

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
TUMWATER, WASHINGTON

REGULAR MEETING

DATE: November 13-14, 1980
TIME: 9:00 a.m. each day

PLACE: Towne Plaza Motor Inn, Upper Terrace Room,
North 7th Street and E. Yakima Avenue
Yakima, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mrs. Elizabeth Avery, Vancouver	Robert C. Anderson, Director, Dept. of Commerce & Economic Development
Mr. Kirby Billingsley, Wenatchee	Jack S. Wayland, Acting Director, Department of Game
Mr. Louis V. Larsen, Seattle	Gordon Sandison, Director, Department of Fisheries (Thurs)
Mr. Virgil E. Magruder, Redmond	Jan Tveten, Director, Parks & Recreation Commission
Mrs. Ida Jo Simmons, Lynnwood	

INTERAGENCY COMMITTEE MEMBERS ABSENT:

John F. Spencer, Acting Director, Department of Ecology
The Honorable Bert L. Cole, Commissioner of Public Lands, Dept. of Natural Resources
W. A. Bulley, Secretary, Department of Transportation

TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

Morris Boles, Department of Natural Resources
David Brink, Director, Department of Parks and Recreation, Kirkland
Ted Brown, Director, Parks and Recreation, Vancouver
John Clark, Parks and Recreation Commission
Richard Costello, Department of Fisheries
William Fearn, President, WRPA - ex-officio TAC
Rick Finnigan, Assistant Attorney General
Robert A. Hudson, Director, Parks and Recreation, Cheney
Harry Laban, Parks and Recreation Office, Seattle - ex-officio TAC
Maurice H. Lundy, Regional Director, HCRS, Seattle - ex-officio TAC
Art McCartan, Whitman County Parks Dept., Pullman
Willa Mylroie, Department of Transportation
Walter Peck, Department of Game
Merlin Smith, Dept. of Com. & Economic Development
James Webster, Director, King County Parks and Recreation, Seattle

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APPENDIX "A"

"ORV EDUCATION/ENFORCEMENT
& COORDINATOR PROJECTS
REPORT"

OFF-ROAD VEHICLES' ADVISORY COMMITTEE MEMBERS PRESENT:

Carol Jensen, Longview
Charles R. Butler, Yakima County Planning Dept.
John Clark, State Parks and Recreation Commission
Roland Emetaz, U. S. Forest Service, Region 6
Stan Humann, Issaquah
Pat Milliken, Whatcom County Parks, Bellingham
Ron Morgenthaler, Issaquah
Larry Otos, Director, Thurson County Parks and Recreation, Olympia
Frank Petek, Spokane County Parks Dept., Spokane
Jack Harrington, Richland

1. Meeting called to order, determination of a quorum, introductions: The meeting was called to order by Chairman Louis Larsen at 9:02 without a quorum present. Mr. Robert Wilder, Administrator, introduced Maurice H. Lundy, Regional Director, Heritage Conservation and Recreation Service, stating he would be retiring from the Service and federal employment soon. He expressed the regrets of the Committee and staff at losing the services of Mr. Lundy who has directed the HCRS the past several years, working with the Interagency Committee on review and funding of outdoor recreation projects and facilities through the federal Land and Water Conservation Fund and the Secretary's Contingency Fund, Department of the Interior. (A quorum was declared at 9:05.) On receiving approval of the Chairman, Mr. Lundy addressed the Committee and audience as follows:

- a. Introduced Miss Wendy Brand as the new Acting Chief of the HCRS Grants Program. She has had extensive experience in the grants programs in Washington, D.C. and in San Francisco HCRS offices.
- b. Mr. Lundy associated with the program as envisioned through the IAC in 1963. At that time there was no Interagency Committee for Outdoor Recreation, but a small group of about ten, who were meeting to consider and discuss the possibilities of maintaining the momentum in recreation interests in the State of Washington through setting up of a group such as the IAC. The Land and Water Conservation Act was passed in 1964; IAC became a reality in 1965.
- c. The Land and Water Conservation Fund has since that time made \$2.5 billion available in matching grants; With the \$2.5 billion, more than two million acres of land has been acquired, and over 27,000 projects funded across the United States.
- d. Enjoyed association with IAC through Einar Hendrickson, Stan Francis, and Robert Wilder as administrators of the program; gratifying experience. Thanked the organization for its accomplishments in the program through cooperation from the administrator and staff of IAC. Appreciated the fine job performed.
- e. Cautioned that there has been some thinking to take the LWCF and make it into some other type of program. It is presently a categorical grant - for one thing only: recreation. Suggested IAC and those present at the IAC meeting carefully review any new funding program in the offing. Suggested local sponsors and others let their Congressional members know of their interest in maintaining the LWCF program as it is and the reasons therefor.

Introductions: Mr. Wilder asked those persons in the audience who were members of the Technical Advisory Committee, the Planning Advisory Committee, Off-Road Vehicle Advisory Council, or the State Trails Advisory Committee to stand for introduction. He publicly thanked them for their efforts and continuing service to the IAC.

Mr. Larsen introduced Jack Wayland, Acting Director, Department of Game.

Approval of the Minutes of June 26, 1980: There were no corrections or additions to the minutes. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER, THAT

THE MINUTES OF THE INTERAGENCY COMMITTEE MEETING OF JUNE 26, 1980 BE APPROVED. MOTION WAS CARRIED.

Additions or Deletions to the Agenda, November 13-14, 1980: The chairman called for additions or deletions to the agenda for November 13-14, 1980; there being none, IT WAS MOVED BY MRS. AVERY, SECONDED BY MRS. SIMMONS, THAT THE AGENDA FOR THE NOVEMBER 13-14, 1980 IAC MEETING BE APPROVED. MOTION WAS CARRIED.

II. STATUS REPORTS: A. Administrator's Report: Mr. Wilder referred to memorandum on the Administrator's Report, dated November 13, 1980, and commented as follows:

1. Sunset Audit Report - IAC: The staff of the Legislative Budget Committee and the Office of Financial Management (OFM) completed their review of the Interagency Committee for Outdoor Recreation noting the following:

- a. The IAC has been following legislative intent;
- b. The IAC is operating efficiently and effectively resulting in near optimum performance;
- c. The IAC is providing a needed service;
- d. The study recommends the IAC be continued;
- e. The study recommends the deletion of three agency directors from the Committee: Transportation, Ecology and Commerce and Economic Development

2. Federal Legislation: The LWCF available for Federal Fiscal Year 1981 will be reduced approximately 24% from last year's apportionment. Therefore, the IAC will not have as many dollars available for State and Local Agencies at this session of the IAC; and in the future it will be necessary to work diligently to obtain realistic apportionments. Future funding must come from other sources as well as LWCF.

3. Future Funding: A new approach for funding of effective park, recreation and conservation areas for the people of Washington State is needed. A plan of action is therefore critically needed to continue the type of program IAC has been instrumental in establishing for the State of Washington.

a. Endorsement of such a program required by IAC members. (Proposed motion was read by Mr. Wilder.)

Mr. Tveten asked if included in the motion was the intent to also provide funds for renovation and redevelopment of existing facilities. Mr. Wilder replied in the affirmative. The chairman called for Committee action.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MRS. AVERY THAT

WHEREAS, THE STATE LEGISLATURE HAD INTRODUCED TO BOTH THE HOUSE AND THE SENATE BILLS DEALING WITH ADDITIONAL FUNDING FOR PARKS, RECREATION AND CONSERVATION IN THE FORM OF SENATE BILL #2203 AND SUBSTITUTE HOUSE BILL #171, AND

WHEREAS, THE NEEDS OF THE STATE OF WASHINGTON, TO EVEN MAINTAIN A STATUS QUO, ARE INCREASING RAPIDLY, AND

WHEREAS, THE CITIES, COUNTIES, PARK DISTRICTS, STATE AND OTHER ELIGIBLE AGENCIES OF THE STATE ARE DEPENDENT UPON CONTINUED FUNDING SOURCES IN ORDER TO MAINTAIN

THEIR EXISTING CAPITAL PROGRAM AS WELL AS TO ACQUIRE, DEVELOP AND PRESERVE OTHER UNIQUE PARK AND RECREATION RESOURCES OF THE STATE, AND

WHEREAS, THE BOND MONIES WILL BE NEARLY EXHAUSTED BY THE END OF THE 1979-81 BIENNIUM, AND

WHEREAS, THE FEDERAL LAND AND WATER CONSERVATION FUND MONIES WILL CONTINUE TO COME TO THE STATE OF WASHINGTON AND NEED TO BE MAXIMIZED BY BOTH STATE AND LOCAL CONTRIBUTIONS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, ON BEHALF OF THE CITIZENS OF THE STATE OF WASHINGTON, RESPECTFULLY REQUESTS THAT THE GOVERNOR AND THE MEMBERS OF THE WASHINGTON STATE LEGISLATURE GIVE THE HIGHEST PRIORITY TO THE MAKING OF A LONG-RANGE COMMITMENT OF STATE RESOURCES IN ORDER TO REPLACE THE DEPLETED BOND FUNDS AND TO MAXIMIZE THE RECEIPT OF FEDERAL MONIES FOR THE STATE AND LOCAL JURISDICTION OF WASHINGTON, AND

FURTHER, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION URGES THESE ITEMS BE GIVEN THE HIGHEST PRIORITY CONSIDERATION IN ORDER THAT THE PARK, RECREATION AND CONSERVATION PROGRAMS OF THE STATE OF WASHINGTON MAY CONTINUE WITH THE SAME VITALITY AS THEY HAVE IN THE PAST, AND

FURTHER, SINCE PARK, RECREATION AND CONSERVATION AREAS AND FACILITIES HAVE PROVEN TO BE A SOCIAL AND ECONOMIC STIMULUS TO THE CITIZENS OF THE STATE, BE IT FURTHER RESOLVED THAT CONTINUATION OF THESE PROGRAMS REMAIN OF THE HIGHEST PRIORITY, AS IT IS ALTOGETHER FITTING AND PROPER THAT THE STATE OF WASHINGTON REMAIN A CATALYST, A LEADER AND A PARTNER IN PROGRESS FOR PARKS, RECREATION AND CONSERVATION FOR THE CITIZENS OF THE STATE.

MOTION WAS UNANIMOUSLY CARRIED.

B. FISCAL STATUS REPORT. 1. Fund Summary, October 31, 1980: Mr. Wilder referred to the Fiscal Status Report Fund Summary dated October 31, 1980, and asked for any comments from the Committee. Mr. Tveten mentioned the \$3.2 million under HJR 52 column for State Parks, and asked if out of that \$3.2 million, State Parks could only actually spend an amount approximately equal to the \$745,000 LWCF because the rest of the money would be tied up in projects that are based on 50% matching, and there might not be LWCF monies available for the entire amount. Mr. Wilder stated that the HJR 52 monies that appear on the Fund Summary could only be used to match available Land and Water Fund monies. Louis Larsen suggested there be a footnote to this effect in the future so that the members of the Committee have a better understanding of the actual dollars. The footnote should acknowledge that the uncommitted balances of HJR 52 may be utilized only on a matching basis with available Land and Water Conservation Funds.

II C. PROJECT SERVICES: 1. Administrative Actions - Project Closures: Mr. Glenn Moore, Project Services Chief, referred to memorandum of staff dated November 13, 1980, reporting as follows:

a. Current Project Status: 68 approved local agency projects being administered; 88 approved state agencies' projects; few problems within these projects.

