

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

REGULAR MEETING

DATE: July 25, 1986
TIME: 9:00 a.m.

PLACE: Central Washington Bank Building - Conference Rm.
301 N. Chelan Street
Wenatchee, Washington

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS OR DESIGNEES PRESENT:

Anne Cox, Spokane, Chair	Cleve Pinnix, <u>Designee</u> , Honorable Brian Boyle, Natl. Resources
Ralph Mackey, Everett	Jan Tveten, Director, Department of Parks and Recreation
Dr. Eliot Scull, Wenatchee	Raymond Ryan, Asst. Director, <u>Designee</u> , Bill Wilkerson, Director, Department of Fisheries
	Rick Lawrence, Asst. Director, <u>Designee</u> , Jack Wayland, Director Department of Game

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Joe C. Jones, Seattle
Jeanie Marsden, Vancouver

APPENDIX "A" - 1987-89 CAPITAL BUDGET.
APPENDIX "B" - 1987-89 OPERATING BUDGET
* APPENDIX "C" - PARTICIPATION MANUAL #2.

MEETING CALLED TO ORDER - INTRODUCTIONS: Anne Cox, Chair, called the meeting to order at 9:00 a.m, with a quorum present: COX, MACKEY, SCULL, PINNIX, TVETEN, RYAN, LAWRENCE. All attendees were welcomed by the Chair and asked to introduce themselves.

Ms. Cox then called upon Archie Mills, Chairman, State Game Commission, for information concerning Initiative 90 (Wildlife Tomorrow). Mr. Mills distributed a letter and flyer material concerning the initiative to each IAC member. The letter was from Beth Bland, the Campaign Director for Initiative 90, headquartered in Seattle, Washington. Mr. Mills pointed out the following:

- (1) The measure proposes a 1/8 of 1% increase in the sales tax to provide the needed resources to maintain and improve our wildlife. Funds will go to the Washington State Department of Game (2/3rds) and the Inter-agency Committee for Outdoor Recreation (1/3rd) for IAC dissemination under its programs to state and local agencies for wildlife related projects.
- (2) A substantial amount is needed for the "campaign" to get the message out to the voters of the initiative's importance. Since IAC will benefit and can assist state and local agencies with eventual projects, its support and active participation in the campaign efforts was being requested.

Ms. Cox reiterated the importance of Committee support for the Initiative and asked that each member assist the Wildlife Tomorrow committee in any way possible.

APPROVAL OF MINUTES, MARCH 28, 1986: There being no corrections to the minutes, IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. PINNIX, THAT THE MINUTES OF THE MARCH 28, 1986, IAC MEETING BE APPROVED. MOTION WAS CARRIED.

ADDITIONS OR DELETIONS TO THE AGENDA, JULY 25, 1986: The following additions were made to the July 25th agenda by Mr. Wilder:

* APPENDIX "C" - not attached to minutes. Copy may be obtained from the IAC office, 4800 Capitol Blvd., Tumwater, WA 98504 206-753-7140

1. III. OLD BUSINESS A. Project Changes, 5. Department of Natural Resources, Cattle Point Lighthouse, Cost Increase, IAC #84-704D.
6. Department of Natural Resources, Woodland Camp Expansion, Cost Increase, #84-701D.
2. IV. NEW BUSINESS E. Participation Manual #2 - Modifications

RESOLUTION: In recognition of Virginia Warden's tenure on the Interagency Committee for Outdoor Recreation, IT WAS MOVED BY MR. MACKEY, SECONDED BY DR. SCULL, THAT

WHEREAS, VIRGINIA WARDEN HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS AS A MEMBER OF THE COMMITTEE, AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION, DEVELOPMENT, AND RENOVATION OF OUTDOOR RECREATION SITES AND FACILITIES;

WHEREAS, THE INTERAGENCY COMMITTEE MEMBERS WOULD LIKE TO RECOGNIZE HER DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE COMMITTEE DURING THAT TIME, AND WISH HER WELL IN FUTURE YEARS;

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HER ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO VIRGINIA WARDEN FOR HER SERVICES;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO VIRGINIA WARDEN.

RESOLUTION WAS UNANIMOUSLY ADOPTED BY THE COMMITTEE.

Mr. Robert L. Wilder, Director, IAC, informed the Committee members that a Certificate of Appreciation from the Interagency Committee would be presented to Ms. Warden personally at an appropriate time.

II. A. DIRECTOR'S REPORT: Mr. Wilder referred to the Director's Report dated July 25, 1986, and called upon Anne Cox, Chair, to report on the President's Commission on Americans Outdoors (PCAO) meeting in Seattle.

1. PRESIDENT'S COMMISSION ON AMERICANS OUTDOORS (PCAO): Ms. Cox noted there had been a Planning Orientation Meeting on June 4 prior to the PCAO's official meeting on June 5-6, 1986. Public Testimony was given by various park, recreation, and conservation agencies and individuals on June 5th, with comments by Ms. Cox on behalf of the Interagency Committee for Outdoor Recreation. She explained the purpose of the PCAO -- testimony at the hearings to focus on federal, state, and local roles in providing outdoor recreation opportunities and the funding sources required to meet the obligations of the states. She expressed her appreciation for the opportunity to represent the State of Washington and the IAC expressing strong desire for a stable funding base through some type of trust fund. Her main concern was that this Commission realize its responsibilities to provide for the future funding in outdoor recreation facilities and sites and not just conduct hearings and fail to follow through on the findings.

Mr. Mackey concurred with Ms. Cox. Mr. Wilder expressed his appreciation to Ms. Cox and Mr. Mackey for their part in the proceedings. He felt there had been an emphasis not on the problems but the solutions, pointing out to the PCAO representatives the need for funding sources. He noted that Mr. Webster and Mr. Pelton had assisted in the Planning Orientation Workshop and/or the arranged tours, both of which had been capably handled.

2. LEGISLATION - FEDERAL: Mr. Wilder stated the Federal Land and Water Conservation Funds (LWCF) were awaiting the "mark-up" of the budget by the Subcommittee of Interior Appropriations, chaired by Congressman Yates of Illinois. Approximately \$3 billion is available in the off-shore oil royalties at the present time. This could be placed into a Trust Fund for various uses.

At this point, the Chair called upon Ms. Louise Marshall, President, ~~Northwest~~ ^{Washington} Trails Association, concerning the PCAO. Ms. Marshall stated she had attended several hearings and was impressed with the fact that the President's Commission includes people in different fields of expertise, and have a staff to support them and provide any information they may need. The PCAO also has a method for citizen input and takes testimony from many different people with various aspects of recreational expertise. Ms. Marshall was impressed also with the input coming to the PCAO from the citizenry.

3. LEGISLATION - STATE: Mr. Wilder referred to RCW 43.99.115 as noted in the kit material concerning IAC Legislation. Unless extended by law, the Interagency Committee for Outdoor Recreation will cease to exist on June 30, 1987. Mr. Mackey called attention to the "Citation of Merit" paragraph in the Director's Report. He suggested this information should be given to every legislator to alert them to these accolades, and assure their understanding that the IAC is doing an exemplary job in providing assistance to state and local agencies for recreational projects, as well as providing other programs of need. This type of information would give the state legislators a reason to vote positively for the IAC. In response to Mr. Tveten's question, Mr. Wilder replied the RCW is not a "sunset clause" as such under the Sunset Legislation of the state, but was added to the law by the Legislature in 1981. The agency does not have to go through a "Sunset Review". Mr. Scott pointed out that unless the legislation specifically incorporates the need for a study by the Legislative Budget Committee, that body will not undertake such study.

Mr. Mackey urged that there be someone on staff preparing a proposal to retain the IAC as a viable, needed entity. He was concerned that this not be left up to anyone else. In reply to Mr. Lawrence, Mr. Wilder further explained the process by which RCW 43.99.115 was added to the IAC legislation. As a standard procedure this type of "review paragraph" was added to the various committees and commissions functioning in State Government. Mr. Pinnix asked the status of the legislation with the Office of the Governor. Mr. Wilder replied the deletion had been submitted to the Governor's Office recently in response to a general call for state agencies' legislation, and as yet there had been no response. The legislation had been submitted to that office via the Office of Financial Management which has been designated by the Governor for the review procedure. Mr. Scott gave a brief overview of the procedure set up by the Office of the Governor for all state agencies' legislation review.

Mr. Mackey then pointed out that in the last legislative session, there had been legislation dealing with state reorganization. He felt this had not "died", but was in fact still "alive", and the IAC ought to be ready with support and written proposals which would describe the IAC's programs and the need to continue them. Ms. Cox reminded the local agencies' representatives present at the meeting of their need to support the IAC in order that the funding program from which they benefit may continue.

There was consensus by the IAC members that there be support given to the Director in ensuring that RCW 43.99.115 be repealed through the legislative process, and that the Director be given the authority to assist Committee members in any way possible toward this end.

4. INITIATIVE 90: Since Mr. Mills had already spoken to this Initiative and its importance, Mr. Wilder merely stated it would be on the ballot in November and he urged its passage in view of the benefits to the cities, counties, park districts, state agencies, and numerous clientele groups through the IAC funding program.

