

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

DATE: *March 25, 1996*
TIME: *9:00 a.m.*

*PLACE: Natural Resource Building, Room 175
Olympia, Washington*

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INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION SUMMARY MINUTES - REGULAR MEETING

DATE: March 25, 1996
TIME: 9:00 a.m.

PLACE: Natural Resource Building, Room 175
Olympia, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Donna Mason, Chair	Vancouver
Mary Ann Huntington	Port Orchard
Ralph Mackey	Everett
Robert Parlette	Wenatchee
Stan Biles	Designee, Department of Natural Resources
Richard Costello	Alternate Designee, Department of Fish and Wildlife
Cleve Pinnix	Director, Parks and Recreation Commission

IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.
A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

ITEM 1. MEETING CALLED TO ORDER

Donna Mason, Chair, called the March 25 meeting to order at 9:00.m. She welcomed attendees, determined a quorum was present and welcomed new Committee member, Robert (Bob) Parlette from Wenatchee.

The Chair requested approval of the summary minutes as distributed from the November 25-26, 1995 meeting held in Olympia. Ralph Mackey **moved** to accept the minutes as corrected. Mary Ann Huntington **seconded**. **MOTION CARRIED.**

Ralph Mackey congratulated Donna Mason on her appointment to Chair of IAC.

IAC Director Laura Johnson presented the planned agenda for the meeting. She announced several minor changes to the agenda and explained that several items are informational only and will receive Committee action at the July meeting. At the conclusion of the meeting, retiring Chair Eliot Scull will be honored. Director Johnson reminded members that the July meeting will be held in Vancouver at the newly built Water Resource Education Facility and will include a field trip and possible half-day workshop.

ITEM 2. MANAGEMENT AND STATUS REPORTS

The Director's report was presented by Laura Johnson. She highlighted the following items:

- A summary year-end report indicates 1995's major accomplishments.
- May 1st is the filing deadline for prospective grant applicants. About 200 applications are expected.

- The new computer system, PRISM, has been implemented successfully and Debra Wilhelmi is prepared to give Committee members a short demonstration at the conclusion of today's meeting.
- The winter floods did extensive damage to recreational facilities and sites throughout the state. IAC may submit a supplemental budget request for assisting with matching funds for repair of some facilities.
- Since there are no funds available for states in the Land and Water Conservation Fund (LWCF) for FFY 96, the states continue their efforts to revive or replace the program. Director Johnson attended a national leadership roundtable in San Francisco on March 22. The outcome was a basic agreement to jettison the LWCF and establish a new national, probably non-profit foundation, which would function as a clearinghouse for information and have some role in funding of outdoor recreation. A recreational roundtable will be held in September, probably on the east coast so that government officials from Washington, D.C. might be available to attend.

Debra Wilhelmi presented IAC's financial report. She highlighted the following items:

- The financial report for the first seven months of the 1995-97 biennium show operating and capital expenditures are on target.
- Revenue for the NOVA program is on target. Revenue for the Boating Facilities program is lagging slightly and the Firearms Range revenue is continuing to decrease.
- In the WWRP program, there are uncommitted funds from the 91-93 and 93-95 biennia and 95-97's 1st year which will be distributed at a future meeting.
- The anticipated completion date for the PRISM project is mid-summer. Training sessions for partner agencies and local agencies have been scheduled.
- Initial discussions with the Departments of Licensing and Transportation have begun concerning the watercraft fuel use study. The results of the study are used to calculate the amount of funding available for the Boating Facilities Program.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- Committee members should have received copies of the *Assessment and Policy Plan* which was adopted by the Committee in November and has been approved by the Governor and the National Park Service.
- Field work for two recreational boating access studies has recently been completed. A workshop on the studies has been scheduled for May 10 in

Portland and has been designed to integrate and reconcile Columbia River access plans developed by the states of Washington and Oregon.

- Jim Eychaner has been working with a States Organization for Boating Access (SOBA) Task Force to develop a methodology for a national boating needs assessment and the work is now complete.
- Staff continues to work on updates to IAC's manuals.

