

I. MEETING CALLED TO ORDER - Quorum of 8; later 9.

Introductions - Robert Anderson first meeting; Jan Tveten, first meeting

Corrections, additions, approval of 3-30-79 meeting.

Additions or deletions - none

Resolution - Honoring Charles Odegaard's service to IAC - fourteen years.

Administrator's Salary - \$34,200 7-1-79; \$35,500, 10-1-79

Committee advised by Chairman of Committee on Salaries action.

II. STATUS REPORTS

A. ADMINISTRATOR'S REPORT:

-- Statewide Plan and WAC - noted were on agenda, etc.

1. Participation Manuals #1 thru #9

2. Off-Road Vehicle Study

3. Legislation

4. Position Vacancies, Internal Policies/Procedures Manual, and Computer Terminal

5. MAURICE H. LUNDY - report on status of LWCF - Congress & Urban Park and Rec. Fund; Historic Preservation Fund (Eligible cities under urban: BELLINGHAM, EVERETT, SEATTLE, TACOMA, PASCO, YAKIMA AND SPOKANE)

Available funds for November discussed.

Introductions - Slater, John Wood, John Ballweg, Dave Simmons, Mayor Brad Johnson (Cashmere)

B. 1. Fund Summary Report - Adjusted Fund Summary

discussed new method of indicating state agencies' monies on Fund Summary sheet.

C. PROJECT SERVICES

Reported on 59 applications from 43 local agencies - for November consideration

1. State Parks and Rec. Commission, Grayland Beach Phase 2, Acq. #77-501A, Cost Increase APPROVED \$1,600 Increase

2. Town of Colton, Colton Park #78-023D, Cost Increase APPROVED \$ 2,000

3. Master List Approvals:

a. DNR Foss Cove, Eagle Cliff #79-713A APPROVED \$ 209,793 LWCF/215

b. DNR Black River Boat Trail Access 79-714A APPROVED \$1,300 REF. 28

c. DNR Dragoon Creek Camp Expansion 79-715D APPROVED \$69,000 LWCF/28

d. DNR Overland Trail #79-717D APPROVED \$62,606 REF. 28

D. PLANNING SERVICES

1. Off-Road Vehicle Study - at Printer's

"Understanding and Planning for ORV Recreation: The 1978-79 Washington Off-Road Recreation Survey" (Nash, 1979)

WRPA Bulletin publications - pointed out IAC people have articles within Summer Edition 1979

III. OLD BUSINESS - A. PARTICIPATION MANUALS:

1. Assessments-Development Projects - defined

2. Non-recreational income - Section 07.17 and 07.18 now located.
3. Master List of State Agencies'
and Approval of Master List recommended by TAC for IAC to do.

MOTION TO APPROVE PARTICIPATION MANUALS #1 THRU #9 - WITH FLEXIBILITY ALLOWING FOR ADMINISTRATOR TO CHANGE/ADD, ETC. CARRIED.

B. PROJECT CHANGES

1. Clallam County, Blue Ribbon Farm Acquisition #78-085A WITHDRAWAL APPROVED
2. Port District #1, Wahkiakum Co, Elochoman Marina, 79-016A WITHDRAWAL APPROVED
3. Town of Pe Ell, Pool Development, 78-012D, WITHDRAWAL CONDITIONED UPON STAFF MEETING WITH A.G. RESOLVING IF HAVE AUTHORITY TO SO DO, THEN MEET WITH PE ELL IF THERE IS QUESTION, AND NEGATE AGREEMENT MOTION CARRIED.

Funds returned because of these withdrawals:

\$226,538 REF. 28 \$35,500 Init. 215 \$336,212 LWCF

4. City of Cashmere, Pool Renovation, 79-020D, Cost Increase APPROVED \$ 25,228 LWCF
5. Portage Island, Conversion of Project ADMINISTRATOR AUTHORIZED TO WORK WITH LUMMI INDIANS AND WHATCOM COUNTY - COME BACK TO COMMITTEE WITH CONVERSION MATTERS - LEGAL AGREEMENT, ETC. MOTION CARRIED.
6. Dept. of Game, Lake Ketchum, 77-711D, Cost Increase APPROVED \$4,210
7. Dept. of Game, North Lake, 69-611D, Conversion APPROVED
8. DNR, Green Mountain Vista, 70-701A/71-702D, Conversion - HOLD IN ABEYANCE; STAFF TO COME BACK TO COMMITTEE WITH DEFINITIONS OF "CHANGE IN SCOPE" AND "CONVERSION".
9. Spokane County, Site Planning Project, ORV 78-27-P, Withdrawal APPROVED. (\$10,000 redeposited in ORV-ORA)

C. STATE AGENCIES' MASTER LIST

MOTION TO ACCEPT AND ADOPT THE MASTER LISTS - APPENDIX C TO THE MINUTES

D. ADVISORY COMMITTEES TO THE IAC REPORT

TAC - Martin Carty reappointment CONCURRED IN BY IAC
John Ballweg, new appt., CONCURRED IN BY IAC

Al O'Donnell - resolution of appreciation (& Certificate of Appreciation)
Bill Fearn - (ditto) (ditto)

Presentation by Mr. Wilder on various committees (flipchart)
TAC (LOCAL AND STATE)
ORVAC
STAC
PAC

Noted meetings past, present and future of these committees 1978-1979-future

SUB-COMMITTEE APPOINTED TO REVIEW IAC SUB-COMMITTEES:

MYLROIE, Chrmn., COSTELLO, WEBSTER, LARSEN, BOB WILDER TO REPRESENT IAC STAFF.

IV. B. WASHINGTON ADMINISTRATIVE CODE HEARING

AS AMENDED -ADOPTED SECTION/CHAPTERS OF WAC 286 MOTION CARRIED.

A. LOCAL AGENCY ACTION PROGRAM - presentation by Jerry Pelton

MOTION TO ADOPT - CARRIED 1979 -81 LOCAL AGENCY PROGRAM

V. WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP)

Presentation by Jerry Pelton

Time schedule reviewed

Appointment of Sub-Committee to Review SCORP by the Chairman

AVERY, BILLINGSLEY, BROSTROM, TVETEN AND LARSEN

ADJOURNED 3:17 p.m.

Corrections, additions, approval of 3/30/79 Minutes: Mr. Robert Wilder, Administrator, called attention to an error in the March minutes, Page (22), 6th paragraph, "04.11", stating that the following transposition required correction as indicated:

"04.11 Mr. Odegaard clarified that boundary surveys costs are not eligible on development acquisition projects but are for acquisition development projects."

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. BILLINGSLEY THAT THE MINUTES OF MARCH 30, 1979, BE APPROVED BY THE COMMITTEE AS CORRECTED. MOTION WAS CARRIED.

Additions or deletions to the agenda of August 10, 1979: The Chairman noted that because the August 10th IAC meeting was considered a Special Meeting additions to the agenda could be made for discussion purposes only with action at a later meeting if required; deletions were permissible. There being no deletions or discussion additions to the agenda, IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. COLE, THAT THE AGENDA FOR THE AUGUST 10, 1979, MEETING BE APPROVED. MOTION WAS CARRIED.

Resolution: The Chairman stated the Interagency Committee had since its inception (1965) been fortunate to have as members two directors of state agencies with expertise in the parks, conservation and recreation field: Bert Cole, Commissioner of Public Lands and Charles H. Odegaard, former director of the Parks and Recreation Commission. Since Mr. Odegaard had left the Parks and Recreation agency July 31, 1979, she called for a resolution in appreciation of his past services to the Interagency Committee, and recognizing his overall service to the State of Washington in serving the citizens as the director of the Parks and Recreation Commission. IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. BILLINGSLEY, THAT

WHEREAS, CHARLES H. ODEGAARD, HAS SERVED ON THE INTERAGENCY COMMITTEE THE PAST FOURTEEN YEARS (SINCE 1965) AS A MEMBER OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION AND WAS INSTRUMENTAL IN BRINGING TO THE ATTENTION OF THE PEOPLE OF THE STATE OF WASHINGTON THE NEED FOR PARKS, RECREATION SITES AND OPEN SPACE, RECOGNIZING THE OPPORTUNITIES TO COMMENCE AN OUTDOOR RECREATIONAL ACQUISITION AND DEVELOPMENT PROGRAM WITH THE BASIC RESOURCES AVAILABLE IN THE STATE OF WASHINGTON;
AND

WHEREAS, HE HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE PROMOTION OF THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING HIS TENURE, AND WISH HIM WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF CHARLES ODEGAARD'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE COMMITTEE, THE INTERAGENCY COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO CHARLES ODEGAARD FOR HIS SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE;

AND RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO CHARLES H. ODEGAARD.

MOTION WAS UNANIMOUSLY CARRIED.

A Certificate of Appreciation will also be given to Mr. Odegaard through the Administrator of the IAC.

Administrator's Salary: Mrs. Brostrom referred to her memorandum to the IAC members dated August 6, 1979, with attached letter from the Director of the Department of Personnel, Leonard Nord, instructing the Chairman to effectuate the salary increases as approved by the State Committee on Salaries for the Administrator of the IAC (7-1-79, \$34,200; 10-1-79, \$35,500). This action is in conformance with Legislatively approved funding of salary increases for all classified and exempt employees of the State of Washington. No formal action was required by the Committee members; their consensus was approval of the action taken by the Chairman.

II. STATUS REPORTS

A. ADMINISTRATOR'S REPORT: Mr. Wilder referred to the Administrator's Report memorandum dated August 10, 1979, and commented upon the efforts put forth by both IAC members and the staff to arrive at the present agenda items, specifically the review of the Washington Administrative Code 286 at a Public Hearing commencing at 1:00 p.m., and review of the Statewide Outdoor Recreation Plan in draft form. Other items on the agenda were also of import. Highlights of Mr. Wilder's report in addition to the WACs and SCORP were:

1. Participation Manuals #1 through #9: The IAC has opportunity to accept these documents which have been completely updated. They will be useful tools for the staff and of assistance to all governmental entities applying for grant-in-aid assistance from the IAC. The former Guidelines were simplified and now consist of nine separate manuals rather than the single, large Guideline edition of 1973.

2. Off-Road Vehicle Study: Has been completed and will be mailed to each Committee member soon (upon final printing).

3. Legislative Matters: Mr. Wilder referred to the memorandum on "Legislation" attached to the Administrator's Report, reporting on the following:

a. Supplemental Budget, Chapter 15, Laws of 1979 - authorizing shift of funds for Capitol Lake Park Development and an appropriation of \$287,000 Ref. 28 to compensate for an under-estimate, Local Grants.

b. Bond Bill, Chapter 229, Laws 1979, Ex. Session 1: Authorizing \$10 million general obligation bonds for the acquisition and development of outdoor recreation areas and facilities.

c. State Recreation Guide, Chapter 24, Laws 1979, Ex. Session 1: Requiring IAC to determine costs of providing and distributing a recreational guide. Plan to be submitted to the Legislature by JANUARY 1, 1981.

d. Sunset Bill, Chapter 99, Laws of 1979: Terminates certain state agencies and programs on scheduled basis. The IAC will be studied by the Legislative Budget Committee for termination, revision, extension, etc.

e. Capital/Operating Budgets, Chapter 229, Laws of 1979, Ex. Sess. 1: Adopted the capital and operating budgets for the 1979-81 biennium.
(SEE APPENDIX A and B to these minutes - Capital and Operating Budgets regarding IAC.)

4. Position Vacancies, Internal Policies/Procedures Manual, Computer Terminal:

These three items were briefly touched upon by Mr. Wilder. Position vacancies (two) will be filled as quickly as possible to retain staff efficiency levels. Both of these vacancies are in the Planner 2 positions; one concerning the Off-Road Vehicle program and the other the Projects Administration grant-in-aid program of the agency. The internal Policies/Procedures Manual for the IAC has been evolved and will add stability and continuity to staff's overall programs. The computer terminal in the IAC office will ultimately lead to better management of project information and the availability of that and other information for use in decision-making. Mr. Wilder also noted that the morale of staff was high in the ongoing programs of the IAC.

At this point, Mr. Wilder called upon Mr. Maurice H. Lundy, Regional Director, Heritage Conservation and Recreation Service, for a report on the federal Land and Water Conservation Fund and other federal matters of interest to the IAC.

Mr. Lundy noted that each of three important programs had been given appropriations as follows:

<u>Land and Water Conservation Fund</u>			
1979 Appropriation	\$ 737,025,000	<u>Comparison:</u> Appropriation 1979	\$ -289,966,000
1980 Estimate	598,000,000	Estimate 1980	-150,941,000
Recommended 1980	447,059,000		

The House Committee, Congress of the United States, had recommended an appropriation of:

\$447,050,000 - a net reduction of \$150,941,000 below the budget request and \$298,955,000 below the fiscal year 1979 appropriation. The \$200,000,000 recommendation for the assistance to States' programs is a reduction of \$159,307,000 below the budget request. The recommended amount of \$239,366,000 for the federal programs is a net increase of \$8,366,000.

With the \$200,000,000 appropriation, HCRS projected for the State of Washington the following:

Receipt of \$3,350,000 (as compared with \$6,227,000 for FY 79)

Urban Park and Recreation Fund: Mr. Lundy noted the funding here was as follows:

Appropriation for 1979	\$ 20,000,000
Estimate 1980	150,000,000
Recommended 1980	125,000,000

The House Committee recommended an appropriation of \$125,000,000 for the first full year of operation of the Urban Park and Recreation Fund.

Historic Preservation Fund: Mr. Lundy stated that this fund had been noted as follows:

Appropriation 1979	\$ 60,000,000
Estimated 1980	45,000,000
Recommended 1980	50,000,000
<u>COMPARISON was:</u>	
Appropriation 1979	-\$ 10,000,000
Estimate	+ 5,000,000

The recommended appreciation of \$50,000,000 is an increase of \$5,000,000 over the request and is \$10,000,000 below the 1979 appropriation.

Further, Mr. Lundy stated that President Carter had signed on July 25 the FY 79 Supplemental Appropriation Bill (PL 96-38) providing \$20,000,000 for the Urban Parks and Recreation Program, and HCRS expects to have this committed to grant awards by September 30, 1979.

In response to questions, Mr. Lundy stated the seven cities in Washington eligible for Urban Park and Recreation Funds are: Bellingham, Everett, Seattle, Tacoma, Pasco, Yakima and Spokane.

Mr. Wilder noted the reduction would cause somewhere around \$3.3 million to become available for the State of Washington -- with close to a 50/50 split between state and local agencies. The November funding session will therefore be a challenge. At this time there are requests for assistance in funding \$21 million worth of projects on hand with the IAC for the November 15-16, 1979 funding session. The legislative intent seems to imply that the State Bond monies and most of the other IAC funds are to be matched by federal funding. Mr. Wilder also stated that the Urban Recovery Act program is unique, that the IAC may be involved in the future. He also reported on letters sent to the Washington State Congressional delegation by himself, as Administrator of the IAC, and by local governmental entities urging that the LWCF funds be reinstated, emphasizing the needs in not only Washington State, but other states as well.