- b. Technical Advisory Committee appointments: Ted Brown, Director, Vancouver Parks and Recreation Department; David Brink, Director, Kirkland, Parks and Recreation Department; Henry Sharpe, Puget Sound Council of Governments; Walter Peck, Department of Game; as appointed as new members; Robert Hudson, Director, Cheney Park and Recreation Dept. - reappointed. New appointment to fill position vacated by John Ballweg, Pullman, being processed through the Association of Washington Cities.

c. Administrative Actions:

(1) City of Pasco - Livingston Park #80-063A: The City's request to administratively terminate the project was granted with funds released and returned to local share for future allocations. (Total cost: \$97,250, 50% LWCF and 25% State Bond)

(2) State Parks and Recreation Commission: Special Demonstration Project approved at the June 1980 meeting for submittal towards special Contingency Reserve category of the LWCF was terminated as HCRS staff had given it little chance of being approved.

d. STATE AGENCIES' MASTER LIST PROJECTS APPROVED:

State as funded

Fisheries - Soleduck Hatchery Boat Launch 80-803D \$49,290 Initiative 215

Development of boat launch and parking area on the Soleduck Salmon Hatchery grounds, 10 miles N.E. of Forks, West Clallam County.

" Boston Harbor Boat Launch 81-800A \$65,000 Initiative 215

Acquire an approximate 1/4th acre parcel of land in Community of Boston Harbor, Thurston County, -- construct parking area later for adjacent boat launch on Puget Sound.

State Parks Green River Gorge (Palmer Dev.) 81-501D \$524,000 State Bond
Total: \$1,000,000 476,000 LWCF

Develop 50-unit campground/ combination bldg.; 2 boat launches, 1,400 feet of trails; landscaping and administrative complex.

" Camp Wooten 80-503D \$ 54,500 State Bond
Total: \$ 109,000 54,500 LWCF

Rehabilitate and expand existing day-use park area.

" Scenic Beach 81-503A \$175,000 State Bond
Total: \$ 350,000 175,000 LWCF

Acquire land-locked parcel within the park.

" Penrose Point 81-502A \$175,000 State Bond
Total: \$ 350,000 175,000 LWCF

Acquire approx. 6.75 acres and 1,700 feet of saltwater frontage.

DNR	<u>Mima Mounds Completion</u>	81-700D	\$ 11,731	State Bond
	Final phase construction of Mima Mounds area including fencing, signing, and 2.6 miles of trail.			
"	<u>Howell Lake Trail</u>	81-702D	\$ 85,550	State Bond
	Construct 7.3 miles of all-purpose trail in Tahuya Multiple-Use Area, Mason County.			

Mr. Larsen asked for information concerning the State Parks' proposed energy conservation demonstration project. Mr. Moore explained that this project would have provided for the installation of insulation, storm doors, storm windows, and weather stripping in restrooms and shops within twenty-four state parks across the state for \$151,000. The project did not rank high enough in the national energy demonstration project program.

The Committee was advised by Mr. Wilder that the monies in the City of Pasco project would revert back into the local government funds for expenditure.

Certificates of Appreciation: Mr. Wilder informed the Committee that Certificates of Appreciation would be issued to John Ballweg for his services on the Technical Advisory Committee and to Miss Teri Bacon for her efforts while serving on the Off-Road Vehicle Committee.

Resolutions: The chairman called for resolutions in behalf of Webb Hallauer, former Director of the Department of Ecology, for his services on the Interagency Committee, and for Gordon Sandison, Director of the Department of Fisheries, retiring from that position December 31, 1980. IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. WAYLAND, THAT

WHEREAS, WILBUR HALLAUER, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS AS DIRECTOR OF THE DEPARTMENT OF ECOLOGY, FROM 1977 TO SEPTEMBER 1980, AND

WHEREAS, GORDON SANDISON, DIRECTOR OF THE DEPARTMENT OF FISHERIES, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS; AND

WHEREAS, THESE TWO AS MEMBERS OF THE INTERAGENCY COMMITTEE HAVE ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE THEIR DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE COMMITTEE DURING THAT TIME, AND WISH THEM WELL IN FUTURE YEARS;

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF THE ASSISTANCE TO THE INTERAGENCY COMMITTEE BY WILBUR HALLAUER AND GORDON SANDISON IN PERFORMING THEIR RESPONSIBILITIES AND DUTIES AS MEMBERS OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO THEM FOR THEIR SERVICES IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE COMMITTEE;

AND, RESOLVED FURTHER THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO WILBUR HALLAUER AND GORDON SANDISON. MOTION WAS UNANIMOUSLY CARRIED.

Mr. Wilder announced that Certificates of Appreciation from the Interagency Committee would also be sent to Wilbur Hallauer and Gordon Sandison.

D. PLANNING SERVICES. 1. State Recreation Guide: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated November 13, 1980, reporting as follows:

a. Distributed Chapter 5, Final Draft of the State Recreation Guide report to IAC members;

b. Report will be a "feasibility study" and not the proposed Recreation Guide itself. The report is to be submitted to the Washington State Legislature on or before January 1, 1981;

c. The Recreation Guide Task Force established to develop the report met twice to discuss general ideas and format of the report, give guidelines and direction. The Task Force is composed of Regional Office representatives from the National Park Service and the U. S. Forest Service, with representatives from each IAC member agency (except Ecology).

d. Type of Guide: A combined map/directory (similar to existing State Highway Map in size & type); Include a map indicating site locations for major state and federal recreation facilities; include locational features on the map (roads, towns, water bodies of major significance); & directory of other additional site related information.

e. Preparation & Distribution: The report proposes the establishment of a Recreation Guide Task Force composed of representative state agencies to aid in publication, distribution and general maintenance of the Recreation Guide; Develop Guide by private contract through cooperation/coordination with the Task Force; distribution funneled through agencies having capability for handling distribution of printed materials; private sector should have opportunity to participate in sales; IAC should coordinate all phases of production and distribution.

d. Funding: Recommend first printing (100,000 copies) be accomplished through a \$70,000 one-time only appropriation from State General Fund (development, printing and initial distribution costs only); Separate revolving account should be established administered by IAC for deposits of initial \$70,000 plus all receipts from future sales; reproductions and/or updates accomplished only when funds are available in revolving account to cover such costs; IAC should be authorized to charge administrative costs incurred to the revolving account (up to amount not to exceed 14% of the amount received from purchase of Guides); suggest \$1.00 as cost for single copy; bulk purchases allowed but at a sufficient cost to allow for continued maintenance, reprinting, overhead, etc.; charges to be adjusted per RCW 43.99.142.

Mr. Pelton stated Legislative action would be required to provide for the \$70,000 in d. above. Assumed this would be by appropriation to the Operating Budget of the IAC with stipulation that it be placed in a separate Revolving Account for Recreation Guide purposes only.

Mr. Larsen asked the response received from the private sector. Mr. Pelton stated that the private sector had not been contacted in regard to the distribution of the Guide, but had been involved in discussions re its development. Mr. Larsen suggested the private sector might want to assist the state and pay the state

a royalty. It was conceded this was a possibility, though the law states the Guide should be a state publication. Mr. Wilder asked for suggestions, ideas, etc., from the Committee concerning the publication and distribution of the Guide, noting that the feasibility study was now a reality. Mr. Pelton noted the publication and promotion of such a Recreation Guide had been discussed for some time - since 1969 - but that nothing had been passed into law making action possible until the 1979 Extra-ordinary Session 1.

2. OFF-ROAD VEHICLE REPORT: Mr. Pelton referred to memorandum of staff dated November 13, 1980, "ORV Program Report", noting the following:

a. Statewide Off-Road Vehicle Plan Status: Final completion of the DRAFT Off-Road Vehicle Plan was rescheduled for early 1981 due to an unexpectedly heavy ORV project load and temporarily reduced Planning Services staff.

b. Off-Road Vehicle Advisory Committee Appointments: New appointments to this Advisory Committee are:

Ms. Carol Jensen, Longview, Washington - four-wheel drive recreationists rep.
Jim Deskin, East Wenatchee, Washington - four-wheel drive (alternate)
Stan Humann, Issaquah, Washington - four-wheel drive (alternate)

Ms. Teri Bacon of Alderwood Manor will receive a Certificate of Appreciation for her services on the Off-Road Vehicle Advisory Committee.

c. OFF-ROAD VEHICLES' PROJECTS ADMINISTRATIVE ACTIONS:

- (1) Clark County-County ORV Plan - ORV 78-6P - A twelve month time extension was granted to facilitate completion of a survey called for within the project description.
- (2) Chelan Ranger District, Wenatchee National Forest - Devil's Backbone Loop Trail - ORV 78-7D - Minor changes in the project description were permitted to resolve problems involving unstable soil conditions.
- (3) Yakima County-Education and Law Enforcement Program - ORV 79-28M - A one-month time extension was granted to permit the project to close at the end of the 1981 Fiscal Year.
- (4) Twisp District, Okanogan National Forest - Trail Redevelopment - ORV 79-38D - A project scope and cost reduction, amounting to \$6,420, was allowed in order to delete a motorcycle trail element which could have caused management problems.
- (5) Pierce County-Evans Creek ORV Area - ORV 79-36P - To facilitate project administration, the primary sponsor was changed from Pierce County to the Forest Service (White River Ranger District of the Mt. Baker-Snoqualmie National Forest).

3. MT. ST. HELENS TASK FORCE: IAC was asked by Cowlitz County Sheriff Les Nelson in his capacity as Chairman, Mt. St. Helens' Protection of Life and Property Task Group, to take the following actions:

- (1) Coordinate a short-range planning effort to help solve 1981 people management (recreationists) problems within areas of State Highways 504 and 505;

- (2) Undertake a long-range planning effort to address the blast area as well as much larger surrounding area for total recreational opportunities, and
- (3) "Assure coordination with the current Forest Service recreational opportunities planning effort to ensure joint opportunity development and planning by Federal, State, Local and private agencies and groups."

Two meetings were held in regard to this undertaking:

- (1) IAC, U. S. Forest Service, members of IAC Planning Advisory Council, and other key federal, state, local, and private sector representatives: Discuss actions requested; possible resolutions.
- (2) Second session - A recreation and Tourism Task Group was established with Tom France (Chief, Site Planning and Acquisition, State Parks and Recreation Commission) as Chairman; IAC will be a member agency.

4. HCRS ACTION PROGRAM: Mr. Pelton referred to memorandum of staff dated November 13, 1980, "HCRS Action Program". A copy of a letter from Governor Ray to Maurice H. Lundy, Regional Director, HCRS, dated September 15, 1980, was given to each IAC Committee member. Mr. Pelton noted the following:

a. The HCRS Action Program is a requirement in order for the State of Washington to meet its eligibility requirements for participation in the Land and Water Conservation Fund program. It outlines the actions the State proposes to take to accomplish the Goals and Objectives as outlined in the SCORP. Elements in the September 1980 HCRS Action Program included:

- (1) Actions to be taken for FY 1981 by state government to solve problems identified in each of the thirteen issues in the 5th Edition of SCORP;
- (2) Programs and actions being taken in FY 1981 in relation to the Grant-in-Aid Program (Technical Assistance, Project Funding, ORV's);
- (3) Status of ongoing planning program as basis for continued eligibility to receive LWCF monies.

Action Program was approved by the Governor as noted in letter of September 15, 1980, and has been accepted by HCRS. Next update will be for FY 81-83, based on biennial budget adopted by 1981 Legislature (programs approved for state agencies).

