 WHERE APPLICABLE, AND THROUGH CALENDAR YEAR 1979 ONLY. MOTION WAS CARRIED.

Mrs. Brostrom then appointed the following as a Sub-Committee on ORV Policy:

CHAIRMAN

LOUIS LARSEN, CHARLES ODEGAARD, RALPH LARSON, AND PETER WYMAN

To accomplish goals as outlined in Mr. Bishop's motion above.

Spokane County ORV Coordinator - ORV 78-26M: The last project was then brought up for discussion. Mr. Bishop asked if there were any other counties having an ORV Coordinator funded out of the ORV program. Mr. Moore replied none, but there is an ORV Thurston County, Manager included in their previously approved project, but this is not a countywide position. Mr. Pelton stated some counties have ORV Coordinators but they are funded out of the ATV monies.

There followed discussion on ATV monies and ORV monies, with Mr. Pelton clarifying the method of funding and how the counties had elected to use those monies. Mrs. Brostrom read the resume concerning the Spokane County ORV Coordinator project. Mr. Odegaard asked if the State Auditor had raised any questions about off-road vehicle coordinators in the counties being paid through ATV funds. Mr. Pelton said no, whereupon Mr. Odegaard said there then might not be any fault found with using ORV funds in the same manner. Mr. Angove was asked questions about the County's ORV program.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT THE SPOKANE COUNTY ORV COORDINATOR PROGRAM BE APPROVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, WITH THE UNDERSTANDING THAT THE SAME LANGUAGE RELATING TO THE PREVIOUS MOTION CONCERNING THE COUNTY EDUCATION/LAW ENFORCEMENT PROJECTS APPLY,

THAT IS, THAT THE IAC STAFF BE DIRECTED, WITH THE ASSISTANCE OF A SUB-COMMITTEE OF THE IAC TO MAKE A VERY CAREFUL ANALYSIS OF THE SHORT-TERM AND LONG-TERM IMPLICATIONS OF THE FUNDING PROBLEMS RELATED TO THIS PROJECT AND LIKE PROJECTS;

THAT THE SUB-COMMITTEE RETURN TO THE IAC WITH RECOMMENDATIONS, AND IF IT APPEARS THAT CLARIFICATION IN THE OFF-ROAD VEHICLE LEGISLATION IS NECESSARY TO ACCOMPLISH SUCH PROJECTS AS PLACEMENT OF ORV COORDINATORS WITHIN COUNTIES USING ORV FUNDS THAT THE CHAIRMAN BE AUTHORIZED TO CONSULT WITH THE LEGISLATIVE COMMITTEE SHE ESTABLISHES REGARDING PROPOSED AMENDMENTS TO THE ENABLING LEGISLATION.

MOTION WAS CARRIED. (SEE PAGES 42 FOR OFF-ROAD VEHICLE PROJECTS AS APPROVED.)

Mr. Wilder expressed his appreciation to the Committee for their deliberations the past day and a half; noted that staff would be working with the legislative sub-committee and the capital funding matter; and thanked staff for their excellent presentations of projects.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. WYMAN, THAT THE IAC MEETING ADJOURN.

MOTION WAS CARRIED. (12:58 p.m.)

RATIFIED BY THE COMMITTEE

MAR 20 30-79 as amended  
(DATE)