5. CONFLICT RESOLUTIONS: Competition and conflicts will continue to grow between the many and diversified clientele the IAC serves. Mr. Wilder felt staff was very well prepared to deal with this competition - and that compromise would often be the goal.

6. CITATION OF MERIT: Ms. Cox commented on receipt of the National Recreation and Park Association, Pacific Northwest Council's "Citation of Merit Award" which had been presented to her in behalf of the Interagency Committee for Outdoor Recreation at its recent meeting in Vancouver, B.C., Canada. She commented on the respect given the IAC by various recreation, park and conservation organizations and groups, as well as the clientele it is serving. She felt it was due to "team effort" that the IAC was given the award -- each staff person has a share in it as well as IAC members past and present.

At this point, Ms. Cox postponed the STAFF STATUS REPORTS for later review and discussion.

III. OLD BUSINESS A. PROJECT CHANGES: Mr. James Webster, Chief, Projects Services, referred to memorandum of staff dated July 25, 1986,

1. Clallam County, Freshwater Bay Project, Cost Increase, IAC #85-022D: He noted that the project had suffered considerable flood damage as a result of heavier than normal rains; no work had been accomplished on the road renovation prior to the flood; therefore, it was necessary to consider a cost increase for the project to cover the additional necessary funds. The County had requested \$152,821 of which \$114,615.75 at 75% would be the IAC share (FEMA share \$95,810). However, staff had reviewed the project and recommended an increase of \$140,280 of which \$70,140 (50% Init. 215) would be the IAC share. Slides were shown of the project. Mr. Tveten supported the recommended IAC cost increase provided the County could accomplish the necessary work with that amount. Mr. Webster stated the County could do so. The balance of Initiative 215 funds was cited for Mr. Mackey (\$681,000+). IT WAS MOVED BY MR. MACKAY, SECONDED BY MR. LAWRENCE THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE CLALLAM COUNTY FRESHWATER BAY

DEVELOPMENT PROJECT (IAC #85-022D) AT A TOTAL COST OF \$159,600 AT THE NOVEMBER, 1984 IAC MEETING, AND

WHEREAS, CLALLAM COUNTY HAS MADE TIMELY PROGRESS ON THE PROJECT, AND HAS TO DATE COMPLETED ALL MAJOR ELEMENTS EXCEPT THE BOAT LAUNCH ACCESS ROAD AND PARKING, AND

WHEREAS, THE BOAT LAUNCH ACCESS ROAD AND PARKING AREA SUFFERED CONSIDERABLE DAMAGE FROM HEAVY FLOODING DURING THE WINTER OF 1985, AND MUST BE REDESIGNED AND CONSTRUCTED TO HIGHER STANDARDS TO AVOID DAMAGE FROM POSSIBLE FUTURE FLOODING, AND

WHEREAS, CLALLAM COUNTY HAS REQUESTED A COST INCREASE TO ASSIST THEM IN DEFRAYMENT OF ADDITIONAL COSTS NECESSARY TO REBUILD THE BOAT LAUNCH ACCESS ROAD TO A HIGHER FLOOD DAMAGE RESISTANT STANDARD THAN ORIGINALLY PLANNED,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT A COST INCREASE IN THE AMOUNT OF \$140,280 (50% IAC - \$70,140, INITIATIVE 215) BE APPROVED TO ASSIST CLALLAM COUNTY REBUILD THE BOAT LAUNCH ACCESS ROAD AND PARKING WITH ADEQUATE DRAINAGE. THE IAC DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY PROJECT AMENDMENTS.

MOTION WAS CARRIED.

2. City of Olympia, Percival Landing North, IAC 84-002D, Request for Conversion: Mr. Webster referred to memorandum of staff dated July 25, 1986, concerning the City of Olympia's request for conversion of the Percival Landing North project, and reported as follows:

a. The City requested approval to convert an approximate 170 foot segment of boardwalk to allow construction of a commercial building for restaurant/office space use.

b. The converted segment of boardwalk will be replaced by other boardwalk. In addition, there will be a second story of the building featuring a waterside deck open to the public and accessible from the boardwalk.

c. Requirements concerning the Land and Water Conservation Fund policy conversion and that of the IAC are in compliance.

Using an overhead projector, Mr. Webster indicated on a small plot plan the proposed ramp and expansion of the platform as well as the existing wood decks, etc. Mr. Robert Turpin, engineer for the developer, informed Mr. Tveten there is at the present time moorage for about 18 to 20 boats in an extremely rundown area. The new plan proposes some dredging and installation of new floats which will provide 60 moorage spaces, increasing it by about 40 slips. In response to questions of the Committee, Mr. Webster and Mr. Pinnix explained the leased DNR areas and the approval of that Department for what it considers an appropriate use of this land. Dr. Scull asked if there would be sufficient parking in the new proposal and was assured by Mr. Webster there would be. Mr. Heber Kennedy, Port of Olympia, questioned the Port property line and when this was indicated by Mr. Webster, approved of the project. Likewise Mr. Tveten as to City of Olympia's ownership. Neither is involved in the project.

IT WAS MOVED BY MR. PINNIX, SECONDED BY DR. SCULL, THAT

WHEREAS, THE CITY OF OLYMPIA HAS RECEIVED IAC FUND ASSISTANCE TO CONSTRUCT

OVER 1,000 FEET OF BOARDWALK FROM PERCIVAL LANDING NORTH TO PORT OF OLYMPIA PROPERTY (IAC #84-002D) AND,

WHEREAS, THE CITY HAS REQUESTED IAC APPROVAL TO CONVERT AN APPROXIMATE 170 FOOT SEGMENT OF BOARDWALK IN ORDER TO FACILITATE THE CONSTRUCTION OF A PRIVATE BUILDING COMPATIBLE WITH THE CITY'S SHORELINE MANAGEMENT POLICY, AND

WHEREAS, THE CITY'S PROPOSAL FOR REPLACEMENT OF CONVERTED BOARDWALK DOES MEET CONVERSION REQUIREMENTS SET FORTH IN IAC PROCEDURAL MANUAL #7, SECTION 07.19D, DEVELOPMENT PROJECTS CONVERTED:

1. THE PARCELS OF LAND AS APPRAISED INDICATE THE REPLACEMENT PARCEL IS OF GREATER VALUE;
2. THE REPLACEMENT PARCEL HAS GREATER RECREATION UTILITY THAN THE CONVERTED AREA;
3. THE REPLACEMENT FACILITIES DO NOT NOW EXIST;
4. THE REPLACEMENT FACILITIES ARE ELIGIBLE UNDER IAC/NPS DEVELOPMENT PROJECT CRITERIA;
5. AN ENVIRONMENTAL IMPACT STATEMENT IS ON FILE.

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST AS PROPOSED BY THE CITY OF OLYMPIA REGARDING PERCIVAL LANDING NORTH (IAC #84-002D) IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

MOTION WAS CARRIED.

3. Snohomish County, River Meadows Park Land Exchange, IAC #69-154A:
Mr. Webster referred to memorandum of staff dated July 25, 1986, concerning the River Meadows Park Land Exchange, noting the following:

a. Project was funded in 1969. Adjoining landowner had inadvertently built a drainfield on park property and used 65 feet of County riverfront. An exchange of land will put into private ownership 1.28 acres of park land encroached upon by the landowner. In return, Snohomish County will receive 1.10 acres with appraised value of \$10,185. The appraised value of the land to be put into private ownership is \$9,600.

b. The property received in exchange will provide an excellent forested route for part of a trail circling the park.

Mr. Mackey asked if normally the IAC did not require a boundary document before any funding of the project took place. Mr. Webster stated this is required in IAC policy manuals, but apparently in 1969 it was not. The requirement now is that a Deed of Right, plus legal description of the property, be received by the IAC. Further, the contract states the property must be for public recreation in perpetuity.

IT WAS MOVED BY MR. PINNIX, SECONDED BY MR. RYAN, THAT

WHEREAS, IN 1969 SNOHOMISH COUNTY WITH IAC FUNDING ASSISTANCE ACQUIRED A 378 ACRE

PARK SITE NOW KNOWN AS RIVER MEADOWS COUNTY PARK (IAC #69-154A), AND

WHEREAS, THE COUNTY AND ADJACENT LANDOWNER FIND IT MUTUALLY BENEFICIAL TO EXCHANGE 1.28 ACRES OF PROPERTY VALUED AT \$9,600 for 1.10 ACRES OF PROPERTY VALUED AT \$10,185, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THIS EXCHANGE MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL #7, SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. THE PROPOSED REPLACEMENT WILL BE OF BENEFIT TO THE RECREATING PUBLIC;
2. THE VALUE OF THE PROPERTY TO BE ACQUIRED EXCEEDS THE VALUE OF THE PROPERTY TO BE EXCHANGED.
3. THE RIGHTS AND PROPERTY TO BE ACQUIRED HAVE A RECREATION UTILITY AT LEAST EQUAL TO THAT OF THE PROPERTY TO BE EXCHANGED.

NOW, THEREFORE, BE IT RESOLVED BY THE IAC, THAT THE EXCHANGE IS HEREBY APPROVED AND THE DIRECTOR IS AUTHORIZED TO EXECUTE ALL NECESSARY DOCUMENTS AND CONTRACT AMENDMENTS.

MOTION WAS CARRIED.