5. STATE TRAILS ADVISORY PROGRAM: Mr. Pelton referred to memorandum of staff dated November 13, 1980, "State Trails Advisory Committee", announcing the reactivation of the STAC to advise, report and make recommendations to the IAC through its administrator on trail-related matters. Membership includes: 3 federal agencies, 5 state agencies, 2 city and 2 county representatives, 2 private landowner representatives, 8 individuals representing various trail user interests.

Mr. Pelton briefly reported on the meeting of STAC held in October which was primarily an orientation/organizational meeting. STAC will be involved in

various duties: implementation of a Statewide Trails System; the State Trails Plan (as part of SCORP); trail-related publications; location, plans, standards for trails; and technical assistance on trails as needed.

Mr. Pelton mentioned the revisions being made to the Trails Inventory System; a new trails inventory will be made which will be helpful to all groups and organizations.

III. OLD BUSINESS. A. PORTAGE ISLAND PROJECT: Mr. Wilder referred to memorandum of staff dated November 13, 1980, "Portage Island - Conversion/Exchange Transfer of Jurisdiction", and briefly explained the transfer of the legal ownership of Portage Island to the Lummi Indian Tribe for management as a public park and the acquisition through Whatcom County of a portion of Semiahmoo Spit near Blaine as a replacement for the marine recreation lands within the Portage Island Project relative to the Initiative 215 mandate that lands be of equivalent fair market value and of equivalent usefulness and location as the marine lands involved in the Portage Island projects (of which there were four funded by the IAC: #66-012A, #67-065A, #68-074A, and #68-133A). Slides of the proposal were shown with Mr. Larry Fairleigh, Project Manager, commenting on each of the sites and staff's review of them.

Mr. Wayland asked if there had been an inventory made concerning the wildlife on the island. Mr. Fairleigh replied studies had been made by the National Park Service and the Huxley College and that the Lummi Indian Tribe has also proposed doing an inventory. Mr. Wayland asked if any proposed development by the Tribe might be detrimental to the habitat of species on the island. Mr. Fairleigh stated that a wildlife plan has not been completed, that the Tribe wanted to keep the island in as natural a state as possible.

Mrs. Avery asked if the water-related elements would be equal to those of the original plan. Reply was in the affirmative.

Following the slide presentation, Mr. Wilder commented on the fact that through this conversion/exchange transfer there would be two parks available for the public: one, Portage Island (wilderness concept) and two, Semiahmoo Spit, for future development re boating oriented elements: boat ramp, parking, picnic sites, etc. In response to Mr. Wayland's questions concerning hunting on the island, Mr. Fairleigh stated to his knowledge none had been done since the County currently owned the island but the Tribe has owned the access; therefore, any hunting would be by tribal members only. Mr. Wilder confirmed that the island had not been open for public hunting purposes.

The recommended motion was then read by Mr. Wilder. Mr. Rick Finnigan, Assistant Attorney General, asked that the statute cited in the motion be corrected from 43.99.180 to 43.99.100. IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT,

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED PORTAGE ISLAND ACQUISITION PROJECTS #66-012A, #67-065A, #68-074A, and #68-133A, AND

WHEREAS, WHATCOM COUNTY HAS ENCOUNTERED DIFFICULTIES IN DEVELOPING THE ISLAND AS ORIGINALLY PROPOSED, AND

WHEREAS, INITIATIVE 215 (RCW 43.99.100) ALLOWS THE INTERAGENCY COMMITTEE TO APPROVE A CONVERSION GIVEN CONDITIONS WHICH WILL ASSURE THE SUBSTITUTION OF OTHER MARINE RECREATION LAND OF AT LEAST EQUAL FAIR MARKET VALUE AT THE TIME OF CONVERSION AND OF AS NEARLY AS FEASIBLE EQUIVALENT USEFULNESS AND LOCATION, AND

WHEREAS, WHATCOM COUNTY HAS SUBMITTED A PLAN FOR THE ACQUISITION AND FUTURE DEVELOPMENT OF A PORTION OF SEMIAHMOO SPIT THAT MEETS THE REQUIREMENTS OF INITIATIVE 215 (RCW 43.99.100) AND IAC PARTICIPATION MANUAL #7, SECTION 07.19A ACQUISITION PROJECTS - CONVERTED, AS THESE LANDS PROPOSED IN FAIR EXCHANGE ARE OF AT LEAST EQUAL FAIR MARKET VALUE AND EQUIVALENT USEFULNESS AND LOCATION AS THE MARINE LANDS INCLUDED IN THE PORTAGE ISLAND ACQUISITION PROJECTS; AND

WHEREAS, THE LUMMI INDIAN TRIBE HAS SUBMITTED A PLAN FOR THE DEVELOPMENT AND MANAGEMENT OF PORTAGE ISLAND THAT WILL ENSURE ITS USE AS A PUBLIC PARK OPEN TO ALL CITIZENS,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT APPROVAL IS HEREBY GIVEN FOR THE JURISDICTIONAL TRANSFER OF PORTAGE ISLAND TO THE LUMMI TRIBE AND THE TRANSFER OF THE MARINE RECREATION LAND REQUIREMENTS OF INITIATIVE 215 (RCW 43.99.100) BY WHATCOM COUNTY TO SEMIAHMOO SPIT. THE ADMINISTRATOR IS HEREBY AUTHORIZED TO EXECUTE THE REQUIRED LEGAL DOCUMENTS SUBJECT TO THE CONCURRENCE OF THE CONVERSION/EXCHANGE BY THE HERITAGE CONSERVATION AND RECREATION SERVICE AND APPLICABLE POLICY AND ADMINISTRATIVE PARAMETERS.

Discussion followed. In response to Mr. Wayland's inquiries, Mr. Wilder stated that: (1) In the original purchase of Portage Island, \$241,000 of Initiative 215 had been used (along with Ref. 11, LWCF); (2) that access to the island had been closed off due to violations of the permit agreement the Tribe had existent; and (3) that the exchange would still provide for a public park on Portage Island in the wilderness concept for the recreating public, not a recreation area solely for the Lummi Indian Tribe, since the agreement to be signed by the Tribe contained qualifications that there be access for the public. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

C. PROJECT CHANGES - PROJECT SERVICES: On request of the Chairman, Mr. Larry Fairleigh referred to memorandum of staff dated November 13, 1980, under agenda item C. 1. e. Snohomish County, Picnic Point, #79-017D, Withdrawal. Due to problems in the project which have made it no longer financially viable, Snohomish County requested withdrawal of the project. IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. BILLINGSLEY, THAT

WHEREAS, THE IAC APPROVED THE SNOHOMISH COUNTY, PICNIC POINT DEVELOPMENT PROJECT, #79-017D ON NOVEMBER 2, 1978, AND

WHEREAS, THE CURRENT ESTIMATED COST FOR THE OVERPASS GREATLY EXCEEDS THE FUNDING AVAILABLE FOR THE PROJECT, THUS THE PROJECT IS NO LONGER FINANCIALLY VIABLE AND SNOHOMISH COUNTY HAS REQUESTED THE PROJECT BE WITHDRAWN,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE, THAT THE IAC PARTICIPATION BE WITHDRAWN FROM THE SUBJECT PROJECT AND THAT THE PROJECT CONTRACT BE TERMINATED, WITH THE \$200,000 OF LAND AND WATER CONSERVATION FUND MONIES HEREBY RELEASED BEING MADE AVAILABLE FOR EXPENDITURE ON LOCAL AGENCIES' PROJECTS AS APPROVED BY THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

f. City of Colville, Tennis Courts, #79-023D, Withdrawal: Mr. Eugene Leach, Project Manager, referred to memorandum of staff dated November 13, 1980, calling for the withdrawal of IAC participation in the City of Colville's Tennis Courts Development Project due to lack of financial resources to complete it. It was moved by MR. TVETEN, SECONDED BY MR. WAYLAND, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE CITY OF COLVILLE'S TENNIS COURT COMPLEX PROJECT ON NOVEMBER 2, 1978, AND

WHEREAS, THE CITY HAS REQUESTED THE PROJECT BE WITHDRAWN AS THEY DO NOT HAVE THE FINANCIAL RESOURCES TO COMPLETE THE PROJECT AS APPROVED,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE CITY OF COLVILLE'S TENNIS COURT DEVELOPMENT PROJECT, #79-023D, BE WITHDRAWN AND THE ADMINISTRATOR BE AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS WITH THE MONIES HEREBY RELEASED TO BE MADE AVAILABLE FOR EXPENDITURE ON LOCAL AGENCIES' PROJECTS AS APPROVED BY THE INTERAGENCY COMMITTEE. MOTION WAS CARRIED.

IV. NEW BUSINESS A. LOCAL AGENCIES' PROJECTS PRESENTATIONS - 10:00 a.m.:

At 10:00 a.m. the Chairman called upon the Project Services personnel for presentation of Local Agencies' Projects. Mr. Glenn Moore, Projects Services Chief, referred to memorandum of staff dated November 13, 1980 "Local Project Funding", citing the following:

(1) Eighty-five letters of intent had been received by the IAC by May 1 of this year; fifty-two applications were actually received requesting a total assistance of \$23.7 million. Thirteen projects were subsequently withdrawn or found technically incomplete, leaving 39 applications to be considered for funding. All were reviewed by the Technical Advisory Committee and scored by an Evaluation Committee. Mr. Moore thanked the following for their assistance in the evaluation of the projects:

Mark Cooper - Director, Lewis County Parks and Recreation Department
David Brink - Director, Kirkland Parks and Recreation Department
Bob Knudson - Director, Hoquiam Parks and Recreation Department
John Clark - Capital Budget Coordinator, State Parks and Recreation Commission

Slide presentation of the thirty-nine projects for consideration of the Committee began at 10:05 a.m. Comments of the Committee relating to specific projects were as follows:

City of Bellingham, Cornwall Park: In reply to Mr. Larsen, Mr. Fairleigh stated there was a small stream running through the park.

City of Seattle, Armeni Park: Mr. Leach advised Mr. Wayland that the parking at present is just free parking - open space type - and there were no specified numbered parking spots.

Klickitat County, Dallesport Park: Mr. Wayland asked if there were any problems surfacing concerning the airport nearby and was informed there were none, that the flight pattern is off to the side of the park area.

City of Olympia, Yauger Park: Mr. Haley informed Mr. Wayland that the lighting was not included in the park costs.

Mason County, Johns Prairie Park: In response to Mr. Wayland's question, Mr. Haley stated the park was not originally funded by the IAC, consisted of redevelopment of a 25 acre sports/recreation complex formerly under the Port District.

King County, Shoreview Athletic Complex: Mrs. Avery noted that in the original request a \$898,000 project was proposed and was now reduced to \$400,000. Mr. Fairleigh stated it would now need to be a Phase I and Phase II type project due to limited funding at this session.

Colville Indian Tribe and Inchelium School District, Inchelium Community Recreation Park: Mr. Leach informed Mr. Wayland the park would be open to the general public and was a cooperative venture between Colville Indian Tribe and the Inchelium School District. Mr. Wayland pointed out to the Committee the benefit of these types of projects -- an example of cooperative effort to ensure a school/community recreational site for recreationists.

City of Edmonds, Waterfront Improvement Program: Mr. Fairleigh clarified the areas which would be maintained in their natural state as interpretive resources.

