



STATE OF WASHINGTON

OFFICE OF THE INTERAGENCY COMMITTEE
1111 Washington Street SE
PO Box 40917
Olympia, WA 98504-0917

August 31, 2006

TO: IAC Members & Designees

FROM: Laura Eckert Johnson, Director *LEJ*

PREPARED BY: Marguerite Austin, Manager *MA*
Recreation & Habitat Section, Project Services Division

SUBJECT: Boating Infrastructure Grant Program
Federal Fiscal Year 2007
Notebook Item #4

SUMMARY

Two Boating Infrastructure Grant (BIG) Program project applications were submitted for funding consideration this year. At the September IAC meeting, the Board will be asked to approve funding for the Tier 1 project and to give preliminary approval for the Tier 2 project, which will then be forwarded to the U.S. Fish and Wildlife Service (Service) for national competition. This memo highlights the process used for assessment of these projects and includes staff's recommendation for the next steps.

BIG PROGRAM POLICIES

The U.S. Congress, under the Transportation Equity Act created the BIG Program. The program, managed by the U.S. Fish and Wildlife Service, provides funds for development and renovation of boating facilities for recreational boats 26 feet and larger. Funds may also be used to provide information and enhance boater education. Facilities eligible for funding include transient moorage docks, breakwaters, buoys, etc.

The Service has established two "tiers" of grants.

- Tier 1 is for projects requesting \$100,000 or less. Each year, Washington State may submit one Tier 1 application requesting up to \$100,000 on behalf of itself or an eligible sub-sponsor. Tier 1 applications are not guaranteed, but have a high probability of funding approval.
- Tier 2 is for projects requesting \$100,001 or more. The State may submit applications for any number of Tier 2 grants on behalf of itself or an eligible sub-



sponsor. These projects are submitted for national competition with no assurances of success.

Rules governing Washington's program are found in IAC Manual #12, *Boating Infrastructure Grant Program: Policies*. Specific policies related to BIG are:

- Eligible applicants include state and local agencies, Native American Tribes, qualified nonprofit organizations, and qualified private operators.
- Projects must be located on navigable waters.
- Key priorities in the evaluative process include public/private and public/public partnerships, percent of sponsor match, innovation, and state plan priorities
- Tier 1 – minimum grant request \$5,000, maximum \$95,000.¹
- Tier 2 – minimum grant request \$100,001, there is no maximum.
- A minimum 25% matching share is required of all applicants.

PROJECT REVIEW AND EVALUATION

One Tier 2 application, requesting \$625,218, was submitted by the City of Oak Harbor for funding consideration. The BFP Advisory Committee reviewed the IAC #06-2603D, Oak Harbor's Waterfront Transient Moorage project to help ensure consistency with the objectives of the BIG Program. The Committee of representatives from municipal governments, state agencies, and citizens-at-large, is comprised of:

NAME	CITY	AGENCY/ORGANIZATION	POSITION
Bill Brandt	Olympia	Olympia Yacht Club	Citizen at Large
David G. Smith	Moses Lake	Sumner Sportsmen's Club	Citizen at Large
John S. Sillers	Richland	Walla Walla Yacht Club	Citizen at Large
Mark Wells	Puyallup	Columbia Basin Walleye Club	Citizen at Large
Mona Gates	Port Angeles	Olympic Marine Inc.	Citizen at Large
Cheryl Maynard	Olympia	Port of Olympia	Local Agency
Dona Wuthnow	Friday Harbor	San Juan County Parks	Local Agency
Paul Whitemarsh	Pasco	Pasco Parks and Recreation	Local Agency
Tammy Huffman	Kennewick	Port of Kennewick	Local Agency
Curt Pavola	Olympia	Department of Natural Resources	State Agency
Jeff Skriletz	Olympia	Department of Fish and Wildlife	State Agency
Mike Allen	Olympia	State Parks and Recreation	State Agency

Committee members agree that the project appears to be consistent with the purposes of the BIG Program and that it should be submitted to the Service for the national competition.

¹ Generally, the award for each state is \$100,000. IAC's Board adopted a policy to set aside \$5,000 for program administration.

Tier 1

Based on criteria approved by this Board and the Service, the Advisory Committee evaluated IAC #06-2234D, North Guest Transient Moorage Electrical Upgrade. This Tier 1 application was submitted by the Port of Everett.