4. City of Edmonds, Brackett's Landing Park Land Exchange, IAC #68-077A: Mr. Webster referred to staff memorandum in regard to the Brackett's Landing Park Land Exchange. His explanation included the following:

a. The City and the Washington State Department of Transportation negotiated an agreement whereby WSDOT will participate in the increased cost of the new Brackett's Landing design (jetty relocation and a drift sill, etc.) in return for property necessary to expand the ferry terminal. (Letter WSDOT, dated January 10, 1986, A. T. (Art) Smelser, P.E., Engineering Superintendent, was distributed by Mr. Webster to each Committee member, indicating WSDOT's willingness to participate in the project in the amount of \$190,000.)

b. Property required for ferry terminal expansion - .44 acres - valued at \$27,500, taken from Brackett's Landing Park.

c. Property in replacement consists of .94 acres valued at \$100,000.

Mr. Tveten and Dr. Scull questioned the exchange. Mr. Webster, using the overhead projector, pointed out the areas in question - ferry terminal location, property to be acquired, existing Brackett's Landing, etc. Mr. Pinnix asked about access to the area. It was pointed out that private land is the replacement property, not WSDOT holdings.

IT WAS MOVED BY MR. MACKAY, SECONDED BY DR. SCULL, THAT

WHEREAS, IN 1963 THE CITY OF EDMONDS ACQUIRED A 23 ACRE PARCEL OF WATERFRONT NOW KNOWN AS BRACKETT'S LANDING PARK WITH IAC ASSISTANCE (IAC #68-077A), AND

WHEREAS, THE CITY AND THE WASHINGTON STATE DEPARTMENT OF TRANSPORTATION HAVE NEGOTIATED AN AGREEMENT REGARDING EXPANSION OF THE EDMONDS FERRY TERMINAL AND WASHINGTON STATE DEPARTMENT OF TRANSPORTATION PARTICIPATION IN AN EXPANDED

BRACKETT'S LANDING PARK, AND

WHEREAS, THE CITY OF EDMONDS WILL RECEIVE A DONATION OF WATERFRONT PROPERTY SUITABLE AS REPLACEMENT FOR PARK PROPERTY LOST TO FERRY TERMINAL EXPANSION, AND

WHEREAS, THE PROPERTY TO BE TAKEN CONSISTS OF .44 ACRES VALUED AT \$27,500 AND THE PROPERTY OFFERED IN REPLACEMENT CONSISTS OF .94 ACRES VALUED AT \$100,000; AND

WHEREAS, IT HAS BEEN DETERMINED THAT THIS EXCHANGE MEETS THE CRITERIA SET FORTH IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. THE PROPOSED REPLACEMENT PROPERTY WILL BE OF BENEFIT TO THE RECREATING PUBLIC AS ADDITIONAL PUBLIC SALTWATER FRONTAGE BEACH;
2. THE VALUE OF THE PROPERTY TO BE ACQUIRED EXCEEDS THE VALUE OF THE PROPERTY TO BE EXCHANGED;
3. THE RIGHTS AND PROPERTY TO BE ACQUIRED HAVE A RECREATION UTILITY AT LEAST EQUAL TO THAT OF THE PROPERTY TO BE EXCHANGED.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE EXCHANGE AND NEW BRACKETT'S LANDING SITE PLAN ARE HEREBY APPROVED AND THE DIRECTOR IS AUTHORIZED TO EXECUTE ALL NECESSARY DOCUMENTS AND CONTRACT AMENDMENTS.

MOTION WAS CARRIED.

5. Department of Natural Resources, Cattle Point Lighthouse Project (#84-704D), Cost Increase Request: Mr. Webster referred to staff memorandum dated July 25, 1986, concerning the Cattle Point Lighthouse Project, and the need for a \$10,000 cost increase in order to comply with San Juan County's shoreline permit requirements. DNR proposes transfer of excess monies from the now completed Griffin Bay Project to accomplish the cost increase.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. PINNIX, THAT

WHEREAS, IN JUNE, 1983, THE IAC APPROVED THE STATE AGENCIES' MASTER LIST AUTHORIZING CONSTRUCTION OF THE CATTLE POINT LIGHTHOUSE PROJECT (IAC #84-704D), AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS FOUND IT NECESSARY TO REQUEST A COST INCREASE OF \$10,000 TO COMPLY WITH SAN JUAN COUNTY SHORELINE PERMIT REQUIREMENTS, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS COMPLETED THE GRIFFIN BAY DEVELOPMENT PROJECT (IAC #82-705D) BELOW AUTHORIZED EXPENDITURE LEVEL,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT A COST INCREASE VIA TRANSFER OF UNEXPENDED FUNDS BE GRANTED AND THE DIRECTOR AUTHORIZED AUTHORITY TO EXECUTE THE REQUIRED PROJECT CONTRACT AMENDMENTS.

Mr. Tveten asked whether there was not a proviso which would allow monies excess to one project of a state agency to be used for another project within that agency without the matter having to be brought back to the Committee for approval. Mr. Webster explained that it was necessary to process this cost increase and the one for Woodland Camp Expansion through the Committee because these were more than ten percent (10%). The Department of Natural Resources had two omnibus appropriations for 1983-85 (specific projects were not delineated within that omnibus appropriation), and it is necessary for the Department of Natural Resources prior to signing of an amendment with the IAC to provide "proof" that there are funds available through this "shift" of funding.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

6. Department of Natural Resources, Woodland Camp Expansion, (IAC #84-701D), Cost Increase Request: Mr. Webster referred to memorandum of staff dated July 25, 1986, noting the following concerning the Woodland Camp Expansion project, Department of Natural Resources:

a. Funded in June, 1983, the project included addition of play equipment, other small improvements, and extensive trail work and paving to improve the site accessibility for the handicapped.

b. It has been determined that, to be successful, the project requires additional funding to complete the renovation/expansion in a way which will make it most useful to the public. Increased cost: \$14,348.

c. DNR proposes to transfer excess monies from the completed Mima Trailhead project as the funding source.

Mr. Mackey was informed there was about \$20,000 remaining in the funding for the Mima Trailhead project. The cost increase of \$14,348 for the Woodland Camp project thus could be transferred.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. PINNIX, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED IN JUNE, 1983 THE STATE AGENCIES MASTER LIST AUTHORIZING CONSTRUCTION OF THE WOODLAND CAMP EXPANSION PROJECT (IAC #84-701D), AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS FOUND IT NECESSARY TO REQUEST A COST INCREASE OF \$14,348 TO PROPERLY COMPLETE THE PROJECT, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS COMPLETED ITS MIMA TRAILHEAD DEVELOPMENT PROJECT (IAC #83-701D) BELOW THE AUTHORIZED EXPENDITURE LEVEL,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT A COST INCREASE IN THE AMOUNT OF \$14,348 VIA TRANSFER OF UNEXPENDED FUNDS BE GRANTED AND THAT THE DIRECTOR AUTHORIZED AUTHORITY TO EXECUTE THE REQUIRED PROJECT CONTRACT AMENDMENTS.

MOTION WAS CARRIED.

Mr. Ryan asked if the Committee routinely received information about the completion of projects and excess monies available -- and, if so, what happened to it once

declared surplus. Mr. Wilder replied this information is contained in the Fund Summary Status Reports which are normally reviewed at the beginning of IAC meetings. Administrative actions, amendments, etc., on each individual project are made a part of the fund summary reports (for off-road vehicle projects as well as local/state grants-in-aid projects) to assure an accurate fiscal presentation to the Committee. Mr. Ryan deferred his questions until the fund summaries could be discussed.

QUESTION WAS CALLED FOR THE MOTION AND IT WAS CARRIED.

There followed considerable discussion about omnibus appropriations for projects. Mr. Tveten and Mr. Ryan agreed there should be a simpler way of administering state projects through the IAC. Omnibus appropriations could provide flexibility and it would not be necessary to adjust each individual project when an excess of monies was available. Mr. Tveten pointed out that State Parks has through OFM's direction presented its 1987-89 budget through the omnibus appropriation procedure. This will require more management on the part of staff, but is more acceptable to OFM in the overall budget preparation. Mr. Pinnix agreed with Mr. Tveten and felt if there were cost savings for one project this could be utilized by the state agency concerned in another project without having to come back through the Interagency Committee for approval.

Mr. Wilder stressed the need to account for Federal dollars in some projects and that it was necessary, also, to account for individual projects through the contracting process of IAC. He mentioned there was authority already for the Director to approve cost increases up to 10% and that this has been an effective tool in managing state projects as well as local. If there is a question on any cost increase, or if it is above the 10% authority, it must be brought back to the Committee for approval, providing a "check" on appropriation funding. Mr. Tveten felt the process could be streamlined through the omnibus approach and that staff should look into this procedure. Mr. Ryan felt staff should bring forward to the Committee's attention only those project changes which actually need Committee review and consideration -- those that are questionable as to policy, for instance. Routine changes should not have to be reviewed by the Committee. Ms. Cox asked the opinion of the citizen members. Mr. Mackey and Dr. Scull stated they had no problem with the state agencies' proposal, and that the process could be streamlined by IAC staff.