Mr. Larsen asked if the local agencies which have applied for funds have been advised of the current situation concerning LWCF funds. Mr. Wilder stated they had and had been most supportive of attempting to assist in the efforts to obtain reinstatement of these monies. In response to Mr. Larsen's question whether the local agencies would be willing to scale down their projects should the funding be extremely critical, Mr. Wilder informed him that this was a process by staff, that such situations had occurred in the past and during evaluation of projects for the November meeting all such matters are carefully reviewed so that the staff brings to the Committee the best projects within the funding limitations. Mr. Wyman asked how soon the Congress would act on the amount of funds actually to be apportioned in the LWCF program. Both Mr. Wilder and Mrs. Brostrom stated that the appropriation amount would probably be known in October and that the guidelines for the local projects are adequate, that funding would be in a fair and equitable manner following staff's review and evaluation process.

Introductions: At this point, Loretta Slater, State Trails Committee Chairman was introduced, as well as Mr. John Wood, a visiting research scientist from Australia; Mr. John Ballweg, new appointee to the Technical Advisory Committee (local) replacing Bill Fearn; Dave Simmons & Honorable Brad Johnson, City of Cashmere.

In response to Mr. Bulley, Mr. Kenn Cole, Chief, Management Services, stated that the available funding for November would be \$3.3 million from the federal source. Mr. Tveten noted that state agencies would receive approximately half of that amount, thus there would be only \$1.67 million for local agencies. Mrs. Brostrom added there would also be state monies and local matching share.

II B. I. Fund Summary Report: Mr. Kenn Cole referred to memorandum dated August 6, 1979, "Adjusted Fund Summary" which had been sent to the Committee members, and the corrected/adjusted Fund Summary distributed to the Committee dated 8/3/79.

Corrections were: Local Agencies' balance LWCF: \$120,208.30 rather than \$333,665.50; and typographical error in Ref. 28 column, State Parks' projects approved by IAC should be \$4,178,298.89 rather than \$4,178,173.10.

Kenn Cole outlined the Adjusted Fund Summary which would be a more meaningful record for the Committee and the State agencies actively involved in the program. The new Summary reflects the funds that are available to carry out the appropriation authority granted by the Washington State Legislature. Mr. Kenn Cole stated the Legislature has gone to line-itemmed projects (1977-79 biennium and current biennium) and the IAC has established its Master List concept. The Fund Summary was originally established and maintained as a cumulative record of the cash available in the Outdoor Recreation Account from the various sources. There has not necessarily been any relationship between the appropriation authority and the funds available. Managers of the projects were therefore sometimes dealing with "unreal" fund resources when they attempted to use the report in relationship to their agency's appropriation. The new procedure will give an accurate, clear picture of the financial situation of the state agencies, and in no way affect the Master Lists approved by the Committee (either in the past or in this present biennia). Kenn Cole stated savings occurring on various projects would be applied to other legislative line-items as they have in the past (with the exception of federal dollars which have been obligated for projects: if the project has exceeded the three-year interval of availability those funds saved must be lapsed to the federal HCRS according to federal directive).

Following discussion, Kenn Cole pointed out there was an additional adjustment affecting State Parks' balance and that it would be necessary to put back into their balance approximately \$98,000. Mr. Tveten, Acting Director of State Parks and Recreation Commission, complimented Mr. Cole on the new report, stating it would assist his agency in reconciling fund balances.

II C. PROJECT SERVICES: Mr. Glenn Moore, Chief, Projects Services, referred to memorandum of staff dated August 10, 1979, "Project Services Division Report", noting the following:

1. Fifty-nine applications have been received from forty-three local agencies for the November 1979 funding session consideration. Listing of the projects was attached (a readout from the new computer terminal program). Technical Advisory Committee review of these projects takes place September 5-7, Olympia, with the Evaluation Team review and scoring session scheduled October 2-9 in Spokane. Staff will prepare recommendations for the November session following these meetings.

2. Administrative Cost Increases:

a. State Parks and Recreation Commission, Grayland Beach Phase 2, Acquisition - #77-501A: Cost increase of \$1,600 approved by the Administrator; to acquire two of the six parcels within the project.

b. Town of Colton, Colton Park, #78-023D: \$2,000 cost increase approved to add provisions for the handicapped to the project.

3. Master List Projects Administratively Approved:

accepted as a fair and equitable cost of the project; that staff would continue to review these instances on a project-by-project basis.

2. Non-recreational income: Mr. Moore noted that this policy had been moved from Manuals #4 and #5 to Manual #7, Approved Project Administration, which was more in keeping with the project flow and these questions arise subsequent to project approval by the IAC. Section 07.17, Non-recreational Income Derived During the Project Contract Period states that gross non-recreational income that accrues to an IAC assisted area during the project period per the contract from sources other than the intended recreational use, will be used to reduce the total cost of the project. This is in conformance with HCRS regulations and the gross figure will be used to establish the reduction in total cost of a project, and the proportionate IAC and sponsor's shares will be reduced accordingly.

Also, in Section 07.18, Non-recreational Income After the Project Contract Period, wording was changed to indicate, "the gross non-recreational income accruing subsequent to the project ending date must be used only to offset expenses of operation and maintenance of the facility funded, or for park and recreation capital acquisition and development, unless precluded by a state law." Mr. Tveten asked that careful review be made in those projects where there might be a grazing lease which is non-recreational, yet for good management and protection of the land, it should be considered as recreational cost. Staff replied these types of project costs could be reviewed, and that in the past they have been considered recreational costs. Mr. Wilder noted that the intent of the funds distributed is for recreation use and there have been situations in the states where this has been abused, thus the HCRS regulations evolved.

3. State Agencies' Master List:

(a) Review of State Agencies' Projects by the TAC: Mr. Moore explained the intent of staff to insure review of all projects by the state agencies' representatives. Though there will not be a TAC meeting set up especially for such review, the staff will provide each of the state agencies (and any interested individuals) copies of the Master Lists of State Agencies' projects for their information, as well as project resumes giving various details on the projects. Mr. Bulley accepted this procedure but suggested staff send the information early in order that there would be time for a thorough review of the projects. Should there be problems pertaining to Transportation (or some other agency), these could be brought to staff's attention in a timely manner. If it is found that this method of review of State Agencies' projects creates problems, the state agencies will so inform the IAC staff.

(b) Approval of Master List by Interagency Committee: Staff felt adoption of the Master List by the Committee is an important step in the process and should not be eliminated. It allows for administrative approval once all criteria are met and is a responsibility which should be maintained.

Mr. Wilder suggested adding the words "interpretation of the" to the motion contained in the kit material...the sentence to read, "It is further resolved that the Administrator may use discretion as to whether any interpretation of the policy or procedure adversely or beneficially affects sponsors of current approved projects and....." Mrs. Brostrom suggested changing the motion to include following the wording "...have been revised and are in keeping with the adopted rules of the IAC, with clarification of Section 04.11 to allow the flexibility to consider development project assessment costs on a project-by-project basis."

Mr. Bulley suggested that the last line of the motion contain the word "policies and"-- "if in keeping with the adopted policies and rules of the Committee."

IT WAS MOVED BY MRS. AVERY, SECONDED BY MR. BULLEY THAT

WHEREAS, THE INTERAGENCY COMMITTEE HAS A NEED TO ISSUE POLICY AND PROCEDURES TO STATE AND LOCAL UNITS OF GOVERNMENT RELATING TO THE GRANT-IN-AID PROGRAM OF THE IAC, AND

WHEREAS, PARTICIPATION MANUALS ONE (1) THROUGH NINE (9) HAVE BEEN REVIEWED AND ARE IN KEEPING WITH THE ADOPTED RULES OF THE IAC, WITH CLARIFICATION OF SECTION 04.11 TO ALLOW THE FLEXIBILITY TO CONSIDER DEVELOPMENT PROJECTS ASSESSMENT COSTS ON A PROJECT-BY-PROJECT BASIS;

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES AND ADOPTS PARTICIPATION MANUALS ONE (1) THROUGH (9):

- #1 - GENERAL INFORMATION ON HOW TO OBTAIN GRANT-IN-AID FUNDING FOR OUTDOOR RECREATION PROJECTS
- #2 - INFORMATION ON MEETING PLANNING ELIGIBILITY REQUIREMENTS
- #3 - ACQUISITION PROJECT POLICY AND PROCEDURE
- #4 - DEVELOPMENT PROJECT POLICIES AND PROCEDURE
- #5 - APPLICATION POLICY AND PROCEDURE
- #6 - PROJECT EVALUATION SYSTEM
- #7 - APPROVED PROJECT ADMINISTRATION
- #8 - REIMBURSEMENT PROCEDURE AND POLICY
- #9 - SPECIAL POLICY AND PROCEDURES APPLICABLE ONLY TO STATE AGENCIES

IT IS FURTHER RESOLVED THAT THE ADMINISTRATOR MAY USE DISCRETION AS TO WHETHER ANY INTERPRETATION OF THE POLICY OR PROCEDURE ADVERSELY OR BENEFICIALLY AFFECTS SPONSORS OF CURRENT APPROVED PROJECTS AND FURTHER AUTHORIZES THE ADMINISTRATOR TO MAKE ADJUSTMENTS IN THE APPLICATION OF THE PARTICIPATION MANUALS AS MAY BE NECESSARY DUE TO CHANGES;

BE IT FURTHER RESOLVED THAT THE ADMINISTRATOR IS AUTHORIZED TO MAKE ADJUSTMENTS IN THE PARTICIPATION MANUALS AS MAY BE NECESSARY DUE TO CHANGES IN FEDERAL POLICIES OR PROCEDURES AS THEY ARE EFFECTUATED OR WHICH WILL CAUSE GREATER EFFICIENCY TO PROJECT ADMINISTRATION PROCEDURE FOR EITHER THE SPONSOR OR COMMITTEE STAFF IF IN KEEPING WITH THE ADOPTED POLICIES AND RULES OF THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

III. B. PROJECT CHANGES: Mr. Moore referred to memorandum of staff dated August 10, 1979, concerning projects in Clallam County, Wahkiakum County Port District #1, and the Town of Pe Ell as follows:

1. Clallam County, Blue Ribbon Farm Acquisition, IAC #78-085A, Withdrawal: Although the County has held numerous discussions with the owner, neither the land donation nor a commitment of County funds has been made towards completion of the acquisition making the viability of the project doubtful. Total project cost was \$585,000 - LWCF \$240,712; IAC \$51,788 (Ref. 28); Local \$292,500 (land donation). Mr. Moore advised that the Clallam County Park Board had taken action to request that the project be withdrawn by the Committee.

2. Port District #1, Wahkiakum County, Elochoman Marina, IAC #79-016D, Withdrawal: Since no progress has been made towards completion of the project, the Port has requested it be withdrawn. Also the Port has advised of a change in their desired use of the space within the Marina/Boat Basin area. Total project cost was \$261,000 - \$95,500 LWCF; \$35,500 IAC share (Init. 215); and sponsor's share \$130,500. In response to the Chairman's question, Mr. Moore stated that the first phase of the project could function adequately without phase 2 being implemented.

3. Town of PeEll, Pool Development, IAC #78-012D, Withdrawal: Mr. Moore advised that the Town of PeEll had not been able to commit its share to the project due to other funding priorities within the Town, therefore staff recommended withdrawal. There have been significant increases in costs of the project because of the delay and it is no longer financially viable. There followed discussion on whether the IAC had the authority to withdraw the project under the terms of the Project Contract. Mr. Moore referred to Section 11 of the contract which indicates that the IAC may withdraw the project if the contracting party has failed to make satisfactory progress to complete the project or will be unable to complete it or any portion of it within a certain timeframe. Mrs. Brostrom suggested qualifying the motion to allow the Assistant Attorney General to review the legality of withdrawal. Mr. Bulley concurred with this suggestion.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. BULLEY THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE PORT DISTRICT #1 OF WAHAKIAKUM COUNTY - CATHLAMET MARINA PHASE 2 PROJECT ON NOVEMBER 2, 1978, THE CLALLAM COUNTY BLUE RIBBON FARM ACQUISITION PROJECT ON MARCH 30, 1978, AND THE PE ELL POOL DEVELOPMENT PROJECT ON MARCH 30, 1978, AND

WHEREAS, NEITHER THE CLALLAM COUNTY OR TOWN OF PE ELL HAS BEEN ABLE TO GUARANTEE ITS TOTAL FINANCIAL OBLIGATION TO COMPLETE THE PROJECTS AS APPROVED, AND THE PORT DISTRICT #1 OF WAHAKIAKUM COUNTY HAS REQUESTED WITHDRAWAL OF THE CATHLAMET MARINA PHASE 2 PROJECT,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE APPROVED IAC PARTICIPATION BE WITHDRAWN FROM THE SUBJECT CLALLAM COUNTY AND PORT DISTRICT #1 OF WAHAKIAKUM COUNTY PROJECTS, AND THE PROJECT CONTRACT WITH THE TOWN OF PE ELL BE TERMINATED SUBJECT TO THE CONCURRENCE BY THE ASSISTANT ATTORNEY GENERAL ASSISTING THE IAC THAT THE INTERAGENCY COMMITTEE IN TAKING THIS ACTION TO WITHDRAW THE PE ELL PROJECT IS IN KEEPING WITH THE LAWS OF THE STATE OF WASHINGTON AND SECTION (11) OF THE INTERAGENCY COMMITTEE/TOWN OF PE ELL CONTRACT; AND SHOULD THE ASSISTANT ATTORNEY GENERAL INFORM THE INTERAGENCY COMMITTEE THAT IT DOES NOT HAVE THE AUTHORITY TO TAKE THIS ACTION, STAFF IS HEREBY DIRECTED TO MEET WITH THE OFFICIALS OF THE TOWN OF PE ELL TO NEGATE THE AGREEMENT.

AND BE IT FURTHER RESOLVED THAT THE \$598,250 OF OUTDOOR RECREATION FUNDS HEREBY RELEASED ARE TO BE MADE AVAILABLE FOR EXPENDITURE FOR LOCAL AGENCY PROJECTS, AS FOLLOWS:

<u>REFERENDUM 28</u>	<u>INITIATIVE 215</u>	<u>LWCF</u>
\$ 174,750	\$ 35,500	\$ 240,712
51,788	_____	95,500
\$ 226,538	\$ 35,500	\$ 336,212

4. City of Cashmere, Pool Renovation, IAC #79-020D, Cost Increase: Mr. Eugene Leach, Project Specialist, referred to memorandum of staff dated August 10, 1979, outlining the need for a cost increase of \$25,228 from the Interagency Committee (LWCF funds). These funds are needed to provide for additional cost involved in fiberglass installation for the pool plus other costs being borne by the City as the project experienced other cost overruns. Mr. David Simmer, Supt. of Utilities (Parks Director), City of Cashmere, addressed the Committee stating:

(a) At the time the grant was awarded to the City of Cashmere, it accepted a reduction in the IAC share of the project to \$108,000 due to limited funding at that time available from the IAC;

(b) The City sold \$125,000 worth of bonds and used another \$24,000 from its operation funds to add with the \$108,000 IAC grant.

