

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
SUMMARY MINUTES - REGULAR MEETING**

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*DATE: September 26-27, 1994*  
*TIME: 8:00 a.m.*

*PLACE: Nendels Inn*  
*Tukwila, Washington*

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### INTERAGENCY COMMITTEE MEMBERS PRESENT:

Eliot Scull	Chair, Wenatchee
William Fearn	Otis Orchards
Donna Mason	Vancouver
Mary Ann Huntington	Port Orchard
Cleve Pinnix	Director, Parks and Recreation Commission
Stan Biles	Designee, Department of Natural Resources (arrived at 8:20)
Richard Costello	Alternate Designee, Department of Fish and Wildlife

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IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING. A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

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### ITEM 1. MEETING CALLED TO ORDER

Eliot Scull, Chair, called the September 26 meeting to order at 8:03 a.m. He welcomed attendees and determined a quorum was present.

The Chair moved for approval of the summary minutes as distributed from the July, 1994 meeting held at Snoqualmie Summit. Bill Fearn **moved** to accept the minutes. **MOTION CARRIED.**

Director Eckert reviewed the proposed agenda for the meeting. She explained the three-step process to be used for review and approval of the Washington Wildlife and Recreation Program (WWRP). The three steps will include: (1) an extensive slide show; (2) approval of the ranked order of projects and determination of first and second year spending levels; and, (3) determination of spending levels for unallocated funds. Committee members will also be asked to approve state agency requests for Initiative 215 funding. Other agenda items will include approval of the 1995 meeting schedule and the IAC 30th anniversary celebration. It was **moved** and **seconded** that the agenda be accepted. **MOTION CARRIED.**

### ITEM 2. MANAGEMENT AND STATUS REPORTS

The Director's report was presented by Laura Eckert. She highlighted the following items:

- Staff has completed two weeks of grant application evaluations, followed by two weeks of staff assessment of the results.

- SCORP planning process is progressing. Questionnaires will be sent to over 100 recreation and natural resource professionals.
- The 1995-97 operating and capital budget requests have been completed and submitted to OFM.
- An extensive new, national report suggests that the Land and Water Conservation Fund (LWCF) should be increased to \$1 billion with the funds split 30/30/30/10 (federal/state governments/local governments/unallocated). A task force is being formed to develop a citizen/local government effort and Director Eckert and Holly Miller, Seattle have been appointed to serve.
- Several IAC funded projects have received favorable press review since the July meeting.

Debra Wilhelmi presented IAC's financial report. She highlighted the following items:

- Financial reports through July, 1994 indicate operating expenditures are on target and the capital expenditures are lagging as usual. Revenue continues to be strong for firearms and NOVA.
- Initiative 215 revenue is lower than anticipated due to ESHB 2326 which provides an exemption to gasohol for one year (7/1/94 - 6/30/95). This exemption reduces the revenue available for distribution to NOVA and 215. NOVA program revenue has been higher than anticipated and no adjustment is needed. However, 215 is experiencing a revenue shortfall and the 215 local distribution for second year funding will be lower than anticipated. Because the state share has already been distributed, OFM will reduce the lowest ranking project by a like amount.
- Staff is working with the state agencies to revise Manual 8 (reimbursement) to streamline the billing process and to eliminate duplication.
- Operating and capital budgets have been submitted to OFM. The Governor's budget recommendation should be available in mid-December.
- The PRoject Information System (PRISM) feasibility study has been submitted to the Department of Information Services and the Office of Financial Management. A Request For Proposal (RFP) is being developed.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- The public involvement phase of the Assessment and Policy Plan (APP) has been completed and work is progressing on the facilities inventory phase.
- Water Access Planning, specifically the project coordinated with the Oregon Marine Board, continues to progress. The final product will be a report on existing and potential moorage and water access sites on both sides of the Columbia River, around The Dalles.
- Staff is continuing to work on IAC manuals and evaluation instruments. By the March, 1995 meeting at least three updated manuals will come before the Committee for approval.
- ESHB 2742, passed in the 1994 legislative session, created the Watershed Coordinating Council. IAC is one of the ten natural resource agencies represented. The primary mission of the council is to make comprehensive watershed-based planning and implementation policy recommendations to the legislature and to encourage coordination and integration of existing state agency and private party watershed planning.

The Project Services report was presented by Eric Johnson. He highlighted the following activities:

- Staff has been facilitating the evaluation of Washington Wildlife and Recreation Program projects and Initiative 215 state agency projects.
- The Committee will review new NOVA grants at the November meeting. Project evaluations are scheduled to be performed by the NOVA Advisory Committee on October 19-20. For the first time in five years, planning projects will be eligible for NHA funding consideration.
- Local agency Initiative 215 Boating projects will be evaluated in October and a proposal will be brought before IAC members at the November meeting for funding consideration.

### **ITEM 3. 1995 MEETING SCHEDULE**

Director Eckert reviewed a suggested meeting schedule for the Interagency Committee for 1995 (see notebook).