Port Townsend, Kah Tai Park: Mr. Leach explained the donation of real property in response to Mr. Wayland's questions. There is negotiation between the County and Zellerbach concerning some exchange, but once the donation has been approved, the property will be donated to the City.

City of Anacortes, Washington Park: Mr. Wayland noted the area was one-half acre in size. Mr. Fairleigh replied the one-half acre referred to the area to be developed, but that the park itself was much larger. Also, Mr. Wayland questioned the parking space, which Mr. Fairleigh stated would be adequate, the city having a main parking area available and an over-flow area nearby.

The local agencies' projects presentations concluded at 11:25 a.m., followed by a five minute recess. The "Local Agencies' Project Funding Recommendation" memorandum with accompanying Table of Staff Funding Recommendation was distributed to the Committee and those attending the meeting.

Upon reconvening at 11:33 a.m., the following constituted a quorum:

AVERY, BILLINGSLEY, LARSEN, MAGRUDER, SIMMONS, ANDERSON, WAYLAND, TVETEN
AND SANDISON

PROJECT FUNDING RECOMMENDATIONS: Mr. Moore referred to memorandum of staff dated November 13, 1980, "Local Agencies' Project Funding Recommendation" and the Table of Staff Funding Recommendations, stating the following:

1. Five basic criteria were used in the funding recommendations:
 - a. Anticipated funding for local projects;
 - b. Ranking scores of each project;
 - c. General "belt tightening" for all projects;
 - d. Attempt to fund as many worthy projects as possible;
 - e. Local Agencies' Action Program.

2. Anticipated funding for local projects is \$4,670,575:

From:	Initiative 215 (Unreclaimed Marine Fuel Taxes)	\$ 537,500
	State Bonds (Ref. 18, Ref. 28 & HJR-52)	1,428,200
	Land and Water Conservation Funds, HCRS	<u>2,704,875</u>
		<u>\$ 4,670,575</u>

Mr. Moore noted that the \$4,670,575 reflected savings in completed projects; funds from projects withdrawn, including the Colville Tennis Court and Snohomish County Picnic Point projects which have been withdrawn at this November 1980 IAC meeting; and the anticipated local share of Fiscal Year 1981 Land and Water Conservation Funds.

3. Ranking Scores: The ranking scores given to each project were a result of the Technical Advisory Committee review and Evaluation Team process.

4. Reductions in Project Costs and IAC recommended shares: Were thoroughly considered to help assure that the recommendations would result in viable projects to benefit the communities; and to assure that resulting reductions in scope would not deter the sponsor from completing a project in keeping with the intent of the project. All sponsors were made aware of the recommended cost reductions.

5. Phasing of Projects: Funding was recommended for as many projects as possible, with the idea of phasing of projects for communities; provide "seed money" to get their projects underway.

6. Local Agencies Action Program: Recommendations took into consideration the 1979-81 Biennium Local Agencies Action Program adopted at the August 10, 1979 IAC Committee meeting. Table III indicated relationship of recommendations to the adopted Action Program.

7. Contingency Project: The Port Townsend project - Kah Tai Lagoon Acquisition - was recommended for funding through the Secretary of Interior's Contingency Fund program, LWCF, on total project cost of \$236,000 (\$118,000 LWCF; \$59,000 State Bond; \$59,000 local match through land donation value.

Mr. Moore stated the staff recommendations were as presented on Table II of the memorandum; with submission of the Kah Tai Lagoon Acquisition project to the HCRS for consideration under the Secretary of the Interior's Contingency Fund program; FURTHER, staff asked that the Committee adopt the following policy to be applied if the anticipated LWCF monies received for local projects is less than anticipated:

"When the full 1981 Land and Water Conservation Fund appropriation is received, projects approved by the Interagency Committee at its November 13, 1980, meeting will be funded on a priority basis established by rank shown on Table II, taking into consideration fund sources."

Discussion followed. Mr. Smith informed Mr. Tveten that the \$537,500 of Initiative 215 funding was the total amount available for the biennium.

The chairman asked for comments from the audience.

COMMENTS FROM LOCAL AGENCIES: Those speaking were asked to identify themselves as noted on the Participation Registrant Cards filed earlier with the Committee.

Steve Colby, Director, Parks and Recreation, City of Anacortes - Washington Park: Felt project has gained some merit in serving the recreational boater in the San Juan Islands as the only recreational facility in that particular area other than what is being provided by the state in the San Juans. Appreciated the funding assistance from the IAC.

A. P. Buz Dammarell, City Planner, City of Dayton - Swimming Pool Project: Thanked the IAC and staff for recommending the project for funding. Have been working on this particular project since 1973 and the citizens of Dayton had voted for a general bond issue with 63.5% in favor.

John Webley, Director of Parks, City of Renton - Gene Coulon Park: (Though he had filed a Participant Registrant Card, said he had no comments.)

Stephen Ladd, City Planner, City of Sedro-Woolley - Paul Byrd Park: Thanked IAC Committee and staff for funding. Paul Byrd Park was lowest dollar figure of all those submitted for consideration, but felt the project was needed and would be a park which would give access to the river for people in the area.

Ann Seiter, Resource Planner, Makah Tribal Council - Cape Flattery Park: Thanked staff and IAC for past assistance on behalf of the Makah Indian Tribe and the cooperation of all in working with the Tribe. Cape Flattery is a very beautiful area and it is hoped that access will prove of enjoyment to people of the State of Washington.

Morris Boles, Department of Natural Resources - City of Fife, Swimming Pool: Stated that Bert Cole, Commissioner of Public Lands, had asked him to express regrets that he was not able to be present at the IAC meeting. Mr. Cole wanted the Committee to know he had appreciated serving on the IAC these past years and has always been keenly interested in its programs and design. Mr. Boles indicated Mr. Cole's interest in the Fife Swimming Pool Project. Though it had been funded, Mr. Boles wanted to be sure that the City of Fife had been made aware of the reduced funding level and that they were in support of it.

Honorable Mayor Joseph Vraves, City of Fife, stated it was the third year Fife had come to the IAC for funding, and that the City was pleased to have the amount of funds it received in view of the limited funding available. At least monies have been given to the City to get a basic project completed. Mayor Vraves appreciated the interest of Mr. Cole in the Fife Project..

Stephen Hayden, Port Townsend Park Board, Task Force Chairman - Kah Tai Lagoon: Pleased to receive funding consideration for the Kah Tai Lagoon Project through Contingency Fund approach. Project is particularly significant because for the first time it has been read into the Comprehensive Plan. Port Townsend has succeeded in getting the support of the park and recreation people and private citizens.

TABLE II STAFF FUNDING RECOMMENDATION

NAME AGENCY	PROJECT	SCORE	AR IV	PER RECD	REG IGN	TOTAL	IAC SHARE	INIT. 215	LWCF	STATE BOND	LOCAL
1	REDFORD	150	D	75%	4	600000.	450000.	0.	300000.	150000.	150000.
2	DAYTON	123	D	60%	13	700000.	420000.	0.	350000.	70000.	230000.
3	TADUSAC	120	D	75%	4	400000.	300000.	0.	200000.	100000.	100000.
4	1614111 CO	116	D	75%	3	114000.	85500.	85500.	0.	0.	28500.
5	MARKET TRS.	115	D	75%	1	44000.	33000.	0.	22000.	11000.	11000.
6	BAYVIEW BRB	113	D	75%	6	226000.	165000.	0.	110000.	55000.	55000.
7	SEMI TRND	112	B	75%	2	130000.	97500.	0.	0.	97000.	32800.
8	SEMI TRND	112	A	75%	3	60000.	60000.	0.	0.	60000.	0.
9	SEMI TRND	112	D	75%	3	300000.	225000.	0.	150000.	75000.	25000.
10	SEMI TRND	108	B	75%	4	625000.	468750.	125000.	312500.	31250.	154250.
11	SEMI TRND	105	A	50%	4	205000.	102500.	0.	102500.	0.	102500.
12	SEMI TRND	105	D	75%	6	77000.	57750.	0.	38500.	19250.	19250.
13	SEMI TRND	104	D	75%	5	245000.	183750.	0.	122300.	61150.	61250.
14	SEMI TRND	104	B	75%	5	325000.	243750.	0.	162000.	81250.	61250.
15	SEMI TRND	103	B	75%	5	150000.	112500.	0.	75000.	37500.	37500.
16	SEMI TRND	102	D	75%	4	400000.	300000.	0.	200000.	100000.	100000.
17	SEMI TRND	102	B	75%	4	200000.	150000.	150000.	0.	0.	50000.
18	SEMI TRND	102	B	75%	11	75000.	56250.	0.	37500.	18750.	16750.
19	SEMI TRND	100	D	75%	4	55000.	41250.	0.	0.	41250.	13750.
20	SEMI TRND	98	D	75%	4	100000.	75000.	75000.	0.	0.	27000.
21	SEMI TRND	98	B	34%	4	217125.	73822.	0.	0.	73822.	143303.
22	SEMI TRND	98	A	75%	6	524250.	393188.	0.	262125.	131063.	131063.
23	SEMI TRND	96	D	50%	8	354000.	177000.	0.	0.	177000.	177000.
24	SEMI TRND	96	D	50%	4	645880.	322940.	0.	241000.	81500.	322940.
25	SEMI TRND	94	A	92%	4	0.	0.	0.	0.	0.	0.
26	SEMI TRND	94	B	0%	4	0.	0.	0.	0.	0.	0.
27	SEMI TRND	94	B	0%	4	0.	0.	0.	0.	0.	0.
28	SEMI TRND	94	B	0%	8	0.	0.	0.	0.	0.	0.
29	SEMI TRND	94	B	75%	3	60000.	49500.	49500.	0.	0.	15500.
30	SEMI TRND	93	D	75%	2	70000.	52500.	52500.	0.	0.	17500.
31	SEMI TRND	91	D	0%	10	0.	0.	0.	0.	0.	0.
32	SEMI TRND	89	A	70%	5	31810.	29125.	0.	18750.	9375.	9375.
33	SEMI TRND	89	D	0%	4	0.	0.	0.	0.	0.	0.
34	SEMI TRND	87	B	0%	8	0.	0.	0.	0.	0.	0.

Recommended Afor CONTINGENCY FUNDING

TABLE II STAFF FUNDING RECOMMENDATION

RANK	AGENCY	PROJECT	SCORE	AD DV	PER RECN	REG IDN	TOTAL	IAC SHARE	INIT. 215	LUCF	STATE BOND	LOCAL
35	KING CO.	EVANSVILLE	85	A	0%	4	0.	0.	0.	0.	0.	0.
36	ESCHERTON	BLUEBERRY PARK	83	D	0%	4	0.	0.	0.	0.	0.	0.
37	SEATTLE	WOODLAND ZOO	82	D	0%	4	0.	0.	0.	0.	0.	0.
38	EVERETT	BOHARC	81	D	0%	4	0.	0.	0.	0.	0.	0.
39	TUMWILA	CHRISTENSEN TRAIL	80	D	0%	4	0.	0.	0.	0.	0.	0.
TOTAL FUND							4672975.	537700.	2704850.	1430425.		
TOTAL USED							6887756.	4670575.	537500.	2704875.	1428200.	2217181
DIFFERENCE							2400.	200.	-25.	225.		