(c) Bathhouse is being constructed; mechanical room is almost finished; but City has a problem with the pool tank. Using the fiberglass is an economical way to solve the problem: will no longer need to paint the pool and it will save maintenance costs each year; there is a five-year guarantee; after five year period repairs if necessary to the pool can be made by the City of Cashmere.

Mrs. Brostrom commended the City of Cashmere for its project and the fact that they will be accepting an additional \$41,000 increase in City funds as well. The increase for the IAC is only 23%.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. ANDERSON THAT

WHEREAS, THE CITY OF CASHMERE HAS INVESTIGATED ALTERNATIVE METHODS AND PROVIDED ADDITIONAL CITY FUNDS TOWARDS COMPLETING THE POOL RENOVATION PROJECT (#79-020D) APPROVED BY THE IAC NOVEMBER 2, 1978, WITHIN THE APPROVED FUNDING, AND

WHEREAS, IT WILL BE NECESSARY FOR THE CITY TO INCUR ADDITIONAL EXPENSE TO RENOVATE THE POOL DUE TO THE POOR CONDITION OF THE POOL TANK, AND

WHEREAS, THE CITY HAS REQUESTED THE TOTAL PROJECT COST BE INCREASED, ALONG WITH AN INCREASE IN THE IAC FUNDING,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT AN INCREASE IN THE LAND AND WATER CONSERVATION FUNDING OF THIS PROJECT IN THE AMOUNT OF \$25,228 BE APPROVED, WITH THE TOTAL PROJECT COST INCREASED FROM \$216,000 TO \$282,228, AND THE REVISED FUNDING TO BE AS FOLLOWS:

<u>TOTAL COST</u>	<u>CITY OF CASHMERE</u>	<u>IAC (LWCF)</u>
\$ 282,228	\$ 149,000	\$ 133,228

MOTION WAS CARRIED.

III. 5. Portage Island, Conversion of Project: Mr. Wilder referred to memorandum of staff dated August 10, 1979, and a flipchart presentation concerning the Portage Island Project and conversion of use intent.

- a. Four projects were approved for the Portage Island area - 800 acres acq.
- b. Each project involved init. 215 monies. LWCF funds are also in the projects.
- c. Approval of the projects was based upon the County securing access to the Island from the Lummi Indian Tribe, owners of the tidelands surrounding the Island (including tombolos which allow unimproved access from the mainland at low tide).

d. In 1966 a right-of-way was obtained from the Tribe; in 1976 the Bureau of Indian Affairs terminated the right-of-way at the request of the Tribe.

e. Memorandum Agreement: This would transfer jurisdiction of Portage Island to the Lummi Tribe upon payment of a specified amount to the County. This concept would have the Tribe enter into an agreement with the IAC, the Tribe to be held solely responsible for operation as a public park. Boating oriented use of the Island would not be allowed; construction of major launching and marina facilities would not be compatible, and the Tribe has voiced opposition to any boating use.

f. Since boating use is going to be neither practical nor legally possible, staff has no alternative but to recommend the Committee declare a conversion in use has occurred (RCW 43.99.100).

g. The County will need to identify a suitable replacement of equal fair market value and of nearly as feasible usefulness and location.

Mr. Wilder recommended to the Committee the following:

a. Before title can be transferred to the Lummi Indian Tribe, the IAC and the HCRS must approve a proposed park plan and must agree to transfer the State and Federal restrictions on use from the County to the Tribe;

b. The Agreement Memorandum should be supported as to its intent; assurance must be given that the interest of the IAC and the citizens of Washington is upheld;

c. An agreement should be developed between the IAC and the County of Whatcom as to their responsibilities and commitments;

d. An agreement should also be developed between the IAC and the Lummi Indian Tribe as to what is expected when the transfer occurs;

e. The IAC must obtain concurrence from the HCRS as to the process and the action proposed;

f. The IAC must review and approve or disapprove all agreements before final execution.

g. The Administrator of the IAC would work to implement this process through the Assistant Attorney General, the Lummi Indian Tribe and the County of Whatcom.

In the ensuing discussion it was pointed out that replacement of equal fair market value and as nearly as feasible usefulness and location might possibly be Semiahmoo Spit which the County is attempting to acquire. Also the difference in value of land over the years was mentioned, and Mr. Wilder stated the Bureau of Indian Affairs had quoted a figure of about \$1.2 million for the Portage Island projects in which the IAC had had involvement. The possibilities of the Lummi Tribe submitting an application to the IAC for a new project, a more passive park with the boater oriented elements deleted from it, was discussed. Mrs. Brostrom stated such action would constitute a new project, separate and apart from the conversion and replacement by Whatcom County. Mr. Bulley felt the Committee would need to resolve the problem no matter what steps were taken, and that the Administrator ought to be authorized to work out the arrangements in the manner he had presented to the Committee, coming back to the Committee with a proposed resolution for action.

IT WAS MOVED BY MR. BULLEY, SECONDED BY MR. WYMAN THAT THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE CONTINUE WORKING WITH THE COUNTY OF WHATCOM AND THE LUMMI

INDIAN TRIBE REGARDING THE PORTAGE ISLAND IAC PROJECTS IN ORDER TO FORMULATE A PROPOSED RESOLUTION FOR ACTION BY THE INTERAGENCY COMMITTEE, AND THAT HE RETURN TO THE INTERAGENCY COMMITTEE FOR DETERMINATION OF THE METHODS TO BE FOLLOWED TO ASSURE THE CONVERSION IS COMPLETED IN ACCORDANCE WITH STATE LAW AND IN THE BEST INTERESTS OF THE CITIZENS OF THE STATE OF WASHINGTON.

MOTION WAS CARRIED.

III. B. 6. Department of Game, Lake Ketchum, IAC #77-711D, Cost Increase: Mr. Ron Taylor, Project Specialist, referred to memorandum of staff dated August 10, 1979, concerning the cost increase request of the Department of Game for Lake Ketchum Project, #77-711D. The Department had experienced cost overruns caused by increased costs of asphalt paving and making facilities accessible for the handicapped. Though the Department of Game had recommended a cost increase of \$4,610, staff had deleted \$490.10 for engineering and inspection costs since these were already included as a part of the total cost of the original project. Doris Gambill, representative from the Department of Game, concurred with staff.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. TVETEN, THAT

WHEREAS, ON SEPTEMBER 28, 1976, THE INTERAGENCY COMMITTEE HAD APPROVED THE DEPARTMENT OF GAME PROJECT PROPOSAL TO DEVELOP AN ACCESS ROAD, PARKING AREA AND TOILET FACILITIES ON LAKE KETCHUM, TO PROVIDE FOR PUBLIC FISHING AND BOATING AT A TOTAL COST OF \$17,660 (50% INIT. 215, 50% LWCF), AND

WHEREAS, THE DEPARTMENT OF GAME HAD SUBMITTED A REQUEST FOR A COST INCREASE TO COVER CERTAIN COST OVERRUNS AND INCREASES IN COSTS TO PROVIDE OTHER ITEMS,

AND WHEREAS, STAFF HAD DETERMINED THAT ALL COSTS OTHER THAN ADDITIONAL ENGINEERING AND SUPERVISION FEES ASSOCIATED WITH THE COST OVERRUNS WERE JUSTIFIED AND NECESSARY TO THE PROJECT,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE DEPARTMENT OF GAME, LAKE KETCHUM PROJECT (IAC #77-611D) COST INCREASE OF \$4,120 BE APPROVED WITH THE TOTAL PROJECT COST REVISED FUNDING AS FOLLOWS:

<u>TOTAL COST</u>	<u>INITIATIVE 215</u>	<u>LWCF</u>
\$ 21,780	\$ 12,950	\$ 8,830

THE ADDITIONAL FUNDING IS TO COME FROM UNCOMMITTED BALANCES IN THE DEPARTMENT OF GAME'S APPROPRIATION.

MOTION WAS CARRIED.

III. B. 7. Department of Game, North Lake, IAC #69-611D, (Boating Access Dev. FY-71) Conversion: Mr. Taylor referred to memorandum of staff dated August 10, 1979 concerning the Department of Game's North Lake project (IAC #69-611D) conversion. An exchange of lands involving the Weyerhaeuser Company property and State School Land under indefinite lease from the Department of Natural Resources was explained. Following discussion, IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON MARCH 3, 1970, APPROVED THE DEPARTMENT OF GAME BOAT LAUNCH DEVELOPMENT .FY 71 (#69-611D) WHICH INCLUDED DEVELOPMENT OF THE 1.4 ACRE NORTH LAKE SITE LOCATED ON STATE SCHOOL LAND LEASED FROM THE DEPARTMENT OF

NATURAL RESOURCES, AND

WHEREAS, THE WEYERHAEUSER COMPANY HAS REQUESTED THE NORTH LAKE SITE BE EXCHANGED WITH THE DEPARTMENT OF NATURAL RESOURCES FOR COMPANY-OWNED LAND OF EQUAL VALUE LOCATED ELSEWHERE IN THE STATE IN ORDER THAT THE COMPANY MAY EXPAND ITS CORPORATE HEADQUARTERS COMPLEX ALONG THE WEST SHORE OF THE LAKE ON CONTIGUOUS COMPANY-OWNED LAND, AND,

WHEREAS, THE WEYERHAEUSER COMPANY HAS PROPOSED TO DONATE APPROXIMATELY 5.5 ACRES OF COMPANY-OWNED LAND AT THE NORTHWEST END OF NORTH LAKE AND DEVELOP THE SITE AT THE COMPANY'S EXPENSE, FACILITIES AT LEAST EQUAL TO THOSE EXISTING ON THE CURRENT SITE, AND,

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION MEETS THE CRITERIA SET FORTH IN IAC PARTICIPATION MANUAL 07.17B DEVELOPMENT PROJECTS - CONVERTED,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF GAME TO CONVERT THE 1.4 ACRE NORTH LAKE BOAT ACCESS SITE DEVELOPED AS PART OF THE BOAT LAUNCH DEVELOPMENT FY 71 PROJECT (#69-611D) IN EXCHANGE FOR APPROXIMATELY 5.5 ACRES OF LAND LOCATED AT THE NORTHWEST END OF NORTH LAKE TO BE DONATED IN FEE TITLE TO THE DEPARTMENT OF GAME BY THE WEYERHAEUSER COMPANY AND DEVELOPED AT THE COMPANY'S EXPENSE WITH FACILITIES AT LEAST EQUAL TO EXISTING AT THE CURRENT SITE, IS APPROVED;

PROVIDED, HOWEVER, THAT THE LEASE ON THE CURRENT SITE NOT BE TERMINATED AND THE CURRENT SITE NOT ABANDONED OR EXCHANGED UNTIL AFTER THE ABOVE-REFERENCED REPLACEMENT SITE DONATION HAS BEEN EXECUTED AND DEVELOPMENT HAS BEEN COMPLETED TO THE SATISFACTION OF THE DEPARTMENT OF GAME AND THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION. THE ADMINISTRATOR IS AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS FOLLOWING RECEIPT OF THE DEED, DEED-OF-RIGHT AND POLICY OF TITLE INSURANCE FOR THE PROPERTY RECEIVED AND FINAL APPROVAL OF THE DEVELOPMENT BY THE DEPARTMENT OF GAME AND THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.

MOTION WAS CARRIED.

III. B. 8. Department of Natural Resources, Green Mountain Vista, IAC #70-701A/#71-702D, Conversion: Mr. Larry Fairleigh, Project Specialist, referred to memorandum of staff dated August 10, 1979, concerning the conversion of the Green Mountain Vista projects (#70-701A/#71-702D). Mr. Fairleigh stated the Department of Natural Resources had requested the IAC staff to reduce the approved scope of the project, removing all facilities from the vista leaving only the access road, parking and a fence. There would be no replacement of facilities elsewhere. IAC staff inspected the project and found that in its current state (vandalism of facilities) it is no longer a viable recreation area and an apparent conversion of an outdoor recreation area has occurred in reference to IAC Participation Manual #7 - Section 07.17B. Staff felt the facility developed has changed from the recreational use upon which it was approved by the Committee.

Mrs. Brostrom asked why both acquisition and development were being considered for abandonment by IAC staff. Mr. Fairleigh replied it was staff's contention that the site does not meet the intent for which the property was acquired and developed. Mrs. Brostrom felt the site could be used as a facility without picnic units, restroom, group fire ring, etc., that the access road and parking would be available for use. Mr. Morris Boles, representative TAC from DNR, commented on the vandalism of the

site and the fact that it was signed from time to time and the signs were destroyed. The breakdown in lease acquisition and development summary sheet was reviewed by the Committee; acquisition being \$4,195 for 10 acres via a 50-year lease; and \$59,053 for development which had included access road, parking, restrooms, picnic units and group fire ring.

Mr. Tveten mentioned that the vandalism was not unique to DNR projects, that State Parks and other agencies experience the same thing. He felt the project was not a conversion but a reduction in scope of 10%. Everything else is still available to the public and the site is a vista viewpoint. In the following discussion, it was brought out that the roads and trails had cost \$49,000; picnic units/restroom \$2,000; park and interpretive area \$6,000, and other features \$2,000. The major expense had been for the roads and trails. Bert Cole pointed out that the site was mainly for public sightseeing, not picnicking, though people could picnic there even if there were no tables for them to use. Since there appeared to be a question whether the project was a conversion or change in scope, the Chairman asked staff to hold the project in abeyance and come back to the Committee with a policy statement defining "conversion" and "reduction in scope" which will aid the Committee members in clarifying what these two terms mean. The Committee concurred.

III. B. 9 Spokane County, Site Planning Project, ORV #78-27-P, Withdrawal: Mr. Greg Lovelady, Planner, Off-Road Vehicles Program, referred to memorandum of staff dated August 10, 1979, which recommended the withdrawal of the Spokane County's Site Planning Off-Road Vehicle Project #78-27-P. The County had informed staff they desired to abandon the project due to the lack of an adequate land base for a controlled "minibike" track on an undeveloped portion of the Spokane County Fairgrounds.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. COLE THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAD APPROVED THE COUNTY OF SPOKANE'S FAIR GROUNDS SITE PLANNING PROJECT (#ORV 78-27P) ON NOVEMBER 3, 1978, AND

WHEREAS, THE COUNTY HAD INFORMED THE STAFF OF THE INTERAGENCY COMMITTEE OF ITS DESIRE TO WITHDRAW THE PROJECT DUE TO THE LACK OF AN ADEQUATE LAND BASE,

NOW, THEREFORE, BE IT RESOLVED THAT THE APPROVED IAC PARTICIPATION IN THIS PROJECT BE WITHDRAWN AND THAT THE \$10,000 OF OFF-ROAD VEHICLE DEPOSITS TO THE OUTDOOR RECREATION ACCOUNT BE RELEASED AND MADE AVAILABLE FOR EXPENDITURE FOR OTHER APPROVED OFF-ROAD VEHICLE PURPOSES.