Committee members expressed the desire to move the meetings to a Monday - Tuesday schedule rather than Thursday - Friday. Dates would be:

March 6-7, 1995	Olympia
July 12-14, 1995	Bellingham
September 25-26, 1995	Olympia
November 27-28, 1995	Olympia

Cleve Pinnix **moved** adoption of the 1995 IAC meeting schedule as amended. Stan Biles **seconded**. **MOTION CARRIED.** (Resolution #94-31)

**ITEM 4. 1995 LEGISLATIVE PACKAGE UPDATE  
(Item #18 on original agenda)**

Jim Fox directed Committee members to refer to Tab #18 - 1995 Legislative Package (see notebook). One item discussed at the July meeting - relating to white water river section identification - has been omitted. The three agency names suggested by the Committee have been forwarded to the Governor's office and discussion is continuing. Governor's office approval should be received sometime in November and staff will seek sponsors for the proposed legislation after the November election when committee chairs have been elected.

**ITEM 5. 30TH ANNIVERSARY CELEBRATION  
(Item #19 on original agenda)**

Director Eckert reminded members of the decision to schedule the anniversary celebration at the Governor's Mansion in Olympia on Thursday evening, November 17th. Unfortunately, Governor and Mrs. Lowry and former Governor Dan Evans are unavailable at that time. The Committee may wish to postpone the anniversary celebration until the March, 1995 meeting. Committee members agreed to postpone the event until Monday, March 6 with the hope that Governors Lowry and Evans and interested legislators would be available.

**ITEM 6. WWRP REVIEW AND FRAMEWORK  
(Item #4 on original agenda)**

Eric Johnson explained the significant WWRP steps which have occurred to date which should assist Committee members in maintaining a high degree of confidence in the process and results (see notebook memo behind Tab #4). For the first time, IAC staff reconvened the evaluation teams two weeks after the project evaluation meetings, asking the evaluators to "truth" the results and the process. In general, there was very strong support for both the outcome of the project evaluations and the process itself.

The Committee will be asked to: (1) establish ranked category lists for the first year of

the 1995-97 biennium; (2) establish the percentage of statutory funds to be applied to the first year of the 1995-97 biennium, and what amount, if any, to set aside for a second year funding cycle; and, (3) establish percentage first year unallocated fund distribution.

Jim Fox continued by suggesting that Committee members consider the following questions when deciding on the distribution of unallocated dollars: (1) What are the goals for each of the categories? How far have we come toward reaching those goals? How critical is the gap between the goal and the current status? (2) How has the overall WWRP met needs over its five-year history? Is a mid-course correction necessary to correct any perceived imbalance? (3) What is the overall quantity and quality of projects in each category?

Director Eckert reviewed additional issues concerning: (1) the impact or fairness of IAC's planning deadlines, determining eligibility to participate in the grant competitions; (2) whether a particular project or types of projects were in the correct category; (3) displeasure by the evaluation teams at the number of projects received from a single sponsor and the frustration over lack of apparent coordination by agencies submitting applications; and, (4) specific local projects which have attracted some controversy.

The committee reconvened after a short break.

**ITEM 7. HCA - CRITICAL HABITAT CATEGORY  
(Item #5 on original agenda)**

Eric Johnson referred the Committee to the hand-out (see notebook - map and ranked list on purple sheet).

Thirty-three Critical Habitat Category projects were evaluated by a 10-member team and are being submitted for consideration. Staff used slides and narrative to exhibit and elaborate on the projects. TABLE 1 (see notebook) presents the entire summary of results.

**ITEM 8. HCA - NATURAL AREA CATEGORY  
(Item #6 on original agenda)**

Eric Johnson referred the Committee to the hand-out (see notebook - map and ranked list on yellow sheet).

Nine Natural Area category projects were evaluated by a 10-member team and are being submitted for consideration. Staff used slides and narrative to exhibit and elaborate on the projects. TABLE 1 (see notebook) presents the entire summary of results.

Cleve Pinnix announced that a portion of the Anderson Lake/Tamanous Rock area is currently being logged by the private landowner.

**ITEM 9. HCA - URBAN WILDLIFE HABITAT  
(Item #7 on original agenda)**

Eric Johnson referred the Committee to the hand-out (see notebook - map and ranked list on light grey sheet).

Fifteen Urban Wildlife Habitat Category projects were evaluated by a 10-member team and are being submitted for consideration. Staff used slides and narrative to exhibit and elaborate on the projects. TABLE 1 (see notebook) presents the entire summary of results.

At the conclusion of the presentation, staff responded to Committee questions regarding opposition and/or controversy to particular land acquisitions.

**ITEM 10. HCA - COMMITTEE DISCUSSION AND PUBLIC TESTIMONY  
(Item #9 on original agenda)**

Jim Fox reminded Committee members that their first decision was to determine the amount of funding to be set aside for second year in each of the categories. He restated the statutory percentages for each of the HCA categories (see notebook Tab #9). An additional issue is the method by which unallocated funds should be distributed.

