

APPENDICES:  
"A" - DNR RE-EVALUATION OF  
SITES PROGRAM  
"B" - NONHIGHWAY ROAD  
EVALUATION CRITERIA  
"C" - 1987-89 MASTER LIST

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

REGULAR MEETING

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DATE: July 17, 1987 PLACE: Skagit County Administration Building Hearing  
TIME: 9:00 a.m. Room, 205 Kincaid Street, Mt. Vernon, Washington

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Interagency Committee Members/Designees Present:

Anne Cox, Chair  
Joe C. Jones, Seattle  
Dr. Eliot Scull, Wenatchee  
Ralph Mackey, Everett  
Richard Fankhauser, Designee for Jan Tveten, Director, State Parks and  
Recreation Commission  
Cleve Pinnix, Designee for Honorable Brian Boyle, Commissioner of Public  
Lands, Department of Natural Resources  
Jenene Fenton, Designee for Jack Wayland, Director, Department of Game

Interagency Committee Members/Designees Absent:

Jeanie Lorenz, Vancouver  
Raymond Ryan, Designee for Joseph Blum, Director, Department of Fisheries

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MEETING CALLED TO ORDER - INTRODUCTIONS: Chair Anne Cox called the meeting to order at 9:02 a.m., with a quorum present (7 - COX, JONES, SCULL, MACKEY, FANKHAUSER, PINNIX, AND FENTON). Attendees were welcomed to the meeting and asked to introduce themselves. It was noted that Ms. Ann Silvernale, Assistant Attorney General, was attending in place of Mr. Jeff Lane, the IAC's Assistant Attorney General, who was unable to be present.

APPROVAL OF THE MINUTES OF MARCH 26, 1987: There were no corrections/amendments to the minutes of the IAC. IT WAS MOVED BY DR. SCULL, SECONDED BY MR. MACKEY THAT THE MINUTES OF THE MARCH 26, 1987, INTERAGENCY COMMITTEE MEETING BE APPROVED. MOTION WAS UNANIMOUSLY CARRIED.

ADDITIONS/DELETIONS TO THE AGENDA, JULY 17, 1987: No additions or deletions were made to the agenda for the July 17th meeting.

Mr. Jones asked whether any changes had been made to the four items necessary for an agency to establish planning eligibility as indicated on page (7) of the minutes of March 26, 1987. Mr. Wilder replied these were still correct and no changes had been made.

The Chair moved the Director's Report to later on in the day's agenda. Committee members approved of this action.

II. B. MANAGEMENT SERVICES - FUND SUMMARIES: Mr. Ray Baker, Agency Accounts Officer, referred to Fund Summary, IAC Grant-in-Aid Program dated June 30, 1987, reporting there had not been any significant changes from the summary presented to the Committee in March. There had been some adjustment in numbers only to reflect the end of the 1985-87 biennium figures. For the benefit of the newer members on the Committee, Mr. Baker explained the reason for the minus balances. These balances will change as new monies are added in for the coming biennium.

b. Nonhighway and Off-Road Vehicle Summary: Mr. Baker referred to the NOVA Summary, which was dated May 30, 1987. He noted that the limits as set by law were being adhered to per the footnotes. Total commitments to date in the program were \$2,303,633.87, with a current fund status of \$1,759,597.64. Mr. Mackey asked why the ORV Dealer Permit Fees received since June 30, 1986 were only \$160.00. Explanation was given concerning the dealer permit fees and user permit fees. Mr. Baker stated there were very few dealers and that the total amount in this category usually indicated \$150 to \$200 per year.

II. C. PROJECT SERVICES: Mr. Jim Webster, Chief, Project Services, referred to memorandum of staff dated July 17, 1987, "Project Services Division Report", noting the following:

a. Local Agencies' Activities:

1. Fifty-seven local agencies' projects are in various stages of completion. Workshops were held at Mt. Vernon, Tacoma, Kelso, Richland, Cheney, and Chelan with those agencies interested in making application to the IAC at some time. The Department of Natural Resources' Aquatic Lands Program was also discussed at these workshops.

2. May 12 and May 14, at Lynnwood and Moses Lake, respectively, pre-application workshops were held for all local agencies who had submitted Letters of Intent for both IAC's regular grant-in-aid program and the Aquatic Lands Grant Program.

3. Sixty-three development projects and twelve acquisition projects applications were received by the July 1, 1987 deadline date for the November funding session, representing a total of approximately \$18 million of park and recreation needs in the State of Washington. Forty-two cities, 7 counties, 6 port districts, 3 park and recreation districts, 5 school districts and one Indian tribe are represented in these projects.

4. Technical Advisory Committee: Will be meeting September 10-11, 1987 in Kent; and September 15-16, in the Tri-cities area.

5. Project Evaluation Scoring Meeting: Scheduled for October 19 through the 23rd in the City of Olympia.

6. Aquatic Lands Enhancement Grant Program: Twenty-four applications have been received for ALEA funds (public access to the seashore and some tidelands).

b. State Agencies' Activities - Administrative Actions: The following administrative actions were reported:

Department of Game:

- |   |             |          |
|---|-------------|----------|
| 1. <u>West Medical Lake 87-601D</u>   | State Funds | \$81,000 |
| Redevelop existing fishing access, Spokane Co.                              |             |          |
| 2. <u>Methow River/Averill 87-603D</u>                                      | State Funds | 59,000   |
| Redevelop camping & day-use facilities,<br>Okanogan County.                 |             |          |
| 3. <u>Mineral Lake 87-602D</u>  | State Funds | 115,000  |
| Develop boat launch facility on Mineral Lake,<br>Lewis County.              |             |          |
| 4. <u>Shady Lake 87-600D</u>  | State Funds | 59,000   |
| Additional development of an existing fishing<br>access area in King County |             |          |

5. <u>Lake Goodwin 87-604D</u>	State Funds	\$ 81,000
Redevelop boat launching facility at Wenberg State Park, Snohomish County.		
Total:		<u>\$ 395,000</u>

Mr. Webster pointed out there were Dingell-Johnson boating funds in all of the foregoing projects. The Department of Game has been able to use these particular federal funds in other areas including the boat launching facilities. Mr. George Volker, Department of Game, explained the reduction in Land and Water Conservation Fund monies allocated to the State of Washington had caused the Department of Game to locate another federal match to keep the projects and go ahead with them.

Mr. Wilder outlined the procedure for local agencies to apply to the IAC for grant-in-aid funds, and stressed the fact that there is tremendous demand for funds. However, due to depletion in fund sources, the larger projects requiring a considerable amount of dollars are not coming in to the IAC. In response to Mr. Jones' question, Mr. Webster stated many of the local agencies are currently eligible and have up-to-date plans, while others are in the process of completing their plans. Those in the process may apply for funding with the assurance that their plans will be reviewed and approved if they meet the requirements, and thus be eligible for funding consideration this November. If they do not have an approved, completed plan, they are not eligible to compete for funding.

#### D. PLANNING SERVICES:

1. Planning services Report: Mr. Gregory Lovelady, Chief, Planning Services, referred to memorandum of staff dated July 17, 1987, "Planning Services Report", giving the following information:

a. One hundred and four (104) agencies have met the IAC's grant-in-aid program planning requirement (65 cities, 15 counties, 14 port districts, 5 special districts (park and recreation and public utility districts, 3 school districts, and 2 Indian tribes)..an increase of ten agencies since March 1987's report.

b. Thirty-four (34) were in process of preparing or updating comprehensive plans at the time Letters of Intent were submitted.

c. Thirty-one (31) local agencies submitting the Letters of Intent need to begin preparing comprehensive plans to meet the requirements for grant-in-aid funding consideration.

d. Sixty-five (65) agencies are now receiving technical assistance in respect to completion of their plans.

e. Planning eligibility requirements include:

- (1) Current comprehensive park and recreation plan or park and recreation element in a comprehensive plan.
- (2) Evidence of adoption of the plan by resolution, motion at a meeting or an official action.
- (3) A Capital Improvement Program (CIP).