MOTION WAS CARRIED.

III. C. 1979-81 STATE AGENCIES' MASTER LISTS: Mr. Glenn Moore referred to memorandum of staff dated August 10, 1979, "State Agency Master List - 1979-81 Biennium". A corrected Master List for the Department of Fisheries was distributed to each Committee member. Mr. Moore noted the following:

a. \$17,941,925 total includes: 16 DNR projects; 17, Fisheries; 12, Game Department; 1 General Administration, and 34 State Parks and Recreation Commission.

b. Corrections for the State Parks and Recreation Commission were:

Item 22 - Green River - "between Auburn and Tukwila" rather than "Seattle and Kent" as indicated.

Item 23 - Camp Wooten - includes a shelter within facilities to be improved.

The Chairman called for comments on each state agencies' master list. There were none for DNR, Fisheries, Game or General Administration. Mr. Wyman asked if State Parks was purchasing the observatory at Goldendale; Mr. Tveten responded in the affirmative, stating money was included for this purpose and that State Parks will be negotiating with the City of Goldendale since they hold the title to the land and building. The appraisal is expected to be more than \$100,000, but the City of Goldendale will sell for \$100,000.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MRS. AVERY THAT

WHEREAS, THE IAC HAS ADOPTED A PROCEDURE FOR THE ADMINISTRATIVE APPROVAL OF STATE AGENCIES' PROJECT APPLICATIONS AS CONTAINED IN PARTICIPATION MANUAL NUMBER 9, SECTION 09.04, AND

WHEREAS, THE MASTER LISTS AS INCLUDED IN APPENDIX "C" TO THESE MINUTES CONTAIN PROJECTS WHICH APPEAR TO BE ELIGIBLE FOR EXPENDITURE FROM THE OUTDOOR RECREATION ACCOUNT,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY ADOPTS THE MASTER LISTS AS CONTAINED IN APPENDIX "C" TO THESE MINUTES AND AUTHORIZES THE ADMINISTRATOR OF THE IAC TO EXPEDITE THE APPLICATIONS FOR AND THE ALLOCATION OF APPROPRIATE FUNDS TO THOSE PROJECTS THAT ARE FOUND TO BE IN KEEPING WITH THE POLICIES AND PROCEDURES OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.

<u>AGENCY</u>	<u>PREVIOUS BIENNIUM CARRY-OVER TOTALS</u>	<u>1979-1981 BIENNIUM TOTALS</u>	<u>GRAND TOTAL</u>
NATURAL RESOURCES	\$ 671,215	\$ 1,812,000	\$ 2,483,215
FISHERIES	1,372,660	2,197,000	3,569,660
GAME	-	894,000	894,000
GENERAL ADMINISTRATION	-	60,000	60,000
PARKS & RECREATION COMM.	1,465,050	9,470,000	10,935,050
TOTAL	\$ 3,508,925	\$ 14,433,000	\$17,941,925

MOTION WAS CARRIED.

III. D. ADVISORY COMMITTEES TO THE IAC - REPORT: Mr. Wilder referred to memorandum of staff dated August 10, 1979, "Local Technical Advisory Committee Appointments". Recommendation was made for the reappointment to the TAC of Martin Carty, Cowlitz

County Parks and Recreation Director, and new appointment of John Ballweg, Director, Parks and Recreation, City of Pullman (to replace William S. Fearn Supt., Parks and Recreation, Spokane).

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. LARSEN, THAT THE INTERAGENCY COMMITTEE CONCUR WITH THE ADMINISTRATOR IN THE REAPPOINTMENT OF MARTIN CARTY TO THE LOCAL AGENCIES' TECHNICAL ADVISORY COMMITTEE. (TERM TO EXPIRE: 6-30-1981) MOTION WAS CARRIED.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. ANDERSON, THAT THE INTERAGENCY COMMITTEE CONCUR WITH THE ADMINISTRATOR IN THE APPOINTMENT OF JOHN BALLWEG, CITY OF PULLMAN, TO THE LOCAL AGENCIES' TECHNICAL ADVISORY COMMITTEE. (TERM TO EXPIRE: 6-30-81) MOTION WAS CARRIED.

Mr. Wilder then commented on the changes taking place in the personnel of the Technical Advisory Committees: Al O'Donnell would be taking on other assignments in the Department of Natural Resources and will be replaced on the TAC by Morris Boles; William Fearn would be leaving the TAC and replaced by John Ballweg. The Committee passed the following resolutions and concurred with the Administrator that Certificates of Appreciation should be sent to Mr. O'Donnell and Mr. Fearn: MOTIONS WERE MADE BY MR. WYMAN, SECONDED BY MR. BILLINGSLEY.

WHEREAS, ALBERT R. O'DONNELL, RECREATION SPECIALIST WITH THE DEPARTMENT OF NATURAL RESOURCES, HAS SERVED ON THE INTERAGENCY COMMITTEE'S TECHNICAL ADVISORY COMMITTEE THE PAST TEN YEARS AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION AREAS AND FACILITIES;
AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN HIS NEW DUTIES AND RESPONSIBILITIES WITHIN THE DEPARTMENT OF NATURAL RESOURCES,

NOW, THEREFORE, BE IT RESOLVED, THAT IN RECOGNITION OF AL O'DONNELL'S ASSISTANCE TO THE INTERAGENCY COMMITTEE WHILE SERVING AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE IN PERFORMING HIS DUTIES AND RESPONSIBILITIES, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO AL O'DONNELL FOR HIS SERVICE IN HIS SPECIALIZED FIELD RELATED TO OUTDOOR RECREATION FACILITIES ACQUISITION AND DEVELOPMENT,

AND, RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE COMMISSIONER OF PUBLIC LANDS, DEPARTMENT OF NATURAL RESOURCES, IN RECOGNITION OF MR. O'DONNELL'S SERVICES, WITH A COPY AND LETTER OF APPRECIATION TO AL O'DONNELL.

MOTION WAS CARRIED.

WHEREAS, WILLIAM S. FEARN, DIRECTOR, PARKS AND RECREATION, CITY OF SPOKANE, HAS SERVED ON THE INTERAGENCY COMMITTEE'S TECHNICAL ADVISORY COMMITTEE THE PAST TEN YEARS AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION AREAS AND FACILITIES;
AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN HIS CAREER IN PARKS AND RECREATION,

NOW, THEREFORE, BE IT RESOLVED, THAT IN RECOGNITION OF WILLIAM FEARN'S ASSISTANCE TO THE INTERAGENCY COMMITTEE WHILE SERVING AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE IN PERFORMING HIS DUTIES AND RESPONSIBILITIES, THE COMMITTEE DOES HEREWITH EXTEND ITS THANKS AND APPRECIATION TO WILLIAM FEARN FOR HIS SERVICE IN HIS SPECIALIZED FIELD RELATED TO OUTDOOR RECREATION FACILITIES ACQUISITION AND DEVELOPMENT,

AND, RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE MAYOR OF THE CITY OF SPOKANE, IN RECOGNITION OF MR. FEARN'S SERVICES, AND TO THE EXECUTIVE DIRECTOR OF THE ASSOCIATION OF WASHINGTON CITIES, WITH A COPY AND LETTER OF APPRECIATION TO WILLIAM FEARN.

MOTION WAS CARRIED.

Mr. Wilder then gave a presentation on the various committees within the Inter-agency Committee:

1. Technical Advisory Committee - consisting of local and state representatives, formed in 1969; 7 voting members state agencies; 7 voting members, local agencies, with ex-officio members. Responsibilities: Review grant-in-aid projects; procedures and guidelines of the IAC; evaluate projects; etc.
2. Planning Advisory Council - An Ad Hoc body for the review of the Fifth Edition of the Statewide Comprehensive Outdoor Recreation Plan (SCORP). One hundred and nine (109) agencies and organizations from the public, private and special interest sectors. A coordinating committee composed of twenty-six (26) individuals from federal, state, local government, major land owning corporations, resort owners, special interest groups, and the public-at-large was established as a Sub-Committee of the Council to aid staff in the more detailed aspects of SCORP development and review.
3. Off-Road Vehicles Advisory Council: 9 members, plus two alternates, concerned with off-road vehicles program. Purpose: ORV program consultation.
4. State Trails Advisory Committee: 19 members; concerned with statewide trails systems; trail legislation; types and locations (plans and standards); volunteer efforts; and publications re trails.

Work of each Committee has had effect on the IAC in a dynamic manner. Many persons have given of their time in travel to various meetings and attendance for more than two days in some instances. Advisory committee meetings since 1978 were shown as follows:

	<u>TAC</u>	<u>ORVAC</u>	<u>PAC</u>
1978	5 mtgs.	6 mtgs.	3 mtgs.
1979	3 " + state agencies' special meeting	4 "	2 "
FUTURE MEETINGS	Sept. 5-7 Oct. 2-7 & possibly Oct. 10-11	Aug. 24	August 30 Sept. 5 Sept. 6

A problem in communication had been resolved recently by a special meeting with the state agencies to review the current IAC meeting kit material; and the intent to send material to committees when required to keep them apprised of IAC staff actions. Mr. Wilder assured a continuation of staff communication with those involved in the IAC programs, problems and priorities.

Upon completion of Mr. Wilder's presentation, Mr. Billingsley asked that there be liaison with the Congressional delegation in Washington, D.C., and the State Legislature. Mr. Wilder informed him there had been this communication all along and that it would continue. Correspondence is had with Congressional persons and the Administrator has also visited Washington, D.C. on matters of LWCF legislation. Mr. Wilder indicated that the Governor of Washington had also kept in contact on LWCF matters and had just recently written a letter to the Congressional delegation from Washington State on the need for replacement of monies in the Land and Water Conservation Fund.

At this point, Mrs. Brostrom cited the need for the Committee to formalize its relationships with the various committees associated with IAC activities so that the IAC would be prepared with statements of purpose, roles and responsibilities, etc., of these committees since the Legislature will be reviewing the Interagency Committee and its future role. The following Sub-Committee on the Advisory Committees of the IAC was then appointed by the Chairman:

WILLA MYLROIE, Chairman; RICHARD COSTELLO, FISHERIES; JAMES WEBSTER, KING COUNTY; LOUIS LARSEN, SEATTLE. ROBERT WILDER TO WORK WITH THE SUB-COMMITTEE REPRESENTING THE STAFF OF THE IAC.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. WYMAN, THAT THE CHAIRMAN'S APPOINTMENTS TO THE SUB-COMMITTEE ON THE ADVISORY COMMITTEES OF THE IAC BE ACCEPTED.

MOTION WAS CARRIED.

(Break for lunch - 11:58 a.m.)

The Committee reconvened at 1:03 P.M. for Washington Administrative Code 286 Open Public Hearing. QUORUM: BROSTROM, TVETEN, LARSEN, BULLEY, BILLINGSLEY, AVERY, WYMAN, ANDERSON (COLE ARRIVED LATER) - NINE MEMBERS IN ATTENDANCE.

WASHINGTON ADMINISTRATIVE CODE 286
OPEN PUBLIC HEARING

The Chairman asked that those persons desiring to testify on any WAC complete a Participant Registration Card indicating the section of WAC on which they wish to testify; whether they are testifying for or against the section; name, title, and other information desired by the Committee. These to be turned in to the Administrative Assistant.

Mr. Rick Finnigan, Assistant Attorney General, was asked to read the Official Notice calling the Open Hearing to order. Mr. Wilder informed the audience there were sufficient copies of the Revised WACS and Current WACS on the information table for their convenience. Mrs. Brostrom stated the WACS would be reviewed by the Committee on a section by section basis and she proposed that they be adopted on a chapter by chapter basis. She advised the order of business would be: Presentation by Mr. Wilder and Kenn Cole of WACS being revised or added to Chapter 286; responses from individuals or groups; followed by comments from the Committee members and those from the audience or staff. (WACS AS APPROVED BY THE COMMITTEE - APPENDIX D)

WAC 286-04-010 DEFINITIONS:

1. Typo was corrected by Mrs. Brostrom. "TAC" substituted for "IAC".
2. Comments of Mr. Bulley, John Clark, Bert Cole and Rich Costello were reviewed:

W. A. Bulley - suggested Committee continue to approve all appointments to the TAC made by the Administrator.

John Clark - should be notation that state agency representation on the TAC is by appointment by the individual agency head.

Bert Cole - should be revised to read: "TAC means a committee nominated by the Administrator, and approved and appointed by the Interagency Committee, to provide expertise and consultation upon request."

Rich Costello- suggests members, and the role of the TAC, should be approved by the IAC.

RESPONSE: Staff recommended that the proposed definition be changed to read: "Technical Advisory Committee" means a committee of representatives of state and local governmental entities that provides technical expertise and consultation upon request on matters of concern to the interagency committee.

In explanation the following was noted by staff: The Interagency Committee approved by consensus on 9-26-77, a policy identifying the role and responsibilities of the TAC and describing the means of appointment to it; that is, the "seven state agency member representatives to be designated and to serve at the pleasure of those 7

member state agencies on the IAC, while the 7 local agency representatives would be recommended by the Administrator with the concurrence of the IAC from lists submitted by the Washington Association of Cities and the Washington State Association of Counties. This action by the IAC, which is recorded in the minutes of the IAC meeting of 9-26-77, and which is also set forth in Section 467.1.5 of the agency's internal Policies and Procedures Manual, satisfies the concerns expressed by Mr. Bulley, Mr. Clark and Mr. Costello. The other suggested wording would be inaccurate in that the State agency representatives are not appointed by the Committee.

The members of the IAC approved of the wording suggested by staff and asked that it be incorporated into the WACs for filing with the Code Reviser.

There were no questions from the audience.

WAC 286-04-020 - ORGANIZATION AND OPERATIONS:

There were no suggestions or additions pertaining to this section by the Committee or the audience. Mr. Finnigan, Assistant Attorney General, corrected the "typo" fifth line where a parenthetical (3) had been typed for a parenthetical (e). This change will be incorporated into the WACS. (Also references to RCW's at ends of paragraphs will be deleted.)

WAC 286-04-030 GOALS AND OBJECTIVES:

There were no suggestions or additions pertaining to this section by the Committee or the audience. Mr. Finnigan corrected a "typo" in this section: next to the last line the word "recreation" should be "education". This change will be incorporated into the WACS.

WAC 286-04-060 PARTICIPATION MANUALS:

John Clark suggestion: Because term "procedural guidelines" was changed in first line, that references in following sentences should also be changed.