Micaela Brostrom  
MICAELA BROSTROM, CHAIRMAN  
INTERAGENCY COMMITTEE FOR OUTDOOR  
RECREATION

OFF-ROAD VEHICLES PROJECTS APPROVED BY THE IAC AT ITS NOVEMBER 1978 MEETING

ORV AS APPROVED

AGENCY	PROJECT	TOTAL COST	
United States Forest Svc.	Devils Backbone, Chelan Co.	\$ 167,990	
" " " "	Prince Creek Trail, Chelan Co.	76,300	
" " " "			
and Kittitas County	Cooperative Trails, Kittitas Co.	83,540	
United States Forest Svc.	Entiat Ranger Dist. Trails	<u>6,600</u>	
			\$ 334,430
State Parks and Rec. Comm.	Riverside State Parks Acq.	\$ 55,000	
" " " "	Beacon Rock State Park	19,050	
" " " "	Riverside ORV Program	<u>42,500</u>	
			\$ 116,550
United States Forest Svc.	Wenatchee Natl. Forest Planning	\$ 12,370	
State Parks and Rec. Comm.	ORV Planning Program	27,400	
Benton County	County ORV Program	12,000	
Pierce County	Comprehensive ORV Plan	18,000	
Spokane County	ORV Planning	<u>10,000</u>	
			\$ 79,770
Chelan-Douglas Counties ORV	ORV Education and Enforcement		
	1 year only	\$ 41,051	
Kittitas County	ORV Educ. and Enforcement		
	1 year only	37,755	
Spokane County	Spokane Educ. and Enforcement		
	1 year only	31,078	
Yakima County	Yakima Co. Educ. and Enforcement		
	Program 1 year only	<u>23,826</u>	
			\$ 133,710
County ORV Coordinator			
Spokane County	County ORV Program	\$ 21,217	\$ 21,217
United States Forest Svc.	Mission Creek ORV Trail	\$ 45,591	45,591
			<u>45,591</u>
			<u>\$ 731,268</u>

TOTAL ORV PROGRAM

OFF-ROAD PROJECTS - STAFF RECOMMENDATIONS

I. United State Forest Service Construction/Reconstruction

Project Number	Sponsor	Project	Total Cost	ORVAC Recommendation	Staff Recommendation	Recommended Total Cost
78-7D	U.S.F.S.	Devils Backbone	\$ 167,990	Project be approved	Project be approved	\$ 167,990
78-8M	U.S.F.S.	Prince Creek Trail	76,298	Project be approved	Project be approved	76,300
78-11D	U.S.F.S./ Kittitas Co.	Cooperative Trails	83,535	Project Be approved	Project be approved, sub- ject to USFS securing acceptable tenure on involved private lands.	83,540
78-18M	U.S.F.S.	Entiat Ranger Dist. Trails	<u>6,600</u>	Project be approved	Project be approved	<u>6,600</u>
			TOTAL \$ 334,423		TOTAL-	\$ 334,430

II. State Parks - Acquisition, Reconstruction and Management

78-20A	State Parks	Riverside S.P. Acq.	\$ 55,000	Project be approved with condition that segment identified on use plan as "Administrative Area" be open to ORV use.	Project be approved as submitted with no conditions as this is agency's use plan based on agency decision following public input.	55,000
78-24M	State Parks	Beacon Rock S.P.	19,050	Project not be approved due to limited potential as shown on agency plans for ORV use.	Project be approved as submitted as is a designated ORV use area and restrictions agency prerogative	19,050
78-25M	State Parks	Riverside ORV Program	<u>42,500</u>	Project be approved	Project be approved	<u>42,500</u>
			TOTAL \$ 116,500		TOTAL-	\$ 116,550

*ORV recommendations by staff*

*ORV PROTECTS Recommendations*

42-A

OFF-ROAD PROJECTS - STAFF RECOMMENDATIONS (con't)

III. Planning Projects

<u>Project Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Total Cost</u>	<u>ORVAC Recommendation</u>	<u>Staff Recommendation</u>	<u>Recommended Total Cost</u>
78-23P	U.S.F.S.	Wenatchee N.F. Planning	\$ 12,370	Project be approved	Project be approved as it is specifically related to a particular area and is intended to identify precise trail locations.	\$ 12,370
78-21P	State Parks	ORV Planning Program	27,400	Project not be approved-not specific as to desired results	Project not be approved. Based on application and presentation as submitted by State Parks the project does not contain specific objectives on which to base a funding recommendation.	0
78-22P	Benton Co.	County ORV Plan	12,000	Project be approved with condition that work be performed by County staff in lieu of consultants, and that agreement between Benton Co. and Franklin Co. be approached for joint effort in a two County Planning effort.	Project be approved as requested by County which has been revised. to utilize County staff.	12,000
78-12P	Pierce County	Comprehensive ORV Plan	21,000	Project be approved utilizing County staff in lieu of consultants.	Project be approved as requested by County which is to utilize consultants. Reduce cost by \$3,000 as some information will be provided by statewide ORV study.	18,000
78-19P	Spokane Co.	ORV Planning	10,000	Project be approved	Project not be approved until County together with Fair Board can formally respond to the potential likelihood of this area ever being set aside for ORV use.	-0-
TOTAL			<u>82,770</u>			TOTAL- \$42,370