Mr. Wilder then pointed out that the IAC staff does work with state agencies on these matters already, but it is necessary that it deal with individual contracts for projects, especially in regard to those with Land and Water Conservation Funds. Mr. Scott mentioned this was a period of transition and that the IAC Committee would be seeing more omnibus projects. The IAC staff will continue to work with OFM to bring about desired changes. Ms. Cox stated it was her goal to expedite the paperflow and at the same time minimize staff time in dealing with cost increases and other accounting matters of the IAC.

The Committee recessed at 10:20 and resumed business at 10:30 a.m.

II. STATUS REPORTS - B. Management Services - Fund Summaries: Mr. Ray Baker, Agency Accounts Officer, referred to item 1. Fund Summary - Grant-in-Aid Projects, State/Local Agencies dated June 30, 1986.

Mr. Baker explained the negative balances in the Land and Water Conservation Fund for the State Agencies. State Agencies' projects are projected for two years, but only one year of Land and Water Conservation Funds is available for use. This is a normal situation and in the middle of the biennium when another year's LWCF is received, this will be shown on the Fund Summary and the negative balances will be offset. For local agencies, the negative balance was also due to LWCF funding. The IAC funding session in November normally starts after the Federal Year, but prior to receipt of Federal monies. For 1985 there was a rescission in effect and the IAC therefore estimated the amount of money it would possibly receive from LWCF and committed those funds. \$13,975 more was committed than received. However, this is a minor complication and the records with the Federal Government concerning LWCF have been resolved. Bonding authority monies will be used to offset the \$13,975 Federal "deficit" shown. Therefore, all projects funded at the November 1985 IAC meeting will be taken care of.

Mr. Baker further explained the balance of Initiative 215 funds remaining for local agencies and the accumulation of these funds during the biennium. He noted that state agencies also receive Initiative 215, but since they do not have appropriation authority to utilize that money, ~~a negative balance~~ is shown. no balance

2. Fund Summary - Off-Road Vehicles' Projects and NOVA: Mr. Baker referred to the Off-Road Vehicles' Fund Summary dated July 7, 1986, indicating funds as of May 30, 1986. Current fund: \$1,640,586.30. In response to Mr. Tveten's question, Mr. Baker stated there would be another half million in the fund by November 1986. Mr. Mackey asked about "Recovered ATV Funds" and was informed this money had been returned under the former All-Terrain Vehicle funding program when block grants had been made to counties in the state. Some were unable to utilize the funds and returned them to the state.

The Chair called upon Ken Wilcox, Backcountry Horsemen's Association, for comments. Mr. Wilcox noted the following:

1. He had written to the IAC several years ago requesting that ORV funds be used for Federal trail projects. Several were funded on the National Forest lands. Felt money had been well spent - certain trails rebuilt that were deteriorating, new trails made, etc.
2. However, ORV's have made some of these trails "race tracks". Other recreationists resent bikers traveling so fast.
3. Attempted to get the Forest Service to cut down trail standards -- make the trails more challenging where ORV use is permitted thereby reducing speeds.
4. With present shortage of Federal funding, almost all the trails money is in the ORV fund. Stated some people felt that ORV enthusiasts are working toward turning every trail outside of designated wilderness into ORV trails, and this is not right. Did not feel this was the intent of the ORV Act.
5. Felt only certain trails should be designated specifically for ORV use, and maintain others for hikers, equestrians, etc.

6. Keep ORV's out of fragile areas especially; keep them on those trails which can handle them (proper soil conditions, etc.).
Take into account the difference between 3-wheelers and 4-wheelers.

Mr. Mackey stated the Committee had spent the previous day on a tour of ORV trail areas in the Wenatchee National Forest and had discussed these areas. Thirty percent of the Wenatchee National Forest trail system is ORV multiple use; the other 70% is non-motorized use. He noted the Committee had received copies of the Six-Year Plan and the provisions to be made for all types of recreationists within the National Forest. He felt it had been a good experience for the Committee and that he, for one, felt it had been a step in the right direction. Some members of the Committee, he said, were not in agreement with what the Forest Service had to say, nor what is being done, but he felt the Committee now knew the facts and could better understand the conflicts being discussed. He also noted he had reviewed lists of public hearings the Forest Service will hold and that there is plenty of time for discussion with all groups.

Dr. Scull noted the alternatives within the planning. He was given the impression the Forest Service is aware of the conflicts and the need to provide for the hikers/equestrians, and other users. He acknowledged that the ORV areas should be in the lower portion of the forest land and thus protect the more fragile upper areas. He felt the Forest Service was making an effort to listen to all parties and he commended them for their efforts. He also had the impression that the Forest Service was nearing the end of its efforts in completing trails for ORV use, and that later there would be maintenance only.

Mr. Tveten commented on the Goose Creek Camp, an area used by hikers, horsemen, and ORV recreationists. He stated he did not believe completely in the multiple-use concept, but understood the needs had to be met. He suggested that as a part of the Goose Creek project there needed to be a place or camp area for the hikers. It is not pleasant for hikers to use a multiple-use area where they are in close proximity to heavy ORV use. Mr. Archie Mills agreed with Mr. Tveten. Mr. Mills was aware of the Forest Service plans as he had at one time been the Asst. Supervisor in the Wenatchee Forest area in charge of forest planning and programs. He stated multiple-use could not apply to every area in the forests. Much of the area needs to be designated as wilderness and is so designated. He also agreed with Dr. Scull that the Forest Service is approaching the end of its efforts in providing new trails and should now concentrate on maintenance. He mentioned the Negro-Shaser area and the maintenance required for that area. Mr. Mackey expressed his appreciation of the Forest Service's ability for maintenance and that they felt more or less obligated to ensure trails were kept up. If it is found that some projects are not being maintained in accordance with contracts, steps can be taken to do something about it. Mr. Wilder agreed it was possible to withhold funds until contract provisions had been met. It is also possible to take court action if necessary.

Ms. Cox called upon Louise Marshall, who cautioned the Committee to remember that there are five other National Forests in the State of Washington. Was Wenatchee National Forest going to be the sole ORV "trails center"?

C. PROJECT SERVICES - Administrative Actions - Project Status Report: Mr. Webster referred to memorandum of staff dated July 25, 1986, reporting as follows:

1. 61 local agencies' projects are in various degrees of completion.
2. Two spring workshops for prospective project sponsors were held April 4, westside, Shelton; and April 8, eastside, Spokane.
3. Applications received thus far for November meeting total 83, representing approximately \$22 million of identified park and recreation needs in the State of Washington.
4. Technical Advisory Committee will review westside local projects Sept. 4-5, Mt. Vernon, and eastside local projects, September 11-12, Pullman.
5. Project Evaluation Scoring Meeting takes place October 20-24, in Ellensburg.
6. Aquatic Lands Enhancement Program with Dept. of Natural Resources has resulted in 24 project applications received. There will be estimated \$430,000 available for local agencies' grants (emphasis on public access to state shorelines and tidelands).
7. ADMINISTRATIVE ACTIONS - STATE AGENCIES' PROJECTS:

Agency	Project	IAC NO.	TOTAL	STATE	LWCF
Parks	<u>Fort Columbia Treatment Plant Renovation</u> (Pacific Co.) Renovate sewer treatment plant. Funding includes \$40,100 Ref. 39.	86-506D	\$ 53,500	\$ 6,700	\$ 6,700
Parks	<u>Illahee Breakwater</u> (Kitsap Co.) Replace existing floating breakwater, hinge ramp, guard rails, floats, pilings.	86-501D	307,000	276,000	31,000
Parks	<u>Moses Lake Sewer System</u> Construct sewer connection Park to City, (Grant County). Funding includes \$120,825, Referendum 39.	86-504D	161,825	21,000	20,000
Parks	<u>Lake Sammamish Floats</u> Construct/install water-ski float at park. (King Co.)	86-503D	9,000	5,000	4,000
Parks	<u>Beacon Boat Facilities</u> Renovate boating facilities damaged by flood, Beacon Rock State Park (Skamania Co.)	86-500D	156,000	140,000	16,000
Parks	<u>Fort Townsend Chlorinator</u> Provide injector chlorinator for water system, Fort Townsend State Park (Jefferson Co.).	86-507D	6,000	3,000	3,000

Agency	Project	IAC NO.	TOTAL	STATE	LWCF
Parks	<u>Fort Worden Pier Renovation</u> Renovate approach section to main pier at Fort Worden State Park (Jefferson County)	86-502D	\$144,000	\$129,000	\$15,000
Parks	<u>Jarrell Cove Boat Renovation</u> Renovate boating facilities at Jarrell Cove State Park (Mason County).	86-505D	81,700	49,000	32,700
Parks	<u>Green River Gorge Acquisition</u> Acquire up to about 126 acres within the Green River Gorge Conservation Area. Includes \$300,000 from State Bldg. Construction Fund.	86-501A	400,000	100,000	--
Game	<u>Oak Creek Elk Viewing Area</u> Redevelop existing elk viewing site, Oak Creek Game Range (Yakima County).	86-601D	138,000	98,640	39,360
Fisheries	<u>Puget Sound Anglers Reef</u> Adds to previous project of similar title - to develop artificial reefs for fish habitat in Puget Sound.	82-804D	110,000	110,000	--
		Parks & Rec.	\$ 858,100	ORA	\$ 460,925
		Game Dept.	138,000	"	OTHER FUNDS
		Fisheries	110,000	"	
			<u>\$1,106,100</u>	<u>ORA</u>	<u>FUNDS</u>

Mr. Webster briefly explained the Master List process to Mr. Ryan.