RESPONSE: Staff will change first sentence in the third paragraph of this section to read: Project applicants, sponsors, or other interested parties may petition the Administrator for a waiver or waivers of those ((procedural-guidelines)) items dealing with general administrative matters and procedures within the participation manuals.

Staff further will delete reference to procedural guidelines in the fourth paragraph of that section so that it will read: Petitions for waivers of ((procedural-guidelines-having)) subject matter dealing with committee policy, and those petitions that in the judgment of the Administrator require committee review, shall be referred to the interagency committee for its deliberation.

There were no suggestions or additions pertaining to this section by the Committee or the audience.

WAC 286-04-070 ADMINISTRATIVE AUTHORITY:

Bert Cole suggestion: 286-04-070(2) Suggested adding "consistent with applicable merit system rules" at end of sub-section.

RESPONSE: Staff felt that these actions are by law subject to merit system rules; there is no need to mention this requirement here. Recommended that the section be left as proposed.

Mr. Bert Cole asked specifically that this section be changed in order to clarify the rule. Some agencies find it of assistance with the Personnel Board in many instances. Mr. Finnigan said it was strictly up to the Committee members whether they felt it should be included in the WACS, but it was not necessary. IT WAS MOVED BY ANDERSON, SECONDED BY LARSEN, THAT THE WAC 286-04-070 INCLUDE THE WORDING SUGGESTED BY BERT COLE AND THE POINT (2) WOULD THEN READ: "EMPLOY, DISCIPLINE, AND TERMINATE STAFF, CONSISTENT WITH APPLICABLE MERIT SYSTEM RULES;" MOTION WAS UNANIMOUSLY CARRIED.

There were no other additions or suggestions pertaining to this section by the Committee or the audience.

WAC 286-04-080 FEDERAL OVERLAY AND REQUIREMENTS:

There were no suggestions or additions received concerning this WAC.

Mr. Tveten asked if the Urban Park and Recreation Recovery Act would be a matter for IAC administration. Mr. Wilder replied until it is budgeted into the IAC program, the cities will receive their monies directly but they will continue to come to the IAC for conformance with SCORP, etc. Should the IAC become a partnership in this program, it would be necessary to conform to federal requirements thus the Urban Park and Recreation Recovery Act has been included in this WAC.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. BULLEY THAT THE INTERAGENCY COMMITTEE APPROVE AND ADOPT WASHINGTON ADMINISTRATIVE CODE CHAPTER 286-04 AS AMENDED AND CORRECTED BY THE COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-16-030 APPORTIONMENT OF MONIES BETWEEN STATE AND LOCAL AGENCIES:

There were no suggestions or additions received concerning this WAC.

WAC 286-16-035 APPLICATIONS - DEADLINES.

There were no suggestions or additions received concerning this WAC.

WAC 286-16-040 MATCHING REQUIREMENTS:

IAC Staff: Suggested that after the word "funds" in the sentence being added, add the words "and/or resources".

RESPONSE: Staff recommended that the suggested wording be inserted in the sentence being added, so that it would read: Local agencies must provide written assurance at least 30 days, unless a shorter period is authorized, preceding the funding.

meeting during which any project is to be considered for funding assistance that funds and/or resources are available to provide the required local share of the project.

This wording is appropriate inasmuch as the local agency share of a project can consist of a land donation, in-kind labor, donated labor and/or materials and services, or combinations thereof -- none of which can be defined as "funds".

Mrs. Brostrom asked for a motion to follow staff's recommendation. IT WAS MOVED BY MRS. AVERY, SECONDED BY MR. LARSEN, THAT THE WORDING IN WAC 286-16-040 MATCHING REQUIREMENTS BE INSERTED AS RECOMMENDED BY IAC STAFF. MOTION WAS UNANIMOUSLY CARRIED.

There were no other additions or suggestions to this section by the Committee or the audience.

WAC 286-16-050 PROJECTS ELIGIBLE FOR FUNDING:

Bert Cole suggestion: In the next to last line, "despite" should be changed to "irrespective of"

RESPONSE: Staff recommended substitution of the words "irrespective of" in place of the word "despite" in the next-to-last line of this section so that the last sentence will read: However, from time to time the interagency committee decides as a matter of policy that certain project costs are either eligible or ineligible irrespective of the status of those project costs under the land and water conservation fund act.

There were no other suggestions or additions by the Committee or the audience pertaining to this WAC.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. LARSEN, TO ACCEPT THE SUBSTITUTION OF WORDING IN WAC 286-16-050 AS SUGGESTED BY BERT COLE. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-16-060 LOCAL AGENCY REQUIREMENTS:

John A. Clark suggestion: Believed there is a need to clarify which accepts the local agency comprehensive plans, the committee or the staff, because of the deadline reference in (3) which would result in a significant delay if the committee is the accepting agent. Suggested that acceptance might be delegated to staff.

Merlin Smith suggestion: Suggested that the term "comprehensive" as it described the required local agency park and recreation plan implies a major undertaking that is not necessarily the actual case as is explained in the participation manual. Felt that the implication might act as a deterrent to potential applicants.

RESPONSE: With regard to Mr. Clark's comment, staff recommended that the words "staff of the" be inserted before the words

"interagency committee" in the first and last paragraphs of the section, to make it clear that the committee itself does not have to receive the evidence that a plan is either in effect or in process and does not itself have to accept the plan.

The first paragraph of the section would be changed to read: Local government agencies desiring to participate in the grant-in-aid program must provide evidence to the staff of the interagency committee, at least 30 days before submittal of application, unless a shorter time is authorized by the administrator, that they have a current comprehensive park and recreation plan in effect or that such a plan is currently in the process of being prepared.

The second sentence of the final paragraph of this section would be changed to read: Upon acceptance of the plan by the staff of the interagency committee, the local agency is granted eligibility to submit applications for funding for a five-year period unless otherwise specified by the administrator.

Staff did not recommend deleting the word "comprehensive" from the section as advocated; staff did not believe the term carried a negative or dissuasive connotation in this section of the WACS.

Mr. Bulley suggested delegating the responsibility for approval of the comprehensive plan and its acceptance to the Administrator of the agency rather than to staff. Mr. Finnigan stated this could be done. Mr. Finnigan also noted a "typo" wherein Interagency Committee had been capitalized which is not a practice in WACS.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. BILLINGSLEY, THAT WAC 286-16-060 BE APPROVED AS TO THE WORDING BY STAFF WITH THE EXCEPTION THAT THE WORD "ADMINISTRATOR" IS TO BE SUBSTITUTED FOR "STAFF" IN EACH OF THE REVISED, PROPOSED PARAGRAPHS TO INSURE THAT IT IS THE ADMINISTRATOR WHO ULTIMATELY GIVES APPROVAL OF COMPREHENSIVE PARK AND RECREATION PLANS AND GRANTS ELIGIBILITY TO SUBMIT APPLICATIONS FOR FUNDING TO THE LOCAL AGENCIES. MOTION WAS UNANIMOUSLY CARRIED.

In response to Merlin Smith's suggestion, IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. ANDERSON TO LEAVE THE WORDING "COMPREHENSIVE" WITHIN WAC 286-16-060. MOTION WAS UNANIMOUSLY CARRIED.

Mr. Anderson stated this was a more or less standard phrase and he did not feel it would dissuade local agencies from applying for funding; however, he also felt Mr. Smith's comments were valid in some respects. (There were no additions or suggestions from the audience.)

WAC 286-16-080 GRANT-IN-AID POLICY:

There were no suggestions or additions received concerning this WAC.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. COLE, THAT THE INTERAGENCY COMMITTEE APPROVE AND ADOPT WASHINGTON ADMINISTRATIVE CODE CHAPTER 286-16 AS AMENDED AND CORRECTED BY THE COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-20-010 SCOPE OF CHAPTER:

There were no additions or suggestions received concerning this WAC.

WAC 286-20-020 APPLICATION FORM:

There were no additions or suggestions received concerning this WAC.

WAC 286-20-040 APPLICATION REVIEW:

There were no additions or suggestions received concerning this WAC.

WAC 286-20-060 ACQUISITION PROJECTS - REQUIRED DOCUMENTS AND DEED OF RIGHT TO USE LAND FOR PUBLIC RECREATION PURPOSES:

Bert L. Cole suggestion: Advised that the word "fee" should be inserted in the first sentence to clarify that this requirement shall not apply to lease acquisition. Otherwise, this requirement would be precluded by law if State Trust lands were leased for outdoor recreation purposes.

RESPONSE: Staff recommended that the section be changed to incorporate Mr. Cole's suggestion that fee acquisitions need to be addressed separately from leases, and to clarify the difference in requirements applicable to each conveyance. The new section to be added would read:

WAC 286-20-060 ACQUISITION PROJECTS - REQUIRED DOCUMENTS AND DEED OF RIGHT TO USE LAND FOR PUBLIC RECREATION PURPOSES. For acquisition projects sponsors must execute an instrument or instruments which contain:

- (1) For fee acquisition projects,
 - (a) A legal description of the property acquired;
 - (b) A conveyance to the State of Washington of the right to use the described real property forever for outdoor recreation purposes; and
 - (c) A restriction on conversion of use of the land in the manner provided in RCW 43.99.100, whether or not the real property covered by the deed is marine recreation land. RCW 43.99.100 reads as follows:

"Marine recreation land with respect to which money has been expended under RCW 43.99.080 shall not, without the approval of the committee, be converted to uses other than those for which such expenditures were originally approved. The committee shall only approve any such conversion upon conditions which will assure the substitution of other marine recreation land of at least equal fair market value at the time of conversion and of as nearly as feasible equivalent usefulness and location." -25-

- (2) For lease acquisition projects, a binding lease agreement which contains a legal description of the property acquired and which meets the criteria delineated in the participation manuals.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. WYMAN THAT THE INTERAGENCY COMMITTEE ADOPT AND APPROVE THE SUBSTITUTED WAC 286-20-060 ACQUISITION PROJECTS - REQUIRED DOCUMENTS AND DEED OF RIGHT TO USE LAND FOR PUBLIC RECREATION PURPOSES AS PROPOSED BY IAC STAFF. MOTION WAS UNANIMOUSLY CARRIED.

There were no additions or suggestions from the members of the audience.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MRS. AVERY, THAT THE INTERAGENCY COMMITTEE APPROVE AND ADOPT WASHINGTON ADMINISTRATIVE CODE CHAPTER 286-20 AS AMENDED AND CORRECTED BY THE COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-24-015 FINAL DECISION:

There were no suggestions or additions received concerning this WAC.

WAC 286-24-020 PROJECT CONTRACT:

There were no suggestions or additions received concerning this WAC.

WAC 286-24-040 DISBURSEMENT OF FUNDS:

Mr. Kenn Cole pointed out that he had not had any written comments on changes to this section, however he was aware that Jan Tveten had made some alterations in which he was interested.

These were as follows:

"WAC 286-24-040....

(1) Exception. Funds ((are)) appropriated to state agencies by the Legislature. State agencies are required to submit interagency committee voucher forms with the supporting documentation specified in the participation manual in effect at the time of completion of project acquisition, relocation, or development.

(2) ((Advances--Advance-payments-may-be-made-for-acquisition-projects following-interagency-committee-approval-when-the-applicant-agency-demonstrates-to-the-administrator-that-it-lacks-financial-resources-to-purchase-the-proposed property-and-then-seek-reimbursement:)) Reimbursement method. Reimbursement must be requested by local agencies on voucher forms provided by the inter-agency committee and must include all documentation as detailed in the participation manual in effect at the time reimbursement is requested.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. BILLINGSLEY, THAT THE AMENDED WAC 286-24-040 AS PROPOSED BE APPROVED AND ADOPTED BY THE INTERAGENCY COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED. There were no additions or suggestions from the audience.

WAC 286-24-050 RESTRICTION ON CONVERSION OF FACILITY TO OTHER USES: (see next pg.)

286-24-050(2)

IAC Staff suggestion: Prior to the last two words in the paragraph add the words "administrator of the"

RESPONSE: Staff recommended insertion of these words before the final two words of the section, so that the last sentence would read: The non-recreational uses, when determined to be compatible with the current or proposed outdoor recreation uses, may be granted under terms of a special use permit upon approval by the administrator of the interagency committee.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MRS. AVERY, THAT THE ADDED WORDS AS SUGGESTED BY THE IAC STAFF BE INCORPORATED WITHIN WAC 286-24-050(2). MOTION WAS UNANIMOUSLY CARRIED. There were no additions or suggestions from the audience.

286-24-060 INCOME:

286-24-060(1)

John Clark suggestions: Suggested adding "unless precluded by State law to this paragraph since the phrase appears in (2)(b).

RESPONSE: Staff recommended that these words be inserted at the beginning of the last sentence in paragraph (1) of this section, so that the proposed sentence would then read: Unless precluded by state law, the revenue from such fees and charges may only be used to offset the expense of operation and maintenance of the facility funded in whole or in part by interagency committee grants or for accrual of capital for park acquisition and/or development.

IT WAS MOVED BY MRS. AVERY, SECONDED BY MR. LARSEN, THAT THE WORDING AS SUGGESTED BE INCLUDED WITHIN WAC 286-24-060(1). MOTION WAS UNANIMOUSLY CARRIED.

286-24-060(2)(a) and
286-24-060(2)(b)

Richard Costello suggestions: Suggested that this section is unnecessary for federal projects and otherwise too restrictive as it relates to "gross" income for non-federal projects.

RESPONSE: It was staff's opinion that this section was necessary especially in view of the action taken by the Committee at this meeting approving the Participation Manuals and the matter of non-recreational income.

There were no other additions or suggestions made by the Committee or the audience concerning this WAC. IT WAS MOVED BY MRS. AVERY, SECONDED BY MR. LARSEN, THAT STAFF'S DETERMINATION BE ACCEPTED AND THE WAC RETAINED. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-24-070 PERMANENT PROJECT SIGNS:

There were no suggestions or additions received concerning this WAC.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. TVETEN, THAT THE INTERAGENCY COMMITTEE APPROVE AND ADOPT WASHINGTON ADMINISTRATIVE CODE CHAPTER 286-24 AS AMENDED AND CORRECTED BY THE COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED.

WAC 286-26 - CHAPTER HEADING - correction and
WAC 286-26-060 DISBURSEMENT OF FUNDS:

There were no suggestions or additions received concerning this WAC.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MR. BILLINGSLEY, THAT THE INTERAGENCY COMMITTEE APPROVE AND ADOPT WASHINGTON ADMINISTRATIVE CODE CHAPTER 286-26 AS AMENDED AND CORRECTED BY THE COMMITTEE. MOTION WAS UNANIMOUSLY CARRIED.

The Washington Administrative Code hearing was adjourned by the Chairman at 1:50 p.m..