42-18

OFF-ROAD PROJECTS - STAFF RECOMMENDATIONS (con't)

IV. County Education - Enforcement

<u>Project Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Total Cost</u>	<u>ORVAC Recommendation</u>	<u>Staff Recommendation</u>	<u>Recommended Total Cost</u>
78-15M	Chelan-Douglas Counties ORV	ORV Education and Enforcement	\$ 223,050 (5 year 2 months)	Project be approved for maximum of 3 years 2 months- \$123,403	Project not be approved RCW 46.09.110(2) provides 20% of ORV funds collected for DNR use for statewide education program. Staff feels the law enforcement provision relating to non-highway vehicles of ORV legislation (RCW 46.09.170 (3)) does not encompass the hiring of additional sheriff personnel on a county wide basis who logically could spend time on other than non-highway vehicle enforcement.	-0-
78-10M	Kittitas County	ORV Education and Enforcement	558,433 (10 years)	Project be approved for maximum of 3 years - \$123,506	Project not be approved per reasons stated on Project 78-15M	-0-
78-19M	Spokane County	Spokand County Education and Enforcement	31,078 (1 year)	Project be approved	Project not be approved per reasons stated on Project 78-15M	-0-
78-13M	Yakima County	County Education and Enforcement Program	366,096 (10 years)	Project be approved for maximum of 3 years - \$78,482	Project not be approved per reasons stated on project 78-15M	-0-
TOTAL			\$1,178,657		TOTAL	-0-

42-2

OFF-ROAD PROJECTS - STAFF RECOMMENDATIONS (con't)