(4) Public Lands Inventory forms.

f. There are thirty local agencies involved in the planning process that do not have immediate plans to submit a grant application to the IAC.

g. Washington Recreation and Park Association (WRPA): Fifty (50) people attended a program session on comprehensive planning at the WRPA Confer- end in Spokane in April.

II. Pacific Northwest Recreation Committee:

a. Data collection, or user surveys, have been completed by all three states (Washington, Oregon, Idaho). This will be tested this summer through a contract by the Corps of Engineers with Oregon State University. Several activities will be run in the U. S. Forest Service's RECPRO model (re development of regional outdoor recreation demand projections). A successful test will enable the states to begin the analysis process of survey results this fall.

b. Results of these studies will be used in upcoming editions of the Statewide Comprehensive Outdoor Recreation Plan (SCORP). (Washington's update is due in 1989 to assure continued eligibility to receive federal Land and Water Conservation Funds.)

III. Washington State Recreational Trail Guide:

a. 1987-89 IAC Operating Budget, Section 309, directs the IAC "to coordinate the preparation of a comprehensive guide of recreation trails in the State of Washington". This plan must be submitted to the Legislature by January 1, 1988.

b. IAC will work with a small group of agency and user representatives on this task. The group will: identify scope and format of the guide; key elements about trails to be included; sources of information; alternatives for production and distribution; responsibilities of players involved, etc.

IV. Emergency Wetlands Resources Act: Congress, through this Act, is requiring all states to develop a priority plan for wetlands to maintain eligibility in the Land and Water Conservation Fund program. The plan must be done by October 1, 1987, and will become an official part of Washington's SCORP. The IAC will coordinate with various agencies in development of the plan, which will include an inventory process of wetlands and an estimate on degree of threat to state wetlands. In addition, wetland protection strategies must be identified as well as a means to establish priorities. Committee adoption will occur after the October 1 deadline, and the National Park Service will work with IAC to assure continued eligibility of LWCF funds until official adoption.

V. Recreation Guide: IAC staff is currently selling copies of the Washington State Recreation Guide (1985).

At the conclusion of Mr. Lovelady's presentation, Mr. Jones asked if the Regional Recreation Data Program would be available to the Committee members by November. Mr. Lovelady replied the data would be printed and available, but the analysis phase would not be completed by that date. Data will be collected and available sometime in 1988. Mr. Lovelady, in response to Mr. Pinnix, stated an issued paper on wetlands had been circulated to various agencies recently (Ecology,

Fisheries, DNR, Wildlife, U. S. Forest Service, NPS, etc.) as a preliminary step in developing a wetlands plan. A meeting has been set up - primarily to be a work session. Mr. Lovelady said he hoped that many discussion items could be handled by mail or the plan could even be adopted through a telephone conference call in October to the IAC members if this was thought to be necessary.

Wendy Brand, Chief, Recreation Programs, National Park Service, was asked to comment. She stated that though the legislation does have a deadline date of October 1st, 1987, the National Park Service understands the time element for the IAC staff and will work toward a solution of that problem. A draft of the Wetlands Plan would be acceptable in October since there is a ninety-day period leeway and thus eligibility for Land and Water Conservation Funds would not be jeopardized. The procedure for the IAC to wait to formally adopt the plan in November 1987 is acceptable to the National Park Service.

Ms. Cox asked if other Northwest States would be able to complete their Wetlands plans. Ms. Brand replied the IAC so far has been the only agency which has undertaken a good faith effort to meet the deadline. She acknowledged it was a burden and there was not too much time to prepare the plans, but NPS notification had been received following passage of the legislation in November and instructions not issued until January 1987. She noted that a lot of the information is available and needs to be coordinated into a whole. Major effort will be to create a group to review the matter and talk about priorities, what is available within the state, and those areas which should be included in the plan. She felt IAC is an coordinating agency and does well in this type of activity for the State of Washington.

Mr. Wilder stated it was possible to have an "emergency session" of the Committee at any time if such is felt necessary.

(Mr. Ralph Mackey had distributed a brochure, "Wetlands Are Worth Saving", from the Snohomish Wetlands Alliance, Everett, Washington, which detailed the urban wetlands in the Snohomish River Delta in need of protection and conservation.)

D. 2. NOVA Program Status Report: Mr. Lovelady referred to memorandum of staff dated July 17, 1987, "NOVA Program Status Report", citing the following:

a. A total of 219 NOVA (ORV) grants have been approved for projects since March 1978. One hundred twenty-five (125) local agencies' projects, 82 Forest Service projects, and twelve state agencies' projects have been funded.

b. 1987 Project Applications: Thirty-eight (38) new grant proposals for funding consideration in November have been submitted to the IAC. Nine of these are for nonhighway road projects. The NOVA Committee will meet August 12 for technical review of the projects and October 7 for project evaluations.

c. Statewide ORV Plan: Public hearings on the Statewide ORV Plan will be conducted during August and September, in both Eastern and Western Washington. The Plan recommendations include: Education and Enforcement funding levels, design and location of forest trails, facilities for All-Terrain Vehicle use, where off-road vehicle use should remain unchanged, and where new off-road vehicle opportunities should be sought.

Following adoption in November 1987 by the Committee, it will serve as a tool for planners, managers, and policymakers in addressing issues involved in dealing with off-road recreation on public lands.

d. NOVA Advisory Committee: Mr. Glen Sachet has been nominated to the NOVA Committee by the Department of Wildlife, replacing George Volker.

e. Recreation Resource Planner 2 Recruitment: The IAC will employ a Recreation Resource Planner 2 to fill a vacant staff position; this employee to work primarily in the area of the Statewide Comprehensive Outdoor Recreation Planning.

### III. OLD BUSINESS:

A. LEGISLATION: Mr. Gary Ogden, Chief, Management Services, referred to memorandum of staff dated July 17, 1987, "Legislation", advising the Committee as follows:

a. SSB 5035 (Chapter 425, Laws of 87) - Signed by the Governor May 18, 1987; passed on April 26, 1987. Extends the Interagency Committee for Outdoor Recreation until June 30, 1989, and also calls for a study by the Office of the Governor by January 1, 1989, to recommend whether the IAC shall be located within an executive department or retained as a separate agency.

b. ESHB 327a - 1987-89 Capital Budget: (To be discussed more fully under Item IV. D. of July 17, 1987 agenda.) (PAGE 17 OF THESE MINUTES.)

c. ESHB 1221a - 1987-89 Operating Budget (IAC): (To be discussed more fully under Item IV D. of July 17, 1987 agenda.) (PAGE 15 OF THESE MINUTES.)

d. ESHB 621 - General Obligation Bond Authority - to support each budget.

e. Sixteen bills followed by the IAC were noted in the memorandum. Of these three were highlighted: ESHB 26, Lottery Provisions (Chapter 511, Laws 87 Partly Vetoed); HB 551a Aquatic Lands Sales (Chapter 350, Laws 87); and SSB 5911 DNR Purchase Properties (Chapter 472, Laws 87 Partly Vetoed):

ESHB 26 - Lottery Provisions: Extends the lottery beyond June 30, 1987 to July 1992, and directs the lottery study operation of an additional game or games for the benefit of a particular program or purpose.

In reply to Mr. Pinnix, Mr. Ogden stated the law as passed was very vague on "particular programs or purpose", and does not give a specific mandate for parks and recreation. Dr. Scull asked if any other state had used lottery proceeds for parks and recreation. Mr. Wilder replied the State of Colorado has been using lottery funds for this purpose for quite some time.