The Project Services report was presented by Eric Johnson. He highlighted the following activities:

- Staff has conducted four workshops throughout the state to provide grant information relating to the Washington Wildlife and Recreation Program (WWRP). Additional workshops concerning the NOVA program were scheduled in Olympia and Cle Elum but, due to inclement weather, were poorly attended. Staff continues to explore ways technology (e.g. interactive television, videotapes, community access television and the Internet) can produce greater efficiency and effectiveness in the dissemination of information to prospective clients.
- 253 "Letters of Intent" have been received. Applications for many funding programs are due May 1st. With the exception of the ORV capital/planning program, grant requests far exceed available funding.
- Grant application workshops are scheduled in Ephrata, Marysville, Vancouver and Olympia later this week.
- Evaluation team members for the WWRP are being assembled and will work for two weeks in August evaluating grant requests.
- Rory Calhoun, IAC's Accessibility Coordinator, continues to work with partner agency field staff to assist their efforts to provide accessible outdoor recreation facilities.
- Project staff has been reviewing division business practices to determine which tasks should be eliminated, could be re-tooled or must be enhanced and provided with greater FTE support (see notebook for details).

In response to a question regarding the possibility of a "one stop shopping" planning process (i.e. a coordinated, streamlined application process including IAC), Eric Johnson indicated that discussions regarding the coordination of information distribution with partner agencies, specifically DNR and Parks, have taken place and staff will continue these efforts.

ITEM 3. PROPOSED RULE MAKING FOR WASHINGTON ADMINISTRATIVE CODE (WAC)

Chair Mason announced that this portion of the meeting would be a public hearing followed by public testimony and committee consideration of possible adoption of changes to Washington Administrative Code (WAC) rules and delegated Director Johnson to preside as the official hearings officer in the matter. The hearing is held to consider the testimony and take action solely on the following question: The proposal is to update the WACs to conform to recent RCW changes; to clarify existing policies; establish new policies; improve overall WAC organization; and, eliminate unnecessary or repetitive text. The hearing will consist of two parts: a technical presentation and oral testimony.

Greg Lovelady explained that the proposal rolls forward the changes made necessary when the 1995 Legislature adjusted the names of IAC's various program accounts. In addition, an effort has been made to make each of IAC's land and facility "conversion" codes consistent. IAC's practice of not tolerating discrimination is re-stated. A section describing the "master agreement" to control the provision of funds to federal agency NOVA sponsors is created. Also, a new code regarding IAC's policy of annually establishing sponsor matching shares and acquisition-development fund request limits is created in each program section. The proposal improves over-all organization and eliminates unnecessary and repetitious text. In response to publication of these proposal in the Washington State Register, there has been no public feedback, and staff recommends adoption of the proposed changes.

The Hearings Officer informed Committee members they could ask clarifying questions regarding the information just received. A call for public testimony was made. There being no written or oral public testimony, the hearing was recessed until 3:30 p.m.

ITEM 4. THE ECONOMIC VALUE OF OUTDOOR RECREATION

At the November, 1995 IAC meeting, Ralph Mackey asked staff to prepare a presentation on the economic value of outdoor recreation. Jim Fox distributed a research paper on the subject and explained it was a brief sample of information available and should not be considered definitive (see notebook).

Primary economic impacts include:

- Spending for goods and services
- Physical fitness and reduced absenteeism
- Increased property values
- Business relocation and expansion
- Reduced costs due to vandalism and crime
- Reduced cost of public services

Using overheads and narrative, Mr. Fox detailed the various issues shown above. In conclusion he pointed out that outdoor recreation is a multi-billion dollar industry in Washington State. In addition to the goods and services purchased by people

engaging in recreation, there are many other measurable economic impacts. An understanding of the true benefits of recreation, including economic benefits, is vital for decision makers as they plan for the future of their communities and equally important for recreation providers as they compete for scarce funds and land to provide recreational opportunities for this and future generations.

In response to a question, Mr. Fox indicated that the economic impact of aviation-related activities had not been included in the statistics presented. Cleve Pinnix expressed appreciation for the materials and indicated that the information would be shared with Parks' Commissioners. Stan Biles asked staff to share the materials with legislators and candidates for Governor and explained an Asset Stewardship Plan which is currently being coordinated by a consultant contracted through the Department of Natural Resources. The survey portion will be completed next month and the information will be shared with the members.

After a short break, Chair Mason reconvened the meeting.

ITEM 5. BOATING FACILITIES MANUAL #9 & EVALUATION INSTRUMENT

Greg Lovelady reminded members that the *Boating Facilities Program Plan* was adopted at the March, 1995 meeting. The *Plan's* new policies made it necessary to revise the program's manual and evaluation instrument. The newly-formed Boating Facilities Program Advisory Committee assisted staff in the development of the document (see notebook).