SUMMARY BY PLANNING DISTRICTS

PLAN DIST	TOTAL	IAC	215	LUCF	STATE	LOCAL
1	44000.	33000.	0.	22000.	11000.	11000.
2	200000.	150000.	52500.	0.	97500.	50000.
3	486000.	366000.	135000.	150000.	81000.	125000.
4	3204125.	2284262.	350000.	1356000.	578262.	999653.
5	757500.	568125.	0.	378750.	109375.	189375.
6	821250.	615938.	0.	410625.	205313.	205313.
7	0.	0.	0.	0.	0.	0.
8	354000.	177000.	0.	0.	177000.	177000.
9	0.	0.	0.	0.	0.	0.
10	0.	0.	0.	0.	0.	0.
11	75000.	56250.	0.	37500.	18750.	16750.
12	0.	0.	0.	0.	0.	0.
13	700000.	420000.	0.	350000.	70000.	280000.
TOTAL	4703875.	4670575.	537500.	2704875.	1428200.	2217181.

Following local agencies' comments, IT WAS MOVED BY MR. SANDISON, SECONDED BY MR. MAGRUDER, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVES AND AFFIRMS THAT THE PROJECTS AS LISTED ON PAGE 19 OF THESE MINUTES ARE FOUND TO BE CONSISTENT WITH THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON NOVEMBER 15, 1979, AND

WHEREAS, THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE LISTED PROJECTS' SPONSORS AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN,

NOW, THEREFORE, THE LOCAL AGENCIES' PROJECTS (AS LISTED ON PAGE 19 OF THESE MINUTES) ARE HEREBY APPROVED FOR FUNDING FROM THE OUTDOOR RECREATION ACCOUNT AS INDICATED IN THE FUNDING SCHEDULES;

WITH THE PROVISIO THAT, WHEN THE FULL 1981 LAND AND WATER CONSERVATION FUND APPROPRIATION IS RECEIVED, PROJECTS APPROVED BY THE IAC AT ITS NOVEMBER 13, 1980 MEETING WILL BE FUNDED ON A PRIORITY BASIS ESTABLISHED BY RANK AS INDICATED ON PAGE 19 OF THESE MINUTES, TAKING INTO CONSIDERATION THE FUNDING SOURCES. MOTION WAS UNANIMOUSLY CARRIED.

Mr. Wilder and Chairman Larsen thanked the sponsors and other individuals attending the meeting for their presence and input.

III. OLD BUSINESS - C. Project Changes 1. Project Services: The chairman returned to Project Changes on the agenda.

a. City of Union Gap, #74-002A, Conversion: Mr. By Haley, Project Manager, referred to memorandum of staff dated November 13, 1980, "City of Union Gap, South Park Acquisition (Fullbright Park), #74-002A - Conversion", explaining the request of the City to convert 1.29 acres of the site via an exchange of one acre of land next to the park in order to accommodate the Department of Water's plans to provide for a reservoir. IT WAS MOVED BY MRS. AVERY, SECONDED BY MRS. SIMMONS, THAT

WHEREAS, ON DECEMBER 11, 1973, THE IAC APPROVED THE CITY OF UNION GAP'S APPLICATION FOR THE ACQUISITION OF SOUTH PARK, #74-002A, AND

WHEREAS, THE CITY HAS SUBMITTED A REQUEST TO CONVERT 1.29 ACRES OF THE PRESENT SITE VIA AN EXCHANGE OF ONE ACRE OF LAND NEXT TO THE PARK IN ORDER TO ACCOMMODATE THE WATER DEPARTMENT'S PLANS TO PROVIDE FOR A RESERVOIR, AND

WHEREAS, THE PROPERTY TO BE PROVIDED IN EXCHANGE IS OF AT LEAST EQUAL RECREATION UTILITY AS DETERMINED BY INTERAGENCY COMMITTEE STAFF AS PROVIDED FOR THE REPLACEMENT OF PROPERTY PURSUANT TO IAC PARTICIPATION MANUAL 07. SECTION 07.19A,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST SUBMITTED BY THE CITY OF UNION GAP TO EXCHANGE 1.29 ACRES ACQUIRED AS PART OF IAC PROJECT #74-002A FOR ONE ACRE OF PROPERTY TO BE PROVIDED BY THE CITY, WHICH IS OF AT LEAST EQUAL FAIR MARKET VALUE AND RECREATION UTILITY, BE APPROVED AND THAT THE ADMINISTRATOR IS HEREBY AUTHORIZED TO SUBMIT THE REQUEST TO THE HERITAGE CONSERVATION AND RECREATION SERVICE (HCRS) AND

BE IT FURTHER RESOLVED, THAT SUBSEQUENT TO HCRS APPROVAL, THE ADMINISTRATOR

PROJECT & AGENCY	TOTAL COST	INITIATIVE 215	LWCF	STATE BOND	LOCAL
Renton	\$ 600,000	-	\$ 300,000	\$ 150,000	\$ 150,000
Dayton	700,000	-	350,000	70,000	280,000
Tacoma	400,000	-	200,000	100,000	100,000
Island County	114,000	\$ 85,500	-	-	28,500
Makeh Tribe	44,000	-	22,000	11,000	11,000
Battle Ground	220,000	-	110,000	55,000	55,000
South Bend	130,000	-	-	97,500	32,500
Sedro Woolley	8,000	-	-	6,000	2,000
Bellingham	300,000	-	150,000	75,000	75,000
Seattle	625,000	125,000	312,500	31,250	156,250
Bellevue	205,000	-	102,500	-	102,500
Klickitat	77,000	-	38,500	19,250	19,250
Olympia	245,000	-	122,500	61,250	61,250
Mason County	325,000	-	162,500	81,250	81,250
Tumwater	150,000	-	75,000	37,500	37,500
King County	400,000	-	200,000	100,000	100,000
Poulsbo	200,000	150,000	-	-	50,000
Colville Trib.	75,000	-	37,500	18,750	18,750
Milton	55,000	-	-	41,250	13,750
Bellevue	100,000	75,000	-	-	25,000
Edmonds	217,125	-	-	73,822	143,303
Longview	524,250	-	262,125	131,063	131,063
Selah	354,000	-	-	177,000*	177,000
Fife	645,880	-	241,000	81,940	322,940
Port Town.	To be submitted for Special Contingency Fund Monies, HGRS. (was approved by NCRS, D.C.)	-	-	-	16,500
Anacortes	66,000	49,500	-	-	17,500
Ocean Shores	70,000	52,500	-	-	9,375
Tumwater	37,500	-	18,750	-	-
	\$ 6,887,756	\$ 537,500	\$ 2,704,875	\$ 1,428,200	\$ 2,217,181

Locals as funded

*Selah: \$24,000 Ref. 28
 54,000 Ref. 18
 99,000 Bond 52
\$177,000 Total

Land and Water Conservation Funds \$ 2,704,875
 Initiative 215 537,500
 State Bond Monies 1,428,200
\$ 4,670,575

IS AUTHORIZED TO INITIATE ALL ACTION NECESSARY TO AMEND THE INTERAGENCY COMMITTEE'S "DEED OF RIGHT" TO CORRESPOND WITH THE PROPERTY EXCHANGE.

MOTION WAS CARRIED.

b. Department of Natural Resources, Smith Island, #67-701A-#67-702D - Conversion:

Larry Fairleigh, Project Manager, referred to memorandum of staff dated November 13, 1980, "Dept. of Natural Resources, Smith Island, IAC 67-701A - #67-702D - Conversion", and outlined the proposed revision of lease boundaries which would be of benefit to the recreating public - a conversion by exchange. IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MRS. AVERY, THAT

WHEREAS, IN NOVEMBER 1965, THE IAC APPROVED THE SMITH ISLAND ACQUISITION PROJECT #67-701A, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES WISHES TO REVISE THE LEASE BOUNDARIES IN A MANNER THAT WILL BE OF A NET BENEFIT TO THE RECREATING PUBLIC, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION BY EXCHANGE MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL 07, SECTION 07.19A ACQUISITION PROJECTS - AS FOLLOWS:

1. THE APPRAISAL OF BOTH PARCELS SHOWS THEM TO BE OF EQUAL VALUE;
2. THE USEFULNESS OF THE PARCEL TO BE ACQUIRED IS AT LEAST EQUAL TO THE ONE TO BE ABANDONED;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF NATURAL RESOURCES TO REVISE THE SMITH ISLAND LEASE BOUNDARY IS APPROVED AND THE ADMINISTRATOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS AND SUBMIT THE CONVERSION/EXCHANGE TO THE HCRS FOR ITS CONCURRENCE.

MOTION WAS CARRIED.

c. Department of Natural Resources, Point Lawrence, #73-714A, Conversion: Mr. Fairleigh referred to memorandum of staff dated November 13, 1980, "Department of Natural Resources, Point Lawrence, IAC #73-714A - Conversion/Exchange", outlining the request of DNR to replace the entire Point Lawrence site with new waterfront property on Lopez Island having upland access via a county road. DNR has been unable to acquire an easement for access to the leased state land at the Point Lawrence site. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. TVETEN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON MAY 29, 1973, APPROVED THE POINT LAWRENCE ACQUISITION PROJECT, #73-714A, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS DESPITE SUBSTANTIAL EFFORT BEEN UNABLE TO COMPLETE THE ACQUISITION, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES WISHES TO REPLACE WITH A NEW 50-YEAR LEASE THE POINT LAWRENCE SITE WITH A SITE OF EQUAL UTILITY AND VALUE (LOPEZ ISLAND SITE), WITH ACCESS, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION BY EXCHANGE MEETS

THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL 07, SECTION 07.19A, ACQUISITION PROJECTS - AS FOLLOWS:

1. THE APPRAISAL OF BOTH PARCELS SHOW THEM TO BE OF EQUAL VALUE;
2. THE USEFULNESS OF THE PARCEL TO BE ACQUIRED IS AT LEAST EQUAL TO THE ONE TO BE ABANDONED;

NOW, THEREFORE, BE IT RESOLVED BY THE IAC THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF NATURAL RESOURCES TO REPLACE THE POINT LAWRENCE SITE ON ORCAS ISLAND WITH THE SHARK REEF SITE ON LOPEZ ISLAND IS APPROVED AND THE ADMINISTRATOR IS AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS AND SUBMIT THE CONVERSION/EXCHANGE TO THE HERITAGE CONSERVATION AND RECREATION SERVICE (HCRS) FOR ITS CONCURRENCE.

MOTION WAS CARRIED.

d. State Parks and Recreation Commission, Fort Ward, #78-514D - Cost Increase: Mr. Eugene Leach, Project Manager, referred to memorandum of staff dated November 13, 1980, "Washington State Parks and Recreation Commission, Fort Ward, IAC #78-514D - Cost Increase" and asked that the Committee delete the second paragraph of the memorandum since it did not apply. State Parks asked for a \$22,000 cost increase in the project in order to complete necessary design changes as a result of local government requirements. IT WAS MOVED BY MR. WAYLAND, SECONDED BY MRS. AVERY, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE STATE PARKS AND RECREATION, FORT WARD STATE PARK PROJECT, #78-514D, AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS SUBMITTED A REQUEST FOR A COST INCREASE NECESSITATED BY DESIGN CHANGES AS A RESULT OF LOCAL GOVERNMENT REQUIREMENTS,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT A \$22,000 COST INCREASE BE APPROVED FOR THE STATE PARKS AND RECREATION COMMISSION, FOR ITS FOR WARD PARK DEVELOPMENT PROJECT, IAC #78-514D, TO BE DERIVED FROM SAVINGS IN THE CLALLAM BAY PROJECT, INCREASING THE TOTAL PROJECT COST TO \$110,000 WITH \$88,000 REFERENDUM 28 MONIES AND REFERENDUM 18 \$22,000.