Staff recommends it for funding based on the review.

BIG ALLOCATION AND ESTIMATED FUNDS AVAILABLE

Although the Congressional budget has not been approved, the Service anticipates the availability of approximately \$12 million dollars for federal fiscal year 2007 funding. This amount would be used to fund both the Tier 1 and Tier 2 projects. Applications must be submitted to the Service no later than October 31, 2006.

RECOMMENDATION

IAC staff recommends approval of funding for the Port of Everett's Tier 1 project. Following staff's review of Oak Harbor's Tier 2 project proposal and consultation with the BFP Advisory Committee, staff further recommends forwarding the Tier 2 project to the Service to be evaluated and scored by the national committee.

Resolution #2006-21 is provided for Board consideration.

ATTACHMENTS

- Resolution #2006-21, *Boating Infrastructure Grant Program, Federal Fiscal Year 2007*
- BIG Evaluation Criteria Summary
- BIG Project Synopses

RESOLUTION #2006-21
Boating Infrastructure Grant Program
Federal Fiscal Year 2007

WHEREAS, the U.S. Fish and Wildlife Service (Service) is accepting federal fiscal year 2007 grant applications for the Boating Infrastructure Grant Program, and

WHEREAS, two projects, that meet the program requirements stipulated in IAC Manual #5i, *Boating Infrastructure Grant Program: Policies* and rules established in the *Code of Federal Regulations*, are available for fund consideration, and

WHEREAS, the Boating Advisory Committee assessed these projects using the evaluation criteria approved by the Service and IAC, and

WHEREAS, the Boating Advisory Committee supports funding approval for the Tier 1 project, and supports submittal of the Tier 2 proposal for national completion,

NOW, THEREFORE BE IT RESOLVED, that the IAC hereby approves federal fiscal year 2007 funding for IAC #06-2234D, Port of Everett's North Guest Transient Moorage Electrical Upgrade, and

BE IT FURTHER RESOLVED, that the Director be authorized to submit the Tier 2 application (IAC #06-2603D, City of Oak Harbor's Waterfront Transient Moorage) to the U.S. Fish and Wildlife Service for evaluation and funding consideration and to submit and execute any and all project agreements and amendments necessary to facilitate implementation of the approved projects.

Resolution moved by: _____

Resolution seconded by: _____

Adopted/Defeated/Deferred (underline one)

Date: September 21, 2006

BOATING INFRASTRUCTURE GRANT PROGRAM
Evaluation Criteria

The Boating Infrastructure Grant Program is a federally funded grant program administered by the IAC to assist in development and renovation of boating facilities for recreational boats 26 feet and larger. (50 CFR Part 86 BIG Program Final Rule)

BIG - CRITERIA ANALYSIS			
Score	#	Title	Maximum Points
Team	1	Plan to Construct, Renovate, and Maintain Tie-Up Facilities ¹	15
Team	2	Provide for Public/Private and Public/Public Partnership	15
Team	3	Use Innovative Techniques	15
IAC Staff	4	Include Private, Local, or Other State Funds	15
Team	5	Cost Efficient	10
Team	6	Provide a Significant Link	10
Team	7	Provide Access	15
Team	8	Provide Significant Positive Economic Impacts	5
Team	9	Include Multi-State Efforts	5
TOTAL POINTS POSSIBLE: = 105			

KEY TO PRECEDING TABLE

The US Fish and Wildlife Service established these criteria

Team = Criterion scored by the evaluation team

IAC Staff = Criterion scored by IAC staff

¹ This question has not been used to evaluate proposals since federal fiscal year 2000.