Mr. Lovelady highlighted the following items: 1) this document combines local and state agency boating policies and evaluation instruments into a single manual; and, 2) numerous clarifications and revisions have been made throughout. These include material on resource assessment and implementation strategies in the Planning Requirements, State Agencies section and updates in the Restrictions section.

Jim Eychaner continued by describing the evaluation instrument and the discussion which occurred regarding the applicant presentation portion of the evaluation process.

Committee members voiced concern about "other uses regardless of season " (page 15 in notebook) and asked staff to clarify the issue of non-recreational or commercial vessels utilizing IAC funded docks and moorage facilities. Cleve Pinnix said State Parks is looking at ways to recover some of the construction/maintenance costs by assessing fees for commercial use. Richard Costello indicated the Department of Fish and Wildlife is also looking at ways to recover some of the costs of maintaining moorage facilities. Director Johnson asked for suggestions on ways to utilize IAC-funded facilities without creating problems for boaters whose fees have paid for the facilities. Cleve Pinnix suggested that non-recreational users might have access to the facilities during non-recreational seasons (i.e. fishing nets on docks during winter months).

Director Johnson encouraged members to adopt the evaluation instrument and the associated manual, with the understanding that staff will address the issue of commercial usage and possibly re-write that section of the manual for Committee review in July. Staff responded to further questions regarding launch facilities for trailerable watercraft, project readiness, negative points for "disrupting a quality boating experience", and the cost benefit analysis.

Lynn Schroder Northwest Marine Trade Association
Asked if a specific percentage of funds would be set aside for planning activities. Jim Eychaner explained that site specific planning is treated equally with development in the evaluation questionnaire.

Cleve Pinnix **moved** adoption of the staff recommendation. Bob Parlette **seconded**. **MOTION CARRIED (Resolution 96-02)**. Director Johnson explained that staff would continue to work on the portions of the document about which the members voiced concerns.

ITEM 6. NATIONAL RECREATIONAL TRAILS ACT (NRTA) FUNDING

Jim Eychaner reminded the Committee that the National Recreational Trails Act was enacted by Congress in 1993 and provides for allocation of federal funds to the states for the development and maintenance of recreational trails and trail-related projects. In 1996, Washington State can expect about \$291,000 with a similar amount expected in 1997.

After non-binding review by a state trails board or committee, a state may use moneys received under this act for:

- Administrative costs (not to exceed 7 percent of the total)
- Operation of environmental protection and safety education programs related to the use of recreational trails (not to exceed 5 percent of the total)
- Development of urban trail linkages
- Maintenance of recreational trails (including snow grooming)
- Restoration of areas damaged by use of recreational trails
- Development of trail-side and trail-head facilities
- Provision of features which facilitate the access and use of trails by persons with disabilities
- Acquisitions of easements for trails or trail corridors
- Acquisition of fee title from willing seller
- Construction of new trails on state, county, municipal, or private land
- Construction of new trails on federal lands.

In 1993, staff presented several options which focused on use of existing IAC programs (i.e. WWRP Trails and NOVA) which would allow funds to flow to as many eligible projects as possible. The Committee approved the first, and to date only, NRTA grant. The grant was about \$124,000 to State Parks for improved trails and trail-related structures in Mt. Spokane State Park. To date no actual development has occurred, however State Parks has moved through several planning processes.

Mr. Eychaner stated that \$291,000 is now available. He explained that his remarks would be followed by testimony from the various user groups and then the Committee would be asked to give staff further direction for a recommendation and possible action at the July IAC meeting. He outlined several options available and explained the pros and cons of each option (see notebook for details):

1. Set up a new grant program
2. Use existing IAC grant programs in some combination
3. Place all NRTA funds in one (or more) project
4. "Formula" Distributions

Bernie Smith	Group Leader, Recreational Facilities , U.S. Forest Service Updated Committee on Forest Service trail activities including decreased funding and increased volunteerism. Did not strongly favor one option over the others.
Ruth Ittner	The Mountaineers Supported the letter members received from Outdoor Washington and encouraged the various user groups to build "a bigger team" and to coordinate the use of volunteers.
Ira Spring	Washington Trails Association Distributed a briefing paper and encouraged the use of NRTA funds for trail maintenance. Announced that a facilitator would be working with the various user groups to help work out differences. Supported Option 3 but encouraged the Committee to delay a final decision until the "bigger team" could develop a recommendation. In response to a question, Mr. Spring indicated that several groups including horsemen, backcountry bicyclists, Outdoors Washington, the Mountaineers, snowmobilers and others met together recently to discuss the issue.
Rod Jones	Northwest Motorcycle Association Supported the use of the NOVA program for distribution of NRTA funds. Representatives of winter sports users should be added to the existing NOVA committee. Responded to several issues addressed in the staff notebook memo.
Kay Lloyd	Past President, Washington State Snowmobile Association Encouraged the use of the NOVA committee for fund distribution, and recommended the expansion of the NOVA committee to include representatives from the snowmobilers, cross-country skiers, water trails and people with disabilities.
Sandra Rumble	Executive Director, Washington Water Trails Association Supported the expansion of the NOVA committee and supported Option 4 as described in the staff memo.