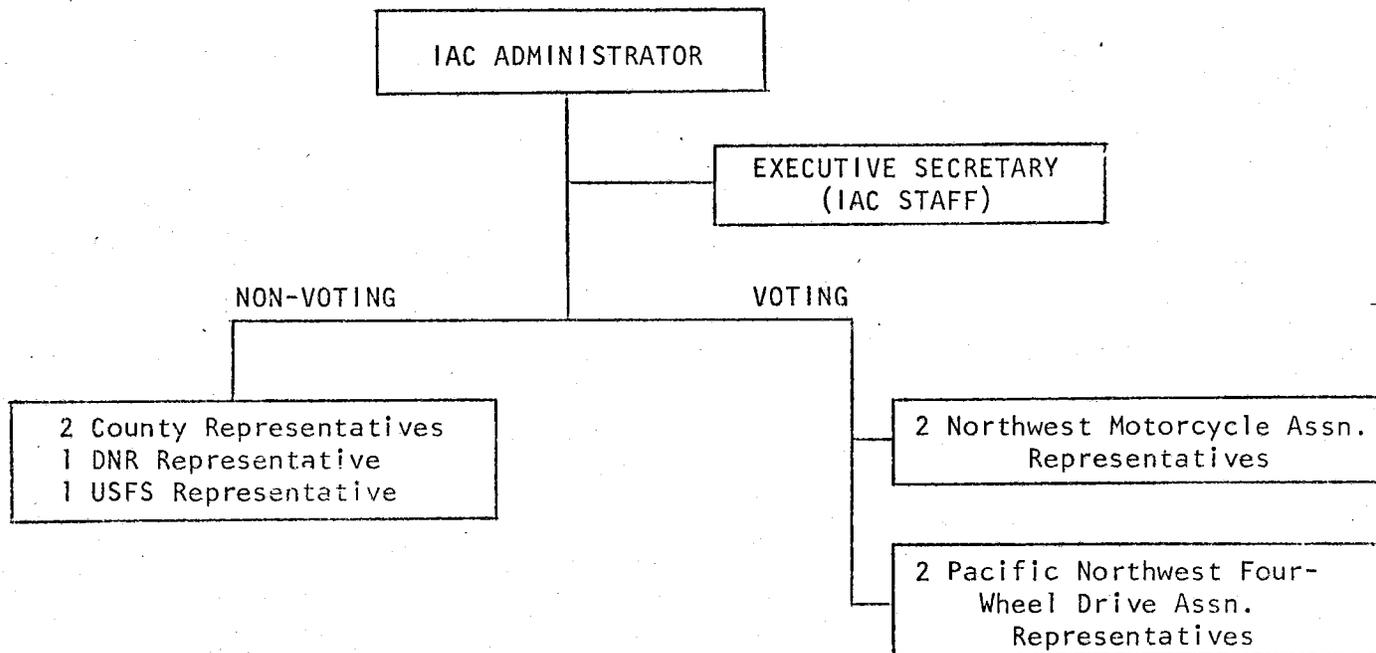
V. County ORV Coordinator

<u>Project Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Total Cost</u>	<u>ORVAC Recommendation</u>	<u>Staff Recommendation</u>	<u>Recommended Total Cost</u>
78-26M	Spokane County	County ORV Program	\$ 21,217	Project be approved	Project not be approved. Staff does not feel the ORV Legislation provides for such an expenditure (RCW 46.09.170(3)).	-0-
TOTAL			21,217		TOTAL -	\$ -0-
TOTAL REQUESTS			\$1,733,617	TOTAL STAFF RECOMMENDATIONS \$ 493,350		

42-D

OFF-ROAD VEHICLE COMMITTEE ORGANIZATIONAL STRUCTURE

The ORVAC has been established under the Table of Organization as follows:

APPOINTMENTS:

The Administrator will appoint members to the ORVAC for three year terms. Organizational representation will be based upon organization nomination. The Administrator may appoint other non-voting members to ORVAC for additional expertise as the need arises.

Roles: The role of ORVAC is advisory to the Administrator. The role of the IAC staff member serving as Executive Secretary will be to coordinate the efforts of ORVAC and to provide staff support as required.

Purpose: ORVAC will review and provide to the Administrator a recommendation on ORV matters including the Statewide ORV Plan, Procedural Guidelines, policies and legislation, and ORV projects submitted to IAC for funding consideration from the ORV Fund. ORVAC may also be called upon to meet on other matters at the discretion of the Administrator.

Qualifications for ORVAC members:

1. Each member must be knowledgeable in his area of representation and, additionally, must be able to relate that area of representation to ORV recreation.
2. The Administrator will contact the USFS and DNR and request nominations for membership.

3. The County representative will be selected from a list of County ORV Coordinator candidates.
4. All members serving on ORVAC shall do so with the proviso that membership is contingent on ability and interest to attend ORVAC meetings and that any member showing a lack of attendance or interest shall be replaced. Replacement would be by recommendation of the Administrator.