D. PLANNING SERVICES - 1. Local Agencies' Technical Assistance: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated July 25, 1986. He reported there are a total of 87 eligible agencies, including 52 cities, 12 counties, 12 port districts, five park and recreation districts, four school districts, and two Indian Tribes. Currently IAC staff is working with an additional 86 local agencies in the process of preparing or updating their comprehensive plans. Major reason for increase in local agencies interest in completing their comprehensive plans has been the ability of the IAC to display its programs at various conferences (the Washington Recreation and Parks Association Conf. and the Association of Washington Cities currently). A new "Outdoor Recreation Grant Programs" brochure was designed by Lorraine Flemm, Planner, IAC. Copy was attached to the kit memorandum for review of the Committee.

Mr. Pinnix complimented Planning Services on the new brochure which is helpful in explaining the various grants programs and the Aquatic Lands Program of DNR as well.

2. Nonhighway Off-Road Vehicle Activities (NOVA): Mr. Gregory Lovelady, Nonhighway/Off-Road Vehicle Coordinator, referred to memorandum of staff dated July 25, 1986, and reported as follows:

a. Recent amendments to the Off-Road Vehicle Act (RCW 46.09) took effect June 30, 1986. Changes have altered the scope of the IAC's responsibilities. A new program name has evolved: Nonhighway and Off-Road Vehicle Activities (NOVA). The former Off-Road Vehicle Advisory Committee will be replaced by a Nonhighway and Off-Road Vehicle Committee.

b. Since March 1978, 184 ORV projects have been approved and funded. One hundred twenty-four (124) of them have been completed, while 60 are still active.

c. 1986 Project Applications: Staff is currently processing 45 new grant proposals for funding consideration in November:

Nonhighway Road Projects	- 4	\$ 460,110
Land Acquisition	" - 1	51,000
Planning	" - 11	364,213
Development	" - 11	1,082,811
Management	" - 4	362,604
Education/ Enforcement	- 14	<u>1,030,388</u>
	Total	\$3,351,126 requested

d. The new NOVA Committee will meet at least twice in 1986: August 14 for technical review of projects and October 9 for project evaluations.

e. Statewide ORV Plan Status: On schedule and within budget. The telephone survey has been completed, data to be analyzed. This represents one-third of the contracted survey work. Mail survey and in-person field interviews of ORV users continues to move forward, to be completed by September 1986.

There followed discussion on definition of a "nonhighway" project. Mr. Lovelady stated the Assistant Attorney General to the IAC has a request for an opinion in this regard. Mr. Jeff Lane, Assistant Attorney General, advised the opinion has been rendered and will be delivered to the IAC staff on Monday, July 28, 1986. He pointed out that the statute does not define a "nonhighway road", thus it is necessary to interpret the statute, which does give the agency a broad range of flexibility. He felt staff could decide what elements would be within the projects to be funded as nonhighway facilities. It should be an IAC decision - and once defined, the public should be advised, and the definition incorporated into the IAC WAC 286 through public hearing. Mr. Pinnix said it might be possible for the Interagency Committee to look at a nonhighway project and use monies for that purpose as well as reviewing the project to see whether or not ORV aspects of it could not also be funded. If eligible, projects could receive funding in this manner. Mr. Wilder felt the inner-mechanisms could be worked out. Mr. Lane also advised the Legislature should have a chance

to look at the IAC's interpretation. The WAC process provides this opportunity. If they feel it is not adequate, they would have the prerogative to discuss the matter with the Director and the IAC staff.

Mr. Wilder agreed it would be handled through the WAC process, and staff could determine the types of nonhighway road facilities it should provide under this part of the program, i.e., camp grounds, picnic areas, vista areas, trails to facilities -- areas which might not necessarily be trails, but would provide additional recreational outlets for the public. Mr. Pinnix did not want the monies to focus on road construction, but rather to enhance direct recreational opportunities.

Mr. Lovelady, in response to Mr. Tveten's question, replied that the IAC could use up to 20% of the funds for nonhighway projects...that is, 20% of the amount the IAC presently receives.

Mr. Tveten brought out the need for guidelines. Mr. Lovelady said these could be adopted by the Committee at the same meeting prior to funding the projects. Mr. Tveten felt the guidelines should be published at an earlier meeting, preferably March 1987 or July 1987, which would leave enough time for input from all those concerned with the program. There followed discussion on the timing for Washington Administrative Code preparation, IAC procedural guidelines issuance, Open Public WAC Hearing, etc. The Assistant Attorney General brought out that it is possible for an agency to adopt Emergency WACs if it is necessary, but that these are only valid for 90 days, and the Committee would need to adopt them as final at another Open Public Meeting. The filing procedure for WACs must be followed closely due to the Open Public Meetings Act regulations. Mr. Lane read RCW 46.09.240 as amended by the 1986 Legislature:

"...the Committee shall adopt rules governing applications for funds administered by the agency under this chapter and shall determine the amount of money distributed to each applicant...."

This indicates that the Legislature wants the IAC to set out all important criteria regarding its grant program in WAC form. Mr. Wilder noted there were, in addition to the IAC WACs (Chapter 286), procedural guidelines for all of the grants programs. That is, criteria which applicants must follow to be eligible for the grant assistance. However, all major components of the guidelines were in the WACs as a matter of course.

At this point, IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. PINNIX THAT

THE INTERAGENCY COMMITTEE STAFF BE DIRECTED TO PREPARE A SET OF GUIDELINES FOR THE PROVISION OF PROJECT ELIGIBILITY UNDER THE NONHIGHWAY PORTION OF THE OFF-ROAD VEHICLE FUND, AND

THAT THESE GUIDELINES BE MAILED TO THE INTERAGENCY COMMITTEE MEMBERS AS SOON AS POSSIBLE FOR RETURN OF THEIR COMMENTS TO THE DIRECTOR, AND

THAT BASED ON THOSE COMMENTS, THE DIRECTOR WILL THEN PROCEED TO FILE PRELIMINARY WASHINGTON ADMINISTRATIVE CODES WITH THE CODE REVISER FOR PUBLICATION IN THE WASHINGTON STATE REGISTER FOR POSSIBLE PUBLIC INPUT;

THAT THESE GUIDELINES WOULD THEN BE ADOPTED AT THE NOVEMBER 1986 IAC MEETING, RECOGNIZING THAT IF THERE ARE SUBSTANTIAL CHANGES AS THE RESULT OF COMMENTS

AT THAT MEETING, IT MAY BE NECESSARY TO FOLLOW THE WASHINGTON ADMINISTRATIVE CODE PROCEDURE AT A SUBSEQUENT MEETING.

Mr. Tveten stated this would allow the Washington Administrative Code to be effective for project funding. Ms. Ruth Ittner, citizen, agreed this would provide adequate time for applicants to do their planning and get their applications in to the IAC. Mr. Webster pointed out if the guidelines were not adopted at the November meeting, it would then not be possible to fund any projects, and the review and approval would be set forward to the March, 1987, IAC meeting causing further delay for project approvals. Mr. Mackey stated he would vote against the motion on the floor. He felt there should be adequate time for the IAC Committee members to review the guidelines thoroughly and not at the same meeting where projects would be funded. This did not allow enough time for Committee input, nor for that matter public input. Mr. Lawrence brought out the fact that the Committee might be subject to criticism if it did not fund projects with the money available at the present time. Project applications are now in, being reviewed, and should be considered for funding.

Mr. Wilder stressed the need for the NOVA Committee to have a chance to review the guidelines. Mr. Ryan noted that funding after November would really not help those projects requiring construction. Mr. Webster stated the Committee should keep in mind the timing required once the contract is written and signed by the sponsor and the IAC. It takes time for engineering design to take place and to go out for bid. If projects were approved in March 1987, projects would not go out for bid until June or July missing the better bidding for construction which takes place in the winter time.

Mr. Lane advised it was possible for the IAC to call a Special Meeting, perhaps in August or October for discussion, but there would need to be enough lead time for WAC procedures. This would not give enough input from the public, however. Mr. Lawrence stressed that the Committee should move ahead with the projects and get them on the ground. He favored the motion on the floor and stated there should be a record of accomplishment from the IAC especially in view of RCW 43.99.115 (repeal of the IAC).

Ms. Cox restated the motion on the floor. QUESTION WAS CALLED FOR ON THE MOTION. AFFIRMATIVE: TVETEN, LAWRENCE. NEGATIVE: MACKAY, SCULL, PINNIX, RYAN. MOTION FAILED DUE TO LACK OF A MAJORITY VOTE.