Loren McGovern Back Country Horsemen of Washington
Supported the use of the NOVA committee for fund distribution and recommended the expansion of the Committee to include those groups mentioned previously.

Stan Biles suggested support for expanding the NOVA committee and allowing for fund distribution through that body while at the same time having some concern that certain groups might be eliminated from competition.

Cleve Pinnix suggested eliminating Option #1; other members agreed. He asked for further staff discussion on Option #4 ("Formula" distribution).

Rich Costello asked for clarification on ways maintenance projects are treated by existing programs. Mr. Eychaner explained that the NOVA M&O program does fund maintenance of existing trails for motorized vehicles; there is no funding available for nonmotorized trails. Under WWRP, no maintenance and operation programs are funded.

Bob Parlette expressed support for allowing fund distribution through the NOVA committee using a combination of Options #3 and #4.

Director Johnson explained that staff would work on a final recommendation which would be presented to the Committee at the July meeting. Further discussion will need to focus on criteria which would be considered and ways in which the criteria would be used for ranked projects.

Committee members suggested that: 1) funds not be used for agency budget shortfalls for maintenance and operation; 2) funding should be leveraged with volunteer efforts; funds could be used to train team (or crew) leaders; and 3) a task force of NOVA committee members be assigned to work with IAC staff to develop an Option #5 for Committee consideration.

After a lunch break, Chair Mason reconvened the meeting at 1:25 p.m.

ITEM 7. APPLICATION MANUALS #5 AND #6
(Item #8 on original agenda)

Debra Wilhelmi explained that automation of the new project management system (PRISM) made it necessary to rewrite *Application Procedures Manual #5*. At the same time, application procedures for all IAC programs, previously distributed among three manuals, were combined into one. A new manual, PRISM #6, has also been developed for applicants wishing to use a computer and modem to apply "on-line."

This material was presented for informational interest only. These two manuals address instructions to applicants, not policies, and no Committee action is required.

**ITEM 8. 1996 LEGISLATIVE UPDATE
(Item #7 on original agenda)**

Jim Fox referred Committee members to the revised legislative memo (see beige sheets in notebook).

Bills of interest to IAC include:

- ESHB 23832 (Cross-state Trail) transfers ownership of the trail between Ellensburg and Lind to DOT which would then lease the corridor to a rail carrier. Up to \$11.5 million of the franchise fees will go to Parks to complete the trail, which will include replacing the section to be used by the railroad.
- State law and IAC policy require that nonprofit shooting ranges receiving IAC FARR grants be open to the general public. However, federal code requires ranges with nonprofit status be open only to members. SB6089 drops the state's requirement that nonprofit ranges be registered with the IRS in order to receive FARR grants. Additionally, a bill amendment requires that IAC give a two-to-one match and preference in awarding grants for noise abatement or safety improvements.

Additionally, the supplemental capital budget was not adopted by the legislature (see Item #9 below).

ITEM 9. WWRP - SECOND YEAR LIST APPROVAL

Jim Fox referred Committee members to hand-outs relating to the item (see notebook).

Although the IAC approved the 2nd year list of WWRP projects (September, 1995) and the Governor approved the same list (November, 1995), the Legislature's failure to adopt the Supplemental Capital Budget results in IAC technically lacking the authority to proceed with issuing grants for the projects on the 2nd year list. To make the issue even more confusing, there are projects on the 2nd year list which also appeared on the 1st year list: resubmitted state agency projects which were alternates on the first year list, plus several local government projects which were alternates on the 1st year list and "re-competed" for funds during the second grant cycle.

As a result of post-session discussions with legislative staff, legislators and constituents, IAC staff offers the following options for Committee consideration:

- 1) Seek adoption of the full second-year list in 1997 legislative session; or
- 2) Fund the 10 second-year projects that were approved on the first-year list as alternates and seek legislative approval of the remaining new projects in 1997; or
- 3) Use the entire \$8.2 million reserved by IAC for the second-year list to fund alternates on the first-year list.