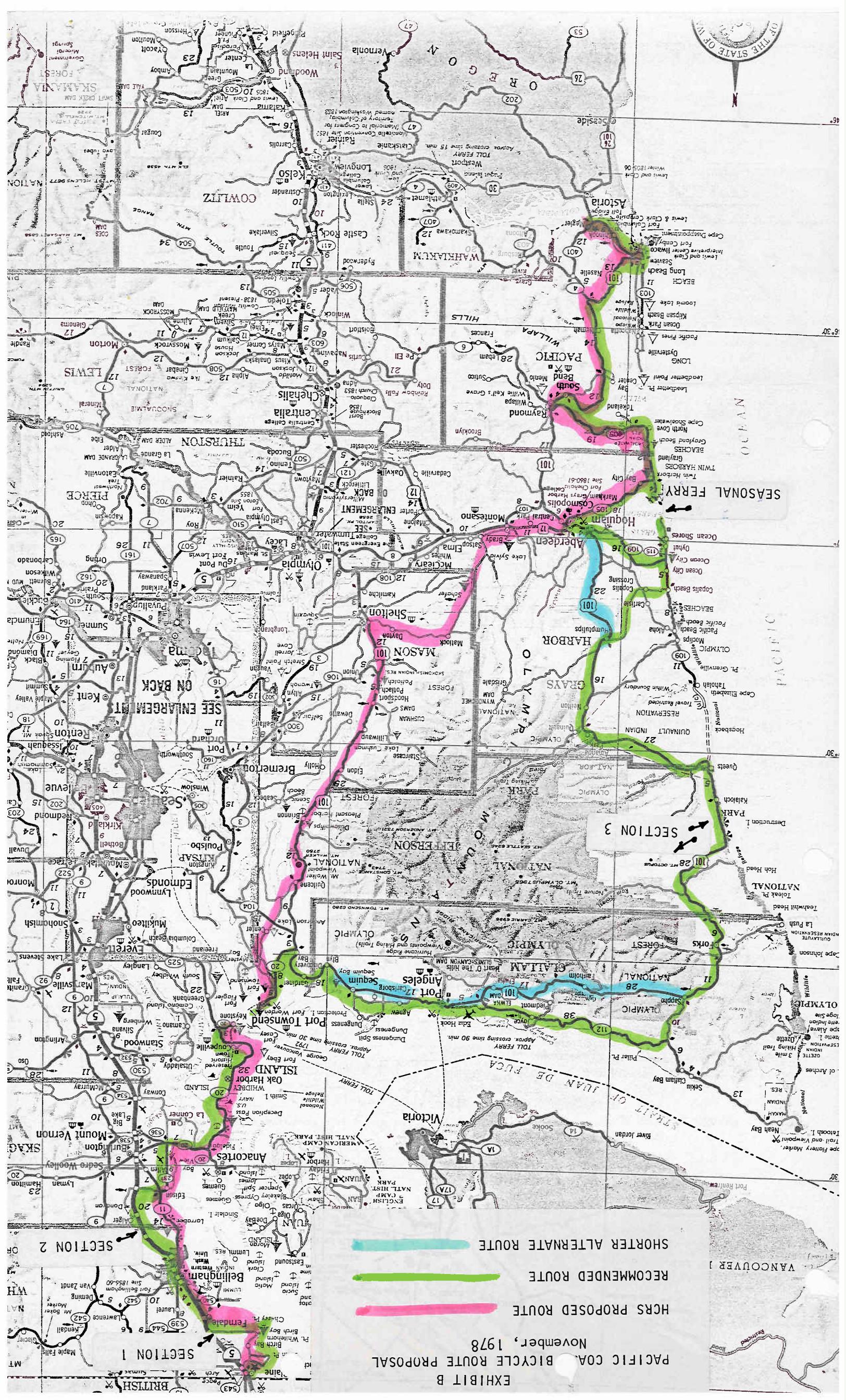
Meetings: Meetings may be called by the Administrator or the ORVAC chairman.

Chairman: The Chairman shall be selected by the voting membership.

Voting: Recommendations to the Administrator will be based on majority vote of the ORVAC voting members. One vote is authorized for each member be it the appointed member or an alternate.