IV. NEW BUSINESS A. 1979-81 Local Agency Action Program: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated August 10, 1979, "Local Action Program - 1979-81 Biennium". The Local Action Program as proposed appears as APPENDIX E to these minutes (official file copy only). Revised Tables I, II, and III were distributed to the Committee members:

Table I - Local Action Program Summary by Planning Districts
Table II - 1979-81 Local Action Program Fund Distribution
Table III - Local Action Program Summary by SCORP Priority

Mr. Pelton noted that the basis for distribution used for the 1979-81 biennium was: Forty percent distributed equally (to provide agencies in all Districts, regardless of population, an allocation of sufficient size to allow consideration of more than one project during the biennium).

Sixty percent distributed on the basis of population - (to recognize that the majority of recreational participation occurring on local facilities occurs close to home -- the greatest needs are near where people live.)

Mr. Bert Cole asked if an energy element had been taken into consideration in forming the Local Action Plan. Mr. Pelton stated it had and in fact was an most important issue in the Local Action Plan as well as SCORP. He explained further that the Local Action Plan was a guideline only; a tool to be used giving a general indication of the manner in which grant-in-aid funds will be expended. There is flexibility within the plan. There followed discussion on the historical funding of the dollars as noted in Table I and the reasons for significant variances in the amounts provided to various districts from biennium to biennium. Mr. Pelton noted that in many cases one project was the cause of these variances.

Following discussion, IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. LARSEN, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS REQUIRED, AS PART OF THE OPERATING BUDGET PROCEDURE, TO GIVE A GENERAL INDICATION OF THE MANNER IN WHICH GRANT-IN-AID FUNDS WILL BE EXPENDED, AND

WHEREAS, IT IS THE POLICY OF THE IAC TO ALLOW FOR AN EQUITABLE DISTRIBUTION OF AVAILABLE GRANT-IN-AID FUNDS TO ALL AREAS OF THE STATE, AND

WHEREAS, THIS ACTION PROGRAM IS DEVELOPED AS A GUIDELINE FOR PROJECT FUNDING DECISIONS,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE DOES ADOPT THE 1979-81 LOCAL ACTION PROGRAM AS A GUIDELINE FOR GRANT-IN-AID FUND ALLOCATIONS.

MOTION WAS CARRIED.

Mr. Anderson asked the process for modification of the plan should that become necessary and was advised that this action takes place at the Interagency Committee level in the approval of projects for the various districts and planning regions. The Committee deliberates on these projects and defines which are required for various needs. It has the flexibility within the Local Action Plan to identify those projects meeting the needs...and can modify the plan at any time.

V. WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) - DRAFT:

Mr. Pelton referred to memorandum of staff dated August 10, 1979, " SCORP - Fifth Edition", and copies of the draft which had been mailed to each Committee member. Redrafts of Chapters II (Summary of Findings) and Chapter V (Future Actions) were distributed to the Committee members.

In his presentation to the Committee, Mr. Pelton outlined the State of Washington's participation in the Statewide Plan concept since its inception; the historical details leading up to eligibility of the State of Washington to participate in the federal Land and Water Conservation Fund program; the fact that continuing eligibility had been extended to the State of Washington and that the Fifth Edition of SCORP was in compliance with the type of eligibility. He explained the role of organizations, individuals and groups in assisting with the SCORP document update and gave a run-down of each Chapter of SCORP. He noted that the Issue papers which constitute Chapter III pertain to many sensitive areas: Energy, Back Country Recreation, Off-Road Vehicles, Trails and Urban Recreation were specifically noted.

Mr. Larsen asked why there was not an Issue paper on marine recreation. Mr. Pelton explained that water recreation is discussed throughout the plan and therefore was not identified as a specific Issue. Mr. Cole felt there was no need for a separate marine recreation Issue paper and Mr. Ken Bowring, Planner, IAC staff, stated this issue was discussed in the various proceedings of the Planning Advisory Council but was recognized as a subject broader in scope than a single issue. Mr. Pelton noted that in Chapter V the first priority is for water-oriented recreation. Mr. Cole also pointed out that the Legislature considered boating an important issue because the State of Washington does have a good environment for it. Mr. Pelton then noted that this Fifth Edition of SCORP is designed in such a manner that additional elements can be added to it in the future.

Mr. Pelton gave an outline of the public meetings and the time schedule for SCORP:

August 22	Mail Discussion Drafts
August 30	Public Workshop - Seattle - Highline Community Center
Sept. 5	Public Workshop - Richland - Public Library
Sept. 6	Public Workshop - Spokane - Corbin House
Sept. 20	Briefing with IAC Sub-Committee
Sept. 28	Briefing of Governor/Staff
Oct. 15	Final document to HCRS
Nov. 15	IAC Plan acceptance

Mrs. Brostrom appointed a Sub-Committee on SCORP Review and asked that this Committee meet prior to the Sept. 20th date cited by Mr. Pelton. Committee members are:

AVERY, BILLINGSLEY, BROSTROM, TVETEN and LARSEN

(Mr. Anderson asked to be excused from serving on this sub-committee when his name had been suggested as his other obligations would prevent him from taking part in meetings.)

Mrs. Brostrom encouraged IAC members to attend the SCORP workshops if at all possible. She commended Mr. Pelton on his presentation and the staff of the IAC for their part in the IAC meeting.

Mr. Louis Larsen was appointed by the Chairman as Vice-Chairman to begin serving in that capacity immediately.

IT WAS MOVED BY MR. COLE, SECONDED BY MRS. AVERY, THAT THE MEETING OF THE INTERAGENCY COMMITTEE AUGUST 10, 1979 ADJOURN. (3:17 p.m.)
MOTION WAS CARRIED.

RATIFIED BY THE INTERAGENCY COMMITTEE

ON Nov. 15, 1979

Micaela Brostrom
MICAELA BROSTROM, CHAIRMAN

BIENNIUM - APPROPRIATIONS 1979-81
OUTDOOR RECREATION ACCOUNT

Agency	HJR #52	Federal LWCF	Init. 215	Ref. 28	Totals
Parks and Rec. Commission	\$ 4,861,000	\$ 4,565,000	\$ 44,000		\$ 9,470,000
Fisheries Department	776,000	1,098,500	322,500		2,197,000
Game Department	197,000	447,000	250,000		894,000
Dept. Natural Resources	906,000	906,000			1,812,000
General Administration	30,000	30,000			60,000
Sub-totals, State Agencies	\$ 6,770,000	\$ 7,046,500	\$ 616,500		\$ 14,433,000
IAC Local Agency Grants	\$ 2,364,000	\$ 8,978,000	\$ 1,100,000	\$ 1,025,000	\$ 13,467,000
TOTALS	\$ 9,134,000	\$ 16,024,500	\$ 1,716,500	\$ 1,025,000	\$ 27,900,000

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

OPERATING APPROPRIATION 1979-81 BIENNIUM

	<u>Committee Request</u>	<u>Governor's Budget</u>	<u>Legislative Appropriation</u>
FTE per year	20.0	19.0	19.0
Salaries & Wages	\$ 776,000	\$ 732,000	\$ 732,000
Personal Services Contracts	30,000	-0-	-0-
Goods and Services	239,000	163,000	163,000
Travel	65,000	53,000	53,000
Equipment	9,000	9,000	9,000
Employee Benefits	149,000	137,000	137,000
Total Operations	<u>\$1,268,000</u>	<u>\$ 1,094,000</u>	<u>\$ 1,094,000</u>

Sources:

Initiative 215	\$1,092,000	\$ 966,000	\$ 966,000
ORV	60,000	60,000	60,000
Fed. Planning Grant	116,000	68,000	68,000
Total Fund Sources	<u>\$1,268,000</u>	<u>\$ 1,094,000</u>	<u>\$ 1,094,000</u>

Grants to Public Agencies:

Initiative 215	\$1,100,000	\$ 1,070,000	\$ 1,100,000
Referendum 28	1,025,331	1,025,000	1,025,000
Fed. LWCF	8,900,000	13,009,000	8,978,000
ORV	3,538,087	3,538,000	3,538,000
HJR 52 Bonds	8,562,666	9,177,000	2,364,000
Total Grants	<u>\$23,126,084</u>	<u>\$27,819,000</u>	<u>\$17,005,000</u>

FINAL

APPENDIX "D"

WAC 286-04

AMENDATORY SECTION (Amending Order #3, filed 7/31/73)

WAC 286-04-010 DEFINITIONS. For purposes of these rules: (1) "Interagency Committee" means the interagency committee for outdoor recreation, (IAC) created by RCW 43.99.110.

(2) "Chairman" means the chairman of the interagency committee. See RCW 43.99.110.

(3) "Administrator" means the administrator of the interagency committee. See RCW 43.99.130.

(4) "~~((Bureau-of-Outdoor-Recreation))~~ Heritage Conservation and Recreation Service (~~((BØR))~~) (HCRS) means the ~~((bureau-of-outdoor-recreation:))~~ Heritage Conservation and Recreation Service, United States Department of the Interior.

(5) "Project" means the undertaking which is, or may be, funded in whole or in part with outdoor recreation account money administered by the interagency committee.

(6) "Development" means the construction of facilities necessary for the use and enjoyment of outdoor recreational resources.

(7) "Acquisition" means the gaining of rights of public use by purchase, negotiation, or other means, of fee or less than fee interests in real property.

(8) "Planning" means the development of programs of action to increase the availability of outdoor recreational resources and/or the preparation of designs and specifications for such resources.

(9) "Action program" means the identification of actions proposed to effectuate the policies and recommendations contained in the plan.

(10) "Applicant" means a state or local governmental agency solliciting a grant of funds from the interagency committee for an outdoor recreation project.

(11) "Sponsor" means an applicant who has been awarded a grant of funds for an outdoor recreation project by the interagency committee.

(12) "Participation Manuals" means a compilation of State and Federal policies, procedures, rules and instructions that have been assembled in manual form and which have been approved by the interagency committee for dissemination to public agencies that may wish to participate in the grant-in-aid program of the interagency committee.

(13) "Local Agencies" means those public bodies eligible to apply for and receive funds from the interagency committee as defined by RCW 43.99.020, except for purposes of chapter 286-26 WAC.

(14) "Grant-in-aid program" means all funding programs administered by the interagency committee except the off-road vehicle program.

(15) "Technical Advisory Committee" means a committee of representatives of state and local governmental entities that provides technical expertise and consultation upon request on matters of concern to the interagency committee.

AMENDATORY SECTION (Amending Order 78-1, filed 2/17/78)

WAC 286-04-020 ORGANIZATION AND OPERATIONS. (1) The Interagency Committee for Outdoor Recreation is an unsalaried committee consisting of the (a) Commissioner of Public Lands, (b) Secretary of the Department of Transportation, (c) Director of the Ecology Department, (d) Director of the Game Department, (e) Director of the Fisheries Department, (f) Director of the Parks and Recreation Commission, (g) Director of the Department of Commerce and Economic Development, and five citizens appointed by the governor from the public-at-large for a term of three years. The chairman of the committee is appointed

by the governor from the five citizen members. ((~~REW-43-99-110~~))

(2) The Interagency Committee was created by Initiative 215 (Marine Recreation Land Act of 1964). It is authorized to allocate and administer funds to local and state agencies from the State General Fund Outdoor Recreation Account. This account includes monies derived from (a) unclaimed marine fuel tax refunds; (b) sales of bonds under Referenda 11, 18, and 28; (c) the state apportionments of the federal land and water conservation funds, and ((~~4~~)) (d) from such other sources as the legislature may provide. ((~~REW-43-99-060~~))

(3) The Interagency Committee is authorized and obligated to prepare, maintain and update a comprehensive state-wide outdoor recreation and open space plan. ((~~REW-43-99-122~~))

(4) The Interagency Committee does not operate any outdoor recreation facilities.

(5) The work of the Interagency Committee is performed by a staff under the direction of an administrator appointed by the Committee. The office of the committee and its staff is 4800 Capitol Boulevard, Mail Stop KP-11, Tumwater, Washington 98504.

(6) (a) Regular meetings of the Interagency Committee are held according to a schedule adopted by the Interagency Committee which schedule is reviewed from time to time as need dictates.

(b) Special meetings may be called by the chairman at any time. ((~~REW-34-04-020(2)~~))

(7) Reimbursement of Expenses. Members of the Interagency Committee appointed from the public-at-large shall be reimbursed pursuant to a special schedule at the daily per diem rate prescribed in accordance with subsection (1) of RCW 43.03.050 for each day or portion thereof spent on official business ((~~away-from-their-homes~~)) and shall be entitled to receive all necessary travel expenses other than per diem on the same basis as is provided by law for state officials and employees generally.

AMENDATORY SECTION (Amending Order #3, filed 7/31/73)

WAC 286-04-030 GOALS AND OBJECTIVES. The goals of the interagency committee for outdoor recreation are to: (1) provide funds and planning assistance for acquisition and development and use of outdoor recreation resources in a manner to maximize preservation of the natural quality of the environment; (2) provide funds and planning assistance for a system of public recreational facilities and opportunities for state residents and visitors; (3) ((~~assist-with-funds and-planning-assistance~~)) aid local government, with funds and planning assistance, in providing the type of facilities which, under its jurisdiction, will best serve the local needs for outdoor recreation; (4) encourage programs which promote outdoor education, skill development, participation opportunity and proper husbandry of recreation ((~~sources~~)) resources.

AMENDATORY SECTION (Amending Order 78-1, filed 2/17/78)

WAC 286-04-060 (~~(PROCEDURAL-GUIDELINES)~~) PARTICIPATION MANUALS. The interagency committee shall cause to be formulated for use by project (~~(sponsors)~~) applicants, potential applicants, sponsors, and others (~~("Procedural-Guidelines")~~) participation manuals that describe the procedures to be (~~(following)~~) followed in order to conform to the policies of the committee. Such (~~("Procedural-Guidelines")~~) participation manuals shall not have the force and/or effect of Washington Administrative Code rules.

Proposed (~~("Procedural-Guidelines")~~) participation manuals shall be considered by the committee in an open public meeting and may be approved, by resolution or motion, with a quorum of the members present. Informal notice of such considerations will be given by distribution of the agenda for the meeting, press releases, or other such means.

Project applicants, sponsors, or other interested parties may petition the administrator for a waiver or waivers of those (~~(procedural guidelines)~~) items dealing with general administrative matters and procedures within the participation manuals. Determinations on petitions for waivers made by the administrator are subject to review by the interagency committee at the request of the petitioner.

Petitions for waivers of (~~(procedural-guidelines-having)~~) subject matter dealing with committee policy, and those petitions that in the judgment of the administrator require committee review, shall be referred to the interagency committee for its deliberation.

Petitions for waivers referred to the interagency committee may be granted after consideration by the interagency committee at an open public meeting with a quorum of the members present.

NEW SECTION

WAC 286-04-070 ADMINISTRATIVE AUTHORITY. The administrator for the interagency committee is delegated the authority and responsibility to carry out policies of the interagency committee. Such authority includes, but is expressly not limited to, the authority to:

- (1) Administer the programs of the interagency committee;
- (2) Employ, discipline, and terminate staff, consistent with applicable merit system rules;
- (3) Approve master list projects of state agencies;
- (4) Assure that all projects proposed for federal aid conform with federal rules and regulations; and
- (5) Enforce all applicable rules, regulations and requirements established by the interagency committee or reflected in the laws of the state.