Mr. Fox explained the options in detail (see notebook for additional information).

Maggie Coon Washington Wildlife and Recreation Coalition
Although a formal position has not been taken, the WWRC is

greatly concerned about "leaving money on the table" (option #1) because of the uncertainty of the upcoming gubernatorial and legislative elections. Suggested delaying a final decision until further information (from the governor and/or legislative staff) can be reviewed.

Cleve Pinnix suggested discussing the issues with the affected local sponsors to determine the status of the unfunded projects since some may have received alternative funding, and others may be completely "dead". Director Johnson indicated that contacts had already begun.

Del Schleichert Clark County Parks and Recreation
Expressed continued support for the program and the process and urged Committee members to continue the effort to educate new legislators and the new governor about the importance of the WWRP.

Ralph Mackey suggested delaying a final decision until further information is reviewed with a planned discussion at the July meeting. Cleve Pinnix agreed. He indicated some support for option #2 and asked staff to consult with local agencies before July. It may also be possible to delay the decision until the November IAC meeting which is scheduled after the election.

In response to a question, Director Johnson expressed the opinion that the Committee would have the authority to spend the \$8.2 million reserved for the second-year list to fund first-year alternates because the legislature did approve that list during the 1995 session.

Jim Cahill, Office of Financial Management, responded to a question regarding the possibility of a supplemental capital budget. The urgency may be relatively slim because most of the issues of concern will be addressed through other funding sources. The only issue which probably won't be resolved is this one. He suggested the Committee delay a decision until July.

Jim Fox explained that the unfunded projects could be addressed in a special bill during the next legislative session if a supplemental capital budget is not introduced.

Chair Mason stated that Representative Val Ogden has indicated an interest in a bill to fix this problem and additional legislation which would change the statute to alleviate this sort of problem in the future. Director Johnson has heard that legislation may be introduced to eliminate second-year funding altogether.

Staff was directed to ask the interested parties (i.e. local governments, governor's office, legislators and legislative staff) to provide comments and/or suggestions no later than April 30. That would allow time to schedule a special IAC meeting, if necessary, before the scheduled meeting in July to discuss this issue. Additionally, staff and members should alert constituents that some first-year alternate projects may go forward for funding. Cleve Pinnix favored option #2. Stan Biles voiced concern about

the risk involved and favored option #3. Both agreed that gathering input from “interested parties” would help make the decision.

After a short break, Chair Mason reconvened the meeting.

ITEM 10. PLANNING PROGRAM REVIEW

Greg Lovelady referred Committee members to notebook Tab #10. He explained that a review of IAC’s planning programs had been initiated about a year ago and the preliminary study has been completed (see goldenrod sheets in notebook).

The study involved three elements:

- IAC’s requirement that agencies submit a qualifying plan prior to participation in three grant programs - Boating Facilities (BFP), Nonhighway and Off-Road Vehicle Activities (NOVA), and Washington Wildlife and Recreation Program (WWRP)
- The planning evaluation questions that is included in every IAC evaluation tool
- IAC’s planing technical assistance program of workshops, publications, etc.

The study revealed a full range of views; some participants in IAC’s grant programs would like to see all planning requirements eliminated and others would like to see only a few small changes. Based on three public outreach sessions and internal discussions, staff has developed several preliminary recommendations that can be summarized as follows:

- Reduce and simplify threshold planning requirements primarily by having applicants self-certify various planning elements have been done
- Reduce, maintain and analyze planning evaluation question
- Expand the technical assistance program

Mr. Lovelady encouraged discussion and stated that a final report would be presented for Committee approval at the July meeting.

ITEM 11. STATE AGENCY ROLES IN OUTDOOR RECREATION (Item #13 on original agenda)

Jim Eychaner explained that state agencies manage a vast array of habitat and recreation resources. There are perceived overlaps and duplications in service. IAC staff proposes to facilitate an examination of state agency roles and responsibilities in providing for outdoor recreation. This would be accomplished by assembling and facilitating a work group made up of state agency personnel. Staff from agencies

including DNR and State Parks have expressed support for the need for clarification, as well as the willingness to participate.

The final product of the discussion would be a written report, preferably reflecting consensus recommendations. Staff expects the report to recommend specific roles and responsibilities for the participating agencies.

Cleve Pinnix **moved** approval of the process to examine agency roles and responsibilities. Mary Ann Huntington **seconded**. **MOTION CARRIED (Resolution #96-05)**.