HB 551a Aquatic Lands Sales (Chapter 350, Laws 87): Revises use of proceeds from the lease or sale of aquatic lands, and distributes funds to the State Building Construction Account, providing increased revenues to the Aquatic Lands Account.

Mr. Pinnix advised Dr. Scull the fund would increase from \$1 million per year to approximately \$2 million per year. Thus, the Department of Natural Resources will be able to increase state leasing on aquatic lands and the dollars available will continue to rise. The Aquatic Lands Enhancement Account is used for aquatic lands enhancement projects, for purchase, improvement, or protection of the lands

for public purposes; for providing access to such lands; and for other related projects. Mr. Pinnix noted there would be a two-year delay and that the increase would not start until the next biennium.

SB 5911 DNR Purchase Properties, Chapter 472, Laws 87: Appropriates to DNR \$7.9 million to acquire Mt. Si, lands on Cypress Island, Woodard Bay in Thurston County, and Dishman Hills in Spokane. Appropriates \$4.0 million to DNR to buy property for conservation and requires a 25% match from private funds or property. Amounts funded by additional real estate excise tax of six one-hundredths of one percent of the selling price. The tax imposed shall be deposited in the Conservation Account and shall expire on June 30, 1989.

Ms. Cox asked whether DNR would be able to acquire the properties by June 30, 1989, expiration of the tax. Mr. Pinnix stated estimates as to prices had been made, but the Department now needs to begin the acquisition process for each project. This will take considerable time but the Department is optimistic it can meet the 1989 date. He noted that the legislation is significant because it will provide "new money" flowing into the recreation program of the Department. The \$4 million addressed in the legislation is the state's Natural Heritage Preservations Program.

Mr. Mackey pointed out that the Cypress Island purchase would not involve the entire island as some people believe. There is considerable private ownership on the island and if the owners do not wish to sell, they are under no obligation to do so. He said there may be about 500 additional acres going into public ownership. The Cypress Island situation, he said, had been before the Legislature since 1960.

Mr. Mackey also noted that there had been considerable citizen involvement in the bill and it had been changed due to this fact. The final legislation passed by one vote.

Mr. Ogden stated he had copies of all the bills as noted in staff's memorandum if any Committee member desired to review any one of them.

#### B. PROJECT CHANGES:

1. Department of Wildlife, Big Buck Ranch - Conversion Completion, IAC #75-626A: Mr. Donald Clark, Recreation Project Manager, referred to memorandum of staff concerning the Big Buck Ranch conversion completion, noting the following:

a. In March 1984 the Director of the IAC was given authority to approve a proposed land trade and execute all necessary documents concerning the Big Buck Ranch project. Authority to approve the land exchange would expire on July 1, 1984.

b. Property was exchanged; however, one piece was appraised at \$145,000 and the other at \$120,000, leaving \$25,000 for use elsewhere by the Department of Wildlife.

c. The Committee authorized the Director of the IAC to find suitable land for use of the \$25,000 by July 1, 1987.

d. Substitute for the investment of the \$25,000 was recommended by staff in the acquisition of the Chehalis Valley Wildlife Area (to include the Greenhead Hunting and Fishing Club property consisting of 168 acres).

e. Staff reviewed the proposal based on the criteria set forth in IAC Participation Manual #7, Section 7.19A Acquisition Projects Converted, and recommended approval.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. JONES TO APPROVE THE BIG BUCK RANCH PROJECT LAND TRADE AS PROPOSED BY STAFF.

Dr. Scull stated he knew the property being discussed rather well and was aware of the Methow Valley Ski Trail which goes right through the Big Buck Ranch property. He asked if there would still be an easement for skiers to use that particular trail through the property. Mr. Volker, spokesman for the Department of Wildlife, stated he believed the ski trail was not threatened, and it was his understanding it was quite away from the site under discussion. Dr. Scull said the ski trail was actually right by the house in question. Whereupon Mr. Volker stated he would look into this on his return to Olympia and let Dr. Scull know of his findings if the trail was threatened in any way. It was pointed out the project (Big Buck Ranch) has already been approved by the Committee. Dr. Scull said he did not want to obstruct the land trade project being discussed but felt the Committee should be aware of the ski trail. Otherwise, he said he was in favor of the motion.

Mr. Fankhauser asked the possibilities to acquire other lands that would abut the property of Big Buck Ranch. Mr. Volker replied all the abutting land is already owned by the Department of Wildlife and there is no possibility to acquire other lands there.

QUESTION WAS CALLED FOR ON THE MOTION AS FOLLOWS:

WHEREAS, THE WASHINGTON DEPARTMENT OF WILDLIFE ACQUIRED PROPERTY IN OKANOGAN COUNTY KNOWN AS THE CAMPBELL PROPERTY, AND

WHEREAS, THE BIG BUCK RANCH TRADE FOR THE CAMPBELL PROPERTY RESULTED IN A \$25,000 VALUE DIFFERENCE IN FAVOR OF THE BIG BUCK RANCH, AND

WHEREAS, THE ACQUISITION OF THE GREENHEAD HUNTING AND FISHING PROPERTY WILL SATISFY ALL OF THE OUTSTANDING IAC REQUIREMENTS FOR CONVERSION OF THE ORIGINAL BIG BUCK RANCH LAND TRADE AS STATED IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A ACQUISITION PROJECTS CONVERTED:

1. THE FAIR MARKET VALUE OF ALL THREE PARCELS OF LAND DISCUSSED HAS BEEN ESTABLISHED BY THE PROPERTY APPRAISAL TECHNIQUES, AND THE SUBSTITUTE PARCEL IS OF GREATER VALUE THAN THE PARCEL TO BE CONVERTED.
2. THE SUBSTITUTION PARCEL IS OF AT LEAST EQUAL RECREATION UTILITY TO THAT OF THE CONVERTED PARCEL. THE SUBSTITUTION PARCEL WILL ENSURE THE CONSERVATION AND PRESERVATION OF OPEN SPACE BY PROTECTING AND ENHANCING

A UNIQUE WETLAND HABITAT.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE, THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF WILDLIFE FOR COMPLETION OF THE BIG BUCK RANCH IAC #75-626A) CONVERSION REQUEST ON MARCH 8, 1984, IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS UNANIMOUSLY CARRIED.

2. Department of Wildlife, Wallace River-Granstrom - IAC #66-604A, Property Conversion: Mr. Clark referred to memorandum of staff, dated July 17, 1987, in reference to the property conversion for the Wallace River-Granstrom, Department of Wildlife Project. Mr. Pinnix suggested that since the members had already reviewed the memorandum and material, and were aware of the request from staff, that an explanation not be made by Mr. Clark in the interests of time.

Pertinent points in the memorandum were:

a. A land exchange agreement was proposed between the Department of Wildlife and the Simpson Properties, Inc., whereby the Wildlife Department would deed a 590' long, 60' wide parcel to Simpson, while retaining a permanent, perpetual easement for the public to continue vehicular access to the river levee and the Wallace River.

b. Simpson Properties, Inc., will grant a perpetual easement to the Department of Wildlife to the 740' by 15' parcel adjacent to the Wildlife parcel thus providing parking unavailable on the Dept. of Wildlife parcel.

c. Net result of the conversion is creation of a usable access on the Wallace River-Granstrom, no loss of the purpose of Wallace Granstrom, and the addition of valuable wildlife habitat for public benefits.

Mr. Volker, responding to questions from Mr. Mackey, explained the right-of-way access being retained in the proposal for public use, and stated that the Wallace Falls State Park is a considerable distance from the site.