Boating Infrastructure Grant Program

Evaluation Criteria

- (1) **Plan to construct, renovate, and maintain tie-up facilities** for transient nontrailerable recreational vessels following priorities identified in your State's program plan that the Secretary of the Interior has approved under section 7404(c) of the Sportfishing and Boating Safety Act. ² 15 points.
- (2) **Provide for public/private and public/public partnership** efforts to develop, renovate, and maintain tie-up facilities. These partners must be other than the Service and lead State agency:
- (i) One partner 5 points.
 - (ii) Two partners 10 points.
 - (iii) Three or more partners 15 points.
- (3) **Use innovative techniques** to increase the availability of tie-up facilities for transient non-trailerable recreational vessels (includes education/information). 0 – 15 points.
- (4) **Use innovative techniques** in addition to the non-Federal match described in Sec. 86.42: ³
- (i) Twenty-six percent to thirty-five percent 5 points.
 - (ii) Between thirty-six and forty-nine percent 10 points.
 - (iii) Fifty percent and above 15 points.
- (5) **Are cost efficient.** Proposals are cost efficient when the tie-up facility or access site's features add a high value compared with the funds from the proposal, for example, where you construct a small feature such as a transient mooring dock within an existing harbor that adds high value and opportunity to existing features (restrooms, utilities, etc.). A proposal that requires installing all of the above features would add less value for the cost. 0 – 10 points.
- (6) **Provide a significant link** to prominent destination way points such as those near metropolitan population centers, cultural or natural areas, or that provide safe harbors from storms. 0 – 10 points.
- (7) **Provide access** to recreational, historic, cultural, natural, or scenic opportunities of national, regional, or local significance. Projects that provide access to opportunities of national, regional, or local significance receive 5 points for each, for: Maximum of 15 points.
- (8) **Provide significant positive economic impacts** to a community. For example, a project that costs \$100,000 and attracts a number of boaters who altogether spend \$1 million a year in the community. 1 – 5 points.
- (9) **Include multi-State efforts** that result in coordinating location of tie-up facilities. 0 – 5 points.
- Total possible points 105 points.**

² This question was not used to evaluate proposals in federal fiscal years 2000 – 2005. IAC will notify applicants if it will be used in future grant grounds.

³ This is Section 86:42, 50 CFR Part 86 Boating Infrastructure Grant Program Final Rule.

***BOATING INFRASTRUCTURE
GRANT PROGRAM***

FEDERAL FISCAL YEAR 2007

PROJECT SYNOPSES



Boating Infrastructure Grant (BIG) Federal Fiscal Year 2006 Projects

BIG Tier 1

Everett Port of	\$94,500	\$31,500	\$126,000
North Guest Transient Moorage Electrical Upgrade			

The Port of Everett Marina has three transient moorage floats. All three have 20/30-amp power. The north guest transient float is configured for and used primarily by boaters with large recreational vessels. The west side of the float provides approximately 550' of side-tie and can accommodate boats that are 100' or longer. The east side has twenty 40' stalls with finger piers.

The electrical system on the north guest transient float was installed in 1979 and has never been updated. The 20/30-amp power was adequate for boats of that era but no longer meet the needs of today's 40' and larger boats.

Development will include installation of 30-amp, 50-amp and 100-amp electrical power to accommodate the needs of 40' and larger transient moorage boats. (06-22348D-FY07)

Note: This project is located in Snohomish County in Congressional District 2.

BIG Tier 2

Oak Harbor City of	\$625,218	\$625,219	\$1,250,437
Oak Harbor Waterfront Transient Moorage			

Oak Harbor is situated at the north end of Whidbey Island, two hours north of Seattle. An existing marina provides overnight transient moorage, however it is a 1.5-mile walk from the marina to downtown shopping and restaurants. The City is developing a new Municipal Pier adjacent to the downtown waterfront that will include a seaplane float, a float for tour boats and ferries, and a transient moorage float for day use. This float is the primary focus of this grant application. In addition to moorage, the transient moorage float provides access to an enhanced waterfront, improved adjoining park with restrooms, picnicking, and direct access to the waterfront trail, downtown restaurants, shops and services. The transient moorage float includes a 170' long high quality, concrete mooring float with internal steel pilings. Clear moorage along the entire length of both sides will allow the ability to raft vessels, increasing available moorage during peak periods. The transient moorage float will be located in weather protected, deep water and will be accessible during all tides and year round.

The transient moorage float will share infrastructure elements with the Oak Harbor Municipal Pier project including an ADA gangway, portions of an approach pier, wave barrier, dredging, shoreline mitigation, restrooms, and improved adjoining waterfront park. By prorating the cost of these shared infrastructure elements substantial cost benefits are obtained. Permitting for the project is 95 percent complete and final engineering is proceeding. (06-1603D-FY07)

Note: This project is located in Island County in Congressional District 2.