MOTION WAS CARRIED.

g. State Parks and Recreation Commission, Bradley Acquisition, IAC #80-508A, Withdrawal: Mr. Leach referred to memorandum of staff dated November 13, 1980, "Washington State Parks and Recreation, Bradley Acquisition (#80-508A), Request for Withdrawal", and asked that the date of "August 10, 1979" in the memorandum be changed throughout the memo to May, 1979; also that the amount of funds to be released cited in the body of the motion be changed from \$725,000 to \$740,000. Mr. Leach stated that the owner of the property had rejected the offer of appraised fair market value and that State Parks was therefore unable to complete negotiations, asking that the project be withdrawn. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. ANDERSON, THAT

WHEREAS, THE BRADLEY ACQUISITION PROJECT (#80-508A), OF THE WASHINGTON STATE PARKS AND RECREATION COMMISSION, WAS ADMINISTRATIVELY APPROVED MAY, 1979, IN ACCORD WITH SECTION 09.04 OF PARTICIPATION MANUAL 9, AND

WHEREAS, STATE PARKS HAS OFFERED THE APPROVED FAIR MARKET VALUE WITH THE OFFER BEING REJECTED, AND

WHEREAS, STATE PARKS HAS THEREFORE REQUESTED THE PROJECT BE WITHDRAWN;

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HERE APPROVES THE WITHDRAWAL AND TERMINATION OF THE WASHINGTON STATE PARK'S BRADLEY ACQUISITION PROJECT (#80-508A) AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS WITH THE FUNDS RELEASED IN THE AMOUNT OF \$740,000 (50% LAND AND WATER CONSERVATION FUNDS; 50% STATE BONDS) TO BE MADE AVAILABLE TO STATE PARK'S SHARE FOR EXPENDITURE SUBJECT TO INTERAGENCY COMMITTEE APPROVAL.

MOTION WAS CARRIED.

Washington Recreation and Park Association Meeting: The chairman recessed the IAC meeting at 12:10 p.m. Mr. Wilder announced there was a meeting of the Washington Recreation and Park Association in the Convention Center with many workshops, lectures, and exhibits relating to the parks, recreation and conservation field which Committee members, staff of the IAC, and members of the audience might wish to attend. The sessions are held annually and it was of advantage to IAC to be able to take part in them or attend those workshop functions in which they had an interest. Mr. Wilder thanked the staff for project presentations and reports.

FRIDAY NOVEMBER 14, 1980

Chairman Larsen opened the meeting at 9:00 a.m. with the following representing a quorum:

AVERY, BILLINGSLEY, LARSEN, MAGRUDER, SIMMONS, ANDERSON, WAYLAND
AND TVETEN

Resolution - WRPA: The Chairman called upon Mr. William Fearn, President, Washington Recreation and Park Association, who read the following Resolution of WRPA to the Committee:

"SPECIAL RECOGNITION - WASHINGTON STATE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION"

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION WAS FORMED IN 1965 TO ASSIST LOCAL AGENCIES IN PLANNING AND FUNDING PARK AND RECREATION FACILITIES; AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PARTICIPATED IN 1,380 PROJECTS INVOLVING 180 INDIVIDUAL AGENCIES THROUGHOUT ITS HISTORY; AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PROMOTED FUNDING FOR PARKS AND RECREATION ACQUISITION, DEVELOPMENT, AND PLANNING THROUGH VARIOUS SOURCES IN THE AMOUNT OF \$180 MILLION IN THE PURSUIT OF PARK AND RECREATION GOALS; AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS DEVELOPED A STATE COMPREHENSIVE OUTDOOR RECREATION PLAN IN 1979 INVOLVING A BROAD CITIZEN

PARTICIPATION PROCESS WHICH IS NOW A MODEL FOR OTHER STATES; AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION RECEIVED THE DEPARTMENT OF INTERIOR'S "OUTDOOR RECREATION ACHIEVEMENT AWARD" IN RECOGNITION OF ITS EFFORT IN ASSISTING STATE AND LOCAL AGENCIES IN THE PURSUIT OF PARK AND RECREATION GOALS; AND

WHEREAS, THE IMPACT OF INFLATION, ENERGY COSTS AND POPULATION GROWTH WILL PLACE AN INCREASINGLY CRITICAL BURDEN ON PUBLIC RECREATION FACILITIES, ESPECIALLY IN THE POPULATED AREAS;

NOW, THEREFORE, BE IT RESOLVED THAT THE WASHINGTON RECREATION AND PARK ASSOCIATION OFFICIALLY AND PUBLICLY COMMEND THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION FOR ITS PAST LEADERSHIP AND EFFORT IN SUPPORT OF PUBLIC PARK AND RECREATION PROGRAMS THROUGHOUT THE STATE AND URGE THE INTER-AGENCY COMMITTEE FOR OUTDOOR RECREATION TO TAKE AGGRESSIVE ACTION IN HELPING MEET THE FUTURE PUBLIC RECREATION NEEDS OF OUR STATE THROUGH CONTINUED STRONG LEADERSHIP ON A COOPERATIVE BASIS.

(APPROVED NOVEMBER 14, 1980; SIGNED BY: WILLIAM F. FEARN, PRESIDENT, WRPA)

On behalf of the Interagency Committee members and staff, Mr. Wilder expressed appreciation for this expression of confidence and support from those with whom the IAC is closely associated. He announced that the Committee had already taken action through a resolution of Thursday, November 13th, to ensure that the program of the IAC would continue, and that the support of the State Legislature and the Office of the Governor would be solicited for such continuation. Continued funding of parks, recreation and conservation areas and facilities is imperative for the State of Washington, and this message must be conveyed to those who can assist in the effort.

Introductions: Mr. Wilder introduced the following persons:

Charles Butler, Yakima County Planning Department, ORVAC member
John Clark, Parks and Recreation Commission, ORVAC member
Jack Harrington, Richland, ORVAC member
Stan Humann, Issaquah, ORVAC member
Ron Morgenthaler, Issaquah, ORVAC member
Larry Otos, Director, Parks & Recreation, Thurston County, ORVAC member
Frank Petek, Spokane County Parks Dept., ORVAC member

III D. Education/Enforcement - ORV Report and Presentation: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated November 13, 1980, "ORV Education/Enforcement and Coordinator Projects Report". (SEE APPENDIX "A" to these minutes.)

In concluding the report, staff recommended that these types of programs continue to be assisted by IAC, and that (1) emphasis continue to be on education elements rather than enforcement; (2) continued emphasis should be placed on assisting those programs that provide and encourage additional ORV opportunities; (3) multiple year funding should be considered; and (4) high priority should continue to be placed on program evaluation and review.

III B. Off-Road Vehicle Project 79-60P - Evans Creek: Mr. Gregory Lovelady, Recreation Resource Planner, referred to memorandum of staff dated November 13, 1980, "White River Ranger District, Mt. Baker-Snoqualmie National Forest, Evans

Creek ORV Area, ORV #80-36D". The project had been given a new number and considered a new project in keeping with Committee request for review and evaluation. With the \$12,000 awarded to the project in November of 1979, feasibility planning studies were completed. As well as completing a second Environmental Assessment Report, the Forest Service accomplished (1) a sound analysis to determine noise impacts from the proposed development area; and (2) coordination with additional interested parties -- forming an ORV advisory committee composed of representatives from Sierra Club, Burlington Northern, Washington State Horsemen, University of Washington Botany Department, three trailbike organizations, three four-wheel drive organizations, hunters, the Tahoma Audubon Society, Society of American Foresters, Washington Dept. of Game, Department of Natural Resources and Mt. Rainier National Park.

Slides were shown of the project which would create a managed off-road motorcycle and four-wheel drive vehicle recreational use area near Evans Creek, Pierce County. Improvements: campground; approx. 40 miles of trail; and vehicle parking and staging area: \$487,000.

IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MRS. AVERY, THAT

THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVE THE EVANS CREEK ORV PROJECT #80-36D IN THE AMOUNT OF \$487,000 FUNDING CAMPGROUND ELEMENTS; APPROXIMATELY FORTY MILES OF TRAIL AND A VEHICLE PARKING AND STAGING AREA. MOTION WAS CARRIED.

III. C. PROJECT CHANGES. 2. Off-Road Vehicles - Planning Services:

a. Chelan Ranger District, Wenatchee National Forest-Mad River Bridge ORV 78-3D, Cost Increase Request: Mr. Lovelady referred to memorandum of staff concerning the Mad River Bridge ORV project #78-3D. Since construction costs exceed the amount approved by IAC for the project, a cost increase was requested. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER, THAT,

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVED THE WENATCHEE NATIONAL FOREST'S MAD RIVER BRIDGE CONSTRUCTION PROJECT, ORV #78-3D, ON MARCH 31, 1978, AT A COST OF \$21,730, AND A SUBSEQUENT COST INCREASE OF \$5,400; AND

WHEREAS, ACTUAL CONSTRUCTION COSTS EXCEED THE AMOUNT APPROVED BY THE INTERAGENCY COMMITTEE BY \$7,180;

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES A COST INCREASE OF \$2,713 (10%) FOR SAID PROJECT; THE REMAINING COSTS TO BE THE RESPONSIBILITY OF THE UNITED STATES DEPARTMENT OF AGRICULTURE, U. S. FOREST SERVICE.

MOTION WAS CARRIED.

b. Wenatchee National Forest, Chelan Ranger District, Uno Peak, Safety Harbor-Summit Trails Development, ORV 79-33D, Withdrawal: Mr. Lovelady referred to memorandum of staff dated November 13, 1980, concerning the Uno Peak Project. The Chelan Ranger District had requested withdrawal of the project due to the need for further pre-construction engineering work. IT WAS MOVED BY MR. ANDERSON, SECONDED BY MR. MAGRUDER THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION APPROVED THE WENATCHEE NATIONAL FOREST'S ORV PROJECT 79-33D ON NOVEMBER 16, 1979, AND

WHEREAS, THE WENATCHEE NATIONAL FOREST HAS INDICATED ITS DESIRE TO WITHDRAW THIS PROJECT,

NOW, THEREFORE, BE IT RESOLVED, THAT THE APPROVED IAC PARTICIPATION IN THIS PROJECT BE WITHDRAWN AND THAT THE \$15,000 OF OFF-ROAD VEHICLE DEPOSITS TO THE OUTDOOR RECREATION ACCOUNT BE RELEASED AND MADE AVAILABLE FOR EXPENDITURE FOR OTHER APPROVED ORV PURPOSES.

MOTION WAS CARRIED.

IV B. OFF-ROAD VEHICLES' PROJECTS PRESENTATIONS: Mr. Lovelady referred to memorandum of staff dated November 14, 1980, "1980 Off-Road Project Proposals", noting the following:

(1) A total of 26 off-road vehicle project applications had been received for funding consideration. One was withdrawn and the Evans Creek project (80-36D) had already received approval by the Committee (\$487,000). Twenty-four applications remained for Committee review.

(2) Total request in new projects:	\$1,692,712)	
Staff Recommendations:	1,500,644)	SEE Pages 26-27-28-29
Off-Road Veh. Advisory)	of these minutes
Committee recommended:	1,633,444)	

(3) Noted that the ORV Projects were arranged according to categories: Planning Projects; Coordinator Projects; Education/Enforcement Projects; Development/Redevelopment Projects; and Maintenance and Operation Projects; and color-coded for easy reference.