IT WAS MOVED BY MR. MACKEY, SECONDED BY DR. SCULL, THAT

WHEREAS, THE DEPARTMENT OF WILDLIFE ACQUIRED THE APPROXIMATE 1.27 ACRE PARCEL IN 1967 WITH IAC ASSISTANCE (IAC #66-604A), AND

WHEREAS, THE DEPARTMENT OF WILDLIFE HAS REQUESTED IAC APPROVAL TO EXCHANGE THE SITE OF APPROXIMATELY 590 FEET LONG AND 60 FEET WIDE TO SIMPSON PROPERTIES, INC., WHILE RETAINING PERPETUAL EASEMENT FOR THE PUBLIC ON THE SITE, IN EXCHANGE FOR AN ADJOINING LAND OFFERING PERPETUAL EASEMENT TO THE PUBLIC FROM SIMPSON PROPERTIES, INC., OF APPROXIMATELY 740 FEET LONG "L" SHAPED LAND, 15 FEET WIDE, PLUS ACCEPT APPROXIMATELY 50.43 ACRES IN SKAGIT COUNTY WITH AN APPRAISED VALUE OF \$17,000 TO SATISFY THE \$1,500 VALUE OF THE WALLACE RIVER-GRANSTROM PARCEL, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE CONVERSION REQUIREMENTS SET FORTH IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A ACQUISITION PROJECTS CONVERTED HAVE BEEN MET WITH EXCEPTION OF THE APPRAISAL OF THE WALLACE RIVER-GRANSTROM PARCEL AS REQUIRED IN SECTION 07.19A(2),

THE FAIR MARKET VALUE OF THE LAND TO BE CONVERTED MUST BE ESTABLISHED AND THE LAND PROPOSED FOR SUBSTITUTION MUST BE OF AT LEAST EQUAL CURRENT FAIR MARKET VALUE. THE MARKET VALUE MUST BE ESTABLISHED BY APPRAISAL PER PARTICIPATION MANUAL #3.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST AS PROPOSED BY THE DEPARTMENT OF WILDLIFE REGARDING THE WALLACE RIVER-GRANSTROM ACQUISITION PROJECT (IAC #66-604A) BE APPROVED SUBJECT TO A DEPARTMENT OF WILDLIFE STAFF APPRAISAL OF THE WALLACE RIVER-GRANSTROM PARCEL TO ASSURE CURRENT EQUAL VALUE, AND A RECORDED DEED OF RIGHT TO THE APPROXIMATELY 50.43 ACRES IN SKAGIT COUNTY, AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENTS.

MOTION WAS UNANIMOUSLY CARRIED.

Mr. Mackey introduced Representative Karla Wilson, District 39A, of Snohomish County and asked her if she had any comments on the action of the Committee. Representative Wilson said she had none, but was pleased to be in attendance as an observer.

The Committee members recessed at 9:50 and reconvened at 10:05 a.m.

C. Department of Natural Resources - Site Re-evaluation Presentation: Prior to introduction of John Edwards, Program Division Manager, Land and Water Conservation Division, Mr. Pinnix briefly explained the reorganization within the Department of Natural Resources which provided for this new division. Mr. Edwards as Program Division Manager is responsible for the unit, its existing recreational projects, the Washington Natural Heritage Program, the Milwaukee Railroad project, and other areas dealing with recreation.

Mr. Edwards distributed information entitled "Recreation Evaluation and Review Statewide" to Committee members. This outlined the four phases of the proposed DNR program and the implementation schedule following the evaluation of sites. He stated that the former recreation duties and responsibilities were now being coordinated into a full division rather than a small section within a division. Emphasis will be on inventory of all DNR recreational sites, conducting of site evaluations, developing and implementing new maintenance standards, developing an annual area maintenance plan, etc. The department will then follow-through with the IAC on a review of all current sites as well as new ones - closing out those not conducive to recreation or which have had very little public use and adding new sites if needed. Mr. Edwards' information included:

1. The Department of Natural Resources has approximately 390 miles of trails. Need to place these on maps to inform the public of their whereabouts.
2. Evaluation of sites: how a site fits in with present use; could it be brought up to standards, or perhaps closed and another site chosen.
3. Maintenance Standards: Maintenance agreements would be worked out with each of DNR's regions. Inspections would take place in the future.
4. Site specific plans would be developed; what recreational aspects should be on each site for a particular area.

5. Important to bring the projects back to the IAC for consideration and need the Committee's cooperation in reviewing the proposals as they are presented.

Mr. Edwards gave a slide presentation of various DNR projects orienting them to a map of DNR regions. He noted that Point Partridge would be transferred to the State Parks and Recreation Commission, and that vistas which had formerly been a part of the DNR recreational program would be phased out as they are difficult to maintain (trees, brush grows and obstructs the views; the department does not have ability to keep them in good condition). Other slides shown indicated the elements within DNR recreational projects and certain generic problems.

The material distributed to the Committee was then referred to with explanation of page 2 Relocation of Opportunities and page 3 Requested Relocation of Leases. Page 4 indicated three sites the Department has fee title to, but will be considering selling. These are not practical nor feasible to be used by DNR. All three have no development on them. The sites will be relocated in the program to other areas where the public will be able to recreate and receive the benefit of monies put into the new sites. (SEE APPENDIX "A")

Dr. Scull congratulated Mr. Edwards on his efforts and presentation to the Committee. He agreed there was considerable work ahead for DNR and the Committee in re-evaluating the DNR sites and eventually giving the citizens of Washington better recreational opportunities. He mentioned the problem of vandalism, stating it was not specific to DNR, but does exist on many recreational sites. He asked if Mr. Edwards had any suggestions on how to diminish vandalism. Mr. Edwards stated he felt there needs to be a "sense of pride" in recreational sites on the part of the citizenry using it. If the people observe a site is well-maintained and is neat in appearance, etc., they will usually like to keep it that way -- the pride aspect is somehow transferred to the public. Various DNR sites, however, are in very remote areas; they have little use; and are not maintained because there is not the staff to do this. Thus, he felt, those sites are subject to vandalism. The public destroys elements - others see this and do likewise.

Ms. Cox referred to the snowmobile structure which had been torched by persons unknown, pointing out that this was a very well maintained building, neat in appearance, and yet had been burned down. Mr. Edwards stated this building was close to the road and easy for someone to destroy and get away without difficulty. Dr. Scull asked if DNR had any type of enforcement personnel to check the various sites. Mr. Edwards said it was difficult to get staff into the remote areas and there really was not enough personnel to do inspections. Perhaps twice a year sites are inspected. The first step, he felt, was to establish better looking sites and maintain them through a structured maintenance program.

At this point, Representative Wilson mentioned the International Symposium on Vandalism: Research, Prevention and Social Policy, taking place April 20-23, 1988, in Seattle. She assumed that state agencies would be involved and cooperating in the symposium. Mr. Volker reported the symposium was being organized and sponsored by the U. S. Forest Service, Pacific Northwest Research Station, Institute for Environmental Studies, University of Washington, and Vandalism Alert, Inc. A call for papers has been issued to various researchers, educators, law enforcement people, state agencies, leaders in recreation, etc.

Mr. Edwards distributed the following material to IAC members:

Publications Map - San Juan Islands  
"1 to 100,000 Public Ownership Quad  
Tideland"

Off-Road Vehicle Guide

McLean Creek Natural Trail

San Juan Island Brochure

Mima Mounds Natural Area  
Preserve

Capital Forest Map

TOTEM - Recreation

TOTEM - FY Edition

Five Million Acres  
Public Lands Story

Ms. Cox stated as a member of the Spokane Park Board she felt it was imperative that the IAC take positive action on the DNR projects in the future. Mr. Pinnix noted that Mr. Edwards and his staff would be coordinating the projects to bring to the Committee for action. No motion was necessary to support the re-evaluation of projects proposal of DNR.