During Committee discussion, staff responded to questions regarding the amount which is likely to be appropriated by the legislature and how projects approved for funding would be affected. Emphasis was placed on percentages rather than dollars since the appropriation is undetermined. If the final appropriation is less than \$65 million, the Committee may want to reconsider the approved list.

After a lunch break, the Committee reconvened at 1:00 p.m.

**COMMITTEE DISCUSSION AND PUBLIC TESTIMONY (continued)**

The following individuals expressed support or opposition for projects:

Dr. Steven G. Herman      Professor of Conservation Biology and Natural History  
The Evergreen State College  
Expressed support for Sagebrush Flats Natural Area Preserve

Chuck Field                      Bainbridge Island Park and Recreation District  
Expressed support for an increase in unallocated funding for the Urban Wildlife Habitat category to at least 40%.

- Jill Reifschneider                      President, Northshore Glen Conservancy  
Expressed support for the Northshore Glen Acquisition in the Urban Wildlife Habitat category.
- Bill Blair                                      Manager, Open Space Program  
Seattle Department of Parks and Recreation  
Expressed dissatisfaction with the ranking criteria and eligibility of projects in the Urban Wildlife Habitat category. He suggested changes which would include limiting applications to local agencies only, revising the weighting of the questions and/or changing the name of the category.
- Maggie Coon                                  Board of Directors  
Washington Wildlife and Recreation Coalition  
Expressed concern that state agencies are flooding the Critical Habitat Category. She supported the idea of deciding percentages rather than dollar amounts and expressed support for the ranked list of projects in the HCA categories.
- Peter Bahls                                    Pt Gamble/Squallum Tribe  
Expressed support for the Anderson Lake/Tamanous Rock Natural Area Preserve project and urged the Committee to revise the ranked list to include the project in the funded list.

After public testimony, Chairman Scull directed members to Resolutions 94-32 through 94-34 (see notebook - Tab #8).

Bill Fearn **moved** adoption of the 1995-97 Critical Habitat Category Ranked List of Projects. Cleve Pinnix **seconded**. During discussion, Bill Fearn expressed support for ranking salmon habitat projects above certain others. **MOTION CARRIED.**(Resolution #94-32)

Cleve Pinnix reminded the Committee that portions of the Anderson Lake/Tamanous Lake project are currently being logged. Since the landowner is unwilling to consider a land exchange, he affirmed that State Parks would not use IAC funding for any property acquisition which has been disturbed. Cleve Pinnix **moved** adoption of the 1995-97 Natural Area Category Ranked List of Projects. Bill Fearn **seconded**. **MOTION CARRIED.** (Resolution #94-33).

Donna Mason **moved** adoption of the 1995-97 Urban Wildlife Habitat Ranked List of Projects with the following amendment: Project #8 (Yakima River Wetlands) should be moved to position #12 and projects #9-12 (Urban Wildlife Corridor, Northshore Glen Acquisition, Arroyos Natural Area and Puget Creek Natural Area) should be moved up one position. Bill Fearn **seconded**. During discussion, staff responded to questions regarding the Yakima River Wetlands project and explained that the current

landowner is unwilling to sell the property. Staff reviewed the slides and narrative for Projects #9-12. Rich Costello expressed opposition to the motion as amended. **MOTION CARRIED** with Costello and Fearn voting "nay". (Resolution #94-34)

After a short break, Chairman Scull reconvened the meeting. He invited public testimony on the issues of second year and unallocated funding.

Jim Fox reminded Committee members of the earlier discussion (see notebook Tab 9).

Stan Biles **moved** approval of the staff recommendation for second year funding for the Habitat Conservation Account. Bill Fearn **seconded**. **MOTION CARRIED**. (Resolution #94-35a).

Jim Fox referred Committee members to the revised staff recommendation for distribution of unallocated funds for the Habitat Conservation Account and clarified steps which could be taken for funding of projects after the legislative session. At the July, 1995 IAC meeting, members will be asked to distribute a portion of the unallocated funds for the first year of the biennium. Stan Biles asked for clarification on the need for unallocated funds. It was explained that having a small reserve account to distribute after the legislative session creates some flexibility for funding important unfunded projects.

Donna Mason **moved** adoption of the staff recommendation for distribution of unallocated funds in the first year of the biennium. Cleve Pinnix **seconded**. **MOTION CARRIED**. (Resolution #94-35b)

Bill Fearn **moved** to reconsider the priority listing of the Critical Habitat Category (Resolution #94-32). Cleve Pinnix **seconded**. **MOTION CARRIED**.

Bill Fearn **moved** to place Project 14 (Bottinger Pond), Project 16 (North Fork Stillaguamish Ponds), Project 30 (Tucannon River) and Project 31 (Quilcene Left Bank) into positions immediately below Project 12 (White Salmon Oak NRCA). Donna Mason **seconded**. During discussion Mr. Fearn expressed his opinion that the Methow Mule Deer project was too costly and that salmon habitat should receive more attention and funding. Staff pointed out that Projects 30 and 31 are not considered "pristine" and therefore received lower scoring. **MOTION FAILED** with Fearn voting "yea" and Huntington, Pinnix, Biles and Mason voting "nay". Costello abstained.