IT WAS MOVED BY MR. PINNIX, SECONDED BY MR. MACKAY THAT

THE INTERAGENCY COMMITTEE STAFF BE DIRECTED TO INITIATE THE RULE-MAKING PROCESS WITH A FIRST DRAFT OF THE WASHINGTON ADMINISTRATIVE CODE GUIDELINES FOR CONSIDERATION AT THE NOVEMBER, 1986 IAC MEETING;

THAT THE COMMITTEE RESERVE THE OPTION TO ADOPT THESE RULES UNDER THE EMERGENCY ADOPTION AUTHORITY OF THE WASHINGTON ADMINISTRATIVE CODE, WITH FINAL REVIEW AND ADOPTION BY THE INTERAGENCY COMMITTEE AT ITS MARCH 1987 MEETING; AND

THAT THE NONHIGHWAY OFF-ROAD VEHICLE ADVISORY COMMITTEE BE GIVEN AN OPPORTUNITY TO REVIEW THE PROPOSED GUIDELINES WHICH IN EFFECT WILL ALSO SET UP THEIR FUNCTIONS WITHIN THE PROGRAM.

Mr. Tveten said his problem was the time table necessary for state government to accomplish rule-making. He would like to see the Committee adopt the rules under the emergency authority and thus be able to consider the four nonhighway projects which have been submitted to staff. He understood the points brought out by Mr. Webster, Mr. Lovelady and Mr. Wilder, and stated he would vote for the motion since it does indicate some positive steps will be taken to get the guidelines approved as quickly as possible.

Mr. Lane reiterated his concern that the Committee understand the emergency rules adopted by the Committee would be only for ninety days and that it would be necessary to refile, consider and adopt the rules in final form for the March 1987 meeting. With this understanding, the Committee opted to vote on the motion.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS UNANIMOUSLY CARRIED.

Ms. Cox called upon Mr. Joe Randolph, U. S. Bureau of Land Management, for his remarks. Mr. Randolph stated:

1. There has been increased ORV use in Okanogan and Chelan counties on public lands. This, with access closures, has caused a need for a more controlled ORV area in these counties.
2. Suggested the Interagency Committee make a study of the recreational use in these areas by the ORV recreationists. That this study include not only federal lands and areas, but private as well.
3. Such study would help determine the impact on the land, where deterioration is taking place, what needs to be done to correct this. Perhaps restrictions could be placed on certain areas.
4. Bureau of Land Management does its own studies, but needs a coordinated study taking in all landowners and prevent disuse of the lands and conflicts.

Mr. Lovelady asked that Mr. Randolph contact IAC staff since there is a study being carried on at the present time concerning ORV use in Washington State. Staff may be able to answer some of his questions and concerns. Mr. Wilder agreed and reassured Mr. Randolph and the Committee that the IAC staff is assisting various groups and entities in studies and programs. This has led to IAC involvement in programs such as the Aquatic Lands, Small Business Administration projects, etc.

3. Pacific Northwest Regional Recreation Committee (PNRRC): Mr. Pelton referred to memorandum of staff dated July 25, 1986, noting the following for the benefit of new members on the Committee:

- a. Demand survey update for States of Washington, Oregon, and Idaho is progressing well. Questionnaires soon to be mailed.
- b. Results of the survey efforts will serve as a basis for the development of regional recreational demand data.
- c. This study will also assist Mr. Randolph's agency (Bureau of Land Management) with its problems in the ORV field.
- d. Gave short history of the PNRRC from its beginnings as a technical advisory committee to the Pacific Northwest River Basins Commission, a former Federal agency abolished in 1981.

IV. NEW BUSINESS. A. Legislation - 1987: Mr. Stan Scott, Chief, Management Services, referred to memorandum of staff dated July 25, 1986, stating that the matter of repeal of RCW 43.99.115 had already been discussed, but he would answer any further questions. Ms. Cox expressed her appreciation for the thorough report received ahead of the meeting with the kit material. She requested support from all the IAC members for repeal of the RCW, and suggested each individual citizen member assist in this effort, that they had a responsibility to ensure the IAC continued.

B. Implementation of House Bill #1382, Chapter 206, Laws of 1986, Nonhighway Recreation Facilities: Mr. Lovelady referred to memorandum of staff dated July 25, 1986, commenting upon the recently enacted House Bill #1382, (Chapter 206, Laws of 1986) which took effect on June 30, 1986. The mandate that the IAC establish a new committee to provide advice on nonhighway and off-road vehicle matters was explained. The proposed committee organization was outlined (attachment to the kit memorandum). Mr. Lovelady also noted the percentages of funding to be provided under the new law were roughly equivalent to the percentage representation on the new committee. Thus, one-third of the membership on the proposed NOVA Committee would come from the nonhighway road groups. Ms. Cox asked which groups made up the ORV intensive area user, and was informed these were those people that use the sports parks and sports track facilities, as well as sand dune areas. Mr. Tveten noted that only ORV organization members would be voting members with respect to ORV permit funds. Ms. Marshall and Mr. Lovelady stated ORV funds come from that user group through license permits, etc., thus, they have the option to vote on its expenditure.

Ms. Cox called upon Louise Marshall for comments. Ms. Marshall stated:

1. The organization plan for NOVA includes far too few people from the other than ORV groups. There should be recognition given to trails groups and others.
2. Felt the Committee was valuable in these types of programs and should continue to receive funding so that it can carry on.
3. Suggested the Committee consider the establishment of a Governor's Outdoor Recreation Committee similar to that which had been recently in existence. This committee could review the entire state and its outdoor recreation capabilities.
4. Was not opposing the proposed NOVA organization, but felt there needs to be further emphasis on recreation to take in all the recreating public, not just ORV and nonhighway.

Ms. Ittner asked to comment on the education/enforcement issue. She felt a citizen member should be involved in this since everyone using the forest areas should be informed of the rules and regulations and help others abide by them. Felt only 1 representative from the E/E category on the Evaluation Team was not enough. A broader approach would be to add a citizen member.

IT WAS MOVED BY MR. RYAN, SECONDED BY MR. LAWRENCE, THAT

WHEREAS, THE INTERAGENCY COMMITTEE, UNDER CHAPTER 206 OF WASHINGTON STATE'S LAWS OF 1986, IS DIRECTED TO ESTABLISH A COMMITTEE OF NONHIGHWAY ROAD RECREATIONISTS; AND

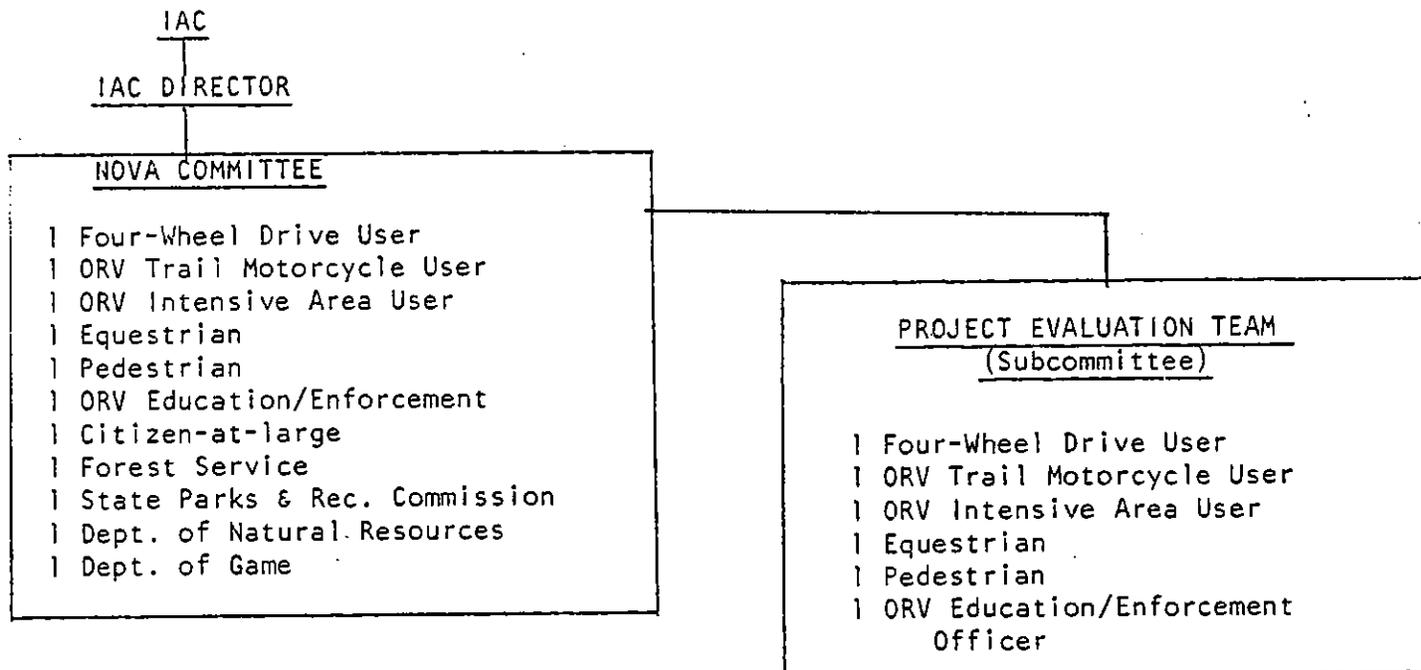
WHEREAS, THIS COMMITTEE MUST INCLUDE REPRESENTATIVES OF ORGANIZED OFF-ROAD VEHICLE GROUPS; AND

WHEREAS, THE MISSION OF THIS COMMITTEE WILL BE TO ADVISE THE INTERAGENCY COMMITTEE ON THE ADMINISTRATION OF THE NONHIGHWAY AND OFF-ROAD VEHICLE ACT;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE, THAT THE ORGANIZATIONAL CHART BELOW IS ADOPTED TO SATISFY THIS LEGISLATIVE MANDATE.