#### IV. NEW BUSINESS.

A. NONHIGHWAY ROAD EVALUATION CRITERIA: Mr. Lovelady referred to memorandum of staff entitled "Nonhighway Road Projects Evaluation", dated July 17, 1987, as follows:

1. During the March 1987 IAC meeting there was discussion on creating a "Threshold Prioritization System" for nonhighway road projects, to be used by potential sponsors and the staff as an objective, efficient way of determining how an nonhighway road (NHR) project might rank among IAC's funding priorities.

2. A draft proposal of this type of evaluation system was presented on pages 1 and 2 of the staff memorandum. (SEE APPENDIX "B")

3. Primary Criteria contained three questions to be answered "yes" in order to obtain high priority status as a nohighway road project. These pertained to: facility type, funding categories, and funding ceiling.

4. Secondary Criteria called for a minimum of 10 points within 7 areas to attain a "high priority" funding status. These dealt with: conflict resolution, use mix, dead-end NHR, setting, NHR length, Features, and access.

5. Had the system been in place in March 1987 for evaluation of the four nonhighway road projects reviewed at that time, the Similkameen, Icewater, and Goose Creek projects would have qualified; whereas the Yakima Greenway would not have qualified.

6. A meeting was held with the state agencies' representatives, and some good ideas for revisions were discussed. The preliminary criteria will be further refined in light of the suggestions made.

Mr. Pinnix complimented staff on the criteria as proposed. He felt the approach being taken was excellent and would make the work of those involved in the evaluation of the projects much easier. He noted the criteria would be reviewed by the Nonhighway and Off-Road Vehicles Activities Advisory Committee (NOVA) for additional definition. Ms. Cox agreed with Mr. Pinnix and complimented staff on their efforts.

It was the consensus that the drafted criteria was well done, could be refined, and it was not necessary to approve it by motion.

**B. CONFIRMATION OF IAC/NOVA NEEDS (1987-89 RECREATION RESOURCE PLANNER 2):**

Ms. Cox asked Mr. Wilder to present information in her memorandum as Chair of the IAC entitled "Off-Road Vehicle Position - 1987-89 Biennium", dated July 17, 1987. Mr. Wilder acknowledged that the Committee members had reviewed the memorandum and documents prior to the meeting and were aware of its implications. It is necessary in pursuing the added responsibilities given the agency in the nonhighway and off-road vehicle activities program to attempt to obtain the additional position of Recreation Resource Planner 2 as requested in the IAC's 1987-89 Operating Budget. He asked that the Committee ratify its position once again by awarding a grant from the earmarked Off-Road Vehicle funds of the agency to add one position to the statewide NOVA program. The funding in the amount of \$72,551 could be requested from the Office of Financial Management through an unanticipated receipt for the one position, 1987-89 biennium.

Mr. Wilder mentioned the history of the request, noting there were letters and memoranda attached to the kit material which had been sent through OFM with Fiscal Notes. These had stressed the fact the IAC had received additional duties and responsibilities through legislation (HB 1382) with regard to the nonhighway and off-road vehicles program, causing a need for additional staff. The proposal would consist of an application for grant-in-aid assistance -- Project ORV-87-2P -- through NOVA funding.

Mr. Mackey asked why the position had been dropped by OFM in the first place. Mr. Wilder stated the Governor's Office had deleted it because it considered it a new position, and state agencies were being carefully screened for any new positions due to the critical budget situation. It was felt the IAC already had a position to cover the new program, and there was some confusion at the time whether or not it was needed. The fact that the IAC has funds in the ORV program to cover the position could be effective in obtaining the position. Mr. Mackey felt it would be possible to use the additional nonhighway and off-road vehicle duties of the agency in discussing the future of the IAC. There is a need for the program and the IAC must address it through efficient staff efforts.

Mr. Fankhauser felt that most of the funds for the position should be allocated from the off-road vehicle percentages rather than the nonhighway road monies since the nonhighway program had less funds allocated to it. Mr. Wilder replied it would be possible to do this if necessary.

Mr. Pinnix stated it made sense to use the ORV funds for the ORV program where the controversy is, and thus help the agency to achieve its goals. Mr. Edwards pointed out the funds actually would come "off the top", as the Committee has the administrative ability to fund projects whether ORV or Nonhighway Road.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MR. FANKHAUSER, THAT

WHEREAS, RCW 46.09 CHAPTER 206, LAWS OF 1986 - HOUSE BILL #1382) DIRECTS THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION TO ASSUME GREATER RESPONSIBILITIES WITH REGARD TO OFF-ROAD VEHICLE USER EDUCATION AND INFORMATION PROGRAMS, AND

WHEREAS, RCW 46.09 ALSO DIRECTS THE INTERAGENCY COMMITTEE TO ASSUME NEW RESPONSIBILITIES WITH REGARD TO A NONHIGHWAY ROAD RECREATION FACILITIES PROGRAM,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, SUBJECT TO LEGISLATIVE APPROPRIATION, THAT FUNDING FOR PROJECT #87-02P, STATE PROGRAM NOVA ASSISTANT (RECREATION RESOURCE PLANNER 2), BE APPROVED AS DESCRIBED IN THE PROJECT APPLICATION, IN THE AMOUNT OF \$72,551.

MOTION WAS UNANIMOUSLY CARRIED.

C. 1987-89 ACTION PROGRAM:

Mr. Lovelady referred to memorandum of staff dated July 17, 1987, "Action Program", as follows:

1. The Action Program for 1987-89 is prepared in order that the agency may remain eligible for continued receipt of the Land and Water Conservation Funds (LWCF).. It identifies activities that implement the recommendations found in the Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP).

2. The document shows implementation strategies for each of the priority actions of Chapter V, SCORP (1985) as well as the major issues reported in Chapter III of SCORP.

3. Amendments to the Action Program document may be required since certain agencies have not yet reported actions for inclusion. Therefore, the proposed motion suggests that the Director of the IAC be granted authority from the Committee to approve any amendments needed to update pending agency actions which might be reported.

4. Proposed letter from the Governor to the National Park Service for use in submitting the report was mentioned.

The Committee having had opportunity to review the Action Program prior to the IAC meeting opted to move on the motion. IT WAS MOVED BY MR. MACKAY, SECONDED BY DR. SCULL, THAT

WHEREAS, AN ACTION PROGRAM IS REQUIRED OF ALL STATES PARTICIPATING IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PREPARED THE BIENNIAL OUTDOOR RECREATION ACTION PROGRAM: 1987-89 IN COMPLIANCE WITH PART 630.1.5C OF THE NATIONAL PARK SERVICE'S "LAND AND WATER CONSERVATION FUND GRANTS MANUAL", AND

WHEREAS, THE SPECIFIC ACTIONS PROPOSED WITHIN THIS REPORT ARE DIRECTLY RELATED TO THE BIENNIAL BUDGET ALLOCATIONS OF CERTAIN PARTICIPATING AGENCIES, AND

WHEREAS, AMENDMENTS TO THIS ACTION PROGRAM MAY BE REQUIRED SINCE CERTAIN AGENCIES HAVE NOT YET REPORTED ACTIONS FOR INCLUSION IN THIS DOCUMENT,

NOW, THEREFORE, BE IT RESOLVED THAT THE DIRECTOR OF THE INTERAGENCY COMMITTEE MAY GRANT APPROVAL OF AMENDMENTS TO THIS PROGRAM NEEDED TO UPDATE PENDING AGENCY ACTIONS WHICH MAY BE REPORTED, AND

BE IT FURTHER RESOLVED THAT THE INTERAGENCY COMMITTEE DOES HEREBY ADOPT THIS BIENNIAL OUTDOOR RECREATION ACTON PROGRAM: 1987-1989 FOR SUBMITTAL TO THE NATIONAL PARK SERVICE, DEPARTMENT OF THE INTERIOR, AS A REQUIRED ELEMENT OF ELIGIBILITY TO PARTICIPATE IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND,

BE IT FURTHER RESOLVED, THAT THIS ADOPTION IS SUBJECT TO ACCEPTANCE BY THE GOVERNOR OF THE STATE OF WASHINGTON AND HIS OFFICIAL SUBMITTAL OF THE ACTION PROGRAM TO THE NATIONAL PARK SERVICE, DEPARTMENT OF THE INTERIOR.