Slides were shown of each project. Comments of the Committee on specific projects included the following:

ORV 80-47P - Department of Game, ORV Impacts on Wildlife Study: Mr. Lovelady noted ORVAC and staff recommendation that action on this project be postponed until the March 1981 IAC meeting since the project is currently being revised to reflect the needs of the total program as well as involvement of the Department of Game.

ORV-80-55P - Kittitas County - ORV Education/Enforcement: \$44,638. Mr. Wayland asked if environmental matters were included in this type of ORV program and was assured by Mr. Lovelady that this is an integral part of the review and evaluation.

ORV-80-63M - Yakima County ORV Program - Suntargets 1981-82 Operation: There was discussion on the contingency fund concept in this project. Mr. Lovelady stated it would provide a back up funding source to cover any shortfall in their operating costs during the first two seasons of operation of the new County ORV park. The funds will be reimbursed only if gate and participation fees fail to cover the actual operating costs on a month-by-month basis.

ORV-80-64M - Thurston County Parks Dept. - Sports Park 1981-82 Operation: In response to Mr. Wayland's questions, Mr. Lovelady stated the Thurston County project was actually in three projects: A safety education program;

GRV PROJECT RECOMMENDATIONS

November 14, 1980

<u>Project/Element Number</u>	<u>Sponsor Project/Element Title</u>	<u>Amount Requested</u>	<u>GRVAC</u>	<u>Staff Recommendations</u>
<u>I. PLANNING PROJECTS (Green Sheets)</u>				
GRV-80-41P	Kitsap Co. Parks Dept. County GRV Study	\$ 32,220 (100% GRV)	Favors	Do fund.
GRV-80-42P	City of Richland - Horn Rapids Development Plan	52,450 (100% GRV)	Favors	Do fund.
GRV-80-43P	City of Tacoma - Site Feasibility Study & Prog. Dev.	30,000 (100% GRV)	Favors	Do fund.
GRV-80-44P	Chelan Ranger Dist., Wenatchee Nat'l. Forest - Sawtooth Master Plan	10,850 (100% GRV)	Favors	Do fund, contingent upon withdrawal of 79-93P.
GRV-80-45P	Supervisor's Office, Wenatchee Nat'l. Forest - Lake Creek Feas. Plan	22,200 (100% GRV)	Favors	Do fund.
GRV-80-46P	Supervisor's Office, Wenatchee Nat'l. Forest - Entiat/Leavenworth Districts 4 x 4 Planning	4,160 (100% GRV)	Favors	Do fund.
GRV-80-47P	Department of Game - GRV impacts on Wildlife Study	Requests Postponement	Favors Postponement	Postpone action until March, 1981.
GRV-80-49P	Benton County - Site Selection and Design	38,400 (100% GRV)	Favors	Do fund.
GRV-80-52P	Yakima County - Cooperative 4x4 Trail Reconstruction Plan	5,500 (100% GRV)	Favors	Do fund.
	Planning Projects	(\$195,700)	(\$195,700)	(\$195,700)

<u>Project/Element Number</u>	<u>Sponsor Project/Element Title</u>	<u>Amount Requested</u>	<u>ORVAC</u>	<u>Staff Recommendations</u>
<u>II. COORDINATOR PROJECTS (White Sheets)</u>				
ORV-80-50P	Spokane County Parks - County ORV Program/Coordinator	\$ 25,010 (100% ORV)	Favors	Do fund.
ORV-80-51P	Yakima County ORV Program - ORV Planning/Coordinator	31,601 (100% ORV)	Favors	Do fund.
ORV-80-62P	Kittitas Planning Office - ORV Planning/Coordinator	7,820 (100% ORV)	Favors	Do fund.
	Coordinator Projects	(\$ 64,431)	(\$ 64,431)	(\$ 64,431)
	[Thurston County's ORV Coordinator Element included in Project #64M; below.]			
<u>III. EDUCATION/ENFORCEMENT PROJECTS (Pink Sheets)</u>				
ORV-80-53P	Yakima County ORV Program - Joint ORV/Snowmobile Education/Enforcement	\$ 20,445 (100% ORV)	Favors	Do fund.
ORV-80-54P	Yakima County ORV Program - ORV Education/Enforcement	33,907 (100% ORV)	Favors	Do fund.
ORV-80-55P	Kittitas County - ORV Education/Enforcement	44,638 (100% ORV)	Favors	Do fund.
ORV-80-56P	Chelan-Douglas ORV Board - ORV Education/Enforcement	41,536 (100% ORV)	Favors at 50% ORV or \$20,768	Fund Douglas Co. portion @ 100% = \$20,768; Chelan @ 0% = 0 Do fund.
ORV-80-65P	Thurston County Parks Dept. Safety/Education Program	26,252 (up to 100%)	Favors	Do fund.
	Education/Enforcement Projects	(\$166,778)	(\$146,010)	(\$146,010)

Nov. 13-14, 1980

<u>Project/Element Number</u>	<u>Sponsor Project/Element Title</u>	<u>Amount Requested</u>	<u>CRVAC</u>	<u>Staff Recommendations</u>
<u>IV. DEVELOPMENT/REDEVELOPMENT PROJECTS (Yellow Sheets)</u>				
ORV-60-57D	Yakima County ORV Program Suntargets Access Road	\$ 79,500 (40% CRV; total cost is \$199,500)	Favors	Do fund, contingent on confirmation of readiness to proceed by 2/28/81.
ORV-60-58D	Thurston County Parks Dept. Sports Park Development	289,680 (100% CRV)	Favors	Do fund as demonstrated project.
ORV-60-59D	Kittitas County Planning - Cooperative Trails Program	284,250 (100% CRV)	Favors	Do fund, as changed, at \$151,450 (See below.).
	(E1, Miller-Blewett System)	141,950	-	(reduce by \$5,500 to \$136,540 per project)
	(E2, Tansen Trail)	4,000	-	(reduce by \$4,000 to 0 per project)
	(C1, Menastash Ridge)	8,000	-	(no change)
	(C2, Blazed Ridge)	117,000	-	(reduce by \$111,800 to 5,200 per project)
	(N1, Quartz Creek)	12,500	-	(reduce by \$11,500 to 1,000 per project)
		<u>(\$284,250)</u>		<u>(\$151,450)</u>
ORV-60-60D	Chelan Ranger District, Menatchee Nat'l. Forest - Devil's Backbone System, Phase II	\$269,193 (100% CRV)	Favors	Do fund
ORV-60-61D	(1 Pot Peak Trail)	\$145,700		
	(2 Chesapeake Saddle Plan)	8,698		
	(3 Chesapeake Saddle Dev.)	<u>114,795</u> <u>(\$269,193)</u>		
ORV-60-61D	Chelan Ranger Dist., Wenatchee Nat'l. Forest - Trailhead	\$ 41,561 (100% CRV)	Favors Plan. only \$3,061.	Do fund, as changed, at \$3,061.
	(1 Trailhead planning (2 Trailhead development)	\$ 3,061 <u>38,500</u> <u>(\$ 41,561)</u>		(no change (reduce by \$38,500 to \$3,061)
	Development/Redevelopment Projects	<u>(\$954,104)</u>	<u>(\$925,684)</u>	<u>(\$792,904)</u>

<u>Project/Element Number</u>	<u>Sponsor Project/Element Title</u>	<u>Amount Requested</u>	<u>ORVAC</u>	<u>Staff Recommendations</u>
<u>V. MAINTENANCE AND OPERATION PROJECTS (Blue Sheers)</u>				
ORV-80-63M	Yakima County ORV Program - Suntargets 1981-82 Operation	\$160,000 (up to 100% ORV)	Favors	Do fund contingent on confirmation of readiness to proceed by 2/28/81.
ORV-80-64H	Thurston County Parks Dept. - Sports Park 1981-82 Operation	141,539 (up to 76% ORV; total cost is \$186,539)	Favors	Do fund at 76% level; County to provide balance.
	Maintenance and Operation Projects (\$301,539)	<u>(\$301,539)</u>	<u>(\$301,539)</u>	<u>(\$301,539)</u>
<u>TOTALS</u>		<u>\$1,692,712</u>	<u>\$1,633,444</u>	<u>\$1,500,644</u>

a development program; and a maintenance and operation program. The IAC has funded the acquisition and development of the park and is currently providing m/o monies to operate it. Mr. Wayland asked if at some point in time the park would be able to stand on its own for maintenance and operation. Mr. Lovelady replied the IAC is attempting to work with the County to turn it into a self-sufficient operation. However, funds for the program do come from ORV users and therefore this project is heavily supported by the ORV users.

Following presentation of the ORV projects, (completed at 9:56 a.m.), Mr. Tveten asked questions concerning the differences in costs for the Kitsap County ORV Study (80-41P) \$32,220; the Tacoma Feasibility Study (80-43P) \$30,000; and City of Richland (80-42P) Study \$52,450. Mr. Lovelady stated one reason for the additional costs is that there is a need to inform the public of the ORV project regarding the noise analysis, environmental impacts, etc., since there is considerable opposition to the project. This is one area of the state that is totally devoid of any ORV areas. The project entails comprehensive planning, EIS, final facility design, etc.

Mr. Tveten asked if staff recommendations were consistent to that of the Off-Road Vehicle Committee. Mr. Lovelady replied there were some differences as noted on the memorandum material. He enumerated these:

ORV-80-56P Chelan. Chelan still has some ATV monies it can use in the project.
ORV-80-59D Kittitas County. County requested funds for development on private lands where no security exists.

ORV-80-61D Chelan Ranger District. Felt project was complex and not yet ready. Asked that they receive the planning funds, but development funds be help up until project is ready to go.

Mr. Tveten asked for further information on the Kittitas County Project ORV 80-59D. It was brought out by Mr. Lovelady that the Forest Service and Burlington Northern had had an informal agreement concerning the trails in the area; however, this had never been in document form as to legality. IAC feels a more formal agreement needs to be worked out to ensure improvement of trails facilities on private lands would continue over the years. Currently the IAC is working with the Assistant Attorney General on formalizing some type of agreement.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. ANDERSON, THAT THE NINE ORV PLANNING PROJECTS; THREE COORDINATOR PROJECTS; FIVE EDUCATION/ENFORCEMENT PROJECTS; FOUR DEVELOPMENT/REDEVELOPMENT PROJECTS; AND TWO MAINTENANCE AND OPERATION PROJECTS BE FUNDED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION AS NOTED ON PAGES 31, 32, AND 33 OF THESE MINUTES; WITH THE PROVISO THAT ORV PROJECT 80-47P, DEPARTMENT OF GAME, ORV IMPACTS ON WILDLIFE STUDY, BE POSTPONED FOR ACTION BY THE COMMITTEE UNTIL THE MARCH 1981 IAC MEETING.

MOTION WAS CARRIED.