(In response to questions, Mr. Lovelady stated the Committee structure would be on a year's trial basis and at the end of that time would be evaluated to ensure membership was consistent with the needs.)

NOVA ORGANIZATION



The NOVA Committee will advise the IAC's staff on subjects which may include:

- Program Direction
- Technical Project Assistance
- State NOVA Plan
- Project Evaluation System
- Conflicts
- Publications Review

Other members can be added subject to need and interest.

NOVA's Evaluation Subcommittee will make specific project funding recommendations

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS UNANIMOUSLY CARRIED.

C. 1987-89 IAC State Agencies' Capital Budget: Mr. Pelton distributed a new kit memo presentation of the Capital Budget for 1987-89, which replaced the memorandum mailed previously to the Committee members. He referred to this memorandum dated July 25, 1986, and Addendum #1, Anticipated Funding Levels; Table #1, Funding Summary; Table #2, Projects Recommended for Funding; Table #3, Summary by Planning Regions; and Table #4, Proposed Projects Summary by Activity and By Agencies. He reported as follows:

1. Combined requests included 106 projects of which 37 were for acquisition, 47 for development, and 22 for renovation of existing facilities.
2. Total funding requests were: \$19,989,200 (Table #1).
3. Evaluation Team - scored and evaluated the projects on June 24, 1986. (Team composed of one representative from each participating agency, one from Projects/Planning Services, and one local government representative from the IAC.)
4. Fifty-two (52) projects are included in staff recommendations - total of \$11,995,400.
5. Four-hundred and two thousand dollars (\$402,000) in Dingell-Johnson (DJ) funds has been included for one Department of Game and one Department of Fisheries project. The National Park Service now requests coordination with eligible DJ fund recipients and use of those funds in lieu of Land and Water Conservation funds where possible.
6. \$5 million in state general obligation bonds are included in the estimated funds available (Addendum #1).

Mr. Peiton explained the methodology in staff arriving at the Capital Budget proposal for 1987-89. He pointed out that should Initiative 90 be passed by the voters in November, 1986, a supplemental budget document will be prepared at that time and presented to the Committee for consideration. This budget will require coordination with the Department of Game and the "Citizens for Wildlife" for their views on proposed projects.

7. Preliminary estimates for 1987-89:

Initiative 215	\$ 4,660,000
Other State (Bonds)	5,000,000
Federal	2,000,000
	\$ 11,660,000

8. Funding Summary: Staff recommendations...

Agency	No. Projects	Acq.	Dev.	Renov.	Total
Parks	9	\$ 904,000	\$1,476,900	\$2,076,500	\$4,457,400
Game	16	690,000	746,000	1,283,000	2,719,000
Fisheries	17	1,305,000	1,635,000	59,000	2,999,000
Natl. Resources	10	30,000	340,000	1,450,000	1,820,000
	52	\$2,929,000	\$4,197,900	\$4,868,500	\$11,995,400

Mr. Tveten question item b. in the methodology, "replaced the 25 percent deduction from original request that had been taken from all multi-site projects". Mr. Pelton replied this concept had been approved by the Committee two years ago during discussions concerning the 1985-87 budget. Mr. Wilder referred to Addendum #1 and the need to request additional bond funds in the amount of \$5,000,000 for state agencies as well as \$5,000,000 for local agencies. Explanation of Dingell-Johnson funds was given to Dr. Scull.

Mr. Pelton referred to Table 2, clarifying that those projects in capital letters denoted a change from the original proposal received by the Committee with the kit material. The figure (1) following a project name denoted a project not included in the original proposal; the figure (2), a change in the fund amount from the original proposal. In response to Mr. Mackey's question, Mr. Tveten stated project priority #8, Straits of Juan de Fuca, was filling a need for recreational outlets in that area of the state; that the Straits at present do not have many places from which boaters can launch.

Table #3, was reviewed by Mr. Pelton. No projects are included in the Capital Budget for the counties of Benton, Franklin, Ferry, Pend Oreille, Stevens, Spokane, and Whitman. Renovation and Development projects not applicable to a single Planning Region of the state amounted to \$2,376,500.

Table 4, Proposed Project Summary, summed up by activity and by agencies the number of projects, type, and total funding.

Mr. Pelton stated the agency would try to consolidate the fifty-two projects down to a total of approximately fifteen to submit through the Office of Financial Management to simplify the overall State Budget.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. LAWRENCE,

THAT THE INTERAGENCY COMMITTEE APPROVE THE IAC STATE AGENCIES' CAPITAL BUDGET FOR 1987-89 IN THE AMOUNT INDICATED BELOW FOR SUBMISSION THROUGH THE OFFICE OF FINANCIAL MANAGEMENT, WITH THE UNDERSTANDING THAT THE INTERAGENCY COMMITTEE STAFF WILL ATTEMPT TO CONSOLIDATE THE FIFTY-TWO STATE AGENCIES' PROJECTS TO A TOTAL OF APPROXIMATELY FIFTEEN TO SIMPLIFY THE OVERALL STATE BUDGET PROCEDURES.

AGENCY	NO PROJECTS	ACQUISITION	DEVELOPMENT	RENOVATION	TOTAL
Parks	9	\$ 904,000	\$ 1,476,900	\$ 2,076,500	\$ 4,457,400
Game	16	690,000	746,000	1,283,000	2,719,000
Fisheries	17	1,305,000	1,635,000	59,000	2,999,000
Natural Resources	10	30,000	340,000	1,450,000	1,820,000
	<u>52</u>	<u>\$2,929,000</u>	<u>\$ 4,197,900</u>	<u>\$ 4,868,500</u>	<u>\$ 11,995,400</u>

Mr. Tveten expressed his concern with the increase in the last twenty years or so for camping facilities. Camping by recreationists has increased from 8% in 1960 to 19% in 1980 -- it has more than doubled. In the IAC State Agencies' proposed Capital Budget most of the funds for camping are in renovation. There are few new camping sites. He felt there is a need for increased funding from some source to meet this increase in demand for camping facilities. He said he was not critical of the IAC budget proposal for state agencies, but 55 to 60% of the budget is for boating facilities because of the dedicated fund source, Initiative 215.

Dr. Scull noticed the activities did not provide for bicycling and that this area of recreation should be addressed. Mr. Pelton indicated this activity was noted in the Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP), but was not a factor in the proposed State Agencies' IAC budget, mainly because this is an area in which most available funding is from the Department of Transportation and/or local government. Mr. Webster stated that some of the applications received for November's funding session consideration contained trails for bicycles.

Dr. Scull noted that Chelan/Douglas/Okanogan had only one project, and that was for renovation. He felt these counties had a great deal of recreational opportunities being used by people coming from the coastal areas. There was an enormous impact on those counties to supply recreational facilities for these people as well as their own population. He asked if more emphasis shouldn't be placed on those counties for such facilities. Mr. Pelton stated it was really necessary to look at the "whole picture" of previous years' funding, and that there had been many projects and considerable monies expended by the state agencies in those counties over the years. Mr. Tveten also pointed out that the Exhibit R projects provided by utilities involved in hydropower are looked at by State Parks when requests are made for these counties' programs. Further, Mr. Pelton explained that the renovation of projects is a reflection of policy on the part of the state and the IAC, and as such receives more "points" in the State Evaluation System. The fact that there is need for a Six-Year Program dealing with Parks and Recreation planning was brought out by Mr. Wilder. The Committee has set up these types of programs to ensure fair and equitable recreational facilities for the state.

The new regulations from the National Park Service concerning the change in policy for the Land and Water Conservation Fund projects on leased land were discussed. In the future, projects for the acquisition and development of facilities on land leased from agencies other than the Federal Government will be ineligible for LWCF assistance, with some exceptions which were delineated by the NPS in a May 30, 1986 letter received by the Director. Both the Department of Game and the Department of Natural Resources are affected by this new policy. Mr. Pinnix asked how funding had been applied for Game and DNR projects in these instances. Mr. Pelton said that since certain projects do not qualify, it will be necessary to apply state bond monies to them. Mr. Webster clarified that the NPS regulations require that land be used in perpetuity for public recreation. The same NPS policy applies to the local agencies.

In reply to Mr. Tveten, Mr. Scott stated the IAC had not yet received any word from the Office of Financial Management in regard to the bond funds. These funds are being included in the IAC's Operating Budget for consideration. A preliminary amount is requested; the final amount is determined by OFM.

The question of priority within the projects funded was discussed. Mr. Pelton assured Mr. Pinnix that usually the projects are approved in the overall budget similar to that requested. Mr. Wilder also remarked there had been little difference over the years, and in some instances monies have been added for project use. He also noted that should there be less funds allocated, the director of the state agency has the authority to prioritize projects that have been approved.

The 25% deduction from the original state agency multi-site requests was again discussed. Ms. Cox asked how this cut was employed. Mr. Pelton stated many projects submitted had as many as thirty sites. Experience demonstrated that approximately 25% of all those single sites would not score high enough in the evaluation process to be recommended for funding. Therefore, for combined projects this biennium that assumption (25% of all multi-site projects would not be scored high) was incorporated into the funding recommendation for multiple site projects.