MOTION WAS CARRIED.

D. 1987-89 OPERATING BUDGET:

Mr. Ogden referred to memorandum of staff dated July 17, 1987, "Operating Budget 1987-89", reporting as follows:

1. Budget variations during Legislature were:

Agency Request	Governor Gardner	Senate	House	Final
\$ 23,962,939	\$ 18,975,152	\$ 18,977,000	\$ 18,975,000	\$ 18,977,000
FTEs 38.8	34.5	34.5	34.5	34.5

The agency request was reduced 20.8% and staffing by 4.3 FTEs (Full Time Equivalents) for the biennium .. (an ORV planning position, a private sector staff position, and a .3 FTE for projected staff retirement costs.)

2. Fund sources included:

Outdoor Recreation Acct. & State Bldg. Construction Acct.	- <u>State</u>	\$ 8,194,000	\$ 8,785,000
Outdoor Recreation Account	<u>Federal</u>	1,026,000	972,000
TOTAL		<u>\$ 18,977,000</u>	

3. The proviso mandating the IAC to coordinate the preparation of a comprehensive guide of recreation trails in the State of Washington was commented upon. A plan for production and distribution of the guide is to be submitted to the Legislature by January 1, 1988.

Mr. Ogden explained the allotment process and the further subdivision of the appropriations by year, program, and source of funds. Carry-forward reappropriations of \$9,610,000 were indicated:

Carry Forward (Reapprop.)	\$ 9,610,000
1987-89 Authorizations	<u>7,621,000</u>
Program II (Grants to Public Agencies) Total	\$ 17,231,000

Dr. Scull mentioned that though there is conflict between the Governor and the State Legislature, the 1987-89 budget is reasonably close to the Governor's proposal.

The omission of bond funds from the IAC budget was explained by Mr. Ogden. The Legislature did not see fit to enlarge the budget, and accepted to a large extent the Governor's proposed budget. During the following discussion it was brought out that the House of Representatives had cut the budget approximately 20%, that this was not the action of the Governor as indicated on the IAC's tabulated "Comparison of Budget Versions". (This has been corrected on that tabulation.)

In response to Mr. Jones' question, Mr. Ogden stated the sales of the Recreation Guide are not reflected in the Operating Budget. Legislation directs that the IAC return the revenue to the Outdoor Recreation Account.

**D. 1987-89 STATE AGENCIES' CAPITAL BUDGET -- IAC - MASTER LIST:**

Information contained in memorandum of staff dated July 17, 1987, "State Agencies' Master List - 1987-89 Biennium", was explained by Mr. Ogden. He noted that the Legislature had determined the State Building Construction (SBCA) Account should be used in lieu of a traditional bond source for recreational projects. Staff felt it was appropriate to consider those projects which have been appropriated SBCA funds as an integral part of the Master List. There are 27 recreation projects which received SBCA funds in addition to the funds appropriated to the IAC for local agencies' funding. Of these 27 state agencies' projects, thirteen were continuation or additions to existing IAC projects. Projects on the Master List would be processed through the IAC as in the past.

Attachments to the memorandum were:

1. Capital Summary by Agency - New Appropriations and Reappropriations (Yellow)
2. Parks and Recreation Commission Master List (Blue)
3. Department of Fisheries Master List (Pink)
4. Department of Wildlife Master List (Buff)
5. Department of Natural Resources Master List (Green)
6. Local Agencies' Grants Program (White)

Mr. Fankhauser stated the State Parks and Recreation Commission was opposed to the Master List as structured. It was felt that the State Building and Construction Account monies should not be placed on the Master List since it would imply that the projects would need to go through the Interagency Committee approval process. There would be no objection to listing them on some other informational list, but they should not be included on the IAC Master List.

Mr. Wilder stressed the need for the IAC to monitor and keep track of parks and recreation projects, not only for the SCORP process, but in order that there might be continuity and coordination in the program. He said the project approval process would not be necessary; a simplified process could be instigated which would effectively monitor the projects. He mentioned that the former C-8 process has been abolished to be replaced by another system. It is hoped that this system can be worked out with the Office of Financial Management. Legislation of the IAC, however, makes it clear that there is a need to continue the parks and recreation monitoring process for SCORP, the Action Program, and inventorying systems.

Mr. Fankhauser felt the problem was in placing all the Parks and Recreation Commission projects on the one list - the Master List of the IAC. He did not feel projects with SBCA funds should be on that list.

Mr. Wilder agreed some type of Fact Sheet would solve the problem and serve the purpose. If a project then tied into the ORA 070 Account, it would be processed through the Contract method. Mr. Pinnix pointed out that the DNR project "Milwaukee RR Right-of-Way \$800,000" should not be on the list at all; it is a separate, specific appropriation to DNR and does not tie in with the other projects shown.

Ms. Cox asked whether the motion could be reworded to indicate the Committee's direction to staff concerning the 057 State Building and Construction Account and 070 the Outdoor Recreation Account. Mr. Jones suggested the motion be changed to indicate that "projects from the 057 Account will be included for informational purposes only". The question was asked if Nonhighway and Off-Road Vehicle projects should also be on the Master List. Staff explained these projects are not included in the State Agencies' Master List Program.

Mr. Webster stated IAC projects with SBCA funds in them would require the writing of IAC contracts. He asked if staff was being asked to ignore the SBCA funds in those contracts. He felt it was necessary that all funding be indicated in the contracts. Further, he assumed that the Legislature would still look to the IAC to monitor those projects even though it had not created a recreational bond source for them and had instead allocated monies from the SBCA.

Mr. Volker referred to the Department of Natural Resources' Milwaukee Road project, which he understood would have no bearing on the IAC's program. He suggested this be struck from the list, and that other projects if found not to be germane to the IAC's monitoring also be removed.

Representative Wilson asked if this was the only action that the Committee would be taking for allocation of these monies. The adoption of the procedure would probably not be the only action, and thus it seemed to her the Committee could authorize the list to be used to assist in the authorized funding at a later time. She felt the motion stated the Committee was actually allocating the monies, and this was not necessary. The Master List could be used for decisions to be made later.

Mr. Wilder explained to her the procedures of the IAC in approving state agencies' projects: The Committee approves the Master List after the Legislature has allocated the funds; the Director of the IAC is then given the authority to issue contracts later without coming back to the Committee for approval. The projects have already been reviewed and approved. The Committee is advised of Master List projects approved through the Director's administrative authority at each meeting of the IAC in the Project Status Report. The Legislature has now placed funds from another source into the recreation projects which had been proposed for Outdoor Recreation Funds. The IAC, however, does not have authority over the 057 State Building Construction Account, with the exception of the line-item in the Grants to Public Agencies (\$500,000). When a contract is issued for any Land and Water Conservation Funds, it is necessary to account for all funds being used. The 057 Account projects will, however, be falling under the State's Action Program and the SCORP Program. In updating SCORP it is necessary to have an accurate report on all parks, recreation, and conservation areas.

Mr. Volker stated Game's project with SBCA funds, \$210,000, was the Lower Rocky Ford Corridor. It was originally to be an ORA Account project, and he said

his department was comfortable with its being placed on the Master List. But, he felt the Milwaukee Road project of DNR should not be so classified. The other projects which have Outdoor Recreation monies in them as well as SBCA funds could be a part of the IAC Master List because that is the way they were originally conceived and intended. Mr. Volker supported the staff's position to carry these projects on the Master List.