ITEM 12. CITY OF OLYMPIA, GRASS LAKE, IAC #91-194AW CONVERSION AND DELAYED REPLACEMENT OF CONVERTED PROJECTS (Item #11 on original agenda)

Eric Johnson reminded the Committee of their approval of the Grass Lake Nature Park conversion request from the City of Olympia at the July 13, 1995 meeting. This request consisted of disposing ten acres of property located along the perimeter of Grass Lake Nature Park. To replace these acres, the City hoped to acquire a five acre park in-holding. Because the appraised value of the 10-acre "take"/conversion property was greater than the proposed 5 acre replacement parcel, the Committee granted the City of Olympia the right to "bank" the difference (\$300,000) until an urban wildlife habitat replacement parcel could be identified. The City was given a deadline of March 1996 to complete the conversion. At this time, Olympia is requesting a one year extension; staff recommends approval with certain conditions as identified in Resolution #96-06.

In response to questions, Mr. Johnson explained that the City of Olympia, in all likelihood, will have the conversion completed within the one year time extension. Although other projects have taken priority over Grass Lake, IAC staff is in contact with City staff to assure work progresses. Also, the replacement property will undoubtedly be at another location, not adjacent to the current Grass Lake project.

Ralph Mackey **moved** approval of the City of Olympia Grass Lake Nature Park IAC #91-194AW Conversion Request Extension. Mary Ann Huntington **seconded**. **MOTION CARRIED (Resolution #96-06)**.

Committee members expressed no desire to alter the current practice regarding the deferral of the selection of replacement property for an approved project conversion.

ITEM 13. ADOPTION OF CHANGES TO THE WASHINGTON ADMINISTRATIVE CODE (Item #12 on original agenda)

Director Johnson, acting as the Hearings Officer, reconvened the hearing regarding the proposal before the Committee to adopt changes to Title 286 of the Washington Administrative Code.

No persons testified in the matter. There were, therefore, no additional comments for Committee consideration.

Cleve Pinnix **moved** adoption of the staff recommended changes to Title 286 Washington Administrative Code including the clause "acknowledges that no public comments on this proposal have been received." Bob Parlette **seconded**. **MOTION CARRIED (Resolution #96-04)**

REPORTS FROM PARTNER AGENCIES

Cleve Pinnix reported that State Parks staff has been occupied with flood damage assessments. Federal mitigation funding is being pursued for possible replacement of recreation areas which are likely to receive flood damage in the future. A statewide acquisition plan is being prepared which will help the Commission address future acquisitions as well as land exchanges. Additionally, the State Parks strategic plan is being updated and will be taken to the Commission for adoption at the April meeting.

Stan Biles explained the Asset Stewardship Planning effort which will effect how DNR manages its land base. A study is available upon request. An agency public use policy is being finalized which will better define DNR's niche in the overall recreation needs for the state. A document should be ready for distribution and comment in the next month or so. An assistant division manager for public use issues, David Traylor, has recently been hired. Funding for the Stewardship Account is no longer available and DNR staff is looking at ways to fund conservation areas and natural area preserves.

Rich Costello reported significant flood damage to Department of Fish and Wildlife water access facilities and hatcheries. A strategic plan for public access facilities is being prepared and should be finalized within the year. Significant change in the agency management is expected in July when the Fish and Wildlife Commission assumes greater control.

REMARKS

Director Johnson reminded Committee members that brief demonstrations of the PRISM system are available in the IAC office immediately following the meeting.

The July meeting is scheduled in Vancouver at the Water Resources Education Facility. Current plans call for a half-day workshop on Wednesday (July 10), a tour of Vancouver and Clark County projects (and possibly the Columbia Gorge) on Thursday (July 11) and the full-day business meeting on Friday (July 12).

Members and guests were reminded of the dinner honoring former IAC Chair, Eliot Scull, at 6:30 p.m. at Genoa's on the Bay.

ITEM 14. RECOGNITION AND APPRECIATION

Chair Mason asked Bob Parlette to read the recognition resolution honoring Eliot Scull (see notebook).

Ralph Mackey **moved** adoption of Resolution #96-01. Cleve Pinnix **seconded**. Donna Mason expressed appreciation for Dr. Scull's many years of service to citizens of the state and the courtesies he has shown to Committee members, IAC staff and the public. Cleve Pinnix reminded Dr. Scull of the importance of staying in contact .

Maggie Coon Washington Wildlife and Recreation Coalition
Thanked Donna Mason for agreeing to become the Chair of the Committee. Expressed appreciation on behalf of the Coalition and herself to Dr. Scull for his efforts and thanked Tina Scull for her work on outdoor recreation.