Cleve Pinnix **moved** to adopt the list as shown on Table 1 with a limit of \$2 million placed on the Methow Mule Deer Project and those following it. Donna Mason **seconded**. **MOTION FAILED**.

Bill Fearn **moved** to amend the list as shown on Table 1 by moving Projects 14 and 16 (Bottinger Pond and North Fork Stillaguamish Ponds) to positions immediately

following Project #12. Mary Ann Huntington **seconded**. **MOTION CARRIED** with Stan Biles voting "nay".

After a short break, Chairman Scull reconvened the meeting.

**ITEM 11. STATE AGENCY INITIATIVE 215 / BOATING FACILITIES**  
**(Item #10 on original agenda)**

Eric Johnson referred Committee members to Tab #10 (see notebook).

Forty-three State Agency Initiative 215 Boating projects were evaluated by an 8-member team. Half of the monies available for Initiative 215 Boating projects shall be used by state agencies and the other half is for grants to local agencies (to be distributed at a later date). Staff used slides and narrative to exhibit and elaborate on the projects.

At the conclusion of the slide presentation, Chairman Scull called for public testimony. The following individual expressed support:

George Zarkades	Member-at-large, Boating Facilities Evaluation Team Expressed his support for the evaluation process and his appreciation for being invited to be a team participant. Suggested a specific funding source for repair and maintenance of existing ramps.
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**ITEM 12. COMMITTEE DISCUSSION AND ADOPTION OF INITIATIVE 215 RESOLUTION**  
**(Item #11 on original agenda)**

Staff responded to Committee questions regarding maintenance and operation of existing ramps and the issue of "all tide" ramps on Puget Sound.

Eric Johnson referred the Committee to Table 2 (see notebook) which is the staff recommended funding level at \$3,855,290 and pointed out that the Henderson Inlet Launch is \$1.5 million with a remaining balance of \$1,223, 710. The result moves the list of alternates down to include Project #16 - Green River/Soos Creek.

Donna Mason **moved** adoption of the 1995-97 State Agency Initiative 215 Boating Projects ranked list. Stan Biles **seconded**. **MOTION CARRIED**. (Resolution #94-36)

Chairman Scull recessed the meeting until 8:00 a.m. Tuesday, September 27.

**TUESDAY, SEPTEMBER 27, 1994**

Chairman Scull reconvened the meeting at 8:00 a.m. and determined that a quorum was present.

**ITEM 13. ORA - STATE PARKS CATEGORY  
(Item #12 on original agenda)**

Eric Johnson referred Committee members Tab #12 (see notebook). Sixteen State Parks Category projects were evaluated by a ten-member team. He reminded the Committee that this category must receive at least 25 percent of WWRP funds available in the account. Additionally, a minimum of 75 percent of the State Parks category funds must be expended for land acquisition.

Staff used slides and narrative to exhibit and elaborate on the projects. Committee questions were answered throughout the narrative.

**ITEM 14. ORA - LOCAL PARKS CATEGORY  
(Item #13 on original agenda)**

Eric Johnson referred Committee members Tab #13 (see notebook). Fifty Local Parks category were evaluated by a 10-member team. He reminded the Committee that the Local Parks category must receive at least 25 percent of WWRP funds available in the account. Additionally, a minimum of 50 percent of the funds must be expended for land acquisition.

Staff used slides and narrative to exhibit and elaborate on the projects. Committee questions were answered throughout the narrative.

**ITEM 15. ORA - TRAILS CATEGORY  
(Item #14 on original agenda)**

Eric Johnson referred Committee members to Tab #14 (see notebook). Twenty-two trails category projects were evaluated by a 10-member team. He reminded the Committee that this category must receive at least 15 percent of WWRP fund available. Acquisition and development (but not renovation) projects, are eligible for funding.

Staff used slides and narrative to exhibit and elaborate on the projects. Committee questions were answered throughout the narrative.

**ITEM 16. ORA - WATER ACCESS CATEGORY  
(Item #15 on original agenda)**

Eric Johnson referred Committee members to Tab #15 (see notebook). Forty-six water access category projects were evaluated by a 10-member team. He reminded

the Committee that this category must receive at least 10 percent of WWRP funds available. Additionally, a minimum of 75 percent of the Water Access category funds must be expended for land acquisition. Development (but not renovation) projects are eligible for funding.

Staff used slides and narrative to exhibit and elaborate on the projects. Committee questions were answered throughout the narrative.

**ITEM 17. ORA - COMMITTEE DISCUSSION AND PUBLIC TESTIMONY  
(Item #16 on original agenda)**

Director Eckert explained three steps the Committee would address: (1) the need to develop a prioritized, ranked list to be used as the basis for the priorities for funding; (2) determination of the split between the first and second year of funding; and, (3) determination of the distribution of unallocated funds. She asked Eric Johnson and Jim Fox to facilitate a discussion similar to Monday's HCA discussion.