Mr. Mackey asked if it would be possible to delay adoption of the Master List. Mr. Wilder stressed the need to take action today or else it might be necessary to call a Special Meeting of the Committee in order to approve those projects which required the signature of the director on the contracts in order to fund them. Mr. Pinnix suggested an "informational Master List"; one which would contain all the projects, but those with SBCA funds only would not need to be sent through the IAC's usual project process. Ms. Fenton noted there were Department of Wildlife projects which could not wait until November.

MR. PINNIX MOVED, SECONDED BY MR. FANKHAUSER, THAT THE COMMITTEE MEMBERS APPROVE THE 1987-89 STATE AGENCIES' MASTER LIST AMENDED SO THAT IT WOULD NOT INDICATE FUNDING FROM THE STATE BUILDING CONSTRUCTION ACCOUNT, BUT USE THE EXISTING WORDS IN THE MOTION AS PRESENTED BY STAFF.

Mr. Baker then asked if it would be necessary for IAC to write contracts on the projects which have 070 and 057 monies in them, citing only the 070 monies? or, is staff to include all funding sources within the contracts? Mr. Pinnix stated IAC was in no position to contract for the 057 monies. Mr. Baker pointed out that local agencies include their funds as a part of their projects, from whatever source. Mr. Pinnix reiterated his thinking that the match could be from 057 but not included in the contract. Mr. Wilder felt the match should be included in each contract to indicate the entire funding source. Mr. Pinnix stated it should not be necessary to come back through the IAC for approval of any SBCA funding.

Mr. Wilder felt the problem was not a new one, that the agency had in the past funded projects with other funds within them. This had been cleared through OFM and could be again. He asked that the \$500,000 earmarked for local agencies' grant-in-aid in the Capital Budget be excluded from the motion if the motion will delete reference to those projects having only SBCA funds in them.

Mr. Pinnix was asked to restate his motion.

IT WAS MOVED BY MR. PINNIX, ACKNOWLEDGED AND ACCEPTED BY THE SECOND, MR. FANKHAUSER, THAT

WHEREAS, THE INTERAGENCY COMMITTEE HAS ADOPTED A PROCEDURE FOR THE ADMINISTRATIVE APPROVAL OF STATE AGENCIES' PROJECTS APPLICATIONS AS CONTAINED IN PARTICIPATION MANUAL NUMBER 9, SECTION 09.04, AND

WHEREAS, THE 1987-89 STATE AGENCIES' MASTER LIST WILL INCLUDE ALL PROJECTS OF STATE AGENCIES TO BE FUNDED FROM THE OUTDOOR RECREATION ACCOUNT AND CONTAINING AUTHORITY FOR USE OF THE STATE BUILDING CONSTRUCTION ACCOUNT FUNDS AS A PORTION THEREOF; AND

WHEREAS, THOSE PROJECTS CONTAINING ONLY FUNDING FROM THE STATE BUILDING CONSTRUCTION ACCOUNT WILL BE EXCLUDED FROM THE OFFICIAL STATE AGENCIES' MASTER LIST,

NOW, THEREFORE, BE IT RESOLVED , THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY ADOPTS THE MASTER LIST AS INDICATED IN APPENDIX "C" OF THESE MINUTES

AND AUTHORIZES THE DIRECTOR OF THE IAC TO EXPEDITE THE APPLICATION FOR AND THE ALLOCATION OF APPROPRIATE FUNDS TO THOSE PROJECTS THAT ARE FOUND TO BE IN KEEPING WITH THE POLICIES AND PROCEDURES OF THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

Introduction: Mr. Gary Wilburn, staff member of the Senate Parks and Ecology Committee was introduced.

#### V. COMMITTEE MEMBERS' REPORTS:

There were no reports from Committee members.

(For the record: The Committee held a mock Evaluation Workshop on Thursday, July 16, 1987, attended by: COX, JONES, FENTON, MACKEY, PINNIX with George Volker asked to participate in the review and scoring process. This was followed by a tour of various projects funded through IAC: LaConner, Sherman Street End - boat ramp and parking area; Port of Skagit County, La Conner Marina; Skagit County, Swinomish Channel Boat Launch; Port of Anacortes, Cap Sante Marina, Transient Moorage; City of Anacortes, Washington Park Development; City of Anacortes, Washington Park; and the Padilla Bay Estuarine Sanctuary, Department of Ecology. The evening of July 16th, the Committee attended a barbecue.)

#### II. A. DIRECTOR'S REPORT:

Mr. Wilder referred to the Director's Report as distributed to each Committee member, dated July 17, 1987, noting the following:

1. The IAC received the funding necessary to operate the agency for the next biennium. The Committee had taken action today reconfirming the need for a Recreation Resource Planner 2. Funds were received for the Grants to Public Agencies Program and there had been \$8,774,000 in State Building and Construction funds for state agencies recreation and park funding.

2. The life of the IAC had been extended to June 30, 1989, with a study to be made of the agency by January 1, 1989 to recommend its future.

3. Federal level: Reports change from day-to-day; it may take some time for the President's Commission on Americans Outdoors Report to take effect and see legislation generated to assist us in solving the long-term funding and organizational problems. Some has begun: Two bills on the hill in Washington, D.C. (HR 1320 and S 84) extend the life of the LWCF monies to the year 2015. The authorizations range from \$900 million to \$1 billion.

- a. Senator J. B. Johnston introduced S 735 to assure a stable flow of LWCF to the federal agencies;
- b. Senator Chafee is working on a bill to extend and improve the LWCF program (S 1338), and also has put together a bill creating the American Conservation Fund and the Natl. Council on the Preservation of Open Space (S 1338).
- c. Representative Udall has increased his staff mainly to work on a bill related to LWCF.
- d. The American Recreation Coalition is working on three issues:

- trail funding strategies, scenic highways, and liability and insurance.
- e. The National Recreation and Park Association (NRPA) is working on many items that are of value to all of us.
  - f. Senator Moynihan and Representative Udall are attempting to create an American Conservation Corps (S 27, HR 18).
  - g. The Trust Fund concept is starting to generate interest and enthusiasm.
  - h. A volunteer coalition has just been organized to advance an American Trails Network (ATN).

Mr. Wilder pointed out this was good reason for hope. This was evident also at the Governor's Conference and the Economy held recently. Chair Anne Cox had testified in behalf of the IAC at the President's Commission on Americans Outdoors hearing in Seattle. The discussion and reports from the Governor's Conference had been given to that committee, and the State of Washington was actually ahead of the other states in being able to present the desired reports and recommendations to the PCAO at the time they were in the area.

Now, Mr. Wilder stated, there is some trepidation in that the Legislature has passed ESB #5035, Chapter 425, Laws of 1987 - calling for the IAC to cease on June 30, 1989, unless extended by law for an additional period of time, and requested that by January 1, 1989 there be a study made of the IAC to ascertain whether it should remain autonomous or be placed within another agency. Staff of the IAC need to hear from the Committee members as to their thinking on these matters.

Dr. Scull asked if there were other committees in other states similar to the IAC. Mr. Wilder stated there had been at least three. Generally, as a matter of convenience and expediency there were sections or divisions placed in larger agencies to handle the LWCF funding. These remain today in many of the states and still function. However, the State of Washington has a unique, citizen-initiated program; one which is working well; and has been recognized nationally having survived and functioned as an agency over the past twenty-one years.

Mr. Pinnix commented on the ORRRC report of 1960 which led to the Land and Water Conservation Fund's establishment. He felt the PCAO had served its purpose and that the needs for recreational areas and facilities would move along over the years. Ms. Cox said it was apparent in meeting with the PCAO that the IAC was indeed unique and well thought of -- but, the IAC itself needs to "tell its story" -- that it is serving a vital purpose. She suggested that all of the IAC members work harder as individuals to promote the IAC's programs.