QUESTION WAS CALLED FOR ON THE MOTION TO APPROVE THE 1987-89 PROPOSED STATE AGENCIES' CAPITAL BUDGET. MOTION WAS CARRIED. (APPENDIX A TO THESE MINUTES.)

D. 1987-89 IAC Operating Budget: Mr. Wilder briefly outlined the major components of the budget, citing the new and innovative approach "PROJECT 89 - A PLAN FOR ECONOMIC DEVELOPMENT" and "PROFIT - PLANNING, RECREATION, OPPORTUNITY FOR INCOME AND TOURISM". In order to give the program an identity the acronym "PROFIT" was coined. The IAC would extend its services through the Profit Program through information, research, and technical assistance to focus on problems and programs that will benefit the private landowner, voluntary groups, and the recreationist. PROJECT 89 concerns a program of economic development. The thrust of this program will be to assist state and local agencies through the 1987-89 biennium. The need for authorization to issue \$10 million or more in general obligation bonds prior to June 30, 1988, for use in the IAC's grants-in-aid program is of paramount importance. Further, Mr. Wilder noted the need for the updating the current Washington Recreation Guide. The net results of PROJECT 89 will be a program of jobs, economic development, tourism support, and resource/environmental protection. He noted that Initiative 90, which had been discussed earlier, would provide additional monies for wildlife-related projects -- monies to be administered by the IAC. At the same time the budget provides for maintaining the existing level of services.

Mr. Scott was asked to present the details for the 1987-89 IAC Operating Budget. He referred to memorandum of staff dated July 25, 1986, giving an overview of the budget. He referred to the OFM Directive B86-12 "Operating Budget Instructions for the 1987-89 Biennium", a General Revenue Analysis and Program Analysis for the Biennium and an Agency Summary. The latter two reports are APPENDIX B to these minutes. He asked the Committee to bear in mind that the possible passage of Initiative 90 had been included in the budget. Mr. Lawrence complimented staff on the excellent work in preparing the budget, taking into account the fact the Initiative 90 might be incorporated into the funding sources. IT WAS MOVED BY MR. LAWRENCE, SECONDED BY MR. MACKAY THAT

THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY APPROVE THE IAC OPERATING BUDGET REQUEST FOR 1987-89 AS PRESENTED BY STAFF CONSISTING OF THE FOLLOWING:

<u>AN AUTHORIZED CURRENT LEVEL OF</u>	<u>\$15,695,234</u>
<u>AN AGENCY REQUEST OF</u>	<u>37,093,750</u>
<u>AN OFM "TARGET" BUDGET OF</u>	<u>14,910,472</u>

FURTHER, THAT THE DIRECTOR OR HIS DESIGNEE BE AUTHORIZED TO PROCEED WITH DEVELOPMENT AND COMPLETION OF A FORMAL BUDGET REQUEST TO BE SUBMITTED TO THE OFFICE OF FINANCIAL MANAGEMENT (OFM) FOR INCLUSION IN THE GOVERNOR'S 1987-89 BUDGET, AND

THAT AS PART OF THE FORMAL PREPARATION OF THE FINAL BUDGET THE DIRECTOR BE AUTHORIZED TO MAKE SUCH MODIFICATIONS TO THE ABOVE FIGURES AS ARE REASONABLY NECESSARY TO BRING THEM INTO COMPLIANCE WITH FINAL ADJUSTMENTS AND UPDATES OF CERTAIN ESTIMATES USED IN PREPARATION OF THE DRAFT BUDGET, AND

THAT THE FORMAL BUDGET, AS FINALIZED BY THE DIRECTOR BE SUBMITTED TO THE OFFICE OF FINANCIAL MANAGEMENT (OFM) AS PER REQUIREMENTS OF THE 1987-89 BUDGET INSTRUCTIONS, AND

THAT THE DIRECTOR REITERATE TO THE DIRECTOR OF OFM AND THE GOVERNOR THE

INADEQUACY OF THE "TARGET" LEVEL BUDGET (95% OF CURRENT AUTHORIZED LEVEL) IN TERMS OF THE ABILITY OF THE INTERAGENCY COMMITTEE TO PERFORM THE PROGRAMS AND SERVICES ESSENTIAL TO MEETING THE ECONOMIC AND ENVIRONMENTAL GOALS OF THE GOVERNOR AND THE CITIZENS OF THE STATE.

Mr. Wilder asked for discussion on the Operating Budget because of the PROFIT and PROJECT 89 concepts -- a new program is contemplated to assist the private sector. A new position will be required for this program (Recreation Resource Planner 2 - \$71,400). In addition to that, there is the annualization of a part-time position in the ORV-NHR program plus adding another position in that program to work with the education/enforcement aspects. Both of these positions are Recreation Planners 2. Mr. Ryan brought out the fact that the Governor was most interested in promoting the theme of "economic development" within the state budget, and he felt that the 1987-89 Proposed Operating Budget for the IAC followed along those lines and would lead to better legislative support. There followed discussion concerning the added positions. Mr. Lovelady, using the overhead projector, outlined the following:

Planner 3 (Existing position)	50% ORV Projects (Fed.) 20% NOVA Committee 15% Division Administration/Supervision 10% Procedures, Maintenance 5% Capital Budget
Planner 2 (1/2 FTE currently; 1/2 proposed new position)	50% Information/education program 25% Education/Enforcement projects 20% NOVA State Plan 5% As assigned
Planner 2 (Proposed new position)	50% ORV Projects (intensive area parks, etc.) 35% NHR Projects 5% Indian Tribes' Projects 5% Inventory - ORV 5% As assigned

Ms. Cox observed it was better to deal with added staff than conflicts. The additional personnel would be helpful in the overall program, and she felt there was a need for the added positions if it was possible to get them. She then referred to the Travel category in the Operating Budget and asked if there could be some way to place travel for the tours under some other definition. Mr. Baker replied there were specific definitions and certain activities in all state budgets as required. Therefore, travel expenses must go into that category. Mr. Wilder said he would look into this further.

QUESTION WAS CALLED FOR ON THE MOTION TO APPROVE THE PROPOSED 1987-89 IAC OPERATING BUDGET. MOTION WAS CARRIED.

E. Participation Manual #2 - Modifications (Planning Eligibility): Mr. Pelton referred to memorandum of staff dated July 25, 1986, and the modifications to Participation Manual #2 (Planning Eligibility). These modifications were proposed to assure consistency with other IAC publications and forms, the Capital Improvement Program form and instructions, and the Public Lands Inventory Forms and Instructions. The Technical Advisory Committee had reviewed the modifications and they were found to be in accordance with WAC 286, IAC rules.

Mr. Pelton summarized the major modifications:

1. The "Summary of Findings and Recommendations" is no longer listed as a separate element required in a regular plan. It is now included in the Action Program.
2. A secondary agency would adopt the goals and objectives of the principal agency or develop its own set of goals and objectives as a requirement of a secondary agency plan.
3. All projects identified in an agency's Capital Improvement Program will be listed in priority order to eliminate confusion re prioritization.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. LAWRENCE, THAT

THE INTERAGENCY COMMITTEE'S PARTICIPATION MANUAL #2-PLANNING ELIGIBILITY, REQUIRES MODIFICATIONS IN ORDER TO ASSURE CONSISTENCY WITH OTHER IAC PUBLICATIONS AND FORMS; AND

WHEREAS THE PROPOSED MODIFICATIONS HAVE BEEN REVIEWED BY THE TECHNICAL ADVISORY COMMITTEE, AND ARE IN ACCORDANCE WITH WASHINGTON ADMINISTRATIVE CODE 286, THE INTERAGENCY COMMITTEE RULES;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE, THAT THE MODIFICATIONS TO IAC PARTICIPATION MANUAL #2, PLANNING ELIGIBILITY, BE APPROVED BY THE INTERAGENCY COMMITTEE AND THE REVISED MANUAL MADE AVAILABLE TO ALL THOSE REQUESTING ASSISTANCE THROUGH THE IAC'S GRANT-IN-AID PROGRAM. (APPENDIX C)

MOTION WAS CARRIED.

Retirement: Mr. Wilder announced the retirement from State Service of Stanley D. Scott, Chief, Management Services, effective in September 1986. He personally thanked Mr. Scott for his past services to the Interagency Committee and to himself as Director. On behalf of the Interagency Committee members and staff, Mr. Wilder wished Mr. Scott well on his retirement. Mr. Scott briefly addressed the Director and the Committee members - thanking them for their excellent work in their role of providing recreational areas for the citizens of Washington. He felt the Interagency Committee for Outdoor Recreation was an outstanding committee in its field. With the current President's Commission on Americans Outdoors review and Initiative 90 coming up for a vote in November, it appeared to him that things were going well for the program at the present time. The Committee, he said, now had a chance to become a part of a very substantial movement throughout the country. He especially liked the fact that the program was being run by people who care about parks, recreation, and conservation areas.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. RYAN, THAT THE IAC MEETING OF JULY 25, 1986, ADJOURN. (2:00 p.m.)

RATIFIED BY THE COMMITTEE

Anne B. Cox

11-6-1986

CHAIR, IAC