Mr. Johnson explained that at least 50 percent of each dollar allocated statutorily to local parks must be for acquisition projects. The same is true for state parks statutory funding with the percentage for acquisition being 75 percent. In the water access category, 75 percent of every statutory dollar must go to acquisition projects. Unallocated dollars are not required to be spent on acquisitions and are distributed at the discretion of the Committee. He recommended that the Committee approve one ranked list but also suggested the possibility of two lists: (1) an approved ranked list for development projects and, (2) an approved ranked list for acquisition projects. Staff explained the process used when a project is both "acquisition" and "development".

Jim Fox explained the reasons behind the staff recommendation for approving one combined list: (1) the difficulty in explaining several additional lists to the legislature and legislative staff and dealing with percentages of percentages of percentages, etc. in an already very complex program; (2) if we maintain this development/acquisition split with the unallocated funds, it is necessary to skip some higher rated development projects to go down the list to lower ranked acquisition projects; it will appear to be unfair to the legislators, staff and sponsors whose projects have been skipped over; (3) the fact that these lists are top-heavy in development projects reflects changing priorities of local governments, especially in the local parks category and IAC should be responsive to that change at the local level.

Cleve Pinnix suggested the Committee use, for the State Parks category, the same ranked list as the Parks and Recreation Commission so that the lists will be compatible for any given dollar amount. He distributed copies of that list to the Committee. Director Eckert explained that IAC staff is recommending approval of State Parks list. However, the money assigned to the State Parks category should be determined by IAC. Staff recommends using a unified list in the ranked order of scores (not separating acquisition and development). Water access would have one unified list and trails would have one simple ranked list.

## PUBLIC TESTIMONY FOR ORA PROJECTS

Following Committee discussion, Chairman Scull called for public testimony. The following individuals expressed support/opposition for ORA projects:

- Del Schleichert      Clark County  
Expressed appreciation for the IAC Committee and staff on behalf of the Park Board and Board of County Commissioners of Clark County.
- Milo Kippen            Citizen  
Expressed disappointment that swimming pool projects did not appear to address the issue of universal access. (Eric Johnson responded that universal access is an integral part of all IAC funded projects).
- Larry Kwarsick        Public Works Director, Island County  
Expressed support for Ala Spit Water Access project.
- Maggie Coon            Washington Wildlife and Recreation Committee  
Regarding the distribution of unallocated ORA funds, urged Committee to adhere to the percentages that are outlined for acquisition vs. development since they do reflect the underlying philosophy on which this program is based. Further, the philosophy behind the "unallocated" fund was that it was to be used for the most pressing needs with the assumption that acquisition needs were likely to be the most pressing.
- Chuck Nafziger        Groundswell Northwest (Ballard)  
Expressed support for the Webster Playfield project (Local Parks Category).
- Peter Scholes          Trust for Public Land  
Expressed support for the Tacoma Narrows project (Water Access Category). Also endorsed the staff recommendation to allocate 30 percent of the first year unallocated funds to the Water Access category and pointed out that the water access category will still receive the least amount of funds in ORA. The Trust for Public Land endorses the view that 75% of all water access money needs to go to the acquisition of properties in the Puget Sound area that are endangered.
- Amanda Azous          Point Lawrence Committee  
Express support for the Pt. Lawrence/Moran State Park (State Parks Category).

- M. Rubin-Crump      Project Coordinator, Jefferson County  
Expressed support for H.J. Carroll Park (Local Parks Category).
- Arvilla Ohlde        Parks and Recreation Director, City of Edmonds  
President, Washington Recreation and Parks Association  
Commented that the Committee needs to have the ability to use unallocated funds to go back to pick-up the highest ranked development projects. In many instances, local agencies have other means to acquire properties.
- Vicki Eldridge      Citizen and Chamber of Commerce Volunteer (Jefferson County)  
Expressed support for the H.J. Carroll Park (Local Parks Category).
- Mel Wortman        Member, Washington State Parks & Recreation Commission  
Member, Washington Wildlife and Recreation Coalition  
Expressed support for the staff recommendation which creates the ability to distribute the unallocated funds in a fashion that gives the Committee the opportunity to respond to urgent needs in development and acquisition.
- Roger DeSpain      Whatcom County Parks and Recreation Department  
Expressed concern that counties are not receiving enough points on the pre-scored "density" question. Suggested development of a "county" category which would function much like the city/town category. (Eric Johnson explained the function of the "population proximity" question).

After a lunch break, Chairman Scull reconvened the meeting at 1:30 p.m.

Director Eckert introduced Rory Calhoun who is working with the Project Division staff on a temporary basis.

**PUBLIC TESTIMONY (continued)**

- Bruce Hilyer        Member, State Parks and Recreation Commission  
Encouraged the Committee to adopt the State Parks WWRP priority list.