NEW SECTION

WAC 286-04-080 FEDERAL OVERLAY AND REQUIREMENTS. The interagency committee's grant-in-aid program is closely interrelated with both the land and water conservation fund and the urban park and recreation recovery acts, each of which is administered by the heritage conserva-

tion and recreation service of the United States department of interior. The result of this interrelationship is that there are many federal requirements imposed upon the interagency committee and applicants to the interagency committee, over which the interagency committee has no control.

Many of these requirements may be found in the heritage conservation and recreation service grant-in-aid manual. In addition, most of the federal requirements are restated or clarified in the participation manuals.

Department of
Natural Resources

COMMISSIONER
BERT L. COLE

R. A. BESWICK
SUPERVISOR

OLYMPIA, WASHINGTON
98504

July 23, 1979

MEMORANDUM

TO: Robert L. Wilder

FROM: Bert L. Cole

SUBJECT: Washington Administrative Code -286- Interagency
Committee for Outdoor Recreation, State of Washington

Following are comments regarding the draft amendments to WAC 286,
scheduled for consideration by the Interagency Committee at the
August 10, 1979 IAC Meeting.

WAC 286-04-010 DEFINITIONS

The definition of (15) "Technical Advisory Committee"
should be revised to read as follows:

"Technical Advisory Committee" means a committee
nominated by the administrator, and approved and
appointed by the Interagency Committee, to provide
expertise and consultation upon request.

WAC 286-04-070 ADMINISTRATIVE AUTHORITY

Item (2) should read as follows:

Employ, discipline, and terminate staff, consistent
with applicable merit system rules.

WAC 286-16-050 PROJECTS ELIGIBLE FOR FUNDING

In the next to last line, despite should be changed
to ,irrespective of.

WAC 286-20-060 ACQUISITION PROJECTS - REQUIRED DOCUMENTS AND DEED
OF RIGHT TO USE LAND FOR PUBLIC RECREATION PURPOSES.

The word fee should be inserted in the first sentence to
clarify that this requirement shall not apply to lease
acquisition. Otherwise, this requirement would be



Robert L. Wilder
Page 2
July 23, 1979

precluded by law if State Trust lands were leased for outdoor recreation purposes. The first sentence should read as follows:

For fee acquisition projects, sponsors must execute an instrument, or instruments which contain:



STATE OF
WASHINGTON

Dixy Lee Ray
Governor

DEPARTMENT OF TRANSPORTATION

Highway Administration Building, Olympia, Washington 98504 206/753-6005

July 24, 1979

Mr. Robert L. Wilder,
Administrator
Interagency Committee for
Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Wilder:

In response to your memorandum of June 15, 1979 requesting comments on the proposed amendments to the Washington Administrative Code I suggest that we continue to have the IAC approve all appointments to the Technical Advisory Committee(s) made by the Administrator, and that wording to that effect be added for clarity to WAC-286-04-010 DEFINITIONS, (15). //

Sincerely,


W. A. BULLEY
Secretary of Transportation

WAB:e1

cc: W. Mylroie

MEMORANDUM

IN REPLY REFER TO:

TO: Robert L. Wilder, Administrator
IAC

FROM: John A. Clark *Jac*
Capital Budget Coordinator

SUBJECT: Washington Administrative Code - 286

The following comments are sent primarily for clarification:

WAC 286-04-010

(15) To make this clear and consistent with the report on advisory committees, there should be a notation that state agency representation on the state technical advisory committee is appointed by the individual agency head.

WAC 286-04-060

When the term procedural guidelines were changed in the first line, then references in the following sentences to procedural guidelines should be changed.

WAC 286-16-060

In this section there needs to be clarification of who accepts the comprehensive plan for the following reason. In the second paragraph it states "before the interagency committee will consider any project proposed by a local agency, the agency must have on file with the interagency committee an accepted comprehensive park and recreation plan...". Then under (3) it states "the completed comprehensive park and recreation plan must be on file and accepted at least 30 days preceding the funding meeting..". If the committee must accept these plans, then it could mean that acceptance must be at the previous meeting. It would appear that acceptance might be delegated to the staff.

I trust these comments will be helpful to you.

er

cc: Jan Tveten, Assistant Director - Resources Development



STATE OF
WASHINGTON

Dixy Lee Ray
Governor

DEPARTMENT OF FISHERIES

115 General Administration Building, Olympia, Washington 98504

206/753-6600

August 1, 1979

Mr. Robert L. Wilder, Administrator
Interagency Committee for Outdoor Recreation
4800 Capitol Boulevard
Tumwater, Washington 98504 KP-11

Dear Mr. Wilder:

I have some suggestions regarding the proposed WAC's to be discussed at the August 10, 1979 IAC meeting. I will refer to the applicable sections and briefly state my comments and reasoning below.

WAC 286-04-010 #15 I suggest that the composition of the TAC is of concern to the IAC members and thus members and the role of the TAC should be approved by the IAC.

WAC 286-24-060 #2(a) & (b) Inasmuch as you have proposed a "catch-all" in WAC 286-04-080 for Federal requirements, this section is unnecessary for federal projects and otherwise too restrictive as it relates to "gross" income for non-federal projects.

Best regards,

Richard A. Costello
Recreation Program Manager

RECEIVED
AUG 02 1979
INTERAGENCY COMMITTEE
FOR OUTDOOR RECREATION

RAC:jes

WAC 286-16

AMENDATORY SECTION (Amending Order 78-1, filed 2/17/78)

WAC 286-16-030 APPORTIONMENT OF MONIES BETWEEN STATE AND LOCAL AGENCIES. Unless otherwise specified in the enabling legislation, which shall be construed to include appropriation bills enacted into law, monies from all sources, including the United States government, shall be divided into two equal shares, one for aid to state agencies and one for aid to local public agencies; except that this provision shall not apply to federal Land and Water Conservation Fund monies apportioned or reapportioned from the Secretary of the Interior's Contingency Fund.

NEW SECTION

WAC 286-16-035 APPLICATIONS - DEADLINES. (1) Acquisition project applications from local agencies must be submitted to the interagency committee at least five months prior to a scheduled funding meeting to be considered at that meeting. Development project applications from local agencies must be submitted at least six months prior to a scheduled funding meeting to be considered at that meeting. Project applications from local agencies that are not completed in the manner required by these rules and the participation manuals will not be considered by the interagency committee unless all of the required material is on file with the interagency committee at least 30 days preceding a funding meeting at which the projects are to be considered for funding.

(2) These deadlines must be complied with unless an agency requests and is granted by the administrator a waiver of a particular deadline.

AMENDATORY SECTION (Amending Order 78-1, filed 2/17/78)

WAC 286-16-040 MATCHING REQUIREMENTS. (1) Local Agencies - Matching Requirements. (a) Insofar as it is possible under the statewide outdoor recreation plan, local project applications will be administered and approved for funding from the outdoor recreation account in a manner that will maximize federal assistance available for the benefit of state and local outdoor recreation projects in Washington.

(b) The Interagency Committee will not approve any local project where the local share is less than 25 percent of the total project cost, with the remaining share of up to, but not exceeding, 75 percent being composed of state funds, federal funds, ~~((and/))~~ or state and federal funds, regardless of federal source. Local agencies must provide written assurance at least 30 days, unless a shorter period is authorized, preceding the funding meeting during which any project is to be considered for funding assistance that funds and/or resources are available to provide the required local share of the project.

(c) The local share can be local funds, certain federal funds, or the value of private donated property, equipment, equipment use, labor, or any combination thereof. Private donated real property or the value of that property must consist of real property (land and

facilities) which would normally qualify for interagency committee grant-in-aid funding.

(2) State Agencies ((7)) - Matching Requirements. (a) The Interagency Committee may approve 100 percent funding from the outdoor recreation account for projects proposed by state agencies.

(b) If federal matching money, regardless of federal source, is available, the state agency may be assisted by Interagency Committee funds so as to achieve 100% funding.

AMENDATORY SECTION (Amending Order 3, filed 7/31/73)

WAC 286-16-050 PROJECTS ELIGIBLE FOR FUNDING. Projects eligible for funding are (1) acquisition ((7)) and (2) development projects which encompass the goals and objectives contained in WAC 286-04-030.

As a general rule only those project costs which are eligible under the federal land and water conservation fund act as specified in the land and water conservation fund manual will be eligible for consideration by the interagency committee. However, from time to time the interagency committee decides as a matter of policy that certain project costs are either eligible or ineligible irrespective of the status of those project costs under the land and water conservation fund act.

AMENDATORY SECTION (Amending Order 3, filed 7/31/73)

WAC 286-16-060 LOCAL AGENCY REQUIREMENTS. Local government agencies desiring to participate in the grant-in-aid program must provide evidence to the administrator of the interagency committee, at least 30 days before submittal of application, unless a shorter time is authorized by the administrator, that they have a current comprehensive park and recreation plan in effect or that such a plan is currently in the process of being prepared.

Before the interagency committee will consider any project proposed by a local agency, the agency must have ((an-accepted-plan)) on file with the interagency committee ((7)) an accepted comprehensive park and recreation plan completed in accordance with the participation manuals. To be complete, the comprehensive park and recreation plan must include:

(1) An officially adopted comprehensive plan of the area within ((its)) the agency's jurisdiction which includes a park and recreation element, or a separate park and recreation plan ((7));

(2) ((An-action-program-including-a)) A current six year capital improvement program reported on forms prescribed by the interagency committee ((7)); and

(3) A current inventory of public outdoor recreation lands managed by the applicant agency, reported on forms prescribed by the interagency committee.

The completed comprehensive park and recreation plan must be on file and accepted at least 30 days preceding the funding meeting at which a project is to be considered for funding unless a shorter time is authorized by the administrator. Upon acceptance of the plan by the administrator of the interagency committee, the local agency is granted eligibility to submit applications for funding for a five year period unless otherwise specified by the administrator.

AMENDATORY SECTION (Amending Order #78-1, filed 2/17/78)

WAC 286-16-080 ((REIMBURSEMENT)) GRANT-IN-AID POLICY. State aid for acquisition or development of outdoor recreation land is intended to supplement and expand the existing capacity of a state or local agency; it is not intended to supplant the agency's own program, or to reimburse the agency for the cost of projects it would have undertaken without the state matching money. Therefore, except as hereinafter provided, the interagency committee will not approve the disbursement of outdoor recreation funds for a project when land has been purchased or the development has been undertaken before the interagency committee has approved the project and a project contract has been signed.

(1) Retroactive costs. Acquisition: Retroactive costs on an acquisition project are those costs incurred after receipt of application but prior to the execution of the project contract.

(a) When it is determined by an applicant that an emergency exists, which may jeopardize the project, the administrator may, upon a showing in writing of necessity for action prior to normal processing of the application, grant permission to proceed by issuance of a written waiver of retroactivity which letter will not be construed as a qualitative approval of the proposed project, but if the project is subsequently approved, the ((retroactive)) costs thus incurred will be eligible for assistance. If the project is to remain eligible for grant-in-aid support from federal funds, the administrator shall not grant a waiver of retroactivity to the applicant agency until the federal agency administering the federal funds has issued its own waiver of retroactivity as provided under its rules and regulations.

(b) After a project application for acquisition has been approved by the Interagency Committee, the ((applicant)) sponsor agency will not lose its approved state assistance because it thereafter acquires the subject property prior to action on the agency's application for assistance from a federal agency if (1) the ((applicant-agency)) sponsor requests in writing, and receives the permission of the administrator to purchase and (2) the federal agency has notified the administrator that acquisition of the land will not jeopardize the proposed federal funding.

(2) Retroactive Costs. Development: Retroactive costs on a development project are defined as those site improvement and/or construction costs incurred prior to execution of the project contract. Retroactive development costs as defined herein are not eligible for reimbursement.

(3) Preliminary Expense. Development: Preliminary expense on a development project is defined as consisting of costs incurred prior to project approval, other than on-site preparation costs, that are neces-

sary for the preparation of a development project. Preliminary expense attributable to a development project may be eligible for reimbursement, but only if it is specifically mentioned in the project application.

(4) Cost Increases. Cost increases for approved projects may be granted by the Interagency Committee provided that financial resources are available.

(a) If an agency has applied for financial assistance for an outdoor recreation project, and the project has been approved, the ((applicant)) sponsor agency may request the Interagency Committee to increase such financial assistance and the request shall be considered on its merits.

(b) If an approved project recommended for federal funding is denied by the appropriate federal agency, the ((applicant)) sponsor agency may request the interagency committee ((to)) increase the state fund assistance by an equivalent amount and the request shall be considered on its merits.

(c) The administrator has the authority to grant cost increase requests submitted by an agency so long as the total of those requests does not exceed 10 percent of the approved total cost for a development project. The administrator also has the authority to grant cost increase requests submitted by an agency for individual parcels of land in an acquisition project so long as the total of those requests for each parcel does not exceed 10 percent of the approved cost for each parcel of land for which a cost increase is requested.

WAC 286-20

AMENDATORY SECTION (Amending Order #78-1, filed 2/17/78)

WAC 286-20-010 SCOPE OF CHAPTER. (~~This chapter contains the mandatory-procedural-requirements-that-must-be-met-by-all-agencies applying-for-state-aid-for-acquisition-or-development-of-outdoor recreation-land-and-facilities-except-application-for-Off-Road-Vehicle Funds-~~) The purpose of this chapter is to set forth the requirements which must be met by any applicant in submitting an application for funds administered or granted by the interagency committee except applicants for off-road vehicle funds.

AMENDATORY SECTION (Amending Order #3, filed 7/31/73)

WAC 286-20-020 APPLICATION FORM. (1) All applications for matching funds for outdoor recreation projects must be submitted to the interagency committee on forms supplied by the interagency committee, with all provisions of the application completed and all additional materials identified in the application form furnished.

(2) If the administrator determines that the applicant is eligible to apply for federal funds ((7)) administered by the interagency committee, the applicant must execute the forms necessary for that purpose, prepared by the interagency committee.

NEW SECTION

WAC 286-20-040 APPLICATION REVIEW. (1) All applications for funding submitted to the interagency committee will be referred to staff for review and recommendations. In addition, in reaching its recommendation, staff may seek the advice and counsel of recognized experts, including a review by a technical advisory committee or other parties with experience in the field.

(2) The interagency committee shall inform all applicants of the application process and the methods of project review by delineating these items in the participation manuals.