**EXHIBIT B  
PACIFIC COAST BICYCLE ROUTE PROPOSAL  
November, 1978**

- HCRS PROPOSED ROUTE
- RECOMMENDED ROUTE
- SHORTER ALTERNATE ROUTE



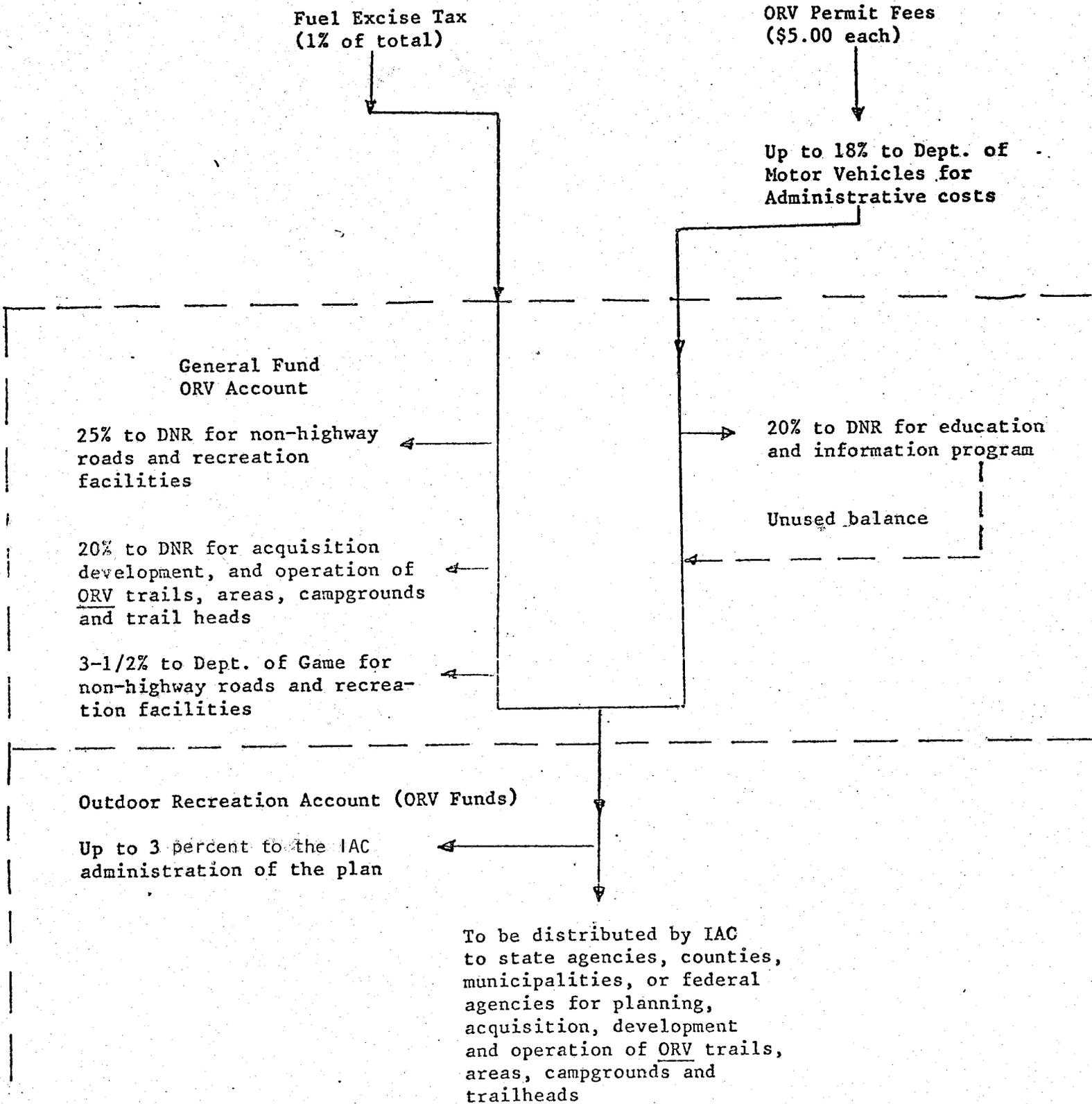
**SECTION 3**

**SECTION 2**

**SECTION 1**

REVISED DISTRIBUTION OF ORV FUNDS

EXHIBIT C



IAC = INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
DNR = DEPARTMENT OF NATURAL RESOURCES