**ITEM 17.      ORA - COMMITTEE DISCUSSION  
(continued)**

Eric Johnson introduced the topic by reminding the Committee of two processes by which approved project lists might be addressed: (1) a lineal list or, (2) separate development and acquisition lists for the water access and local parks categories.

Jim Fox reminded Committee members of the three-step process to be used: (1) adoption of the ranked list; (2) discussion of first and second year funding cycles and how much to set-aside for the second year; and, (3) distribution of the first year unallocated dollars by percentage to the four ORA categories. He urged the Committee to decide one list vs. two lists first.

Cleve Pinnix **moved** that in distributing funds in the ORA, including the unallocated funds, the IAC will apply the statutory percentages for acquisition and development as follows: State Parks not less than 75% for acquisition; Local Parks not less than 50% for acquisition; Water Access not less than 75% for acquisition, including the unallocated distribution. Stan Biles **seconded**. During discussion, Mr. Pinnix urged staff to seek the advice of legal counsel regarding the statutory requirements. Director Eckert explained that relevant RCW sections point to three possible conclusions: (1) the statutory money is not absolutely bound by the percentages; (2) the Committee can treat the statutory money one way and the unallocated money another way; or, (3) there is no discretion with regards to unallocated. **MOTION FAILED.**

Bill Fearn **moved** adoption of the 1995-97 State Parks Category Ranked List of Projects. Stan Biles **seconded**. Committee members asked for clarification of the one list vs. two lists issue. It was determined that the State Parks category list as presented by IAC (see TABLE 1 - Resolution #94-37) should be used for the dollar or percentage amount to be funded and that the list provided by Mr. Pinnix (see notebook) be used to determine where the money is spent. **MOTION CARRIED** with Rich Costello abstaining. (Resolution #94-37)

Cleve Pinnix **moved** adoption of the Local Parks Category Ranked List of Projects. Donna Mason **seconded**. Staff responded to questions regarding projects which would be funded with a \$90 million appropriation vs. \$65 million. **MOTION CARRIED** (Resolution #94-38)

Donna Mason **moved** adoption of the 1995-97 Trails Category Ranked List of Projects. Bill Fearn **seconded**. **MOTION CARRIED.** (Resolution #94-39)

Donna Mason **moved** adoption of the Water Access Category Ranked List of Projects. Bill Fearn **seconded**. **MOTION CARRIED.** (Resolution #94-40)

Jim Fox reminded the Committee that the process used for the HCA funding would be duplicated for ORA funding (see previous comments). Staff is recommending using the percentage distribution that was used for the current biennium for second year funding:

Local Parks Category	50%
State Parks Category	0%
Trails Category	25%
Water Access Category	25%
Unallocated Category	25%

Staff clarified the process by which second-year projects would be selected for funding. State agency projects not funded from the first-year but selected as alternates will be eligible to apply for second-year funding along with "new" local projects.

Cleve Pinnix **moved** adoption of the staff recommendation for second year funding. Donna Mason **seconded**. **MOTION CARRIED.** (Resolution #94-41a)

Jim Fox continued with an explanation of the staff recommendation for unallocated funds which should be designated for the first year of the biennium (see notebook Tab #17). He introduced Michael Cheyne (Cheyne and Associates) who has been working on the Statewide Comprehensive Outdoor Recreation Plan (SCORP).

Mr. Cheyne discussed the Public Lands Survey which was distributed in the spring of 1994. In addition, 21 focus groups have been completed and the document which describes the results of both of the components has been named the "Voices of Washington". Five priorities are emerging: trails (bicycles and pavement), water access (trails and paths leading to rivers and streams), natural areas (protection of rivers and streams), parks (safety) and youth (increased outdoor opportunities).

Jim Fox illustrated the staff recommendation for distribution of first year unallocated funds using overheads and narrative. Staff recommends the following:

Local Parks Category	15%
State Parks Category	12%
Trails Category	20%
Water Access Category	30%
Distribute After Session	23%

Director Eckert reminded Committee members that this decision process is necessary because Z-scores are no longer being used and therefore, a mathematical way to compare projects in the four categories does not exist. This process will help members compare the relative quality and need in the various categories.

After a short break, Chairman Scull reconvened the meeting at 3:25 and called for public comment.

Maggie Coon            Washington Wildlife and Recreation Coalition  
Expressed support for unallocated split.

Bill Fearn **moved** approval of the staff recommendation for first-year unallocated funds. Donna Mason **seconded**. During discussion, Eric Johnson clarified which projects would be funded in the various categories using the percentages shown above and assuming a \$90 million appropriation. **MOTION CARRIED.** (Resolution #94-41b)

Jim Fox assured the Committee that finalized lists based on decisions made during this meeting will be presented at the November, 1994 meeting.

There being no further new business, the meeting was adjourned at 3:30 p.m.