VI. 1981 IAC COMMITTEE MEETING SCHEDULE: Mr. Wilden referred to memorandum of staff dated November 13, 1980, which outlined proposed 1981 IAC Committee Meetings. IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT THE IAC APPROVE THE FOLLOWING IAC MEETING SCHEDULE FOR 1981; THAT SAID SCHEDULE BE PUBLISHED IN THE WASHINGTON STATE REGISTRY AS REQUIRED BY STATE LAW:

OFF-ROAD VEHICLES' PROJECTS - FUNDING NUMBER, 1980

PROJECT/ELEMENT NUMBER	SPONSOR - PROJECT/ELEMENT TITLE	ORV FUNDING APPROVED
<u>PLANNING PROJECTS</u>		
80-41P	Kitsap County Parks Dept. County ORV Study	\$ 32,220 (100% ORV)
80-42P	City of Richland Horn Rapids Development Plan	52,450 (100% ORV)
80-43P	City of Tacoma Site Feasibility Study & Program Development	30,000 (100% ORV)
80-44P	Chelan Ranger Dist, Wenatchee National Forest - Sawtooth	10,850 (100% ORV)
80-45P	Supervisor's Office Wenatchee Natl. Forest Lake Creek Feasibility Plan	22,200 (100% ORV)
80-46P	Supervisor's Office Wenatchee Natl. Forest Entiat/Leavenworth Dist. 4 X 4 Planning	4,160 (100% ORV)
80-49P	Benton Co. - Site Selection and Design	38,400 (100% ORV)
80-52P	Yakima County Cooperative 4 X 4 Trail Reconstruction Plan	5,500 (100% ORV)
80-61P	Chelan Ranger District Wenatchee Natl. Forest - Trailhead	3,061 (100% ORV)
----- \$ 198,841 PLANNING PROJECTS -----		
<u>COORDINATOR PROJECTS</u>		
80-50P	Spokane County Parks County ORV Program/Coordinator	\$ 25,010 (100% ORV)
80-51P	Yakima County ORV Program ORV Planning/Coordinator	31,601 (100% ORV)
80-62P	Kittitas Planning Office ORV Planning/Coordinator	7,820 (100% ORV)
		<u>-----</u>
		\$ 64,431 COORDINATOR PROJECTS

as funded ORV's

EDUCATION/ENFORCEMENT PROJECTS

80-53P	Yakima County ORV Program Joint ORV/Snowmobile Education/Enforcement	\$ 20,445	(100% ORV)
80-54P	Yakima County ORV Program ORV Education/Enforcement	33,907	(100% ORV)
80-55P	Kittitas County ORV Education/Enforcement	44,638	(100% ORV)
80-56P	Chelan-Douglas ORV Board ORV Education/Enforcement	20,768	(50% ORV; total cost = \$41,536)
80-57P	Thurston County Parks Department Safety/Education Program	26,252	(up to 100%)

\$ 146,010 EDUCATION/ENFORCEMENT PROJECTS

DEVELOPMENT/REDEVELOPMENT PROJECTS

80-57D	Yakima County ORV Program Suntargets Access Road	\$ 79,500	(40% ORV; total cost \$199,500)
80-58D	Thurston County Parks Department Sports Park Development	289,680	(100% ORV)
80-59D	Kittitas County Planning Cooperative Trails Program: (as below)	151,450	(100% ORV)
	a. E1, Miller-Blewett System	\$136,540	
	b. C1, Manastash Ridge	8,000	
	c. C2, Blazed Ridge	6,000	
	d. N1, Quartz Creek	1,000	
80-50D	Chelan Ranger District Wenatchee Natl. Forest Devil's Backbone System, Phase II: (as below)	269,193	(100% ORV)
	a. Pot Peek Trail	\$145,700	
	b. Chesapeake Saddle Plan	8,698	
	c. Chesapeake Saddle Dev.	114,795	

\$ 789,823 DEVELOPMENT/REDEVELOPMENT PROJECTS

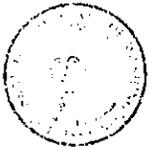
MARCH 26-27, 1981	THURS./FRIDAY	OLYMPIA	REGULAR MEETING
JUNE 25-26, 1981	THURS./FRIDAY	OLYMPIA	REGULAR MEETING
NOV. 12-13, 1981	THURS./FRIDAY	SEATTLE	FUNDING SESSION (LOCAL/STATE/ORV)

IT WAS MOVED BY MR. ANDERSON, SECONDED BY MRS. AVERY, THAT THE IAC MEETING ADJOURN. (10:15 a.m.)

RATIFIED BY THE COMMITTEE

3-26-81 (as submitted)
(DATE)

Elizabeth B. Avery
CHAIRMAN, INTERAGENCY COMMITTEE
FOR OUTDOOR RECREATION



STATE OF
WASHINGTON

Dixy Lee Ray
Governor

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

4800 Capitol Blvd., KP-11, Tumwater, Washington 98501 206.753-7140

Robert L. Wilder, Administrator

Appendix A.

November 13, 1980

MEMORANDUM

TO: Members, Interagency Committee

FROM: Robert L. Wilder, Administrator

SUBJECT: ORV Education-Enforcement and Coordinator Projects Report

On March 30, 1979 the Interagency Committee adopted a motion which indicated, in part, the need to evaluate and develop criteria for funding education and enforcement and off-road vehicle coordinator projects, within the IAC ORV Program.

Enforcement/education (E & E) projects are considered to be an important part of the ORV program and are needed for several reasons. One reason involves the "image" problem of ORV recreationists. In spite of the fact that this problem is slowly being eliminated, it is generally acknowledged that it does seriously impede the acquisition, development and maintenance of legally sanctioned ORV facilities. This results in something of a "Catch-22". That is, ORV recreationists have few places to recreate so, at times, some participants use locations not legally authorized. Such use has led to some public mistrust of ORV'ers in general and, in some cases, rather active campaigns to reduce or eliminate facilities and opportunities to participate in this rapidly growing outdoor activity.

A second reason sponsors have sought E & E funding from IAC results from a desire to act responsibly in the management of a new program. Traditionally, many activities are funded primarily by the clientele most affected. For example, motor vehicle related taxes support the State Patrol, permits and special use taxes finance agricultural inspectors, and hunting and fishing licenses support fish and game agents. Because the ORV program is supported by taxing ORV recreationists, it appears logical that management of the users should be supported from ORV funds.

The case for funding ORV coordinator projects is similar to that outlined above. Due to the current acute public interest in land use matters, as well as the scarcity of recreational lands, intensive planning is essential. If ORV activities and programs are to exist to any significant degree they must have adequate coordination and administrative support. In this regard six counties have formally gone on record as indicating that their ORV programs could not exist without total or near total funding support from outside sources. Informally, it is implied that elected officials are assuming political risks by even agreeing to sponsor ORV programs within their areas of jurisdiction.

In summary, it may be assumed that without the availability of ATV/ORV funds and without the authorization to use them for E & E and Program Coordinator needs, the problems related to the rapidly growing off-road program would be much greater.

EXISTING SITUATION

Yakima County has been associated with the ATV/ORV program since its inception in 1972. Although their county ORV coordinator has been supported with state ATV funds since that time, their first E & E project wasn't begun until 1978 (ORV-78-13M) when a long effort to acquire 1,700 acres of land for an ORV riding area was ended unsuccessfully. The impetus for this project was that "without a viable education and law enforcement program to address the existing social conflicts, real or imagined, new ORV riding facilities would not be encouraged for development." Since receiving funding for this project Yakima County has been instrumental in the development of a Data Card Reporting System which quantitatively relates the E & E program's field contacts to stated project goals and objectives. Over 90 percent of the program's emphasis to date has been in the area of education. Educational contacts occur on a structured basis in special clinics and workshops for school children, government agencies and ORV clubs. They also occur in the field, at fairs, shopping malls and in campgrounds and on trails. A weekly newspaper column is also published. Program information to date indicates that, according to the reporting system, the Yakima County Sheriff has received 40 percent fewer complaint calls resulting from the use of jeeps or motorcycles in a trespass, vandalism, or excessive noise situation. Although current trends indicate that warnings and citations are rarely issued to the same individual more than once, problems continue to focus around juvenile offenders and out-of-county visitors.

Chelan County has been associated with the ATV/ORV program since its inception in 1972. Although staff time in support of the ORV program administrative activities is provided by the County Planning Department, E & E support relies totally on ATV and ORV funding assistance. The County sent its first E & E application to the IAC in 1978, in a cooperative effort with Douglas County (ORV-78-15M). To insure the enhancement of ORV opportunities in both counties, an ongoing program of school presentations and informational services exists. These are provided through clinics, meetings, and other special events. Response to public complaints regarding alleged ORV problems remains a main concern of the program. Current trends indicate a reduction of ORV violations within the urban areas of the two counties; a reduction of ORV violations attributed to residents of the two counties; a willingness on the part of ORV users to seek out the ORV deputies as a resource on trail availability, proper equipment, and ORV regulations and to work with the deputies in improving ORV relationships with non-users.

Kittitas County first entered the ATV/ORV program in 1975. Part-time ORV administrative staffing support is provided through accumulated ATV funds. The E & E program, however, has been supported via ORV project proposals since 1978 (ORV-78-10M). Due to its proximity to the heavily populated Puget Sound area, Kittitas County receives by far the greatest concentrations of out-of-county ORV recreationists.

Spokane County first entered the ATV/ORV program in 1972. Since that time IAC has funded one E & E project (ORV-78-19M) and two coordinator projects (ORV-78-26M and 79-31M). Spokane's coordinator projects have traditionally involved both administration and planning elements as well as school safety/education elements. The single E & E project, conducted from November 1978 through December 1979, emphasized enforcement rather than education. Program trends indicated an increase in ORV-related enforcement referrals due primarily to the increased public awareness of the existence of ORV enforcement capabilities.

Thurston County first entered the ATV/ORV program in 1972. The first coordinator and education project was submitted to IAC for consideration and adoption in 1978 (ORV-78-2E and 2M). Primary duties of the County ORV coordinator have revolved around managing the county ORV Sports Park development and operation activities. The Safety Education program has no enforcement element, rather it emphasizes school programs, on-site riding skill and maintenance classes and environmental awareness seminars.

Whatcom County first entered the ATV/ORV program in 1972 and currently supports a part-time staff ORV coordinator and E & E program with ATV block grant funds. In general, coordinator activities are confined to administration and long-range planning. E & E program personnel conduct ORV safety and education programs in the schools and throughout the county in workshops and clinics. Field patrols are also an ongoing part of this program, which was initiated in April, 1979.

In addition, in accordance with RCW 46.09.110, the State Department of Natural Resources receives 20 percent of the ORV use permit fees to administer and conduct a statewide program of ORV user education and information.

ANALYSIS AND RECOMMENDATIONS

The short-term impacts of E & E programs will become more apparent as the reporting system, employed by the counties, accumulates more data. At this time, however, evidence indicates that the adverse public attitude towards ORV recreation has subsided, citizen complaints are generally down, media coverage is more favorable, and fewer citations and warnings are being issued to residents of heavy use counties. Education programs for juvenile and novice riders are aimed at achieving a greater compliance with current laws. In areas where use is intense, citations and warnings remain at a relatively high level, but even with major increases in ORV participation they are still generally on the decrease. To date, no significant short-term problems have been experienced with the program.

The long-term effects of these programs can be clearly stated, that is, to continue educating new entrants to the activity while maintaining compliance levels among those already participating. Such a demonstration, showing that the activity can be managed, should lead to an increase in the number of legally sanctioned ORV opportunities.

In conclusion, staff recommends that these programs continue to be assisted by IAC. It is further recommended that:

- (1) Emphasis should continue to be on education elements rather than enforcement;
- (2) Continued emphasis should be placed on assisting those programs that provide and encourage additional ORV opportunities;

- (3) Multiple year funding of these projects should be considered in order to add continuity to facilitate administration and reduce program costs;
- (4) High priority should continue to be placed on program evaluation and review.

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