Ruth Ittner Citizen and Representative for the Mountaineers
Thanked Dr. Scull for his role in the beginning of the NOVA committee and for treating all parties fairly and with courtesy.

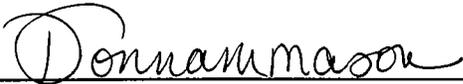
Laura Johnson Director, IAC
Expressed appreciation for recognizing and encouraging staffs' excellence, and for treating members of the public with great fairness.

MOTION CARRIED (Resolution #96-01) Committee members, staff and guests were invited to sign the resolution.

OTHER BUSINESS

There being no public comment or further business, Chair Mason adjourned the meeting at 4:08 p.m..

IAC APPROVAL CERTIFIED BY



Donna Mason, Chair

9/23/96

Date

Next Meeting: July 10-12, 1996
Water Resources Education Facility
Vancouver, Washington

RESOLUTION # 96- 05

Process to Examine Agency Roles and Responsibilities

WHEREAS the Department of Natural Resources, the State Parks and Recreation Commission, the Department of Fish and Wildlife, and other state agencies own and manage lands and facilities for outdoor recreation and habitat, and

WHEREAS an examination of the roles and responsibilities of these agencies could lead to increased efficiencies and better public service in state management of outdoor recreation and habitat lands and facilities, and

WHEREAS the Interagency Committee for Outdoor Recreation has adopted the *Assessment and Policy Plan 1995-2001 (APP)*, which calls for IAC to *offer to facilitate a process to examine state agency roles and responsibilities in outdoor recreation and habitat activities*,

NOW, THEREFORE, be it resolved that the Interagency Committee for Outdoor Recreation directs IAC staff to take the steps necessary to carry out the process as stated in the APP and described in the staff memorandum of February 27, 1996, and

BE IT FURTHER RESOLVED that IAC-member agencies agree to provide staff to participate during 1996 in a working group assembled for this purpose.

Resolution moved by: CLEVE PINNIX

Resolution seconded by: MARY ANN HUNTINGTON

Adopted/Defeated (circle one)

March 25, 1996

RESOLUTION #96-06
City of Olympia Grass Lake Nature Park IAC #91-194A/W
Conversion Request Extension

WHEREAS, the City of Olympia with IAC funding assistance acquired 163 acres known as Grass Lake Nature Park (IAC #91-194A/W); and

WHEREAS, on July 13, 1995 the IAC approved the conversion of 10 acres (then valued at \$350,000) of the 163 acre Grass Lake Nature Park to non-urban wildlife habitat purposes ; and

WHEREAS, the IAC approved the use of the Port Blakely replacement property (the valued at \$50,000) as partial compensation for the conversion of the 10 acres of urban wildlife habitat property; and

WHEREAS, the IAC approved the City of Olympia's request to "bank" the additional proceeds from sale (\$300,000) of the converted property in an interest bearing account until March 1996; and

WHEREAS, the City of Olympia committed itself to seek IAC approval of suitable replacement property that is of equal or greater urban wildlife habitat value and estimated fair market value by March 1996; and

WHEREAS, the conversion as approved by the IAC on July 13, 1995 has not yet taken place, with no sale of the 10 acres as yet; and

WHEREAS, a specific time frame for when the conversion will occur has not yet been determined by the City of Olympia; and

WHEREAS, the City of Olympia is requesting one year, from the date the deeds are recorded for the converted property, to seek IAC approval of replacement property; and

WHEREAS, the estimated fair market value of the property to be converted was established on August 30, 1994 and the review appraisal was completed on September 23, 1994; and

WHEREAS, the City of Olympia has not yet identified additional property(ies) to be used as replacement for the converted property as required in IAC Resolution #95-19; and

WHEREAS, the earliest opportunity that the City of Olympia would have to seek IAC approval of any replacement property would now be the July 1996 meeting; and

WHEREAS, the appraisal for the "take" [property to be converted] would be twenty-three months old at the July 1996 meeting; and

WHEREAS, the "estimated fair market value" of the property to be converted, at the time of conversion, may be significantly higher than the \$350,000 value determined in the August 30, 1994 appraisal;

NOW, THEREFORE, BE IT RESOLVED, that IAC approves extending its replacement approval date for the requested Grass Lake Nature Park conversion until not later than March 1997, *provided that*,

(a), a new appraisal and appraisal review for the property to be converted is performed simultaneously with the appraisal(s) and appraisal review(s) for the replacement property; and

(b) the Committee reserves the right to place additional conditions on its final review of the proposed conversion and replacement, as necessary; and

BE IT FURTHER RESOLVED, that the Director is hereby authorized to execute the necessary amendments associated with this conversion.