**IAC APPROVAL CERTIFIED BY**



Eliot W. Scull, M.D., Chair

11/17/94

Date

Next Meeting:      November 17-18, 1994  
                            Natural Resource Building - Room 172  
                            Olympia, Washington

**RESOLUTION #94-31**

**ADOPTION OF THE 1995 IAC MEETING SCHEDULE**

BE IT RESOLVED, the following schedule for 1995 Regular meetings of the Interagency Committee for Outdoor Recreation is hereby adopted; and,

BE IT FURTHER RESOLVED, staff is directed to publish notice in the State Register accordingly.

March 9-10, 1995	Olympia
July 12-14, 1995	Bellingham
September 28-29, 1995	Olympia
November 30-December 1, 1995	Olympia

AS AMENDED

*Resolution moved by:* CLEVE PINNIX

*Resolution seconded by:* STAN BILES

*Adopted / Defeated (circle one)*

SCHEDULE AS AMENDED:

MARCH 6-7, 1995	OLYMPIA
JULY 12-14, 1995	BELLINGHAM
SEPTEMBER 25-26, 1995	OLYMPIA
NOVEMBER 27-28, 1995	OLYMPIA

**RESOLUTION #94-32**

**1995-1997 Critical Habitat Category  
Ranked List of Projects**

**WHEREAS**, for the 1995-97 biennium, 33 Critical Habitat Category Projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

**WHEREAS**, those 33 Critical Habitat Category Projects were evaluated using evaluation criteria approved by Interagency Committee Members; and

**WHEREAS**, these evaluations occurred in an open public meeting;

**NOW, THEREFORE BE IT RESOLVED**, that the ranked project list for the Critical Habitat category as depicted in 94-32, Table 1 is approved.

Resolution moved by: BILL FEARN

Resolution seconded by: CLEVE PINNIX

Adopted / Defeated (circle one)

          

AMENDMENT:

BILL FEARN MOVED TO AMEND THE LIST AS SHOWN ON TABLE 1 BY MOVING PROJECTS 14 AND 16 (BOTTINGER POND AND NORTH FORK STILLAGUAMISH PONDS) TO POSITIONS IMMEDIATELY FOLLOWING PROJECT #12. MARY ANN HUNTINGTON SECONDED.

MOTION CARRIED WITH STAN BILES VOTING "NAY".

**RESOLUTION #94-33**

**1995-1997 Natural Area Category  
Ranked List of Projects**

**WHEREAS**, for the first year of the 1995-1997 biennium, nine Natural Area Category Projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

**WHEREAS**, these nine Natural Area Category Projects were evaluated using evaluation criteria approved by Interagency Committee Members; and

**WHEREAS**, these evaluations occurred in an open public meeting;

**NOW, THEREFORE BE IT RESOLVED**, that the ranked project list for the Natural Area category as depicted in 94-33 Table 1 is approved.

Resolution moved by:                     CLEVE PINNIX                    

Resolution seconded by:                     BILL FEARN                    

Adopted / Defeated (circle one)

**RESOLUTION #94-34**

**1995-1997 Urban Wildlife Habitat Category  
Ranked List of Projects**

**WHEREAS**, for the first year of the 1995-1997 biennium, 15 Urban Wildlife Habitat Category Projects are eligible for funding from the Habitat Conservation Account of the Washington Wildlife and Recreation Program; and

**WHEREAS**, these 15 Urban Wildlife Habitat Category Projects were evaluated using evaluation criteria approved by Interagency Committee Members; and

**WHEREAS**, these evaluations occurred in an open public meeting;

**NOW, THEREFORE BE IT RESOLVED**, that the ranked project list for the Urban Wildlife Habitat category as depicted in 94-34, Table 1 is approved.

Resolution moved by:           DONNA MASON          

Resolution seconded by:           BILL FEARN          

           Adopted / Defeated (circle one)

**RESOLUTION #94-35a**

**WHEREAS**, there is an annual funding cycle for the Urban Wildlife category of the Habitat Conservation Account; and

**WHEREAS**, it is IAC's policy to accept resubmitted state agency projects and new local government projects the second year of the biennium;

**NOW, THEREFORE BE IT RESOLVED**, that the IAC set aside, for the second year of the biennium, a portion of the money appropriated to the Habitat Conservation Account in the following percentages:

Critical Habitat Category:	0%
Natural Areas Category:	0%
Urban Wildlife Habitat Category:	25%
Unallocated Category:	25%

STAN BILES

**Moved**

BILL FEARN

**Seconded**

**MOTION CARRIED / FAILED**

**RESOLUTION #94-35b**

**WHEREAS**, in addressing use of funds from the Habitatit Conservation Account, RCW 43.98A.040 (2) states "In distributing these funds, the committee retains discretion to meet the most pressing needs for critical habitat, natural areas, and urban wildlife habitat... "; and

**WHEREAS**, RCW 43.98A.040 (1)(d) states that unallocated funds "... shall be used by the committee to fund high priority acquisition and development needs for critical habitat, natural areas, and urban wildlife habitat."; and

**WHEREAS**, at the July 29, 1994 meeting the IAC decided to distribute unallocated funds by percentage to WWRP categories based on an assessment of need for funding in each of the categories; and

**WHEREAS**, the IAC has analyzed the need for funding in the Critical Habitat, Natural Areas, and Urban Wildlife Habitat categories of the Habitat Conservation Account;

**NOW, THEREFORE BE IT RESOLVED**, that the portion of the Habitat Conservation Account designated as unallocated and designated for the first year of the biennium shall be distributed as follows:

Critical Habitat Category	30%
Natural Areas Category	10%
Urban Wildlife Category	30%

**BE IT FURTHER RESOLVED**, that the remaining 30% of the portion of the Habitat Conservation Account designated as unallocated and designated for the first year of the biennium shall be distributed at the July, 1995, meeting of the IAC.