Mr. Mackey pointed out that the people of the state had voted in the Interagency Committee for Outdoor Recreation program and the programs are serving the people very well. He stated it was difficult for the staff to "fight the battle", and he suggested the Committee set up a meeting with the Governor to discuss the IAC and its future.

Dr. Scull's impression was that the IAC does not have enough exposure and something needs to be done to inform legislators and the citizenry of IAC programs and the need for its existence. He agreed with Mr. Mackey there needed to be a meeting with the Governor, and at the same time there could be news stories about the IAC to assure the public is aware of the available fund source for parks and recreation facilities and areas.

Mr. Jones agreed. This was his position also and he felt legislators ought to be included in the public relations aspect. There are others in the parks and recreation field who need to be advised and who could be helpful in promoting the IAC. He suggested possible TV exposure. Mr. Wilder advised that the Washington Recreation and Park Association would be meeting with the Governor before too long, and that it was advisable to have the meeting of the IAC group with him very soon because of the reorganization planning that is going on at present.

Mr. Mackey stated he did not want to contend with the idea of the IAC being absorbed into another agency. The fact that the legislators do feel the IAC is doing a good job was brought out by Mr. Wilder. This had been his feeling in contacts with legislators during the last legislative session. Ms. Cox agreed the Committee ought to be more visible and that the place to start was the Governor's Office as well as state legislators.

Representative Wilson stated though she was the Vice-chairman of the House Natural Resources Committee she knew very little about the Interagency Committee for Outdoor Recreation, and she felt there are members on the Natural Resources Committee who know nothing about it. She said she would be inviting the IAC Committee to come to a meeting of the House Natural Resources Committee to inform them of the present situation in which the IAC finds itself. She stated she had no idea that the Department of Natural Resources had such extensive recreational facilities. She had been aware of some activity in that direction, but not to the degree shown on the slide program given by Mr. Edwards. She asked that the Committee consider her invitation to give an overview of the IAC, its present situation, and the kinds of difficulties it is having concerning funding, etc.

Dr. Scull felt since citizen members are located in various parts of the state, they could create an influence in their respective areas. Each one could talk to the legislators of his/her particular area. He thought Representative Wilson's suggestion to meet with her committee was a good one, but opted to meet with the Governor's Office first. From there the Committee could work its way through interested bodies in the legislature and do some constructive "lobbying" and education of the members.

Mr. Wilder pointed out there were committees in the House and Senate dealing with natural resources and parks. However, in the House they are titled Environmental Affairs Committee and Natural Resources Committee; whereas in the Senate the titles are Natural Resources Committee and Senate Parks and Ecology Committee. Representative Wilson stated the Environmental Affairs Committee on the House side dealt mostly with the off-road vehicle matters. She felt the IAC as an agency would come under the purview of the House Natural Resources Committee.

Mr. Mackey noted that the Governor appoints the citizen members to the IAC and therefore the first step should be to meet with him on critical matters.

At this point Mr. Jones brought out his feeling that the IAC logo needs to be changed to better reflect its image. He felt it was not distinguishable and should convey the IAC message more clearly. Though there is expense involved in changing it, he felt it would be most worthwhile. Mr. Fankhauser suggested changing the name of the agency.

Mr. Rick Janecke, Recreation Supervisor, City of Richland, was recognized by the Chairman. He suggested that public relations work for the IAC could also be done at the local level throughout the state. Whenever public announcements are sent out by local agencies concerning IAC funded parks and recreation facilities and areas they could contain the information that these were funded through IAC. Perhaps a clause could be inserted in the IAC contracts that there is an understanding the IAC will be given credit whenever such announcements are made. Representative Wilson suggested signs be placed in the parks and facilities. Some are already in location, but there are many that could be added for education of the public. Mr. Baker advised that many times the news media will cut news releases and it is very difficult to retain the fact that certain funds were placed in projects. There is a tendency to allow so much space for newspaper columns. The newspaper editors use their discretion.

Mr. Pinnix felt it should be stressed that the IAC delivers a service to the public (or services) and it is usable. The IAC has and is serving as a partner with federal, state, and local agencies. This needs to be emphasized. The system now is being jeopardized due to the cut in federal funding. But, the ability of the Committee in the state to provide recreation for people should not be curtailed. The Committee now has the responsibility to locate funding sources. He noted the expertise of the IAC staff and the fact that the Committee members could capitalize on their efforts. This should be brought to the attention of the Governor and the legislators. He appreciated having Representative Wilson and Gary Wilburn present and felt the legislative members and staff could assist the IAC in getting the information out to the public. He felt the IAC should continue its role.

Mr. Pinnix suggested there be an opportunity for the Committee to "brainstorm" with the staff the present situation. The advisory committees of the IAC could be involved in this as well.

Mr. Wilder observed that only 23% funding has been realized from the Land and Water Conservation Fund over the past years. There are other sources which are in place. Therefore, the LWCF worked as a catalyst in concert with other funding sources.

Ms. Cox summed up the discussion:

1. That a meeting be set up with the Governor and his staff to discuss the IAC and its future.
2. That the Committee be on call to meet with the House Natural Resources Committee (Representative Wilson, Vice-Chair).
3. That staff be encouraged to "brainstorm" with various citizen members and advisory groups of the IAC.
4. That the IAC Committee set aside additional time at its meetings, or through mail or telephone contacts, to continue the discussion of the future of the IAC and the present problems.
5. That the IAC logo be reviewed possibly for update if feasible.

Ms. Cox asked if there were any other items which should be on record. Mr. Webster brought out the fact that early in the history of the IAC, it had met in various locations throughout the state, which he felt gave it recognition and promoted its program through local contacts. Local agencies were pleased to have the IAC come to their locations and there was opportunity for the members to observe projects funded in those areas. He suggested the Committee opt to meet some place other than Olympia for the November 1987 meeting. He realized that traveling for some of the Committee members was a problem, but at the same time it was necessary to create an awareness of the IAC in these local areas. Representative Wilson stated there would then be a chance for local news coverage.

Mr. Mackey commented on the effectiveness of meeting around the state. He mentioned his former membership on the Parks and Recreation Commission with local media invited to be present and observe. Local legislators were also invited to these sessions. Mr. Wilder mentioned that the Wildlife (Game) Commission also met in various locations around the state. Dr. Scull was in favor of meeting in various locations, particularly Wenatchee or Yakima where he knew there would be favorable press coverage. He also felt Mr. Jones' points were good, and perhaps changing the logo was advisable. Signs for parks are important and should increase visibility for the IAC. Mr. Jones felt it would be difficult to locate state funds for a logo change and it might be necessary to approach the recreation related industries and ask them for funds if this could be done.

Ms. Brand was asked if the National Park Service had any intentions of changing its logo and replied in the negative. The only requirement of NPS in the logo is that the Land and Water Conservation Funds be visible.

Mr. Pinnix suggested the meeting for November 1987 be held in Spokane. It was left up to Mr. Wilder to select the site. It was the consensus that the meeting be held in Spokane (NOVEMBER 5-6, 1987).

Ms. Cox directed the IAC director to research and set up a meeting of the IAC Committee members with the Governor and with the House Natural Resources Committee (Representative Wilson). She asked that the Committee members keep in mind to work with their respective legislators, and encouraged the staff of the IAC to work with the advisory committees on how best to tell the IAC story to the public.

MR. MACKEY MOVED TO ADJOURN AT 12:42 P.M., SECONDED BY MR. FANKHAUSER, AND CARRIED.

RATIFIED BY THE COMMITTEE

11-5-1988

Anne B. Cox

ANNE COX, CHAIR, IAC