Resolution moved by: RALPH MACKAY

Resolution seconded by: MARY ANN HUNTINGTON

MOTION CARRIED

March 25, 1996

RESOLUTION #96-04
Title 286 WAC Adoption

WHEREAS, the draft changes to Title 286 WAC, filed February 6, 1996, were published in the *Washington State Register* on February 21, 1996, and

WHEREAS, adoption is in accord with existing agency policies, state law, and the intent to provide clear communication of IAC rules, and

WHEREAS, this recommendation has been considered in a public review process, including a formal public hearing where comments were encouraged,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby [pick one]

[acknowledges that no public comments on this proposal have been received]

[or]

~~[accepts its staff's summary of and responses to the comment(s) received regarding the proposed rule.]~~

AND BE IT FURTHER RESOLVED, that IAC approves the changes that follow the February 6, 1996 filing of *Proposed Rule Making*, CR-102, and

[the Staff Recommended Non-Substantive Change(s) listed on page __, and]

directs its staff to undertake the steps necessary for filing and implementing the adopted rule.

Resolution moved by: CLEVE PINNIX

Resolution seconded by: BOB PARLETTE

Adopted - Defeated - Deferred
circle one

March 25, 1996

RESOLUTION #96-01

RECOGNITION AND APPRECIATION

WHEREAS, Dr. Eliot Scull has served as a citizen member on the Interagency Committee for Outdoor Recreation since 1986, and

WHEREAS, he has served as Chair since 1990, and

WHEREAS, Dr. Scull's service with the IAC assisted the citizens of the State of Washington in programs for conservation, stewardship, acquisition, and development of recreation and habitat resources, and

WHEREAS, the Interagency Committee recognizes his support and services rendered to the Committee during his tenure, and

WHEREAS, the Interagency Committee thanks him for his leadership on recreation and conservation issues at both the state and local level, and

WHEREAS, the Interagency Committee wishes him well in future endeavors, with particular wishes for his future outdoor recreation pursuits,

NOW, THEREFORE, BE IT RESOLVED that, on behalf of the citizens and in recognition of Eliot Scull's assistance to the Interagency Committee for Outdoor Recreation in performing his responsibilities and duties, as member and Chair of the Committee, the Committee extends its thanks and appreciation to him, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent to the Honorable Mike Lowry, Governor of the State of Washington, with a copy and letter of appreciation to Eliot Scull.

Moved RALPH MACKEY Seconded CLEVE PINNIX

MOTION CARRIED

March 25, 1996

RESOLUTION #96-01

RECOGNITION AND APPRECIATION

WHEREAS, Dr. Eliot Scull, of Wenatchee, Washington, has served as a citizen member on the Interagency Committee for Outdoor Recreation [IAC] since 1986, and

WHEREAS, Dr. Scull has served as Chair since 1990, and

WHEREAS, Dr. Scull's service with the IAC assisted the citizens of the State of Washington in programs for conservation, stewardship, acquisition, and development of recreation and habitat resources, and

WHEREAS, the Interagency Committee recognizes his support and services rendered to the Committee during his tenure, and

WHEREAS, the Interagency Committee thanks him for his leadership on recreation and conservation issues at both the state and local level, and

WHEREAS, the Interagency Committee wishes him well in future endeavors, with particular wishes for his future outdoor recreation pursuits,

NOW, THEREFORE, BE IT RESOLVED that, on behalf of the citizens and in recognition of Dr. Eliot Scull's assistance to the IAC in performing his responsibilities and duties, as member and Chair of the Committee, the Committee and its staff extends its thanks and appreciation to him, and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent to the Honorable Mike Lowry, Governor of the State of Washington, with a copy and letter of appreciation to Dr. Eliot Scull.

Approved this 25th day of March, 1996.

Donnamasa
Clara Pinnis
Mary Ann Hunsicker
Steph Mackey
Robert D. Pettit
Stan Giles
Irish Costello
Laura Ellet Johnson
Liz Johnson
Carolyn Hudricks

Greg Lowery
Julia Uchelman
Maggie Don
Tom Fox
J. Ruth Stines
Roy D. Calhoun
Scott Chapman
Maquette Austin
Verinda A. Anderson
Joni Luck