DONNA MASON

**Moved**

CLEVE PINNIX

**Seconded**

**MOTION CARRIED / FAILED**

**RESOLUTION #94-36**

**1995-1997 State Agency Initiative 215 Boating Projects**

**WHEREAS**, for the 1995-97 biennium, 43 State Agency Initiative 215 Boating Program projects are eligible for funding from the Outdoor Recreation Account , and

**WHEREAS**, these 43 State Agency Initiative 215 Boating Program projects were evaluated using evaluation criteria approved by Interagency Committee Members, and

**WHEREAS**, these evaluations occurred in an open public meeting, and

**WHEREAS**, the Interagency Committee for Outdoor Recreation is requesting \$3,855,290 million for the 1995-1997 State Agency Initiative 215 Boating Program,

**NOW, THEREFORE BE IT RESOLVED**, that the ranked project list for the State Agency Initiative 215 Boating Program projects as depicted in 94-36, Table 1, is approved, and

**BE IT FURTHER RESOLVED**, IAC approves the State Agency Initiative 215 Boating Program Project funding recommendation as depicted in 94-36, Table 2, that includes a distribution of \$3,855,290; and

**BE IT FURTHER RESOLVED**, that this list be transmitted to the governor for 1995-97 budget funding in accordance with standard and accepted procedures.

Resolution moved by:                     DONNA MASON                    

Resolution seconded by:                     STAN BILES                    

           Adopted / Defeated (circle one)

**RESOLUTION #94-37**

**1995-1997 State Parks Category  
Ranked List of Projects**

**WHEREAS**, for the first year of the 1995-1997 biennium, 16 State Park Category Projects are eligible for funding from the Outdoor Recreation Account of the Washington Wildlife and Recreation Program, and

**WHEREAS**, these 16 State Park Category Projects were evaluated using evaluation criteria approved by Interagency Committee Members, and

**WHEREAS**, these evaluations occurred in an open public meeting,

**NOW, THEREFORE BE IT RESOLVED**, that the ranked project list for the State Parks category as depicted in 94-37, Table 1 is approved.

Resolution moved by: BILL FEARN

Resolution seconded by: STAN BILES

Adopted / Defeated (circle one)







**RESOLUTION #94-41a**

**WHEREAS**, there is an annual funding cycle for the Local Parks, Trails, and Water Access categories of the Outdoor Recreation Account; and

**WHEREAS**, it is IAC's policy to accept resubmitted state agency projects and new local government projects the second year of the biennium;

**NOW, THEREFORE BE IT RESOLVED**, that the IAC set aside, for the second year of the biennium, a portion of the money appropriated to the Outdoor Recreation Account in the following percentages:

Local Parks Category:	50%
State Parks Category:	0%
Trails Category:	25%
Water Access Category:	25%
Unallocated Category:	25%

CLEVE PINNIX

**Moved**

DONNA MASON

**Seconded**

**MOTION CARRIED / FAILED**

**RESOLUTION #94-41b**

**WHEREAS**, in addressing use of funds from the Outdoor Recreation Account, RCW 43.98A.050 (2) states "In distributing these funds, the committee retains discretion to meet the most pressing needs for state and local parks, trails, and water access sites... "; and

**WHEREAS**, RCW 43.98A.050 (1)(d) states that unallocated funds "... shall be used by the committee to fund high priority acquisition and development needs for parks, trails, and water access sites." ; and

**WHEREAS**, at the July 29, 1994 meeting the IAC decided to distribute unallocated funds by percentage to WWRP categories based on an assessment of need for funding in each of the categories; and

**WHEREAS**, the IAC has analyzed the need for funding in the Local Parks, State Parks, Trails, and Water Access categories of the Outdoor Recreation Account;

**NOW, THEREFORE BE IT RESOLVED**, that the portion of the Outdoor Recreation Account designated as unallocated and designated for the first year of the biennium shall be distributed as follows:

Local Parks Category	15%
State Parks Category	12%
Trails Category	20%
Water Access Category	30%

**BE IT FURTHER RESOLVED**, that the remaining 23% of the portion of the Outdoor Recreation Account designated as unallocated and designated for the first year of the biennium shall be distributed at the July, 1995, meeting of the IAC.

BILL FEARN

**Moved**

DONNA MASON

**Seconded**

**MOTION CARRIED / FAILED**