NEW SECTION

WAC 286-20-060 ACQUISITION PROJECTS - REQUIRED DOCUMENTS AND DEED OF RIGHT TO USE LAND FOR PUBLIC RECREATION PURPOSES. For acquisition projects sponsors must execute an instrument or instruments which contain: (1) For fee acquisition projects,

- (a) A legal description of the property acquired;
- (b) A conveyance to the state of Washington of the right to use the described real property forever for outdoor recreation purposes; and
- (c) A restriction on conversion of use of the land in the manner provided in RCW 43.99.100, whether or not the real property covered by the deed is marine recreation land. RCW 43.99.100 reads as follows:

"Marine recreation land with respect to which money has been expended under RCW 43.99.080 shall not, without the approval of the committee, be converted to uses other than those for which such expenditures were originally approved. The Committee shall only approve any such conversion upon conditions which will assure the substitution of other marine recreation land of at least equal fair market value at the time of conversion and of as nearly as feasible equivalent usefulness and location."

(2) For lease acquisition projects, a binding lease agreement which contains a legal description of the property acquired and which meets the criteria delineated in the participation manuals.

WAC 286-24

NEW SECTION

WAC 286-24-015 FINAL DECISION. The interagency committee will review all staff recommendations for grant-in-aid projects at regular scheduled funding sessions. The interagency committee retains the authority and responsibility to accept or deviate from staff recommendations and it alone has the authority to make the final decision concerning the funding of a project.

AMENDATORY SECTION (Amend Order #78-1, filed 2/17/78)

WAC 286-24-020 PROJECT CONTRACT. For every funded project, a project contract must be executed as provided in this section.

(1) The project contract shall be prepared by the Interagency Committee staff subsequent to approval of the project by the Committee at a public meeting. The administrator or his designee shall execute the contract on behalf of the Interagency Committee and tender the document to the grantee agency for execution. Upon execution by the grantee agency the parties will thereafter be bound by the project contract terms. The grantee agency may not proceed with the project until the project contract has been executed unless specific authorization pursuant to WAC 286-16-080(1) (a) has been given by the administrator.

(2) If the project is approved by the Interagency Committee to receive grant-in-aid from the federal Land and Water Conservation Fund, the administrator or his designee shall not execute a project contract with the grantee agency until the federal funding has been authorized through the execution of a concurrent project agreement between the Interagency Committee and the United States Department of the Interior, (~~Bureau of Outdoor Recreation~~) Heritage Conservation and Recreation Service.

AMENDATORY SECTION (Amending Order #78-1, filed 2/17/78)

WAC 286-24-040 DISBURSEMENT OF FUNDS. Except as otherwise provided herein the administrator or his designee will authorize disbursement of funds allocated to a project only on a reimbursable basis, after the sponsor agency has acquired or developed the outdoor recreation land with its own funds and has presented a billing showing satisfactory evidence of property rights and compliance with partial and/or total provisions of the project contract.

(1) Exception. Funds (~~are~~) appropriated to state agencies by the legislature. State agencies are required to submit interagency committee voucher forms with the supporting documentation specified in the participation manual in effect at the time of completion of project acquisition, relocation, or development.

(2) (~~Advances--Advance payments may be made for acquisition projects following Interagency Committee approval when the applicant agency demonstrates to the administrator that it lacks financial resources to purchase the proposed property and then seek reimbursement.~~) Reimbursement method. Reimbursement must be requested by local agencies

on voucher forms provided by the interagency committee and must include all documentation as detailed in the participation manual in effect at the time reimbursement is requested.

(3) Partial payment. Partial payments may be made to local sponsor agencies during the course of an acquisition or development project on a reimbursement basis upon presentation of ((a-billing)) billings showing satisfactory evidence of partial acquisition or development.

(4) Reimbursement level. The amount of reimbursement may never exceed the cash expended on the project.

(5) Direct payment. Direct payment to escrow of the interagency committee share of the approved cost of real property may be made following interagency committee approval of an acquisition project when the sponsor agency indicates the lack of financial resources to purchase the property and then seek reimbursement. The sponsor must provide the administrator a copy of a legally binding agreement between the sponsor and the seller of the real property as well as evidence of deposit of the local agency share (if any) into an escrow account before the payment of the interagency committee share to escrow will be authorized.

NEW SECTION

WAC 286-24-050 RESTRICTION ON CONVERSION OF FACILITY TO OTHER USES.

(1) Sponsors shall not at any time convert any property or facility acquired or developed with money granted to the sponsor by the interagency committee to uses other than those for which the property or facility was originally approved for funding without the prior approval of the interagency committee, in the manner provided by RCW 43.99.100 for marine recreation land, whether or not the property was acquired with initiative 215 funds.

(2) Sponsors shall not at any time issue easements for non-recreational purposes on any property or facility acquired or developed with money granted by the interagency committee. The non-recreational uses, when determined to be compatible with the current or proposed outdoor recreation uses, may be granted under terms of a special use permit upon approval by the administrator of the interagency committee.

NEW SECTION

WAC 286-24-060 INCOME. (1) Fees and charges. User or other types of fees may be charged in connection with land acquired or areas and facilities developed with interagency committee grants if the fees and charges are commensurate with the value of recreation services or opportunities furnished and are within the prevailing range of public fees and charges within the state for the particular activity involved. Unless precluded by state law, the revenue from such fees and charges may only be used to offset the expense of operation and maintenance of the facility funded in whole or in part by interagency committee grants or for accrual of capital for park acquisition and/or development.

(2) Nonrecreational Income. Nonrecreational income that accrues to an outdoor recreation area described in a Project Contract from sources other than the intended recreational use, including income from land management practices, must derive from use which is consistent with, and complementary to, the intended outdoor recreational use of the area.

(a) Gross nonrecreational income that accrues during the project period established in the Project Contract will be used to reduce the total cost of the project.

(b) Gross nonrecreational income that accrues subsequent to the ending date identified in the Project Contract must be used only to offset the expense of operation and maintenance of the facility funded in whole or in part by interagency committee grants or for park and recreation capital acquisition and development unless precluded by state law.

NEW SECTION

WAC 286-24-070 PERMANENT PROJECT SIGNS. Permanent signs identifying that land was acquired or facilities developed with assistance from the interagency committee, and the heritage conservation and recreation service, if applicable, are required.

WAC 286-26

AMENDATORY CHAPTER HEADING

(Amending Order 78-1, filed 2/17/78)

((ALL-FERRA+N)) OFF-ROAD VEHICLE FUNDS

286-26-020

Chapter 286-26 WAC

((ALL-FERRA+N)) OFF-ROAD VEHICLE FUNDS

AMENDATORY SECTION

(Amending Order #78-1, filed 2/17/78)

WAC 286-26-060 DISBURSEMENT OF FUNDS. Except as otherwise provided herein the Administrator or his designee will authorize disbursement of funds allocated to a project only on a reimbursable basis, after the agency has acquired or developed the outdoor recreation land with its own funds or has expended monies for planning or management activities and has presented a billing showing satisfactory evidence of compliance with the project contract. Partial payments may be made during the course of a project on a reimbursement basis upon presentation of ~~((a-billing))~~ billings showing satisfactory evidence of partial compliance with the contract.

LOCAL ACTION PROGRAM

FOR THE

1979-81 BIENNIUM

Planning Services Division
Interagency Committee for Outdoor Recreation

August, 1979

INTRODUCTION

This Local Action Program is proposed as a general guide for the allocation of available outdoor recreation account dollars on the basis of a geographical distribution by the thirteen State Planning Districts, and by the six general priority categories established by IAC in 1972 as part of the SCORP Planning Program.

No funds have been expended to date from the \$13,467,000 approved by the 46th Legislature for allocation to local agencies during the 1979-81 Biennium. The distribution shown in the following Summary Tables is to be considered as a general guideline for Committee use in determining funding allocations during the 1979-81 Biennium. Tables showing actual allocations, in relation to the suggested distribution, will be provided at all subsequent Committee meetings within this biennium.

Table I is a summary of the actual allocations of funds by IAC on a District basis for the 1973-75, 1975-77, and 1977-79 Bienniums. It should be noted that the dollar distributions shown represent allocation (obligated) dollars, not amounts actually expended. The total 1979-81 estimated allocations are based on budgetary expenditure levels, as approved by the 46th Legislature.

Table II shows the distribution method used to allocate funds for the 1979-81 Biennium to each of the thirteen State Planning Districts. (See Page 2 for map identifying these Districts.) The basis for distribution was as follows:

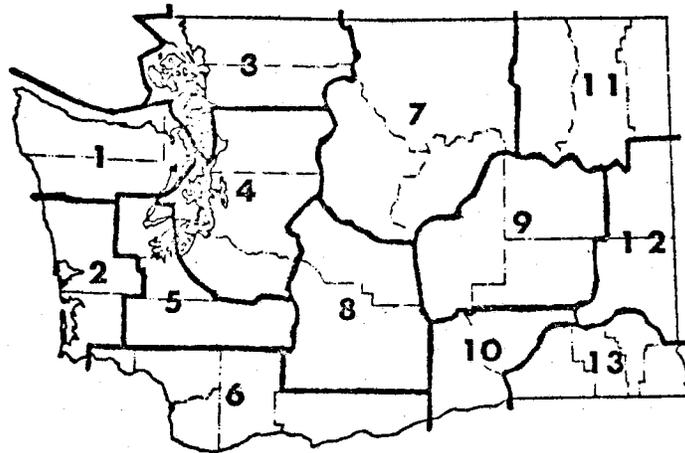
1. Forty percent distributed equally to all Districts.
2. Sixty percent distributed on the basis of percent of the total state population residing within the District.

Table III is informational, and is intended to show estimated expenditures based on the six local agency priorities established by IAC for the Fourth Edition of SCORP. Specific application of these priorities is through the Local Agency Evaluation System. No specific formula was used in projecting the estimated funding distribution between priorities for the 1979-81 Biennium. Rather, as in the past, the percent of total funds actually allocated within each priority for the previous biennium was determined and a similar allocation was forecast.

Planning Districts

Since first established in August, 1969, by Executive Order, thirteen Planning Districts have been used in SCORP and in the Local Action Program for discussion and analysis purposes. These Planning Districts have been continued for this 1979-81 Action Program, except that Whitman County is now included in District 12, rather than in District 13, as in previous programs.

SCORP - PLANNING DISTRICTS



DISTRICT 1	CLALLAM JEFFERSON	DISTRICT 5	MASON LEWIS THURSTON	DISTRICT 9	LINCOLN GRANT ADAMS
DISTRICT 2	GRAYS HARBOR PACIFIC	DISTRICT 6	WAHKIAKUM CLARK COWLITZ SKAMANIA Klickitat	DISTRICT 10	BENTON FRANKLIN
DISTRICT 3	WHATCOM SKAGIT SAN JUAN ISLAND	DISTRICT 7	OKANOGAN CHELAN DOUGLAS	DISTRICT 11	FERRY STEVENS PEND OREILLE
DISTRICT 4	SNOWHISH KING KITSAP PIERCE	DISTRICT 8	KITTITAS YAKIMA	DISTRICT 12	SPOKANE WHITMAN
				DISTRICT 13	COLUMBIA GARFIELD ASOTIM WALLA WALLA

TABLE I
LOCAL ACTION PROGRAM
SUMMARY BY PLANNING DISTRICTS (1)

<u>DISTRICTS</u>	<u>HISTORIC SUMMARY</u> (Funds Allocated)			<u>ESTIMATED</u>
	<u>1973 - 1975</u>	<u>1975 - 1977</u>	<u>1977 - 1979</u>	<u>ALLOCATIONS</u> <u>1979 - 1981</u>
1. North Coast	\$ 53,467	\$ ----	\$ 292,500	\$ 535,572
2. South Coast	211,524	42,750	71,938	575,973
3. North Puget Sound	298,560	438,217	1,253,600	842,620
4. Central Puget Sound	4,315,814	3,944,845	5,260,646	4,818,078
5. South Puget Sound	895,083	935,632	416,370	810,299
6. Lower Columbia	809,701	1,430,880	704,007	988,063
7. Upper Columbia	565,044	363,413	108,000	608,294
8. Yakima Valley	295,662	914,375	691,346	802,219
9. Columbia Basin	527,292	156,405	226,624	567,893
10. Two Rivers	161,873	403,782	81,295	672,935
11. Northeast	----	54,054	165,000	495,171
12. Eastern	266,250	1,049,187	88,920	1,190,068
13. Southeast	344,459	172,293	75,150	559,812
TOTALS	\$ 8,564,729	\$ 9,905,833	\$ 9,435,396	\$13,467,000

(2)

(1) Does NOT include local agency share.

(2) 1979-81 Legislative Authorization.

TABLE II

SUMMARY
1979-81 LOCAL ACTION PROGRAM

FUND DISTRIBUTION

<u>District</u>	<u>Basic</u>	<u>Percent</u>	<u>Population #</u>		<u>Total</u>
				<u>Amount</u>	
1. North Coast	\$ 414,369	1.5	\$ 121,203	\$ 535,572	
2. South Coast	414,369	2.0	161,604	575,973	
3. North Puget Sound	414,369	5.3	428,251	842,620	
4. Central Puget Sound	414,369	54.5	4,403,709	4,818,078	
5. South Puget Sound	414,369	4.9	395,930	810,299	
6. Lower Columbia	414,369	7.1	573,694	988,063	
7. Upper Columbia	414,369	2.4	193,925	608,294	
8. Yakima Valley	414,369	4.8	387,850	802,219	
9. Columbia Basin	414,369	1.9	153,524	567,893	
10. Two Rivers	414,369	3.2	258,566	672,935	
11. Northeast	414,369	1.0	80,802	495,171	
12. Eastern	414,369	9.6	775,699	1,190,068	
13. Southeast	414,369	1.8	145,443	559,812	
TOTALS	\$ 5,386,800 ⁽¹⁾	100.0%	\$ 8,080,200	\$ 13,467,000 ⁽²⁾	

Percent of population derived from OFM projections. (Pocket Data Book, 1978.)

(1). Column will not equal total, due to rounding to nearest dollar.

(2). Column will not equal total, due to rounding to nearest dollar.

TABLE III

**LOCAL ACTION PROGRAM
SUMMARY BY SCORP PRIORITY (1)**

PRIORITY	HISTORIC SUMMARY (Funds Allocated)		
	1973 - 1975	1975 - 1977	1977 - 1979
I. SHORELINE ACQUISITION	\$ 611,568	\$ 2,333,490	\$ 1,593,394
II. LOCAL RECREATION AREAS DEVELOPMENT	4,236,439	4,311,777	4,736,256
III. SHORELINE DEVELOPMENT	2,160,934	2,276,123	2,565,696
IV. LOCAL RECREATION AREAS ACQUISITION	1,339,330	911,408	518,000
V. TRAILS - ACQUISITION AND DEVELOPMENT	104,040	150,000	22,050
VI. REGIONAL - ACQUISITION AND DEVELOPMENT	<u>112,309</u>	<u>23,035</u>	<u>----</u>
TOTALS	<u>\$ 8,564,729</u>	<u>\$ 9,905,833</u>	<u>\$ 9,435,396</u>

(1) Does NOT include local agency share.